105TH CONGRESS 1ST SESSION

## S. 560

To amend the Higher Education Act of 1965 to provide significantly increased financial aid for needy students, provide universal access to postsecondary education, reduce student loan costs while improving student loan benefits, to streamline the Federal Family Education Loan Program, and for other purposes.

## IN THE SENATE OF THE UNITED STATES

April 10, 1997

Mr. Daschle (for himself and Mr. Kennedy) (by request) introduced the following bill; which was read twice and referred to the Committee on Labor and Human Resources

## A BILL

To amend the Higher Education Act of 1965 to provide significantly increased financial aid for needy students, provide universal access to postsecondary education, reduce student loan costs while improving student loan benefits, to streamline the Federal Family Education Loan Program, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1	TITLE I—STUDENT FINANCIAL AID PROVISIONS	
2	SHORT TITLE; REFERENCES	
3	SEC. 101. (a) SHORT TITLE.—This title may be cited	
4	as the "Student Financial Aid Improvements Act of	
5	1997".	
6	(b) References.—References in this title to "the	
7	Act" shall refer to the Higher Education Act of 1965 (20	
8	U.S.C. 1001 et seq.).	
9	PART A—PELL GRANTS	
10	PELL GRANT MAXIMUM AWARD	
11	Sec. 111. Section 401(b)(2)(A) of the Act is amend-	
12	ed by adding at the end thereof the following: "Except	
13	as otherwise provided in this section, in no case shall the	
14	maximum basic grant be less than \$3,000.".	
15	PART B—STUDENT LOAN PROVISIONS	
16	MANAGEMENT AND RECOVERY OF RESERVES	
17	Sec. 121. (a) Section 422 of the Act is amended—	
18	(1) by amending subsection $(g)(1)$ to read as	
19	follows:	
20	"(1) Authority to recover funds.—(A)	
21	Notwithstanding any other provision of law, the re-	
22	serve funds of the guaranty agencies, and any assets	
23	purchased or developed with such reserve funds, re-	
24	gardless of who holds or controls the reserves or as-	
25	sets, shall remain the property of the United States.	

1	"(B) The Secretary may direct the guaranty
2	agency to require the return, to the guaranty agency
3	or to the Secretary, of any reserve funds or assets
4	held by, or under the control of, any other entity,
5	that the Secretary determines are required—
6	"(i) to pay the program expenses and con-
7	tingent liabilities of the guaranty agency;
8	"(ii) to satisfy the guaranty agency's re-
9	quirements under subsection (h); or
10	"(iii) for the orderly termination of the
11	guaranty agency's operations and the liquida-
12	tion of its assets.
13	"(C) The Secretary may direct a guaranty
14	agency, or such agency's officers or directors, to
15	cease any activity involving expenditure, use, or
16	transfer of the guaranty agency's reserve funds or
17	assets that the Secretary determines is a
18	misapplication, misuse, or improper expenditure of
19	such funds or assets."; and
20	(2) by adding after subsection (g) the following
21	new subsections:
22	"(h) Recall of Reserves in Fiscal Years 1997
23	Through 2002; Limitations on Use of Reserve
24	Funds and Assets.—(1)(A) Notwithstanding any other
25	provision of law, the Secretary shall, except as otherwise

- 1 provided in this subsection, recall from the reserve funds
- 2 held by guaranty agencies (which for purposes of this sub-
- 3 section shall include any reserve funds held by, or under
- 4 the control of, any other entity) not less than—
- 5 "(i) \$731,000,000 in fiscal year 1998;
- 6 "(ii) \$127,000,000 in fiscal year 1999;
- 7 "(iii) \$186,000,000 in each of the fiscal years
- 8 2000 and 2001; and
- 9 "(iv) \$1,271,000,000 in fiscal year 2002.
- 10 "(B) Funds returned to the Secretary under this sub-
- 11 section shall be deposited in the Treasury.
- 12 "(C) The Secretary shall require each guaranty agen-
- 13 cy to return reserve funds under subparagraph (A) based
- 14 on its proportionate share, as determined by the Sec-
- 15 retary, of all reserve funds held by guaranty agencies as
- 16 of September 30, 1996.
- 17 "(2)(A) Within 45 days of enactment of this sub-
- 18 section, all reserve funds held by a guaranty agency that
- 19 have not yet been recalled by the Secretary under para-
- 20 graph (1) shall be transferred by the guaranty agency to
- 21 a restricted account (of a type specified by the Secretary)
- 22 established by the guaranty agency, and be invested in
- 23 United States Government securities specified by the Sec-
- 24 retary. The manner and timeframe in which reserve funds
- 25 so invested are recalled shall be specified by the Secretary,

- 1 consistent with the requirements of this subsection. Ex-
- 2 cept as described in subparagraph (B), the guaranty agen-
- 3 cy shall not use the reserve funds in such account, which
- 4 shall include the earnings thereon, for any purpose with-
- 5 out the express permission of the Secretary.
- 6 "(B)(i) In order to assist guaranty agencies in meet-
- 7 ing program expenses, the Secretary shall permit the use
- 8 of not more than an aggregate of \$350,000,000 of the
- 9 reserve funds held in the restricted accounts described in
- 10 subparagraph (A) by guaranty agencies with agreements
- 11 under section 428(c), as working capital to be used for
- 12 such purposes as the Secretary may specify. The Secretary
- 13 shall specify the amount of reserve funds in each guaranty
- 14 agency's restricted account that may be used as working
- 15 capital, based on the guaranty agency's proportionate
- 16 share of all borrower accounts outstanding on September
- 17 30, 1996. The guaranty agency shall repay such amount
- 18 to its restricted account (or returned to the Treasury, if
- 19 so directed by the Secretary) by no later than September
- 20 30, 2002, or the date on which such agency's agreement
- 21 under section 428(c) ends (through resignation, expira-
- 22 tion, or termination), whichever is earlier.
- 23 "(ii) The guaranty agency may use the earnings from
- 24 its restricted account for fiscal year 1998 to assist in
- 25 meeting its operational expenses for such year.

1	"(C) Non-liquid reserve fund assets, such as build-
2	ings and equipment purchased or developed by the guar-
3	anty agency with reserve funds, and any liquid assets re-
4	maining in a guaranty agency's restricted account after
5	the recalls in paragraph (1)(A), shall—
6	"(i) remain the property of the United States;
7	"(ii) be used only for such purposes as the Sec-
8	retary determines are appropriate; and
9	"(iii) be subject to recall by the Secretary no
10	later than the date on which such agency's agree-
11	ment under section 428(c) ends (through resigna-
12	tion, expiration, or termination, as the case may
13	be).".
14	REPAYMENT TERMS
15	Sec. 122. (a) Section 427 of the Act is amended—
16	(1) in subsection (a)(2)—
17	(A) in subparagraph (B), in the matter
18	preceding clause (i), by striking "over a period"
19	through "nor more than 10 years" and insert-
20	ing "in accordance with the repayment plan se-
21	lected under subsection (d),";
22	(B) in subparagraph (C), at the end of the
23	subparagraph, by striking out "the 10-year pe-
24	riod described in subparagraph (B);" and in-
25	serting the following: "the length of the repay-

1	ment period under a repayment plan described
2	in subsection (d);";
3	(C) by striking subparagraph (F);
4	(D) by redesignating subparagraphs (G),
5	(H), and (I) as subparagraphs (F), (G), and
6	(H), respectively; and
7	(E) in subparagraph (G) (as redesignated
8	by subparagraph (D)), by striking "the option"
9	through the end of the subparagraph and in-
10	serting "the repayment options described in
11	subsection (d); and";
12	(2) in subsection (c), by striking "in subsection
13	(a)(2)(H)," and inserting the following: "by a repay-
14	ment plan selected by the borrower under subpara-
15	graph (C) or (D) of subsection (d)(1),"; and
16	(3) by adding after subsection (c) the following
17	new subsection:
18	"(d) Repayment Plans.—
19	"(1) Design and Selection.—In accordance
20	with regulations of the Secretary, the lender shall
21	offer a borrower of a loan made under this part the
22	plans described in this subsection for repayment of
23	such loan, including principal and interest thereon.
24	No plan may require a borrower to repay a loan in

1	less than five years. The borrower may choose
2	from—
3	"(A) a standard repayment plan, with a
4	fixed annual repayment amount paid over a
5	fixed period of time, not to exceed ten years;
6	"(B) an extended repayment plan, with a
7	fixed annual repayment amount paid over an
8	extended period of time, not to exceed 30 years
9	except that the borrower shall repay annually a
10	minimum amount determined in accordance
11	with subsection (c);
12	"(C) a graduated repayment plan, with an-
13	nual repayment amounts established at 2 or
14	more graduated levels and paid over an ex-
15	tended period of time, not to exceed 30 years
16	except that the borrower's scheduled payments
17	shall not be less than 50 percent, nor more
18	than 150 percent, of what the amortized pay-
19	ment on the amount owed would be if the loan
20	were repaid under the standard repayment
21	plan; and
22	"(D) an income-sensitive repayment plan
23	with income-sensitive repayment amounts paid
24	over a fixed period of time, not to exceed ten

years.

1	"(2) Lender selection of option if bor-
2	ROWER DOES NOT SELECT.—If a borrower of a loan
3	made under this part does not select a repayment
4	plan described in paragraph (1), the lender shall
5	provide the borrower with a repayment plan de-
6	scribed in paragraph (1)(A).
7	"(3) Changes in Selections.—The borrower
8	of a loan made under this part may change the bor-
9	rower's selection of a repayment plan under para-
10	graph (1), or the lender's selection of a plan for the
11	borrower under paragraph (2), as the case may be,
12	under such conditions as may be prescribed by the
13	Secretary in regulation.
14	"(4) Acceleration Permitted.—Under any
15	of the plans described in this subsection, the bor-
16	rower shall be entitled to accelerate, without penalty,
17	repayment on the borrower's loans under this part.".
18	(b) Section 428(b) of the Act is amended—
19	(1) in paragraph (1)—
20	(A) in subparagraph (D), by striking
21	clauses (i) and (ii) and the clause designation
22	"(iii)";
23	(B) in subparagraph (E)—
24	(i) in clause (i)—

1	(I) by striking "or section
2	428A," and inserting "or section
3	428H,"; and
4	(II) by striking "the option"
5	through the end of the clause and in-
6	serting "the repayment options de-
7	scribed in paragraph (9); and"; and
8	(ii) in clause (ii)—
9	(I) by striking "over a period"
10	through "nor more than 10 years"
11	and inserting "in accordance with the
12	repayment plan selected under para-
13	graph (9), and"; and
14	(II) by striking "of this sub-
15	section;" at the end of clause (ii) and
16	inserting a semicolon; and
17	(C) in subparagraph (L)(i), by inserting
18	after the clause designation the following: "ex-
19	cept as otherwise provided by a repayment plan
20	selected by the borrower under paragraph
21	(9)(A)(iii) or (iv),"; and
22	(2) by adding after paragraph (8) the following
23	new paragraph:
24	"(9) Repayment plans.—

1	"(A) Design and Selection.—In accord-
2	ance with regulations of the Secretary, the lend-
3	er shall offer a borrower of a loan made under
4	this part the plans described in this subpara-
5	graph for repayment of such loan, including
6	principal and interest thereon. No plan may re-
7	quire a borrower to repay a loan in less than
8	five years. The borrower may choose from—
9	"(i) a standard repayment plan, with
10	a fixed annual repayment amount paid
11	over a fixed period of time, not to exceed
12	ten years;
13	"(ii) an extended repayment plan,
14	with a fixed annual repayment amount
15	paid over an extended period of time, not
16	to exceed 30 years, except that the bor-
17	rower shall repay annually a minimum
18	amount determined in accordance with
19	paragraph (2)(L);
20	"(iii) a graduated repayment plan,
21	with annual repayment amounts estab-
22	lished at 2 or more graduated levels and
23	paid over an extended period of time, not
24	to exceed 30 years, except that the borrow-
25	er's scheduled payments shall not be less

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1	than 50 percent, nor more than 150 per-
2	cent, of what the amortized payment on
3	the amount owed would be if the loan were
4	repaid under the standard repayment plan;
5	and
6	"(iv) an income-sensitive repayment
7	plan, with income-sensitive repayment
8	amounts paid over a fixed period of time,
9	not to exceed ten years.
10	"(B) Lender selection of option if
11	BORROWER DOES NOT SELECT.—If a borrower
12	of a loan made under this part does not select
13	a repayment plan described in subparagraph
14	(A), the lender shall provide the borrower with
15	a repayment plan described in subparagraph
16	(A)(i).
17	"(C) Changes in selections.—The bor-
18	rower of a loan made under this part may
19	change the borrower's selection of a repayment
20	plan under subparagraph (A), or the lender's
21	selection of a plan for the borrower under sub-
22	paragraph (B), as the case may be, under such

conditions as may be prescribed by the Sec-

retary in regulation.

23

1	"(D) ACCELERATION PERMITTED.—Under
2	any of the plans described in this paragraph,
3	the borrower shall be entitled to accelerate,
4	without penalty, repayment on the borrower's
5	loans under this part.
6	"(E) Comparable ffel and direct
7	LOAN REPAYMENT PLANS.—The Secretary shall
8	ensure that the repayment plans offered to bor-
9	rowers under this part are comparable, to the
10	extent practicable and not otherwise provided in
11	statute, to the repayment plans offered under
12	part D.".
13	(c) Section 428C of the Act is amended—
14	(1) in subsection (b)(3)(F), by striking "alter-
15	native"; and
16	(2) in subsection (c)—
17	(A) by amending paragraph (2) to read as
18	follows:
19	"(2) Repayment plans.—
20	"(A) DESIGN AND SELECTION.—In accord-
21	ance with regulations of the Secretary, the lend-
22	er shall offer a borrower of a loan made under
23	this section the plans described in this para-
24	graph for repayment of such loan, including
25	principal and interest thereon. No plan may re-

1	quire a borrower to repay a loan in less than
2	five years. The borrower may choose from—
3	"(i) a standard repayment plan, with
4	a fixed annual repayment amount paid
5	over a fixed period of time, not to exceed
6	ten years;
7	"(ii) an extended repayment plan,
8	with a fixed annual repayment amount
9	paid over an extended period of time, not
10	to exceed 30 years, except that the bor-
11	rower shall repay annually a minimum
12	amount determined in accordance with
13	paragraph (3);
14	"(iii) a graduated repayment plan,
15	with annual repayment amounts estab-
16	lished at 2 or more graduated levels and
17	paid over an extended period of time, not
18	to exceed 30 years, except that the borrow-
19	er's scheduled payments shall not be less
20	than 50 percent, nor more than 150 per-
21	cent, of what the amortized payment on
22	the amount owed would be if the loan were
23	repaid under the standard repayment plan;
24	and

1	"(iv) an income-sensitive repayment
2	plan, with income-sensitive repayment
3	amounts paid over a fixed period of time,
4	not to exceed ten years.
5	"(B) Lender selection of option if
6	BORROWER DOES NOT SELECT.—If a borrower
7	of a loan made under this section does not se-
8	lect a repayment plan described in subpara-
9	graph (A), the lender shall provide the borrower
10	with a repayment plan described in subpara-
11	graph (A)(i).
12	"(C) Changes in selections.—The bor-
13	rower of a loan made under this section may
14	change the borrower's selection of a repayment
15	plan under subparagraph (A), or the lender's
16	selection of a plan for the borrower under sub-
17	paragraph (B), as the case may be, under such
18	conditions as may be prescribed by the Sec-
19	retary in regulation.".
20	(d) Section 455(d) of the Act is amended—
21	(1) in paragraph (1)—
22	(A) in subparagraph (B), by inserting after
23	"an extended period of time," the following:
24	"not to exceed 30 years,"; and

1	(B) in subparagraph (C), by striking "a
2	fixed or extended period of time," and inserting
3	the following: "an extended period of time, not
4	to exceed 30 years,"; and
5	(2) in paragraph (2), by striking "subpara-
6	graph (A), (B), or (C) of paragraph (1)." and in-
7	serting "paragraph (1)(A).".
8	INTEREST RATES
9	Sec. 123. (a) Section 427A of the Act is amended—
10	(1) in subsection $(g)(2)$ —
11	(A) by inserting after the paragraph head-
12	ing the subparagraph designation "(A)";
13	(B) by redesignating subparagraphs (A)
14	and (B) as clauses (i) and (ii), respectively;
15	(C) by striking "paragraph (1)," and in-
16	serting "paragraph (1), and except as provided
17	in subparagraph (B),"; and
18	(D) by adding after subparagraph (A) (as
19	redesignated by subparagraph (A)) the follow-
20	ing new subparagraph:
21	"(B) In the case of loans made or insured
22	under section 428 or 428H for which the first
23	disbursement is made on or after October 1,
24	1997, for purposes of paragraph (1), the rate
25	determined under this paragraph shall, during
26	any 12-month period beginning on July 1 and

1	ending on June 30, be determined on the pre-
2	ceding June 1 and be equal to the bond equiva-
3	lent rate of the securities with a comparable
4	maturity, as established by the Secretary, ex-
5	cept that such rate shall not exceed 8.25 per-
6	cent.";
7	(2) in subsection (h)—
8	(A) in the heading thereof, by striking
9	"July 1, 1998.—" and inserting "October 1,
10	1997.—";
11	(B) in paragraph (1)—
12	(i) by striking "(f), and (g)" and in-
13	serting "and (f),"; and
14	(ii) by striking "July 1, 1998," and
15	inserting "October 1, 1997,"; and
16	(C) in paragraph (2)—
17	(i) in the heading, by striking "JULY
18	1, 1998.—" and inserting "OCTOBER 1,
19	1997.—"; and
20	(ii) by striking "July 1, 1998," and
21	inserting "October 1, 1997,"; and
22	(3) in subsection (i)(7)(B), by adding at the
23	end the following: "Notwithstanding any other provi-
24	sion of law, the interest rate determined under this
25	subparagraph shall be used solely to determine the

1 rebate of excess interest required by this paragra	ph
and shall not be used to calculate or pay special	al-
3 lowances under section 438.".	
4 (b) Section 455(b) of the Act is amended—	
5 (1) in paragraph (2)(B)—	
6 (A) by redesignating clauses (i) and (ii)	as
7 subclauses (I) and (II), respectively;	
8 (B) by inserting after the subparagra	ph
9 heading the clause designation "(i)";	
10 (C) by striking "subparagraph (A)," a	nd
inserting "subparagraph (A) and except as pr	.o-
vided in clause (ii),"; and	
(D) by adding after clause (i) (as redesi	ig-
nated by subparagraph (B)) the following no	ew
15 clause:	
16 "(ii) In the case of Federal Dire	ect
17 Stafford/Ford Loans or Federal Dire	ect
18 Unsubsidized Stafford/Ford Loans f	for
which the first disbursement is made on	or
after October 1, 1997, for purposes of su	ıb-
paragraph (A), the rate determined und	ler
this subparagraph shall, during any 1	2-
month period beginning on July 1 a	nd
ending on June 30, be determined on t	he
25 preceding June 1 and be equal to the bo	nd

1	equivalent rate of the securities with a
2	comparable maturity, as established by the
3	Secretary, except that such rate shall not
4	exceed 8.25 percent.";
5	(2) in paragraph (3)—
6	(A) by striking "and (2)," and inserting ",
7	and except as provided in paragraph (2),"; and
8	(B) by striking "made on or after July 1,
9	1998," and inserting "for which the first dis-
10	bursement is made on or after October 1,
11	1997,"; and
12	(3) in paragraph (4)(B), by striking "July 1,
13	1998," and inserting "October 1, 1997,".
14	LENDER AND HOLDER RISK SHARING
15	SEC. 124. Section 428(b)(1)(G) of the Act is amend-
16	ed by striking "not less than 98 percent" and inserting
17	"95 percent".
18	FEES AND INSURANCE PREMIUMS
19	Sec. 125. (a) Section 428(b)(1)(H) of the Act is
20	amended—
21	(1) by inserting the clause designation "(i)" fol-
22	lowing the subparagraph designation;
23	(2) by striking "the loan," and inserting "any
24	loan made under section 428 or 428B before July 1,
25	1998,"; and

1	(3) after clause (i) (as redesignated by para-
2	graph (1)), by adding "and" and the following new
3	clause:
4	"(ii) provides that no insurance premiums
5	shall be charged to the borrower of any loan
6	made under section 428 or 428B on or after
7	July 1, 1998;".
8	(b) Section 428H(h) of the Act is amended—
9	(1) by inserting the paragraph designation
10	"(1)" following the subsection heading;
11	(2) by striking "under this section" and insert-
12	ing "of a loan made under this section made before
13	July 1, 1998"; and
14	(3) by adding at the end of paragraph (1) (as
15	redesignated by paragraph (1)) the following new
16	paragraph:
17	"(2) No insurance premium may be charged to
18	the borrower on any loan made under this section
19	made on or after July 1, 1998.".
20	(d) Section 438(e) of the Act is amended—
21	(1) in paragraph (2), by striking "paragraph
22	(6)" and inserting "paragraphs (6) and (8)"; and
23	(2) by adding after paragraph (7) the following
24	new paragraph:

1	"(8) Origination fee on subsidized loans
2	ON OR AFTER JULY 1, 1998.—In the case of any loan
3	made or insured under section 428 on or after July
4	1, 1998, paragraph (2) shall be applied by substitut-
5	ing '2.0 percent' for '3.0 percent'.".
6	(e) Section 455(c) of the Act is amended—
7	(1) by striking "The Secretary" and inserting
8	"(1) For loans made under this part before July 1,
9	1998, the Secretary';
10	(2) by striking "of a loan made under this
11	part"; and
12	(3) by adding at the end thereof the following
13	new paragraph:
14	"(2) For loans made under this part on or after
15	July 1, 1998, the Secretary shall charge the bor-
16	rower an origination fee of—
17	"(A) 2.0 percent of the principal amount
18	of the loan, in the case of Federal Direct Staf-
19	ford/Ford Loans; or
20	"(B) 3.0 percent of the principal amount
21	of the loan, in the case of Federal Direct
22	Unsubsidized Stafford/Ford Loans or Federal
23	Direct PLUS Loans.".
24	FUNCTIONS OF GUARANTY AGENCIES
25	SEC. 126. (a) Section 428 of the Act is further
26	amended—

1	(1) in subsection (a)—
2	(A) in paragraph (1)(B)—
3	(i) in the matter preceding clause (i),
4	by striking "which is insured" and insert-
5	ing "which, before October 1, 1997, is";
6	and
7	(ii) in clause (ii), by inserting "as in
8	effect the day before the day of enactment
9	of this section," after "subsection (b),";
10	and
11	(B) in paragraph (3)—
12	(i) by striking subparagraph (B); and
13	(ii) in subparagraph (A)—
14	(I) in clause (ii), by striking
15	"under any" through the end of the
16	clause and inserting a period;
17	(II) by striking the subparagraph
18	designation "(A)";
19	(III) by redesignating clauses (i)
20	and (ii) as subparagraphs (A) and
21	(B), respectively; and
22	(IV) by redesignating subclauses
23	(I) and (II) as clauses (i) and (ii), re-
24	spectively;
25	(2) in subsection (b)—

1	(A) by amending the heading to read as
2	follows: "Requirements To Qualify Loans
3	FOR INSURANCE AND INTEREST SUB-
4	SIDIES.—'';
5	(B) in paragraph (1)—
6	(i) by amending the heading to read
7	as follows: "Requirements.—";
8	(ii) by amending the matter preceding
9	subparagraph (A) to read as follows: "A
10	loan by an eligible lender shall be insurable
11	by the Secretary, and students who receive
12	such loans shall be entitled to have made
13	on their behalf the payments provided for
14	in subsection (a), under a program of stu-
15	dent loan insurance that—";
16	(iii) by amending subparagraph (K) to
17	read as follows:
18	"(K) provides that the holder of any such
19	loan will be required to submit to the Secretary,
20	at such time or times and in such manner as
21	the Secretary may prescribe, statements con-
22	taining such information as may be required by
23	regulation for the purpose of enabling the Sec-
24	retary to determine the amount of the payment
25	which must be made with respect to that loan:":

1	(iv) by amending subparagraph (O) to
2	read as follows:
3	"(O) provides that, if the sale, assignment,
4	or other transfer of a loan made under this part
5	to another holder will result in a change in the
6	identity of the party to whom the borrower
7	must send subsequent payments or direct any
8	communications concerning the loans, then—
9	"(i) the transferor and the transferee
10	shall be required, not later than 45 days
11	from the date the transferee acquires a le-
12	gally enforceable right to receive payment
13	from the borrower on such loan, either
14	jointly or separately to provide a notice to
15	the borrower of—
16	"(I) the sale, assignment, or
17	other transfer;
18	"(II) the identity of the trans-
19	feree;
20	"(III) the name and address of
21	the party to whom subsequent pay-
22	ments or communications must be
23	sent; and

1	"(IV) the telephone numbers of
2	both the transferor and the trans-
3	feree; and
4	"(ii) the transferee shall be required
5	to notify the Secretary, and, upon the re-
6	quest of an institution of higher education
7	the Secretary shall notify the last such in-
8	stitution the student attended prior to the
9	beginning of the repayment period of any
10	loan made under this part, of—
11	"(I) any sale, assignment, or
12	other transfer of the loan; and
13	"(II) the address and telephone
14	number by which contact may be
15	made with the new holder concerning
16	repayment of the loan;
17	except that this subparagraph shall apply
18	only if the borrower is in the grace period
19	described in section $427(a)(2)(B)$ or
20	428(b)(7) or is in repayment status.";
21	(v) in subparagraph (Q), by striking
22	"guarantee" and "428A" and inserting
23	"insurance" and "428H", respectively;
24	(vi) by amending subparagraph (R) to
25	read as follows:

1	"(R) provides for the making of such re-
2	ports, in such form and containing such infor-
3	mation, including financial information, as the
4	Secretary may reasonably require to carry out
5	the Secretary's functions under this part and
6	protect the financial interest of the United
7	States, and for keeping such records and for af-
8	fording such access thereto as the Secretary
9	may find necessary to ensure the correctness
10	and verification of such reports;";
11	(vii) by amending subparagraph (S) to
12	read as follows:
13	"(S) provides that a lender shall pay a de-
14	fault prevention fee in accordance with sub-
15	section (g);
16	(viii) in subparagraph (T)—
17	(I) in clause (i), by inserting ",
18	by the guaranty agency, in accordance
19	with regulations prescribed by the
20	Secretary," after "limitation"; and
21	(II) in clause (ii)—
22	(aa) in the matter preceding
23	subclause (I), by inserting ", in
24	accordance with regulations pre-

1	scribed by the Secretary," after
2	"institution";
3	(bb) by striking subclauses
4	(I) and (II); and
5	(cc) redesignating sub-
6	clauses (III), (IV), and (V) as
7	subclauses (I), (II), and (III), re-
8	spectively;
9	(ix) by amending subparagraph (U) to
10	read as follows:
11	"(U) provides—
12	"(i) for such additional criteria
13	concerning the eligibility of lenders
14	described in section 435(d)(1) as may
15	be permitted by the Secretary; and
16	"(ii) an assurance that the guar-
17	anty agency will report to the Sec-
18	retary concerning changes in criteria
19	under clause (i), including any proce-
20	dures in effect under such program to
21	take emergency action, limit, suspend,
22	or terminate lenders; and"; and
23	(x) by striking subparagraphs
24	(V), $(W)$ , and $(X)$ ;

1	(C) by amending paragraph (2) to read as
2	follows:
3	"(2) Skip-tracing requirement.—In the
4	case of a default claim based on an inability to lo-
5	cate the borrower, a lender shall certify to the Sec-
6	retary, at the time of submission of the default
7	claim, that diligent attempts have been made to lo-
8	cate the borrower through the use of reasonable
9	skip-tracing techniques in accordance with regula-
10	tions prescribed by the Secretary.";
11	(D) in paragraph (3)(B), by striking the
12	parenthetical through the end of the subpara-
13	graph and inserting a period; and
14	(E) by striking out paragraph (5) and in-
15	serting in lieu thereof the following new para-
16	graph:
17	"(5) Compliance audits.—(A) Except as pro-
18	vided in subparagraph (B) or by the Single Audit
19	Act Amendments of 1996, an eligible lender that
20	originates or holds more than \$5,000,000 in loans
21	made under this title during an annual audit period
22	shall submit to the Secretary a compliance audit for
23	that audit period which is conducted by a qualified,
24	independent organization or person in accordance

with the Government Auditing Standards issued by

1	the Comptroller General, and the regulations of the
2	Secretary.
3	"(B) The Secretary may permit a lender to sub-
4	mit the results of an audit conducted for other pur-
5	poses if the Secretary determines that such other
6	audit results provide the same information as re-
7	quired under subparagraph (A).";
8	(3) in subsection (c)—
9	(A) by amending the heading to read as
10	follows: "Agreements With Guaranty
11	Agencies.—";
12	(B) in paragraph (3)—
13	(i) in the matter preceding subpara-
14	graph (A), by striking "A guaranty agree-
15	ment" and inserting "An agreement be-
16	tween the Secretary and a guaranty agen-
17	cy'';
18	(ii) in the flush left language at the
19	end of the paragraph, by striking "Guar-
20	anty agencies" and inserting "The Sec-
21	retary"; and
22	(iii) by redesignating paragraph (3) as
23	paragraph (11);
24	(C) by striking paragraphs (1), (2), (4),
25	and (5);

1	(D) by inserting after the subsection head-
2	ing the following new paragraphs:
3	"(1) AUTHORITY TO ENTER INTO AGREE-
4	MENTS.—(A)(i) The Secretary may enter into an
5	agreement with a guaranty agency, under which the
6	Secretary shall insure loans made under this section
7	through the guaranty agency as the agent of the
8	Secretary.
9	"(ii) Any guaranty agency that had an agree-
10	ment with the Secretary under section 428(b) as of
11	the day before the date of enactment of the Student
12	Financial Aid Improvements Act of 1997 may enter
13	into an initial agreement with the Secretary under
14	this subsection.
15	"(iii) An agreement under this subsection shall
16	be five years in duration, and may be renewed by
17	the Secretary for successive five-year periods.
18	"(iii) The Secretary may terminate the agree-
19	ment prior to its expiration in accordance with para-
20	graph (9).
21	"(2) Effect on Prior Guaranty Agree-
22	MENTS AND LOAN INSURANCE BY GUARANTY AGEN-
23	CIES.—(A) All guaranty agreements made under

this subsection as it was in effect on the day before

the date of enactment of the Student Financial Aid

24

1	Improvements Act of 1997 shall terminate not later
2	than 180 days after the date of enactment of that
3	Act.
4	"(B) Notwithstanding any other provision of
5	law—
6	"(i) to the extent that a guaranty agency
7	had insured loans under this part, loan insur-
8	ance by such guaranty agency that is outstand-
9	ing as of the date of the termination under sub-
10	paragraph (A) shall be replaced on such date by
11	loan insurance issued by the Secretary, and the
12	guaranty agency shall be relieved of any further
13	liability thereon;
14	"(ii) the Secretary's liability for any out-
15	standing liabilities of a guaranty agency (other
16	than outstanding loan insurance under this
17	part), shall not exceed the fair market value of
18	the unrestricted funds of the guaranty agency,
19	which shall consist of—
20	"(I) all accumulated earnings not oth-
21	erwise placed in a restricted account in ac-
22	cordance with section $422(h)(2)(A)$ ; and
23	"(II) any working capital that may be
24	provided under section 422(h)(2)(B); and

1	"(iii) for the first year after the date of en-
2	actment of the Student Financial Aid Improve-
3	ments Act of 1997, the Secretary may specify
4	such interim administrative measures as the
5	Secretary determines to be necessary for the ef-
6	ficient transfer of the loan insurance function,
7	and to carry out the purposes of this part.
8	"(3) Terms of agreement.—The agreement
9	between the Secretary and a guaranty agency shall
10	include, but not be limited to—
11	"(A) provisions regarding the responsibil-
12	ities of the guaranty agency for—
13	"(i) administering the issuance of in-
14	surance on loans made under this section
15	on behalf of the Secretary;
16	"(ii) monitoring insurance commit-
17	ments made under this section;
18	"(iii) default prevention activities;
19	"(iv) review of default claims made by
20	lenders;
21	"(v) payment of default claims;
22	"(vi) collection of defaulted loans;
23	"(vii) adoption of internal systems of
24	accounting and auditing that are accept-
25	able to the Secretary, and reporting the re-

1	sult thereof to the Secretary on a timely,
2	accurate, and audible basis;
3	"(viii) timely and accurate collection
4	and reporting of such other data as the
5	Secretary may require to carry out the
6	purposes of the programs under this title;
7	"(ix) monitoring of institutions and
8	lenders participating in the program under
9	this part; and
10	"(x) such other program functions as
11	the Secretary may require of the guaranty
12	agency;
13	"(B) provisions regarding the fees the Sec-
14	retary shall pay to the guaranty agency under
15	the agreement, and other revenues that the
16	guaranty agency may receive thereunder, as de-
17	scribed in paragraphs (4) and (6);
18	"(C) provisions requiring the guaranty
19	agency to carry out its responsibilities under
20	the agreement in accordance with paragraph
21	(5);
22	"(D) provisions regarding the use, in ac-
23	cordance with paragraph (10), of net revenues
24	in excess of the guaranty agency's need for
25	working capital, as determined after compliance

1	with section 422(h), for such other activities in
2	support of postsecondary education as may be
3	agreed to by the Secretary and the guaranty
4	agency;
5	"(E) provisions regarding such other busi-
6	nesses, previously purchased or developed with
7	reserve funds, that relate to the program under
8	this part and in which the Secretary permits
9	the guaranty agency to engage (as determined
10	on a case-by-case basis);
11	"(F) provisions setting forth such adminis-
12	trative and fiscal procedures as may be nec-
13	essary to protect the United States from the
14	risk of unreasonable loss thereunder, and to en-
15	sure proper and efficient administration of the
16	loan insurance program;
17	"(G) provisions regarding the submission
18	of the results of audits of the guaranty agency
19	that are conducted
20	"(i) at least annually;
21	"(ii) by a qualified, independent orga-
22	nization or person in accordance with the
23	standards established by the Comptroller
24	General for the audit of governmental or-
25	ganizations, programs, and functions; and

1	"(iii) in accordance with the regula-
2	tions of the Secretary;
3	"(H) provisions requiring the making of
4	such reports, in such form and containing such
5	information, including financial information, as
6	the Secretary may reasonably require to carry
7	out the Secretary's functions under this part
8	and to protect the Federal fiscal interest, and
9	for keeping such records and for affording such
10	access thereto as the Secretary may find nec-
11	essary or appropriate to ensure the correctness
12	and verification of such reports;
13	"(I) adequate assurances that the guar-
14	anty agency will not engage in any pattern or
15	practice which may result in a denial of a bor-
16	rower's access to loans under this part because
17	of the borrower's race, sex, color, religion, na-
18	tional origin, age, handicapped status, income,
19	attendance at a particular eligible institution,
20	length of the borrower's educational program,
21	or the borrower's academic year in school;
22	"(J) assurances that—
23	"(i) upon the request of an eligible in-
24	stitution, the guaranty agency shall, sub-
25	ject to clauses (ii) and (iii), furnish to the

1	institution information with respect to stu-
2	dents (including the names and addresses
3	of such students) who received loans made
4	or insured under this part for attendance
5	at the eligible institution and for whom
6	preclaims assistance activities have been
7	requested under subsection (l);
8	"(ii) the guaranty agency shall require
9	the payment by the institution of a reason-
10	able fee (as determined in accordance with
11	regulations prescribed by the Secretary)
12	for such information; and
13	"(iii) the institution may use such in-
14	formation only to remind students of their
15	obligation to repay student loans and may
16	not disseminate the information for any
17	other purpose; and
18	"(K) such other provisions as the Sec-
19	retary may determine to be necessary to protect
20	the United States from the risk of unreasonable
21	loss and to promote the purposes of this part.
22	"(4) Fees and other revenues.—(A)(i) The
23	Secretary shall pay to a guaranty agency with an
24	agreement under this subsection the following uni-
25	form fees:

1	"(I) a one-time issuance fee for each new
2	loan made under this part that is insured by
3	the Secretary through the guaranty agency; and
4	"(II) an annual maintenance fee for each
5	active borrower account.
6	"(ii) The fees described in clause (i) shall be
7	paid on a quarterly basis, from the funds available
8	under section 458(a), in such amount as the Sec-
9	retary determines, for all guaranty agencies with
10	agreements under this subsection.
11	"(B) A guaranty agency with an agreement
12	under this subsection also may receive revenues de-
13	rived from—
14	"(i) a default prevention fee paid by lend-
15	ers in accordance with subsection (g);
16	"(ii) the collection retention allowance
17	under paragraph (6);
18	"(iii) the interest earned on working cap-
19	ital provided under section 422(h);
20	"(iv) such other businesses, previously pur-
21	chased or developed with reserve funds, that re-
22	late to the program under this part and in
23	which the Secretary permits the guaranty agen-
24	cy to engage (as determined on a case-by-case
25	basis); and

- 1 "(v) such other fees as may be authorized 2 under this part.
- "(5) Performance requirements.—(A) A guaranty agency with an agreement under this subsection shall carry out its responsibilities thereunder in accordance with such measurable performance-based standards as the Secretary may specify, and shall submit timely and accurate data to the Secretary in support of its performance.
  - "(B) The Secretary shall apply the performance standards uniformly to guaranty agencies with agreements under this subsection.
  - "(C) The Secretary shall assess the performance of each guaranty agency on the basis of the audits required under paragraph (3)(G), and shall compare such guaranty agency's performance against the performance of other such guaranty agencies and publicly disseminate such comparison.
  - "(D) The Secretary may impose a fine, in accordance with the terms of the agreement, on a guaranty agency that fails to achieve a specified level of performance on one or more performance standards. If the guaranty agency's failure to achieve such performance level results in a financial

1	loss to the United States, the guaranty agency shall
2	indemnify the Secretary for such loss.";
3	(E) by amending paragraph (6) to read as
4	follows:
5	"(6) Collection retention allowance.—
6	(A) If, after the Secretary has paid a claim on a
7	loan made under this title, any payments are made
8	in discharge of the obligation incurred by the bor-
9	rower with respect to such loan (including any pay-
10	ments of interest accruing on such loan after the
11	payment of the default claim by the Secretary),
12	there shall be paid over to the Secretary that portion
13	of the payments remaining after the guaranty agen-
14	cy with which the Secretary has an agreement under
15	this subsection has deducted from such payments an
16	amount for costs related to the student loan insur-
17	ance program that—
18	"(i) shall be specified by the Secretary on
19	the basis of the Secretary's review of payments
20	for similar services in a competitive environ-
21	ment; and
22	"(ii) in no case shall exceed 18.5 percent
23	of such payments (subject to subparagraph
24	(B)).

"(B) If, after the Secretary has paid a claim on a loan made under this title, and the liability on such loan is discharged by payment of the proceeds of a consolidation loan under this part or under part D, the guaranty agency may not deduct the amount specified in subparagraph (A), but may charge the borrower an amount specified by the Secretary and not to exceed 18.5 percent of the principal amount of the defaulted loan at the time of consolidation, to defray the guaranty agency's collection costs on the defaulted loan to be consolidated.";

(F) by amending paragraph (7) to read as follows:

"(7) Secretary authorized to renew or make alternate agreements.—Notwithstanding any other provision of law, once the initial agreement with a guaranty agency entered into after the date of enactment of the Student Financial Aid Improvements Act of 1997 has ended (through its expiration, the termination of the guaranty agency agreement by the Secretary in accordance with paragraph (9), or the resignation of the guaranty agency, as the case may be), the Secretary, in his discretion, may enter into—

1	"(A) another agreement with the guaranty
2	agency;
3	"(B) an alternate agreement under which
4	the functions previously performed by the guar-
5	anty agency shall be performed by another
6	State or private nonprofit agency with which
7	the Secretary has an agreement under this sub-
8	section; or
9	"(C) a contract under section 428E.";
10	(G) by amending paragraph (9) to read as
11	follows:
12	"(9) Termination of guaranty agency
13	AGREEMENTS.—(A) A guaranty agency's agreement
14	under this subsection may be ended in advance of its
15	expiration date in accordance with subparagraph
16	(B), or (C). If its agreement is so ended, the guar-
17	anty agency shall immediately—
18	"(i) cease to be an agent of the Secretary
19	for purposes of the program under this part;
20	and
21	"(ii) surrender all remaining liquid and
22	non-liquid reserve funds, and assets purchased
23	or developed with reserve funds, still held by
24	the guaranty agency (including reserves held
25	by, or under the control of, any other entity) to

1	the Secretary or the Secretary's designated
2	agent.
3	"(B) A guaranty agency's agreement under this
4	subsection shall be void, and the Secretary shall im-
5	mediately so notify such guaranty agency, if—
6	"(i) the guaranty agency fails to comply in
7	a timely manner with the recall of reserve re-
8	quirements of section 422(h);
9	"(ii) the guaranty agency fails to increase
10	the amount of funds in its unrestricted account
11	(as measured by comparing the amount of
12	funds in such account at the beginning and end
13	of a year) for each of two years (that may or
14	may not be consecutive) in the five year period
15	of the agreement under this subsection;
16	"(iii) any other agreement that the guar-
17	anty agency has with the Secretary is termi-
18	nated;
19	"(iv) the guaranty agency becomes insol-
20	vent or declares bankruptcy; or
21	"(v) there is any legal impediment to the
22	guaranty agency substantially performing its re-
23	sponsibilities under the agreement.
24	"(C) The Secretary shall, after notice and op-
25	portunity for a hearing, terminate a guaranty agen-

cy that has substantially failed to achieve an acceptable level of performance under its agreement with the Secretary. A substantial performance failure under this subparagraph may include the existence of material internal control weaknesses relating to data quality in the guaranty agency's audits for each of two years (that may or may not be consecutive) in the five year period of the agreement under this subsection.

- "(D) Notwithstanding any other provision of Federal or State law, if the Secretary has terminated or is seeking to terminate a guaranty agency's agreement in advance of its expiration date—
  - "(i) no State court may issue any order affecting the Secretary's actions with respect to such guaranty agency;
  - "(ii) any contract with respect to the administration of reserve funds held by a guaranty agency, or the administration of any assets purchased or developed with the reserve funds of the guaranty agency, that is entered into or extended by the guaranty agency, or any other party on behalf of or with the concurrence of the guaranty agency, after the date of enactment of the Student Financial Aid Improve-

1	ments Act of 1997 shall provide that the con-
2	tract is terminable by the Secretary upon 30
3	days notice to the contracting parties if the
4	Secretary determines that such contract in-
5	cludes an impermissible transfer of the reserve
6	funds or assets, or is otherwise inconsistent
7	with the terms or purposes of this section; and
8	"(iii) no provision of State law shall apply
9	to the actions of the Secretary in terminating
10	the operations of a guaranty agency."; and
11	(H) by adding after paragraph (9) the fol-
12	lowing new paragraph:
13	"(10) Use of surplus funds.—(A) A guar-
14	anty agency with an agreement under this sub-
15	section may retain the amount determined in accord-
16	ance with subparagraph (B) for activities in support
17	of postsecondary education that are approved by the
18	Secretary.
19	"(B)(i) A guaranty agency may retain 50 per-
20	cent of its net revenues for fiscal year 1998 in ex-
21	cess of the guaranty agency's need for working cap-
22	ital for such year, as determined after compliance
23	with section 422(h), for approved activities.

"(ii) A guaranty agency may retain for ap-1 2 proved activities for fiscal year 1999 and succeeding fiscal years the lesser of— 3 "(I) 50 percent of its net revenues for such 4 5 year in excess of its need for working capital, as determined after compliance with section 6 7 422(h); or 8 "(II) the amount of its net revenues for 9 such year in excess of its need for working cap-10 ital, as determined after compliance with sec-11 tion 422(h), that is equal to a uniform percent-12 age, established annually by the Secretary, of 13 federal revenues received by the guaranty agen-14 cy for the preceding year. In determining such 15 percentage, the Secretary shall take into ac-16 count all guaranty agencies' revenues and costs 17 for the preceding year to determine an adequate 18 level of economic incentive for guaranty agen-19 cies to maximize their efficiency."; 20 (4) by amending subsection (g) to read as fol-21 lows: 22 "(g) Default Prevention Fee Paid by Lend-23 ERS.—(1) An eligible lender shall pay a guaranty agency, to which such lender referred a delinquent loan, a default

prevention fee of not to exceed \$100 per borrower account

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1 if the guaranty agency succeeds in bringing such loan into
 2
    current repayment status.
 3
        "(2) The Secretary shall prescribe in regulations the
    circumstances in which a lender may obtain a refund of
 5
    a default prevention fee if the borrower of a loan on which
    such fee was paid subsequently defaults on such loan.";
 7
    and
 8
             (5) in subsection (l)—
 9
                  (A) in paragraph (1), by striking the para-
10
             graph designation and the paragraph heading;
11
             and
12
                  (B) by striking paragraph (2).
13
        (b) Section 435(j) of the Act is amended by striking
    "section 428(b)." and inserting "section 428(c)."
14
15
         REPEAL OF STATE SHARE OF DEFAULT COSTS
16
        SEC. 127. Section 428 of the Act is further amended
    by striking subsection (n).
17
18
                     CONSOLIDATION LOANS
19
        SEC. 128. (a) Section 428C of the Act is further
20
    amended—
21
             (1) in subsection (a)(3)—
                  (A) in subparagraph (A), by inserting "in
22
             an in-school period," after "for a consolidation
23
24
             loan is"; and
25
                  (B) in subparagraph (B), by amending
26
             clause (i) to read as follows:
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1	"(i) Eligible student loans re-
2	ceived by the eligible borrower may be
3	added to a consolidation loan during
4	the 180-day period following the mak-
5	ing of such consolidation loan.";
6	(2) in subsection (b)(4)(C), by amending clause
7	(ii) to read as follows:
8	"(ii) provides that interest shall ac-
9	crue and be paid—
10	"(I) by the Secretary, in the case
11	of a consolidation loan made before
12	October 1, 1997 that consolidated
13	only Federal Stafford Loans for which
14	the student borrower received an in-
15	terest subsidy under section 428;
16	"(II) by the Secretary, in the
17	case of a consolidation loan made on
18	or after October 1, 1997, except that
19	the Secretary shall pay such interest
20	only on that portion of the loan that
21	repays Federal Stafford Loans for
22	which the student borrower received
23	an interest subsidy under section 428;
24	and

1	"(III) by the borrower, or cap-
2	italized, in the case of a consolidation
3	loan, or portion thereof, other than
4	one described in subclause (I) or
5	(II);"; and
6	(3) in subsection (c)—
7	(A) in paragraph (1)—
8	(i) in subparagraph (A), by striking
9	"subparagraph (B) or (C)." and inserting
10	"subparagraph (B), (C), (D), or (E), and
11	subject to subparagraph (F).";
12	(ii) in subparagraph (C), by striking
13	"after July 1, 1994," and inserting "after
14	July 1, 1994 and before October 1,
15	1997,"; and
16	(iii) by adding after subparagraph (C)
17	the following new subparagraphs:
18	"(D) A consolidation loan made on or after
19	October 1, 1997, that repays loans made under
20	section 428 or 428H, or a combination thereof,
21	shall bear interest at an annual rate on the un-
22	paid principal balance of the loan that is equal
23	to—

1	"(i) the rate specified in section
2	427A(g), in the case of a borrower in an
3	in-school or grace period; or
4	"(ii) the rate specified in section
5	427A(h)(1) in all other cases.
6	"(E) A consolidation loan made on or after
7	October 1, 1997, that repays loans made under
8	section 428B shall bear interest at an annual
9	rate on the unpaid principal balance of the loan
10	that is equal to the rate specified in section
11	427A(h)(2).
12	"(F) Notwithstanding any other provision
13	of this section, the Secretary may prescribe in
14	regulation such procedures as may be necessary
15	to ensure that—
16	"(i) a borrower of a consolidation loan
17	that repays a combination of loans eligible
18	to be consolidated under this section, shall
19	continue to receive, after consolidation, any
20	interest subsidy benefits associated with a
21	loan, without extending such benefits to
22	any other loans consolidated that do not
23	have interest subsidy benefits;
24	"(ii) in the case of a consolidation
25	loan that repays a combination of loans de-

1	scribed in subparagraphs (D) and (E), the
2	interest rate on such consolidation loan
3	shall be calculated in a manner that re-
4	flects the interest rate applicable to loans
5	made under each such subparagraph; and
6	"(iii) in the case of a consolidation
7	loan that repays a loan eligible to be con-
8	solidated under this section other than
9	those described in subparagraphs (D) and
10	(E), the interest rate applicable to such
11	other loan shall be the interest rate de-
12	scribed in subparagraph (D) if such other
13	loan is considered by the Secretary to be
14	subsidized, and the interest rate described
15	in subparagraph (E) if such other loan is
16	considered by the Secretary to be
17	unsubsidized."; and
18	(B) in paragraph (4)—
19	(i) by striking "Repayment" and in-
20	serting "(A) Except as provided in sub-
21	paragraph (B), repayment"; and
22	(ii) by adding after subparagraph (A)
23	(as redesignated by clause (i)) the follow-
24	ing new subparagraph:

1	"(B) In the case of a consolidation loan
2	that repays a loan made under this part for
3	which the borrower is in an in-school period at
4	the time the consolidation application is re-
5	ceived, the repayment period for such consolida-
6	tion loan shall commence after the completion
7	of a grace period, as described in section
8	428(b)(7)(i).".
9	CONTRACTS WITH OTHER ENTITIES
10	Sec. 129. Part B of title IV of the Act is amended
11	by inserting after section 428D the following new section:
12	"CONTRACT AUTHORITY
13	"Sec. 428E. The Secretary may enter into one or
14	more contracts to carry out any of the functions that oth-
15	erwise would be carried out by a guaranty agency with
16	an agreement under section 428(c).".
17	ELIGIBLE LENDER
18	SEC. 130. Section 435(d) of the Act is amended—
19	(1) in paragraph (1), by striking "(6)," and in-
20	serting " $(7)$ ,"; and
21	(2) by adding after paragraph (6) the following
22	new paragraph:
23	"(7) Uniform terms and conditions.—Sub-
24	ject to such exceptions as the Secretary may pre-
25	scribe in regulations, the term 'eligible lender' shall
26	not include any lender that offers different terms

1	and conditions to different borrowers of the same
2	type of loan made or insured under this part.".
3	SPECIAL ALLOWANCE
4	Sec. 131. Section 438 of the Act is amended—
5	(1) in subsection (a)(3), by striking "quarterly
6	rate" each place it appears and inserting "rate";
7	and
8	(2) in subsection (b)—
9	(A) in paragraph (2)—
10	(i) by striking "subparagraphs (B),
11	(C), (D), (E), and (F)" and inserting
12	"subparagraphs (B), (C), (D), (E), (F),
13	and (G)"; and
14	(ii) by adding after subparagraph (F)
15	the following new subparagraph:
16	"(G)(i) Notwithstanding any other provi-
17	sion of this section, in the case of loans made
18	or insured under this part for which the first
19	disbursement is made on or after October 1,
20	1997, the special allowance paid pursuant to
21	this subsection shall be computed for any 12-
22	month period beginning on July 1 and ending
23	on June 30 by—
24	"(I) determining the bond equivalent
25	rate on the preceding June 1 of the securi-

1	ties with a comparable maturity, as estab-
2	lished by the Secretary; and
3	"(II) subtracting the applicable inter-
4	est rate on such loans from such amount.
5	"(ii) The amount of special allowance com-
6	puted under clause (i) shall be paid in quarterly
7	increments for the 3-month periods described in
8	paragraph (1)."; and
9	(B) in paragraph (3), in the second sen-
10	tence, by striking "determined for any such 3-
11	month period shall be paid promptly after the
12	close of such period," and inserting "calculated
13	under this subsection shall be paid promptly
14	after the close of the 3-month period for which
15	such special allowance payment is due,".
16	STUDENT LOAN MARKETING ASSOCIATION OFFSET FEE
17	SEC. 132. Section 439(h)(7) of the Act is amended
18	by adding after subparagraph (C) the following new sub-
19	paragraph:
20	"(D) The calculation of the fee required
21	under subparagraph (A) or (B), as the case
22	may be, shall be determined on the basis of the
23	principal amount of all loans (except for loans
24	made under sections 428C, 439(o) or 439(q))—
25	"(i) owned, in whole or in part, by the
26	Association, any subsidiary of the Associa-

1	tion, or any company, trust or other entity
2	owned by, or controlled by, the Association;
3	or
4	"(ii) held by a trust (including by a
5	trustee on behalf of a trust), or by any
6	other entity in which the Association, or
7	any subsidiary, holds more than a minimal
8	beneficial interest (as determined by the
9	Secretary).".
10	DIRECT LOAN TRANSITION FEE
11	Sec. 133. Section 452(b) of the Act is amended to
12	read as follows:
13	"(b) Transition Fees.—The Secretary shall pay
14	fees to institutions of higher education (or a consortium
15	of those institutions) with agreements under section
16	454(b), in the first year of their participation in the pro-
17	gram authorized by this part, in order to compensate for
18	costs associated with their transition to the program. The
19	fees shall not exceed an average of \$10 per borrower at
20	all institutions receiving the fees.".
21	FUNDS FOR ADMINISTRATIVE EXPENSES
22	SEC. 134. Section 458(a) of the Act is amended, in
23	the first sentence, by striking "\$260,000,000" through
24	the end of the sentence and inserting the following:
25	" $\$532,000,000$ in fiscal year 1998, $\$610,000,000$ in fiscal
26	year 1999, \$705,000,000 in fiscal year 2000,

1	\$806,000,000 in fiscal year 2001, and \$904,000,000 in
2	fiscal year 2002.".
3	PART C—NEED ANALYSIS AND GENERAL PROVISIONS
4	HOPE SCHOLARSHIP NEED ANALYSIS AMENDMENTS
5	Sec. 141. (a) Calculation of Available In-
6	COME.—(1) Section 475 of the Act is amended—
7	(A) by amending subsection (c)(1)(A) to read
8	as follows:
9	"(A) the sum of—
10	"(i) Federal income taxes;
11	"(ii) the amount of any tax credit
12	taken under section 24A of the Internal
13	Revenue Code of 1986; and
14	"(iii) the amount by which tax liabil-
15	ity determined without regard to the de-
16	duction provided under section 221 of the
17	Internal Revenue Code exceeds the amount
18	of tax liability determined after taking
19	such deduction into account;"; and
20	(B) by amending subsection (g)(2)(A) to read
21	as follows:
22	"(A) the sum of—
23	"(i) Federal income taxes:

1	"(ii) the amount of any tax credit
2	taken by the student under section 24A of
3	the Internal Revenue Code of 1986; and
4	"(iii) the amount by which tax liabil-
5	ity determined without regard to the de-
6	duction provided under section 221 of the
7	Internal Revenue Code exceeds the amount
8	of tax liability determined after taking
9	such deduction into account;".
10	(2) Section 476(b)(1)(A)(i) of the Act is amended to
11	read as follows:
12	"(A) the sum of—
13	"(i) Federal income taxes;
14	"(ii) the amount of any tax credit
15	taken under section 24A of the Internal
16	Revenue Code of 1986; and
17	"(iii) the amount by which tax liabil-
18	ity determined without regard to the de-
19	duction provided under section 221 of the
20	Internal Revenue Code exceeds the amount
21	of tax liability determined after taking
22	such deduction into account;".
23	(3) Section 477(b)(1)(A) of the Act is amended to
24	read as follows:
25	"(A) the sum of—

1	"(i) Federal income taxes;
2	"(ii) the amount of any tax credit
3	taken under section 24A of the Internal
4	Revenue Code of 1986; and
5	"(iii) the amount by which tax liabil-
6	ity determined without regard to the de-
7	duction provided under section 221 of the
8	Internal Revenue Code exceeds the amount
9	of tax liability determined after taking
10	such deduction into account;".
11	(b) Definitions.—Section 480 of the Act is amend-
12	ed—
13	(1) in subsection (a)(2)—
14	(A) by striking "and no portion" and in-
15	serting "no portion"; and
16	(B) by inserting after "(42 U.S.C. 12571
17	et seq.)," the following: "and no portion of any
18	tax credit taken under section 24A of the Inter-
19	nal Revenue Code of 1986,";
20	(2) in subsection (b)—
21	(A) in paragraph (13), by striking "and"
22	at the end of the paragraph;
23	(B) by redesignating paragraph (14) as
24	paragraph (15); and

1	(C) by inserting after paragraph (13) the
2	following new paragraph:
3	"(14) any tax deduction taken under section
4	221 of the Internal Revenue Code of 1986; and";
5	(3) in subsection (e)—
6	(A) in paragraph (3), by striking "and" at
7	the end of the paragraph;
8	(B) in paragraph (4), by striking the pe-
9	riod at the end of the paragraph and inserting
10	"; and"; and
11	(C) by adding after paragraph (4) the fol-
12	lowing new paragraph:
13	"(5) any tax credit taken under section 24A of
14	the Internal Revenue Code of 1986; and";
15	(4) in subsection (j), by adding after paragraph
16	(3) the following new paragraph:
17	"(4) Notwithstanding paragraph (1), a tax
18	credit taken under section 24A of the Internal Reve-
19	nue Code of 1986 shall not be treated as estimated
20	financial assistance for purposes of section 471(3).".
21	INCOME PROTECTION ALLOWANCE FOR INDEPENDENT
22	STUDENTS WITHOUT DEPENDENTS
23	Sec. 142. (a) Section 476(b) of the Act is amended—
24	(1) in paragraph (1)—
25	(A) in subparagraph (A)—

1	(i) by amending claus	se (iv) to	read as
2	follows:		
3	"(iv) an income prote	ection al	lowance,
4	determined in accordance	with pa	ıragraph
5	(4);"; and		
6	(ii) in clause (v), by	striking	g "para-
7	graph (4);" and insert	ing "pa	ıragraph
8	(5);"; and		
9	(B) in subparagraph (1	B), by	striking
10	"paragraph (5)." and insert	ing "pa	ıragraph
11	(6).";		
12	(2) by redesignating paragraph	as (4) an	d (5) as
13	paragraphs (5) and (6), respectively; and		
14	(3) by inserting after paragrap	h (3) the	e follow-
15	ing new paragraph:		
16	"(4) Income protection al	LOWANC	E.—The
17	income protection allowance is deter-	mined by	the fol-
18	lowing table (or a successor table p	orescribe	d by the
19	Secretary under section 478):		
	"INCOME PROTECTION ALLOWA	NCE	
_	Family size (including student)	Number in	college
_	raining 522 (meaning stauent)	1	2
1		8,000	2 720 "

20 (b) Section 478(b) of the Act is amended by striking 21 "sections 475(c)(4) and 477(b)(4)." and inserting "sec-22 tions 475(c)(4), 476(b)(4), and 477(b)(4).".

1	HOPE SCHOLARSHIP DEFINITIONS
2	SEC. 143. Section 481 of the Act is amended by add-
3	ing after subsection (f) the following new subsection:
4	"(g) Hope Scholarship Definitions.—(1) As
5	necessary for purposes of the tax credit provided under
6	section 24A of the Internal Revenue Code of 1986, and
7	the deduction provided under section 221 of such Code,
8	the Secretary of Education shall define in regulation the
9	following terms:
10	"(A) academic period;
11	"(B) normal full-time workload;
12	"(C) first two years of postsecondary education;
13	"(D) qualifying grade point average;
14	"(E) job skills; and
15	"(F) new job skills.
16	"(2) Notwithstanding any other provision of law, the
17	regulations described in paragraph $(1)$ shall not be subject
18	to section 482(e).".
19	EXTENSION OF STUDENT AID PROGRAMS
20	Sec. 144. Title IV of the Act is amended—
21	(1) in section 401(a)(1), by striking "Septem-
22	ber 30, 1998," and inserting "September 30,
23	1999,";
24	(2) in section 424(a), by striking "1998." and
25	"2002." and inserting "2002." and "2006.", respec-
26	tively;

1	(3) in section 428(a)(5), by striking "1998,"
2	and "2002." and inserting "2002," and "2006.", re-
3	spectively;
4	(4) in section 428C(e), by striking "1998." and
5	inserting "2002."; and
6	(5) in section 466—
7	(A) in subsection (a)—
8	(i) in the matter preceding paragraph
9	(1), by striking "September 30, 1996,"
10	and March 31, 1997," and inserting "Sep-
11	tember 30, 1998," and March 31, 1999",
12	respectively; and
13	(ii) in paragraph (1), by striking
14	"September 30, 1996," and inserting
15	"September 30, 1998,";
16	(B) in subsection (b), by striking "Septem-
17	ber 30, 1996," and inserting "September 30,
18	1998,"; and
19	(C) in subsection (c), by striking out "Oc-
20	tober 1, 1997," and inserting "October 1,
21	1998,".

1	Part D—Effective Dates
2	EFFECTIVE DATES
3	Sec. 151. (a) Except as otherwise provided in this
4	section, the amendments made by this title shall take ef-
5	fect on the date of enactment of this Act.
6	(b) Section 211 is effective for the calculation of Pell
7	Grant awards for award years beginning on or after July
8	1, 1998.
9	(c) Section 222 is effective for a loan made under
10	part B or part D of title IV of the Act for which the first
11	disbursement is made on or after October 1, 1997.
12	(d) Section $223(a)(3)$ and section $428(b)(5)(C)$ of the
13	Act (as added by section $226(a)(2)(E)$ ) are effective as
14	if they were enacted on July 23, 1992.
15	(e) Sections 224, 229, and 230 take effect on October
16	1, 1997.
17	(f) Section 231 is effective for a loan made or insured
18	under part B of title IV of the Act for which the first
19	disbursement is made on or after October 1, 1997.
20	(g) Section 232 is effective as if it were enacted on
21	August 10, 1993, but does not apply to the privatized en-
22	tity that may be created as a result of the Student Loan
23	Marketing Association Reorganization Act of 1996 (Title
24	VI of the Departments of Labor, Health and Human Serv-
25	ices, Education, and Related Agencies Appropriations Act,

- 1 1997, as enacted by section 101(e) of Division A of Public
- 2 Law 104–208).
- 3 (h) Section 242 is effective for determinations of need
- 4 for academic years beginning on or after July 1, 1998.

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