# 106TH CONGRESS 1ST SESSION H.R. 159

To amend the Internal Revenue Code of 1986 to lower the maximum capital gains rate to 15 percent with respect to assets held for more than 3 years, to replace the estate and gift tax rate schedules, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

### JANUARY 6, 1999

Mr. HILL of Montana (for himself, Mr. TALENT, Mrs. CHENOWETH, and Mr. SCHAFFER) introduced the following bill; which was referred to the Committee on Ways and Means

# A BILL

- To amend the Internal Revenue Code of 1986 to lower the maximum capital gains rate to 15 percent with respect to assets held for more than 3 years, to replace the estate and gift tax rate schedules, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,

### **3** SECTION 1. SHORT TITLE.

- 4 This Act may be cited as the "American Dream Tax
- 5 Fairness Equity Act of 1997".

1	SEC. 2. REDUCTION OF MAXIMUM CAPITAL GAINS RATE
2	FOR INDIVIDUALS TO 15 PERCENT WITH RE-
3	SPECT TO ASSETS HELD FOR MORE THAN 3
4	YEARS.
5	(a) IN GENERAL.—Subsection (h) of section 1 of the
6	Internal Revenue Code of 1986 (relating to tax imposed)
7	is amended to read as follows:
8	"(h) MAXIMUM CAPITAL GAINS RATE.—

9 "(1) IN GENERAL.—If a taxpayer has a net 10 capital gain for any taxable year, then the tax im-11 posed by this section shall not exceed the sum of— 12 "(A) a tax computed at the rates and in 13 the same manner as if this subsection had not 14 been enacted on the greater of—

- 15 "(i) taxable income reduced by the16 amount of the net capital gain, or
- 17 "(ii) the amount of taxable income18 taxed at a rate below 28 percent,

"(B) 15 percent of qualified 3-year capital
gain (to the extent not taken into account
under subparagraph (A)), and

22 "(C) 28 percent of the excess (if any) of
23 taxable income over the amounts taken into ac24 count under subparagraphs (A) and (B).

1	"(2) QUALIFIED 3-YEAR CAPITAL GAIN.—For
2	purposes of this subsection, the term 'qualified 3-
3	year capital gain' means the lesser of—
4	"(A) net long-term capital gain for the tax-
5	able year, determined by substituting 'held for
6	more than 3 years' for 'held for more than 1
7	year' in paragraphs (3) and (4) of section 1222,
8	or
9	"(B) net capital gain for such taxable year.
10	"(3) Coordination with investment in-
11	COME ELECTION.—For purposes of this subsection,
12	the net capital gain for any taxable year shall be re-
13	duced (but not below zero) by the amount which the
14	taxpayer elects to take into account as investment
15	income for the taxable year under section
16	163(d)(4)(B)(iii)."
17	(b) EFFECTIVE DATE.—The amendment made by
18	this section shall apply to taxable years beginning after
19	December 31, 1997.
20	SEC. 2. REPLACEMENT OF ESTATE AND GIFT TAX RATE
21	SCHEDULES.
22	(a) ESTATE TAX RATE SCHEDULE REPLACED BY 15
23	and 28 Percent Tax Rates.—
24	(1) IN GENERAL.—Subsection (b) of section
	(1) IN GENERAL.—Subsection (b) of section

to imposition and rate of tax) is amended to read as
 follows:

3 "(b) COMPUTATION OF TAX.—The amount imposed4 by this section shall be—

5 "(1) 15 percent of all qualified 3-year capital
6 gain (within the meaning of section 1(h)) included in
7 the taxable estate, and

8 "(2) 28 percent of all capital gain (other than
9 such qualified 3-year capital gain) included in the
10 taxable estate,

11 determined as if all property included in the taxable estate 12 had been sold for its fair market value on the date of the 13 decedent's death (or the date applicable with respect to 14 the valuation of such property under section 2032, if 15 any)."

16 (2) REPEAL OF RATE SCHEDULE.—Section
17 2001 of such Code is amended by striking sub18 section (c).

(3) CONFORMING AMENDMENTS.—Section 2001
of such Code is amended by striking subsections (d)
and (e).

(b) REDUCTION OF GIFT TAX.—Subsection (a) of
section 2502 of such Code is amended to read as follows:
"(a) COMPUTATION OF TAX.—The tax imposed by
section 2501 for each calendar year shall be—

"(1) 15 percent of all qualified 3-year capital 1 2 gain (as defined in section 1(h)) contained in the 3 taxable gifts made during such year, and 4 "(2) 28 percent of all capital gain (other than 5 such qualified 3-year capital gain) contained in such 6 taxable gifts, 7 determined, with respect to each such gift, as if all prop-8 erty contained in such gift had been sold by the grantor 9 for its fair market value on the date of such gift." 10 (c) UNIFIED CREDIT AGAINST ESTATE AND GIFT TAXES.— 11 12 (1) UNIFIED CREDIT AGAINST ESTATE TAX.— 13 Subsection (a) of section 2010 of such Code (relat-14 ing to unified credit against estate tax) is amended 15 to read as follows: "(a) Allowance of credit.— 16 17 "(1) GENERAL RULE.—A credit of the amount 18 determined under paragraph (2) shall be allowed to 19 the estate of every decedent against the tax imposed 20 by section 2001. "(2) Amount of credit.—The amount deter-21 22 mined under this paragraph is the amount equal to

the sum of—

24 "(A) the tax imposed under section
25 2001(b)(2) (to the extent that such tax is im-

1	posed on so much of the imputed capital gains
2	amount as does not exceed \$600,000), and
3	"(B) the tax imposed under section
4	2001(b)(1) on the excess (if any) of—
5	"(i) so much of the imputed capital
6	gains amount as does not exceed \$600,000,
7	over
8	"(ii) the portion of the imputed cap-
9	ital gains amount taken into account under
10	subparagraph (A).
11	"(3) Imputed capital gains amount.—For
12	purposes of this subsection, the term 'imputed cap-
13	ital gains amount' means the aggregate amount to
14	which the rates of section 2001(b) apply.
15	"(4) Coordination with unified credit
16	USED TO REDUCE GIFT TAX.—
17	"(A) IN GENERAL.—The \$600,000
18	amounts referred to in subparagraphs (A) and
19	(B)(i) of paragraph (2) shall each be reduced
20	by the cumulative gift tax credit amount.
21	"(B) CUMULATIVE GIFT TAX CREDIT
22	AMOUNT.—For purposes of this paragraph, the
23	term 'cumulative gift tax credit amount' means
24	the sum of the capital gains gift amounts (as
25	defined in section $2505(a)(3)$ ) with respect to

1	which a credit was allowed under section 2505
2	(relating to unified credit against gift tax), de-
3	termined by not taking into account any gift in-
4	cluded in the taxable estate."
5	(2) Unified credit against gift tax.—Sub-
6	section (a) of section 2505 of such Code (relating to
7	unified credit against gift tax) is amended to read
8	as follows:-
9	"(a) Allowance of Credit.—
10	"(1) GENERAL RULE.—In the case of a citizen
11	or resident of the United States, there shall be al-
12	lowed as a credit against the tax imposed by section
13	2501 for each calendar year an amount equal to—
14	"(A) the amount determined under para-
15	graph (2), reduced by—
16	"(B) the sum of the amounts allowable as
17	a credit to the individual under this section for
18	all preceding calendar periods with respect to
19	gifts made before the gift tax change date, as
20	determined under paragraph (4).
21	"(2) Amount.—The amount determined under
22	this paragraph is the amount equal to the sum of—
23	"(A) the tax imposed under section
24	2502(a)(2) for the year on the capital gains gift
25	amount, and

7

- "(B) the tax imposed under section 1 2 2502(a)(1) for the year on the excess (if any) 3 of— "(i) the capital gains gift amount for 4 5 the year, over 6 "(ii) the portion of such capital gains 7 gift amount taken into account under sub-8 paragraph (A). "(3) Capital gains gift amount.—For pur-9 10 poses of this subsection, the term 'capital gains gift 11 amount' means, for any year, the amount to which 12 the rates of section 2502(b) apply with respect to such year, but not more than the excess (if any) 13 14 of— "(A) \$600,000, over 15 "(B) the sum of the capital gains gift 16 17 amounts for all preceding years (determined 18 without taking into account any gift made be-19 fore the date of the enactment of this para-20 graph). "(4) GIFTS MADE BEFORE GIFT TAX CHANGE 21 22 DATE.— 23 "(A) IN GENERAL.—For purposes of para-24 graph (1)(B), the amount allowable as a credit
- 25 to an individual under this section for a preced-

8

1	ing calendar period with respect to any gift
2	made before the gift tax change date shall be
3	the amount which would have been allowable to
4	the individual as a credit under this section
5	with respect to such gift—
6	"(i) if this section and section
7	2001(b), as in effect on the day after the
8	date of the enactment of this paragraph,
9	had been in effect for the year of such gift
10	and all preceding calendar periods, and
11	"(ii) without regard to the parenthet-
12	ical contained in paragraph $(3)(B)$ .
13	"(B) GIFT MADE BEFORE GIFT TAX
14	CHANGE DATE.—For purposes of this section,
15	the term 'gift made before gift tax change date'
16	means a gift made before the date of the enact-
17	ment of this paragraph (other than a gift taken
18	into account under subsection (b))."
19	(3) Conforming Amendment.—Subsection (b)
20	of section 2502 of such Code is amended by adding
21	at the end the following new flush sentence:
22	"In connection with the gift tax imposed by this chapter
23	for the calendar year in which this sentence is enacted
24	with respect to gifts made on or after the date of such
25	enactment, the term 'preceding calendar period' shall in-

clude the portion of such calendar year which precedes 1 2 such date of enactment." 3 (d) ESTATES OF NONRESIDENT ALIENS.— 4 (1) RATE CHANGE.— (A) IN GENERAL.—Subsection (b) of sec-5 6 tion 2101 of such Code (relating to tax imposed 7 on estates of nonresident aliens) is amended to 8 read as follows: 9 "(b) COMPUTATION OF TAX.—The tax imposed by 10 this section shall be the amount equal to the tax computed under section 2001(b) (determined as if section 2001 ap-11 plied to the decedent)." 12 13 (B) CONFORMING AMENDMENT.—Section 14 2101 of such Code is amended by striking sub-15 section (c). 16 (2) CREDITS AGAINST TAX.—Section 2102 of 17 such Code (relating to credits against estate tax for 18 nonresidents not citizens) is amended by adding at 19 the end the following new subsection: 20 "(d) Adjustment of Amounts To Reflect Uni-21 FIED CREDIT CHANGES.—The Secretary shall by regula-22 tion adjust the dollar amounts provided in this section to 23 reflect, in a proportionate manner, the changes made to 24 sections 2010 and 2505 on the date of the enactment of this subsection." 25

•HR 159 IH

(e) EFFECTIVE DATE.—The amendments made by
 this section shall apply to estates of decedents dying on
 or after, and gifts made on or after, the date of the enact ment of this Act.

### 5 SEC. 3. TAX ON TRUSTS WHEN GRANTOR DIES.

6 (a) IN GENERAL.—Subpart A of part I of subchapter
7 J of chapter 1 of the Internal Revenue Code of 1986 is
8 amended by adding at the end the following new section:
9 "SEC. 646. ASSETS MARKED TO MARKET WHEN GRANTOR
10 DIES.

11 "(a) IN GENERAL.—For purposes of this title, on the
12 death of any individual who has contributed property to
13 a trust—

"(1) the trust shall recognize gain or loss as if
all property so contributed by the decedent which is
contained in the trust were sold for its fair market
value on the date of such death,

18 "(2) such gain or loss shall be taken into ac19 count for the taxable year of the trust in which such
20 death occurs, and

21 "(3) proper adjustment shall be made in the
22 amount of any gain or loss subsequently realized for
23 gain or loss taken into account under paragraph (2).
24 "(b) PROPERTY CONTRIBUTED BY PARTNERSHIP OR
25 CORPORATION.—For purposes of this section, the Sec-

retary may by regulations provide that property contrib-1 uted to a trust by a partnership or corporation shall be 2 3 treated as contributed by the individual having a greater 4 than 50 percent interest in such partnership or owning 5 more than 50 percent of the stock of such corporation. For purposes of this subsection, rules similar to the rules 6 7 of section 318 (relating to constructive ownership of stock) 8 shall apply.

9 "(c) PROPORTIONATE APPLICATION.—If any prop-10 erty was contributed to a trust partially by the decedent 11 and partially by another person, the portion of such prop-12 erty so contributed by the decedent shall be treated as a 13 separate asset for purposes of this title and subsection (a) 14 shall apply to such portion.

15 "(d) COORDINATION WITH INCLUSION IN TAXABLE
16 ESTATE.—This section shall not apply to the portion of
17 any trust which is included in the taxable estate of any
18 individual."

(b) CLERICAL AMENDMENT.—The table of sections
for subpart A of part I of subchapter J of chapter 1 of
such Code is amended by adding at the end the following
new item:

"Sec. 646. Assets marked to market when grantor dies."

23 (c) EFFECTIVE DATE.—

24 (1) IN GENERAL.—Except as provided in para25 graph (2), the amendments made by this section
•HR 159 IH

1	shall apply with respect to decedents dying on or
2	after the date of the enactment of this Act.
3	(2) TRUSTS CONTAINING PROPERTY CONTRIB-
4	UTED BY DECEDENTS DYING BEFORE DATE OF EN-
5	ACTMENT.—For purposes of section 646 of the In-
6	ternal Revenue Code of 1986 (as added by sub-
7	section (b)), any individual dying before the date of
8	the enactment of this Act shall be treated as dying
9	on the date of the enactment of this Act.

 $\bigcirc$