106TH CONGRESS 1ST SESSION

H. R. 1136

To increase the availability and choice of quality health care.

IN THE HOUSE OF REPRESENTATIVES

March 16, 1999

Mr. Norwood (for himself, Mr. Armey, Mr. Burr of North Carolina, and Mr. Weldon of Florida) introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committees on Education and the Workforce, and Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To increase the availability and choice of quality health care.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS
- 4 (a) SHORT TITLE.—This Act may be cited as the
- 5 "Affordable Health Care Act of 1999".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—PROVIDING AFFORDABLE CARE THROUGH HEALTHMARTS

Sec. 101. Expansion of consumer choice through healthmarts.

"TITLE XXVIII—HEALTHMARTS.

- "Sec. 2801. Definition of healthmart.
- "Sec. 2802. Application of certain laws and requirements.
- "Sec. 2803. Administration.
- "Sec. 2804. Definitions.

TITLE II—PROVIDING AFFORDABLE CARE THROUGH ASSOCIATION HEALTH PLANS.

Sec. 201. Rules governing association health plans.

"Part 8—Rules Governing Association Health Plans

- "Sec. 801. Association health plans.
- "Sec. 802. Certification of association health plans.
- "Sec. 803. Requirements relating to sponsors and boards of trustees.
- "Sec. 804. Participation and coverage requirements.
- "Sec. 805. Other requirements relating to plan documents, contribution rates, and benefit options.
- "Sec. 806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage.
- "Sec. 807. Requirements for application and related requirements.
- "Sec. 808. Notice requirements for voluntary termination.
- "Sec. 809. Corrective actions and mandatory termination.
- "Sec. 810. Trusteeship by the secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "Sec. 811. State assessment authority.
- "Sec. 812. Special rules for church plans.
- "Sec. 813. Definitions and rules of construction.
- Sec. 202. Clarification of treatment of single employer arrangements.
- Sec. 203. Clarification of treatment of certain collectively bargained agreements.
- Sec. 204. Enforcement provisions relating to association health plans.
- Sec. 205. Cooperation between Federal and State authorities.
- Sec. 206. Effective date and transitional and other rules.

TITLE III—PROVIDING AFFORDABLE CARE BY ALLOWING HEALTH CARE COVERAGE CREDITS TO INDIVIDUALS

Sec. 301. Refundable credit for providers of qualified health coverage.

TITLE IV—PROVIDING AFFORDABLE CARE THROUGH MEDICAL SAVINGS ACCOUNTS.

Sec. 401. Enhancement of availability of medical savings accounts.

1	TITLE I—PROVIDING AFFORD-
2	ABLE CARE THROUGH
3	HEALTHMARTS
4	SEC. 101. EXPANSION OF CONSUMER CHOICE THROUGH
5	HEALTHMARTS.
6	(a) In General.—The Public Health Service Act is
7	amended by adding at the end the following new title:
8	"TITLE XXVIII—HEALTHMARTS
9	"SEC. 2801. DEFINITION OF HEALTHMART.
10	"(a) In General.—For purposes of this title, the
11	term 'HealthMart' means a legal entity that meets the fol-
12	lowing requirements:
13	"(1) Organization.—The HealthMart is an
14	organization operated under the direction of a board
15	of directors which is composed of representatives of
16	not fewer than 2 from each of the following:
17	"(A) Employers.
18	"(B) Employees.
19	"(C) Health care providers, which may be
20	physicians, other health care professionals,
21	health care facilities, or any combination there-
22	of.
23	"(D) Entities, such as insurance compa-
24	nies, health maintenance organizations, and li-
25	censed provider-sponsored organizations, that

1	underwrite	or	administer	health	benefits	cov-
2	erage.					

3 "(2) Offering Health Benefits Cov-4 Erage.—

> "(A) IN GENERAL.—The HealthMart, in conjunction with those health insurance issuers that offer health benefits coverage through the HealthMart, makes available health benefits coverage in the manner described in subsection (b) to all employers and eligible employees in the manner described in subsection (c)(2) at (including employer's and employee's rates share) that are established by the health insurance issuer on a policy or product specific basis and that may vary only as permissible under State law. A HealthMart is deemed to be a group health plan for purposes of applying section 702 of the Employee Retirement Income Security Act of 1974, section 2702 of this Act, and section 9802(b) of the Internal Revenue Code of 1986 (which limit variation among similarly situated individuals of required premiums for health benefits coverage on the basis of health status-related factors).

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

1	"(B) Nondiscrimination in coverage
2	OFFERED.—
3	"(i) In general.—Subject to clause
4	(ii), the HealthMart may not offer health
5	benefits coverage to an eligible employee in
6	a geographic area (as specified under para-
7	graph (3)(A)) unless the same coverage is
8	offered to all such employees in the same
9	geographic area. Section 2711(a)(1)(B) of
10	this Act limits denial of enrollment of cer-
11	tain eligible individuals under health bene-
12	fits coverage in the small group market.
13	"(ii) Construction.—Nothing in
14	this title shall be construed as requiring or
15	permitting a health insurance issuer to
16	provide coverage outside the service area of
17	the issuer, as approved under State law.
18	"(C) No financial underwriting.—The
19	HealthMart provides health benefits coverage
20	only through contracts with health insurance
21	issuers and does not assume insurance risk with
22	respect to such coverage.
23	"(D) MINIMUM COVERAGE.—By the end of
24	the first year of its operation and thereafter,

the HealthMart maintains not fewer than 10 1 2 purchasers and 100 members. 3 "(3) Geographic areas.— "(A) SPECIFICATION OF**GEOGRAPHIC** AREAS.—The HealthMart shall specify the geo-6 graphic area (or areas) in which it makes avail-7 able health benefits coverage offered by health 8 insurance issuers to employers. Such an area 9 shall encompass at least one entire county or 10 equivalent area. 11 "(B) Multistate areas.—In the case of 12 a HealthMart that serves more than one State, 13 such geographic areas may be areas that in-14 clude portions of two or more contiguous 15 States. "(C) 16 MULTIPLE **HEALTHMARTS** PER-17 MITTED IN SINGLE GEOGRAPHIC AREA.—Noth-18 ing in this title shall be construed as preventing 19 the establishment and operation of more than 20 one HealthMart in a geographic area or as lim-21 iting the number of HealthMarts that may op-22 erate in any area. 23 "(4) Provision of administrative services

TO PURCHASERS.—

- 1 "(A) IN GENERAL.—The HealthMart pro-2 vides administrative services for purchasers. 3 Such services may include accounting, billing, 4 enrollment information, and employee coverage 5 status reports.
 - "(B) Construction.—Nothing in this subsection shall be construed as preventing a HealthMart from serving as an administrative service organization to any entity.
 - "(5) Dissemination of information.—The HealthMart collects and disseminates (or arranges for the collection and dissemination of) consumeroriented information on the scope, cost, and enrollee satisfaction of all coverage options offered through the HealthMart to its members and eligible individuals. Such information shall be defined by the HealthMart and shall be in a manner appropriate to the type of coverage offered. To the extent practicable, such information shall include information on provider performance, locations and hours of operation of providers, outcomes, and similar matters. Nothing in this section shall be construed as preventing the dissemination of such information or other information by the HealthMart or by health insurance issuers through electronic or other means.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(6) FILING INFORMATION.—The Health-
2	Mart—
3	"(A) files with the applicable Federal au-
4	thority information that demonstrates the
5	HealthMart's compliance with the applicable re-
6	quirements of this title; or
7	"(B) in accordance with rules established
8	under section 2803(a), files with a State such
9	information as the State may require to dem-
10	onstrate such compliance.
11	"(b) Health Benefits Coverage Require-
12	MENTS.—
13	"(1) Compliance with consumer protec-
14	TION REQUIREMENTS.—Any health benefits coverage
15	offered through a HealthMart shall—
16	"(A) be underwritten by a health insurance
17	issuer that—
18	"(i) is licensed (or otherwise regu-
19	lated) under State law (or is a community
20	health organization that is offering health
21	insurance coverage pursuant to section
22	330D(a));
23	"(ii) meets all applicable State stand-
24	ards relating to consumer protection, sub-
25	ject to section 2802(b); and

1	"(iii) offers the coverage under a con-
2	tract with the HealthMart;
3	"(B) subject to paragraph (2), be approved
4	or otherwise permitted to be offered under
5	State law; and
6	"(C) provide full portability of creditable
7	coverage for individuals who remain members of
8	the same HealthMart notwithstanding that they
9	change the employer through which they are
10	members in accordance with the provisions of
11	the parts 6 and 7 of subtitle B of title I of the
12	Employee Retirement Income Security Act of
13	1974 and titles XXII and XXVII of this Act,
14	so long as both employers are purchasers in the
15	HealthMart.
16	"(2) Alternative process for approval of
17	HEALTH BENEFITS COVERAGE IN CASE OF DISCRIMI-
18	NATION OR DELAY.—
19	"(A) In General.—The requirement of
20	paragraph (1)(B) shall not apply to a policy or
21	product of health benefits coverage offered in a
22	State if the health insurance issuer seeking to
23	offer such policy or product files an application
24	to waive such requirement with the applicable
25	Federal authority, and the authority deter-

1	mines, based on the application and other evi-
2	dence presented to the authority, that—
3	"(i) either (or both) of the grounds de-
4	scribed in subparagraph (B) for approval of the
5	application has been met; and
6	"(ii) the coverage meets the applicable
7	State standards (other than those that have
8	been preempted under section 2802).
9	"(B) Grounds.—The grounds described in this
10	subparagraph with respect to a policy or product of
11	health benefits coverage are as follows:
12	"(i) Failure to act on policy, prod-
13	UCT, OR RATE APPLICATION ON A TIMELY
14	BASIS.—The State has failed to complete action
15	on the policy or product (or rates for the policy
16	or product) within 90 days of the date of the
17	State's receipt of a substantially complete appli-
18	cation. No period before the date of the enact-
19	ment of this section shall be included in deter-
20	mining such 90-day period.
21	"(ii) Denial of application based on
22	DISCRIMINATORY TREATMENT.—The State has
23	denied such an application and—
24	"(I) the standards or review process
25	imposed by the State as a condition of ap-

proval of the policy or product imposes either any material requirements, procedures, or standards to such policy or product that are not generally applicable to other policies and products offered or any requirements that are preempted under section 2802; or

"(II) the State requires the issuer, as a condition of approval of the policy or product, to offer any policy or product other than such policy or product.

"(C) Enforcement.—In the case of a waiver granted under subparagraph (A) to an issuer with respect to a State, the Secretary may enter into an agreement with the State under which the State agrees to provide for monitoring and enforcement activities with respect to compliance of such an issuer and its health insurance coverage with the applicable State standards described in subparagraph (A)(ii). Such monitoring and enforcement shall be conducted by the State in the same manner as the State enforces such standards with respect to other health insurance issuers and plans, without discrimination based on the type

1	of issuer to which the standards apply. Such an
2	agreement shall specify or establish mechanisms
3	by which compliance activities are undertaken,
4	while not lengthening the time required to re-
5	view and process applications for waivers under
6	subparagraph (A).
7	"(3) Examples of types of coverage.—The
8	health benefits coverage made available through a
9	HealthMart may include, but is not limited to, any
10	of the following if it meets the other applicable re-
11	quirements of this title:
12	"(A) Coverage through a health mainte-
13	nance organization.
14	"(B) Coverage in connection with a pre-
15	ferred provider organization.
16	"(C) Coverage in connection with a li-
17	censed provider-sponsored organization.
18	"(D) Indemnity coverage through an insur-
19	ance company.
20	"(E) Coverage offered in connection with a
21	contribution into a medical savings account or
22	flexible spending account.
23	"(F) Coverage that includes a point-of-
24	service option.

1	"(G) Coverage offered by a community
2	health organization (as defined in section
3	330D(e)).
4	"(H) Any combination of such types of
5	coverage.
6	"(4) Wellness bonuses for health pro-
7	MOTION.—Nothing in this title shall be construed as
8	precluding a health insurance issuer offering health
9	benefits coverage through a HealthMart from estab-
10	lishing premium discounts or rebates for members or
11	from modifying otherwise applicable copayments or
12	deductibles in return for adherence to programs of
13	health promotion and disease prevention so long as
14	such programs are agreed to in advance by the
15	HealthMart and comply with all other provisions of
16	this title and do not discriminate among similarly
17	situated members.
18	"(c) Purchasers; Members; Health Insurance
19	Issuers.—
20	"(1) Purchasers.—
21	"(A) In general.—Subject to the provi-
22	sions of this title, a HealthMart shall permit
23	any employer to contract with the HealthMart
24	for the purchase of health benefits coverage for
25	its employees and dependents of those employ-

ees and may not vary conditions of eligibility
(including premium rates and membership fees)
of an employer to be a purchaser.

- "(B) Role of associations, brokers, and licensed health insurance agent, or other entity from assisting or representing a HealthMart or employers from entering into appropriate arrangements to carry out this title.
- "(C) Period of Contract.—The HealthMart may not require a contract under subparagraph (A) between a HealthMart and a purchaser to be effective for a period of longer than 12 months. The previous sentence shall not be construed as preventing such a contract from being extended for additional 12-month periods or preventing the purchaser from voluntarily electing a contract period of longer than 12 months.
- "(D) EXCLUSIVE NATURE OF CONTRACT.—Such a contract shall provide that the purchaser agrees not to obtain or sponsor health benefits coverage, on behalf of any eligi-

ble employees (and their dependents), other than through the HealthMart. The previous sentence shall not apply to an eligible individual who resides in an area for which no coverage is offered by any health insurance issuer through the HealthMart.

"(2) Members.—

"(A) IN GENERAL.—Under rules established to carry out this title, with respect to an employer that has a purchaser contract with a HealthMart, individuals who are employees of the employer may enroll for health benefits coverage (including coverage for dependents of such enrolling employees) offered by a health insurance issuer through the HealthMart.

"(B) Nondiscrimination in Enrollment.—A HealthMart may not deny enrollment as a member to an individual who is an employee (or dependent of such an employee) eligible to be so enrolled based on health statusrelated factors, except as may be permitted consistent with section 2742(b).

"(C) ANNUAL OPEN ENROLLMENT PERIOD.—In the case of members enrolled in health benefits coverage offered by a health in-

surance issuer through a HealthMart, subject to subparagraph (D), the HealthMart shall provide for an annual open enrollment period of 30 days during which such members may change the coverage option in which the members are enrolled.

"(D) Rules of Eligibility.—Nothing in this paragraph shall preclude a HealthMart from establishing rules of employee eligibility for enrollment and reenrollment of members during the annual open enrollment period under subparagraph (C). Such rules shall be applied consistently to all purchasers and members within the HealthMart and shall not be based in any manner on health status-related factors and may not conflict with sections 2701 and 2702 of this Act.

"(3) Health insurance issuers.—

"(A) Premium collection.—The contract between a HealthMart and a health insurance issuer shall provide, with respect to a member enrolled with health benefits coverage offered by the issuer through the HealthMart, for the payment of the premiums collected by the HealthMart (or the issuer) for such cov-

1	erage (less a pre-determined administrative
2	charge negotiated by the HealthMart and the
3	issuer) to the issuer.
4	"(B) Scope of Service Area.—Nothing
5	in this title shall be construed as requiring the
6	service area of a health insurance issuer with
7	respect to health insurance coverage to cover
8	the entire geographic area served by a
9	HealthMart.
10	"(C) Availability of coverage op-
11	TIONS.—
12	"(i) In GENERAL.—A HealthMart
13	shall enter into contracts with one or more
14	health insurance issuers in a manner that
15	assures that at least 4 health insurance
16	coverage options are made available in the
17	geographic area specified under subsection
18	(a)(3)(A).
19	"(ii) Requirement of non net-
20	WORK OPTION.—At least 1 of the health
21	insurance coverage options made available
22	under clause (i) shall be a non network
23	coverage option.
24	"(iii) Exemption from state man-
25	DATES.—The provisions of section

1	2802(b)(1) shall not apply to at least 2 of
2	the health insurance coverage options
3	made available under clause (i).
4	"(d) Prevention of Conflicts of Interest.—
5	"(1) For boards of directors.—A member
6	of a board of directors of a HealthMart may not
7	serve as an employee or paid consultant to the
8	HealthMart, but may receive reasonable reimburse-
9	ment for travel expenses for purposes of attending
10	meetings of the board or committees thereof.
11	"(2) For boards of directors or employ-
12	EES.—An individual is not eligible to serve in a paid
13	or unpaid capacity on the board of directors of a
14	HealthMart or as an employee of the HealthMart, if
15	the individual is employed by, represents in any ca-
16	pacity, owns, or controls any ownership interest in
17	a organization from whom the HealthMart receives
18	contributions, grants, or other funds not connected
19	with a contract for coverage through the
20	HealthMart.
21	"(3) Employment and employee rep-
22	RESENTATIVES.—
23	"(A) In general.—An individual who is
24	serving on a board of directors of a HealthMart
25	as a representative described in subparagraph

1	(A) or (B) of section 2801(a)(1) shall not be
2	employed by or affiliated with a health insur-
3	ance issuer or be licensed as or employed by or
4	affiliated with a health care provider.
5	"(B) Construction.—For purposes of
6	subparagraph (A), the term 'affiliated' does not
7	include membership in a health benefits plan or
8	the obtaining of health benefits coverage offered
9	by a health insurance issuer.
10	"(e) Construction.—
11	"(1) Network of Affiliated
12	HEALTHMARTS.—Nothing in this section shall be
13	construed as preventing one or more HealthMarts
14	serving different areas (whether or not contiguous)
15	from providing for some or all of the following
16	(through a single administrative organization or oth-
17	erwise):
18	"(A) Coordinating the offering of the same
19	or similar health benefits coverage in different
20	areas served by the different HealthMarts.
21	"(B) Providing for crediting of deductibles
22	and other cost-sharing for individuals who are
23	provided health benefits coverage through the
24	HealthMarts (or affiliated HealthMarts)

after—

1	"(i) a change of employers through
2	which the coverage is provided; or
3	"(ii) a change in place of employment
4	to an area not served by the previous
5	HaalthMart

- "(2) Permitting healthmarts to adjust Distributions among issuers to reflect relative risk of enrolles.—Nothing in this section shall be construed as precluding a HealthMart from providing for adjustments in amounts distributed among the health insurance issuers offering health benefits coverage through the HealthMart based on factors such as the relative health care risk of members enrolled under the coverage offered by the different issuers.
- "(3) APPLICATION OF UNIFORM MINIMUM PAR-TICIPATION AND CONTRIBUTION RULES.—Nothing in this section shall be construed as precluding a HealthMart from establishing minimum participation and contribution rules (described in section 2711(e)(1)) for employers that apply to become purchasers in the HealthMart, so long as such rules are applied uniformly for all health insurance issuers.

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

1	"SEC. 2802. APPLICATION OF CERTAIN LAWS AND REQUIRE-
2	MENTS.
3	"(a) Authority of States.—Nothing in this sec-
4	tion shall be construed as preempting State laws relating
5	to the following:
6	"(1) The regulation of underwriters of health
7	coverage, including licensure and solvency require-
8	ments.
9	"(2) The application of premium taxes and re-
10	quired payments for guaranty funds or for contribu-
11	tions to high-risk pools.
12	"(3) The application of fair marketing require-
13	ments and other consumer protections (other than
14	those specifically relating to an item described in
15	subsection (b)).
16	"(4) The application of requirements relating to
17	the adjustment of rates for health insurance cov-
18	erage.
19	"(b) Treatment of Benefit and Grouping Re-
20	QUIREMENTS.—State laws insofar as they relate to any
21	of the following are superseded and shall not apply to
22	health benefits coverage options made available through
23	a HealthMart:
24	"(1) Benefit requirements for health benefits
25	coverage offered through a HealthMart, including
26	(but not limited to) requirements relating to cov-

- 1 erage of specific providers, specific services or condi-
- 2 tions, or the amount, duration, or scope of benefits,
- 3 but not including requirements to the extent re-
- 4 quired to implement title XXVII or other Federal
- 5 law.
- 6 "(2) Requirements (commonly referred to as
- 7 fictitious group laws) relating to grouping and simi-
- 8 lar requirements for such coverage to the extent
- 9 such requirements impede the establishment and op-
- eration of HealthMarts pursuant to this title.
- 11 "(3) Any other requirements (including limita-
- tions on compensation arrangements) that, directly
- or indirectly, preclude (or have the effect of pre-
- cluding) the offering of such coverage through a
- 15 HealthMart, if the HealthMart meets the require-
- ments of this title.
- 17 Any State law or regulation relating to the composition
- 18 or organization of a HealthMart is preempted to the ex-
- 19 tent the law or regulation is inconsistent with the provi-
- 20 sions of this title.
- 21 "(c) Application of ERISA Fiduciary and Dis-
- 22 CLOSURE REQUIREMENTS.—The board of directors of a
- 23 HealthMart is deemed to be a plan administrator of an
- 24 employee welfare benefit plan which is a group health plan
- 25 for purposes of applying parts 1 and 4 of subtitle B of

- 1 title I of the Employee Retirement Income Security Act
- 2 of 1974 and those provisions of part 5 of such subtitle
- 3 which are applicable to enforcement of such parts 1 and
- 4 4, and the HealthMart shall be treated as such a plan
- 5 and the enrollees shall be treated as participants and bene-
- 6 ficiaries for purposes of applying such provisions pursuant
- 7 to this subsection.
- 8 "(d) Application of ERISA Renewability Pro-
- 9 TECTION.—A HealthMart is deemed to be group health
- 10 plan that is a multiple employer welfare arrangement for
- 11 purposes of applying section 703 of the Employee Retire-
- 12 ment Income Security Act of 1974.
- 13 "(e) Application of Rules for Network Plans
- 14 AND FINANCIAL CAPACITY.—The provisions of sub-
- 15 sections (c) and (d) of section 2711 apply to health bene-
- 16 fits coverage offered by a health insurance issuer through
- 17 a HealthMart.
- 18 "(f) Construction Relating to Offering Re-
- 19 QUIREMENT.—Nothing in section 2711(a) of this Act or
- 20 703 of the Employee Retirement Income Security Act of
- 21 1974 shall be construed as permitting the offering outside
- 22 the HealthMart of health benefits coverage that is only
- 23 made available through a HealthMart under this section
- 24 because of the application of subsection (b).

- 1 "(g) Application to Guaranteed Renewability
- 2 Requirements in Case of Discontinuation of an
- 3 Issuer.—For purposes of applying section 2712 in the
- 4 case of health insurance coverage offered by a health in-
- 5 surance issuer through a HealthMart, if the contract be-
- 6 tween the HealthMart and the issuer is terminated and
- 7 the HealthMart continues to make available any health in-
- 8 surance coverage after the date of such termination, the
- 9 following rules apply:
- 10 "(1) Renewability.—The HealthMart shall
- fulfill the obligation under such section of the issuer
- renewing and continuing in force coverage by offer-
- ing purchasers (and members and their dependents)
- all available health benefits coverage that would oth-
- erwise be available to similarly-situated purchasers
- and members from the remaining participating
- 17 health insurance issuers in the same manner as
- would be required of issuers under section 2712(c).
- 19 "(2) APPLICATION OF ASSOCIATION RULES.—
- The HealthMart shall be considered an association
- for purposes of applying section 2712(e).
- 22 "(h) Construction in Relation to Certain
- 23 OTHER LAWS.—Nothing in this title shall be construed
- 24 as modifying or affecting the applicability to HealthMarts
- 25 or health benefits coverage offered by a health insurance

- 1 issuer through a HealthMart of parts 6 and 7 of subtitle
- 2 B of title I of the Employee Retirement Income Security
- 3 Act of 1974 or titles XXII and XXVII of this Act.
- 4 "SEC. 2803. ADMINISTRATION.
- 5 "(a) IN GENERAL.—The applicable Federal authority
- 6 shall administer this title through the division established
- 7 under subsection (b) and is authorized to issue such regu-
- 8 lations as may be required to carry out this title. Such
- 9 regulations shall be subject to Congressional review under
- 10 the provisions of chapter 8 of title 5, United States Code.
- 11 The applicable Federal authority shall incorporate the
- 12 process of deemed file and use' with respect to the infor-
- 13 mation filed under section 2801(a)(6)(A) and shall deter-
- 14 mine whether information filed by a HealthMart dem-
- 15 onstrates compliance with the applicable requirements of
- 16 this title. Such authority shall exercise its authority under
- 17 this title in a manner that fosters and promotes the devel-
- 18 opment of HealthMarts in order to improve access to
- 19 health care coverage and services.
- 20 "(b) Administration Through Health Care
- 21 Marketplace Division.—
- 22 "(1) In general.—The applicable Federal au-
- 23 thority shall carry out its duties under this title
- 24 through a separate Health Care Marketplace Divi-

1	sion, the sole duty of which (including the staff of
2	which) shall be to administer this title.
3	"(2) Additional duties.—In addition to
4	other responsibilities provided under this title, such
5	Division is responsible for—
6	"(A) oversight of the operations of
7	HealthMarts under this title; and
8	"(B) the periodic submittal to Congress of
9	reports on the performance of HealthMarts
10	under this title under subsection (c).
11	"(c) Periodic Reports.—The applicable Federal
12	authority shall submit to Congress a report every 30
13	months, during the 10-year period beginning on the effec-
14	tive date of the rules promulgated by the applicable Fed-
15	eral authority to carry out this title, on the effectiveness
16	of this title in promoting coverage of uninsured individ-
17	uals. Such authority may provide for the production of
18	such reports through one or more contracts with appro-
19	priate private entities.
20	"SEC. 2804. DEFINITIONS.
21	"For purposes of this title:
22	"(1) Applicable federal authority.—The
23	term 'Applicable Federal Authority' means the Sec-
24	retary of Health and Human Services.

- 1 "(2) ELIGIBLE EMPLOYEE OR INDIVIDUAL.—
 2 The term 'eligible' means, with respect to an employee or other individual and a HealthMart, an employee or individual who is eligible under section 2801(c)(2) to enroll or be enrolled in health benefits coverage offered through the HealthMart.
 - "(3) EMPLOYER; EMPLOYEE; DEPENDENT.—
 Except as the applicable Federal authority may otherwise provide, the terms 'employer', 'employee', and 'dependent', as applied to health insurance coverage offered by a health insurance issuer licensed (or otherwise regulated) in a State, shall have the meanings applied to such terms with respect to such coverage under the laws of the State relating to such coverage and such an issuer.
 - "(4) HEALTH BENEFITS COVERAGE.—The term 'health benefits coverage' has the meaning given the term group health insurance coverage insection 2791(b)(4).
 - "(5) Health insurance issuer' has the meaning given such term in section 2791(b)(2) and includes a community health organization that is offering coverage pursuant to section 330D(a).

- 1 "(6) HEALTH STATUS-RELATED FACTOR.—The 2 term 'health status-related factor' has the meaning 3 given such term in section 2791(d)(9).
- 4 "(7) HEALTHMART.—The term 'HealthMart' is defined in section 2801(a).
 - "(8) MEMBER.—The term 'member' means, with respect to a HealthMart, an individual enrolled for health benefits coverage through the HealthMart under section 2801(c)(2).
- "(9) Network Coverage.—The term "net-10 work coverage" means, with respect to a group 11 12 health plan or health insurance coverage offered by 13 a health insurance issuer, health benefits coverage 14 that provides or arranges for the provision of health 15 care items and services to participants, beneficiaries, 16 or enrollees through participating health profes-17 sionals and providers.
- "(10) PURCHASER.—The term 'purchaser'
 means, with respect to a HealthMart, a employer
 that has contracted under section 2801(c)(1)(A)
 with the HealthMart for the purchase of health benefits coverage.".
- 23 (b) Effective Date.—The amendment made by 24 subsection (a) shall take effect on January 1, 2000. The 25 Secretary of Health and Human Services shall first issue

7

8

- 1 all regulations necessary to carry out such amendment be-
- 2 fore such date.

3 TITLE II—PROVIDING AFFORD-

- 4 ABLE CARE THROUGH ASSO-
- 5 **CIATION HEALTH PLANS.**
- 6 SEC. 201. RULES GOVERNING ASSOCIATION HEALTH
- 7 PLANS.
- 8 (a) In General.—Subtitle B of title I of the Em-
- 9 ployee Retirement Income Security Act of 1974 is amend-
- 10 ed by adding after part 7 the following new part:
- 11 "Part 8—Rules Governing Association Health Plans
- 12 "SEC. 801. ASSOCIATION HEALTH PLANS.
- 13 "(a) In General.—For purposes of this part, the
- 14 term 'association health plan' means a group health plan
- 15 whose sponsor is (or is deemed under this part to be) de-
- 16 scribed in subsection (b).
- 17 "(b) Sponsorship.—The sponsor of a group health
- 18 plan is described in this subsection if such sponsor—
- "(1) is organized and maintained in good faith,
- with a constitution and bylaws specifically stating its
- 21 purpose and providing for periodic meetings on at
- least an annual basis, as a trade association, an in-
- 23 dustry association (including a rural electric cooper-
- 24 ative association or a rural telephone cooperative as-
- sociation), a professional association, or a chamber

- 1 of commerce (or similar business association, includ-
- 2 ing a corporation or similar organization that oper-
- ates on a cooperative basis (within the meaning of
- 4 section 1381 of the Internal Revenue Code of
- 5 1986)), for substantial purposes other than that of
- 6 obtaining or providing medical care;
- 7 "(2) is established as a permanent entity which
- 8 receives the active support of its members and col-
- 9 lects from its members on a periodic basis dues or
- payments necessary to maintain eligibility for mem-
- bership in the sponsor; and
- 12 "(3) does not condition membership, such dues
- or payments, or coverage under the plan on the
- basis of health status-related factors with respect to
- the employees of its members (or affiliated mem-
- bers), or the dependents of such employees, and does
- 17 not condition such dues or payments on the basis of
- group health plan participation.
- 19 Any sponsor consisting of an association of entities which
- 20 meet the requirements of paragraphs (1) and (2) shall be
- 21 deemed to be a sponsor described in this subsection.
- 22 "SEC. 802. CERTIFICATION OF ASSOCIATION HEALTH
- PLANS.
- 24 "(a) IN GENERAL.—The applicable authority shall
- 25 prescribe by regulation a procedure under which, subject

- 1 to subsection (b), the applicable authority shall certify as-
- 2 sociation health plans which apply for certification as
- 3 meeting the requirements of this part.
- 4 "(b) STANDARDS.—Under the procedure prescribed
- 5 pursuant to subsection (a), the applicable authority shall
- 6 certify an association health plan as meeting the require-
- 7 ments of this part only if the applicable authority is satis-
- 8 fied that—
- 9 "(1) such certification—
- 10 "(A) is administratively feasible;
- 11 "(B) is not adverse to the interests of the
- individuals covered under the plan; and
- "(C) is protective of the rights and benefits
- of the individuals covered under the plan; and
- 15 "(2) the applicable requirements of this part
- are met (or, upon the date on which the plan is to
- 17 commence operations, will be met) with respect to
- the plan.
- 19 "(c) Requirements Applicable to Certified
- 20 Plans.—An association health plan with respect to which
- 21 certification under this part is in effect shall meet the ap-
- 22 plicable requirements of this part, effective on the date
- 23 of certification (or, if later, on the date on which the plan
- 24 is to commence operations).

- 1 "(d) REQUIREMENTS FOR CONTINUED CERTIFI-2 CATION.—The applicable authority may provide by regula-
- 3 tion for continued certification of association health plans
- 4 under this part, including requirements relating to com-
- 5 mencement of new benefit options by plans which do not
- 6 consist of health insurance coverage.
- 7 "(e) Class Certification for Fully Insured
- 8 Plans.—The applicable authority shall establish a class
- 9 certification procedure for association health plans under
- 10 which all benefits consist of health insurance coverage.
- 11 Under such procedure, the applicable authority shall pro-
- 12 vide for the granting of certification under this part to
- 13 the plans in each class of such association health plans
- 14 upon appropriate filing under such procedure in connec-
- 15 tion with plans in such class and payment of the pre-
- 16 scribed fee under section 807(a).
- 17 "SEC. 803. REQUIREMENTS RELATING TO SPONSORS AND
- 18 BOARDS OF TRUSTEES.
- 19 "(a) Sponsor.—The requirements of this subsection
- 20 are met with respect to an association health plan if—
- 21 "(1) the sponsor (together with its immediate
- predecessor, if any) has met (or is deemed under
- this part to have met) for a continuous period of not
- less than 3 years ending with the date of the appli-
- 25 cation for certification under this part, the require-

1	ments of paragraphs (1) and (2) of section 801(b);
2	and
3	"(2) the sponsor meets (or is deemed under this
4	part to meet) the requirements of section 801(b)(3).
5	"(b) Board of Trustees.—The requirements of
6	this subsection are met with respect to an association
7	health plan if the following requirements are met:
8	"(1) Fiscal control.—The plan is operated,
9	pursuant to a trust agreement, by a board of trust-
10	ees which has complete fiscal control over the plan
11	and which is responsible for all operations of the
12	plan.
13	"(2) Rules of operation and financial
14	CONTROLS.—The board of trustees has in effect
15	rules of operation and financial controls, based on a
16	3-year plan of operation, adequate to carry out the
17	terms of the plan and to meet all requirements of
18	this title applicable to the plan.
19	"(3) Rules governing relationship to
20	PARTICIPATING EMPLOYERS AND TO CONTRAC-
21	TORS.—
22	"(A) IN GENERAL.—Except as provided in
23	subparagraph (B), the members of the board of
24	trustees are individuals selected from individ-
25	uals who are the owners, officers, directors, or

1 employees of the participating employers or who 2 are partners in the participating employers and 3 actively participate in the business. "(B) Limitation.— "(i) General Rule.—Except as pro-6 vided in clauses (ii) and (iii), no such 7 member is an owner, officer, director, or 8 employee of, or partner in, a contract ad-9 ministrator or other service provider to the 10 plan. 11 "(ii) Limited exception for pro-12 VIDERS OF SERVICES SOLELY ON BEHALF 13 OF THE SPONSOR.—Officers or employees 14 of a sponsor which is a service provider 15 (other than a contract administrator) to 16 the plan may be members of the board if 17 they constitute not more than 25 percent 18 of the membership of the board and they 19 do not provide services to the plan other 20 than on behalf of the sponsor. "(iii) Treatment of providers of 21 22 MEDICAL CARE.—In the case of a sponsor 23 which is an association whose membership

consists primarily of providers of medical

care, clause (i) shall not apply in the case

24

1	of any service provider described in sub-
2	paragraph (A) who is a provider of medical
3	care under the plan.
4	"(C) Sole authority.—The board has
5	sole authority to approve applications for par-
6	ticipation in the plan and to contract with a
7	service provider to administer the day-to-day af-
8	fairs of the plan.
9	"(c) Treatment of Franchise Networks.—In
10	the case of a group health plan which is established and
11	maintained by a franchiser for a franchise network con-
12	sisting of its franchisees—
13	"(1) the requirements of subsection (a) and sec-
14	tion 801(a)(1) shall be deemed met if such require-
15	ments would otherwise be met if the franchiser were
16	deemed to be the sponsor referred to in section
17	801(b), such network were deemed to be an associa-
18	tion described in section 801(b), and each franchisee
19	were deemed to be a member (of the association and
20	the sponsor) referred to in section 801(b); and
21	"(2) the requirements of section 804(a)(1) shall
22	be deemed met.
23	"(d) Certain Collectively Bargained Plans.—
24	

1	"(1) In General.—In the case of a group
2	health plan described in paragraph (2)—
3	"(A) the requirements of subsection (a)
4	and section 801(a)(1) shall be deemed met;
5	"(B) the joint board of trustees shall be
6	deemed a board of trustees with respect to
7	which the requirements of subsection (b) are
8	met; and
9	"(C) the requirements of section 804 shall
10	be deemed met.
11	"(2) Requirements.—A group health plan is
12	described in this paragraph if—
13	"(A) the plan is a multiemployer plan; or
14	"(B) the plan is in existence on April 1,
15	1997, and would be described in section
16	3(40)(A)(i) but solely for the failure to meet
17	the requirements of section 3(40)(C)(ii).
18	"SEC. 804. PARTICIPATION AND COVERAGE REQUIRE-
19	MENTS.
20	"(a) Covered Employers and Individuals.—The
21	requirements of this subsection are met with respect to
22	an association health plan if, under the terms of the
23	plan—
24	"(1) all participating employers must be mem-
25	bers or affiliated members of the sponsor, except

1	that, in the case of a sponsor which is a professional
2	association or other individual-based association, it
3	at least one of the officers, directors, or employees
4	of an employer, or at least one of the individuals
5	who are partners in an employer and who actively
6	participates in the business, is a member or affili-
7	ated member of the sponsor, participating employers
8	may also include such employer; and
9	"(2) all individuals commencing coverage under
10	the plan after certification under this part must
11	be—
12	"(A) active or retired owners (including
13	self-employed individuals), officers, directors, or
14	employees of, or partners in, participating em-
15	ployers; or
16	"(B) the beneficiaries of individuals de-
17	scribed in subparagraph (A).
18	"(b) Coverage of Previously Uninsured Em-
19	PLOYEES.—The requirements of this subsection are met
20	with respect to an association health plan if, under the
21	terms of the plan, no affiliated member of the sponsor may
22	be offered coverage under the plan as a participating em-
23	ployer, unless—

- 1 "(1) the affiliated member was an affiliated 2 member on the date of certification under this part; 3 or
- "(2) during the 12-month period preceding the
 date of the offering of such coverage, the affiliated
 member has not maintained or contributed to a
 group health plan with respect to any of its employees who would otherwise be eligible to participate in
 such association health plan.
- 10 "(c) Individual Market Unaffected.—The re-11 quirements of this subsection are met with respect to an 12 association health plan if, under the terms of the plan, no participating employer may provide health insurance 14 coverage in the individual market for any employee not 15 covered under the plan which is similar to the coverage contemporaneously provided to employees of the employer 16 under the plan, if such exclusion of the employee from cov-18 erage under the plan is based on a health status-related factor with respect to the employee and such employee 19 would, but for such exclusion on such basis, be eligible 21 for coverage under the plan.
- 22 "(d) Prohibition of Discrimination Against
- 23 Employers and Employees Eligible to Partici-
- 24 PATE.—The requirements of this subsection are met with
- 25 respect to an association health plan if—

1	"(1) under the terms of the plan, no employer
2	meeting the preceding requirements of this section is
3	excluded as a participating employer, unless partici-
4	pation or contribution requirements of the type re-
5	ferred to in section 2711 of the Public Health Serv-
6	ice Act are not met with respect to the excluded em-
7	ployer;
8	"(2) the applicable requirements of sections
9	701, 702, and 703 are met with respect to the plan;
10	and
11	"(3) applicable benefit options under the plan
12	are actively marketed to all eligible participating em-
13	ployers.
14	"SEC. 805. OTHER REQUIREMENTS RELATING TO PLAN
15	DOCUMENTS, CONTRIBUTION RATES, AND
16	BENEFIT OPTIONS.
16 17	
17	BENEFIT OPTIONS.
17	BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section
17 18	BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the
17 18 19	BENEFIT OPTIONS. "(a) IN GENERAL.—The requirements of this section are met with respect to an association health plan if the following requirements are met:
17 18 19 20	"(a) In General.—The requirements of this section are met with respect to an association health plan if the following requirements are met: "(1) Contents of Governing instru-
17 18 19 20 21	"(a) In General.—The requirements of this section are met with respect to an association health plan if the following requirements are met: "(1) Contents of Governing Instruments.—The instruments governing the plan in-

1	"(A) provides that the board of trustees
2	serves as the named fiduciary required for plans
3	under section 402(a)(1) and serves in the ca-
4	pacity of a plan administrator (referred to in
5	section $3(16)(A)$;
6	"(B) provides that the sponsor of the plan
7	is to serve as plan sponsor (referred to in sec-
8	tion $3(16)(B)$; and
9	"(C) incorporates the requirements of sec-
10	tion 806.
11	"(2) Contribution rates must be non-
12	DISCRIMINATORY.—
13	"(A) The contribution rates for any par-
14	ticipating small employer do not vary on the
15	basis of the claims experience of such employer
16	and do not vary on the basis of the type of
17	business or industry in which such employer is
18	engaged.
19	"(B) Nothing in this title or any other pro-
20	vision of law shall be construed to preclude an
21	association health plan, or a health insurance
22	issuer offering health insurance coverage in
23	connection with an association health plan,
24	from—

1 "(i) setting contribution rates based 2 on the claims experience of the plan; or

"(ii) varying contribution rates for small employers in a State to the extent that such rates could vary using the same methodology employed in such State for regulating premium rates in the small group market, subject to the requirements of section 702(b) relating to contribution rates.

"(3) FLOOR FOR NUMBER OF COVERED INDI-VIDUALS WITH RESPECT TO CERTAIN PLANS.—If any benefit option under the plan does not consist of health insurance coverage, the plan has as of the beginning of the plan year not fewer than 1,000 participants and beneficiaries.

"(4) Marketing requirements.—

"(A) IN GENERAL.—If a benefit option which consists of health insurance coverage is offered under the plan, State-licensed insurance agents shall be used to distribute to small employers coverage which does not consist of health insurance coverage in a manner comparable to the manner in which such agents are used to distribute health insurance coverage.

1	"(B) STATE-LICENSED INSURANCE
2	AGENTS.—For purposes of subparagraph (A),
3	the term State-licensed insurance agents' means
4	one or more agents who are licensed in a State
5	and are subject to the laws of such State relat-
6	ing to licensure, qualification, testing, examina-
7	tion, and continuing education of persons au-
8	thorized to offer, sell, or solicit health insurance
9	coverage in such State.
10	"(5) REGULATORY REQUIREMENTS.—Such
11	other requirements as the applicable authority may
12	prescribe by regulation as necessary to carry out the
13	purposes of this part.
14	"(b) Health Benefits Under an Association
15	HEALTH PLAN.—
16	"(1) Examples of types of coverage.—The
17	health benefits coverage made available through an
18	association health plan may include, but is not lim-
19	ited to, any of the following if it meets the other ap-
20	plicable requirements of this title:
21	"(A) Coverage through a health mainte-
22	nance organization.
23	"(B) Coverage in connection with a pre-
24	ferred provider organization.

1	"(C) Coverage in connection with a li-
2	censed provider-sponsored organization.
3	"(D) Indemnity coverage through an insur-
4	ance company.
5	"(E) Coverage offered in connection with a
6	contribution into a medical savings account or
7	flexible spending account.
8	"(F) Coverage that includes a point-of-
9	service option.
10	"(G) Coverage offered by a community
11	health organization (as defined in section
12	330D(e) of the Public Health Service Act).
13	"(H) Any combination of such types of
14	coverage.
15	"(2) Health insurance coverage op-
16	TIONS.—
17	"(A) IN GENERAL.—An association health
18	plan shall include a minimum of 4 health insur-
19	ance coverage options. At least 1 option shall be
20	a non network option. At least 2 options shall
21	meet all applicable State benefit mandates.
22	"(B) Model benefits package.—The
23	Secretary in consultation with the National As-
24	sociation of Insurance Commissioners shall de-
25	velop a model benefits package for health insur-

ance coverage not later than one year after the date of the enactment of the Affordable Health Care Act of 1999.

- "(C) EXCEPTION TO GENERAL RULE.—An association health plan may offer 2 options that meet the requirements of the model benefits package in lieu of the State benefit mandate offerings required under subparagraph (A).
- "(3) PERMITTING ASSOCIATION HEALTH PLANS
 TO ADJUST DISTRIBUTIONS AMONG ISSUERS TO REFLECT RELATIVE RISK OF ENROLLEES.—Nothing in
 this section shall be construed as precluding an association health plan from providing for adjustments
 in amounts distributed among the health insurance
 issuers offering health benefits coverage through the
 association health plan based on factors such as the
 relative health care risk of members enrolled under
 the coverage offered by the different issuers.
- "(4) Construction.—Except as provided in subparagraph (2), nothing in this part or any provision of State law (as defined in section 514(c)(1)) shall be construed to preclude an association health plan, or a health insurance issuer offering health insurance coverage in connection with an association health plan, from exercising its sole discretion in se-

1	lecting the specific items and services consisting of
2	medical care to be included as benefits under such
3	plan or coverage, except (subject to section 514) in
4	the case of any law to the extent that it (1) prohibits
5	an exclusion of a specific disease from such cov-
6	erage, or (2) is not preempted under section
7	731(a)(1) with respect to matters governed by sec-
8	tion 711 or 712.
9	"SEC. 806. MAINTENANCE OF RESERVES AND PROVISIONS
10	FOR SOLVENCY FOR PLANS PROVIDING
11	HEALTH BENEFITS IN ADDITION TO HEALTH
12	INSURANCE COVERAGE.
13	"(a) In General.—The requirements of this section
14	are met with respect to an association health plan if—
15	"(1) the benefits under the plan consist solely
16	of health insurance coverage; or
17	"(2) if the plan provides any additional benefit
18	options which do not consist of health insurance cov-
19	erage, the plan—
20	"(A) establishes and maintains reserves
21	with respect to such additional benefit options,
22	in amounts recommended by the qualified actu-
23	ary, consisting of—
24	"(i) a reserve sufficient for unearned
25	contributions;

1	"(ii) a reserve sufficient for benefit li-
2	abilities which have been incurred, which
3	have not been satisfied, and for which risk
4	of loss has not yet been transferred, and
5	for expected administrative costs with re-
6	spect to such benefit liabilities;
7	"(iii) a reserve sufficient for any other
8	obligations of the plan; and
9	"(iv) a reserve sufficient for a margin
10	of error and other fluctuations, taking into
11	account the specific circumstances of the
12	plan; and
13	"(B) establishes and maintains aggregate
14	and specific excess/stop loss insurance and sol-
15	vency indemnification, with respect to such ad-
16	ditional benefit options for which risk of loss
17	has not yet been transferred, as follows:
18	"(i) The plan shall secure aggregate
19	excess/stop loss insurance for the plan with
20	an attachment point which is not greater
21	than 125 percent of expected gross annual
22	claims. The applicable authority may by
23	regulation provide for upward adjustments
24	in the amount of such percentage in speci-
25	fied circumstances in which the plan spe-

1	cifically provides for and maintains re-
2	serves in excess of the amounts required
3	under subparagraph (A).
4	"(ii) The plan shall secure specific ex-
5	cess/stop loss insurance for the plan with
6	an attachment point which is at least equal
7	to an amount recommended by the plan's
8	qualified actuary (but not more than
9	\$200,000). The applicable authority may
10	by regulation provide for adjustments in
11	the amount of such insurance in specified
12	circumstances in which the plan specifically
13	provides for and maintains reserves in ex-
14	cess of the amounts required under sub-
15	paragraph (A).
16	"(iii) The plan shall secure indem-
17	nification insurance for any claims which
18	the plan is unable to satisfy by reason of
19	a plan termination.
20	Any regulations prescribed by the applicable au-
21	thority pursuant to clause (i) or (ii) of subpara-
22	graph (B) may allow for such adjustments in
23	the required levels of excess/stop loss insurance
24	as the qualified actuary may recommend, taking

- 1 into account the specific circumstances of the
- plan.
- 3 "(b) Minimum Surplus in Addition to Claims
- 4 Reserves.—The requirements of this subsection are met
- 5 if the plan establishes and maintains surplus in an amount
- 6 at least equal to \$2,000,000, reduced in accordance with
- 7 a scale, prescribed in regulations of the applicable author-
- 8 ity to an amount not less than \$500,000, based on the
- 9 level of aggregate and specific excess/stop loss insurance
- 10 provided with respect to such plan.
- 11 "(c) Additional Requirements.—In the case of
- 12 any association health plan described in subsection (a)(2),
- 13 the applicable authority may provide such additional re-
- 14 quirements relating to reserves and excess/stop loss insur-
- 15 ance as the applicable authority considers appropriate.
- 16 Such requirements may be provided, by regulation or oth-
- 17 erwise, with respect to any such plan or any class of such
- 18 plans.
- 19 "(d) Adjustments for Excess/Stop Loss Insur-
- 20 ANCE.—The applicable authority may provide for adjust-
- 21 ments to the levels of reserves otherwise required under
- 22 subsections (a) and (b) with respect to any plan or class
- 23 of plans to take into account excess/stop loss insurance
- 24 provided with respect to such plan or plans.

1	"(e) ALTERNATIVE MEANS OF COMPLIANCE.—The
2	applicable authority may permit an association health plan
3	described in subsection (a)(2) to substitute, for all or part
4	of the requirements of this section (except subsection
5	(a)(2)(B)(iii)), such security, guarantee, hold-harmless ar-
6	rangement, or other financial arrangement as the applica-
7	ble authority determines to be adequate to enable the plan
8	to fully meet all its financial obligations on a timely basis
9	and is otherwise no less protective of the interests of par-
10	ticipants and beneficiaries than the requirements for
11	which it is substituted. The applicable authority may take
12	into account, for purposes of this subsection, evidence pro-
13	vided by the plan or sponsor which demonstrates an as-
14	sumption of liability with respect to the plan. Such evi-
15	dence may be in the form of a contract of indemnification,
16	lien, bonding, insurance, letter of credit, recourse under
17	applicable terms of the plan in the form of assessments
18	of participating employers, security, or other financial ar-
19	rangement.
20	"(f) Measures To Ensure Continued Payment
21	OF BENEFITS BY CERTAIN PLANS IN DISTRESS.—
22	"(1) Payments by certain plans to asso-
23	CIATION HEALTH PLAN FUND.—
24	"(A) IN GENERAL.—In the case of an as-
25	sociation health plan described in subsection

1 (a)(2), the requirements of this subsection are 2 met if the plan makes payments into the Asso-3 ciation Health Plan Fund under this subpara-4 graph when they are due. Such payments shall 5 consist of annual payments in the amount of 6 \$5,000, and, in addition to such annual pay-7 ments, such supplemental payments as the Sec-8 retary may determine to be necessary under 9 paragraph (2). Payments under this paragraph 10 are payable to the Fund at the time determined by the Secretary. Initial payments are due in 12 advance of certification under this part. Pay-13 ments shall continue to accrue until a plan's as-14 sets are distributed pursuant to a termination 15 procedure.

- "(B) Penalties for failure to make PAYMENTS.—If any payment is not made by a plan when it is due, a late payment charge of not more than 100 percent of the payment which was not timely paid shall be payable by the plan to the Fund.
- "(C) CONTINUED DUTY OF THE SEC-RETARY.—The Secretary shall not cease to carry out the provisions of paragraph (2) on ac-

11

16

17

18

19

20

21

22

23

count of the failure of a plan to pay any payment when due.

> "(2) Payments by secretary to continue EXCESS/STOP LOSS INSURANCE COVERAGE AND IN-DEMNIFICATION INSURANCE COVERAGE FOR CER-TAIN PLANS.—In any case in which the applicable authority determines that there is, or that there is reason to believe that there will be: (A) a failure to take necessary corrective actions under section 809(a) with respect to an association health plan described in subsection (a)(2); or (B) a termination of such a plan under section 809(b) or 810(b)(8) (and, if the applicable authority is not the Secretary, certifies such determination to the Secretary), the Secretary shall determine the amounts necessary to make payments to an insurer (designated by the Secretary) to maintain in force excess/stop loss insurance coverage or indemnification insurance coverage for such plan, if the Secretary determines that there is a reasonable expectation that, without such payments, claims would not be satisfied by reason of termination of such coverage. The Secretary shall, to the extent provided in advance in appropriation Acts, pay such amounts so determined to the insurer designated by the Secretary.

3

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(3) Association health plan fund.—
2	"(A) In general.—There is established
3	on the books of the Treasury a fund to be
4	known as the 'Association Health Plan Fund'.
5	The Fund shall be available for making pay-
6	ments pursuant to paragraph (2). The Fund
7	shall be credited with payments received pursu-
8	ant to paragraph (1)(A), penalties received pur-
9	suant to paragraph (1)(B); and earnings on in-
10	vestments of amounts of the Fund under sub-
11	paragraph (B).
12	"(B) Investment.—Whenever the Sec-
13	retary determines that the moneys of the fund
14	are in excess of current needs, the Secretary
15	may request the investment of such amounts as
16	the Secretary determines advisable by the Sec-
17	retary of the Treasury in obligations issued or
18	guaranteed by the United States.
19	"(g) Excess/Stop Loss Insurance.—For purposes
20	of this section—
21	"(1) Aggregate excess/stop loss insur-
22	ANCE.—The term aggregate excess/stop loss insur-
23	ance' means, in connection with an association
24	health plan, a contract—

1	"(A) under which an insurer (meeting such
2	minimum standards as may be prescribed in
3	regulations of the applicable authority) provides
4	for payment to the plan with respect to aggre-
5	gate claims under the plan in excess of an
6	amount or amounts specified in such contract;
7	"(B) which is guaranteed renewable; and
8	"(C) which allows for payment of pre-
9	miums by any third party on behalf of the in-
10	sured plan.
11	"(2) Specific excess/stop loss insur-
12	ANCE.—The term 'specific excess/stop loss insur-
13	ance' means, in connection with an association
14	health plan, a contract—
15	"(A) under which an insurer (meeting such
16	minimum standards as may be prescribed in
17	regulations of the applicable authority) provides
18	for payment to the plan with respect to claims
19	under the plan in connection with a covered in-
20	dividual in excess of an amount or amounts
21	specified in such contract in connection with
22	such covered individual;
23	"(B) which is guaranteed renewable; and

"(C) which allows for payment of pre-1 2 miums by any third party on behalf of the in-3 sured plan. "(h) Indemnification Insurance.—For purposes 4 5 of this section, the term 'indemnification insurance' means, in connection with an association health plan, a 6 7 contract— "(1) under which an insurer (meeting such min-8 9 imum standards as may be prescribed in regulations 10 of the applicable authority) provides for payment to 11 the plan with respect to claims under the plan which 12 the plan is unable to satisfy by reason of a termi-13 nation pursuant to section 809(b) (relating to man-14 datory termination); 15 (2) which is guaranteed renewable and 16 noncancellable for any reason (except as may be pro-17 vided in regulations of the applicable authority); and 18 "(3) which allows for payment of premiums by 19 any third party on behalf of the insured plan. "(i) Reserves.—For purposes of this section, the 20 21 term 'reserves' means, in connection with an association 22 health plan, plan assets which meet the fiduciary stand-23 ards under part 4 and such additional requirements regarding liquidity as may be prescribed in regulations of the applicable authority.

1	"(j) Regulations Prescribed Under Nego-
2	TIATED RULEMAKING.—The regulations under this sec-
3	tion shall be prescribed under negotiated rulemaking in
4	accordance with subchapter III of chapter 5 of title 5
5	United States Code, except that, in establishing the nego-
6	tiated rulemaking committee for purposes of such rule-
7	making, the applicable authority shall include among per-
8	sons invited to membership on the committee at least one
9	of each of the following:
10	"(1) a representative of the National Associa-
11	tion of Insurance Commissioners;
12	"(2) a representative of the American Academy
13	of Actuaries;
14	"(3) a representative of the State governments.
15	or their interests;
16	"(4) a representative of existing self-insured ar-
17	rangements, or their interests;
18	"(5) a representative of associations of the type
19	referred to in section 801(b)(1), or their interests
20	and
21	"(6) a representative of multiemployer plans
22	that are group health plans, or their interests.

1	"SEC. 807. REQUIREMENTS FOR APPLICATION AND RE-
2	LATED REQUIREMENTS.
3	"(a) FILING FEE.—Under the procedure prescribed
4	pursuant to section 802(a), an association health plan
5	shall pay to the applicable authority at the time of filing
6	an application for certification under this part a filing fee
7	in the amount of \$5,000, which shall be available in the
8	case of the Secretary, to the extent provided in appropria-
9	tion Acts, for the sole purpose of administering the certifi-
10	cation procedures applicable with respect to association
11	health plans.
12	"(b) Information To Be Included in Applica-
13	TION FOR CERTIFICATION.—An application for certifi-
14	cation under this part meets the requirements of this sec-
15	tion only if it includes, in a manner and form prescribed
16	in regulations of the applicable authority, at least the fol-
17	lowing information:
18	"(1) Identifying information.—The names
19	and addresses of—
20	"(A) the sponsor; and
21	"(B) the members of the board of trustees
22	of the plan.
23	"(2) States in which plan intends to do
24	BUSINESS.—The States in which participants and
25	beneficiaries under the plan are to be located and

- the number of them expected to be located in each such State.
- "(3) Bonding requirements.—Evidence provided by the board of trustees that the bonding requirements of section 412 will be met as of the date of the application or (if later) commencement of operations.
 - "(4) Plan documents.—A copy of the documents governing the plan (including any bylaws and trust agreements), the summary plan description, and other material describing the benefits that will be provided to participants and beneficiaries under the plan.
 - "(5) AGREEMENTS WITH SERVICE PRO-VIDERS.—A copy of any agreements between the plan and contract administrators and other service providers.
 - "(6) Funding report.—In the case of association health plans providing benefits options in addition to health insurance coverage, a report setting forth information with respect to such additional benefit options determined as of a date within the 120-day period ending with the date of the application, including the following:

1

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(A) Reserves.—A statement, certified by the board of trustees of the plan, and a statement of actuarial opinion, signed by a qualified actuary, that all applicable requirements of section 806 are or will be met in accordance with regulations which the applicable authority shall prescribe.

"(B) ADEQUACY OF CONTRIBUTION RATES.—A statement of actuarial opinion, signed by a qualified actuary, which sets forth a description of the extent to which contribution rates are adequate to provide for the payment of all obligations and the maintenance of required reserves under the plan for the 12month period beginning with such date within such 120-day period, taking into account the expected coverage and experience of the plan. If the contribution rates are not fully adequate, the statement of actuarial opinion shall indicate the extent to which the rates are inadequate and the changes needed to ensure adequacy.

"(C) CURRENT AND PROJECTED VALUE OF ASSETS AND LIABILITIES.—A statement of actuarial opinion signed by a qualified actuary, which sets forth the current value of the assets and liabilities accumulated under the plan and a projection of the assets, liabilities, income, and expenses of the plan for the 12-month period referred to in subparagraph (B). The income statement shall identify separately the plan's administrative expenses and claims.

- "(D) Costs of Coverage to BE CHARGED AND OTHER EXPENSES.—A statement of the costs of coverage to be charged, including an itemization of amounts for administration, reserves, and other expenses associated with the operation of the plan.
- "(E) OTHER INFORMATION.—Any other information which may be prescribed in regulations of the applicable authority as necessary to carry out the purposes of this part.
- "(c) FILING NOTICE OF CERTIFICATION WITH STATES.—A certification granted under this part to an association health plan shall not be effective unless written notice of such certification is filed with the applicable State authority of each State in which at least 25 percent of the participants and beneficiaries under the plan are located. For purposes of this subsection, an individual shall be considered to be located in the State in which a

7

8

9

10

11

12

13

14

15

- 1 known address of such individual is located or in which
- 2 such individual is employed.
- 3 "(d) Notice of Material Changes.—In the case
- 4 of any association health plan certified under this part,
- 5 descriptions of material changes in any information which
- 6 was required to be submitted with the application for the
- 7 certification under this part shall be filed in such form
- 8 and manner as shall be prescribed in regulations of the
- 9 applicable authority. The applicable authority may require
- 10 by regulation prior notice of material changes with respect
- 11 to specified matters which might serve as the basis for
- 12 suspension or revocation of the certification.
- 13 "(e) Reporting Requirements for Certain As-
- 14 SOCIATION HEALTH PLANS.—An association health plan
- 15 certified under this part which provides benefit options in
- 16 addition to health insurance coverage for such plan year
- 17 shall meet the requirements of section 103 by filing an
- 18 annual report under such section which shall include infor-
- 19 mation described in subsection (b)(6) with respect to the
- 20 plan year and, notwithstanding section 104(a)(1)(A), shall
- 21 be filed with the applicable authority not later than 90
- 22 days after the close of the plan year (or on such later date
- 23 as may be prescribed by the applicable authority).
- 24 "(f) Engagement of Qualified Actuary.—The
- 25 board of trustees of each association health plan which

- 1 provides benefits options in addition to health insurance
- 2 coverage and which is applying for certification under this
- 3 part or is certified under this part shall engage, on behalf
- 4 of all participants and beneficiaries, a qualified actuary
- 5 who shall be responsible for the preparation of the mate-
- 6 rials comprising information necessary to be submitted by
- 7 a qualified actuary under this part. The qualified actuary
- 8 shall utilize such assumptions and techniques as are nec-
- 9 essary to enable such actuary to form an opinion as to
- 10 whether the contents of the matters reported under this
- 11 part—
- "(1) are in the aggregate reasonably related to
- the experience of the plan and to reasonable expecta-
- tions; and
- 15 "(2) represent such actuary's best estimate of
- anticipated experience under the plan.
- 17 The opinion by the qualified actuary shall be made
- 18 with respect to, and shall be made a part of, the annual
- 19 report.
- 20 "SEC. 808. NOTICE REQUIREMENTS FOR VOLUNTARY TER-
- 21 **MINATION.**
- 22 "Except as provided in section 809(b), an association
- 23 health plan which is or has been certified under this part
- 24 may terminate (upon or at any time after cessation of ac-
- 25 cruals in benefit liabilities) only if the board of trustees—

- 1 "(1) not less than 60 days before the proposed 2 termination date, provides to the participants and 3 beneficiaries a written notice of intent to terminate 4 stating that such termination is intended and the 5 proposed termination date;
- 6 "(2) develops a plan for winding up the affairs 7 of the plan in connection with such termination in 8 a manner which will result in timely payment of all 9 benefits for which the plan is obligated; and
- 10 "(3) submits such plan in writing to the appli-11 cable authority.
- 12 Actions required under this section shall be taken in such
- 13 form and manner as may be prescribed in regulations of
- 14 the applicable authority.
- 15 "SEC. 809. CORRECTIVE ACTIONS AND MANDATORY TERMI-
- 16 NATION.
- 17 "(a) Actions To Avoid Depletion of Re-
- 18 SERVES.—An association health plan which is certified
- 19 under this part and which provides benefits other than
- 20 health insurance coverage shall continue to meet the re-
- 21 quirements of section 806, irrespective of whether such
- 22 certification continues in effect. The board of trustees of
- 23 such plan shall determine quarterly whether the require-
- 24 ments of section 806 are met. In any case in which the
- 25 board determines that there is reason to believe that there

- 1 is or will be a failure to meet such requirements, or the
- 2 applicable authority makes such a determination and so
- 3 notifies the board, the board shall immediately notify the
- 4 qualified actuary engaged by the plan, and such actuary
- 5 shall, not later than the end of the next following month,
- 6 make such recommendations to the board for corrective
- 7 action as the actuary determines necessary to ensure com-
- 8 pliance with section 806. Not later than 30 days after re-
- 9 ceiving from the actuary recommendations for corrective
- 10 actions, the board shall notify the applicable authority (in
- 11 such form and manner as the applicable authority may
- 12 prescribe by regulation) of such recommendations of the
- 13 actuary for corrective action, together with a description
- 14 of the actions (if any) that the board has taken or plans
- 15 to take in response to such recommendations. The board
- 16 shall thereafter report to the applicable authority, in such
- 17 form and frequency as the applicable authority may speci-
- 18 fy to the board, regarding corrective action taken by the
- 19 board until the requirements of section 806 are met.
- 20 "(b) Mandatory Termination.—In any case in
- 21 which—
- "(1) the applicable authority has been notified
- 23 under subsection (a) of a failure of an association
- health plan which is or has been certified under this
- part and is described in section 806(a)(2) to meet

- the requirements of section 806 and has not been notified by the board of trustees of the plan that corrective action has restored compliance with such requirements; and
- 5 "(2) the applicable authority determines that
 6 there is a reasonable expectation that the plan will
 7 continue to fail to meet the requirements of section
 8 806,
- 9 the board of trustees of the plan shall, at the direction 10 of the applicable authority, terminate the plan and, in the 11 course of the termination, take such actions as the appli-12 cable authority may require, including satisfying any
- 13 claims referred to in section 806(a)(2)(B)(iii) and recov-
- 15 (a)(2)(B)(iii) or (e) of section 806, as necessary to ensure

ering for the plan any liability under subsection

- 16 that the affairs of the plan will be, to the maximum extent
- 17 possible, wound up in a manner which will result in timely
- 18 provision of all benefits for which the plan is obligated.
- 19 "SEC. 810. TRUSTEESHIP BY THE SECRETARY OF INSOL-
- VENT ASSOCIATION HEALTH PLANS PRO-
- 21 VIDING HEALTH BENEFITS IN ADDITION TO
- 22 HEALTH INSURANCE COVERAGE.
- 23 "(a) Appointment of Secretary as Trustee for
- 24 Insolvent Plans.—Whenever the Secretary determines
- 25 that an association health plan which is or has been cer-

- 1 tified under this part and which is described in section
- 2 806(a)(2) will be unable to provide benefits when due or
- 3 is otherwise in a financially hazardous condition as defined
- 4 in regulations of such Secretary, the Secretary shall, upon
- 5 notice to the plan, apply to the appropriate United States
- 6 district court for appointment of the Secretary as trustee
- 7 to administer the plan for the duration of the insolvency.
- 8 The plan may appear as a party and other interested per-
- 9 sons may intervene in the proceedings at the discretion
- 10 of the court. The court shall appoint such Secretary trust-
- 11 ee if the court determines that the trusteeship is necessary
- 12 to protect the interests of the participants and bene-
- 13 ficiaries or providers of medical care or to avoid any un-
- 14 reasonable deterioration of the financial condition of the
- 15 plan. The trusteeship of such Secretary shall continue
- 16 until the conditions described in the first sentence of this
- 17 subsection are remedied or the plan is terminated.
- 18 "(b) Powers as Trustee.—The Secretary, upon
- 19 appointment as trustee under subsection (a), shall have
- 20 the power—
- 21 "(1) to do any act authorized by the plan, this
- title, or other applicable provisions of law to be done
- by the plan administrator or any trustee of the plan;

1 "(2) to require the transfer of all (or any part) 2 of the assets and records of the plan to the Sec-3 retary as trustee; "(3) to invest any assets of the plan which the 5 Secretary holds in accordance with the provisions of 6 the plan, regulations of the Secretary, and applicable 7 provisions of law: "(4) to require the sponsor, the plan adminis-8 9 trator, any participating employer, and any employee 10 organization representing plan participants to fur-11 nish any information with respect to the plan which the Secretary as trustee may reasonably need in 12 13 order to administer the plan; 14 "(5) to collect for the plan any amounts due the 15 plan and to recover reasonable expenses of the trust-16 eeship; "(6) to commence, prosecute, or defend on be-17 18 half of the plan any suit or proceeding involving the 19 plan; 20 "(7) to issue, publish, or file such notices, state-21 ments, and reports as may be required under regula-22 tions of the Secretary or by any order of the court; 23 "(8) to terminate the plan (or provide for its 24 termination in accordance with section 809(b)) and

liquidate the plan assets, to restore the plan to the

- responsibility of the sponsor, or to continue the 1 2 trusteeship; 3 "(9) to provide for the enrollment of plan participants and beneficiaries under appropriate cov-5 erage options; and 6 "(10) to do such other acts as may be nec-7 essary to comply with this title or any order of the 8 court and to protect the interests of plan partici-9 pants and beneficiaries and providers of medical 10 care. 11 "(c) Notice of Appointment.—As soon as prac-12 ticable after the Secretary's appointment as trustee, the 13 Secretary shall give notice of such appointment to— 14 "(1) the sponsor and plan administrator; "(2) each participant; 15 "(3) each participating employer; and 16 17 "(4) if applicable, each employee organization 18 which, for purposes of collective bargaining, rep-19 resents plan participants. 20 "(d) Additional Duties.—Except to the extent in-21 consistent with the provisions of this title, or as may be

otherwise ordered by the court, the Secretary, upon ap-

pointment as trustee under this section, shall be subject

to the same duties as those of a trustee under section 704

- 1 of title 11, United States Code, and shall have the duties
- 2 of a fiduciary for purposes of this title.
- 3 "(e) Other Proceedings.—An application by the
- 4 Secretary under this subsection may be filed notwith-
- 5 standing the pendency in the same or any other court of
- 6 any bankruptcy, mortgage foreclosure, or equity receiver-
- 7 ship proceeding, or any proceeding to reorganize, conserve,
- 8 or liquidate such plan or its property, or any proceeding
- 9 to enforce a lien against property of the plan.

10 "(f) Jurisdiction of Court.—

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

"(1) IN GENERAL.—Upon the filing of an application for the appointment as trustee or the issuance of a decree under this section, the court to which the application is made shall have exclusive jurisdiction of the plan involved and its property wherever located with the powers, to the extent consistent with the purposes of this section, of a court of the United States having jurisdiction over cases under chapter 11 of title 11, United States Code. Pending an adjudication under this section such court shall stay, and upon appointment by it of the Secretary as trustee, such court shall continue the stay of, any pending mortgage foreclosure, equity receivership, or other proceeding to reorganize, conserve, or liquidate the plan, the sponsor, or property of such plan or spon-

- 1 sor, and any other suit against any receiver, conser-
- 2 vator, or trustee of the plan, the sponsor, or prop-
- 3 erty of the plan or sponsor. Pending such adjudica-
- 4 tion and upon the appointment by it of the Sec-
- 5 retary as trustee, the court may stay any proceeding
- 6 to enforce a lien against property of the plan or the
- 7 sponsor or any other suit against the plan or the
- 8 sponsor.
- 9 "(2) Venue.—An action under this section
- may be brought in the judicial district where the
- sponsor or the plan administrator resides or does
- business or where any asset of the plan is situated.
- A district court in which such action is brought may
- issue process with respect to such action in any
- other judicial district.
- 16 "(g) Personnel.—In accordance with regulations of
- 17 the Secretary, the Secretary shall appoint, retain, and
- 18 compensate accountants, actuaries, and other professional
- 19 service personnel as may be necessary in connection with
- 20 the Secretary's service as trustee under this section.
- 21 "SEC. 811. STATE ASSESSMENT AUTHORITY.
- 22 "(a) In General.—Notwithstanding section 514, a
- 23 State may impose by law a contribution tax on an associa-
- 24 tion health plan described in section 806(a)(2).

- 1 "(b) Contribution Tax.—For purposes of this sec-
- 2 tion, the term 'contribution tax' imposed by a State on
- 3 an association health plan means any tax imposed by such
- 4 State if—
- 5 "(1) such tax is computed by applying a rate to
- 6 the amount of premiums or contributions, with re-
- 7 spect to individuals covered under the plan who are
- 8 residents of such State, which are received by the
- 9 plan from participating employers located in such
- 10 State or from such individuals;
- 11 "(2) the rate of such tax does not exceed the
- rate of any tax imposed by such State on premiums
- or contributions received by insurers or health main-
- tenance organizations for health insurance coverage
- offered in such State in connection with a group
- 16 health plan;
- 17 "(3) such tax is otherwise nondiscriminatory;
- 18 and
- 19 "(4) the amount of any such tax assessed on
- 20 the plan is reduced by the amount of any tax or as-
- sessment otherwise imposed by the State on pre-
- 22 miums, contributions, or both received by insurers or
- health maintenance organizations for health insur-
- ance coverage, aggregate excess/stop loss insurance
- 25 (as defined in section 806(g)(1)), specific excess/stop

- loss insurance (as defined in section 806(g)(2)),
- 2 other insurance related to the provision of medical
- 3 care under the plan, or any combination thereof pro-
- 4 vided by such insurers or health maintenance organi-
- 5 zations in such State in connection with such plan.

6 "SEC. 812. SPECIAL RULES FOR CHURCH PLANS.

- 7 "(a) Election for Church Plans.—Notwith-
- 8 standing section 4(b)(2), if a church, a convention or asso-
- 9 ciation of churches, or an organization described in section
- 10 3(33)(C)(i) maintains a church plan which is a group
- 11 health plan (as defined in section 733(a)(1)), and such
- 12 church, convention, association, or organization makes an
- 13 election with respect to such plan under this subsection
- 14 (in such form and manner as the Secretary may by regula-
- 15 tion prescribe), then the provisions of this section shall
- 16 apply to such plan, with respect to benefits provided under
- 17 such plan consisting of medical care, as if section 4(b)(2)
- 18 did not contain an exclusion for church plans. Nothing in
- 19 this subsection shall be construed to render any other sec-
- 20 tion of this title applicable to church plans, except to the
- 21 extent that such other section is incorporated by reference
- 22 in this section.
- 23 "(b) Effect of Election.—
- 24 "(1) Preemption of State Insurance Laws
- 25 REGULATING COVERED CHURCH PLANS.—Subject to

paragraphs (2) and (3), this section shall supersede any and all State laws which regulate insurance insofar as they may now or hereafter regulate church plans to which this section applies or trusts established under such church plans.

"(2) General state insurance regulation unaffected.—

- "(A) IN GENERAL.—Except as provided in subparagraph (B) and paragraph (3), nothing in this section shall be construed to exempt or relieve any person from any provision of State law which regulates insurance.
- "(B) Church Plans not to be deemed insurance companies or insurance companies or insurance company or other insurer or to be engaged in the business of insurance for purposes of any State law purporting to regulate insurance companies or insurance contracts.
- "(3) PREEMPTION OF CERTAIN STATE LAWS
 RELATING TO PREMIUM RATE REGULATION AND
 BENEFIT MANDATES.—The provisions of subsections
 (a)(2)(B) and (b) of section 805 shall apply with re-

1 spect to a church plan to which this section applies 2 in the same manner and to the same extent as such 3 provisions apply with respect to association health plans. DEFINITIONS.—For purposes this 6 subsection— "(A) STATE LAW.—The term 'State law' 7 8 includes all laws, decisions, rules, regulations, 9 or other State action having the effect of law, 10 of any State. A law of the United States appli-11 cable only to the District of Columbia shall be 12 treated as a State law rather than a law of the 13 United States. 14 "(B) STATE.—The term 'State' includes a 15 State, any political subdivision thereof, or any 16 agency or instrumentality of either, which pur-17 ports to regulate, directly or indirectly, the 18 terms and conditions of church plans covered by 19 this section. 20 "(c) REQUIREMENTS COVERED CHURCH FOR 21 Plans.— 22 "(1) FIDUCIARY RULES AND EXCLUSIVE PUR-23 POSE.—A fiduciary shall discharge his duties with 24 respect to a church plan to which this section

applies—

1	"(A) for the exclusive purpose of:
2	"(i) providing benefits to participants
3	and their beneficiaries; and
4	"(ii) defraying reasonable expenses of
5	administering the plan;
6	"(B) with the care, skill, prudence and dili-
7	gence under the circumstances then prevailing
8	that a prudent man acting in a like capacity
9	and familiar with such matters would use in the
10	conduct of an enterprise of a like character and
11	with like aims; and
12	"(C) in accordance with the documents
13	and instruments governing the plan.
14	The requirements of this paragraph shall not be
15	treated as not satisfied solely because the plan as-
16	sets are commingled with other church assets, to the
17	extent that such plan assets are separately ac-
18	counted for.
19	"(2) Claims procedure.—In accordance with
20	regulations of the Secretary, every church plan to
21	which this section applies shall—
22	"(A) provide adequate notice in writing to
23	any participant or beneficiary whose claim for
24	benefits under the plan has been denied, setting
25	forth the specific reasons for such denial, writ-

1	ten in a manner calculated to be understood by
2	the participant;
3	"(B) afford a reasonable opportunity to
4	any participant whose claim for benefits has
5	been denied for a full and fair review by the ap-
6	propriate fiduciary of the decision denying the
7	claim; and
8	"(C) provide a written statement to each
9	participant describing the procedures estab-
10	lished pursuant to this paragraph.
11	"(3) Annual statements.—In accordance
12	with regulations of the Secretary, every church plan
13	to which this section applies shall file with the Sec-
14	retary an annual statement—
15	"(A) stating the names and addresses of
16	the plan and of the church, convention, or asso-
17	ciation maintaining the plan (and its principal
18	place of business);
19	"(B) certifying that it is a church plan to
20	which this section applies and that it complies
21	with the requirements of paragraphs (1) and
22	(2);
23	"(C) identifying the States in which par-
24	ticipants and beneficiaries under the plan are or

likely will be located during the 1-year period
 covered by the statement; and

"(D) containing a copy of a statement of actuarial opinion signed by a qualified actuary that the plan maintains capital, reserves, insurance, other financial arrangements, or any combination thereof adequate to enable the plan to fully meet all of its financial obligations on a timely basis.

"(4) DISCLOSURE.—At the time that the annual statement is filed by a church plan with the Secretary pursuant to paragraph (3), a copy of such statement shall be made available by the Secretary to the State insurance commissioner (or similar official) of any State. The name of each church plan and sponsoring organization filing an annual statement in compliance with paragraph (3) shall be published annually in the Federal Register.

"(d) Enforcement.—The Secretary may enforce
the provisions of this section in a manner consistent with
section 502, to the extent applicable with respect to actions under section 502(a)(5), and with section 3(33)(D),
except that, other than for the purpose of seeking a temporary restraining order, a civil action may be brought
with respect to the plan's failure to meet any requirement

- 1 of this section only if the plan fails to correct its failure
- 2 within the correction period described in section 3(33)(D).
- 3 The other provisions of part 5 (except sections 501(a),
- 4 503, 512, 514, and 515) shall apply with respect to the
- 5 enforcement and administration of this section.
- 6 "(e) Definitions and Other Rules.—For pur-
- 7 poses of this section—
- 8 "(1) In general.—Except as otherwise pro-
- 9 vided in this section, any term used in this section
- which is defined in any provision of this title shall
- 11 have the definition provided such term by such pro-
- vision.
- 13 "(2) SEMINARY STUDENTS.—Seminary students
- who are enrolled in an institution of higher learning
- described in section 3(33)(C)(iv) and who are treat-
- ed as participants under the terms of a church plan
- to which this section applies shall be deemed to be
- employees as defined in section 3(6) if the number
- of such students constitutes an insignificant portion
- of the total number of individuals who are treated
- as participants under the terms of the plan.
- 22 "SEC. 813. DEFINITIONS AND RULES OF CONSTRUCTION.
- 23 "(a) Definitions.—For purposes of this part—
- 24 "(1) Group Health Plan.—The term 'group
- health plan' has the meaning provided in section

1	733(a)(1) (after applying subsection (b) of this sec-
2	tion).
3	"(2) Medical care.—The term 'medical care'
4	has the meaning provided in section 733(a)(2).
5	"(3) HEALTH INSURANCE COVERAGE.—The
6	term 'health insurance coverage' has the meaning
7	provided in section 733(b)(1).
8	"(4) HEALTH INSURANCE ISSUER.—The term
9	'health insurance issuer' has the meaning provided
10	in section $733(b)(2)$.
11	"(5) Applicable authority.—
12	"(A) In general.—Except as provided in
13	subparagraph (B), the term 'applicable author-
14	ity' means, in connection with an association
15	health plan—
16	"(i) the State recognized pursuant to
17	subsection (c) of section 506 as the State
18	to which authority has been delegated in
19	connection with such plan; or
20	"(ii) if there is no State referred to in
21	clause (i), the Secretary.
22	"(B) Exceptions.—
23	"(i) Joint authorities.—Where
24	such term appears in section 808(3), sec-
25	tion 807(e) (in the first instance), section

809(a) (in the second instance), section
809(a) (in the fourth instance), and section 809(b)(1), such term means, in connection with an association health plan, the
Secretary and the State referred to in subparagraph (A)(i) (if any) in connection
with such plan.

"(ii) REGULATORY AUTHORITIES.— Where such term appears in section 802(a) (in the first instance), section 802(d), sec-802(e), tion section 803(d), section section 806(a)(2), 805(a)(5), section 806(b), section 806(c), section 806(d), paragraphs (1)(A) and (2)(A) of section 806(g), section 806(h), section 806(i), section 807(a) (in the second instance), section 807(b), section 807(d), section 807(e) (in the second instance), section 808 (in the matter after paragraph (3)), and section 809(a) (in the third instance), such term means, in connection with an association health plan, the Secretary.

"(6) HEALTH STATUS-RELATED FACTOR.—The term 'health status-related factor' has the meaning provided in section 733(d)(2).

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(7) Individual market.—
2	"(A) IN GENERAL.—The term 'individual
3	market' means the market for health insurance
4	coverage offered to individuals other than in
5	connection with a group health plan.
6	"(B) Treatment of very small
7	GROUPS.—
8	"(i) In general.—Subject to clause
9	(ii), such term includes coverage offered in
10	connection with a group health plan that
11	has fewer than 2 participants as current
12	employees or participants described in sec-
13	tion 732(d)(3) on the first day of the plan
14	year.
15	"(ii) State exception.—Clause (i)
16	shall not apply in the case of health insur-
17	ance coverage offered in a State if such
18	State regulates the coverage described in
19	such clause in the same manner and to the
20	same extent as coverage in the small group
21	market (as defined in section 2791(e)(5) of
22	the Public Health Service Act) is regulated
23	by such State.
24	"(8) Participating employer.—The term
25	'participating employer' means, in connection with

- an association health plan, any employer, if any indi-vidual who is an employee of such employer, a part-ner in such employer, or a self-employed individual who is such employer (or any dependent, as defined under the terms of the plan, of such individual) is or was covered under such plan in connection with the status of such individual as such an employee, partner, or self-employed individual in relation to the plan.
 - "(9) APPLICABLE STATE AUTHORITY.—The term 'applicable State authority' means, with respect to a health insurance issuer in a State, the State insurance commissioner or official or officials designated by the State to enforce the requirements of title XXVII of the Public Health Service Act for the State involved with respect to such issuer.
 - "(10) QUALIFIED ACTUARY.—The term 'qualified actuary' means an individual who is a member of the American Academy of Actuaries or meets such reasonable standards and qualifications as the Secretary may provide by regulation.
 - "(11) AFFILIATED MEMBER.—The term 'affiliated member' means, in connection with a sponsor, a person eligible to be a member of the sponsor or, in the case of a sponsor with member associations,

- 1 a person who is a member, or is eligible to be a 2 member, of a member association.
- "(12) Large employer.—The term 'large employer' means, in connection with a group health plan with respect to a plan year, an employer who employed an average of at least 51 employees on business days during the preceding calendar year and who employs at least 2 employees on the first day of the plan year.
 - "(13) SMALL EMPLOYER.—The term 'small employer' means, in connection with a group health plan with respect to a plan year, an employer who is not a large employer.
 - "(14) Network coverage.—The term "network coverage" means, with respect to a group health plan or health insurance coverage offered by a health insurance issuer, health benefits coverage that provides or arranges for the provision of health care items and services to participants, beneficiaries, or enrollees through participating health professionals and providers.

22 "(b) Rules of Construction.—

"(1) EMPLOYERS AND EMPLOYEES.—For purposes of determining whether a plan, fund, or program is an employee welfare benefit plan which is an

association health plan, and for purposes of applying this title in connection with such plan, fund, or program so determined to be such an employee welfare benefit plan—

"(A) in the case of a partnership, the term 'employer' (as defined in section (3)(5)) includes the partnership in relation to the partners, and the term 'employee' (as defined in section (3)(6)) includes any partner in relation to the partnership; and

"(B) in the case of a self-employed individual, the term 'employer' (as defined in section 3(5)) and the term 'employee' (as defined in section 3(6)) shall include such individual.

"(2) Plans, funds, and programs treated as employee welfare benefit plans.—In the case of any plan, fund, or program which was established or is maintained for the purpose of providing medical care (through the purchase of insurance or otherwise) for employees (or their dependents) covered thereunder and which demonstrates to the Secretary that all requirements for certification under this part would be met with respect to such plan, fund, or program were a group health plan, such plan, fund, or pro-

1	gram shall be treated for purposes of this title as an
2	employee welfare benefit plan on and after the date
3	of such demonstration.".
4	(b) Conforming Amendments to Preemption
5	Rules.—
6	(1) Section 514(b)(6) of such Act (29 U.S.C.
7	1144(b)(6)) is amended by adding at the end the
8	following new subparagraph:
9	"(E) The preceding subparagraphs of this
10	paragraph do not apply with respect to any
11	State law in the case of an association health
12	plan which is certified under part 8.".
13	(2) Section 514 of such Act (29 U.S.C. 1144)
14	is amended—
15	(A) in subsection (b)(4), by striking "Sub-
16	section (a)" and inserting "Subsections (a) and
17	(d)";
18	(B) in subsection (b)(5), by striking "sub-
19	section (a)" in subparagraph (A) and inserting
20	"subsection (a) of this section and subsections
21	(a)(2)(B) and (b) of section 805", and by strik-
22	ing "subsection (a)" in subparagraph (B) and
23	inserting "subsection (a) of this section or sub-
24	section (a)(2)(B) or (b) of section 805";

1	(C) by redesignating subsection (d) as sub-
2	section (e); and
3	(D) by inserting after subsection (c) the
4	following new subsection:
5	"(d)(1) Except as provided in subsection (b)(4), the
6	provisions of this title shall supersede any and all State
7	laws insofar as they may now or hereafter preclude, or
8	have the effect of precluding, a health insurance issuer
9	from offering health insurance coverage in connection with
10	an association health plan which is certified under part
11	8.
12	"(2) Except as provided in paragraphs (4) and (5)
13	of subsection (b) of this section—
14	"(A) In any case in which health insurance cov-
15	erage of any policy type is offered under an associa-
16	tion health plan certified under part 8 to a partici-
17	pating employer operating in such State, the provi-
18	sions of this title shall supersede any and all laws
19	of such State insofar as they may preclude a health
20	insurance issuer from offering health insurance cov-
21	erage of the same policy type to other employers op-
22	erating in the State which are eligible for coverage
23	under such association health plan, whether or not
24	such other employers are participating employers in
25	such plan.

1 "(B) In any case in which health insurance cov-2 erage of any policy type is offered under an associa-3 tion health plan in a State and the filing, with the applicable State authority, of the policy form in con-5 nection with such policy type is approved by such 6 State authority, the provisions of this title shall su-7 persede any and all laws of any other State in which 8 health insurance coverage of such type is offered, in-9 sofar as they may preclude, upon the filing in the 10 same form and manner of such policy form with the 11 applicable State authority in such other State, the 12 approval of the filing in such other State. 13 "(3) For additional provisions relating to association health plans, see subsections (a)(2)(B) and (b) of section 14 15 805. "(4) For purposes of this subsection, the term 'asso-16 17 ciation health plan' has the meaning provided in section 18 801(a), and the terms 'health insurance coverage', 'participating employer', and 'health insurance issuer' have 19 20 the meanings provided such terms in section 811, respec-21 tively.". 22 (3) Section 514(b)(6)(A) of such Act (29) 23 U.S.C. 1144(b)(6)(A)) is amended— 24 (A) in clause (i)(II), by striking "and" at

the end;

1	(B) in clause (ii), by inserting and which
2	does not provide medical care (within the mean-
3	ing of "(section 733(a)(2))," after "arrange-
4	ment,", and by striking "title." and inserting
5	"title, and"; and
6	(C) by adding at the end the following new
7	clause:
8	"(iii) subject to subparagraph (E), in the case
9	of any other employee welfare benefit plan which is
10	a multiple employer welfare arrangement and which
11	provides medical care (within the meaning of section
12	733(a)(2)), any law of any State which regulates in-
13	surance may apply.".
14	(4) Section 514(e) of such Act (as redesignated
15	by paragraph (2)(C)) is amended—
16	(A) by striking "Nothing" and inserting
17	"(1) Except as provided in paragraph (2), noth-
18	ing''; and
19	(B) by adding at the end the following new
20	paragraph:
21	"(2) Nothing in any other provision of law enacted
22	on or after the date of the enactment of the Affordable
23	Health Care Act of 1999 shall be construed to alter,
24	amend, modify, invalidate, impair, or supersede any provi-

- 1 sion of this title, except by specific cross-reference to the
- 2 affected section.".
- 3 (c) Plan Sponsor.—Section 3(16)(B) of such Act
- 4 (29 U.S.C. 102(16)(B)) is amended by adding at the end
- 5 the following new sentence: "Such term also includes a
- 6 person serving as the sponsor of an association health plan
- 7 under part 8.".
- 8 (d) Disclosure of Solvency Protections Re-
- 9 LATED TO SELF-INSURED AND FULLY INSURED OPTIONS
- 10 Under Association Health Plans.—Section 102(b)
- 11 of such Act (29 U.S.C. 102(b)) is amended by adding at
- 12 the end the following: "An association health plan shall
- 13 include in its summary plan description, in connection
- 14 with each benefit option, a description of the form of sol-
- 15 vency or guarantee fund protection secured pursuant to
- 16 this Act or applicable State law, if any.".
- 17 (e) Savings Clause.—Section 731(c) of such Act is
- 18 amended by inserting "or part 8" after "this part".
- 19 (f) CLERICAL AMENDMENT.—The table of contents
- 20 in section 1 of the Employee Retirement Income Security
- 21 Act of 1974 is amended by inserting after the item relat-
- 22 ing to section 734 the following new items:

"Part 8—Rules Governing Association Health Plans

[&]quot;Sec. 801. Association health plans.

[&]quot;Sec. 802. Certification of association health plans.

[&]quot;Sec. 803. Requirements relating to sponsors and boards of trustees.

[&]quot;Sec. 804. Participation and coverage requirements.

- "Sec. 805. Other requirements relating to plan documents, contribution rates, and benefit options. "Sec. 806. Maintenance of reserves and provisions for solvency for plans providing health benefits in addition to health insurance coverage. "Sec. 807. Requirements for application and related requirements. "Sec. 808. Notice requirements for voluntary termination.
- "Sec. 809. Corrective actions and mandatory termination.
- "Sec. 810. Trusteeship by the Secretary of insolvent association health plans providing health benefits in addition to health insurance coverage.
- "Sec. 811. State assessment authority.
- "Sec. 812. Special rules for church plans.
- "Sec. 813. Definitions and rules of construction.".
- 1 SEC. 202. CLARIFICATION OF TREATMENT OF SINGLE EM-2 PLOYER ARRANGEMENTS. 3 Section 3(40)(B) of the Employee Retirement Income Security Act of 1974 (29 U.S.C. 1002(40)(B)) is 5 amended— (1) in clause (i), by inserting "for any plan year 6 7 of any such plan, or any fiscal year of any such 8 other arrangement;" after "single employer", and by 9 inserting "during such year or at any time during 10 the preceding 1-year period" after "control group"; 11 (2) in clause (iii)— 12 (A) by striking "common control shall not be based on an interest of less than 25 percent" 13 and inserting "an interest of greater than 25 14 15 percent may not be required as the minimum 16 interest necessary for common control"; and
- (B) by striking "similar to" and inserting 17 "consistent and coextensive with"; 18

1	(3) by redesignating clauses (iv) and (v) as
2	clauses (v) and (vi), respectively; and
3	(4) by inserting after clause (iii) the following
4	new clause:
5	"(iv) in determining, after the application of
6	clause (i), whether benefits are provided to employ-
7	ees of two or more employers, the arrangement shall
8	be treated as having only one participating employer
9	if, after the application of clause (i), the number of
10	individuals who are employees and former employees
11	of any one participating employer and who are cov-
12	ered under the arrangement is greater than 75 per-
13	cent of the aggregate number of all individuals who
14	are employees or former employees of participating
15	employers and who are covered under the arrange-
16	ment;".
17	SEC. 203. CLARIFICATION OF TREATMENT OF CERTAIN
18	COLLECTIVELY BARGAINED ARRANGE-
19	MENTS.
20	(a) In General.—Section 3(40)(A)(i) of the Em-
21	ployee Retirement Income Security Act of 1974 (29
22	U.S.C. $1002(40)(A)(i)$) is amended to read as follows:
23	"(i)(I) under or pursuant to one or more collec-
24	tive bargaining agreements which are reached pursu-
25	ant to collective bargaining described in section 8(d)

1	of the National Labor Relations Act (29 U.S.C.
2	158(d)) or paragraph Fourth of section 2 of the
3	Railway Labor Act (45 U.S.C. 152, paragraph
4	Fourth) or which are reached pursuant to labor-
5	management negotiations under similar provisions of
6	State public employee relations laws, and (II) in ac-
7	cordance with subparagraphs (C), (D), and (E);".
8	(b) Limitations.—Section 3(40) of such Act (29
9	U.S.C. 1002(40)) is amended by adding at the end the
10	following new subparagraphs:
11	"(C) For purposes of subparagraph (A)(i)(II), a plan
12	or other arrangement shall be treated as established or
13	maintained in accordance with this subparagraph only if
14	the following requirements are met:
15	"(i) The plan or other arrangement, and the
16	employee organization or any other entity sponsoring
17	the plan or other arrangement, do not—
18	"(I) utilize the services of any licensed in-
19	surance agent or broker for soliciting or enroll-
20	ing employers or individuals as participating
21	employers or covered individuals under the plan
22	or other arrangement; or
23	"(II) pay a commission or any other type
24	of compensation to a person, other than a full
25	time employee of the employee organization (or

a member of the organization to the extent provided in regulations of the Secretary), that is related either to the volume or number of employers or individuals solicited or enrolled as participating employers or covered individuals under the plan or other arrangement, or to the dollar amount or size of the contributions made by participating employers or covered individuals to the plan or other arrangement;

except to the extent that the services used by the plan, arrangement, organization, or other entity consist solely of preparation of documents necessary for compliance with the reporting and disclosure requirements of part 1 or administrative, investment, or consulting services unrelated to solicitation or enrollment of covered individuals.

- "(ii) As of the end of the preceding plan year, the number of covered individuals under the plan or other arrangement who are identified to the plan or arrangement and who are neither—
 - "(I) employed within a bargaining unit covered by any of the collective bargaining agreements with a participating employer (nor covered on the basis of an individual's employment in such a bargaining unit); nor

"(II) present employees (or former employ-1 2 ees who were covered while employed) of the 3 sponsoring employee organization, of an em-4 ployer who is or was a party to any of the col-5 lective bargaining agreements, or of the plan or 6 other arrangement or a related plan or arrange-7 ment (nor covered on the basis of such present 8 or former employment); 9 does not exceed 15 percent of the total number of 10 individuals who are covered under the plan or ar-11 rangement and who are present or former employees 12 who are or were covered under the plan or arrangement pursuant to a collective bargaining agreement 13 14 with a participating employer. 15 "(iii) The employee organization or other entity 16

"(iii) The employee organization or other entity sponsoring the plan or other arrangement certifies to the Secretary each year, in a form and manner which shall be prescribed in regulations of the Secretary that the plan or other arrangement meets the requirements of clauses (i) and (ii).

21 ``(D) For purposes of subparagraph (A)(i)(II), a plan

22 or arrangement shall be treated as established or main-

23 tained in accordance with this subparagraph only if—

17

18

19

"(i) all of the benefits provided under the plan 1 2 or arrangement consist of health insurance coverage; 3 or "(ii)(I) the plan or arrangement is a multiem-5 ployer plan; and 6 "(II) the requirements of clause (B) of the pro-7 viso to clause (5) of section 302(c) of the Labor 8 Management Relations Act, 1947(29)U.S.C. 9 186(c)) are met with respect to such plan or other 10 arrangement. 11 "(E) For purposes of subparagraph (A)(i)(II), a plan 12 or arrangement shall be treated as established or maintained in accordance with this subparagraph only if the 13 14 employee organization or other entity sponsoring the plan 15 or arrangement— "(i) has been in existence for at least 3 years 16 17 or is affiliated with another employee organization 18 which has been in existence for at least 3 years; or 19 "(ii) demonstrates to the satisfaction of the 20 Secretary that the requirements of subparagraphs 21 (C) and (D) are met with respect to the plan or 22 other arrangement.". 23 (c) Conforming Amendments to Definitions of Participant and Beneficiary.—Section 3(7) of such Act (29 U.S.C. 1002(7)) is amended by adding at the end

1	the following new sentence: "Such term includes an indi-
2	vidual who is a covered individual described in paragraph
3	(40)(C)(ii).".
4	SEC. 204. ENFORCEMENT PROVISIONS RELATING TO ASSO-
5	CIATION HEALTH PLANS.
6	(a) Criminal Penalties for Certain Willful
7	MISREPRESENTATIONS.—Section 501 of the Employee
8	Retirement Income Security Act of 1974 (29 U.S.C. 1131)
9	is amended—
10	(1) by inserting "(a)" after "Sec. 501."; and
11	(2) by adding at the end the following new sub-
12	section:
13	"(b) Any person who, either willfully or with willful
14	blindness, falsely represents, to any employee, any employ-
15	ee's beneficiary, any employer, the Secretary, or any State,
16	a plan or other arrangement established or maintained for
17	the purpose of offering or providing any benefit described
18	in section 3(1) to employees or their beneficiaries as—
19	"(1) being an association health plan which has
20	been certified under part 8;
21	"(2) having been established or maintained
22	under or pursuant to one or more collective bar-
23	gaining agreements which are reached pursuant to
24	collective bargaining described in section 8(d) of the
25	National Labor Relations Act (29 II S.C. 158(d)) or

- 1 paragraph Fourth of section 2 of the Railway Labor
- 2 Act (45 U.S.C. 152, paragraph Fourth) or which are
- 3 reached pursuant to labor-management negotiations
- 4 under similar provisions of State public employee re-
- 5 lations laws; or
- 6 "(3) being a plan or arrangement with respect
- 7 to which the requirements of subparagraph (C), (D),
- 8 or (E) of section 3(40) are met;
- 9 shall, upon conviction, be imprisoned not more than 5
- 10 years, be fined under title 18, United States Code, or
- 11 both.".
- 12 (b) Cease Activities Orders.—Section 502 of
- 13 such Act (29 U.S.C. 1132) is amended by adding at the
- 14 end the following new subsection:
- 15 "(n)(1) Subject to paragraph (2), upon application
- 16 by the Secretary showing the operation, promotion, or
- 17 marketing of an association health plan (or similar ar-
- 18 rangement providing benefits consisting of medical care
- 19 (as defined in section 733(a)(2))) that—
- 20 "(A) is not certified under part 8, is subject
- 21 under section 514(b)(6) to the insurance laws of any
- 22 State in which the plan or arrangement offers or
- provides benefits, and is not licensed, registered, or
- 24 otherwise approved under the insurance laws of such
- 25 State; or

- 1 "(B) is an association health plan certified
- 2 under part 8 and is not operating in accordance with
- 3 the requirements under part 8 for such certification,
- 4 a district court of the United States shall enter an order
- 5 requiring that the plan or arrangement cease activities.
- 6 "(2) Paragraph (1) shall not apply in the case of an
- 7 association health plan or other arrangement if the plan
- 8 or arrangement shows that—
- 9 "(A) all benefits under it referred to in para-
- graph (1) consist of health insurance coverage; and
- "(B) with respect to each State in which the
- plan or arrangement offers or provides benefits, the
- plan or arrangement is operating in accordance with
- 14 applicable State laws that are not superseded under
- 15 section 514.
- 16 "(3) The court may grant such additional equitable
- 17 relief, including any relief available under this title, as it
- 18 deems necessary to protect the interests of the public and
- 19 of persons having claims for benefits against the plan.".
- 20 (c) Responsibility for Claims Procedure.—
- 21 Section 503 of such Act (29 U.S.C. 1133) (as amended
- 22 by title I) is amended by adding at the end the following
- 23 new subsection:
- 24 "(c) Association Health Plans.—The terms of
- 25 each association health plan which is or has been certified

1	under part 8 shall require the board of trustees or the
2	named fiduciary (as applicable) to ensure that the require-
3	ments of this section are met in connection with claims
4	filed under the plan.".
5	SEC. 205. COOPERATION BETWEEN FEDERAL AND STATE
6	AUTHORITIES.
7	Section 506 of the Employee Retirement Income Se-
8	curity Act of 1974 (29 U.S.C. 1136) is amended by adding
9	at the end the following new subsection:
10	"(c) Responsibility of States With Respect to
11	Association Health Plans.—
12	"(1) AGREEMENTS WITH STATES.—A State
13	may enter into an agreement with the Secretary for
14	delegation to the State of some or all of—
15	"(A) the Secretary's authority under sec-
16	tions 502 and 504 to enforce the requirements
17	for certification under part 8;
18	"(B) the Secretary's authority to certify
19	association health plans under part 8 in accord-
20	ance with regulations of the Secretary applica-
21	ble to certification under part 8; or
22	"(C) any combination of the Secretary's
23	authority authorized to be delegated under sub-
24	paragraphs (A) and (B).

- "(2) DELEGATIONS.—Any department, agency,
 or instrumentality of a State to which authority is
 delegated pursuant to an agreement entered into
 under this paragraph may, if authorized under State
 law and to the extent consistent with such agreement, exercise the powers of the Secretary under
 this title which relate to such authority.
- 8 "(3) Recognition of Primary Domicile 9 STATE.—In entering into any agreement with a 10 State under subparagraph (A), the Secretary shall 11 ensure that, as a result of such agreement and all 12 other agreements entered into under subparagraph 13 (A), only one State will be recognized, with respect 14 to any particular association health plan, as the 15 State to which all authority has been delegated pur-16 suant to such agreements in connection with such 17 plan. In carrying out this paragraph, the Secretary 18 shall take into account the places of residence of the 19 participants and beneficiaries under the plan and the 20 State in which the trust is maintained.".

21 SEC. 206. EFFECTIVE DATE AND TRANSITIONAL AND OTHER RULES.

23 (a) Effective Date.—The amendments made by 24 sections 201, 204, and 205 shall take effect on January 25 1, 2000. The amendments made by sections 202 and 203

- 1 shall take effect on the date of the enactment of this Act.
- 2 The Secretary of Labor shall first issue all regulations
- 3 necessary to carry out the amendments made by this sub-
- 4 title before January 1, 2000.
- 5 (b) Exception.—Section 801(a)(2) of the Employee
- 6 Retirement Income Security Act of 1974 (added by section
- 7 1302) does not apply in connection with an association
- 8 health plan (certified under part 8 of subtitle B of title
- 9 I of such Act) existing on April 1, 1997, if no benefits
- 10 provided thereunder as of the date of the enactment of
- 11 this Act consist of health insurance coverage (as defined
- 12 in section 733(b)(1) of such Act).
- 13 (e) Treatment of Certain Existing Health
- 14 Benefits Programs.—
- 15 (1) IN GENERAL.—In any case in which, as of
- the date of the enactment of this Act, an arrange-
- ment is maintained in a State for the purpose of
- providing benefits consisting of medical care for the
- employees and beneficiaries of its participating em-
- 20 ployers, at least 200 participating employers make
- 21 contributions to such arrangement, such arrange-
- 22 ment has been in existence for at least 10 years, and
- such arrangement is licensed under the laws of one
- or more States to provide such benefits to its par-
- 25 ticipating employers, upon the filing with the appli-

1	cable authority (as defined in section 813(a)(5) of
2	the Employee Retirement Income Security Act of
3	1974 (as amended by this Act)) by the arrangement
4	of an application for certification of the arrangement
5	under part 8 of subtitle B of title I of such Act—
6	(A) such arrangement shall be deemed to
7	be a group health plan for purposes of title I
8	of such Act;
9	(B) the requirements of sections 801(a)(1)
10	and 803(a)(1) of the Employee Retirement In-
11	come Security Act of 1974 shall be deemed met
12	with respect to such arrangement;
13	(C) the requirements of section 803(b) of
14	such Act shall be deemed met, if the arrange-
15	ment is operated by a board of directors
16	which—
17	(i) is elected by the participating em-
18	ployers, with each employer having one
19	vote; and
20	(ii) has complete fiscal control over
21	the arrangement and which is responsible
22	for all operations of the arrangement;
23	(D) the requirements of section 804(a) of
24	such Act shall be deemed met with respect to
25	such arrangement; and

1	(E) the arrangement may be certified by
2	any applicable authority with respect to its op-
3	erations in any State only if it operates in such
4	State on the date of certification.

The provisions of this subsection shall cease to apply with respect to any such arrangement at such time after the date of the enactment of this Act as the applicable requirements of this subsection are not met with respect to such arrangement.

- (2) DEFINITIONS.—For purposes of this subsection, the terms group "health plan", "medical care", and "participating employer" shall have the meanings provided in section 813 of the Employee Retirement Income Security Act of 1974, except that the reference in paragraph (7) of such section to an "association health plan" shall be deemed a reference to an arrangement referred to in this subsection.
- (d) Pilot Program for Self-Insured Associa-20 tion Health Plans.—
- 21 (1) IN GENERAL.—During the pilot program 22 period, association health plans which offer benefit 23 options which do not consist of health insurance cov-24 erage may be certified under part 8 of subtitle B of 25 title I of the Employee Retirement Income Security

5

6

7

8

9

10

11

12

13

14

15

16

17

- 1 Act of 1974 only if such plans consist of the fol-2 lowing:
 - (A) plans which offered such coverage on the date of the enactment of this Act;
 - (B) plans under which the sponsor does not restrict membership to one or more trades and businesses or industries and whose eligible participating employers represent a broad crosssection of trades and businesses or industries; or
 - (C) plans whose eligible participating employers represent one or more trades or businesses, or one or more industries, which have been indicated as having average or above-average health insurance risk or health claims experience by reason of State rate filings, denials of coverage, proposed premium rate levels, and other means demonstrated by such plans in accordance with regulations which the Secretary shall prescribe, including (but not limited to) the following: agriculture; automobile dealerships; barbering and cosmetology; child care; construction; dance, theatrical, and orchestra productions; disinfecting and pest control; eating and drinking establishments; fishing; hos-

pitals; labor organizations; logging; manufac-
turing (metals); mining; medical and dental
practices; medical laboratories; sanitary serv-
ices; transportation (local and freight); and
warehousing.
(2) Pilot program period.—For purposes of
this subsection, the term "pilot program period"
means the 5-year period beginning on January 1,
2000.
TITLE III—PROVIDING AFFORD-
ABLE CARE BY ALLOWING
HEALTH CARE COVERAGE
CREDITS TO INDIVIDUALS.
CREDITS TO INDIVIDUALS.
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALI-
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE.
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of sub-
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to refundable credits) is amended by redes-
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to refundable credits) is amended by redesignating section 35 as section 36 and by inserting after
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to refundable credits) is amended by redesignating section 35 as section 36 and by inserting after section 34 the following new section:
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to refundable credits) is amended by redesignating section 35 as section 36 and by inserting after section 34 the following new section: "SEC. 35. CREDIT TO PROVIDERS OF QUALIFIED HEALTH
CREDITS TO INDIVIDUALS. SEC. 301. REFUNDABLE CREDIT FOR PROVIDERS OF QUALIFIED HEALTH COVERAGE. (a) IN GENERAL.—Subpart C of part IV of subchapter A of chapter 1 of the Internal Revenue Code of 1986 (relating to refundable credits) is amended by redesignating section 35 as section 36 and by inserting after section 34 the following new section: "SEC. 35. CREDIT TO PROVIDERS OF QUALIFIED HEALTH COVERAGE.

1	vidual may designate a qualified health coverage provider
2	to administer the credit.
3	"(b) APPLICABLE CREDIT AMOUNT.—For purposes
4	of this section—
5	"(1) In GENERAL.—The applicable credit
6	amount is ½12 of the annual credit amount for each
7	month that the individual is covered by qualified
8	health coverage provided by the taxpayer.
9	"(2) Annual credit amount.—For purposes
10	of paragraph (1)—
11	"(A) IN GENERAL.—Except as provided in
12	subparagraph (B), the annual credit amount
13	is—
14	"(i) $$1,200$ in the case of an indi-
15	vidual who has attained age 18 as of the
16	beginning of the calendar year in which the
17	taxable year of the taxpayer ends, and
18	"(ii) \$600 for an individual not de-
19	scribed in clause (i).
20	Such credit shall not exceed \$3,600 for any in-
21	dividual policy.
22	"(B) Individuals eligible to partici-
23	PATE IN SUBSIDIZED EMPLOYER PLANS.—In
24	the case of an individual who is eligible for any

1	month to participate in any subsidized health
2	plan maintained—
3	"(i) by any employer of such indi-
4	vidual or such individual's spouse, or
5	"(ii) in the case of an individual who
6	is a dependent of another individual, by
7	any employer of such other individual or
8	such other individual's spouse,
9	subparagraph (A) shall be applied by sub-
10	stituting '\$400' for '\$1,200', by substituting
11	'\$200' for '\$600', and by substituting '\$1,200'
12	for '\$3,600'.
13	"(3) Credit limited to amount of pre-
14	MIUMS.—The applicable credit amount for any indi-
15	vidual for any month shall not exceed the amount of
16	premiums that such individual would (but for this
17	section) be required to pay for the coverage for such
18	month.
19	"(c) Eligible Individual.—For purposes of this
20	section—
21	"(1) In general.—The term 'eligible indi-
22	vidual' means any individual who is a citizen of the
23	United States or who is lawfully residing in the
24	United States.

1	"(2) Exception for individuals covered
2	UNDER CERTAIN OTHER HEALTH PLANS.—Such
3	term shall not include any individual for any month
4	who is covered for such month under—
5	"(A) title XVIII of the Social Security Act,
6	"(B) chapter 55 of title 10, United States
7	Code,
8	"(C) chapter 17 of title 38, United States
9	Code, or
10	"(D) the Indian Health Care Improvement
11	Act.
12	"(d) QUALIFIED HEALTH COVERAGE.—For purposes
13	of this section, the term 'qualified health coverage' means
14	coverage as defined in section 9832(b), excluding coverage
15	defined in section 9832(c).
16	"(e) Qualified Health Coverage Provider.—
17	For purposes of this section, the term 'qualified health
18	coverage provider' means—
19	"(1) in the case of coverage provided to an em-
20	ployee by a plan maintained by his employer, the
21	employer, and
22	"(2) in any other case, the insurer providing
23	the coverage.
24	"(f) Coverage for Month.—An individual shall be
25	treated as having a particular coverage for a month if the

- 1 individual has such coverage as of the first day of such
- 2 month.
- 3 "(g) Reporting Requirement.—The Secretary
- 4 shall develop any reporting and filing requirements nec-
- 5 essary to ensure proper administration of this section."
- 6 (b) Termination of Deduction for Health In-
- 7 SURANCE COSTS OF SELF-EMPLOYED INDIVIDUALS.—
- 8 Section 162(1) of such Code is amended by adding at the
- 9 end the following new paragraph:
- 10 "(6) Termination of Deduction for
- 11 HEALTH INSURANCE.—In the case of taxable years
- beginning after December 31, 1999, this subsection
- shall only apply to amounts paid for qualified long-
- term care insurance contracts."
- 15 (c) Technical Amendments.—
- 16 (1) Paragraph (2) of section 1324(b) of title
- 17 31, United States Code, is amended by inserting be-
- fore the period "or from section 35 of such Code".
- 19 (2) The table of sections for subpart C of part
- 20 IV of subchapter A of chapter 1 of such Code is
- amended by striking the last item and inserting the
- following new items:

[&]quot;Sec. 35. Credit to providers of qualified health coverage.

[&]quot;Sec. 36. Overpayments of tax."

1	(d) Effective Date.—The amendments made by
2	this section shall apply to taxable years beginning after
3	December 31, 1999.
4	TITLE IV—PROVIDING AFFORD-
5	ABLE CARE THROUGH MED-
6	ICAL SAVINGS ACCOUNTS.
7	SEC. 401. ENHANCEMENT OF AVAILABILITY OF MEDICAL
8	SAVINGS ACCOUNTS.
9	(a) Repeal of Limitations on Number of Med-
10	ICAL SAVINGS ACCOUNTS.—
11	(1) In general.—Subsections (i) and (j) of
12	section 220 of the Internal Revenue Code of 1986
13	are hereby repealed.
14	(2) Conforming amendment.—Paragraph (1)
15	of section 220(c) of such Code is amended by strik-
16	ing subparagraph (D).
17	(b) ALL EMPLOYERS MAY OFFER MEDICAL SAVINGS
18	ACCOUNTS.—
19	(1) In general.—Subclause (I) of section
20	220(c)(1)(A)(iii) of such Code (defining eligible indi-
21	vidual) is amended by striking "and such employer
22	is a small employer".
23	(2) Conforming amendments —

1	(A) Paragraph (1) of section 220(c) of
2	such Code is amended by striking subparagraph
3	(C).
4	(B) Subsection (c) of section 220 of such
5	Code is amended by striking paragraph (4) and
6	by redesignating paragraph (5) as paragraph
7	(4).
8	(c) Increase in Amount of Deduction Allowed
9	FOR CONTRIBUTIONS TO MEDICAL SAVINGS ACCOUNTS.—
10	(1) In General.—Paragraph (2) of section
11	220(b) of such Code is amended to read as follows:
12	"(2) Monthly Limitation.—The monthly lim-
13	itation for any month is the amount equal to $\frac{1}{12}$ of
14	the annual deductible (as of the first day of such
15	month) of the individual's coverage under the high
16	deductible health plan.".
17	(2) Conforming amendment.—Clause (ii) of
18	section 220(d)(1)(A) of such Code is amended by
19	striking "75 percent of".
20	(d) Both Employers and Employees May Con-
21	TRIBUTE TO MEDICAL SAVINGS ACCOUNTS.—Paragraph
22	(5) of section 220(b) of such Code is amended to read
23	as follows:
24	"(5) Coordination with exclusion for em-
25	PLOYER CONTRIBUTIONS.—The limitation which

1	would (but for this paragraph) apply under this sub-
2	section to an individual for any taxable year shall be
3	reduced (but not below zero) by the amount which
4	would (but for section 106(b)) be includible in the
5	individual's gross income for such taxable year.".
6	(e) REDUCTION OF PERMITTED DEDUCTIBLES
7	UNDER HIGH DEDUCTIBLE HEALTH PLANS.—
8	(1) In general.—Subparagraph (A) of section
9	220(c)(2) of such Code (defining high deductible
10	health plan) is amended—
11	(A) in clause (i), by striking "\$1,500" and
12	inserting "\$1,000", and
13	(B) in clause (ii), by striking "\$3,000"
14	and inserting "\$2,000".
15	(2) Conforming amendment.—Subsection (g)
16	of section 220 of such Code is amended—
17	(A) in the matter preceding paragraph (1)
18	by striking "1998" and inserting "2000", and
19	(B) in paragraph (2), by striking "1997"
20	and inserting "1999".
21	(f) Medical Savings Accounts May be Offered
22	Under Cafeteria Plans.—Subsection (f) of section
23	125 of such Code is amended by striking "106(b),".
24	(g) Individuals Receiving Immediate Federal
25	ANNUITIES ELIGIBLE FOR MEDICAL SAVINGS AC-

1	COUNTS.—Paragraph (1) of section 220(c) of such Code
2	(defining eligible individual), as amended by subsections
3	(a) and (b), is further amended by adding at the end the
4	following new subparagraph:
5	"(C) Special Rules for Individuals
6	Receiving Immediate Federal Annu-
7	ITIES.—
8	"(i) In General.—Subparagraph
9	(A)(iii) and subsection (b)(4) shall not
10	apply for any month to an individual—
11	"(I) who, as of the first day of
12	such month, is enrolled in a high de-
13	ductible health plan under chapter 89
14	of title 5, United States Code, and
15	(Π) who is entitled to receive
16	for such month any amount by reason
17	of being an annuitant (as defined in
18	section 8901(3) of such title 5).
19	"(ii) Special rule for spouse of
20	ANNUITANT.—In the case of the spouse of
21	an individual described in clause (i) who is
22	not also described in clause (i), subsection
23	(b)(4) shall not apply to such spouse if
24	such individual and spouse have family

1	coverage under the same plan described in
2	clause (i)(I).".
3	(h) Effective Date.—The amendments made by
4	this section shall apply to taxable years ending after the
5	date of the enactment of this Act.

 \bigcirc