105TH CONGRESS 1ST SESSION

S. 864

To amend title XIX of the Social Security Act to improve the provision of managed care under the medicaid program.

IN THE SENATE OF THE UNITED STATES

June 10, 1997

Mr. Chafee (for himself, Mr. Breaux, Mr. Kerrey, and Mr. Conrad) introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend title XIX of the Social Security Act to improve the provision of managed care under the medicaid program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS; AMEND-
- 4 MENTS TO THE SOCIAL SECURITY ACT.
- 5 (a) Short Title.—This Act may be cited as the
- 6 "Medicaid Managed Care Improvement Act of 1997".
- 7 (b) Table of Contents.—The table of contents of
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents; amendments to the Social Security Act.
 - Sec. 2. Improvements in medicaid managed care program.

"PART B—PROVISIONS RELATING TO MANAGED CARE

- "Sec. 1941. Beneficiary choice; enrollment.
- "Sec. 1942. Beneficiary access to services generally.
- "Sec. 1943. Beneficiary access to emergency care.
- "Sec. 1944. Other beneficiary protections.
- "Sec. 1945. Assuring quality care.
- "Sec. 1946. Protections for providers.
- "Sec. 1947. Assuring adequacy of payments to medicaid managed care organizations and entities.
- "Sec. 1948. Fraud and abuse.
- "Sec. 1949. Sanctions for noncompliance by managed care entities.
- "Sec. 1950. Definitions; miscellaneous provisions.
- Sec. 3. Studies and reports.
- Sec. 4. Conforming amendments.
- Sec. 5. Effective date; status of waivers.
- 1 (c) Amendments to Social Security Act.—Ex-
- 2 cept as otherwise specifically provided, whenever in this
- 3 Act an amendment is expressed in terms of an amendment
- 4 to or repeal of a section or other provision, the reference
- 5 shall be considered to be made to that section or other
- 6 provision of the Social Security Act.
- 7 SEC. 2. IMPROVEMENTS IN MEDICAID MANAGED CARE
- 8 PROGRAM.
- 9 Title XIX is amended—
- 10 (1) by inserting after the title heading the fol-
- 11 lowing:
- 12 "Part A—General Provisions"; and
- 13 (2) by adding at the end the following new part:
- 14 "Part B—Provisions Relating to Managed Care
- 15 "SEC. 1941. BENEFICIARY CHOICE; ENROLLMENT.
- 16 "(a) State Options for Enrollment of Bene-
- 17 FICIARIES IN MANAGED CARE ARRANGEMENTS.—

"(1) In General.—Subject to the succeeding provisions of this part and notwithstanding paragraphs (1), (10)(B), and (23)(A) of section 1902(a), a State may require an individual who is eligible for medical assistance under the State plan under this title and who is not a special needs individual (as defined in subsection (e)) to enroll with a managed care entity (as defined in section 1950(a)(1)) as a condition of receiving such assistance (and, with respect to assistance furnished by or under arrangements with such entity, to receive such assistance through the entity), if the following provisions are met:

"(A) Entity meets requirements.—

The entity meets the applicable requirements of this part.

"(B) Contract with state.—The entity enters into a contract with the State to provide services for the benefit of individuals eligible for benefits under this title under which prepaid payments to such entity are made on an actuarially sound basis. Such contract shall specify benefits the provision (or arrangement) for which the entity is responsible.

"(C) CHOICE OF COVERAGE.—

1	"(i) In general.—The State permits
2	an individual to choose a managed care en-
3	tity from managed care organizations and
4	primary care case providers who meet the
5	requirements of this part but not less than
6	from—
7	"(I) 2 medicaid managed care or-
8	ganizations,
9	"(II) a medicaid managed care
10	organization and a primary care case
11	management provider, or
12	"(III) a primary care case man-
13	agement provider as long as an indi-
14	vidual may choose between 2 primary
15	care case managers.
16	"(ii) State option.—At the option
17	of the State, a State shall be considered to
18	meet the requirements of clause (i) in the
19	case of an individual residing in a rural
20	area, if the State—
21	"(I) requires the individual to en-
22	roll with a medicaid managed care or-
23	ganization or primary care case man-
24	agement provider if such organization
25	or entity permits the individual to re-

1	ceive such assistance through not less
2	than 2 physicians or case managers
3	(to the extent that at least 2 physi-
4	cians or case managers are available
5	to provide such assistance in the
6	area), and
7	"(II) permits the individual to
8	obtain such assistance from any other
9	provider in appropriate circumstances
10	(as established by the State under
11	regulations of the Secretary).
12	"(D) Changes in enrollment.—The
13	State provides the individual with the oppor-
14	tunity to change enrollment among managed
15	care entities once annually and notifies the indi-
16	vidual of such opportunity not later than 60
17	days prior to the first date on which the indi-
18	vidual may change enrollment, permits individ-
19	uals to change their enrollment for cause at any
20	time and without cause at least every 12
21	months, and allows individuals to disenroll with-
22	out cause within 90 days of notification of en-
23	rollment.
24	"(E) Enrollment priorities.—The
25	State establishes a method for establishing en-

1	rollment priorities in the case of a managed
2	care entity that does not have sufficient capac-
3	ity to enroll all such individuals seeking enroll-
4	ment under which individuals already enrolled
5	with the entity are given priority in continuing
6	enrollment with the entity.
7	"(F) Default enrollment process.—
8	The State establishes a default enrollment proc-
9	ess which meets the requirements described in
10	paragraph (2) and under which any such indi-
11	vidual who does not enroll with a managed care
12	entity during the enrollment period specified by
13	the State shall be enrolled by the State with
14	such an entity in accordance with such process.
15	"(G) Sanctions.—The State establishes
16	the sanctions provided for in section 1949.
17	"(2) Default enrollment process re-
18	QUIREMENTS.—The default enrollment process es-
19	tablished by a State under paragraph (1)(F)—
20	"(A) shall provide that the State may not
21	enroll individuals with a managed care entity
22	which is not in compliance with the applicable
23	requirements of this part;
24	"(B) shall provide (consistent with sub-
25	paragraph (A)) for enrollment of such an indi-

1	vidual with a medicaid managed care organiza-
2	tion—
3	"(i) first, that maintains existing pro-
4	vider-individual relationships or that has
5	entered into contracts with providers (such
6	as Federally qualified health centers, rural
7	health clinics, hospitals that qualify for
8	disproportionate share hospital payments
9	under section 1886(d)(5)(F), and hospitals
10	described in section $1886(d)(1)(B)(iii)$
11	that have traditionally served beneficiaries
12	under this title, and
13	"(ii) lastly, if there is no provider de-
14	scribed in clause (i), in a manner that pro-
15	vides for an equitable distribution of indi-
16	viduals among all qualified managed care
17	entities available to enroll individuals
18	through such default enrollment process,
19	consistent with the enrollment capacities of
20	such entities;
21	"(C) shall permit and assist an individual
22	enrolled with an entity under such process to
23	change such enrollment to another managed
24	care entity during a period (of at least 90 days)
25	after the effective date of the enrollment; and

1	"(D) may provide for consideration of fac-
2	tors such as quality, geographic proximity, con-
3	tinuity of providers, and capacity of the plan
4	when conducting such process.
5	"(b) Reenrollment of Individuals Who Regain
6	ELIGIBILITY.—
7	"(1) IN GENERAL.—If an individual eligible for
8	medical assistance under a State plan under this
9	title and enrolled with a managed care entity with
10	a contract under subsection (a)(1)(B) ceases to be
11	eligible for such assistance for a period of not great-
12	er than 2 months, the State may provide for the
13	automatic reenrollment of the individual with the en-
14	tity as of the first day of the month in which the
15	individual is again eligible for such assistance, and
16	may consider factors such as quality, geographic
17	proximity, continuity of providers, and capacity of
18	the plan when conducting such reenrollment.
19	"(2) Conditions.—Paragraph (1) shall only
20	apply if—
21	"(A) the month for which the individual is
22	to be reenrolled occurs during the enrollment
23	period covered by the individual's original en-
24	rollment with the managed care entity;

- 1 "(B) the managed care entity continues to
 2 have a contract with the State agency under
 3 subsection (a)(1)(B) as of the first day of such
 4 month; and
- 5 "(C) the managed care entity complies 6 with the applicable requirements of this part.
- 7 "(3) NOTICE OF REENROLLMENT.—The State 8 shall provide timely notice to a managed care entity 9 of any reenrollment of an individual under this sub-10 section.
- 11 "(c) State Option of Minimum Enrollment 12 Period.—

"(1) In General.—In the case of an individual who is enrolled with a managed care entity under this part and who would (but for this subsection) lose eligibility for benefits under this title before the end of the minimum enrollment period (defined in paragraph (2)), the State plan under this title may provide, notwithstanding any other provision of this title, that the individual shall be deemed to continue to be eligible for such benefits until the end of such minimum period, but, except for benefits furnished under section 1902(a)(23)(B), only with respect to such benefits provided to the individual as an enrollee of such entity.

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"(2)MINIMUM ENROLLMENT PERIOD DE-FINED.—For purposes of paragraph (1), the term 'minimum enrollment period' means, with respect to an individual's enrollment with an entity under a State plan, a period, established by the State, of not more than 6 months beginning on the date the individual's enrollment with the entity becomes effective, except that a State may extend such period for up to a total of 12 months in the case of an individual's enrollment with a managed care entity (as defined in section 1950(a)(1)) so long as such extension is done uniformly for all individuals enrolled with all such entities.

"(d) OTHER ENROLLMENT-RELATED PROVISIONS.—

"(1) Nondiscriminate on the basis of health status or anticipated need for services in the enrollment, reenrollment, or disenrollment of individuals eligible to receive medical assistance under a State plan under this title or by discouraging enrollment (except as permitted by this section) by eligible individuals.

"(2) Termination of enrollment.—

24 "(A) IN GENERAL.—The State, enrollment 25 broker, and managed care entity (if any) shall

permit an individual eligible for medical assistance under the State plan under this title who is enrolled with the entity to terminate such enrollment for cause at any time, and without cause during the 90-day period beginning on the date the individual receives notice of enrollment and at least every 12 months thereafter, and shall notify each such individual of the opportunity to terminate enrollment under these conditions.

"(B) Fraudulent inducement or coercion as grounds for cause.—For purposes of subparagraph (A), an individual terminating enrollment with a managed care entity on the grounds that the enrollment was based on fraudulent inducement or was obtained through coercion or pursuant to the imposition against the managed care entity of the sanction described in section 1949(b)(3) shall be considered to terminate such enrollment for cause.

"(C) NOTICE OF TERMINATION.—

"(i) Notice to state.—

"(I) By individuals.—Each individual terminating enrollment with a managed care entity under subpara-

1	graph (A) shall do so by providing no-
2	tice of the termination to an office of
3	the State agency administering the
4	State plan under this title, the State
5	or local welfare agency, or an office of
6	a managed care entity.
7	"(II) By organizations.—Any
8	managed care entity which receives
9	notice of an individual's termination
10	of enrollment with such entity through
11	receipt of such notice at an office of
12	a managed care entity shall provide
13	timely notice of the termination to the
14	State agency administering the State
15	plan under this title.
16	"(ii) Notice to plan.—The State
17	agency administering the State plan under
18	this title or the State or local welfare agen-
19	cy which receives notice of an individual's
20	termination of enrollment with a managed
21	care entity under clause (i) shall provide
22	timely notice of the termination to such en-
23	tity.
24	"(3) Provision of Information.—

"(A) IN GENERAL.—Each State, enroll-ment broker, or managed care organization shall provide all enrollment notices and infor-mational and instructional materials in a man-ner and form which may be easily understood by enrollees of the entity who are eligible for medical assistance under the State plan under this title, including enrollees and potential en-rollees who are blind, deaf, disabled, or cannot read or understand the English language.

"(B) Information to health care providers, enrolless, and potential enrolless.—Each medicaid managed care organization shall—

"(i) upon request, make the information described in section 1945(e)(1)(A) available to enrollees and potential enrollees in the organization's service area; and

"(ii) provide to enrollees and potential enrollees information regarding all items and services that are available to enrollees under the contract between the State and the organization that are covered either directly or through a method of referral and prior authorization.

1	"(e) Special Needs Individuals Described.—In
2	this part, the term 'special needs individual' means any
3	of the following individuals:
4	"(1) Special needs child.—An individual
5	who is under 19 years of age who—
6	"(A) is eligible for supplemental security
7	income under title XVI;
8	"(B) is described under section
9	501(a)(1)(D);
10	"(C) is a child described in section
11	1902(e)(3);
12	"(D) is receiving services under a program
13	under part B or part E of title IV; or
14	"(E) is not described in any preceding sub-
15	paragraph but is otherwise considered a child
16	with special health care needs who is adopted,
17	in foster care, or otherwise in an out-of-home
18	placement.
19	"(2) Homeless individuals.—An individual
20	who is homeless (without regard to whether the indi-
21	vidual is a member of a family), including—
22	"(A) an individual whose primary residence
23	during the night is a supervised public or pri-
24	vate facility that provides temporary living ac-
25	commodations; or

1	"(B) an individual who is a resident in
2	transitional housing.
3	"(3) Migrant agricultural workers.—A
4	migratory agricultural worker or a seasonal agricul-
5	tural worker (as such terms are defined in section
6	330(g)(3) of the Public Health Service Act), or the
7	spouse or dependent of such a worker.
8	"(4) Indian (as defined in sec-
9	tion 4(c) of the Indian Health Care Improvement
10	Act (25 U.S.C. 1603(c))).
11	"(5) Medicare beneficiaries.—A qualified
12	medicare beneficiary (as defined in section
13	1905(p)(1)) or an individual otherwise eligible for
14	benefits under title XVIII.
15	"(6) Disabled individuals.—Individuals who
16	are disabled (as determined under section
17	1614(a)(3)).
18	"(7) Persons with aids or hiv infection.—
19	An individual with acquired immune deficiency syn-
20	drome (AIDS) or who has been determined to be in-
21	fected with the HIV virus.
22	"SEC. 1942. BENEFICIARY ACCESS TO SERVICES GEN-
23	ERALLY.
24	"(a) Access to Services.—

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"(1) IN GENERAL.—Each managed care entity shall provide or arrange for the provision of all medically necessary medical assistance under this title which is specified in the contract entered into between such entity and the State under section 1941(a)(1)(B) for enrollees who are eligible for medical assistance under the State plan under this title.

"(2)Primary-care-provider-to-enrollee RATIO AND MAXIMUM TRAVEL TIME.—Each such entity shall assure adequate access to primary care services by meeting standards, established by the Secretary, relating to the maximum ratio of enrollees under this title to full-time-equivalent primary care providers available to serve such enrollees and to maximum travel time for such enrollees to access such providers. The Secretary may permit such a maximum ratio to vary depending on the area and population served. Such standards shall be based on standards commonly applied in the commercial market, commonly used in accreditation of managed care organizations, and standards used in the approval of waiver applications under section 1115, and shall be consistent with the requirements under section 1876(c)(4)(A).

"(b) Obstetrical and Gynecological Care.—

"(1) IN GENERAL.—A managed care entity may not require prior authorization by the individual's primary care provider or otherwise restrict the individual's access to gynecological and obstetrical care provided by a participating provider who specializes in obstetrics and gynecology to the extent such care is otherwise covered, and may treat the ordering of other obstetrical and gynecological care by such a participating provider as the prior authorization of the primary care provider with respect to such care under the coverage.

- "(2) Construction.—Nothing in paragraph (1)(B)(ii) shall waive any requirements of coverage relating to medical necessity or appropriateness with respect to coverage of gynecological care so ordered. "(c) Specialty Care.—
- "(1) REFERRAL TO SPECIALTY CARE FOR EN-ROLLEES REQUIRING TREATMENT BY SPECIAL-ISTS.—

"(A) IN GENERAL.—In the case of an enrollee under a managed care entity and who has a condition or disease of sufficient seriousness and complexity to require treatment by a specialist, the entity shall make or provide for a referral to a specialist who is available and acces-

1	sible to provide the treatment for such condition
2	or disease.
3	"(B) Specialist defined.—For purposes
4	of this subsection, the term 'specialist' means,
5	with respect to a condition, a health care practi-
6	tioner, facility, or center (such as a center of
7	excellence) that has adequate expertise through
8	appropriate training and experience (including,
9	in the case of a child, an appropriate pediatric
10	specialist) to provide high quality care in treat-
11	ing the condition.
12	"(C) CARE UNDER REFERRAL.—Care pro-
13	vided pursuant to such referral under subpara-
14	graph (A) shall be—
15	"(i) pursuant to a treatment plan (if
16	any) developed by the specialist and ap-
17	proved by the entity, in consultation with
18	the designated primary care provider or
19	specialist and the enrollee (or the enrollee's
20	designee), and
21	"(ii) in accordance with applicable
22	quality assurance and utilization review
23	standards of the entity.
24	Nothing in this subsection shall be construed as
25	preventing such a treatment plan for an en-

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1	rollee from requiring a specialist to provide the
2	primary care provider with regular updates on
3	the specialty care provided, as well as all nec-
4	essary medical information.
5	"(D) Referrals to participating pro-
6	VIDERS.—An entity is not required under sub-
7	paragraph (A) to provide for a referral to a spe-
8	cialist that is not a participating provider, un-
9	less the entity does not have an appropriate
10	specialist that is available and accessible to
11	treat the enrollee's condition and that is a par-
12	ticipating provider with respect to such treat-
13	ment.
14	"(E) Treatment of nonparticipating
15	PROVIDERS.—If an entity refers an enrollee to
16	a nonparticipating specialist, services provided
17	pursuant to the approved treatment plan shall
18	be provided at no additional cost to the enrollee
19	beyond what the enrollee would otherwise pay
20	for services received by such a specialist that is
21	a participating provider.
22	"(2) Specialists as primary care provid-
23	ERS.—

"(A) IN GENERAL.—A managed care en-

tity shall have a procedure by which a new en-

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rollee upon enrollment, or an enrollee upon diagnosis, with an ongoing special condition (as defined in subparagraph (C)) may receive a referral to a specialist for such condition who shall be responsible for and capable of providing and coordinating the enrollee's primary and specialty care. If such an enrollee's care would most appropriately be coordinated by such a specialist, the entity shall refer the enrollee to such specialist.

"(B) Treatment as primary care pro-VIDER.—Such specialist shall be permitted to treat the enrollee without a referral from the enrollee's primary care provider and may authorize such referrals, procedures, tests, and other medical services as the enrollee's primary care provider would otherwise be permitted to provide or authorize, subject to the terms of the treatment plan (referred to in paragraph (1)(C)(i)).

"(C) Ongoing special condition de-Fined.—In this paragraph, the term 'special condition' means a physical and mental condition or disease that—

1	"(i) is life-threatening, degenerative,
2	or disabling, and
3	"(ii) requires specialized medical care
4	over a prolonged period of time.
5	"(D) Terms of Referral.—The provi-
6	sions of subparagraphs (C) through (E) of
7	paragraph (1) shall apply with respect to refer-
8	rals under subparagraph (A) of this paragraph
9	in the same manner as they apply to referrals
10	under paragraph (1)(A).
11	"(3) Standing referrals.—
12	"(A) IN GENERAL.—A managed care en-
13	tity shall have a procedure by which an enrollee
14	who has a condition that requires ongoing care
15	from a specialist may receive a standing refer-
16	ral to such specialist for treatment of such con-
17	dition. If the issuer, or the primary care pro-
18	vider in consultation with the medical director
19	of the entity and the specialist (if any), deter-
20	mines that such a standing referral is appro-
21	priate, the entity shall make such a referral to
22	such a specialist.
23	"(B) Terms of Referral.—The provi-
24	sions of subparagraphs (C) through (E) of
25	paragraph (1) shall apply with respect to refer-

1	rals under subparagraph (A) of this paragraph
2	in the same manner as they apply to referrals
3	under paragraph (1)(A).
4	"(d) Timely Delivery of Services.—Each man-
5	aged care entity shall respond to requests from enrollees
6	for the delivery of medical assistance in a manner which—
7	"(1) makes such assistance—
8	"(A) available and accessible to each such
9	individual, within the area served by the entity,
10	with reasonable promptness and in a manner
11	which assures continuity; and
12	"(B) when medically necessary, available
13	and accessible 24 hours a day and 7 days a
14	week; and
15	"(2) with respect to assistance provided to such
16	an individual other than through the entity, or with-
17	out prior authorization, in the case of a primary
18	care case management provider, provides for reim-
19	bursement to the individual (if applicable under the
20	contract between the State and the entity) if—
21	"(A) the services were medically necessary
22	and immediately required because of an unfore-
23	seen illness, injury, or condition and meet the
24	requirements of section 1943; and

1	"(B) it was not reasonable given the cir-
2	cumstances to obtain the services through the
3	entity, or, in the case of a primary care case
4	management provider, with prior authorization.
5	"(e) Internal Grievance Procedure.—Each
6	medicaid managed care organization shall establish an in-
7	ternal grievance procedure under which an enrollee who
8	is eligible for medical assistance under the State plan
9	under this title, or a provider on behalf of such an enrollee,
10	may challenge the denial of coverage of or payment for
11	such assistance.
12	"(f) Information on Benefit Carve Outs.—
13	Each managed care entity shall inform each enrollee, in
14	a written and prominent manner, of any benefits to which
15	the enrollee may be entitled to medical assistance under
16	this title but which are not made available to the enrollee
17	through the entity. Such information shall include infor-
18	mation on where and how such enrollees may access bene-
19	fits not made available to the enrollee through the entity.
20	"(g) Due Process Requirements for Managed
21	CARE ENTITIES.—
22	"(1) Denial of or unreasonable delay in
23	DETERMINING COVERAGE AS GROUNDS FOR HEAR-
24	ING.—If a managed care entity (or entity acting an
25	agreement with a managed care entity)—

"(A) denies coverage of or payment for medical assistance with respect to an enrollee who is eligible for such assistance under the State plan under this title; or

"(B) fails to make any eligibility or coverage determination sought by an enrollee or, in the case of a medicaid managed care organization, by a participating health care provider or enrollee, in a timely manner, depending upon the urgency of the situation,

the enrollee or the health care provider furnishing such assistance to the enrollee (as applicable) may obtain a fair hearing before, and shall be provided a timely decision by, the State agency administering the State plan under this title in accordance with section 1902(a)(3). Such decisions shall be rendered as soon as possible in accordance with the medical exigencies of the cases, and in no event later than 72 hours in the case of hearings on decisions regarding urgent care and 5 days in the case of all other hearings.

"(2) COMPLETION OF INTERNAL GRIEVANCE PROCEDURE.—Nothing in this subsection shall require completion of an internal grievance procedure if the procedure does not provide for timely review

1	of health needs considered by the enrollee's health
2	care provider to be of an urgent nature or is not
3	otherwise consistent with the requirements for such
4	procedures under section 1876(c).
5	"(h) Demonstration of Adequate Capacity and
6	Services.—
7	"(1) In general.—Subject to paragraph (3),
8	each medicaid managed care organization shall pro-
9	vide the State and the Secretary with adequate as-
10	surances (as determined by the Secretary) that the
11	organization, with respect to a service area—
12	"(A) has the capacity to serve the expected
13	enrollment in such service area;
14	"(B) offers an appropriate range of serv-
15	ices for the population expected to be enrolled
16	in such service area, including transportation
17	services and translation services consisting of
18	the principal languages spoken in the service
19	area;
20	"(C) maintains a sufficient number, mix,
21	and geographic distribution of providers of serv-
22	ices included in the contract with the State to
23	ensure that services are available to individuals
24	receiving medical assistance and enrolled in the
25	organization to the same extent that such serv-

1	ices are available to individuals enrolled in the
2	organization who are not recipients of medical
3	assistance under the State plan under this title;
4	"(D) maintains extended hours of oper-
5	ation with respect to primary care services that
6	are beyond those maintained during a normal
7	business day;
8	"(E) provides preventive and primary care
9	services in locations that are readily accessible
10	to members of the community;
11	"(F) provides information concerning edu-
12	cational, social, health, and nutritional services
13	offered by other programs for which enrollees
14	may be eligible; and
15	"(G) complies with such other require-
16	ments relating to access to care as the Sec-
17	retary or the State may impose.
18	"(2) Proof of adequate primary care ca-
19	PACITY AND SERVICES.—Subject to paragraph (3), a
20	medicaid managed care organization that contracts
21	with a reasonable number of primary care providers
22	(as determined by the Secretary) and whose primary
23	care membership includes a reasonable number (as

so determined) of the following providers will be

1	deemed to have satisfied the requirements of para-
2	graph (1):
3	"(A) Rural health clinics, as defined in
4	section $1905(1)(1)$.
5	"(B) Federally-qualified health centers, as
6	defined in section $1905(1)(2)(B)$.
7	"(C) Clinics which are eligible to receive
8	payment for services provided under title X of
9	the Public Health Service Act.
10	"(3) Sufficient providers of specialized
11	SERVICES.—Notwithstanding paragraphs (1) and
12	(2), a medicaid managed care organization may not
13	be considered to have satisfied the requirements of
14	paragraph (1) if the organization does not have a
15	sufficient number (as determined by the Secretary)
16	of providers of specialized services, including
17	perinatal and pediatric specialty care, to ensure that
18	such services are available and accessible.
19	"(i) Compliance With Certain Maternity and
20	MENTAL HEALTH REQUIREMENTS.—Each medicaid man-
21	aged care organization shall comply with the requirements
22	of subpart 2 of part A of title XXVII of the Public Health
23	Service Act insofar as such requirements apply with re-
24	spect to a health insurance issuer that offers group health
25	insurance coverage.

1	"(j) Treatment of Children With Special
2	HEALTH CARE NEEDS.—
3	"(1) IN GENERAL.—In the case of an enrollee
4	of a managed care entity who is a child described in
5	section 1941(e)(1) or who has special health care
6	needs (as defined in paragraph (3))—
7	"(A) if any medical assistance specified in
8	the contract with the State is identified in a
9	treatment plan prepared for the enrollee by a
10	program described in subsection $(e)(1)$ or para-
11	graph (3), the managed care entity shall pro-
12	vide (or arrange to be provided) such assistance
13	in accordance with the treatment plan either—
14	"(i) by referring the enrollee to a pe-
15	diatric health care provider who is trained
16	and experienced in the provision of such
17	assistance and who has a contract with the
18	managed care entity to provide such assist-
19	ance; or
20	"(ii) if appropriate services are not
21	available through the managed care entity,
22	permitting such enrollee to seek appro-
23	priate specialty services from pediatric
24	health care providers outside of or apart
25	from the managed care entity; and

1	"(B) the managed care entity shall require
2	each health care provider with whom the man-
3	aged care entity has entered into an agreement
4	to provide medical assistance to enrollees to fur-
5	nish the medical assistance specified in such en-
6	rollee's treatment plan to the extent the health
7	care provider is able to carry out such treat-
8	ment plan.
9	"(2) Prior authorization.—An enrollee re-
10	ferred for treatment under paragraph (1)(A)(i), or
11	permitted to seek treatment outside of or apart from
12	the managed care entity under paragraph (1)(A)(ii)
13	shall be deemed to have obtained any prior author-
14	ization required by the entity.
15	"(3) CHILD WITH SPECIAL HEALTH CARE
16	NEEDS.—For purposes of paragraph (1), a child has
17	special health care needs if the child is receiving
18	services under—
19	"(A) a program administered under part B
20	or part H of the Individuals with Disabilities
21	Education Act; or
22	"(B) any other program for children with
23	special health care needs identified by the Sec-

retary.

1	"SEC. 1943. BENEFICIARY ACCESS TO EMERGENCY CARE.
2	"(a) Prohibition of Certain Restrictions on
3	COVERAGE OF EMERGENCY SERVICES.—
4	"(1) In General.—If a managed care entity
5	provides any benefits under a State plan with re-
6	spect to emergency services (as defined in paragraph
7	(2)(B)), the entity shall cover emergency services
8	furnished to an enrollee—
9	"(A) without the need for any prior au-
10	thorization determination,
11	"(B) subject to paragraph (3), whether or
12	not the physician or provider furnishing such
13	services is a participating physician or provider
14	with respect to such services, and
15	"(C) subject to paragraph (3), without re-
16	gard to any other term or condition of such cov-
17	erage (other than an exclusion of benefits).
18	"(2) Emergency services; emergency medi-
19	CAL CONDITION.—For purposes of this section—
20	"(A) EMERGENCY MEDICAL CONDITION
21	BASED ON PRUDENT LAYPERSON.—The term
22	'emergency medical condition' means a medical
23	condition manifesting itself by acute symptoms
24	of sufficient severity (including severe pain)
25	such that a prudent layperson, who possesses
26	an average knowledge of health and medicine,

1	could reasonably expect the absence of imme-
2	diate medical attention to result in—
3	"(i) placing the health of the individ-
4	ual (or, with respect to a pregnant woman,
5	the health of the woman or her unborn
6	child) in serious jeopardy,
7	"(ii) serious impairment to bodily
8	functions, or
9	"(iii) serious dysfunction of any bodily
10	organ or part.
11	"(B) Emergency services.—The term
12	'emergency services' means—
13	"(i) a medical screening examination
14	(as required under section 1867) that is
15	within the capability of the emergency de-
16	partment of a hospital, including ancillary
17	services routinely available to the emer-
18	gency department, to evaluate an emer-
19	gency medical condition (as defined in sub-
20	paragraph (A)), and
21	"(ii) within the capabilities of the
22	staff and facilities available at the hospital,
23	such further medical examination and
24	treatment as are required under section
25	1867 to stabilize the patient.

1	"(C) Trauma and burn centers.—The
2	provisions of clause (ii) of subparagraph (B)
3	apply to a trauma or burn center, in a hospital,
4	that—
5	"(i) is designated by the State, a re-
6	gional authority of the State, or by the
7	designee of the State, or
8	"(ii) is in a State that has not made
9	such designations and meets medically rec-
10	ognized national standards.
11	"(3) Application of Network Restriction
12	PERMITTED IN CERTAIN CASES.—
13	"(A) IN GENERAL.—Except as provided in
14	subparagraph (B), if a managed care entity in
15	relation to benefits provided under this title de-
16	nies, limits, or otherwise differentiates in bene-
17	fits or payment for benefits other than emer-
18	gency services on the basis that the physician or
19	provider of such services is a nonparticipating
20	physician or provider, the entity may deny,
21	limit, or differentiate in coverage or payment
22	for emergency services on such basis.
23	"(B) Network restrictions not per-
24	MITTED IN CERTAIN EXCEPTIONAL CASES.—
25	The denial or limitation of, or differentiation in,

1	coverage or payment of benefits for emergency
2	services under subparagraph (A) shall not apply
3	in the following cases:
4	"(i) Circumstances beyond con-
5	TROL OF ENROLLEE.—The enrollee is un-
6	able to go to a participating hospital for
7	such services due to circumstances beyond
8	the control of the enrollee (as determined
9	consistent with guidelines and subpara-
10	graph (C)).
11	"(ii) Likelihood of an adverse
12	HEALTH CONSEQUENCE BASED ON
13	LAYPERSON'S JUDGMENT.—A prudent
14	layperson possessing an average knowledge
15	of health and medicine could reasonably
16	believe that, under the circumstances and
17	consistent with guidelines, the time re-
18	quired to go to a participating hospital for
19	such services could result in any of the ad-
20	verse health consequences described in a
21	clause of subsection $(a)(2)(A)$.
22	"(iii) Physician referral.—A par-
23	ticipating physician or other person au-
24	thorized by the plan refers the enrollee to

an emergency department of a hospital and

1	does not specify an emergency department
2	of a hospital that is a participating hos-
3	pital with respect to such services.
4	"(C) Application of 'beyond control'
5	STANDARDS.—For purposes of applying sub-
6	paragraph (B)(i), receipt of emergency services
7	from a nonparticipating hospital shall be treat-
8	ed under the guidelines as being 'due to cir-
9	cumstances beyond the control of the enrollee'
10	if any of the following conditions are met:
11	"(i) Unconscious.—The enrollee was
12	unconscious or in an otherwise altered
13	mental state at the time of initiation of the
14	services.
15	"(ii) Ambulance delivery.—The
16	enrollee was transported by an ambulance
17	or other emergency vehicle directed by a
18	person other than the enrollee to the non-
19	participating hospital in which the services
20	were provided.
21	"(iii) Natural disaster.—A natural
22	disaster or civil disturbance prevented the
23	enrollee from presenting to a participating
24	hospital for the provision of such services.

1	"(iv) No good faith effort to in-
2	FORM OF CHANGE IN PARTICIPATION DUR-
3	ING A CONTRACT YEAR.—The status of the
4	hospital changed from a participating hos-
5	pital to a nonparticipating hospital with re-
6	spect to emergency services during a con-
7	tract year and the entity failed to make a
8	good faith effort to notify the enrollee in-
9	volved of such change.
10	"(v) OTHER CONDITIONS.—There
11	were other factors (such as those identified
12	in guidelines) that prevented the enrollee
13	from controlling selection of the hospital in
14	which the services were provided.
15	"(b) Assuring Coordinated Coverage of Main-
16	TENANCE CARE AND POST-STABILIZATION CARE.—
17	"(1) IN GENERAL.—In the case of an individual
18	who is enrolled with a managed care entity and who
19	has received emergency services pursuant to a
20	screening evaluation conducted (or supervised) by a
21	treating physician at a hospital that is a nonpartici-
22	pating provider with respect to emergency services,
23	if—
24	"(A) pursuant to such evaluation, the phy-
25	sician identifies post-stabilization care (as de-

fined in paragraph (3)(B)) that is required by the enrollee,

> "(B) the coverage through the entity under this title provides benefits with respect to the care so identified and the coverage requires (but for this subsection) an affirmative prior authorization determination as a condition of coverage of such care, and

> "(C) the treating physician (or another individual acting on behalf of such physician) initiates, not later than 30 minutes after the time the treating physician determines that the condition of the enrollee is stabilized, a good faith effort to contact a physician or other person authorized by the entity (by telephone or other means) to obtain an affirmative prior authorization determination with respect to the care,

then, without regard to terms and conditions specified in paragraph (2) the entity shall cover maintenance care (as defined in paragraph (3)(A)) furnished to the enrollee during the period specified in paragraph (4) and shall cover post-stabilization care furnished to the enrollee during the period beginning under paragraph (5) and ending under paragraph (6).

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1	"(2) Terms and conditions waived.—The
2	terms and conditions (of coverage) described in this
3	paragraph that are waived under paragraph (1) are
4	as follows:
5	"(A) The need for any prior authorization
6	determination.
7	"(B) Any limitation on coverage based on
8	whether or not the physician or provider fur-
9	nishing the care is a participating physician or
10	provider with respect to such care.
11	"(C) Any other term or condition of the
12	coverage (other than an exclusion of benefits
13	and other than a requirement relating to medi-
14	cal necessity for coverage of benefits).
15	"(3) Maintenance care and post-sta-
16	BILIZATION CARE DEFINED.—In this subsection:
17	"(A) MAINTENANCE CARE.—The term
18	'maintenance care' means, with respect to an
19	individual who is stabilized after provision of
20	emergency services, medically necessary items
21	and services (other than emergency services)
22	that are required by the individual to ensure
23	that the individual remains stabilized during
24	the period described in paragraph (4).

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1	"(B) Post-stabilization care.—The
2	term 'post-stabilization care' means, with re-
3	spect to an individual who is determined to be
4	stable pursuant to a medical screening examina-
5	tion or who is stabilized after provision of emer-
6	gency services, medically necessary items and
7	services (other than emergency services and
8	other than maintenance care) that are required
9	by the individual.
10	"(4) Period of Required Coverage of
11	MAINTENANCE CARE.—The period of required cov-
12	erage of maintenance care of an individual under
13	this subsection begins at the time of the request (or
14	the initiation of the good faith effort to make the re-

"(A) the individual is discharged from the hospital;

quest) under paragraph (1)(C) and ends when—

"(B) a physician (designated by the managed care entity involved) and with privileges at the hospital involved arrives at the emergency department of the hospital and assumes responsibility with respect to the treatment of the individual; or

1	"(C) the treating physician and the entity
2	agree to another arrangement with respect to
3	the care of the individual.
4	"(5) When post-stabilization care re-
5	QUIRED TO BE COVERED.—
6	"(A) When treating physician unable
7	TO COMMUNICATE REQUEST.—If the treating
8	physician or other individual makes the good
9	faith effort to request authorization under para-
10	graph (1)(C) but is unable to communicate the
11	request directly with an authorized person re-
12	ferred to in such paragraph within 30 minutes
13	after the time of initiating such effort, then
14	post-stabilization care is required to be covered
15	under this subsection beginning at the end of
16	such 30-minute period.
17	"(B) When able to communicate re-
18	QUEST, AND NO TIMELY RESPONSE.—
19	"(i) In general.—If the treating
20	physician or other individual under para-
21	graph (1)(C) is able to communicate the
22	request within the 30-minute period de-
23	scribed in subparagraph (A), the post-sta-
24	bilization care requested is required to be
25	covered under this subsection beginning 30

minutes after the time when the entity receives the request unless a person authorized by the entity involved communicates (or makes a good faith effort to communicate) a denial of the request for the prior authorization determination within 30 minutes of the time when the entity receives the request and the treating physician does not request under clause (ii) to communicate directly with an authorized physician concerning the denial.

"(ii) Request for direct physician communication concerning denial.—If a denial of a request is communicated under clause (i), the treating physician may request to communicate respecting the denial directly with a physician who is authorized by the entity to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this

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subsection beginning 30 minutes after the time when the entity receives the request from a treating physician unless a physician, who is authorized by the entity to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physicianto-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the entity involved a disagreement with such decision, the post-stabilization care requested is required to be covered under this subsection beginning as follows:

"(i) Delay to allow for prompt Arrival of Physician Assuming Responsibility.—If the issuer communicates that a physician (designated by the entity) with privileges at the hospital involved will arrive promptly (as determined under guidelines) at the emergency depart-

1	ment of the hospital in order to assume re-
2	sponsibility with respect to the treatment
3	of the enrollee involved, the required cov-
4	erage of the post-stabilization care begins
5	after the passage of such time period as
6	would allow the prompt arrival of such a
7	physician.
8	"(ii) Other cases.—If the entity
9	does not so communicate, the required cov-
10	erage of the post-stabilization care begins
11	immediately.
12	"(6) No requirement of coverage of post-
13	STABILIZATION CARE IF ALTERNATE PLAN OF
14	TREATMENT.—
15	"(A) In General.—Coverage of post-sta-
16	bilization care is not required under this sub-
17	section with respect to an individual when—
18	"(i) subject to subparagraph (B), a
19	physician (designated by the entity in-
20	volved) and with privileges at the hospital
21	involved arrives at the emergency depart-
22	ment of the hospital and assumes respon-
23	sibility with respect to the treatment of the
24	individual; or

1	"(ii) the treating physician and the
2	entity agree to another arrangement with
3	respect to the post-stabilization care (such
4	as an appropriate transfer of the individual
5	involved to another facility or an appoint-
6	ment for timely followup treatment for the
7	individual).
8	"(B) Special rule where once care
9	INITIATED.—Required coverage of requested
10	post-stabilization care shall not end by reason
11	of subparagraph (A)(i) during an episode of
12	care (as determined by guidelines) if the treat-
13	ing physician initiated such care (consistent
14	with a previous paragraph) before the arrival of
15	a physician described in such subparagraph.
16	"(7) Construction.—Nothing in this sub-
17	section shall be construed as—
18	"(A) preventing a managed care entity
19	from authorizing coverage of maintenance care
20	or post-stabilization care in advance or at any
21	time; or
22	"(B) preventing a treating physician or
23	other individual described in paragraph (1)(C)
24	and such an entity from agreeing to modify any

1	of the time periods specified in paragraphs (5)
2	as it relates to cases involving such persons.
3	"(c) Information on Access to Emergency
4	Services.—A managed care entity, to the extent the en-
5	tity offers health insurance coverage, shall provide edu-
6	cation to enrollees on—
7	"(1) coverage of emergency services (as defined
8	in subsection (a)(2)(B)) by the entity in accordance
9	with the provisions of this section,
10	"(2) the appropriate use of emergency services,
11	including use of the 911 telephone system or its
12	local equivalent,
13	"(3) any cost sharing applicable to emergency
14	services,
15	"(4) the process and procedures of the plan for
16	obtaining emergency services, and
17	"(5) the locations of—
18	"(A) emergency departments, and
19	"(B) other settings,
20	in which participating physicians and hospitals pro-
21	vide emergency services and post-stabilization care.
22	"(d) General Definitions.—For purposes of this
23	section:
24	"(1) Cost sharing.—The term 'cost sharing'
25	means any deductible, coinsurance amount, copay-

- ment or other out-of-pocket payment (other than premiums or enrollment fees) that a managed care entity issuer imposes on enrollees with respect to the coverage of benefits.
 - "(2) GOOD FAITH EFFORT.—The term 'good faith effort' has the meaning given such term in guidelines and requires such appropriate documentation as is specified under such guidelines.
 - "(3) GUIDELINES.—The term 'guidelines' means guidelines established by the Secretary after consultation with an advisory panel that includes individuals representing emergency physicians, managed care entities, including at least one health maintenance organization, hospitals, employers, the States, and consumers.
 - "(4) Prior authorization determination' means, with respect to items and services for which coverage may be provided by a managed care entity, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the coverage) of whether or not such items and services will be covered under the coverage.

- "(5) 1 STABILIZE.—The term 'to stabilize' 2 means, with respect to an emergency medical condi-3 tion, to provide (in complying with section 1867 of the Social Security Act) such medical treatment of 5 the condition as may be necessary to assure, within 6 reasonable medical probability, that no material de-7 terioration of the condition is likely to result from or 8 occur during the transfer of the individual from the 9 facility.
- "(6) 10 STABILIZED.—The term 'stabilized' 11 means, with respect to an emergency medical condi-12 tion, that no material deterioration of the condition 13 is likely, within reasonable medical probability, to re-14 sult from or occur before an individual can be trans-15 ferred from the facility, in compliance with the re-16 quirements of section 1867 of the Social Security 17 Act.
 - "(7) TREATING PHYSICIAN.—The term 'treating physician' includes a treating health care professional who is licensed under State law to provide emergency services other than under the supervision of a physician.

23 "SEC. 1944. OTHER BENEFICIARY PROTECTIONS.

24 "(a) Protecting Enrollees Against the Insol25 Vency of Managed Care Entities and Against the

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1	FAILURE OF THE STATE TO PAY SUCH ENTITIES.—Each
2	managed care entity shall provide that an individual eligi-
3	ble for medical assistance under the State plan under this
4	title who is enrolled with the entity may not be held lia-
5	ble—
6	"(1) for the debts of the managed care entity,
7	in the event of the medicaid managed care organiza-
8	tion's insolvency;
9	"(2) for services provided to the individual—
10	"(A) in the event of the medicaid managed
11	care organization failing to receive payment
12	from the State for such services; or
13	"(B) in the event of a health care provider
14	with a contractual or other arrangement with
15	the medicaid managed care organization failing
16	to receive payment from the State or the man-
17	aged care entity for such services; or
18	"(3) for the debts of any health care provider
19	with a contractual or other arrangement with the
20	medicaid managed care organization to provide serv-
21	ices to the individual, in the event of the insolvency
22	of the health care provider.
23	"(b) Protection of Beneficiaries Against Bal-
24	ANCE BILLING THROUGH SUBCONTRACTORS.—

managed care entity that has an agreement with a State under this title and another entity under which the entity (or any other entity pursuant to the contract) provides directly or indirectly for the provision of services to beneficiaries under the agreement with the State shall include such provisions as the Secretary may require in order to assure that the entity complies with balance billing limitations and other requirements of this title (such as limitation on withholding of services) as they would apply to the managed care entity if such entity provided such services directly and not through a contract with another entity.

"(2) APPLICATION OF SANCTIONS FOR VIOLA-TIONS.—The provisions of section 1128A(b)(2)(B) and 1128B(d)(1) shall apply with respect to entities contracting directly or indirectly with a managed care entity (with a contract with a State under this title) for the provision of services to beneficiaries under such a contract in the same manner as such provisions would apply to the managed care entity if it provided such services directly and not through a contract with another entity.

1	"SEC. 1945. ASSURING QUALITY CARE.
2	"(a) External Independent Review of Man-
3	AGED CARE ENTITY ACTIVITIES.—
4	"(1) REVIEW OF MEDICAID MANAGED CARE OR-
5	GANIZATION CONTRACT.—
6	"(A) In general.—Except as provided in
7	paragraph (2), each medicaid managed care or-
8	ganization shall be subject to an annual exter-
9	nal independent review of the quality outcomes
10	and timeliness of, and access to, the items and
11	services specified in such organization's con-
12	tract with the State under section
13	1941(a)(1)(B). Such review shall specifically
14	evaluate the extent to which the medicaid man-
15	aged care organization provides such services in
16	a timely manner.
17	"(B) Contents of Review.—An external
18	independent review conducted under this sub-
19	section shall include—
20	"(i) a review of the entity's medical
21	care, through sampling of medical records
22	or other appropriate methods, for indica-
23	tions of quality of care and inappropriate
24	utilization (including overutilization) and

treatment,

1	"(ii) a review of enrollee inpatient and
2	ambulatory data, through sampling of
3	medical records or other appropriate meth-
4	ods, to determine trends in quality and ap-
5	propriateness of care,
6	"(iii) notification of the entity and the
7	State when the review under this para-
8	graph indicates inappropriate care, treat-
9	ment, or utilization of services (including
10	overutilization), and
11	"(iv) other activities as prescribed by
12	the Secretary or the State.
13	"(C) USE OF PROTOCOLS.—An external
14	independent review conducted under this sub-
15	section on and after January 1, 1999, shall use
16	protocols that have been developed, tested, and
17	validated by the Secretary and that are at least
18	as rigorous as those used by the National Com-
19	mittee on Quality Assurance as of the date of
20	the enactment of this section.
21	"(D) AVAILABILITY OF RESULTS.—The re-
22	sults of each external independent review con-
23	ducted under this paragraph shall be available
24	to participating health care providers, enrollees,
25	and potential enrollees of the medicaid managed

care organization, except that the results may 1 2 not be made available in a manner that dis-3 closes the identity of any individual patient. "(2) DEEMED COMPLIANCE.— 4 "(A) MEDICARE ORGANIZATIONS.—The re-5 6 quirements of paragraph (1) shall not apply 7 with respect to a medicaid managed care orga-8 nization if the organization is an eligible organi-9 zation with a contract in effect under section 10 1876. "(B) Private accreditation.— 11 "(i) In general.—The requirements 12 13 of paragraph (1) shall not apply with respect to a medicaid managed care organi-14 zation if— 15 "(I) the organization is accred-16 17 ited by an organization meeting the 18 requirements described in subpara-19 graph (C)); and 20 "(II) the standards and process 21 under which the organization is ac-22 credited meet such requirements as 23 are established under clause (ii), with-24 out regard to whether or not the time

1	requirement of such clause is satis-
2	fied.
3	"(ii) Standards and Process.—Not
4	later than 180 days after the date of the
5	enactment of this section, the Secretary
6	shall specify requirements for the stand-
7	ards and process under which a medicaid
8	managed care organization is accredited by
9	an organization meeting the requirements
10	of subparagraph (B).
11	"(C) Accrediting organization.—An
12	accrediting organization meets the requirements
13	of this subparagraph if the organization—
14	"(i) is a private, nonprofit organiza-
15	tion;
16	"(ii) exists for the primary purpose of
17	accrediting managed care organizations or
18	health care providers; and
19	"(iii) is independent of health care
20	providers or associations of health care
21	providers.
22	"(3) Review of Primary care case manage-
23	MENT PROVIDER CONTRACT.—Each primary care
24	case management provider shall be subject to an an-
25	nual external independent review of the quality and

timeliness of, and access to, the items and services specified in the contract entered into between the

3 State and the primary care case management pro-

4 vider under section 1941(a)(1)(B).

- "(4) USE OF VALIDATION SURVEYS.—The Secretary shall conduct surveys each year to validate external reviews of at least 5 percent of the number of managed care entities in the year. In conducting such surveys the Secretary shall use the same protocols as were used in preparing the external reviews. If an external review finds that an individual managed care entity meets applicable requirements, but the Secretary determines that the entity does not meet such requirements, the Secretary's determination as to the entity's noncompliance with such requirements is binding and supersedes that of the previous survey.
- 18 "(b) Federal Monitoring Responsibilities.—
 19 The Secretary shall review the external independent re20 views conducted pursuant to subsection (a) and shall mon21 itor the effectiveness of the State's monitoring and follow22 up activities required under section 1942(b)(1). If the Sec23 retary determines that a State's monitoring and followup
 24 activities are not adequate to ensure that the requirements

of such section are met, the Secretary shall undertake ap-

1	propriate followup activities to ensure that the State im-
2	proves its monitoring and followup activities.
3	"(c) Providing Information on Services.—
4	"(1) Requirements for medicaid managed
5	CARE ORGANIZATIONS.—
6	"(A) Information to the state.—Each
7	medicaid managed care organization shall pro-
8	vide to the State (at least at such frequency as
9	the Secretary may require), complete and timely
10	information concerning the following:
11	"(i) The services that the organization
12	provides to (or arranges to be provided to)
13	individuals eligible for medical assistance
14	under the State plan under this title.
15	"(ii) The identity, locations, qualifica-
16	tions, and availability of participating
17	health care providers.
18	"(iii) The rights and responsibilities
19	of enrollees.
20	"(iv) The services provided by the or-
21	ganization which are subject to prior au-
22	thorization by the organization as a condi-
23	tion of coverage (in accordance with sub-
24	section (d)).

1	"(v) The procedures available to an
2	enrollee and a health care provider to ap-
3	peal the failure of the organization to cover
4	a service.
5	"(vi) The performance of the organi-
6	zation in serving individuals eligible for
7	medical assistance under the State plan
8	under this title.
9	Such information shall be provided in a form
10	consistent with the reporting of similar infor-
11	mation by eligible organizations under section
12	1876.
13	"(2) Requirements for primary care case
14	MANAGEMENT PROVIDERS.—Each primary care case
15	management provider shall—
16	"(A) provide to the State (at least at such
17	frequency as the Secretary may require), com-
18	plete and timely information concerning the
19	services that the primary care case management
20	provider provides to (or arranges to be provided
21	to) individuals eligible for medical assistance
22	under the State plan under this title;
23	"(B) make available to enrollees and po-
24	tential enrollees information concerning services
25	available to the enrollee for which prior author-

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ization by the primary care case management provider is required;

"(C) provide enrollees and potential enrollees information regarding all items and services that are available to enrollees under the contract between the State and the primary care case management provider that are covered either directly or through a method of referral and prior authorization; and

"(D) provide assurances that such entities and their professional personnel are licensed as required by State law and qualified to provide case management services, through methods such as ongoing monitoring of compliance with applicable requirements and providing information and technical assistance.

"(3) REQUIREMENTS FOR BOTH MEDICAID MANAGED CARE ORGANIZATIONS AND PRIMARY CARE CASE MANAGEMENT PROVIDERS.—Each managed care entity shall provide the State with aggregate encounter data for all items and services, including early and periodic screening, diagnostic, and treatment services under section 1905(r) furnished to individuals under 21 years of age. Any such data pro-

- 1 vided may be audited by the State and the Sec-
- 2 retary.
- 3 "(d) Conditions for Prior Authorization.—
- 4 Subject to section 1943, a managed care entity may re-
- 5 quire the approval of medical assistance for nonemergency
- 6 services before the assistance is furnished to an enrollee
- 7 only if the system providing for such approval provides
- 8 that such decisions are made in a timely manner, depend-
- 9 ing upon the urgency of the situation.
- 10 "(e) Patient Encounter Data.—Each medicaid
- 11 managed care organization shall maintain sufficient pa-
- 12 tient encounter data to identify the health care provider
- 13 who delivers services to patients and to otherwise enable
- 14 the State plan to meet the requirements of section
- 15 1902(a)(27) and shall submit such data to the State or
- 16 the Secretary upon request. The medicaid managed care
- 17 organization shall incorporate such information in the
- 18 maintenance of patient encounter data with respect to
- 19 such health care provider.
- 20 "(f) Incentives for High Quality Managed
- 21 Care Entities.—The Secretary and the State may es-
- 22 tablish a program to reward, through public recognition,
- 23 incentive payments, or enrollment of additional individuals
- 24 (or combinations of such rewards), managed care entities
- 25 that provide the highest quality care to individuals eligible

- 1 for medical assistance under the State plan under this title
- 2 who are enrolled with such entities. For purposes of sec-
- 3 tion 1903(a)(7), proper expenses incurred by a State in
- 4 carrying out such a program shall be considered to be ex-
- 5 penses necessary for the proper and efficient administra-
- 6 tion of the State plan under this title.

7 "SEC. 1946. PROTECTIONS FOR PROVIDERS.

- 8 "(a) Information to Health Care Providers.—
- 9 Each medicaid managed care organization shall upon re-
- 10 quest, make the information described in section
- 11 1945(c)(1)(A) available to participating health care pro-
- 12 viders.
- 13 "(b) Timeliness of Payment.—A medicaid man-
- 14 aged care organization shall make payment to health care
- 15 providers for items and services which are subject to the
- 16 contract under section 1941(a)(1)(B) and which are fur-
- 17 nished to individuals eligible for medical assistance under
- 18 the State plan under this title who are enrolled with the
- 19 entity on a timely basis consistent with section 1943 and
- 20 under the claims payment procedures described in section
- 21 1902(a)(37)(A), unless the health care provider and the
- 22 managed care entity agree to an alternate payment sched-
- 23 ule.
- 24 "(c) Application of Medicare Prohibition of
- 25 Restrictions on Physicians' Advice and Counsel to

1	Enrolles.—A managed care entity shall comply with
2	the same prohibitions on any restrictions relating to physi-
3	cians' advice and counsel to individuals as apply to eligible
4	organizations under section 1876.
5	"(d) Physician Incentive Plans.—Each medicaid
6	managed care organization shall require that any physi-
7	cian incentive plan covering physicians who are participat-
8	ing in the medicaid managed care organization shall meet
9	the requirements of section 1876(i)(8).
10	"(e) Written Provider Participation Agree-
11	MENTS FOR CERTAIN PROVIDERS.—Each medicaid man-
12	aged care organization that enters into a written provider
13	participation agreement with a provider described in sec-
14	tion 1942(h)(2) shall—
15	"(1) include terms and conditions that are no
16	more restrictive than the terms and conditions that
17	the medicaid managed care organization includes in
18	its agreements with other participating providers
19	with respect to—
20	"(A) the scope of covered services for
21	which payment is made to the provider;
22	"(B) the assignment of enrollees by the or-
23	ganization to the provider;

1	"(C) the limitation on financial risk or
2	availability of financial incentives to the pro-
3	vider;
4	"(D) accessibility of care;
5	"(E) professional credentialing and
6	recredentialing;
7	"(F) licensure;
8	"(G) quality and utilization management;
9	"(I) confidentiality of patient records;
10	"(J) grievance procedures; and
11	"(K) indemnification arrangements be-
12	tween the organizations and providers; and
13	"(2) provide for payment to the provider on a
14	basis that is comparable to the basis on which other
15	providers are paid.
16	"(f) Payments to Federally-Qualified Health
17	Centers.—Each medicaid managed care organization
18	that has a contract under this title with respect to the
19	provision of services of a federally qualified health center
20	shall provide, at the election of such center, that the orga-
21	nization shall provide payments to such a center for serv-
22	ices described in 1905(a)(2)(C) at the rates of payment
23	specified in section 1902(a)(13)(E).

1	"SEC. 1947. ASSURING ADEQUACY OF PAYMENTS TO MEDIC-
2	AID MANAGED CARE ORGANIZATIONS AND
3	ENTITIES.
4	(a) Adequate Rates.—As a condition of approval
5	of a State plan under this title, a State shall find, deter-
6	mine, and make assurances satisfactory to the Secretary
7	that—
8	"(1) the rates it pays medicaid managed care
9	organizations for individuals eligible under the State
10	plan are reasonable and adequate to assure access to
11	services meeting professionally recognized quality
12	standards, taking into account—
13	"(A) the items and services to which the
14	rate applies,
15	"(B) the eligible population, and
16	"(C) the rate the State pays providers for
17	such items and services;
18	"(2) the methodology used to adjust the rate
19	adequately reflects the varying risks associated with
20	individuals actually enrolling in each medicaid man-
21	aged care organization; and
22	"(3) it will provide for an annual review of the
23	actuarial soundness of rates by an independent actu-
24	ary selected by the Secretary and for a copy of the
25	actuary's report on each such review to be transmit-

1	ted to the State and the Secretary and made avail-
2	able to the public.
3	"(b) Annual Reports.—As a condition of approval
4	of a State plan under this title, a State shall report to
5	the Secretary, at least annually, on the rates the States
6	pays to medicaid managed care organizations.
7	"SEC. 1948. FRAUD AND ABUSE.
8	"(a) Provisions Applicable to Managed Care
9	Entities.—
10	"(1) Prohibiting affiliations with indi-
11	VIDUALS DEBARRED BY FEDERAL AGENCIES.—
12	"(A) In general.—A managed care en-
13	tity may not knowingly—
14	"(i) have a person described in sub-
15	paragraph (C) as a director, officer, part-
16	ner, or person with beneficial ownership of
17	more than 5 percent of the organization's
18	equity; or
19	"(ii) have an employment, consulting,
20	or other agreement with a person described
21	in such subparagraph for the provision of
22	items and services that are significant and
23	material to the organization's obligations
24	under its contract with the State.

1	"(B) Effect of noncompliance.—If a
2	State finds that a managed care entity is not
3	in compliance with clause (i) or (ii) of subpara-
4	graph (A), the State—
5	"(i) shall notify the Secretary of such
6	noncompliance;
7	"(ii) may continue an existing agree-
8	ment with the entity unless the Secretary
9	(in consultation with the Inspector General
10	of the Department of Health and Human
11	Services) directs otherwise; and
12	"(iii) may not renew or otherwise ex-
13	tend the duration of an existing agreement
14	with the entity unless the Secretary (in
15	consultation with the Inspector General of
16	the Department of Health and Human
17	Services) provides to the State and to the
18	Congress a written statement describing
19	compelling reasons that exist for renewing
20	or extending the agreement.
21	"(C) Persons described.—A person is
22	described in this subparagraph if such person—
23	"(i) is debarred, suspended, or other-
24	wise excluded from participating in pro-
25	curement activities under the Federal ac-

1	quisition regulation or from participating
2	in nonprocurement activities under regula-
3	tions issued pursuant to Executive Order
4	12549; or
5	"(ii) is an affiliate (within the mean-
6	ing of the Federal acquisition regulation)
7	of a person described in subparagraph (A).
8	"(2) Restrictions on Marketing.—
9	"(A) Distribution of materials.—
10	"(i) In general.—A managed care
11	entity may not distribute directly or
12	through any agent or independent contrac-
13	tor marketing materials within any
14	State—
15	"(I) without the prior approval of
16	the State; and
17	"(II) that contain false or mate-
18	rially misleading information.
19	"(ii) Consultation in review of
20	MARKET MATERIALS.—In the process of
21	reviewing and approving such materials,
22	the State shall provide for consultation
23	with a medical care advisory committee.
24	"(iii) Prohibition.—The State may
25	not enter into or renew a contract with a

65 managed care entity for the provision of 1 2 services to individuals enrolled under the 3 State plan under this title if the State determines that the entity distributed directly or through any agent or independent con-6 tractor marketing materials in violation of 7 clause (i). "(B) SERVICE MARKET.—A managed care 8 9 entity shall distribute marketing materials to 10 the entire service area of such entity. "(C) Prohibition of Tie-ins.—A man-11 12 aged care entity, or any agency of such entity, 13

- may not seek to influence an individual's enrollment with the entity in conjunction with the sale of any other insurance.
- "(D) PROHIBITING MARKETING FRAUD.— Each managed care entity shall comply with such procedures and conditions as the Secretary prescribes in order to ensure that, before an individual is enrolled with the entity, the individual is provided accurate oral and written and sufficient information to make an informed decision whether or not to enroll.
- "(E) Prohibition of cold call mar-KETING.—Each managed care entity shall not,

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directly or indirectly, conduct door-to-door, telephonic, or other 'cold call' marketing of enrollment under this title.

4 "(b) Provisions Applicable Only to Medicaid 5 Managed Care Organizations.—

"(1) STATE CONFLICT-OF-INTEREST GUARDS IN MEDICAID RISK CONTRACTING.—A medicaid managed care organization may not enter into contract with any State under section 1941(a)(1)(B) unless the State has in effect conflictof-interest safeguards with respect to officers and employees of the State with responsibilities relating to contracts with such organizations or to the deenrollment process described in section fault 1941(a)(1)(F) that are at least as effective as the Federal safeguards provided under section 27 of the Office of Federal Procurement Policy Act (41 U.S.C. 423), against conflicts of interest that apply with respect to Federal procurement officials with comparable responsibilities with respect to such contracts.

"(2) Requiring disclosure of financial information.—In addition to any requirements applicable under section 1902(a)(27) or 1902(a)(35), a medicaid managed care organization shall—

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1	"(A) report to the State (and to the Sec-
2	retary upon the Secretary's request) such finan-
3	cial information as the State or the Secretary
4	may require to demonstrate that—
5	"(i) the organization has the ability to
6	bear the risk of potential financial losses
7	and otherwise has a fiscally sound oper-
8	ation;
9	"(ii) the organization uses the funds
10	paid to it by the State and the Secretary
11	for activities consistent with the require-
12	ments of this title and the contract be-
13	tween the State and organization; and
14	"(iii) the organization does not place
15	an individual physician, physician group,
16	or other health care provider at substantial
17	risk (as determined by the Secretary) for
18	services not provided by such physician,
19	group, or health care provider, by provid-
20	ing adequate protection (as determined by
21	the Secretary) to limit the liability of such
22	physician, group, or health care provider,
23	through measures such as stop loss insur-
24	ance or appropriate risk corridors;

1	"(B) agree that the Secretary and the
2	State (or any person or organization designated
3	by either) shall have the right to audit and in-
4	spect any books and records of the organization
5	(and of any subcontractor) relating to the infor-
6	mation reported pursuant to subparagraph (A)
7	and any information required to be furnished
8	under section paragraphs (27) or (35) of sec-
9	tion 1902(a);
10	"(C) make available to the Secretary and
11	the State a description of each transaction de-
12	scribed in subparagraphs (A) through (C) of
13	section 1318(a)(3) of the Public Health Service
14	Act between the organization and a party in in-
15	terest (as defined in section 1318(b) of such
16	Act);
17	"(D) agree to make available to its enroll-
18	ees upon reasonable request—
19	"(i) the information reported pursu-
20	ant to subparagraph (A); and
21	"(ii) the information required to be
22	disclosed under sections 1124 and 1126;
23	"(E) comply with subsections (a) and (c)
24	of section 1318 of the Public Health Service
25	Act (relating to disclosure of certain financial

1	information) and with the requirement of sec-
2	tion 1301(e)(8) of such Act (relating to liability
3	arrangements to protect members); and
4	"(F) notify the Secretary of loans and
5	other special financial arrangements which are
6	made between the organization and subcontrac-
7	tors, affiliates, and related parties.
8	Each State is required to conduct audits on the
9	books and records of at least 1 percent of the num-
10	ber of medicaid managed care organizations operat-
11	ing in the State.
12	"(3) Adequate provision against risk of
13	INSOLVENCY.—
14	"(A) Establishment of standards.—
15	The Secretary shall establish standards, includ-
16	ing appropriate equity standards, under which
17	each medicaid managed care organization shall
18	make adequate provision against the risk of in-
19	solvency.
20	"(B) Consideration of other stand-
21	ARDS.—In establishing the standards described
22	in subparagraph (A), the Secretary shall con-
23	sider solvency standards applicable to eligible
24	organizations with a risk-sharing contract
25	under section 1876.

1 "(C) Model contract on solvency.— 2 At the earliest practicable time after the date of enactment of this section, the Secretary shall 3 4 issue guidelines concerning solvency standards 5 for risk contracting entities and subcontractors 6 of such risk contracting entities. Such guide-7 lines shall take into account characteristics that 8 may differ among risk contracting entities in-9 cluding whether such an entity is at risk for in-10 patient hospital services.

- "(4) REQUIRING REPORT ON NET EARNINGS
 AND ADDITIONAL BENEFITS.—Each medicaid managed care organization shall submit a report to the
 State and the Secretary not later than 12 months
 after the close of a contract year containing the
 most recent audited financial statement of the organization's net earnings and consistent with generally
 accepted accounting principles.
- "(c) DISCLOSURE OF OWNERSHIP AND RELATED IN-20 FORMATION.—Each medicaid managed care organization 21 shall provide for disclosure of information in accordance 22 with section 1124.
- 23 "(d) Disclosure of Transaction Informa-24 tion.—

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1	"(1) In general.—Each medicaid managed
2	care organization which is not a qualified health
3	maintenance organization (as defined in section
4	1310(d) of the Public Health Service Act) shall re-
5	port to the State and, upon request, to the Sec-
6	retary, the Inspector General of the Department of
7	Health and Human Services, and the Comptroller
8	General a description of transactions between the or-
9	ganization and a party in interest (as defined in sec-
10	tion 1318(b) of such Act), including the following
11	transactions:
12	"(A) Any sale or exchange, or leasing of
13	any property between the organization and such
14	a party.
15	"(B) Any furnishing for consideration of
16	goods, services (including management serv-

- goods, services (including management services), or facilities between the organization and such a party, but not including salaries paid to employees for services provided in the normal course of their employment.
- "(C) Any lending of money or other extension of credit between the organization and such a party.

The State or Secretary may require that information 24 25 reported respecting an organization which controls,

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- or is controlled by, or is under common control with, another entity be in the form of a consolidated financial statement for the organization and such entity.
- 5 "(2) Each such organization shall make the in-6 formation reported pursuant to paragraph (1) avail-7 able to its enrollees upon reasonable request.

"(e) Contract Oversight.—

- "(1) IN GENERAL.—The Secretary must provide prior review and approval for contracts under this part with a medicaid managed care organization providing for expenditures under this title in excess of \$1,000,000.
- "(2) Inspector General Review.—As part of such approval process, the Inspector General in the Department of Health and Human Services, effective October 1, 1997, shall make a determination (to the extent practicable) as to whether persons with an ownership interest (as defined in section 1124(a)(3)) or an officer, director, agent, or managing employee (as defined in section 1126(b)) of the organization are or have been described in subsection (a)(1)(C) based on a ground relating to fraud, theft, embezzlement, breach of fiduciary re-

- 1 sponsibility, or other financial misconduct or ob-
- 2 struction of an investigation.
- 3 "(f) Limitation on Availability of FFP for Use
- 4 OF ENROLLMENT BROKERS.—Amounts expended by a
- 5 State for the use an enrollment broker in marketing man-
- 6 aged care entities to eligible individuals under this title
- 7 shall be considered, for purposes of section 1903(a)(7), to
- 8 be necessary for the proper and efficient administration
- 9 of the State plan but only if the following conditions are
- 10 met with respect to the broker:
- 11 "(1) The broker is independent of any such en-
- tity and of any health care providers (whether or not
- any such provider participates in the State plan
- under this title) that provide coverage of services in
- the same State in which the broker is conducting en-
- 16 rollment activities.
- 17 "(2) No person who is an owner, employee, con-
- sultant, or has a contract with the broker either has
- any direct or indirect financial interest with such an
- entity or health care provider or has been excluded
- from participation in the program under this title or
- title XVIII or debarred by any Federal agency, or
- subject to a civil money penalty under this Act.
- 24 "(g) Use of Unique Physician Identifier for
- 25 Participating Physicians.—Each medicaid managed

- 1 care organization shall require each physician providing
- 2 services to enrollees eligible for medical assistance under
- 3 the State plan under this title to have a unique identifier
- 4 in accordance with the system established under section
- 5 1173(b).
- 6 "(h) Secretarial Recovery of FFP for Capita-
- 7 TION PAYMENTS FOR INSOLVENT MANAGED CARE ENTI-
- 8 TIES.—The Secretary shall provide for the recovery and
- 9 offset against amount owed a State under section
- 10 1903(a)(1) an amount equal to the amounts paid to the
- 11 State, for medical assistance provided under such section
- 12 for expenditures for capitation payments to a managed
- 13 care entity that becomes insolvent, for services contracted
- 14 for with, but not provided by, such organization.
- 15 "SEC. 1949. SANCTIONS FOR NONCOMPLIANCE BY MAN-
- 16 AGED CARE ENTITIES.
- 17 "(a) Use of Intermediate Sanctions by the
- 18 STATE TO ENFORCE REQUIREMENTS.—Each State shall
- 19 establish intermediate sanctions, which may include any
- 20 of the types described in subsection (b) other than the ter-
- 21 mination of a contract with a managed care entity, which
- 22 the State may impose against a managed care entity with
- 23 a contract under section 1941(a)(1)(B) if the entity—
- 24 "(1) fails substantially to provide medically nec-
- essary items and services that are required (under

1	law or under such entity's contract with the State)
2	to be provided to an enrollee covered under the con-
3	tract;
4	"(2) imposes premiums or charges on enrollees
5	in excess of the premiums or charges permitted
6	under this title;
7	"(3) acts to discriminate among enrollees or
8	the basis of their health status or requirements for
9	health care services, including expulsion or refusal to
10	reenroll an individual, except as permitted by this
11	part, or engaging in any practice that would reason-
12	ably be expected to have the effect of denying or dis-
13	couraging enrollment with the entity by eligible indi-
14	viduals whose medical condition or history indicates
15	a need for substantial future medical services;
16	"(4) misrepresents or falsifies information that
17	is furnished—
18	"(A) to the Secretary or the State under
19	this part; or
20	"(B) to an enrollee, potential enrollee, or ϵ
21	health care provider under such sections; or
22	"(5) fails to comply with the requirements of
23	section 1876(i)(8) or this part.
24	"(b) Intermediate Sanctions.—The sanctions de-
25	scribed in this subsection are as follows:

1	"(1) Civil money penalties as follows:
2	"(A) Except as provided in subparagraph
3	(B), (C), or (D), not more than \$25,000 for
4	each determination under subsection (a).
5	"(B) With respect to a determination
6	under paragraph (3) or (4)(A) of subsection
7	(a), not more than \$100,000 for each such de-
8	termination.
9	"(C) With respect to a determination
10	under subsection (a)(2), double the excess
11	amount charged in violation of such subsection
12	(and the excess amount charged shall be de-
13	ducted from the penalty and returned to the in-
14	dividual concerned).
15	"(D) Subject to subparagraph (B), with
16	respect to a determination under subsection
17	(a)(3), \$15,000 for each individual not enrolled
18	as a result of a practice described in such sub-
19	section.
20	"(2) The appointment of temporary manage-
21	ment to oversee the operation of the medicaid-only
22	managed care entity upon a finding by the State
23	that there was continued egregious behavior by the

plan and to assure the health of the entity's enroll-

1	ees, if there is a need for temporary management
2	while—
3	"(A) there is an orderly termination or re-
4	organization of the managed care entity; or
5	"(B) improvements are made to remedy
6	the violations found under subsection (a), ex-
7	cept that temporary management under this
8	paragraph may not be terminated until the
9	State has determined that the managed care
10	entity has the capability to ensure that the vio-
11	lations shall not recur.
12	"(3) Permitting individuals enrolled with the
13	managed care entity to terminate enrollment without
14	cause, and notifying such individuals of such right to
15	terminate enrollment.
16	"(4) Suspension of default or all enrollment of
17	individuals under this title after the date the Sec-
18	retary or the State notifies the entity of a deter-
19	mination of a violation of any requirement of this
20	part.
21	"(5) Suspension of payment to the entity under
22	this title for individuals enrolled after the date the
23	Secretary or State notifies the entity of such a de-

termination and until the Secretary or State is satis-

- 1 fied that the basis for such determination has been
- 2 corrected and is not likely to recur.
- 3 "(c) Treatment of Chronic Substandard Enti-
- 4 TIES.—In the case of a managed care entity which has
- 5 repeatedly failed to meet the requirements of sections
- 6 1942 through 1946, the State shall (regardless of what
- 7 other sanctions are provided) impose the sanctions de-
- 8 scribed in paragraphs (2) and (3) of subsection (b).
- 9 "(d) Authority To Terminate Contract.—In
- 10 the case of a managed care entity which has failed to meet
- 11 the requirements of this part, the State shall have the au-
- 12 thority to terminate its contract with such entity under
- 13 section 1941(a)(1)(B) and to enroll such entity's enrollees
- 14 with other managed care entities (or to permit such enroll-
- 15 ees to receive medical assistance under the State plan
- 16 under this title other than through a managed care en-
- 17 tity).
- 18 "(e) Availability of Sanctions to the Sec-
- 19 RETARY.—
- 20 "(1) Intermediate sanctions.—In addition
- 21 to the sanctions described in paragraph (2) and any
- other sanctions available under law, the Secretary
- 23 may provide for any of the sanctions described in
- subsection (b) if the Secretary determines that a
- 25 managed care entity with a contract under section

- 1 1941(a)(1)(B) fails to meet any of the requirements
 2 of this part.
- 3 "(2) Denial of payments to the state.— 4 The Secretary may deny payments to the State for 5 medical assistance furnished under the contract 6 under section 1941(a)(1)(B) for individuals enrolled 7 after the date the Secretary notifies a managed care 8 entity of a determination under subsection (a) and 9 until the Secretary is satisfied that the basis for 10 such determination has been corrected and is not 11 likely to recur.
- 12 "(f) Due Process for Managed Care Enti-13 ties.—
 - "(1) AVAILABILITY OF HEARING PRIOR TO TER-MINATION OF CONTRACT.—A State may not terminate a contract with a managed care entity under section 1941(a)(1)(B) unless the entity is provided with a hearing prior to the termination.
 - "(2) Notice to enrolles of termination Hearing.—A State shall notify all individuals enrolled with a managed care entity which is the subject of a hearing to terminate the entity's contract with the State of the hearing and that the enrollees may immediately disenroll with the entity without cause.

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1	"(3) Other protections for managed care
2	ENTITIES AGAINST SANCTIONS IMPOSED BY
3	STATE.—Before imposing any sanction against a
4	managed care entity other than termination of the
5	entity's contract, the State shall provide the entity
6	with notice and such other due process protections
7	as the State may provide, except that a State may
8	not provide a managed care entity with a pre-termi-
9	nation hearing before imposing the sanction de-
10	scribed in subsection $(b)(2)$.
11	"(4) Imposition of civil monetary pen-
12	ALTIES BY SECRETARY.—The provisions of section
13	1128A (other than subsections (a) and (b)) shall
14	apply with respect to a civil money penalty imposed
15	by the Secretary under subsection (b)(1) in the same
16	manner as such provisions apply to a penalty or pro-
17	ceeding under section 1128A.
18	"SEC. 1950. DEFINITIONS; MISCELLANEOUS PROVISIONS.
19	"(a) Definitions.—For purposes of this title:
20	"(1) Managed care entity.—The term 'man-
21	aged care entity' means—
22	"(A) a medicaid managed care organiza-
23	tion; or
24	"(B) a primary care case management pro-
25	vider.

1	"(2) Medicaid managed care organiza-
2	TION.—The term 'medicaid managed care organiza-
3	tion' means a health maintenance organization, an
4	eligible organization with a contract under section
5	1876, a provider sponsored network or any other or-
6	ganization which is organized under the laws of a
7	State, has made adequate provision (as determined
8	under standards established for purposes of eligible
9	organizations under section 1876 and through its
10	capitalization or otherwise) against the risk of insol-
11	vency, and provides or arranges for the provision of
12	one or more items and services to individuals eligible
13	for medical assistance under the State plan under
14	this title in accordance with a contract with the
15	State under section 1941(a)(1)(B).
16	"(3) Primary care case management pro-
17	VIDER.—
18	"(A) IN GENERAL.—The term 'primary
19	care case management provider' means a health
20	care provider that—
21	"(i) is a physician, group of physi-
22	cians, a Federally-qualified health center, a
23	rural health clinic, or an entity employing
24	or having other arrangements with physi-

cians that provides or arranges for the pro-

1	vision of one or more items and services to
2	individuals eligible for medical assistance
3	under the State plan under this title in ac-
4	cordance with a contract with the State
5	under section 1941(a)(1)(B);
6	"(ii) receives payment on a fee-for-
7	service basis (or, in the case of a Feder-
8	ally-qualified health center or a rural
9	health clinic, on a reasonable cost per en-
10	counter basis) for the provision of health
11	care items and services specified in such
12	contract to enrolled individuals;
13	"(iii) receives an additional fixed fee
14	per enrollee for a period specified in such
15	contract for providing case management
16	services (including approving and arrang-
17	ing for the provision of health care items
18	and services specified in such contract on
19	a referral basis) to enrolled individuals;
20	and
21	"(iv) is not an entity that is at risk.
22	"(B) AT RISK.—In subparagraph (A)(iv),
23	the term 'at risk' means an entity that—
24	"(i) has a contract with the State
25	under which such entity is paid a fixed

amount for providing or arranging for the 1 2 provision of health care items or services 3 specified in such contract to an individual eligible for medical assistance under the State plan and enrolled with such entity, 6 regardless of whether such items or serv-7 ices are furnished to such individual; and 8 "(ii) is liable for all or part of the cost 9 of furnishing such items or services, re-10 gardless of whether such cost exceeds such 11 fixed payment.".

12 SEC. 3. STUDIES AND REPORTS.

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- (a) Report on Public Health Services.—
 - (1) In GENERAL.—Not later than January 1, 1998, the Secretary of Health and Human Services (in this section referred to as the "Secretary") shall report to the Committee on Finance of the Senate and the Committee on Commerce of the House of Representatives on the effect of managed care entities (as defined in section 1950(a)(1) of the Social Security Act) on the delivery of and payment for the services traditionally provided through providers described in section 1941(a)(2)(B)(i) of such Act.
 - (2) Contents of Report.—The report referred to in subsection (a) shall include—

- 1 (A) information on the extent to which en2 rollees with eligible managed care entities seek
 3 services at local health departments, public hos4 pitals, and other facilities that provide care
 5 without regard to a patient's ability to pay;
 6 (B) information on the extent to which the
 - (B) information on the extent to which the facilities described in such subsection provide services to enrollees with eligible managed care entities without receiving payment;
 - (C) information on the effectiveness of systems implemented by facilities described in such subsection for educating such enrollees on services that are available through eligible managed care entities with which such enrollees are enrolled;
 - (D) to the extent possible, identification of the types of services most frequently sought by such enrollees at such facilities; and
 - (E) recommendations about how to ensure the timely delivery of the services traditionally provided through providers described in section 1941(a)(2)(B)(i) of the Social Security Act to enrollees of managed care entities and how to ensure that local health departments, public hospitals, and other facilities are adequately

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1 compensated for the provision of such services 2 to such enrollees. 3 (b) REPORT ON PAYMENTS TO HOSPITALS.— 4 (1) In General.—Not later than October 1 of 5 each year, beginning with October 1, 1998, the Sec-6 retary and the Comptroller General shall analyze 7 and submit a report to the Committee on Finance 8 of the Senate and the Committee on Commerce of 9 the House of Representatives on rates paid for hos-10 pital services under managed care entities under 11 contracts under section 1941(a)(1)(B) of the Social 12 Security Act. 13 (2) Contents of Report.—The information 14 in the report described in paragraph (1) shall— (A) be organized by State, type of hospital, 15 16 type of service, and 17 (B) include a comparison of rates paid for 18 hospital services under managed care entities 19 with rates paid for hospital services furnished 20 to individuals who are entitled to benefits under 21 a State plan under title XIX of the Social Secu-22 rity Act and are not enrolled with such entities. 23 (c) Reports by States.—Each State shall transmit to the Secretary, at such time and in such manner as the Secretary determines appropriate, the information on hos-

- 1 pital rates submitted to such State under section
- 2 1947(b)(2) of such Act.
- 3 (d) Independent Study and Report on Quality
- 4 Assurance and Accreditation Standards.—The In-
- 5 stitute of Medicine of the National Academy of Sciences
- 6 shall conduct a study and analysis of the quality assurance
- 7 programs and accreditation standards applicable to man-
- 8 aged care entities operating in the private sector or to
- 9 such entities that operate under contracts under the medi-
- 10 care program under title XVIII of the Social Security Act
- 11 to determine if such programs and standards include con-
- 12 sideration of the accessibility and quality of the health
- 13 care items and services delivered under such contracts to
- 14 low-income individuals.

15 SEC. 4. CONFORMING AMENDMENTS.

- 16 (a) Repeal of Current Requirements.—
- 17 (1) In general.—Except as provided in para-
- 18 graph (2), section 1903(m) (42 U.S.C. 1396b(m)) is
- repealed on the date of the enactment of this Act.
- 20 (2) Existing contracts.—In the case of any
- 21 contract under section 1903(m) of such Act which is
- in effect on the day before the date of the enactment
- of this Act, the provisions of such section shall apply
- to such contract until the earlier of—

1	(A) the day after the date of the expiration
2	of the contract; or
3	(B) the date which is 1 year after the date
4	of the enactment of this Act.
5	(b) FEDERAL FINANCIAL PARTICIPATION.—
6	(1) CLARIFICATION OF APPLICATION OF FFP
7	DENIAL RULES TO PAYMENTS MADE PURSUANT TO
8	Managed care entities.—Section 1903(i) (42
9	U.S.C. 1396b(i)) is amended by adding at the end
10	the following sentence: "Paragraphs (1)(A), (1)(B),
11	(2), (5), and (12) shall apply with respect to items
12	or services furnished and amounts expended by or
13	through a managed care entity (as defined in section
14	1950(a)(1)) in the same manner as such paragraphs
15	apply to items or services furnished and amounts ex-
16	pended directly by the State.".
17	(2) FFP for external quality review or-
18	GANIZATIONS.—Section 1903(a)(3)(C) (42 U.S.C.
19	1396b(a)(3)(C)) is amended—
20	(A) by inserting "(i)" after "(C)", and
21	(B) by adding at the end the following new
22	clause:
23	"(ii) 75 percent of the sums expended with
24	respect to costs incurred during such quarter
25	(as found necessary by the Secretary for the

1 proper and efficient administration of the State 2 plan) as are attributable to the performance of 3 independent external reviews of managed care 4 entities (as defined in section 1950(a)(1)) by 5 external quality review organizations, but only 6 if such organizations conduct such reviews 7 under protocols approved by the Secretary and 8 only in the case of such organizations that meet 9 standards established by the Secretary relating 10 to the independence of such organizations from 11 agencies responsible for the administration of this title or eligible managed care entities; 12 and". 13 14 (c) Exclusion of Certain Individuals and Enti-15 TIES From Participation in Program.—Section 1128(b)(6)(C) (42 U.S.C. 1320a-7(b)(6)(C)) is amend-16 17 ed— 18 (1) in clause (i), by striking "a health mainte-19 nance organization (as defined in section 1903(m))" and inserting "a managed care entity, as defined in 20 21 section 1950(a)(1),"; and (2) in clause (ii), by inserting "section 1115 or" 22 after "approved under". 23 24 (d) STATE PLAN REQUIREMENTS.—Section 1902 (42)

U.S.C. 1396a) is amended—

1	(1) in subsection $(a)(30)(C)$, by striking "sec-
2	tion 1903(m)" and inserting "section
3	1941(a)(1)(B)"; and
4	(2) in subsection (a)(57), by striking "hospice
5	program, or health maintenance organization (as de-
6	fined in section 1903(m)(1)(A))" and inserting "or
7	hospice program";
8	(3) in subsection (e)(2)(A), by striking "or with
9	an entity described in paragraph (2)(B)(iii), (2)(E),
10	(2)(G), or (6) of section 1903(m) under a contract
11	described in section 1903(m)(2)(A)" and inserting
12	"or with a managed care entity, as defined in section
13	1950(a)(1);
14	(4) in subsection $(p)(2)$ —
15	(A) by striking "a health maintenance or-
16	ganization (as defined in section 1903(m))" and
17	inserting "a managed care entity, as defined in
18	section 1950(a)(1),";
19	(B) by striking "an organization" and in-
20	serting "an entity"; and
21	(C) by striking "any organization" and in-
22	serting "any entity"; and
23	(5) in subsection $(w)(1)$, by striking "sections
24	1903(m)(1)(A) and" and inserting "section".

1	(e) Payment to States.—Section
2	1903(w)(7)(A)(viii) (42 U.S.C. 1396b(w)(7)(A)(viii)) is
3	amended to read as follows:
4	"(viii) Services of a managed care en-
5	tity with a contract under section
6	1941(a)(1)(B).".
7	(f) Use of Enrollment Fees and Other
8	Charges.—Section 1916 (42 U.S.C. 13960) is amended
9	in subsections $(a)(2)(D)$ and $(b)(2)(D)$ by striking "a
10	health maintenance organization (as defined in section
11	
12	fined in section 1950(a)(1)," each place it appears.
13	(g) Extension of Eligibility for Medical As-
14	SISTANCE.—Section 1925(b)(4)(D)(iv) (42 U.S.C. 1396r–
15	6(b)(4)(D)(iv)) is amended to read as follows:
16	"(iv) Enrollment with managed
17	CARE ENTITY.—Enrollment of the care-
18	taker relative and dependent children with
19	a managed care entity, as defined in sec-
20	tion 1950(a)(1), less than 50 percent of
21	the membership (enrolled on a prepaid
22	basis) of which consists of individuals who
23	are eligible to receive benefits under this
24	title (other than because of the option of-
25	fered under this clause) The option of en-

- rollment under this clause is in addition to,
 and not in lieu of, any enrollment option
 that the State might offer under subparagraph (A)(i) with respect to receiving services through a managed care entity in accordance with part B.".
- 7 (h) Payment for Covered Outpatient Drugs.—
- 8 Section 1927(j)(1) (42 U.S.C. 1396r–8(j)(1)) is amended
- 9 by striking "***Health Maintenance Organizations, in-
- 10 cluding those organizations that contract under section
- 11 1903(m)," and inserting "health maintenance organiza-
- 12 tions and medicaid managed care organizations, as defined
- 13 in section 1950(a)(2),".
- 14 (i) Application of Sanctions for Balanced
- 15 BILLING THROUGH SUBCONTRACTORS.—(1) Section
- 16 1128A(b)(2)(B) (42 U.S.C. 1320a-7a(b)) is amended by
- 17 inserting ", including section 1944(b)" after "title XIX".
- 18 (2) Section 1128B(d)(1) (42 U.S.C. 1320a-7b(d)(1))
- 19 is amended by inserting "or, in the case of an individual
- 20 enrolled with a managed care entity under part B of title
- 21 XIX, the applicable rates established by the entity under
- 22 the agreement with the State agency under such part"
- 23 after "established by the State".

- 1 (j) Repeal of Certain Restrictions on Obstet-
- 2 RICAL AND PEDIATRIC PROVIDERS.—Section 1903(i) (42
- 3 U.S.C. 1396b(i)) is amended by striking paragraph (12).
- 4 (k) Demonstration Projects To Study Effect
- 5 of Allowing States To Extend Medicaid Coverage
- 6 FOR CERTAIN FAMILIES.—Section 4745(a)(5)(A) of the
- 7 Omnibus Budget Reconciliation Act of 1990 (42 U.S.C.
- 8 1396a note) is amended by striking "(except section
- 9 1903(m)" and inserting "(except part B)".
- 10 (l) Conforming Amendment for Disclosure Re-
- 11 QUIREMENTS FOR MANAGED CARE ENTITIES.—Section
- 12 1124(a)(2)(A) (42 U.S.C. 1320a-3(a)(2)(A)) is amended
- 13 by inserting "managed care entity under title XIX," after
- 14 "renal dialysis facility,".
- 15 (m) Elimination of Regulatory Payment
- 16 CAP.—The Secretary of Health and Human Services may
- 17 not, under the authority of section 1902(a)(30)(A) of the
- 18 Social Security Act or any other provision of title XIX
- 19 of such Act, impose a limit by regulation on the amount
- 20 of the capitation payments that a State may make to
- 21 qualified entities under such title, and section 447.361 of
- 22 title 42, Code of Federal Regulations (relating to upper
- 23 limits of payment: risk contracts), is hereby nullified.

- 1 (n) Continuation of Eligibility.—Section
- 2 1902(e) (42 U.S.C. 1396a(e)) is amended by striking
- 3 paragraph (2) and inserting the following:
- 4 "(2) For provision providing for extended liability in
- 5 the case of certain beneficiaries enrolled with managed
- 6 care entities, see section 1941(c).".
- 7 (o) Conforming Amendments to Freedom-of-
- 8 Choice Provisions.—Section 1902(a)(23) (42 U.S.C.
- 9 1396a(a)(23)) is amended—
- 10 (1) in the matter preceding subparagraph (A),
- by striking "subsection (g) and in section 1915" and
- inserting "subsection (g), section 1915, and section
- 13 1941,"; and
- 14 (2) in subparagraph (B), by striking "a health
- maintenance organization, or a" and inserting "or
- with a managed care entity, as defined in section
- 17 1950(a)(1), or''.
- 18 SEC. 5. EFFECTIVE DATE; STATUS OF WAIVERS.
- 19 (a) Effective Date.—Except as provided in sub-
- 20 section (b), the amendments made by this Act shall apply
- 21 to medical assistance furnished—
- 22 (1) during quarters beginning on or after Octo-
- 23 ber 1, 1997; or

- 1 (2) in the case of assistance furnished under a 2 contract described in section 4(a)(2), during quar-3 ters beginning after the earlier of—
- 4 (A) the date of the expiration of the con-5 tract; or
 - (B) the expiration of the 1-year period which begins on the date of the enactment of this Act.

(b) APPLICATION TO WAIVERS.—

- (1) EXISTING WAIVERS.—If any waiver granted to a State under section 1115 or 1915 of the Social Security Act (42 U.S.C. 1315, 1396n) or otherwise which relates to the provision of medical assistance under a State plan under title XIX of the such Act (42 U.S.C. 1396 et seq.), is in effect or approved by the Secretary of Health and Human Services as of the applicable effective date described in subsection (a), the amendments made by this Act shall not apply with respect to the State before the expiration (determined without regard to any extensions) of the waiver to the extent such amendments are inconsistent with the terms of the waiver.
- (2) Secretarial evaluation and report for existing waivers and extensions.—

1	(A) Prior to approval.—On and after
2	the applicable effective date described in sub-
3	section (a), the Secretary, prior to extending
4	any waiver granted under section 1115 or 1915
5	of the Social Security Act (42 U.S.C. 1315,
6	1396n) or otherwise which relates to the provi-
7	sion of medical assistance under a State plan
8	under title XIX of the such Act (42 U.S.C.
9	1396 et seq.), shall—
10	(i) conduct an evaluation of—
11	(I) the waivers existing under
12	such sections or other provision of law
13	as of the date of the enactment of this
14	Act; and
15	(II) any applications pending, as
16	of the date of the enactment of this
17	Act, for extensions of waivers under
18	such sections or other provision of
19	law; and
20	(ii) submit a report to the Congress
21	recommending whether the extension of a
22	waiver under such sections or provision of
23	law should be conditioned on the State
24	submitting the request for an extension
25	complying with the provisions of part B of

1	title XIX of the Social Security Act (as
2	added by this Act).
3	(B) DEEMED APPROVAL.—If the Congress
4	has not enacted legislation based on a report

has not enacted legislation based on a report submitted under subparagraph (A)(ii) within 120 days after the date such report is submitted to the Congress, the recommendations contained in such report shall be deemed to be approved by the Congress.

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