106TH CONGRESS 1ST SESSION

H. R. 1110

To reauthorize and amend the Coastal Zone Management Act of 1972.

IN THE HOUSE OF REPRESENTATIVES

March 16, 1999

Mr. Saxton introduced the following bill; which was referred to the Committee on Resources, and in addition to the Committee on Transportation and Infrastructure, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To reauthorize and amend the Coastal Zone Management Act of 1972.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Coastal Enhancement
- 5 Act of 1999".
- 6 SEC. 2. AMENDMENT OF COASTAL ZONE MANAGEMENT ACT
- 7 **OF 1972.**
- 8 Except as otherwise expressly provided, whenever in
- 9 this Act an amendment or repeal is expressed in terms

- 1 of an amendment to, or repeal of, a section or other provi-
- 2 sion, the reference shall be considered to be made to a
- 3 section or other provision of the Coastal Zone Manage-
- 4 ment Act of 1972 (16 U.S.C. 1451 et seq.).

5 SEC. 3. TABLE OF CONTENTS.

- The table of contents of this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Amendment of Coastal Zone Management Act of 1972.
 - Sec. 3. Table of contents.

TITLE I—AMENDMENTS TO COASTAL ZONE MANAGEMENT ACT OF 1972

- Sec. 101. Program development grants.
- Sec. 102. Coastal community conservation grants.
- Sec. 103. Coastal zone management fund.
- Sec. 104. Amendments relating to coastal zone enhancement grants.
- Sec. 105. Amendments relating to Walter B. Jones Excellence in Coastal Zone Management Awards.
- Sec. 106. Reserves.
- Sec. 107. Reports.
- Sec. 108. Authorization of appropriations.
- Sec. 109. Technical corrections.
- Sec. 110. Coastal zone management outcome indicators.

TITLE II—STATE RESTRICTIONS ON PERSONAL WATERCRAFT OPERATION

- Sec. 201. Requirement to include enforceable policies in State management programs.
- Sec. 202. Personal watercraft operation restrictions.
- Sec. 203. Regulations.
- Sec. 204. Definitions.

TITLE III—COASTAL NONPOINT POLLUTION

- Sec. 301. Administrative grants.
- Sec. 302. Coastal community conservation grant objective.
- Sec. 303. Coastal zone enhancement grant objective.
- Sec. 304. Review of performance.

I—AMENDMENTS TITLE TO 1 COASTAL ZONE **MANAGE-**2 **MENT ACT OF 1972** 3 SEC. 101. PROGRAM DEVELOPMENT GRANTS. 4 5 Section 305(a) (16 U.S.C. 1454(a)) is amended— 6 (1) by striking "1997, 1998, and 1999" and in-7 serting "2000, 2001, 2002, and 2003"; and 8 (2) by adding at the end the following: "No 9 grant may be made under this section after Septem-10 ber 30, 2003.". 11 SEC. 102. COASTAL COMMUNITY CONSERVATION GRANTS. 12 (a) IN GENERAL.—Section 306A (16 U.S.C. 1455a) is amended by striking so much as precedes subsection 13 (b) and inserting the following: 15 "COASTAL COMMUNITY CONSERVATION GRANTS 16 "Sec. 306A. (a)(1) The Secretary may make grants to any coastal state for the purpose of assisting local communities to carry out eligible coastal community conserva-18 19 tion projects. 20 "(2) Grants under this section shall be allocated to 21 coastal states in the same manner in which grants under section 306 are allocated under subsection (c) of that sec-23 tion. 24 "(3) A project shall be an eligible coastal community conservation project under this section if it—

1 "(A) is submitted to the Secretary by the State 2 agency designated by the Governor pursuant to sec-3 tion 306(d)(6); "(B) would be carried out in the coastal zone; 4 5 "(C) would achieve at least one of the coastal 6 zone management objectives specified in section 7 303(2); 8 "(D) would achieve at least one of the objec-9 tives listed in subsection (b); and 10 "(E) is designed and carried out in conjunction 11 with a qualified local entity.". 12 Objectives.—Section 306A(b) (16 U.S.C. 1455a(b)) is amended— 13 14 (1) by striking the matter preceding paragraph 15 (1) and inserting the following: The objectives referred to in subsection 16 "(b) 17 (a)(3)(D) are the following:"; (2) in paragraph (2) by inserting "or historic" 18 19 after "urban"; and 20 (3) by striking paragraph (4) and inserting the 21 following: "(4) Preserve, restore, enhance, or create coast-22 23 al habitats.". 24 U.S.C. (c) Use.—Section 306A(c)(2)(16)1455a(c)(2)) is amended by striking "and" after the semi-

- 1 colon at the end of subparagraph (D), striking the period
- 2 at the end of subparagraph (E) and inserting a semicolon,
- 3 and adding at the end the following:
- 4 "(F) purchase and distribution of cultch mate-
- 5 rial;
- 6 "(G) work necessary to restore, enhance, or cre-
- 7 ate coastal habitat; and
- 8 "(H) comprehensive and project plans leading
- 9 to construction and other projects that are eligible
- 10 coastal community conservation projects under this
- 11 section.".
- 12 (d) Miscellaneous Provisions.—Section 306A
- 13 (16 U.S.C. 1455a) is amended by striking subsections (d),
- 14 (e), and (f) and inserting the following:
- 15 ``(d)(1) As a condition of providing a grant under this
- 16 section to a coastal state, the Secretary shall require the
- 17 coastal state to provide matching funds according to a 1-
- 18 to-1 ratio of Federal-to-State contributions.
- 19 "(2) If the Secretary finds that a State or qualified
- 20 local entity is not undertaking the actions it committed
- 21 to under the terms of a grant under this section, the Sec-
- 22 retary shall suspend the State or qualified local entity's
- 23 eligibility for further funding under this section for at
- 24 least 1 year.

1 "(e)(1) With the approval of the Secretary, a coastal 2 state may allocate to any qualified local entity amounts 3 received by the State as a grant under this section. 4 "(2) A coastal state shall ensure that amounts allocated by the State under paragraph (1) are used by the qualified local entity in furtherance of the State's ap-6 proved management program. "(f) The Secretary shall assist eligible coastal states 8 and qualified local entities in those States in identifying 10 and obtaining from other Federal agencies technical and financial assistance in achieving the objectives set forth 12 in subsection (b). 13 "(g) Within 12 months after the date of enactment of the Coastal Enhancement Act of 1999, and consistent 14 15 with the notice and participation requirements established under section 317, the Secretary shall promulgate regula-16 tions concerning coastal community conservation project 17 18 grants under this section. 19 "(h) For purposes of this section: "(1) The term 'qualified local entity' means— 20 "(A) any local government; 21 "(B) any areawide agency referred to in 22 23 section 204(a)(1) of the Demonstration Cities 24 and Metropolitan Development Act of 1966 (42) 25 U.S.C. 3334(a)(1);

1	"(C) any regional agency;
2	"(D) any interstate agency; and
3	"(E) any reserve established under section
4	315.
5	"(2) The term 'eligible coastal state' means a
6	coastal state that for any fiscal year for which a
7	grant is applied for under this section—
8	"(A) has a management program approved
9	under section 306; and
10	"(B) is considered by the Secretary to be
11	making satisfactory progress in activities de-
12	signed to result in significant improvement in
13	achieving the coastal management objectives
14	specified in section $302(2)$.
15	"(3) The term 'urban or historic waterfront and
16	port' means any developed area that is densely popu-
17	lated or historically significant and is being used for,
18	or has been used for, urban residential, recreational,
19	commercial, shipping, or industrial purposes.".
20	(e) Conforming Amendment.—Section 303(2) (16
21	U.S.C. 1452) is amended in the matter preceding subpara-
22	graph (A) by striking "the states" in the first line and
23	inserting "State and local entities".

SEC. 103. COASTAL ZONE MANAGEMENT FUND. 2 (a) IN GENERAL.—Section 308 (16 U.S.C. 1456a) 3 is amended— 4 (1) in subsection (a) by striking paragraph (2) 5 and inserting the following: "(2) Loan repayments made pursuant to this 6 7 subsection— "(A) shall be retained by the Secretary and de-8 9 posited into the Coastal Zone Management Fund es-10 tablished under subsection (b); and 11 "(B) subject to amounts provided in appropria-12 tion Acts, shall be available to the Secretary for pur-13 poses of this title and transferred to the Operations, 14 Research and Facilities account to offset the costs of 15 implementing this title."; and 16 (2) in subsection (b)— 17 (A) by striking paragraphs (2) and (3); 18 and 19 (B) by striking "(b)(1)" and inserting 20 "(b)". 21 (b) Conforming Amendment.—Section 2(b)(2) of 22 Public Law 104–150 (110 Stat. 1380) is repealed. 23 SEC. 104. AMENDMENTS RELATING TO COASTAL ZONE EN-24 HANCEMENT GRANTS. 25 Section 309 (16 U.S.C. 1456b) is amended—

- 1 (1) in subsection (a) by adding at the end the 2 following:
- 3 "(10) The development of a coordinated process 4 among State agencies to regulate and issue permits 5 for aquaculture facilities in the coastal zone.
- 6 "(11) Addressing any issue that is identified by
 7 a coastal state, in consultation with the Secretary
 8 and relevant qualified local entities (as that term is
 9 defined in section 306A), to be a significant emerg10 ing coastal issue."; and
- 11 (2) by striking subsections (c) through (g) and 12 inserting the following:
- "(c) As a condition of providing a grant under this 14 section to a coastal state, the Secretary shall require the 15 State to provide matching funds according to a 1-to-1
- "(d) Grants under this section shall be allocated to 18 coastal states in the same manner in which grants under 19 section 306 are allocated under subsection (c) of that sec-
- "(e) If the Secretary finds that a coastal state is not taking actions committed to by the State under the terms of a grant to the State under this section, the Secretary shall suspend the eligibility of the State for further fund-
- 25 ing under this section for at least one year.".

ratio of Federal-to-State contributions.

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tion.

1	SEC. 105. AMENDMENTS RELATING TO WALTER B. JONES
2	EXCELLENCE IN COASTAL ZONE MANAGE-
3	MENT AWARDS.
4	Section 314 (16 U.S.C. 1460) is amended—
5	(1) by amending subsection (a) to read as fol-
6	lows:
7	"(a)(1) The Secretary may implement a program to
8	promote excellence in coastal zone management by identi-
9	fying and making awards acknowledging outstanding ac-
10	complishments in the field of coastal zone management.
11	An award under this section shall be known as a 'Walter
12	B. Jones Award'.
13	"(2) Awards under this section may include, subject
14	to the availability of appropriations—
15	"(A) cash awards of not more than \$5,000
16	each;
17	"(B) research grants; and
18	"(C) public ceremonies to acknowledge accom-
19	plishments in the field of coastal zone manage-
20	ment.";
21	(2) in subsection (b) in the matter preceding
22	paragraph (1), by striking "shall elect annually" and
23	inserting "shall select annually for an award under
24	this section"; and
25	(3) by repealing subsection (e)

1 SEC. 106. RESERVES.

- 2 (a) Policy.—Section 303(2) (16 U.S.C. 1452(2)) is
- 3 amended by striking "and" after the semicolon in para-
- 4 graph (5), by striking the period at the end of paragraph
- 5 (6) and inserting "; and", and by adding at the end the
- 6 following:
- 7 "(7) to use Federal, State, and community
- 8 partnerships developed through the system estab-
- 9 lished by section 315 to improve the understanding,
- stewardship, and management of coastal areas.".
- 11 (b) CLERICAL AMENDMENT.—Section 304(8) (16
- 12 U.S.C. 1453(8)) is amended to read as follows:
- "(8) The term 'estuarine reserve' means an
- area that is a national estuarine reserve under sec-
- 15 tion 315.".
- 16 (c) Purpose.—Section 315(a) (16 U.S.C. 1459(a))
- 17 is amended by adding at the end the following: "The pur-
- 18 pose of each estuarine reserve and of the System is to im-
- 19 prove the understanding, stewardship, and management of
- 20 coastal areas.".
- 21 (d) Areas That May Be Designated.—Section
- 22 315(b)(2)(A) (16 U.S.C. 1461(b)(2)(A)) is amended by
- 23 adding at the end the following:
- 24 "An area designated under this section may include any
- 25 part or all of an estuary and any island, transitional area,

- 1 and upland in, adjoining, or adjacent to such estuary, that
- 2 constitutes, to the extent feasible, a natural unit.".
- 3 (e) Donations.—Section 315(e) (16 U.S.C.
- 4 1461(e)) is amended by adding at the end the following:
- 5 "(4)(A) The Secretary may—
- 6 "(i) enter into cooperative agreements, financial
- 7 agreements, grants, contracts, or agreements with
- 8 any nonprofit organization established to benefit an
- 9 estuarine reserve, authorizing the organization to so-
- licit donations to carry out projects, other than gen-
- eral administration of the reserve or the System,
- that are consistent with the purpose of the reserve
- and the System; and
- "(ii) accept donations of funds and services for
- use in carrying out projects, other than general ad-
- ministration of an estuarine reserve or the System,
- that are consistent with the purpose of the reserve
- and the System.
- 19 "(B) Donations accepted under this paragraph shall
- 20 be considered as a gift or bequest to or for the use of
- 21 the United States for carrying out this section.".
- 22 (f) EVALUATIONS.—Section 315(f)(1) (16 U.S.C.
- 23 1461(f)(1)) is amended by inserting "coordination with
- 24 State programs established under section 306," after "in-
- 25 cluding".

1 SEC. 107. REPORTS. 2 Section 316 (16 U.S.C. 1462) is amended— 3 (1) by striking "to the President for transmit-4 tal"; and 5 (2) by striking clause (10) and redesignating 6 clauses (11), (12), and (13) in order as clauses (10), 7 (11), and (12). SEC. 108. AUTHORIZATION OF APPROPRIATIONS. 9 (a) IN GENERAL.—Section 318(a) (16)U.S.C. 1464(a)) is amended by striking "Sec. 318" and all that 10 follows through subsection (a) and inserting the following: 11 12 "Sec. 318. (a) There are authorized to be appropriated to the Secretary, to remain available until 13 14 expended— 15 "(1) for grants under section 305— 16 "(A) \$400,000 for fiscal year 2000; and 17 "(B) \$200,000 for each of fiscal years 18 2001, 2002, and 2003; 19 "(2) for grants under section 306 \$50,000,000 20 for each of fiscal years 2000, 2001, 2002, 2003, and 21 2004; "(3) for grants under section 306A— 22 "(A) \$20,000,000 for fiscal year 2000; 23 24 "(B) \$22,500,000 for fiscal year 2001;

"(C) \$25,000,000 for fiscal year 2002;

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1	"(D) $$30,000,000$ for fiscal year 2003;
2	and
3	"(E) \$35,000,000 for fiscal year 2004;
4	"(4) for grants under section 309, \$5,000,000
5	for each of fiscal years 2000, 2001, 2002, 2003, and
6	2004;
7	"(5) for grants under section 315—
8	"(A) \$7,000,000 for fiscal year 2000;
9	"(B) \$8,000,000 for fiscal year 2001;
10	"(C) \$9,000,000 for fiscal year 2002;
11	(D) \$10,000,000 for fiscal year 2003;
12	and
13	``(E) \$11,000,000 for fiscal year 2004; and
14	"(6) for expenses incidental to the administra-
15	tion of this title and for awards under section 314,
16	\$5,500,000 for each of fiscal years 2000, 2001,
17	2002, 2003, and 2004; and
18	"(7) for grants to fund construction projects at
19	reserves established under section 315, $$12,000,000$
20	for each of fiscal years 2000, 2001, 2002, 2003, and
21	2004.".
22	(b) REVERSION OF GRANTS; PURCHASES FROM GOV-
23	ERNMENT.—Section 318 (16 U.S.C. 1464) is amended by
24	striking subsection (e) and inserting the following:

1	"(c) Reversion of Grants.—The amount of any
2	grant, or portion of a grant, made to a State under any
3	section of this Act that is not obligated by the State within
4	3 years after the date it is first authorized to be obligated
5	by the State shall revert to the Secretary. The Secretary
6	shall add such reverted amount to the funds available for
7	grants to States under this Act.
8	"(d) Purchases From Federal Government.—
9	Federal funds allocated under this title may be used by
10	grantees to purchase Federal products and services not
11	otherwise available.".
12	SEC. 109. TECHNICAL CORRECTIONS.
13	The Coastal Zone Management Act of 1972 is
14	amended—
15	(1) in section 302(f) (16 U.S.C. 1451(f)) by
16	striking the semicolon at the end and inserting a pe-
17	riod;
18	(2) in section 303(2) (16 U.S.C. 1452(2))—
19	(A) in subparagraph (B) by striking the
20	period at the end and inserting a comma; and
21	(B) in subparagraph (J) by striking "agen-
22	cies and State and wildlife" and inserting "and
23	wildlife management";
24	(3) in section 304(3) (16 U.S.C. 1453(3)) by
25	striking the semicolon and inserting a colon; and

- 1 (4) in section 306(d)(10)(A) (16 U.S.C.
- 2 1455(d)(10)(A) by inserting a comma after "devel-
- 3 opment".
- 4 SEC. 110. COASTAL ZONE MANAGEMENT OUTCOME INDICA-
- 5 TORS.
- 6 (a) Report.—Not later than 24 months after the
- 7 date of the enactment of this Act, the Secretary of Com-
- 8 merce shall submit a report to the Committee on Re-
- 9 sources of the House of Representatives that contains rec-
- 10 ommendations for a common set of measurable outcome
- 11 indicators that would provide a mechanism to evaluate the
- 12 effectiveness of State coastal zone management programs
- 13 in the achievement of the coastal management objectives
- 14 specified in section 303(2)(A) through (J) of the Coastal
- 15 Zone Management Act of 1972 (16 U.S.C. 1451(2)(A)-
- 16 (J)). In preparing the report the Secretary shall consult
- 17 with and provide a copy of the draft report to the Gov-
- 18 ernors of coastal States or the heads of State agencies des-
- 19 ignated by such Governors pursuant to section 306(d)(6)
- 20 of that Act. The Secretary shall include in the final report
- 21 any State comments on the draft report.
- 22 (b) Draft Legislation.—Not later than 48 months
- 23 after the date of the enactment of this Act, the Secretary
- 24 of Commerce shall submit to the Committee on Resources
- 25 of the House of Representatives draft legislation that

- 1 would authorize a national coastal zone management out-
- 2 come monitoring and performance evaluation system.

3 TITLE II—STATE RESTRICTIONS

4 ON PERSONAL WATERCRAFT

5 **OPERATION**

- 6 SEC. 201. REQUIREMENT TO INCLUDE ENFORCEABLE POLI-
- 7 CIES IN STATE MANAGEMENT PROGRAMS.
- 8 (a) In General.—In order to be eligible for assist-
- 9 ance under sections 306 and 309 of the Coastal Zone
- 10 Management Act of 1972, as amended by this Act, a
- 11 coastal state (as that term is used in those sections) must
- 12 have enforceable policies and other provisions required
- 13 under section 202 of this Act regarding operation of per-
- 14 sonal watercraft in coastal waters of the State.
- 15 (b) Compliance—A coastal state that has a pro-
- 16 gram that is otherwise approved by the Secretary in ac-
- 17 cordance with section 306(d) of the Coastal Zone Manage-
- 18 ment Act of 1972 (16 U.S.C. 1455(d)) may comply with
- 19 subsection (a) of this section, by amending or modifying
- 20 the program (in accordance with section 306(e) of that
- 21 Act) to add enforceable policies and other provisions re-
- 22 quired by that paragraph.
- 23 (c) Application.—Subsection (a) of this section
- 24 shall apply on and after the expiration of the 2-year period
- 25 beginning on the date of the enactment of this Act.

1	(d) Use of Grants.—A State may use any amount
2	received by the State as a grant under section 306 or 309
3	of the Coastal Zone Management Act of 1972 to comply
4	with subsection (a).
5	SEC. 202. PERSONAL WATERCRAFT OPERATION RESTRIC-
6	TIONS.
7	(a) In General.—Enforceable policies required
8	under this section shall prohibit a person from operating
9	a personal watercraft—
10	(1) in excess of no-wake speed in any area des-
11	ignated as a sensitive area in the management pro-
12	gram of the State under the Coastal Zone Manage-
13	ment Act of 1972; and
14	(2) in waters less than 2 feet in depth, except
15	that this subparagraph shall not apply to operation
16	in a designated right-of-way or navigation channel.
17	(b) Designation of Sensitive Areas.—
18	(1) Designation by State.—In addition to
19	the enforceable policies required under subsection
20	(a), the management program of a coastal state
21	shall include provisions that designate sensitive
22	areas of the State for purposes of subsection $(a)(1)$
23	in accordance with criteria under paragraph (2) of
24	this subsection.

1	(2) Criteria for Designation.—The Sec-
2	retary shall issue criteria for designating sensitive
3	areas under paragraph (1). The criteria shall include
4	the following:
5	(A) The presence of unique or valuable
6	aquatic habitat and communities.
7	(B) The presence of aquatic vegetation,
8	bird nesting grounds, marine mammals.
9	(C) The importance of an area for other
10	recreational and commercial users.
11	SEC. 203. REGULATIONS.
12	The Secretary shall issue regulations implementing
13	this title before the expiration of the 2-year period begin-
14	ning on the date of the enactment of this Act.
15	SEC. 204. STATE AUTHORITY PRESERVED.
16	Nothing in this title limits the authority of a State
17	to establish limitations or requirements on the operation
18	of personal watercraft that are more restrictive than the
19	enforceable policies and other provisions required by this
20	title.
21	SEC. 205. DEFINITIONS.
22	In this title:
23	(1) TERMS DEFINED IN COASTAL ZONE MAN-
24	AGEMENT ACT OF 1972.—Each of the terms "coastal
25	state", "coastal waters", "Secretary" has the mean-

1	ing given that term under section 304 of the Coastal
2	Zone Management Act of 1972 (16 U.S.C. 1453).
3	(2) Personal watercraft.—The term "per-
4	sonal watercraft" means a motor vessel that—
5	(A) uses an inboard motor powering a
6	water jet pump or a caged propeller as its pri-
7	mary source of motive power; and
8	(B) is designed to be operated by a person
9	standing on, kneeling on, or sitting astride the
10	vessel.
11	(3) No-wake speed.—The term "no-wake
12	speed" means the speed at which a personal
13	watercraft moves through the water while maintain-
14	ing minimum headway and producing the smallest
15	wake possible.
16	TITLE III—COASTAL NONPOINT
17	POLLUTION
18	SEC. 301. ADMINISTRATIVE GRANTS.
19	(a) In General.—Section 306(a) (16 U.S.C.
20	1455(a)) is amended by inserting "including developing
21	and implementing coastal nonpoint pollution control pro-
22	gram components," after "program,".
23	(b) Allocation.—Section 306(c) (16 U.S.C.
24	1455(c)) is amended—
25	(1) by inserting "(1)" before "Grants"; and

1	(2) by adding at the end the following:
2	"(2) Beginning with amounts available for fiscal year
3	2000, at least 10 percent, and not more than 20 percent,
4	of the amounts appropriated for a fiscal year to implement
5	sections 306 and 306A shall be retained by the Secretary
6	and allocated pursuant to subsection (c)(1) for use in im-
7	plementing State coastal nonpoint pollution control pro-
8	grams.".
9	SEC. 302. COASTAL COMMUNITY CONSERVATION GRANT
10	OBJECTIVE.
11	Section 306A(b) (16 U.S.C. 1455a(b)) is further
12	amended by adding at the end the following:
13	"(5) Implement elements of coastal nonpoint
14	pollution control programs prepared by a coastal
15	state under Federal programs.".
16	SEC. 303. COASTAL ZONE ENHANCEMENT GRANT OBJEC-
17	TIVE.
18	Section 309(a) (16 U.S.C. 1456b(a)) is further
19	amended by adding at the end the following:
20	"(12) Development and enhancement of coastal
21	nonpoint pollution control program components, in-
22	cluding the satisfaction of conditions placed on such
23	programs as part of the Secretary's approval of the
24	programs.".

1 SEC. 304. REVIEW OF PERFORMANCE.

- 2 Section 312(a) (16 U.S.C. 1458(a)) is amended by
- 3 inserting "including the coastal nonpoint pollution control
- 4 program," after "approved by the Secretary,".

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