106TH CONGRESS 1ST SESSION

H. R. 1319

To assure that innocent users and businesses gain access to solutions to the year 2000 problem-related failures through fostering an incentive to settle year 2000 lawsuits that may disrupt significant sectors of the American economy.

IN THE HOUSE OF REPRESENTATIVES

March 25, 1999

Ms. Eshoo introduced the following bill; which was referred to the Committee on the Judiciary

A BILL

- To assure that innocent users and businesses gain access to solutions to the year 2000 problem-related failures through fostering an incentive to settle year 2000 lawsuits that may disrupt significant sectors of the American economy.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Y2K Fairness in Litigation Act".
- 6 (b) Table of Contents.—The table of contents for
- 7 this Act is as follows:

- Sec. 1. Short title and table of contents.
- Sec. 2. Findings, purposes, and scope.
- Sec. 3. Definitions.

TITLE I—PRELITIGATION PROCEDURES FOR YEAR 2000 CIVIL ACTIONS

- Sec. 101. Pre-trial notice.
- Sec. 102. Alternative dispute resolution.
- Sec. 103. Pleading requirements.
- Sec. 104. Duty to mitigate damages.

TITLE II—YEAR 2000 CIVIL ACTIONS INVOLVING CONTRACTS

- Sec. 201. Contract preservation.
- Sec. 202. Evidence of reasonable efforts.

TITLE III—YEAR 2000 CIVIL ACTIONS INVOLVING TORT AND OTHER NONCONTRACTUAL CLAIMS

- Sec. 301. Proportionate liability.
- Sec. 302. State of mind and foreseeability.
- Sec. 303. Reasonable efforts defense.
- Sec. 304. Economic losses.

TITLE IV—CLASS ACTIONS INVOLVING YEAR 2000 CLAIMS

Sec. 401. Minimum injury requirement.

TITLE V—EFFECTIVE DATE

Sec. 501. Effective date.

1 SEC. 2. FINDINGS, PURPOSES, AND SCOPE.

- 2 (a) FINDINGS.—Congress finds the following:
- 3 (1)(A) Many information technology systems,
- 4 devices, and programs are not capable of recognizing
- 5 certain dates in 1999 and after December 31, 1999,
- 6 and will read dates in the year 2000 and thereafter
- 7 as if those dates represent the year 1900 or there-
- 8 after or will fail to process those dates.
- 9 (B) If not corrected, the problem described in
- subparagraph (A) and resulting failures could inca-
- pacitate systems that are essential to the functioning

- of markets, commerce, consumer products, utilities,
 Government, and safety and defense systems, in the
 United States and throughout the world.
 - (2) It is in the national interest that producers and users of technology products concentrate their attention and resources in the time remaining before January 1, 2000, on assessing, fixing, testing, and developing contingency plans to address any and all outstanding year 2000 computer date-change problems, so as to minimize possible disruptions associated with computer failures.
 - (3)(A) Because year 2000 computer datechange problems may affect virtually all businesses and other users of technology products to some degree, there is a substantial likelihood that actual or potential year 2000 failures will prompt a significant volume of litigation, much of it insubstantial.
 - (B) The litigation described in subparagraph
 (A) would have a range of undesirable effects including the following:
 - (i) It would threaten to waste technical and financial resources that are better devoted to curing year 2000 computer date-change problems and ensuring that systems remain or become operational.

- 1 (ii) It could threaten the network of valued 2 and trusted business and customer relationships 3 that are important to the effective functioning 4 of the national economy.
 - (iii) It would strain the Nation's legal system, causing particular problems for the small businesses and individuals who already find that system inaccessible because of its complexity and expense.
 - (iv) The delays, expense, uncertainties, loss of control, adverse publicity, and animosities that frequently accompany litigation of business disputes could exacerbate the difficulties associated with the date change and work against the successful resolution of those difficulties.
 - (v) Concern about the potential for liability—in particular, concern about the substantial litigation expense associated with defending against even the most insubstantial lawsuits—is prompting many persons and businesses with technical expertise to avoid projects aimed at curing year 2000 computer date-change problems.

1	(b) Purposes.—Based upon the power contained in
2	article I, section 8, clause 3 of the Constitution of the
3	United States, the purposes of this Act are—
4	(1) to establish uniform legal standards that
5	give all businesses and users of technology products
6	reasonable incentives to solve year 2000 computer
7	date-change problems before they develop;
8	(2) to encourage the resolution of year 2000
9	computer date-change disputes involving economic
10	damages without recourse to unnecessary, time con-
11	suming, and wasteful litigation; and
12	(3) to lessen burdens on interstate commerce by
13	discouraging insubstantial lawsuits, while also pre-
14	serving the ability of individuals and businesses that
15	have suffered real injury to obtain complete relief.
16	(c) Scope.—Nothing in this Act affects claims for
17	personal injury.
18	SEC. 3. DEFINITIONS.
19	In this Act:
20	(1) ACTUAL DAMAGES.—The term "actual
21	damages''—
22	(A) means damages for physical injury to
23	any property; and
24	(B) includes the cost of repairing or re-
25	placing a product that has a material defect.

1	(2) Contract.—The term "contract" means a
2	contract, tariff, license, or warranty.
3	(3) Defendant.—The term "defendant"
4	means any person against whom a year 2000 claim
5	is asserted.
6	(4) Economic loss.—The term "economic
7	loss''—
8	(A) means any damages other than dam-
9	ages arising out of personal injury or damage
10	to tangible property; and
11	(B) includes damages for—
12	(i) lost profits or sales;
13	(ii) business interruption;
14	(iii) losses indirectly suffered as a re-
15	sult of the defendant's wrongful act or
16	omission;
17	(iv) losses that arise because of the
18	claims of third parties;
19	(v) losses that are required to be
20	pleaded as special damages; or
21	(vi) items defined as consequential
22	damages in the Uniform Commercial Code
23	or an analogous State commercial law.
24	(5) Material defect.—

1	(A) IN GENERAL.—The term "material de-
2	fect" means a defect in any item, whether tan-
3	gible or intangible, or in the provision of a serv-
4	ice, that substantially prevents the item or serv-
5	ice from operating or functioning as designed or
6	intended.
7	(B) Exclusions.—The term does not in-
8	clude any defect that—
9	(i) has an insignificant or de minimis
10	effect on the operation or functioning of an
11	item;
12	(ii) affects only a component of an
13	item that, as a whole, substantially oper-
14	ates or functions as designed; or
15	(iii) has an insignificant or de minimis
16	effect on the efficacy of the service pro-
17	vided.
18	(6) Person.—The term "person" means any
19	natural person and any entity, organization, or en-
20	terprise, including any corporation, company (includ-
21	ing any joint stock company), association, partner-
22	ship, trust, or governmental entity.
23	(7) Plaintiff.—The term "plaintiff" means
24	any person who asserts a year 2000 claim.

1	(8) State.—The term "State" means any
2	State of the United States, the District of Columbia,
3	the Commonwealth of Puerto Rico, the Northern
4	Mariana Islands, the U.S. Virgin Islands, Guam,
5	American Samoa, and any other territory or posses-
6	sion of the United States, and any political subdivi-
7	sion thereof.
8	(9) Year 2000 civil action.—The term "year
9	2000 civil action"—
10	(A) means any civil action of any kind
11	brought in any court under Federal, State, or
12	foreign law, in which—
13	(i) a year 2000 claim is asserted; and
14	(ii) any claim or defense is related, di-
15	rectly or indirectly, to an actual or poten-
16	tial year 2000 failure; and
17	(B) does not include any action brought by
18	a Federal, State, or other public entity, agency,
19	or authority acting in a regulatory, supervisory,
20	or enforcement capacity.
21	(10) Year 2000 Claim.—The term "year 2000
22	claim" means any claim or cause of action of any
23	kind, whether asserted by way of claim, counter-
24	claim, cross-claim, third-party claim, or otherwise, in
25	which the plaintiff's alleged loss or harm resulted,

- directly or indirectly, from an actual or potential year 2000 failure.
 - (11) Year 2000 failure.—The term "year 2000 failure" means any failure by any device or system (including any computer system and any microchip or integrated circuit embedded in another device or product), or any software, firmware, or other set or collection of processing instructions, however constructed, in processing, calculating, comparing, sequencing, displaying, storing, transmitting, or receiving date-related data, including—
 - (A) the failure to accurately administer or account for transitions or comparisons from, into, and between the 20th and 21st centuries, and between 1999 and 2000; or
 - (B) the failure to recognize or accurately process any specific date, and the failure accurately to account for the status of the year 2000 as a leap year.

20 TITLE I—PRELITIGATION PRO-

21 CEDURES FOR YEAR 2000

22 CIVIL ACTIONS

- 23 SEC. 101. PRE-TRIAL NOTICE.
- 24 (a) Notification Period.—

1	(1) In general.—Before filing a year 2000
2	claim, except an action for a claim that seeks only
3	injunctive relief, a prospective plaintiff shall be re-
4	quired to provide to each prospective defendant a
5	written notice that identifies and describes with
6	particularity—
7	(A) any manifestation of a material defect
8	alleged to have caused injury;
9	(B) the injury allegedly suffered or reason-
10	ably risked by the prospective plaintiff; and
11	(C) the relief or action sought by the pro-
12	spective plaintiff.
13	(2) Commencement of action.—Except as
14	provided in subsections (c) and (e), a prospective
15	plaintiff shall not file a year 2000 claim in Federal
16	or State court until the expiration of the 90-day pe-
17	riod beginning on the date on which the prospective
18	plaintiff provides notice under paragraph (1).
19	(b) Response to Notice.—Not later than 30 days
20	after receipt of the notice specified in subsection (a), each
21	prospective defendant shall provide each prospective plain-
22	tiff a written statement that—
23	(1) acknowledges receipt of the notice; and

1	(2) describes any actions that the defendant will
2	take, or has taken, to address the defect or injury
3	identified by the prospective plaintiff in the notice.
4	(c) Failure To Respond.—If a prospective defend-
5	ant fails to respond to a notice provided under subsection
6	(a)(1) during the 30-day period prescribed in subsection
7	(b) or does not include in the response a description of
8	actions referred to in subsection (b)(2)—
9	(1) the 90-day waiting period identified in sub-
10	section (a) shall terminate at the expiration of the
11	30-day period specified in subsection (b) with re-
12	spect to that prospective defendant; and
13	(2) the prospective plaintiff may commence a
14	year 2000 civil action against such prospective de-
15	fendant immediately upon the termination of that
16	waiting period.
17	(d) Failure To Provide Notice.—
18	(1) In general.—Subject to subsections (c)
19	and (e), a defendant may treat a complaint filed by
20	the plaintiff as a notice required under subsection
21	(a) by so informing the court and the plaintiff if the
22	defendant determines that a plaintiff has com-
23	menced a year 2000 civil action—
24	(A) without providing the notice specified
25	in subsection (a); or

1	(B) before the expiration of the waiting pe-
2	riod specified in subsection (a).
3	(2) Stay.—If a defendant elects under para-
4	graph (1) to treat a complaint as a notice—
5	(A) the court shall stay all discovery and
6	other proceedings in the action for the period
7	specified in subsection (a) beginning on the
8	date of filing of the complaint; and
9	(B) the time for filing answers and all
10	other pleadings shall be tolled during the appli-
11	cable period.
12	(e) Effect of Contractual Waiting Periods.—
13	In any case in which a contract requires notice of non-
14	performance and provides for a period of delay before the
15	initiation of suit for breach or repudiation of contract, the
16	contractual period of delay controls and shall apply in lieu
17	of the waiting period specified in subsections (a) and (d).
18	(f) Sanction for Frivolous Invocation of the
19	STAY PROVISION.—If a defendant acts under subsection
20	(d) to stay an action, and the court subsequently finds
21	that the assertion by the defendant that the action is a
22	year 2000 civil action was frivolous and made for the pur-
23	pose of causing unnecessary delay, the court may impose
24	a sanction, including an order to make payments to oppos-
25	ing parties in accordance with Rule 11 of the Federal

- 1 Rules of Civil Procedure or applicable State rules of civil
- 2 procedure.
- 3 (g) Computation of Time.—For purposes of this
- 4 section, the rules regarding computation of time shall be
- 5 governed by the applicable Federal or State rules of civil
- 6 procedure.

7 SEC. 102. ALTERNATIVE DISPUTE RESOLUTION.

- 8 (a) Requests Made During Notification Pe-
- 9 RIOD.—At any time during the 90-day notification period
- 10 under section 101(a), either party may request the other
- 11 party to use alternative dispute resolution. If, based upon
- 12 that request, the parties enter into an agreement to use
- 13 alternative dispute resolution, the parties may also agree
- 14 to an extension of that 90-day period.
- 15 (b) Request Made After Notification Pe-
- 16 RIOD.—At any time after expiration of the 90-day notifi-
- 17 cation period under section 101(a), whether before or after
- 18 the filing of a complaint, either party may request the
- 19 other party to use alternative dispute resolution.
- 20 (c) Payment Date.—If a dispute that is the subject
- 21 of the complaint or responsive pleading is resolved through
- 22 alternative dispute resolution as provided in subsection (a)
- 23 or (b), the defendant shall pay any amount of funds that
- 24 the defendant is required to pay the plaintiff under the
- 25 settlement not later than 30 days after the date on which

- 1 the parties settle the dispute, and all other terms shall
- 2 be implemented as promptly as possible based upon the
- 3 agreement of the parties, unless another period of time
- 4 is agreed to by the parties or established by contract be-
- 5 tween the parties.

6 SEC. 103. PLEADING REQUIREMENTS.

- 7 (a) Nature and Amount of Damages.—In any
- 8 year 2000 civil action in which a plaintiff seeks an award
- 9 of money damages, the complaint shall state with particu-
- 10 larity with regard to each year 2000 claim—
- 11 (1) the nature and amount of each element of
- damages; and
- 13 (2) the factual basis for the calculation of the
- damages.
- 15 (b) Material Defects.—In any year 2000 civil ac-
- 16 tion in which the plaintiff alleges that a product or service
- 17 was defective, the complaint shall, with respect to each
- 18 year 2000 claim—
- 19 (1) identify with particularity the manifesta-
- 20 tions of the material defects; and
- 21 (2) state with particularity the facts supporting
- the conclusion that the defects were material.
- 23 (c) Required State of Mind.—In any year 2000
- 24 civil action in which a year 2000 claim is asserted with
- 25 respect to which the plaintiff may prevail only on proof

1	that the defendant acted with a particular state of mind,
2	the complaint shall, with respect to each element of the
3	claim, state in detail the facts giving rise to a strong infer-
4	ence that the defendant acted with the required state of
5	mind.
6	(d) Motion To Dismiss; Stay of Discovery.—
7	(1) Dismissal for failure to meet plead-
8	ING REQUIREMENTS.—In any year 2000 civil action,
9	the court shall, on the motion of any defendant, dis-
10	miss without prejudice any year 2000 claim asserted
11	in the complaint if any of the requirements under
12	subsection (a), (b), or (c) is not met with respect to
13	the claim.
14	(2) Stay of discovery.—In any year 2000
15	civil action, all discovery and other proceedings shall
16	be stayed during the pendency of any motion pursu-
17	ant to this subsection to dismiss, unless the court
18	finds upon the motion of any party that particular-
19	ized discovery is necessary to preserve evidence or
20	prevent undue prejudice to that party.
21	(3) Preservation of evidence.—
22	(A) IN GENERAL.—
23	(i) Treatment of evidence.—Dur-
24	ing the pendency of any stay of discovery
25	entered under this paragraph, unless oth-

1	erwise ordered by the court, any party to
2	the action shall treat the items described
3	in clause (ii) as if they were a subject of
4	a continuing request for production of doc-
5	uments from an opposing party under ap-
6	plicable Federal or State rules of civil pro-
7	cedure.
8	(ii) ITEMS.—The items described in
9	this clause are all documents, data com-
10	pilations (including electronically stored or
11	recorded data), and tangible objects that—
12	(I) are in the custody or control
13	of the party described in clause (i)
14	and
15	(II) relevant to the allegations.
16	(B) SANCTION FOR WILLFUL VIOLA
17	TION.—A party aggrieved by the willful failure
18	of an opposing party to comply with clause (A)
19	may apply to the court for an order awarding
20	appropriate sanctions.
21	SEC. 104. DUTY TO MITIGATE DAMAGES.
22	Damages awarded for any year 2000 claim shall ex-
23	clude any amount that the plaintiff reasonably should have
24	avoided in light of any disclosure or information with re-

- 1 spect to which the plaintiff was, or reasonably should have
- 2 been, aware.

3 TITLE II—YEAR 2000 CIVIL AC-

4 TIONS INVOLVING CON-

5 TRACTS

- 6 SEC. 201. CONTRACT PRESERVATION.
- 7 (a) IN GENERAL.—Subject to subsections (b) and (c),
- 8 notwithstanding any other provision of Federal or State
- 9 statutory or case law, in any action in which a year 2000
- 10 claim is advanced, in resolving that claim all written con-
- 11 tractual terms, including limitations or exclusions of liabil-
- 12 ity or disclaimers of warranty, shall be fully enforceable.
- 13 (b) Interpretation of Contract.—In any case in
- 14 which a contract is silent as to a particular issue, the in-
- 15 terpretation of the contract as to that issue shall be deter-
- 16 mined by applicable law in effect at the time that the con-
- 17 tract was entered into.
- 18 (c) Unenforceable Contracts.—Subsection (a)
- 19 does not apply in any case in which a court determines
- 20 that the contract as a whole is unenforceable due to an
- 21 infirmity in the formation of the contract under applicable
- 22 law in effect at the time the contract was entered into.
- 23 SEC. 202. EVIDENCE OF REASONABLE EFFORTS.
- 24 (a) Reasonable Efforts.—In any action in which
- 25 a year 2000 claim is advanced and in which a breach of

- 1 contract or related claim is alleged, in the resolution of
- 2 that claim, in addition to any other rights provided by ap-
- 3 plicable law, the party against whom the claim of breach
- 4 is asserted shall be allowed, for the purpose of limiting
- 5 the award of damages, to offer evidence that the imple-
- 6 mentation of the contract by that party, or the efforts
- 7 made by that party to implement the contract, were rea-
- 8 sonable in light of the circumstances.
- 9 (b) Impossibility or Commercial Imprac-
- 10 TICABILITY.—
- 11 (1) IN GENERAL.—In any action in which a
- 12 year 2000 claim is advanced and in which a breach
- of contract or related claim is alleged, in resolving
- that claim applicability of the doctrines of impos-
- sibility and commercial impracticability shall be de-
- termined by applicable law in existence on January
- 17 1, 1999.
- 18 (2) Rule of Construction.—Nothing in this
- Act shall be construed as limiting or impairing a
- 20 party's right to assert defenses based upon the doc-
- trines referred to in paragraph (1).

1	TITLE III—YEAR 2000 CIVIL AC-
2	TIONS INVOLVING TORT AND
3	OTHER NONCONTRACTUAL
4	CLAIMS
5	SEC. 301. PROPORTIONATE LIABILITY.
6	(a) In General.—
7	(1) In general.—Except as provided in para-
8	graph (2), a person against whom a final judgment
9	is entered on a year 2000 claim shall be liable solely
10	for the portion of the judgment that corresponds to
11	the percentage of responsibility of that person, as
12	determined under subsection (b).
13	(2) Exception.—Paragraph (1) does not
14	apply—
15	(A) if the plaintiff is an individual whose
16	net worth is less than \$200,000 and the plain-
17	tiffs damages were more than 10 percent of his
18	or her net worth, the proportionally liable de-
19	fendants are jointly and severally liable for any
20	uncollectable amount; or
21	(B) if the defendant acted knowingly.
22	(b) Determination of Responsibility.—
23	(1) In general.—As to any year 2000 claim,
24	the court shall instruct the jury to answer special in-
25	terrogatories or if there is no jury make findings

1	with respect to each defendant and plaintiff, and
2	each of the other persons claimed by any of the par-
3	ties to have caused or contributed to the loss in-
4	curred by the plaintiff, including persons who have
5	entered into settlements with the plaintiff or plain-
6	tiffs, concerning the percentage of responsibility of
7	that person, measured as a percentage of the total
8	fault of all persons who caused or contributed to the
9	total loss incurred by the plaintiff.
10	(2) Contents of special interrogatories

- (2) Contents of special interrogatories or findings.—The responses to interrogatories, or findings, as appropriate, under paragraph (1) shall specify—
 - (A) the total amount of damages that the plaintiff is entitled to recover; and
 - (B) the percentage of responsibility of each person found to have caused or contributed to the loss incurred by the plaintiff or plaintiffs.
- (3) Factors for consideration.—In determining the percentage of responsibility under this paragraph, the trier of fact shall consider—
- (A) the nature of the conduct of each person alleged to have caused or contributed to the loss incurred by the plaintiff; and

1	(B) the nature and extent of the causal re-
2	lationship between the conduct of each such
3	person and the damages incurred by the plain-
4	tiff or plaintiffs.
5	(4) Nondisclosure to Jury.—The standard
6	for allocation of damages under paragraph (1) shall
7	not be disclosed to members of the jury.
8	SEC. 302. STATE OF MIND AND FORESEEABILITY.
9	(a) Negligence.—With respect to any year 2000
10	claim for money damages, the defendant shall not be liable
11	unless the plaintiff establishes, in addition to all other req-
12	uisite elements of the claim, that the actions of the defend-
13	ant created an unreasonable risk of harm to the plaintiff.
14	(b) Preservation of Existing Law.—Nothing in
15	subsection (a) shall be deemed to create any year 2000
16	claim or to relieve the plaintiff in any year 2000 civil ac-
17	tion of the obligation of that plaintiff to establish any ele-
18	ment of the cause of action of that plaintiff under applica-
19	ble law.
20	SEC. 303. REASONABLE EFFORTS DEFENSE.
21	Except for breach or repudiation of contract claims,
22	as to any year 2000 claim seeking money damages—
23	(1) the fact that a year 2000 failure occurred
24	in an entity, facility, system, product, or component
25	that was within the control of the party against

- whom the claim is asserted shall not constitute the sole basis for recovery; and
- 3 (2) the party against whom the claim is as-4 serted shall be entitled to establish, as a complete 5 defense to the claim, that the party took measures 6 that were reasonable under the circumstances to pre-7 vent the year 2000 failure from occurring or from 8 causing the damages upon which the claim is based.

9 SEC. 304. ECONOMIC LOSSES.

- 10 (a) In General.—Subject to subsection (b), a party
 11 to a year 2000 civil action may not recover economic losses
 12 for a year 2000 claim based on tort unless the party is
 13 able to show that at least one of the following cir14 cumstances exists:
 - (1) The recovery of these losses is provided for in the contract to which the party seeking to recover such losses is a party.
 - (2) If the contract is silent on those losses, and the application of the applicable Federal or State law that governed interpretation of the contract at the time the contract was entered into would allow recovery of such losses.
- 23 (3) These losses are incidental to a claim in the 24 year 2000 civil action based on personal injury 25 caused by a year 2000 failure.

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1	(4) These losses are incidental to a claim in the
2	year 2000 civil action based on damage to tangible
3	property caused by a year 2000 failure.
4	(b) Treatment of Economic Losses.—Economic
5	losses shall be recoverable in a year 2000 civil action only
6	if applicable Federal law, or applicable State law embodied
7	in statute or controlling judicial precedent as of January
8	1, 1999, permits the recovery of such losses in the action.
9	TITLE IV—CLASS ACTIONS
10	INVOLVING YEAR 2000 CLAIMS
11	SEC. 401. MINIMUM INJURY REQUIREMENT.
12	(a) In General.—In any action involving a year
13	2000 claim that a product or service is defective, the ac-
14	tion may be maintained as a class action in Federal or
15	State court with respect to that claim only if—
16	(1) the claim satisfies all other prerequisites es-
17	tablished by applicable Federal or State law; and
18	(2) the court finds that the alleged defect in the
19	product or service was a material defect with respect
20	to a majority of the members of the class.
21	(b) Determination by Court.—
22	(1) In general.—As soon as practicable after
23	the commencement of an action involving a year
24	2000 claim that a product or service is defective and
25	that is brought as a class action, the court shall de-

1	termine by order whether the requirement stated in
2	paragraph (1) is satisfied.
3	(2) Orders.—An order under this subsection
4	may be—
5	(A) conditional; and
6	(B) altered or amended before the decision
7	on the merits.
8	TITLE V—EFFECTIVE DATE
9	SEC. 501. EFFECTIVE DATE.
10	This Act and the amendments made by this Act shall
11	take effect on January 1, 1999.

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