106TH CONGRESS 1ST SESSION

H. R. 1346

To amend the Federal Food, Drug, and Cosmetic Act to safeguard public health and provide to consumers food that is safe, unadulterated, and honestly presented.

IN THE HOUSE OF REPRESENTATIVES

March 25, 1999

Mr. Pallone introduced the following bill; which was referred to the Committee on Commerce

A BILL

To amend the Federal Food, Drug, and Cosmetic Act to safeguard public health and provide to consumers food that is safe, unadulterated, and honestly presented.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE, REFERENCE, AND TABLE OF
- 4 CONTENTS.
- 5 (a) SHORT TITLE.—This Act may be cited as the
- 6 "National Uniform Food Safety Labeling Act".
- 7 (b) Reference.—Except as otherwise specified,
- 8 whenever in this Act an amendment is expressed in terms
- 9 of an amendment to a section or other provision, the ref-

- 1 erence shall be considered to be made to that section or
- 2 other provision of the Federal Food, Drug, and Cosmetic
- 3 Act (21 U.S.C. 321 et seq.).
- 4 (c) Table of Contents.—The table of contents is
- 5 as follows:
 - Sec. 1. Short title, reference, and table of contents.
 - Sec. 2. Labeling of raw or partially cooked foods and unpasteurized juice.
 - Sec. 3. Sale and labeling of frozen fish and shellfish.
 - Sec. 4. Sale of raw eggs.
 - Sec. 5. Statement of origin.
 - Sec. 6. Freshness date.
 - Sec. 7. Food labeled as natural.
 - Sec. 8. Labeling of kosher and kosher-style foods.
 - Sec. 9. Unit pricing.
 - Sec. 10. Grades for farm products.
 - Sec. 11. Regulations.

6 SEC. 2. LABELING OF RAW OR PARTIALLY COOKED FOODS

- 7 AND UNPASTEURIZED JUICE.
- 8 Section 403 (21 U.S.C. 343) is amended by adding
- 9 at the end the following:
- 10 ``(t)(1) Unless the label or labeling of raw or partially
- 11 cooked eggs, fish, milk, dairy products, shellfish, or
- 12 unpasteurized juice offered in a ready-to-eat form as a
- 13 deli, vended, or other item, or the label or labeling of a
- 14 ready-to-eat food containing as an ingredient raw or par-
- 15 tially cooked eggs, fish, milk, dairy products, shellfish, or
- 16 unpasteurized juice, discloses the increased risk associated
- 17 with eating such food in raw or partially cooked form.
- 18 "(2) Eggs, fish, milk, dairy products, and shellfish
- 19 routinely served raw or partially cooked, unpasteurized
- 20 juice, and ready-to-eat foods containing such raw or par-

- 1 tially cooked foods or unpasteurized juice as ingredients
- 2 shall bear the following: This food contains raw or par-
- 3 tially cooked eggs, fish, shellfish, or unpasteurized juice.
- 4 Children, the elderly, pregnant women, or persons with
- 5 weakened immune systems may experience severe
- 6 foodborne illness from eating this item.
- 7 "(2) The Secretary shall, in accordance with section
- 8 11 of the National Uniform Food Safety Labeling Act,
- 9 establish by regulation the labeling requirements of this
- 10 paragraph.".
- 11 SEC. 3. SALE AND LABELING OF FROZEN FISH AND SHELL-
- 12 **FISH.**
- 13 Section 403 (21 U.S.C. 343), as amended by section
- 14 2, is amended by adding at the end the following:
- 15 "(u)(1) Except as provided in subparagraph (2), if
- 16 it is fish or shellfish that has been frozen unless its label
- 17 or labeling bears a prominent and conspicuous statement
- 18 indicating that such product has been frozen.
- 19 "(2) This paragraph shall not apply to fish or shell-
- 20 fish that has been frozen prior to being smoked, cured,
- 21 cooked, or subjected to the heat of commercial steriliza-
- 22 tion.
- 23 "(3) The Secretary shall, in accordance with section
- 24 11 of the National Uniform Food Safety Labeling Act,

- 1 establish by regulation the labeling requirements of this
- 2 paragraph.".
- 3 SEC. 4. SALE OF RAW EGGS.
- 4 Section 403 (21 U.S.C. 343) is amended by adding
- 5 at the end the following:
- 6 "(v)(1) If it is raw eggs, unless its label or labeling
- 7 states 'Children, the elderly, pregnant women, or persons
- 8 with weakened immune systems may experience severe ill-
- 9 ness from eating raw or partially cooked eggs.'
- 10 "(2) The Secretary shall, in accordance with section
- 11 11 of the National Uniform Food Safety Labeling Act,
- 12 establish by regulation the labeling requirements of this
- 13 paragraph.".
- 14 SEC. 5. STATEMENT OF ORIGIN.
- 15 Section 403 (21 U.S.C. 343), as amended by section
- 16 4, is amended by adding at the end the following:
- (w)(1) If it is a perishable agricultural commodity
- 18 as defined in section 1(b)(4) of the Perishable Agricultural
- 19 Commodities Act of 1930 (7 U.S.C. 499a(b)(1)), unless
- 20 it bears a label or labeling containing the country of origin
- 21 of the perishable agricultural commodity.
- 22 "(2) If it is a product derived from a perishable agri-
- 23 cultural commodity, including juice, frozen juice con-
- 24 centrate, fruit butter, preserves and jams, or canned or
- 25 frozen fruits or vegetables, unless it bears a label or label-

- 1 ing containing the country of origin of the perishable agri-
- 2 cultural commodity and the product derived from it.
- 3 "(3) The Secretary shall, in accordance with section
- 4 11 of the National Uniform Food Safety Labeling Act,
- 5 establish by regulation the labeling requirements of this
- 6 paragraph.".

7 SEC. 6. FRESHNESS DATE.

- 8 Section 403 (21 U.S.C. 343), as amended by section
- 9 5, is amended by adding at the end the following:
- 10 ``(x)(1) Unless its label or labeling bears the date
- 11 upon which the food should no longer be sold because of
- 12 diminution of quality, nutrient availability, or safety. The
- 13 freshness date shall be stated in terms of the day and
- 14 month of the year if the food will not be fresh after 3
- 15 months on the shelf, or in terms of the month and year
- 16 if the product will be fresh for more than 3 months on
- 17 the shelf. The phrase 'use by' shall precede the date.
- 18 "(2) The Secretary shall, in accordance with section
- 19 11 of the National Uniform Food Safety Labeling Act,
- 20 establish by regulation the means of disclosing the
- 21 freshness date.".

22 SEC. 7. FOOD LABELED AS NATURAL.

- Section 403 (21 U.S.C. 343), as amended by section
- 24 6, is amended by adding at the end the following:

- 1 "(y)(1) If its label or labeling bears the word 'nat-
- 2 ural', unless—
- 3 "(A) it contains no artificial flavoring, color ad-
- ditive, chemical preservative, or any other artificial
- 5 or synthetic ingredient added after harvesting; and
- 6 "(B) it has undergone no processing other than
- 7 minimal processing, such as the removal of inedible
- 8 substances or the application of physical processes
- 9 such as cutting, grinding, drying, homogenizing, or
- pulping.
- 11 "(3) This paragraph shall not apply to the use of the
- 12 terms 'natural flavors' and 'natural colors' as approved by
- 13 the Food and Drug Administration.
- 14 "(4) The Secretary shall, in accordance with section
- 15 11 of the National Uniform Food Safety Labeling Act,
- 16 establish by regulation the labeling requirements of this
- 17 paragraph.".
- 18 SEC. 8. LABELING OF KOSHER AND KOSHER-STYLE FOODS.
- 19 Section 403 (21 U.S.C. 343), as amended by section
- 20 7, is amended by adding at the end the following:
- (z)(1) If it is falsely represented in the food's label
- 22 or labeling to be kosher, kosher for Passover, pareve, or
- 23 as having been prepared in accordance with orthodox Jew-
- 24 ish religious standards either by direct statements, orally

- 1 or in writing, or by display of the word 'Kosher', 'Kosher
- 2 for Passover', or 'Pareve'; or
- 3 "(2) if the food's label or labeling uses the term 'Ko-
- 4 sher' in conjunction with the words 'style' or 'type' or any
- 5 similar expression which might reasonably be calculated
- 6 to deceive a reasonable person to believe that a representa-
- 7 tion is being made that the food sold is kosher, kosher
- 8 for Passover, pareve, or prepared in accordance with or-
- 9 thodox Jewish religious standards.
- 10 "(3) The Secretary shall, in accordance with section
- 11 11 of the National Uniform Food Safety Labeling Act,
- 12 establish by regulation provisions that implement this
- 13 paragraph.".
- 14 SEC. 9. UNIT PRICING.
- 15 (a) IN GENERAL.—Section 403 (21 U.S.C. 343), as
- 16 amended by section 8, is amended by adding at the end
- 17 the following:
- 18 "(aa)(1) Unless its label or labeling bears the unit
- 19 price and the total price of the food as provided in this
- 20 paragraph.
- 21 "(2) As used in this paragraph
- 22 "(A) The term 'unit price' of food shall mean
- the price per measure.
- 24 "(B) The term 'price per measure' shall
- 25 mean—

- "(i) price per pound for food whose net
 quantity is expressed in units of weight, except
 for such food whose net weight is less than 1
 ounce which shall be expressed as price per
 ounce if the same unit of measure is used for
 the same food in all sizes;
 - "(ii) price per pint or quart for food whose net quantity is stated in fluid ounces, pints, quarts, gallons, or a combination thereof, if the same unit of measure is used for the same food in all sizes sold in the retail establishment; and
- 12 "(iii) price per 100 for food whose net 13 quantity is expressed by count, except as other-14 wise provided by regulation.
- "(3) The Secretary shall, in accordance with section 16 11 of the National Uniform Food Safety Labeling Act, 17 establish by regulation a national program of pricing as 18 prescribed by this paragraph.".

19 SEC. 10. GRADES FOR FARM PRODUCTS.

- Section 403 (21 U.S.C. 343), as amended by section
- 21 9, is amended by adding at the end the following:
- (bb)(1) Unless it bears a grade, where grading is
- 23 customary within the industry.
- 24 "(2) The Secretary shall, in accordance with section
- 25 11 of the National Uniform Food Safety Labeling Act,

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- 1 establish by regulation a national program of grading for
- 2 food which is customarily graded.".

3 SEC. 11. REGULATIONS.

- 4 (a)(1) Within 12 months after the date of the enact-
- 5 ment of this Act, the Secretary of Health and Human
- 6 Services shall issue proposed regulations to implement
- 7 paragraphs (t) and (bb) of section 403 of the Federal
- 8 Food, Drug, and Cosmetic Act. The proposed regulations
- 9 shall establish format requirements for the label state-
- 10 ments mandated by such sections. The required label
- 11 statements shall appear in easily legible boldface print or
- 12 type, with upper and lower case letters, and in distinct
- 13 contrast to other printed or graphic matter. The label
- 14 statements shall appear in a type size not less than the
- 15 largest type found on the label, except that used for the
- 16 brand name, product name, logo, or universal product
- 17 code, and in any case not less than the type size required
- 18 for the declaration of net quantity of contents statement
- 19 as prescribed by regulation printed in 21 C.F.R.
- 20 101.105(1). All required label statements shall be placed
- 21 on the information panel, except for the statements re-
- 22 quired by paragraphs (w) and (aa) of such section 403,
- 23 which shall be placed on the principal display panel.
- 24 (2) Not later than 24 months after the date of enact-
- 25 ment of this Act, the Secretary shall issue final regulations

- 1 to implement sections 403(z)-(y) of the Federal Food,
- 2 Drug, and Cosmetic Act.
- 3 (b) If the Secretary does not promulgate final regula-
- 4 tions under subsection (a)(2) upon the expiration of 24
- 5 months after the date of the enactment of this Act, the
- 6 proposed regulation issued in accordance with subsection
- 7 (a)(1) shall be considered as the final regulations upon
- 8 the expiration of such 24 months. There shall be promptly
- 9 published in the Federal Register notice of the new status
- 10 of the proposed regulations.

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