## S. 754

To amend the Juvenile Justice and Delinquency Prevention Act of 1974 to provide for direct assistance to Indian tribes for juvenile justice and delinquency prevention programs, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

May 15, 1997

Mr. Campbell (for himself, Mr. Inouye, and Mr. Domenici) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

## A BILL

- To amend the Juvenile Justice and Delinquency Prevention Act of 1974 to provide for direct assistance to Indian tribes for juvenile justice and delinquency prevention programs, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - 3 SECTION 1. SHORT TITLE.
  - 4 This Act may be cited as the "Indian Juvenile Justice
  - 5 and Delinquency Prevention Improvement Act".

1	SEC. 2. AMENDMENTS TO THE JUVENILE JUSTICE AND DE-
2	LINQUENCY PREVENTION ACT OF 1974.
3	(a) Definitions.—Section 103 of the Juvenile Jus-
4	tice and Delinquency Prevention Act of 1974 (42 U.S.C.
5	5603) is amended—
6	(1) in paragraph (8), by striking "an Indian
7	tribe which performs law enforcement functions as
8	determined by the Secretary of the Interior,";
9	(2) in paragraph (9)—
10	(A) by striking "States or units of general
11	local government" and inserting "States, units
12	of general local government, or Indian tribes";
13	and
14	(B) by striking "States or units" and in-
15	serting "States, units, or Indian tribes";
16	(3) in paragraph (11), by striking "any State,
17	unit of local government, combination of such States
18	or units" and inserting "any State, unit of general
19	local government, Indian tribe, combination of 1 or
20	more States, units of general local government, or
21	Indian tribes";
22	(4) by striking paragraph (18) and inserting
23	the following:
24	"(18) the term 'Indian tribe' means any Indian
25	tribe, band, nation, or other organized group or com-
26	munity, including any Alaska Native village or re-

1	gional or village corporation as defined in or estab-
2	lished pursuant to the Alaska Native Claims Settle-
3	ment Act (43 U.S.C. 1601 et seq.), that is recog-
4	nized as eligible for the special programs and serv-
5	ices provided by the United States to Indians be-
6	cause of their status as Indians;"; and
7	(5) in paragraph (22), by inserting "Indian
8	tribe," after "unit of local government,".
9	(b) Technical Amendment.—Part B of title II of
10	the Juvenile Justice and Delinquency Prevention Act of
11	1974 (42 U.S.C. 5611 et seq.) is amended by striking the
12	heading and inserting the following:
13	"PART B—FEDERAL ASSISTANCE FOR STATE AND
14	Local Programs and Programs for Indian Tribes
15	"Subpart I—Federal Assistance for State and Local
16	Programs''.
17	(e) Elimination of Pass-Through for Indian
18	Tribes.—Section 223(a) of the Juvenile Justice and De-
19	linquency Prevention Act of 1974 (42 U.S.C. 5633(a)) is
20	amended—
21	(1) in paragraph (4), by inserting "and Indian
22	tribes" after "units of general local government";
23	(2) in paragraph (5)—
24	(A) in subparagraph (A), by striking the
25	semicolon at the end and inserting ", except

1	that with respect to any cooperative program
2	conducted with an Indian tribe, the participa-
3	tion of the Indian tribe shall be funded from
4	the amounts made available under subpart II of
5	this part; and";
6	(B) in subparagraph (B), by striking
7	"and" at the end; and
8	(C) by striking subparagraph (C);
9	(3) in paragraph (6)—
10	(A) by inserting "(A)" before "provide
11	that";
12	(B) by striking "programs funded under
13	this part" and inserting "programs funded
14	under this subpart";
15	(C) by striking the semicolon at the end
16	and inserting "; and"; and
17	(D) by adding at the end the following:
18	"(B) with respect to any case in which an In-
19	dian tribe participates in a cooperative program
20	under paragraph (5)(A), provide that the appro-
21	priate official of the governing body of an Indian
22	tribe assign responsibility for the preparation and
23	administration of the Indian tribe's part of the ap-
24	plicable State plan, or for the supervision of the

1	preparation and administration of the Indian tribe's
2	part of the State plan;";
3	(4) in paragraph (24), by striking "and" at the
4	end;
5	(5) in paragraph (25), by striking the period at
6	the end and inserting a semicolon; and
7	(6) by adding at the end the following:
8	"(26) provide assurance that, in carrying out
9	the plan under this section, the State will take ap-
10	propriate action to improve—
11	"(A) communication between the State and
12	units of general local government and Indian
13	tribes;
14	"(B) cooperation between the State and
15	units of general local government and Indian
16	tribes; and
17	"(C) intergovernmental relationships be-
18	tween the State and units of general local gov-
19	ernment and Indian tribes; and
20	"(27) provide, as appropriate, a description and
21	analysis of any disproportionate representation in
22	the juvenile justice system of Native Americans (as
23	that term is defined in section 16(10) of the Na-
24	tional Museum of the American Indian Act (20
25	U.S.C. 80g-14(10)) including if appropriate any

1	disproportionate representation of Alaska Natives
2	(within the meaning of the Alaska Native Claims
3	Settlement Act (43 U.S.C. 1601 et seq.) from—
4	"(A) urban populations; and
5	"(B) populations that are not, as of the
6	date of development of the plan, recognized as
7	eligible for the special programs and services
8	provided by the United States to Indians be-
9	cause of their status as Indians.".
10	(d) Federal Assistance for Programs for In-
11	DIAN TRIBES.—Part B of title II of the Juvenile Justice
12	and Delinquency Prevention Act of 1974 (42 U.S.C. 5611
13	et seq.) is amended by adding at the end the following:
14	"Subpart II—Federal Assistance for Programs for
15	Indian Tribes
	Indian Tribes "SEC. 221. ESTABLISHMENT OF PROGRAM.
15	
15 16 17	"SEC. 221. ESTABLISHMENT OF PROGRAM.
15 16 17	"SEC. 221. ESTABLISHMENT OF PROGRAM. "(a) IN GENERAL.—The Administrator shall, by reg-
15 16 17 18	"SEC. 221. ESTABLISHMENT OF PROGRAM.  "(a) IN GENERAL.—The Administrator shall, by regulation, establish a program to provide direct grants to
15 16 17 18	"SEC. 221. ESTABLISHMENT OF PROGRAM.  "(a) IN GENERAL.—The Administrator shall, by regulation, establish a program to provide direct grants to Indian tribes in accordance with this section. Each grant
115 116 117 118 119 220	"SEC. 221. ESTABLISHMENT OF PROGRAM.  "(a) IN GENERAL.—The Administrator shall, by regulation, establish a program to provide direct grants to Indian tribes in accordance with this section. Each grant made under this section to an Indian tribe shall be used
115 116 117 118 119 220 221	"SEC. 221. ESTABLISHMENT OF PROGRAM.  "(a) IN GENERAL.—The Administrator shall, by regulation, establish a program to provide direct grants to Indian tribes in accordance with this section. Each grant made under this section to an Indian tribe shall be used by the governing body of the Indian tribe—
115 116 117 118 119 220 221 222	"SEC. 221. ESTABLISHMENT OF PROGRAM.  "(a) IN GENERAL.—The Administrator shall, by regulation, establish a program to provide direct grants to Indian tribes in accordance with this section. Each grant made under this section to an Indian tribe shall be used by the governing body of the Indian tribe—  "(1) for planning, establishing, operating, co-

1	otherwise meeting any applicable requirements of	
2	this Act; and	
3	"(2) for otherwise conducting activities to pro-	
4	mote the improvement of the juvenile justice system	
5	of that Indian tribe.	
6	"(b) Plans.—As part of an application for a grant	
7	under this section, an Indian tribe shall submit a plan for	
8	conducting activities described in subsection (a). The plan	
9	shall—	
10	"(1) provide evidence that the Indian tribe per-	
11	forms law enforcement functions (as determined by	
12	the Secretary of the Interior);	
13	"(2) identify the juvenile justice and delin-	
14	quency problems and juvenile delinquency prevention	
15	needs to be addressed by activities conducted by the	
16	Indian tribe in the area under the jurisdiction of the	
17	Indian tribe with assistance provided by the grant;	
18	"(3) provide for fiscal control and accounting	
19	procedures that—	
20	"(A) are necessary to ensure the prudent	
21	use, proper disbursement, and accounting of	
22	funds received under this subchapter; and	
23	"(B) are consistent with the requirements	
24	of section 232; and	

1	"(4) contain such other information, and be
2	subject to such additional requirements, as the Ad-
3	ministrator may reasonably prescribe to ensure the
4	effectiveness of the grant program under this sub-
5	part.
6	"(c) Factors for Consideration.—In awarding
7	grants under this section, the Administrator shall con-
8	sider—
9	"(1) the resources that are available to each ap-
10	plicant that will assist, and be coordinated with, the
11	overall juvenile justice system of the Indian tribe;
12	and
13	"(2) for each Indian tribe that receives assist-
14	ance under such a grant—
15	"(A) the relative population of individuals
16	under the age of 18; and
17	"(B) who will be served by the assistance
18	provided by the grant.
19	"(d) Grant Awards.—
20	"(1) In general.—
21	"(A) Competitive awards.—Except as
22	provided in paragraph (2), the Administrator
23	shall annually award grants under this section
24	on a competitive basis. The Administrator shall
25	enter into a grant agreement with each grant

1	recipient under this section that specifies the
2	terms and conditions of the grant.
3	"(B) Period of Grant.—The period of a
4	grant awarded under this section shall be 1
5	year.
6	"(2) Exception.—In any case in which the
7	Administrator determines that a grant recipient
8	under this section has performed satisfactorily dur-
9	ing the preceding year in accordance with an appli-
10	cable grant agreement, the Administrator may—
11	"(A) waive the requirement that the recipi-
12	ent be subject to the competitive award process
13	described in paragraph (1); and
14	"(B) renew the grant for an additional
15	grant period (as specified in paragraph (1)(B)).
16	"(3) Modifications of processes.—The Ad-
17	ministrator may prescribe requirements to provide
18	for appropriate modifications to the plan preparation
19	and application process specified in this section for
20	an application for a renewal grant under this sub-
21	section.
22	"SEC. 232. REPORTING REQUIREMENT.
23	"Each Indian tribe that receives a grant under sec-
24	tion 231 is subject to the fiscal accountability provisions
25	of section 5(f)(1) of the Indian Self-Determination and

- 1 Education Assistance Act (25 U.S.C. 450c(f)(1)), relating
- 2 to the submission of a single-agency audit report required
- 3 by chapter 75 of title 31, United States Code.
- 4 "SEC. 233. TECHNICAL ASSISTANCE.
- 5 "The Administrator shall establish a program to pro-
- 6 vide technical assistance to assist Indian tribes in carrying
- 7 out the activities described in section 231(a).
- 8 "SEC. 234. COORDINATION WITH STATE ADVISORY GROUPS.
- 9 "In carrying out the programs under this subpart,
- 10 the Administrator shall, not later than 180 days after the
- 11 end of the fiscal year during which the Indian Juvenile
- 12 Justice and Delinquency Prevention Improvement Act is
- 13 enacted, and annually thereafter, issue a report to each
- 14 advisory group established under a State plan under sec-
- 15 tion 223(a)(3) that includes information relating to each
- 16 grant awarded under section 231, including the amount
- 17 of the grant.
- 18 "SEC. 235. RULE OF CONSTRUCTION.
- 19 "Nothing in this subpart may be construed to affect
- 20 in any manner the jurisdiction of an Indian tribe with re-
- 21 spect to land or persons in Alaska.

## 1 "SEC. 236. AUTHORIZATION OF APPROPRIATIONS.

- 2 "There are authorized to be appropriated to the De-
- 3 partment of Justice to carry out this subpart,
- 4 \$10,000,000 for each of fiscal years 1998 through 2001.".

 $\bigcirc$