105TH CONGRESS 1ST SESSION

S. 718

To amend the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

IN THE SENATE OF THE UNITED STATES

May 8, 1997

Mr. Domenici (for himself, Mr. Ashcroft, Mr. Wyden, and Mr. Campbell) introduced the following bill; which was read twice and referred to the Committee on the Judiciary

A BILL

To amend the Juvenile Justice and Delinquency Prevention Act of 1974, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Juvenile Crime Control and Community Protection Act
- 6 of 1997".
- 7 (b) Table of Contents for
- 8 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Severability.

- Sec. 101. Findings and purposes.
- Sec. 102. Definitions.
- Sec. 103. Office of Juvenile Justice and Delinquency Prevention.
- Sec. 104. Annual report.
- Sec. 105. Block grants for State and local programs.
- Sec. 106. State plans.
- Sec. 107. Repeals.

TITLE II—INCENTIVE GRANTS FOR ACCOUNTABILITY-BASED REFORMS

Sec. 201. Incentive grants for accountability-based reforms.

TITLE III—REFORM OF FEDERAL JUVENILE JUSTICE SYSTEM

- Sec. 301. Juvenile adjudications considered in sentencing.
- Sec. 302. Access to juvenile records.
- Sec. 303. Referral of children with disabilities to juvenile and criminal authorities.
- Sec. 304. Limited disclosure of Federal Bureau of Investigation records.
- Sec. 305. Amendments to Federal Juvenile Delinquency Act.

TITLE IV—GENERAL PROVISIONS

Sec. 401. Authorization of appropriations.

1 SEC. 2. SEVERABILITY.

- 2 If any provision of this Act, an amendment made by
- 3 this Act, or the application of such provision or amend-
- 4 ment to any person or circumstance is held to be unconsti-
- 5 tutional, the remainder of this Act, the amendments made
- 6 by this Act, and the application of the provisions of such
- 7 to any person or circumstance shall not be affected there-
- 8 by.

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TITLE I—REFORM OF EXISTING

10 **PROGRAMS**

- 11 SEC. 101. FINDINGS AND PURPOSES.
- 12 (a) FINDINGS.—Section 101 of the Juvenile Justice
- 13 and Delinquency Prevention Act of 1974 (42 U.S.C. 5601)
- 14 is amended—

1	(1) by striking subsection (a) and inserting the
2	following:
3	"(a) FINDINGS.—Congress finds that—
4	"(1) the Nation's juvenile justice system is in
5	trouble, including dangerously overcrowded facilities,
6	overworked field staff, and a growing number of
7	children who are breaking the law;
8	"(2) a redesigned juvenile corrections program
9	for the next century should be based on 4 principles,
10	including—
11	"(A) protecting the community;
12	"(B) accountability for offenders and their
13	families;
14	"(C) restitution for victims and the com-
15	munity; and
16	"(D) community-based prevention;
17	"(3) existing programs have not adequately re-
18	sponded to the particular problems of juvenile
19	delinquents in the 1990's;
20	"(4) State and local communities, which experi-
21	ence directly the devastating failure of the juvenile
22	justice system, do not have sufficient resources to
23	deal comprehensively with the problems of juvenile
24	crime and delinquency:

- "(5) limited State and local resources are being unnecessarily wasted complying with overly technical Federal requirements for 'sight and sound' separation currently in effect under the 1974 Act, while prohibiting the commingling of adults and juvenile populations would achieve this important purpose without imposing an undue burden on State and local governments;
 - "(6) limited State and local resources are being unnecessarily wasted complying with the overly restrictive Federal mandate that no juveniles be detained or confined in any jail or lockup for adults, which mandate is particularly burdensome for rural communities;
 - "(7) the juvenile justice system should give additional attention to the problem of juveniles who commit serious crimes, with particular attention given to the area of sentencing;
 - "(8) local school districts lack information necessary to track serious violent juvenile offenders, information that is essential to promoting safety in public schools;
 - "(9) the term 'prevention' should mean both ensuring that families have a greater chance to raise their children so that those children do not engage

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in criminal or delinquent activities, and preventing children who have engaged in such activities from becoming permanently entrenched in the juvenile justice system;

"(10) in 1994, there were more than 330,000 juvenile arrests for violent crimes, and between 1985 and 1994, the number of juvenile criminal homicide cases increased by 144 percent, and the number of juvenile weapons cases increased by 156 percent;

"(11) in 1994, males age 14 through 24 constituted only 8 percent of the population, but accounted for more than 25 percent of all homicide victims and nearly half of all convicted murderers;

"(12) in a survey of 250 judges, 93 percent of those judges stated that juvenile offenders should be fingerprinted, 85 percent stated that juvenile criminal records should be made available to adult authorities, and 40 percent stated that the minimum age for facing murder charges should be 14 or 15;

"(13) studies indicate that good parenting skills, including normative development, monitoring, and discipline, clearly affect whether children will become delinquent, and adequate supervision of freetime activities, whereabouts, and peer interaction is

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1	critical to ensure that children do not drift into
2	delinquency;
3	"(14) school officials lack the information nec-
4	essary to ensure that school environments are safe
5	and conducive to learning;
6	"(15) in the 1970's, less than half of our Na-
7	tion's cities reported gang activity, while 2 decades
8	later, a nationwide survey reported a total of 23,388
9	gangs and 664,906 gang members on the streets of
10	United States cities in 1995;
11	"(16) the high incidence of delinquency in the
12	United States results in an enormous annual cost
13	and an immeasurable loss of human life, personal se-
14	curity, and wasted human resources; and
15	"(17) juvenile delinquency constitutes a grow-
16	ing threat to the national welfare, requiring imme-
17	diate and comprehensive action by the Federal Gov-
18	ernment to reduce and eliminate the threat."; and
19	(2) in subsection (b)—
20	(A) by striking "further"; and
21	(B) by striking "Federal Government" and
22	inserting "Federal, State, and local
23	governments".

1	(b) Purposes.—Section 102 of the Juvenile Justice
2	and Delinquency Prevention Act of 1974 (42 U.S.C. 5602)
3	is amended to read as follows:
4	"SEC. 102. PURPOSES.
5	"The purposes of this title and title II are—
6	"(1) to assist State and local governments in
7	promoting public safety by supporting juvenile delin-
8	quency prevention and control activities;
9	"(2) to give greater flexibility to schools to de-
10	sign academic programs and educational services for
11	juvenile delinquents expelled or suspended for dis-
12	ciplinary reasons;
13	"(3) to assist State and local governments in
14	promoting public safety by encouraging accountabil-
15	ity through the imposition of meaningful sanctions
16	for acts of juvenile delinquency;
17	"(4) to assist State and local governments in
18	promoting public safety by improving the extent, ac-
19	curacy, availability, and usefulness of juvenile court
20	and law enforcement records and the openness of
21	the juvenile justice system to the public;
22	"(5) to assist teachers and school officials in
23	ensuring school safety by improving their access to
24	information concerning juvenile offenders attending

1	or intending to enroll in their schools or school-relat-
2	ed activities;
3	"(6) to assist State and local governments in
4	promoting public safety by encouraging the identi-
5	fication of violent and hardcore juveniles and in
6	transferring such juveniles out of the jurisdiction of
7	the juvenile justice system and into the jurisdiction
8	of adult criminal court;
9	"(7) to provide for the evaluation of federally
10	assisted juvenile crime control programs, and train-
11	ing necessary for the establishment and operation of
12	such programs;
13	"(8) to ensure the dissemination of information
14	regarding juvenile crime control programs by provid-
15	ing a national clearinghouse; and
16	"(9) to provide technical assistance to public
17	and private nonprofit juvenile justice and delin-
18	quency prevention programs.".
19	SEC. 102. DEFINITIONS.
20	Section 103 of the Juvenile Justice and Delinquency
21	Prevention Act of 1974 (42 U.S.C. 5603) is amended—
22	(1) in paragraph (3), by inserting "punish-
23	ment," after "control,";
24	(2) in paragraph (22)(iii), by striking "and" at
25	the end;

1	(3) in paragraph (23), by striking the period at
2	the end and inserting a semicolon; and
3	(4) by adding at the end the following:
4	"(24) the term 'serious violent crime' means—
5	"(A) murder or nonnegligent man-
6	slaughter, or robbery;
7	"(B) aggravated assault committed with
8	the use of a dangerous or deadly weapon, forc-
9	ible rape, kidnaping, felony aggravated battery,
10	assault with intent to commit a serious violent
11	crime, and vehicular homicide committed while
12	under the influence of an intoxicating liquor or
13	controlled substance; or
14	"(C) a serious drug offense;
15	"(25) the term 'serious drug offense' means an
16	act or acts which, if committed by an adult subject
17	to Federal criminal jurisdiction, would be punishable
18	under section 401(b)(1)(A) or 408 of the Controlled
19	Substances Act (21 U.S.C. 841(b)(1)(A), 848) or
20	section 1010(b)(1)(A) of the Controlled Substances
21	Import and Export Act (21 U.S.C. 960(b)(1)(A));
22	and
23	"(26) the term 'serious habitual offender'
24	means a juvenile who—

1	"(A) has been adjudicated delinquent and
2	subsequently arrested for a capital offense, life
3	offense, first degree aggravated sexual offense,
4	or serious drug offense;
5	"(B) has had not fewer than 5 arrests,
6	with 3 arrests chargeable as felonies if commit-
7	ted by an adult and not fewer than 3 arrests
8	occurring within the most recent 12-month
9	period;
10	"(C) has had not fewer than 10 arrests,
11	with 2 arrests chargeable as felonies if commit-
12	ted by an adult and not fewer than 3 arrests
13	occurring within the most recent 12-month pe-
14	riod; or
15	"(D) has had not fewer than 10 arrests,
16	with 8 or more arrests for misdemeanor crimes
17	involving theft, assault, battery, narcotics pos-
18	session or distribution, or possession of weap-
19	ons, and not fewer than 3 arrests occurring
20	within the most recent 12-month period.".
21	SEC. 103. OFFICE OF JUVENILE JUSTICE AND DELIN-
22	QUENCY PREVENTION.
23	Section 204 of the Juvenile Justice and Delinquency
24	Prevention Act of 1974 (42 U.S.C. 5614) is amended—
25	(1) in subsection $(a)(1)$ —

1	(A) by striking "shall develop" and insert-
2	ing the following: "shall—
3	"(A) develop";
4	(B) by inserting "punishment," before "di-
5	version"; and
6	(C) in the first sentence, by striking
7	"States" and all that follows through the end of
8	the paragraph and inserting the following:
9	"States; and
10	"(B) annually submit the plan required by
11	subparagraph (A) to the Congress.";
12	(2) in subsection (b)—
13	(A) in paragraph (1), by adding "and" at
14	the end; and
15	(B) by striking paragraphs (2) through (7)
16	and inserting the following:
17	"(2) reduce duplication among Federal juvenile
18	delinquency programs and activities conducted by
19	Federal departments and agencies.";
20	(3) by redesignating subsection (h) as sub-
21	section (f); and
22	(4) by striking subsection (i).

1 SEC. 104. ANNUAL REPORT.

- 2 Section 207 of the Juvenile Justice and Delinquency
- 3 Prevention Act of 1974 (42 U.S.C. 5617) is amended to
- 4 read as follows:

5 "SEC. 207. ANNUAL REPORT.

- 6 "Not later than 180 days after the end of a fiscal
- 7 year, the Administrator shall submit to the President, the
- 8 Speaker of the House of Representatives, the President
- 9 pro tempore of the Senate, and the Governor of each
- 10 State, a report that contains the following with respect
- 11 to such fiscal year:
- 12 "(1) Summary and analysis.—A detailed
- summary and analysis of the most recent data avail-
- able regarding the number of juveniles taken into
- custody, the rate at which juveniles are taken into
- 16 custody, the number of repeat juvenile offenders, the
- 17 number of juveniles using weapons, the number of
- juvenile and adult victims of juvenile crime and the
- trends demonstrated by the data required by sub-
- paragraphs (A), (B), and (C). Such summary and
- analysis shall set out the information required by
- subparagraphs (A), (B), (C), and (D) separately for
- juvenile nonoffenders, juvenile status offenders, and
- other juvenile offenders. Such summary and analysis
- shall separately address with respect to each cat-

1	egory of juveniles specified in the preceding
2	sentence—
3	"(A) the types of offenses with which the
4	juveniles are charged, data on serious violent
5	crimes committed by juveniles, and data on se-
6	rious habitual offenders;
7	"(B) the race and gender of the juveniles
8	and their victims;
9	"(C) the ages of the juveniles and their
10	victims;
11	"(D) the types of facilities used to hold the
12	juveniles (including juveniles treated as adults
13	for purposes of prosecution) in custody, includ-
14	ing secure detention facilities, secure correc-
15	tional facilities, jails, and lockups;
16	"(E) the number of juveniles who died
17	while in custody and the circumstances under
18	which they died;
19	"(F) the educational status of juveniles, in-
20	cluding information relating to learning disabil-
21	ities, failing performance, grade retention, and
22	dropping out of school;
23	"(G) the number of juveniles who are sub-
24	stance abusers: and

- "(H) information on juveniles fathering or giving birth to children out of wedlock, and whether such juveniles have assumed financial responsibility for their children.
 - "(2) ACTIVITIES FUNDED.—A description of the activities for which funds are expended under this part.
 - "(3) STATE COMPLIANCE.—A description based on the most recent data available of the extent to which each State complies with section 223 and with the plan submitted under that section by the State for that fiscal year.
 - "(4) SUMMARY AND EXPLANATION.—A summary of each program or activity for which assistance is provided under part C or D, an evaluation of the results of such program or activity, and a determination of the feasibility and advisability of replacing such program or activity in other locations.
 - "(5) EXEMPLARY PROGRAMS AND PRACTICES.—A description of selected exemplary delinquency prevention programs and accountability-based youth violence reduction practices.".

1	SEC. 105. BLOCK GRANTS FOR STATE AND LOCAL
2	PROGRAMS.
3	(a) Section 221.—Section 221 of the Juvenile Jus-
4	tice and Delinquency Prevention Act of 1974 (42 U.S.C.
5	5631) is amended—
6	(1) in subsection (a)—
7	(A) by inserting "(1)" before "The
8	Administrator';
9	(B) by inserting ", including charitable
10	and religious organizations," after "and private
11	agencies";
12	(C) by inserting before the period at the
13	end the following: ", including—
14	"(A) initiatives for holding juveniles account-
15	able for any act for which they are adjudicated de-
16	linquent;
17	"(B) increasing public awareness of juvenile
18	proceedings;
19	"(C) improving the content, accuracy, availabil-
20	ity, and usefulness of juvenile court and law enforce-
21	ment records (including fingerprints and photo-
22	graphs); and
23	"(D) education programs such as funding for
24	extended hours for libraries and recreational pro-
25	grams which benefit all juveniles"; and
26	(D) by adding at the end the following:

- 1 "(2)(A) State and local governments receiving grants
- 2 under paragraph (1) may contract with religious organiza-
- 3 tions or allow religious organizations to accept grants
- 4 under any program described in this title, on the same
- 5 basis as any other nongovernmental provider without im-
- 6 pairing the religious character of such organizations, and
- 7 without diminishing the religious freedom of beneficiaries
- 8 of assistance funded under such program.
- 9 "(B) A State or local government exercising its au-
- 10 thority to contract with private agencies or to allow private
- 11 agencies to accept grants under paragraph (1) shall en-
- 12 sure that religious organizations are eligible, on the same
- 13 basis as any other private organization, as contractors to
- 14 provide assistance, or to accept grants under any program
- 15 described in this title so long as the programs are imple-
- 16 mented consistent with the Establishment Clause of the
- 17 United States Constitution. Neither the Federal Govern-
- 18 ment nor a State or local government receiving funds
- 19 under such programs shall discriminate against an organi-
- 20 zation which is or applies to be a contractor to provide
- 21 assistance, or which accepts grants, on the basis that the
- 22 organization has a religious character.
- 23 "(C)(i) A religious organization that participates in
- 24 a program authorized by this title shall retain its inde-
- 25 pendence from Federal, State, and local governments, in-

- 1 cluding such organization's control over the definition, de-
- 2 velopment, practice, and expression of its religious beliefs.
- 3 "(ii) Neither the Federal Government nor a State or
- 4 local government shall require a religious organization—
- 5 "(I) to alter its form of internal governance; or
- 6 "(II) to remove religious art, icons, scripture, or
- 7 other symbols,
- 8 in order to be eligible to contract to provide assistance,
- 9 or to accept grants funded under a program described in
- 10 this title.
- 11 "(D) A religious organization's exemption provided
- 12 under section 702 of the Civil Rights Act of 1964 (42
- 13 U.S.C. 2000e–1a) regarding employment practices shall
- 14 not be affected by its participation in, or receipt of funds
- 15 from, programs described in this title.
- 16 "(E) If a juvenile has an objection to the religious
- 17 character of the organization or institution from which the
- 18 juvenile receives, or would receive, assistance funded under
- 19 any program described in this title, the State in which the
- 20 juvenile resides shall provide such juvenile (if otherwise
- 21 eligible for such assistance) within a reasonable period of
- 22 time after the date of such objection with assistance from
- 23 an alternative provider that is accessible to the juvenile
- 24 and the value of which is not less than the value of assist-

- 1 ance which the juvenile would have received from such
- 2 organization.
- 3 "(F) Except as otherwise provided in law, a religious
- 4 organization shall not discriminate against an individual
- 5 in regard to rendering assistance funded under any pro-
- 6 gram described in this title on the basis of religion, a reli-
- 7 gious belief, or refusal to actively participate in a religious
- 8 practice.
- 9 "(G)(i) Except as provided in clause (ii), any religious
- 10 organization contracting to provide assistance funded
- 11 under any program described in this title shall be subject
- 12 to the same regulations as other contractors to account
- 13 in accord with generally accepted accounting principles for
- 14 the use of such funds provided under such programs.
- 15 "(ii) If such organization segregates Federal funds
- 16 provided under such programs into separate accounts,
- 17 then only the financial assistance provided with such funds
- 18 shall be subject to audit.
- 19 "(H) Any party that seeks to enforce its rights under
- 20 this section may assert a civil action for injunctive relief
- 21 exclusively in an appropriate Federal district court against
- 22 the official or government agency that allegedly commits
- 23 such violation.
- 24 "(I) No State or local government may use funds pro-
- 25 vided under this title to fund sectarian worship, pros-

elytization, or prayer, or for any purpose other than the provision of social services under this title."; and 3 (2) in subsection (b), by striking paragraph (1) 4 and inserting the following: 5 "(1) Of amounts made available to carry out this part in any fiscal year, \$10,000,000 or 1 percent (whichever is greater) may be used by the Administrator— "(A) to establish and maintain a clearinghouse 8 9 to disseminate to the States information on juvenile 10 delinquency prevention, treatment, and control; and "(B) to provide training and technical assist-11 12 ance to States to improve the administration of the 13 juvenile justice system.". 14 (b) Section 223.—Section 223(a)(10) of the Juve-15 nile Justice and Delinquency Prevention Act of 1974 (42) U.S.C. 5633(a)(10)) is amended— 16 17 (1) by striking "or through" and inserting 18 "through"; and 19 (2) by inserting "or through grants and con-20 tracts with religious organizations in accordance with section 221(b)(2)(B)" after "agencies,". 21 22 SEC. 106. STATE PLANS. 23 Section 223 of the Juvenile Justice and Delinquency Prevention Act of 1974 (42 U.S.C. 5633) is amended—

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(1) in subsection (a)—

1	(A) by striking the second sentence;
2	(B) by striking paragraph (3) and insert-
3	ing the following:
4	"(3) provide for an advisory group, which—
5	"(A) shall—
6	(i)(I) consist of such number of
7	members deemed necessary to carry out
8	the responsibilities of the group and ap-
9	pointed by the chief executive officer of the
10	State; and
11	"(II) consist of a majority of members
12	(including the chairperson) who are not
13	full-time employees of the Federal Govern-
14	ment, or a State or local government;
15	"(ii) include members who have train-
16	ing, experience, or special knowledge
17	concerning—
18	"(I) the prevention and treat-
19	ment of juvenile delinquency;
20	"(II) the administration of juve-
21	nile justice, including law enforce-
22	ment; and
23	"(III) the representation of the
24	interests of the victims of violent juve-
25	nile crime and their families; and

1	"(iii) include as members at least 1
2	locally elected official representing general
3	purpose local government;
4	"(B) shall participate in the development
5	and review of the State's juvenile justice plan
6	prior to submission to the supervisory board for
7	final action;
8	"(C) shall be afforded an opportunity to
9	review and comment, not later than 30 days
10	after the submission to the advisory group, on
11	all juvenile justice and delinquency prevention
12	grants submitted to the State agency des-
13	ignated under paragraph (1);
14	"(D) shall, consistent with this title—
15	"(i) advise the State agency des-
16	ignated under paragraph (1) and its super-
17	visory board; and
18	"(ii) submit to the chief executive offi-
19	cer and the legislature of the State not less
20	frequently than annually recommendations
21	regarding State compliance with this sub-
22	section; and
23	"(E) may, consistent with this title—

1	"(i) advise on State supervisory board
2	and local criminal justice advisory board
3	composition;
4	"(ii) review progress and accomplish-
5	ments of projects funded under the State
6	plan; and
7	"(iii) contact and seek regular input
8	from juveniles currently under the jurisdic-
9	tion of the juvenile justice system;";
10	(C) in paragraph (10)—
11	(i) in subparagraph (N), by striking
12	"and" at the end;
13	(ii) in subparagraph (O), by striking
14	the period at the end and inserting ";
15	and"; and
16	(iii) by adding at the end the
17	following:
18	"(P) programs implementing the practices
19	described in paragraphs (6) through (12) and
20	(17) and (18) of section 242(b);";
21	(D) by striking paragraph (13) and insert-
22	ing the following:
23	"(13) provide assurances that, in each secure
24	facility located in the State (including any jail or
25	lockup for adults), there is no commingling in the

1	same cell or community room of, or any other regu-
2	lar, sustained, physical contact between—
3	"(A) any juvenile detained or confined for
4	any period of time in that facility; and
5	"(B) any adult offender detained or con-
6	fined for any period of time in that facility.";
7	(E) by striking paragraphs (8), (9), (12),
8	(14), (15) , (17) , (18) , (19) , (24) , and (25) ;
9	(F) by redesignating paragraphs (10),
10	(11), (13) , (16) , (20) , (21) , (22) , and (23) as
11	paragraphs (8) through (15), respectively;
12	(G) in paragraph (14), as redesignated, by
13	adding "and" at the end; and
14	(H) in paragraph (15), as redesignated, by
15	striking the semicolon at the end and inserting
16	a period; and
17	(2) by striking subsections (c) and (d).
18	SEC. 107. REPEALS.
19	The Juvenile Justice and Delinquency Prevention Act
20	of 1974 (42 U.S.C. 5601 et seq.) is amended—
21	(1) in title II—
22	(A) by striking parts C, E, F, G, and H;
23	(B) by striking part I, as added by section
24	2(i)(1)(C) of Public Law 102–586; and

1	(C) by amending the heading of part I, as
2	redesignated by section 2(i)(1)(A) of Public
3	Law 102–586, to read as follows:
4	"PART E—GENERAL AND ADMINISTRATIVE
5	Provisions"; and
6	(2) by striking title V, as added by section 5(a)
7	of Public Law 102–586.
8	TITLE II—INCENTIVE GRANTS
9	FOR ACCOUNTABILITY-BASED
10	REFORMS
11	SEC. 201. INCENTIVE GRANTS FOR ACCOUNTABILITY-
12	BASED REFORMS.
13	Title II of the Juvenile Justice and Delinquency Pre-
14	vention Act of 1974 (42 U.S.C. 5611 et seq.) is amended
15	by inserting after part B the following:
16	"PART C—INCENTIVE GRANTS FOR ACCOUNTABILITY-
17	Based Reforms
18	"SEC. 241. AUTHORIZATION OF GRANTS.
19	"The Administrator shall provide juvenile delinquent
20	accountability grants under section 242 to eligible States
21	to carry out this title.
22	"SEC. 242. ACCOUNTABILITY-BASED INCENTIVE GRANTS.
23	"(a) Eligibility for Grant.—To be eligible to re-
24	ceive a grant under section 241, a State shall submit to
25	the Administrator an application at such time, in such

- 1 form, and containing such assurances and information as
- 2 the Administrator may require by rule, including assur-
- 3 ances that the State has in effect (or will have in effect
- 4 not later than 1 year after the date on which the State
- 5 submits such application) laws, or has implemented (or
- 6 will implement not later than 1 year after the date on
- 7 which the State submits such application)—
- "(1) policies and programs that ensure that all 8 9 juveniles who commit an act after attaining 14 years 10 of age that would be a serious violent crime if com-11 mitted by an adult are treated as adults for pur-12 poses of prosecution, unless on a case-by-case basis, 13 as a matter of law or prosecutorial discretion, the 14 transfer of such juveniles for disposition in the juve-15 nile system is determined to be in the interest of jus-16 tice, except that the age of the juvenile alone shall 17 not be determinative of whether such transfer is in 18 the interest of justice;
 - "(2) graduated sanctions for juvenile offenders, ensuring a sanction for every delinquent or criminal act, ensuring that the sanction is of increasing severity based on the nature of the act, and escalating the sanction with each subsequent delinquent or criminal act; and

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1	"(3) a system of records relating to any adju-
2	dication of juveniles less than 15 years of age who
3	are adjudicated delinquent for conduct that if com-
4	mitted by an adult would constitute a serious violent
5	crime, which records are—
6	"(A) equivalent to the records that would
7	be kept of adults arrested for such conduct, in-
8	cluding fingerprints and photographs;
9	"(B) submitted to the Federal Bureau of
10	Investigation in the same manner in which
11	adult records are submitted;
12	"(C) retained for a period of time that is
13	equal to the period of time that records are re-
14	tained for adults; and
15	"(D) available to law enforcement agen-
16	cies, prosecutors, the courts, and school
17	officials.
18	"(b) Standards for Handling and Disclosing
19	Information.—School officials referred to in subsection
20	(a)(3)(D) shall be subject to the same standards and pen-
21	alties to which law enforcement and juvenile justice system
22	employees are subject under Federal and State law for
23	handling and disclosing information referred to in that
24	paragraph.

1	"(c) Additional Amount Based on Account-
2	ABILITY-BASED YOUTH VIOLENCE REDUCTION PRAC-
3	TICES.—A State that receives a grant under subsection
4	(a) is eligible to receive an additional amount of funds
5	added to such grant if such State demonstrates that the
6	State has in effect, or will have in effect, not later than
7	1 year after the deadline established by the Administrator
8	for the submission of applications under subsection (a) for
9	the fiscal year at issue, not fewer than 5 of the following
10	practices:
11	"(1) Victims' rights.—Increased victims
12	rights, including—
13	"(A) the right to be treated with fairness
14	and with respect for the dignity and privacy of
15	the victim;
16	"(B) the right to be reasonably protected
17	from the accused offender;
18	"(C) the right to be notified of court pro-
19	ceedings; and
20	"(D) the right to information about the
21	conviction, sentencing, imprisonment, and re-
22	lease of the offender.
23	"(2) Restitution.—Mandatory victim and
24	community restitution, including statewide programs

1	to reach restitution collection levels of not less than
2	80 percent.
3	"(3) Access to proceedings.—Public access
4	to juvenile court delinquency proceedings.
5	"(4) Parental responsibility.—Juvenile
6	nighttime curfews and parental civil liability for seri-
7	ous acts committed by juveniles released to the cus-
8	tody of their parents by the court.
9	"(5) Zero tolerance for deadbeat juve-
10	NILE PARENTS.—A requirement as conditions of pa-
11	role that—
12	"(A) any juvenile offender who is a parent
13	demonstrates parental responsibility by working
14	and paying child support; and
15	"(B) the juvenile attends and successfully
16	completes school or pursues vocational training.
17	"(6) Serious habitual offenders com-
18	PREHENSIVE ACTION PROGRAM (SHOCAP).—
19	"(A) In general.—Implementation of a
20	serious habitual offender comprehensive action
21	program which is a multidisciplinary inter-
22	agency case management and information shar-
23	ing system that enables the juvenile and crimi-
24	nal justice system, schools, and social service
25	agencies to make more informed decisions re-

1	garding early identification, control, super-
2	vision, and treatment of juveniles who repeat-
3	edly commit serious delinquent or criminal acts.
4	"(B) Multidisciplinary agencies.—Es-
5	tablishment by units of local government in the
6	State under a program referred to in subpara-
7	graph (A), of a multidisciplinary agency com-
8	prised of representatives from—
9	"(i) law enforcement organizations;
10	"(ii) school districts;
11	"(iii) State's attorneys offices;
12	"(iv) court services;
13	"(v) State and county children and
14	family services; and
15	"(vi) any additional organizations,
16	groups, or agencies deemed appropriate to
17	accomplish the purposes described in sub-
18	paragraph (A), including—
19	"(I) juvenile detention centers;
20	"(II) mental and medical health
21	agencies; and
22	"(III) the community at large.
23	"(C) Identification of serious habit-
24	UAL OFFENDERS.—Each multidisciplinary
25	agency established under subparagraph (B)

1	shall adopt, by a majority of its members, cri-
2	teria to identify individuals who are serious ha-
3	bitual offenders.
4	"(D) Interagency information shar-
5	ING AGREEMENT.—
6	"(i) In general.—Each multidisci-
7	plinary agency established under subpara-
8	graph (B) shall adopt, by a majority of its
9	members, an interagency information shar-
10	ing agreement to be signed by the chief ex-
11	ecutive officer of each organization and
12	agency represented in the multidisciplinary
13	agency.
14	"(ii) Disclosure of Informa-
15	TION.—The interagency information shar-
16	ing agreement shall require that—
17	"(I) all records pertaining to se-
18	rious habitual offenders shall be kept
19	confidential to the extent required by
20	State law;
21	"(II) information in the records
22	may be made available to other staff
23	from member organizations and agen-
24	cies as authorized by the multidisci-
25	plinary agency for the purposes of

promoting case management, community supervision, conduct control, and tracking of the serious habitual offender for the application and coordination of appropriate services; and

"(III) access to the information in the records shall be limited to individuals who provide direct services to the serious habitual offender or who provide community conduct control and supervision to the serious habitual offender.

- "(7) COMMUNITY-WIDE PARTNERSHIPS.—Community-wide partnerships involving county, municipal government, school districts, appropriate State agencies, and nonprofit organizations to administer a unified approach to juvenile delinquency.
- "(8) Zero tolerance for truancy.—Implementation by school districts of programs to curb truancy and implement certain and swift punishments for truancy, including parental notification of every absence, mandatory Saturday school makeup sessions for truants or weekends in jail for truants and denial of participation or attendance at extracurricular activities by truants.

1 "(9) Alternative schooling.—A require-2 ment that, as a condition of receiving any State 3 funding provided to school districts in accordance with a formula allocation based on the number of 5 children enrolled in school in the school district, each 6 school district shall establish one or more alternative 7 schools or classrooms for juvenile offenders or juve-8 niles who are expelled or suspended for disciplinary 9 reasons and shall require that such juveniles attend 10 the alternative schools or classrooms. Any juvenile 11 who refuses to attend such alternative school or 12 classroom shall be immediately detained pending a 13 hearing. If a student is transferred from a regular 14 school to an alternative school for juvenile offenders 15 or juveniles who are expelled or suspended for dis-16 ciplinary reasons such State funding shall also be 17 transferred to the alternative school. 18 JUDICIAL JURISDICTION.—A system 19 under which municipal and magistrate courts have— "(A) jurisdiction over minor delinquency 20 21 offenses such as truancy, curfew violations, and 22 vandalism; and

"(B) short term detention authority for

habitual minor delinquent behavior.

23

1	"(11) Elimination of Certain Ineffective
2	PENALTIES.—Elimination of 'counsel and release' or
3	'refer and release' as a penalty for juveniles with re-
4	spect to the second or subsequent offense for which
5	the juvenile is referred to a juvenile probation
6	officer.
7	"(12) Report back orders.—A system of 're-
8	port back' orders when juveniles are placed on pro-
9	bation, so that after a period of time (not to exceed
10	2 months) the juvenile appears before and advises
11	the judge of the progress of the juvenile in meeting
12	certain goals.
13	"(13) Penalties for use of firearm.—
14	Mandatory penalties for the use of a firearm during
15	a violent crime or a drug felony.
16	"(14) Street gangs.—A prohibition on en-
17	gaging in criminal conduct as a member of a street
18	gang and imposition of severe penalties for terrorism
19	by criminal street gangs.
20	"(15) Character counts.—Establishment of
21	character education and training for juvenile
22	offenders.
23	"(16) Mentoring.—Establishment of

mentoring programs for at-risk youth.

1	"(17) Drug courts and community-ori-
2	ENTED POLICING STRATEGIES.—Establishment of
3	courts for juveniles charged with drug offenses and
4	community-oriented policing strategies.
5	"(18) Recordkeeping and finger-
6	PRINTING.—Programs that provide that, whenever a
7	juvenile who has not achieved his or her 14th birth-
8	day is adjudicated delinquent (as defined by Federal
9	or State law in a juvenile delinquency proceeding)
10	for conduct that, if committed by an adult, would
11	constitute a felony under Federal or State law, the
12	State shall ensure that a record is kept relating to
13	the adjudication that is—
14	"(A) equivalent to the record that would be
15	kept of an adult conviction for such an offense
16	"(B) retained for a period of time that is
17	equal to the period of time that records are
18	kept for adult convictions;
19	"(C) made available to prosecutors, courts
20	and law enforcement agencies of any jurisdic-
21	tion upon request; and
22	"(D) made available to officials of a school
23	school district, or postsecondary school where
24	the individual who is the subject of the juvenile
25	record seeks intends or is instructed to enroll

1	and that such officials are held liable to the
2	same standards and penalties that law enforce-
3	ment and juvenile justice system employees are
4	held liable to, for handling and disclosing such
5	information.
6	"(19) Evaluation.—Establishment of a com-
7	prehensive process for monitoring and evaluating the
8	effectiveness of State juvenile justice and delin-
9	quency prevention programs in reducing juvenile
10	crime and recidivism.
11	"(20) BOOT CAMPS.—Establishment of State
12	boot camps with an intensive restitution or work and
13	community service requirement as part of a system
14	of graduated sanctions.
15	"SEC. 243. GRANT AMOUNTS.
16	"(a) Allocation and Distribution of Funds.—
17	"(1) Eligibility.—Of the total amount made
18	available to carry out Part C of this title for each
19	fiscal year, subject to subsection (b), each State
20	shall be eligible to receive the sum of—
21	"(A) an amount that bears the same rela-
22	tion to one-third of such total as the number of
23	juveniles in the State bears to the number of
24	juveniles in all States;

"(B) an amount that bears the same relation to one-third of such total as the number of juveniles from families with incomes below the poverty line in the State bears to the number of such juveniles in all States; and

"(C) an amount that bears the same relation to one-third of such total as the average annual number of part 1 violent crimes reported by the State to the Federal Bureau of Investigation for the 3 most recent calendar years for which such data are available, bears to the number of part 1 violent crimes reported by all States to the Federal Bureau of Investigation for such years.

"(2) MINIMUM REQUIREMENT.—Each State shall be eligible to receive not less than 3.5 percent of one-third of the total amount appropriated to carry out Part C for each fiscal year, except that the amount for which the Virgin Islands of the United States, Guam, American Samoa, and the Commonwealth of the Northern Mariana Islands is eligible shall be not less than \$100,000 and the amount for which Palau is eligible shall be not less than \$15,000.

- 1 "(3) Unavailability of information.—For
- 2 purposes of this subsection, if data regarding the
- 3 measures governing allocation of funds under para-
- 4 graphs (1) and (2) in any State are unavailable or
- 5 substantially inaccurate, the Administrator and the
- 6 State shall utilize the best available comparable data
- 7 for the purposes of allocation of any funds under
- 8 this section.
- 9 "(b) Allocated Amount.—The amount made
- 10 available to carry out Part C of this title for any fiscal
- 11 year shall be allocated among the States as follows:
- "(1) 50 percent of the amount for which a
- 13 State is eligible under subsection (a) shall be allo-
- cated to that State if it meets the requirements of
- 15 section 242(a).
- 16 "(2) 50 percent of the amount for which a
- 17 State is eligible under subsection (a) shall be allo-
- cated to that State if it meets the requirements of
- subsections (a) and (c) of section 242.
- 20 "(c) Availability.—Any amounts made available
- 21 under this section to carry out Part C of this title shall
- 22 remain available until expended.
- 23 "SEC. 244. ACCOUNTABILITY.
- 24 "A State that receives a grant under section 241 shall
- 25 use accounting, audit, and fiscal procedures that conform

- 1 to guidelines prescribed by the Administrator, and shall
- 2 ensure that any funds used to carry out section 241 shall
- 3 represent the best value for the State at the lowest pos-
- 4 sible cost and employ the best available technology.

5 "SEC. 245. LIMITATION ON USE OF FUNDS.

- 6 "(a) Nonsupplanting Requirement.—Funds
- 7 made available under section 241 shall not be used to sup-
- 8 plant State funds, but shall be used to increase the
- 9 amount of funds that would, in the absence of Federal
- 10 funds, be made available from State sources.
- 11 "(b) Administrative and Related Costs.—Not
- 12 more than 2 percent of the funds appropriated under sec-
- 13 tion 299(a) for a fiscal year shall be available to the Ad-
- 14 ministrator for such fiscal year for purposes of—
- 15 "(1) research and evaluation, including assess-
- ment of the effect on public safety and other effects
- of the expansion of correctional capacity and sen-
- tencing reforms implemented pursuant to this part;
- 19 and
- 20 "(2) technical assistance relating to the use of
- 21 grants made under section 241, and development
- and implementation of policies, programs, and prac-
- tices described in section 242.

- 1 "(c) Carryover of Appropriations.—Funds ap-
- 2 propriated under section 299(a) shall remain available
- 3 until expended.
- 4 "(d) Matching Funds.—The Federal share of a
- 5 grant received under this part may not exceed 90 percent
- 6 of the costs of a proposal, as described in an application
- 7 approved under this part.".

8 TITLE III—REFORM OF FEDERAL

9 **JUVENILE JUSTICE SYSTEM**

- 10 SEC. 301. JUVENILE ADJUDICATIONS CONSIDERED IN
- 11 **SENTENCING.**
- Pursuant to section 994 of title 28, United States
- 13 Code, the United States Sentencing Commission shall pro-
- 14 mulgate guidelines or amend existing guidelines to provide
- 15 that offenses contained in the juvenile record of an adult
- 16 defendant shall be considered as adult offenses in sentenc-
- 17 ing determinations if such juvenile offenses would have
- 18 constituted a felony had they been committed by the de-
- 19 fendant as an adult.
- 20 SEC. 302. ACCESS TO JUVENILE RECORDS.
- 21 Section 5038(a) of title 18, United States Code, is
- 22 amended—
- (1) in paragraph (5), by striking "and" at the
- 24 end;

1	(2) in paragraph (6), by striking the period and
2	inserting "; and; and
3	(3) by adding at the end the following:
4	"(7) inquiries from officials of a school, school
5	district, or any postsecondary school where the indi-
6	vidual who is the subject of the juvenile record
7	seeks, intends, or is instructed or ordered to enroll.".
8	SEC. 303. REFERRAL OF CHILDREN WITH DISABILITIES TO
9	JUVENILE AND CRIMINAL AUTHORITIES.
10	Section 615 of the Individuals with Disabilities Edu-
11	cation Act (20 U.S.C. 1415) is amended by adding at the
12	end the following:
13	"(g) Referrals to Juvenile and Criminal
14	Authorities.—
15	"(1) Reporting.—Nothing in this part shall
16	be construed to prohibit an agency from reporting a
17	criminal act committed by a child with a disability
18	to the police or a juvenile authority, or to prohibit
19	a State juvenile or judicial authority from exercising
20	the responsibility of the authority with regard to the
21	application of a juvenile or criminal law to a crimi-
22	nal activity committed by a child with a disability.
23	"(2) Filing petitions.—Nothing in this part
24	shall be construed to require a State educational
25	agency or local educational agency to exhaust the

- due process procedures under this section or any
- 2 other part of this Act prior to filing a petition in a
- 3 juvenile or criminal court with regard to a child with
- 4 a disability who commits a criminal act at school or
- 5 a school-related event under the jurisdiction of the
- 6 State educational agency or local educational
- 7 agency.".

8 SEC. 304. LIMITED DISCLOSURE OF FEDERAL BUREAU OF

- 9 INVESTIGATION RECORDS.
- Section 534(e) of title 28, United States Code, is
- 11 amended—
- 12 (1) by redesignating paragraph (3) as para-
- 13 graph (4); and
- 14 (2) by inserting after paragraph (2) the
- 15 following:
- 16 "(3)(A) The Director of the Federal Bureau of Inves-
- 17 tigation, Identification Division, shall provide, upon re-
- 18 quest, the information received under paragraph (3) of
- 19 section 242(a) of the Juvenile Justice Delinquency and
- 20 Prevention Act of 1974, to officials of a school, school dis-
- 21 trict, or postsecondary school where the individual who is
- 22 the subject of such information seeks, intends, or is in-
- 23 structed or ordered to enroll.
- 24 "(B) School officials receiving information under sub-
- 25 paragraph (A) shall be subject to the same standards and

penalties to which law enforcement and juvenile justice system employees are subject under Federal and State law for handling and disclosing information referred to in sub-3 4 paragraph (A).". SEC. 305. **AMENDMENTS** TO FEDERAL JUVENILE 6 **DELINQUENCY ACT.** 7 (a) Prosecution of Juveniles as Adults.—Sec-8 tion 5032 of title 18, United States Code, is amended by inserting before the first undesignated paragraph the 10 following: 11 "Notwithstanding any other provision of law, a juve-12 nile defendant 14 years of age or older shall be prosecuted as an adult, and this chapter shall not apply, if such juve-14 nile is charged with an offense that constitutes— 15 "(A) murder or attempted murder; "(B) robbery while armed with a dangerous or 16 17 deadly weapon; 18 "(C) battery or assault while armed with a dan-19 gerous or deadly weapon; 20 "(D) forcible rape; 21 "(E) any serious drug offense which, if commit-22 ted by an adult, would be punishable under section 23 401(b)(1)(A) or 408 of the Controlled Substances

Act (21 U.S.C. 841(b)(1)(A), 848) or section

1	1010(b)(1)(A) of the Controlled Substances Import
2	and Export Act (21 U.S.C. 960(b)(1)(A)); and
3	"(F) the third or subsequent occasion, unre-
4	lated to any previous occasion, on which such juve-
5	nile engages in conduct for which an adult could be
6	imprisoned for a term exceeding 1 year, unless, or
7	a case-by-case basis—
8	"(i) a court determines that trying such a
9	juvenile as an adult is not in the interest of jus-
10	tice, except that the age of the juvenile alone
11	shall not be determinative of whether or not
12	such action is in the interest of justice;
13	"(ii) the court records its reasons for mak-
14	ing such a determination in writing and makes
15	such record available for inspection by the pub-
16	lie; and
17	"(iii) the court makes a record in writing
18	of the disposition of the juvenile in the juvenile
19	justice system available to the public, notwith-
20	standing any other law requiring such informa-
21	tion to be withheld or limited in any way from
22	access by the public.".
23	(b) Amendments Concerning Records.—Section
24	5038 of title 18, United States Code, is amended—
25	(1) by striking subsections (d) and (f);

1	(2) by redesignating subsection (e) as sub-
2	section (d); and
3	(3) by adding at the end the following:
4	"(e)(1) The court shall comply with the requirements
5	of paragraph (2) if—
6	"(A) a juvenile under 14 years of age has been
7	found guilty of committing an act which, if commit-
8	ted by an adult, would be an offense described in the
9	first undesignated paragraph of section 5032; or
10	"(B) a juvenile, age 14 or older, is adjudicated
11	delinquent in a juvenile delinquency proceeding for
12	conduct which, if committed by an adult, would con-
13	stitute a felony.
14	"(2) The requirements of this paragraph are that—
15	"(A) a record shall be kept relating to the adju-
16	dication that is—
17	"(i) equivalent to the record that would be
18	kept of an adult conviction for such an offense;
19	"(ii) retained for a period of time that is
20	equal to the period of time that records are
21	kept for adult convictions;
22	"(iii) made available to law enforcement
23	agencies of any jurisdiction;
24	"(iv) made available to officials of a school,
25	school district, or postsecondary school where

1	the individual who is the subject of the juvenile
2	record seeks, intends, or is instructed to enroll;
3	and

- "(v) made available, once the juvenile becomes an adult or is tried as an adult, to any court having criminal jurisdiction over such an individual for the purpose of allowing such court to consider the individual's prior juvenile history as a relevant factor in determining appropriate punishment for the individual at the sentencing hearing;
- "(B) officials referred to in clause (iv) of subparagraph (A) shall be held liable to the same standards and penalties that law enforcement and juvenile justice system employees are held liable to under Federal and State law for handling and disclosing such information;
- "(C) the juvenile shall be fingerprinted and photographed, and the fingerprints and photograph shall be sent to the Federal Bureau of Investigation, Identification Division, and shall otherwise be made available to the same extent that fingerprints and photographs of adults are made available; and
- "(D) the court in which the adjudication takes place shall transmit to the Federal Bureau of Inves-

- tigation, Identification Division, information concerning the adjudication, including the name, date of
- 3 adjudication, court, offenses, and disposition, along
- 4 with a prominent notation that the matter concerns
- 5 a juvenile adjudication.
- 6 "(3) If a juvenile has been adjudicated to be delin-
- 7 quent on 2 or more separate occasions based on conduct
- 8 that would be a felony if committed by an adult, the record
- 9 of the second and all subsequent adjudications shall be
- 10 kept and made available to the public to the same extent
- 11 that a record of an adult conviction is open to the public.".

12 TITLE IV—GENERAL

13 **PROVISIONS**

- 14 SEC. 401. AUTHORIZATION OF APPROPRIATIONS.
- 15 Section 299 of the Juvenile Justice and Delinquency
- 16 Prevention Act of 1974 (42 U.S.C. 5671) is amended by
- 17 striking subsections (a) through (e) and inserting the fol-
- 18 lowing:
- 19 "(a) Office of Juvenile Justice and Delin-
- 20 QUENCY PREVENTION.—There are authorized to be ap-
- 21 propriated for each of fiscal years 1998, 1999, 2000,
- 22 2001, and 2002, such sums as may be necessary to carry
- 23 out part A.
- 24 "(b) Block Grants for State and Local Pro-
- 25 Grams.—There is authorized to be appropriated

- 1 \$200,000,000 for each of fiscal years 1998, 1999, 2000,
- 2 2001, and 2002, to carry out part B.
- 3 "(c) Incentive Grants for Accountability-
- 4 Based Reforms.—There is authorized to be appro-
- 5 priated \$300,000,000 for each of fiscal years 1998, 1999,
- 6 2000, 2001, and 2002, to carry out part C.
- 7 "(d) Source of Appropriations.—Funds author-
- 8 ized to be appropriated by this section may be appro-
- 9 priated from the Violent Crime Reduction Trust Fund.".

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