105TH CONGRESS 1ST SESSION

9

S. 545

To provide for the reorganization of the Bureau of Indian Affairs, and for other purposes.

IN THE SENATE OF THE UNITED STATES

April 10, 1997

Mr. McCain (for himself, Mr. Domenici, Mr. Dorgan, and Mr. Thomas) introduced the following bill; which was read twice and referred to the Committee on Indian Affairs

A BILL

To provide for the reorganization of the Bureau of Indian Affairs, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE, PURPOSES, TABLE OF CONTENTS, AND DEFINITIONS.

(a) SHORT TITLE.—This Act may be cited as the
"Bureau of Indian Affairs Reorganization Act of 1997".

(b) PURPOSES.—The purposes of this Act are—

(1) to ensure the meaningful involvement of In-

dian tribes as full negotiation partners with the

- 1 United States in all efforts to reorganize and re-2 structure the Bureau of Indian Affairs; and
- 4 tribes in the development of the budget requests for

(2) to ensure the active participation by Indian

- 5 the Bureau of Indian Affairs and the Indian Health
- 6 Services which are submitted to the President by the
- 7 Secretary of the Interior and the Secretary of
- 8 Health and Human Services for inclusion in the an-
- 9 nual budget request submitted by the President to
- the Congress pursuant to section 1108 of title 31,
- 11 United States Code.
- 12 (c) Table of Contents.—The table of contents for

13 this Act is as follows:

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Sec. 1. Short title, purposes, table of contents, and definitions.

TITLE I—REORGANIZATION COMPACTS

- Sec. 101. Reorganization of area offices.
- Sec. 102. Reorganization of agency offices.
- Sec. 103. Reorganization of central office.
- Sec. 104. Authority to spend funds.
- Sec. 105. Savings provisions.
- Sec. 106. Additional conforming amendments.
- Sec. 107. Authorization of appropriations.
- Sec. 108. Effective date.
- Sec. 109. Separability.
- Sec. 110. Suspension of certain administrative actions.
- Sec. 111. Statutory construction.
- Sec. 112. Tribal authority recognized.
- Sec. 113. Renegotiation authority.
- Sec. 114. Disclosure of information.

TITLE II—AMENDMENT TO THE INDIAN SELF-DETERMINATION AND EDUCATION ASSISTANCE ACT

Sec. 201. Budget development.

TITLE III—REFORM OF THE REGULATIONS OF THE BUREAU OF INDIAN AFFAIRS

Sec. 301. BIA Manual.

Sec. 302. Task force.

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Sec. 303. Authorization of appropriations.

- 1 (d) Definitions.—For purposes of this Act, the following definitions shall apply:
- 3 (1) Area office.—The term "area office"
 4 means 1 of the 12 area offices of the Bureau of In5 dian Affairs in existence on the date of enactment
 6 of this Act.
- 7 (2) AREA OFFICE PLAN.—The term "area office 8 plan" means a plan for the reorganization of an area 9 office negotiated by the Secretary and Indian tribes 10 pursuant to section 101.
 - (3) AGENCY OFFICE.—The term "agency office" means an agency office of the Bureau of Indian Affairs in existence on the date of enactment of this Act.
 - (4) AGENCY OFFICE PLAN.—The term "agency office plan" means a plan for the reorganization of an agency office negotiated by the Secretary and Indian tribes pursuant to section 102.
 - (5) BIA MANUAL.—The term "BIA Manual" means the most recent edition of the Bureau of Indian Affairs Manual issued by the Department of the Interior.
- 23 (6) Bureau.—The term "Bureau" means the
 24 Bureau of Indian Affairs.

1	(7) Central office.—The term "central of-
2	fice" means the Central Office of the Bureau, and
3	includes the offices of the Central Office that are
4	housed in Washington, D.C. and Albuquerque, New
5	Mexico.
6	(8) Central office plan.—The term
7	"central office plan" means the plan for the reorga-
8	nization of the central office negotiated by the Sec-
9	retary and Indian tribes pursuant to section 103.
10	(9) Department.—The term "Department"
11	means the Department of the Interior.
12	(10) Director.—The term "Director" means,
13	with respect to an area office, the Director of the
14	area office.
15	(11) Function.—The term "function" means
16	any duty, obligation, power, authority, responsibility,
17	right, privilege, activity, or program.
18	(12) Indian tribe.—The term "Indian tribe"
19	has the same meaning as in section 4(e) of the In-
20	dian Self-Determination and Education Assistance
21	Act (25 U.S.C. 450b(e)).
22	(13) Secretary.—The term "Secretary"

means the Secretary of the Interior.

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1	(14) Superintendent.—The term "Super-
2	intendent" means the Superintendent of an agency
3	office.
4	(15) Tribal Priority Allocation Ac-
5	COUNT.—The term "tribal priority allocation ac-
6	count" means an account so designated by the Bu-
7	reau, with respect to which program priorities and
8	funding levels are established by individual Indian
9	tribes.
10	(16) Tribal recurring base funding.—The
11	term "tribal recurring base funding" means recur-
12	ring base funding (as defined and determined by the
13	Secretary) for the tribal priority allocation accounts
14	of an Indian tribe allocated to a tribe by the Bureau.
15	TITLE I—REORGANIZATION
16	COMPACTS
17	SEC. 101. REORGANIZATION OF AREA OFFICES.
18	(a) In General.—Notwithstanding any other provi-
19	sion of law—
20	(1) not later than 30 days after the date of en-
21	actment of this Act, the Secretary shall notify in
22	writing each Indian tribe served by an area office of
23	the time and place of the initial prenegotiation meet-
24	ing to establish a schedule for negotiations under
25	this subsection; and

1 (2) not later than 150 days after the date of 2 enactment of this Act, the Secretary shall conclude 3 negotiations with the Indian tribes served by each area office on a reorganization plan for the area office. 5 6 (b) Contents of Area Office Plans.— 7 (1) IN GENERAL.—Each area office plan that is 8 prepared pursuant to this subsection shall provide 9 for the organization of the area office covered under 10 the plan. To the extent that a majority of the Indian 11 tribes served by the area office do not exercise the 12 option to maintain current organizational structures, 13 functions, or funding priorities pursuant to para-14 graph (3), the reorganization plan shall provide, 15 with respect to the area office covered under the 16 plan, for— 17 (A) the reorganization of the administra-18 tive structure of the area office; 19 (B) the reallocation of personnel (including 20 determinations of office size and functions); 21 (C) the delegation of authority of the Sec-22 retary to the Director, Superintendents, or In-23 dian tribes; 24 (D) transfers of functions;

(E) the specification of functions—

1	(i) retained by the Bureau; or
2	(ii) transferred to Indian tribes served
3	by the area office;
4	(F) the issuance of waivers or other au-
5	thorities by the Secretary so that functions and
6	other responsibilities of the Secretary may be
7	carried out by the area office or transferred to
8	Indian tribes;
9	(G) the promulgation of revised regulations
10	relating to the functions of the area office that
11	are performed by the area office or transferred
12	to Indian tribes;
13	(H) the reordering of funding priorities;
14	and
15	(I) a formula for the transfer, to the tribal
16	recurring base funding for each Indian tribe
17	served by the area office, of unexpended bal-
18	ances of appropriations and other Federal
19	funds made available to the area office in con-
20	nection with any function transferred to Indian
21	tribes pursuant to subparagraph (E)(ii).
22	(2) Share of funding.—An area office plan
23	shall include, for each Indian tribe served by the
24	area office, a negotiated determination of the share
25	of the funds used by the area office on an annual

- basis that is used to support functions and services
 of the Indian tribe (in this subsection referred to as
 the "tribal share").
 - (3) OPTION OF MAINTENANCE OF CURRENT STATUS.—At the option of a majority of the Indian tribes served by an area office, a reorganization plan may provide for the continuation of organizational structures, functions, or funding priorities of the area office that are substantially similar to those in effect at the time of the negotiation of the area office plan.
 - (4) APPROVAL OF AREA OFFICE PLAN BY IN-DIAN TRIBES.—
 - (A) IN GENERAL.—On the date on which the negotiation of an area office plan is concluded, the Secretary shall submit the plan to the Indian tribes served by the area office for approval.
 - (B) EFFECT OF FAILURE OF INDIAN TRIBE TO APPROVE PLAN.—If an Indian tribe served by an area office fails to approve an area office plan by the date that is 60 days after the Secretary submits the plan pursuant to subparagraph (A) to the Indian tribes served by

- that office, the plan shall be considered to have been disapproved by that Indian tribe.
 - (C) REORGANIZATION COMPACT.—If, by the date specified in subparagraph (B), a majority of the Indian tribes approve the area office plan by tribal resolution or other official act of the governing body of each Indian tribe involved, the Secretary shall enter into a reorganization compact pursuant to subsection (c).
 - than 30 days after the date of enactment of this Act, the Secretary shall notify in writing an Indian tribe that is served by an area office that serves only that Indian tribe of the time and place of the initial prenegotiation meeting to establish a schedule for negotiations for an area office plan. If, by not later than 60 days after the date of enactment of this Act, an Indian tribe that is served by an area office that serves only that Indian tribe notifies the Secretary in writing that the Indian tribe elects to enter into negotiations with the Secretary to prepare a reorganization plan for the area office—
 - (A) not later than 150 days after the date of enactment of this Act, the Secretary shall conclude such negotiations; and

1 (B) if, by the date that is 60 days after 2 the date specified in subparagraph (A), the In-3 dian tribe approves the area office plan by trib-4 al resolution or other official act of the govern-5 ing body of the Indian tribe, the Secretary shall 6 enter into a reorganization compact with the 7 Indian tribe to carry out the area office plan. 8 (6) OPTION TO TAKE TRIBAL SHARE.— 9 (A) IN GENERAL.—If— 10 (i) by the date specified in paragraph 11 (4)(B), a majority of the Indian tribes 12 served by an area office fail to approve an 13 area office plan, an Indian tribe may, not 14 later than 60 days after the date specified 15 in paragraph (4)(B), notify the Secretary 16 in writing that the Indian tribe elects to 17 receive directly the tribal share of the In-18 dian tribe; or 19 (ii) by the date specified in paragraph 20 (5)(B), the Indian tribe served by an area 21 office fails to approve an area office plan,

the Indian tribe may, not later than 60

days after the date specified in paragraph

(5)(B), notify the Secretary in writing that

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1	the Indian tribe elects to receive directly
2	the tribal share of the Indian tribe.
3	(B) AGREEMENT.—Not later than 30 days
4	after the date on which the Secretary receives

- after the date on which the Secretary receives a notice under subparagraph (A), the Secretary shall enter into an agreement with the Indian tribe for the immediate and direct transfer to the Indian tribe of an amount equal to the tribal share (after taking into account any residual amount determined under clause (i)), or if the agreement covers a period of less than 12 months, a prorated amount of the tribal share (after taking into account any residual amount determined under clause (i)). The agreement shall include—
 - (i) a negotiated determination of the amount, if any, of residual Federal funds to be retained by the Secretary for the area office that are minimally necessary to carry out trustee and other functions of the Federal Government that are not delegable to the Indian tribes served by the area office; and
 - (ii) a negotiated description of the responsibilities to be carried out by—

2 (II) the Indian tribe.

- (7) Self-determination and self-govern-Ance authorities not affected.—If an Indian tribe exercises the option to receive a tribal share of funds in accordance with paragraph (6), the exercise of that option may not be construed to limit or restrict any right of that tribe or any other tribe to receive funds under title I or IV of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.), and funds received under that Act may be included as part of the tribal share identified in paragraph (6).
- (8) Secretarial Authority.—If, by the date specified in subsection (c), a majority of the Indian tribes served by an area office fail to approve the plan pursuant to paragraph (4), the organizational structure, functions, and funding priorities of the area office in effect at the time of the negotiation of the area office plan shall be determined by the Secretary, in consultation with the Indian tribes served by that area office, and in a manner consistent with the exercise by any Indian tribe of the option to receive directly the tribal share of the Indian tribe under paragraph (6).

- (c) Area Office Reorganization Compacts.—
- 2 (1) IN GENERAL.—Not later than 30 days after 3 the date on which a majority of the Indian tribes 4 served by the area office that is the subject of a re-5 organization plan have approved the plan pursuant 6 to subsection (b)(4), the Secretary shall enter into 7 an area office reorganization compact with the In-8 dian tribes that have approved the plan to carry out 9 that plan (in this subsection referred to as the "area 10 office reorganization compact").
 - (2) Prohibition against certain limitations.—With respect to an Indian tribe that is not a party to an area office reorganization compact entered into by the Secretary under this subsection, nothing in this section may limit or reduce the level of any service or funding that the Indian tribe would otherwise receive pursuant to applicable Federal law (including title I or IV of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)).

21 SEC. 102. REORGANIZATION OF AGENCY OFFICES.

- 22 (a) In General.—Notwithstanding any other provi-
- 23 sion of law—

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24 (1) not later than 30 days after the date of en-25 actment of this Act, the Secretary shall notify each

- Indian tribe in writing of the time and place of the initial prenegotiation meeting to establish a schedule for negotiations under this subsection; and
 - (2) not later than 150 days after the date of enactment of this Act, the Secretary, acting through the Superintendent (or a designee of the Superintendent) of each agency office, shall conclude negotiations with the Indian tribes served by each agency office on an agency office plan for each agency office.

(b) Contents of Agency Office Plans.—

- (1) In General.—Each agency office plan that is prepared by the Secretary pursuant to this subsection shall provide for the organization of the agency office covered under the plan. To the extent that a majority of the Indian tribes served by the agency office do not exercise the option to maintain current organizational structures, functions, or funding priorities pursuant to paragraph (3), the agency office plan shall provide, with respect to the agency office covered under the agency office plan, for—
 - (A) the reorganization of the administrative structure of the agency office;
 - (B) the reallocation of personnel (including determinations of office size and functions);

1	(C) the delegation of authority of the Sec-
2	retary to the Superintendent or Indian tribes;
3	(D) transfers of functions;
4	(E) the specification of functions—
5	(i) retained by the Bureau; or
6	(ii) transferred to Indian tribes served
7	by the agency office;
8	(F) the issuance of waivers or other au-
9	thorities by the Secretary so that functions and
10	other responsibilities of the Secretary may be
11	carried out by the agency office or transferred
12	to Indian tribes;
13	(G) the promulgation of revised regulations
14	relating to the functions of the agency office
15	that are carried by the agency office or trans-
16	ferred to Indian tribes;
17	(H) the reordering of funding priorities;
18	and
19	(I) a formula for the transfer, to the tribal
20	recurring base funding for each Indian tribe
21	served by the agency office, of unexpended bal-
22	ances of appropriations and other Federal
23	funds made available to the agency office in
24	connection with any function transferred to In-
25	dian tribes pursuant to subparagraph (E)(ii).

- (2) SHARE OF FUNDING.—An agency office plan shall include, for each Indian tribe served by the agency office, a negotiated determination of the share of the Indian tribe of the funds used by the agency office on an annual basis that is used to support functions and services of the Indian tribe (in this subsection referred to as the "tribal share").
 - (3) OPTION OF MAINTENANCE OF CURRENT STATUS.—At the option of a majority of the Indian tribes served by an agency office, an agency office plan may provide for the continuation of organizational structures, functions, or funding priorities of the agency office that are substantially similar to those in effect at the time of the development of the agency office plan.
 - (4) APPROVAL OF AGENCY OFFICE PLAN BY IN-DIAN TRIBES.—
 - (A) IN GENERAL.—On the date on which the negotiation of an agency office plan is concluded, the Secretary shall submit the agency office plan to the Indian tribes served by the agency office for approval.
 - (B) EFFECT OF FAILURE OF INDIAN
 TRIBE TO APPROVE PLAN.—If an Indian tribe
 served by an agency office fails to approve an

agency office plan by the date that is 60 days after the Secretary submits the plan pursuant to subparagraph (A) to the Indian tribes served by that office, the plan shall be considered to

have been disapproved by that Indian tribe.

- (C) REORGANIZATION COMPACT.—If, by the date specified in subparagraph (B), a majority of the Indian tribes approve the agency office plan by a tribal resolution or other official act of the governing body of each Indian tribe involved, the Secretary shall enter into a reorganization compact pursuant to subsection (c).
- than 30 days after the date of enactment of this Act, the Secretary shall notify in writing an Indian tribe that is served by an agency office that serves only that Indian tribe of the time and place of the initial prenegotiation meeting to establish a schedule for negotiations for an agency office plan. If, by not later than 60 days after the date of enactment of this Act, an Indian tribe that is served by an agency office that serves only that Indian tribe notifies the Secretary in writing that the Indian tribe elects to

1	enter into negotiations with the Secretary to prepare
2	a reorganization plan for the agency office—
3	(A) not later than 150 days after the date
4	of enactment of this Act, the Secretary shall
5	conclude such negotiations; and
6	(B) if, by the date that is 60 days after
7	the date specified in subparagraph (A), the In-
8	dian tribe approves the agency office plan by
9	tribal resolution or other official act of the gov-
10	erning body of the Indian tribe, the Secretary
11	shall enter into a reorganization compact with
12	the Indian tribe to carry out the area office
13	plan.
14	(6) OPTION TO TAKE TRIBAL SHARE.—
15	(A) In general.—If—
16	(i) by the date specified in paragraph
17	(4)(B), a majority of the Indian tribes
18	served by an agency office fail to approve
19	an agency office plan, an Indian tribe may,
20	not later than 60 days after the date speci-
21	fied in paragraph (4)(B), notify the Sec-
22	retary in writing that the Indian tribe
23	elects to receive directly the tribal share of
24	the Indian tribe; or

1	(ii) by the date specified in paragraph
2	(5)(B), the Indian tribe served by an agen-
3	cy office fails to approve an agency office
4	plan, the Indian tribe may, not later than
5	60 days after the date specified in para-
6	graph (5)(B), notify the Secretary in writ-
7	ing that the Indian tribe elects to receive
8	directly the tribal share of the Indian tribe.
9	(B) AGREEMENT.—Not later than 30 days
10	after the date on which the Secretary receives
11	a notice under subparagraph (A), the Secretary
12	shall enter into an agreement with the Indian
13	tribe for the immediate and direct transfer to
14	the Indian tribe of an amount equal to the trib-
15	al share (after taking into account any residual
16	amount under clause (i)), or if the agreement
17	covers a period of less than 12 months, a pro-
18	rated amount of the tribal share (after taking
19	into account any residual amount under clause
20	(i)). The agreement shall include—
21	(i) a negotiated determination of the
22	amount, if any, of residual Federal funds
23	to be retained by the Secretary for the
24	agency office that are minimally necessary

to carry out trustee and other functions of

1	the Federal Government that are not dele-
2	gable to the Indian tribes served by the
3	agency office; and
4	(ii) a negotiated description of the re-
5	sponsibilities to be carried out by—
6	(I) the agency office; and
7	(II) the Indian tribe.
8	(7) Self-determination and self-govern-
9	ANCE AUTHORITIES NOT AFFECTED.—If an Indian
10	tribe exercises the option to receive a tribal share of
11	funds in accordance with paragraph (6), the exercise
12	of that option may not be construed to limit or re-
13	strict any right of that tribe or any other tribe to
14	receive funds under title I or IV of the Indian Self-
15	Determination and Education Assistance Act (25
16	U.S.C. 450 et seq.), and funds received under that
17	Act may be included as part of the tribal share iden-
18	tified in paragraph (6).
19	(8) Secretarial Authority.—If, by the date
20	specified in subsection (c), a majority of the Indian
21	tribes served by an agency office fail to approve the
22	plan pursuant to paragraph (4), the organizational
23	structure, functions, and funding priorities of the

agency office in effect at the time of the negotiation

of the agency office plan shall be determined by the

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Secretary, in consultation with the Indian tribes served by that agency office, and in a manner consistent with the exercise by any Indian tribe of the option to receive directly the tribal share of the Indian tribe under paragraph (6).

(c) AGENCY OFFICE REORGANIZATION COMPACTS.—

- (1) IN GENERAL.—Not later than 30 days after the date on which a majority of the Indian tribes served by an agency office that is the subject of an agency office plan have approved that plan pursuant to subsection (b)(4), the Secretary shall enter into a reorganization compact with the Indian tribes to carry out the agency office plan (in this subsection referred to as the "agency office reorganization compact").
- (2) Prohibition against certain limitations.—With respect to an Indian tribe that is not a party to an agency office reorganization compact entered into under this subsection, nothing in this section may limit or reduce the level of any service or funding that the Indian tribe would otherwise receive pursuant to applicable Federal law (including title I or IV of the Indian Self-Determination and Education Assistance Act (25 U.S.C. 450 et seq.)).

1 SEC. 103. REORGANIZATION OF CENTRAL OFFICE.

2	(a) In General.—Notwithstanding any other provi-
3	sion of law—
4	(1) not later than 30 days after the date of en-
5	actment of this Act, the Secretary shall notify in
6	writing each Indian tribe of the time and place of
7	the initial prenegotiation meeting to establish a
8	schedule for negotiations under this subsection; and
9	(2) not later than 150 days after the date of
10	enactment of this Act, the Secretary shall conclude
11	negotiations with Indian tribes on a reorganization
12	plan for the central office. The Secretary shall nego-
13	tiate on an area-by-area basis with a representative
14	from each of the Indian tribes in each area, to deter-
15	mine the appropriate allocation of personnel and
16	funding made available to the central office to serve
17	the area and agency offices and Indian tribes in
18	each area office.
19	(b) CONTENT OF CENTRAL OFFICE PLAN.—
20	(1) IN GENERAL.—The central office plan shall
21	provide for determinations on the basis of the nego-
22	tiations described in subsection (a) concerning—
23	(A) which portion of the funds made avail-
24	able to the Secretary for the central office
25	shall—

1	(i) be used to support the area and
2	agency offices in each area; or
3	(ii) be considered funds that may be
4	transferred directly to Indian tribes in
5	each area pursuant to a formula developed
6	pursuant to paragraph (2)(J); and
7	(B) the allocation of the personnel of the
8	central office to provide support to the area and
9	agency offices.
10	(2) Reallocation of funds and person-
11	NEL.—In developing the central office plan, to the
12	extent that the Secretary and the Indian tribes do
13	not exercise the option to maintain current organiza-
14	tional structures, functions, or funding priorities, the
15	central office plan shall provide, to the extent nec-
16	essary to accommodate the determinations made
17	under paragraph (1), for—
18	(A) the reorganization of the administra-
19	tive structure of the central office;
20	(B) the reallocation of personnel (including
21	determinations of office size and functions);
22	(C) the delegation of authority of the Sec-
23	retary carried out through the central office to
24	the Directors, Superintendents, or Indian
25	tribes;

1	(D) transfers of functions;
2	(E) the specification of functions—
3	(i) retained by the central office; or
4	(ii) transferred to area offices, agency
5	offices or Indian tribes;
6	(F) the issuance of waivers or other au-
7	thorities by the Secretary so that functions and
8	other responsibilities of the Secretary may be
9	carried out by the central office or transferred
10	to area offices, agency offices, or Indian tribes;
11	(G) the promulgation of revised regulations
12	relating to the functions of the central office
13	that are carried by the central office or trans-
14	ferred to area offices, agency offices, or Indian
15	tribes;
16	(H) the reordering of funding priorities;
17	(I) allocation formulas to provide for the
18	remaining services to be provided to the area
19	and agency offices and Indian tribes by the
20	central office; and
21	(J) with respect to the transfer of funds to
22	the area and agency offices and Indian tribes in
23	each area, a formula, negotiated with the tribal
24	representatives identified in subsection (a), for
25	the transfer to the Indian tribes of all or a por-

1	tion	of	the	funds	described	in	paragraph
2	(1)(A	(ii)).				

(3) Share of funding.—The central office plan shall include, for each Indian tribe, a negotiated determination of the share of the Indian tribe (in this subsection referred to as the "tribal share") of the funds used by the central office on an annual basis (after any funds identified in paragraph (1)(A)(ii) have been allocated directly to Indian tribes) to support functions and services of the Indian tribe and to provide the personnel and services identified in subsection (a) to serve the Indian tribe.

(4) OPTION TO TAKE TRIBAL SHARE.—

(A) IN GENERAL.—An Indian tribe may, not later than 60 days after the date specified in subsection (c), notify the Secretary in writing that the Indian tribe elects to receive directly the tribal share for that Indian tribe determined under paragraph (3) if that Indian tribe—

(i) receives a tribal share of an area office under section 101(b) and also receives a tribal share of an agency office under section 102(b); or

1	(ii) receives a share pursuant to title
2	I or IV of the Indian Self-Determination
3	and Education Assistance Act (25 U.S.C.
4	450 et seq.).
5	(B) AGREEMENT.—Not later than 30 days

(B) AGREEMENT.—Not later than 30 days after the date on which an Indian tribe provides written notification to the Secretary under subparagraph (A), the Secretary shall enter into an agreement with the Indian tribe for the immediate and direct transfer to the Indian tribe of an amount equal to the tribal share (taking into account any residual amount determined under clause (i)), or if the period covered by the agreement is less than 12 months, a prorated amount of the tribal share (taking into account any residual amount determined under clause (i)). The agreement shall include—

(i) a negotiated determination of the amount of residual Federal funds to be retained by the Secretary for the central office that are minimally necessary to carry out trustee and other functions of the Federal Government that are not delegable to the Indian tribes served by the central office; and

1	(ii) a negotiated description of the re-
2	sponsibilities to be carried out by—
3	(I) the central office; and
4	(II) the Indian tribe.
5	(5) Self-determination and self-govern-
6	ANCE AUTHORITIES NOT AFFECTED.—If an Indian
7	tribe exercises the option to receive a tribal share of
8	funds in accordance with paragraph (4), the exercise
9	of that option may not be construed to limit or re-
10	strict any right of that tribe or any other tribe to
11	receive funds under title I or IV of the Indian Self-
12	Determination and Education Assistance Act (25
13	U.S.C. 450 et seq.), and funds received under that
14	Act may be included as part of the tribal share iden-
15	tified in paragraph (4).
16	(c) Central Office Reorganization Com-
17	PACTS.—
18	(1) In general.—Not later than 90 days after
19	the Secretary has concluded a negotiation of a
20	central office plan pursuant to subsection (a), the
21	Secretary shall, for each area office, enter into a
22	central office reorganization compact with the Indian
23	tribes in that area to implement the central office
24	plan (in this subsection referred to as the "central
25	office reorganization compact"). The Secretary may

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not implement the component of a central office plan relating to an area until such time as a majority of the Indian tribes in that area have entered into a central office reorganization compact. If a majority of the Indian tribes in an area do not enter into a central office reorganization compact with the Secretary pursuant to this paragraph, the organizational structure, functions, and funding priorities of the central office relating to the area and agency offices and Indian tribes in that area and in effect at the time of the negotiation of the central office plan shall be determined by the Secretary, in consultation with the Indian tribes served by each area office, and in a manner that is consistent with the exercise by any Indian tribe of the option to receive directly the tribal share of the Indian tribe under subsection (b)(4).

(2) Coordination with area and agency Office Plans.—Each central office reorganization compact entered into by the Secretary under this subsection shall specify that in the event the Secretary determines that a central office reorganization compact is inconsistent with a related area office reorganization compact entered into under section 101(c) or a related agency office reorganization

- 1 compact entered into under section 102(c), the Sec-
- 2 retary, in negotiation with the Indian tribes that are
- 3 parties to the central office reorganization compact,
- 4 shall amend the compact to make such modifications
- 5 as are necessary to ensure consistency with the ap-
- 6 plicable area or agency office plan.

7 SEC. 104. AUTHORITY TO SPEND FUNDS.

- 8 Each Indian tribe that receives funds under this title
- 9 shall administer and expend those funds in a manner con-
- 10 sistent with the authorities provided to Indian tribes under
- 11 the Indian Self-Determination and Education Assistance
- 12 Act (25 U.S.C. 450 et seq.).

13 SEC. 105. SAVINGS PROVISIONS.

- 14 (a) In General.—Notwithstanding any other provi-
- 15 sion of this title, all orders, determinations, rules, regula-
- 16 tions, permits, agreements, grants, contracts, certificates,
- 17 licenses, registrations, privileges, and other administrative
- 18 actions—
- 19 (1) that have been issued, made, granted, or al-
- lowed to become effective by the President, any Fed-
- eral agency or official thereof, or by a court of com-
- 22 petent jurisdiction, in the performance of any func-
- 23 tion that is transferred to Indian tribes pursuant to
- a reorganization compact that the Secretary enters
- into pursuant to section 101, 102, or 103; and

1 (2) that are in effect on the effective date of the 2 reorganization compact, or were final before the ef-

3 fective date of the reorganization compact and are to

4 become effective on or after such date;

- 5 shall continue in effect according to their terms until
- 6 modified, terminated, superseded, set aside, or revoked in
- 7 accordance with law by the President, the Secretary, or
- 8 other authorized official, a court of competent jurisdiction,
- 9 or by operation of law.

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(b) Proceedings Not Affected.—

- (1) In GENERAL.—The provisions of a reorganization compact that the Secretary enters into pursuant to section 101, 102, or 103 shall not affect any proceedings, including notices of proposed rule-making, or any application for any license, permit, certificate, or financial assistance pending before the Bureau at the time the reorganization compact takes effect, with respect to the functions transferred by the reorganization compact.
- (2) Continuation of proceedings.—The proceedings and applications referred to in paragraph (1) shall be continued. Orders shall be issued in such proceedings, appeals shall be taken from such orders, and payments shall be made pursuant to such orders, as if the compact had not been en-

- 1 tered into, and orders issued in any such proceed-
- 2 ings shall continue in effect until modified, termi-
- a nated, superseded, or revoked by a duly authorized
- 4 official, by a court of competent jurisdiction, or by
- 5 operation of law.
- 6 (3) STATUTORY CONSTRUCTION.—Nothing in
- 7 this subsection shall be deemed to prohibit the dis-
- 8 continuance or modification of any such proceeding
- 9 under the same terms and conditions and to the
- same extent that such proceeding could have been
- discontinued or modified if this title had not been
- enacted.
- 13 (c) Nonabatement of Actions.—No suit, action,
- 14 or other proceeding commenced by or against the Bureau
- 15 or by or against any individual in the official capacity of
- 16 such individual as an officer of the Bureau shall abate by
- 17 reason of the enactment of this title.

18 SEC. 106. ADDITIONAL CONFORMING AMENDMENTS.

- 19 (a) RECOMMENDED LEGISLATION.—After consulta-
- 20 tion with Indian tribes and the appropriate committees of
- 21 the Congress, the Secretary shall prepare and submit to
- 22 the Congress appropriate recommendations for legislation
- 23 containing technical and conforming amendments to re-
- 24 flect the changes made pursuant to this title.

- 1 (b) Submission to the Congress.—Not later than
- 2 120 days after the effective date of this title, the Secretary
- 3 shall submit to the Congress the recommended legislation
- 4 referred to in subsection (a).

5 SEC. 107. AUTHORIZATION OF APPROPRIATIONS.

- 6 There are authorized to be appropriated such sums
- 7 as may be necessary to carry out this title.
- 8 SEC. 108. EFFECTIVE DATE.
- 9 This title shall take effect on the date of enactment
- 10 of this Act.
- 11 SEC. 109. SEPARABILITY.
- 12 If a provision of this title or its application to any
- 13 person or circumstance is held invalid, neither the remain-
- 14 der of this title nor the application of the provision to
- 15 other persons or circumstances shall be affected.
- 16 SEC. 110. SUSPENSION OF CERTAIN ADMINISTRATIVE AC-
- 17 TIONS.
- 18 (a) In General.—Notwithstanding any other provi-
- 19 sion of law, during the 2-year period beginning on the date
- 20 of enactment of this Act, the Secretary shall suspend the
- 21 implementation of all administrative activities that affect
- 22 the Bureau associated with reinventing government, na-
- 23 tional performance review, or other down sizing initiatives
- 24 of the executive branch of the Federal Government.

- 1 (b) Consideration of Compacts.—During the pe-
- 2 riod specified in subsection (a), the reorganization com-
- 3 pacts entered into under this title shall be deemed to sat-
- 4 isfy the goals of the initiatives referred to in subsection
- 5 (a).

6 SEC. 111. STATUTORY CONSTRUCTION.

- 7 Nothing in this title may be construed to alter or di-
- 8 minish the Federal trust responsibility to Indian tribes,
- 9 individual Indians, or Indians with trust allotments.

10 SEC. 112. TRIBAL AUTHORITY RECOGNIZED.

- Nothing in this title may be construed to prohibit or
- 12 limit the capacity of 2 or more Indian tribes to authorize,
- 13 by tribal resolution or other official act of the governing
- 14 body of each Indian tribe involved, a group of Indian
- 15 tribes to exercise any authority granted to an Indian tribe
- 16 under this title, except that the approval of an area office
- 17 or agency office reorganization plan under sections
- 18 101(b)(4) and 102(b)(4), and the entering into a central
- 19 office reorganization compact under section 103(c)(1),
- 20 shall be authorized by the separate tribal resolution or
- 21 other official act of the governing body of each Indian
- 22 tribe involved.

23 SEC. 113. RENEGOTIATION AUTHORITY.

- The Indian tribes served by an agency or area office
- 25 may annually exercise any authorities that the Indian

- 1 tribes are authorized to exercise under this title during
- 2 any calendar year that begins after the date of enactment
- 3 of this Act, including authorities relating to the negotia-
- 4 tion of reorganization plans and the election to receive
- 5 tribal shares. In any case in which an Indian tribe exer-
- 6 cises an authority pursuant to the preceding sentence, the
- 7 timeframes set forth in this title shall be calculated from
- 8 the annual anniversary date of the date of enactment of
- 9 this Act.

10 SEC. 114. DISCLOSURE OF INFORMATION.

- 11 (a) In General.—Upon entering into negotiations
- 12 required under sections 101, 102, and 103, and in a timely
- 13 manner throughout that negotiation process, the Secretary
- 14 shall provide to Indian tribes the budgetary, structural,
- 15 administrative, and legal information that is necessary for
- 16 the negotiated reorganization of the agency offices, area
- 17 offices, and central office.
- 18 (b) Technical Assistance.—Upon the request of
- 19 an Indian tribe, the Secretary shall provide such technical
- 20 assistance as may be required to interpret the information
- 21 provided under subsection (a).

1	TITLE II—AMENDMENT TO THE
2	INDIAN SELF-DETERMINA-
3	TION AND EDUCATION AS-
4	SISTANCE ACT
5	SEC. 201. BUDGET DEVELOPMENT.
6	The Indian Self-Determination and Education Assist-
7	ance Act (25 U.S.C. 450 et seq.) is amended by adding
8	at the end the following new title:
9	"TITLE V—BUDGET
10	DEVELOPMENT
11	"SEC. 501. PARTICIPATION OF INDIAN TRIBES IN THE DE-
12	VELOPMENT OF BUDGET REQUESTS.
13	"(a) Budget Requests for the Bureau of In-
14	DIAN AFFAIRS.—Notwithstanding any other provision of
15	law, not later than 120 days after the date of enactment
16	of this title, the Secretary of the Interior shall establish
17	a program—
18	"(1) to provide information to Indian tribes
19	concerning the development of budget requests for
20	the Bureau of Indian Affairs that are submitted to
21	the President by the Secretary of the Interior for in-
22	clusion in the annual budget of the President sub-
23	mitted to the Congress pursuant to section 1108 of
24	title 31, United States Code; and

1	"(2) to ensure, to the maximum extent prac-
2	ticable, the participation by each Indian tribe in the
3	development of the budget requests referred to in
4	paragraph (1).
5	"(b) Budget Requests for the Indian Health
6	SERVICE.—Notwithstanding any other provision of law,
7	not later than 120 days after the date of enactment of
8	this title, the Secretary of Health and Human Services
9	shall establish a program—
10	"(1) to provide information to Indian tribes
11	concerning the development of budget requests by
12	the Secretary of Health and Human Services for the
13	Indian Health Service that are submitted to the
14	President by the Secretary of Health and Human
15	Services for inclusion in the annual budget referred
16	to in subsection $(a)(1)$; and
17	"(2) to ensure, to the maximum extent prac-
18	ticable, the participation by each Indian tribe in the
19	development of the budget requests referred to in
20	paragraph (1).
21	"(c) Requirements for Programs.—
22	"(1) In general.—Each program established
23	under this section shall, to the maximum extent
24	practicable—
25	"(A) provide for the estimation of—

1	"(i) the funds authorized to be appro-
2	priated on an annual basis for the benefit
3	of Indian tribes; and
4	"(ii) for each Indian tribe, the portion
5	of the funds described in clause (i) that
6	will be provided for the benefit of the In-
7	dian tribe;
8	"(B) provide, for each Indian tribe—
9	"(i) the opportunity to establish prior-
10	ities for using the estimated funds de-
11	scribed in subparagraph (A)(ii); and
12	"(ii) the authority and flexibility to
13	design tribal and Federal programs that
14	receive Federal funds to best meet the
15	needs of the community served by the In-
16	dian tribe; and
17	"(C) provide for the collection and dissemi-
18	nation of information that is necessary for ef-
19	fective planning, evaluation, and reporting by
20	the Secretary of the Interior or the Secretary of
21	Health and Human Services and Indian tribes
22	concerning the comparative social and public
23	health conditions of Indian communities (as de-
24	fined and determined by the Secretary of the
25	Interior and the Secretary of Health and

1	Human Services) at local, regional, and na-
2	tional levels.
3	"(2) Duties of the secretaries.—In carry-
4	ing out the programs established under this section
5	the Secretary of the Interior and the Secretary of
6	Health and Human Services shall—
7	"(A) use any information provided by In-
8	dian tribes concerning the priorities referred to
9	in paragraph (1)(B);
10	"(B) support the creation of stable recur-
11	ring base funding (as defined and determined
12	by each such Secretary) for each Indian tribe
13	"(C) seek to maintain stability in the plan-
14	ning and allocation of the amounts provided for
15	in the budget of the Bureau of Indian Affairs
16	and the Indian Health Service for Indian tribes
17	and
18	"(D) assess the Federal programs or as-
19	sistance provided to each Indian tribe to deter-
20	mine—
21	"(i) the relative need for providing
22	Federal funds to carry out each such pro-
23	gram; and

1	"(ii) the amount of recurring base
2	funding available to each Indian tribe to
3	carry out each such program.
4	"(3) Contracts, grants, and annual fund-
5	ING AGREEMENTS.—To provide, to the maximum ex-
6	tent practicable, for the full participation by the gov-
7	erning bodies of Indian tribes on an effective govern-
8	ment-to-government basis in carrying out the collec-
9	tion and sharing of information under this section,
10	the Secretary of the Interior or the Secretary of
11	Health and Human Services may—
12	"(A) enter into a self-determination con-
13	tract with an Indian tribe or make a grant to
14	an Indian tribe pursuant to section 102 or 103;
15	"(B) with respect to the Secretary of
16	Health and Human Services, enter into a fund-
17	ing agreement with a participating Indian tribe
18	pursuant to title III; and
19	"(C) with respect to the Secretary of the
20	Interior, enter into a funding agreement with a
21	participating Indian tribe pursuant to title IV.
22	"SEC. 502. ASSESSMENT METHODOLOGY.
23	"(a) In General.—Not later than 180 days after
24	the date of enactment of this title, the Secretary shall,
25	in cooperation with Indian tribes, and in accordance with

the negotiated rulemaking procedures under subchapter III of chapter 5 of title 5, United States Code (as in effect 3 on the date of enactment of this title), promulgate stand-4 ardized assessment methodologies to be used in carrying 5 out any budget determination for the Bureau concerning the levels of funding that are necessary to fund each pro-6 gram area (as defined and determined by the Secretary) 8 of the Bureau. 9 "(b) Participation by Indian Tribes.—In carry-10 ing out subsection (a), the Secretary shall take such action as may be necessary to ensure, to the maximum extent 11 12 practicable, the direct and active participation of Indian tribes at the local, regional, and national levels in the negotiated rulemaking process specified in subchapter III of 14 15 chapter 5 of title 5, United States Code. "(c) Committee.— 16 17 "(1) Composition.—The negotiated 18 making committee established pursuant to the re-19 quirements of section 565 of title 5, United States 20 Code (as in effect on the date of enactment of this 21 title), to carry out subsection (a) shall only be com-22 prised of—

"(A) individuals who represent the Federal

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Government; and

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1	"(B) individuals who represent Indian
2	tribes.
3	"(2) Representation by Indian Tribes.—A
4	majority of the members of the committee referred
5	to in paragraph (1) shall be individuals who rep-
6	resent Indian tribes.
7	"(d) Adaptation of Procedures.—The Secretary
8	shall adapt the negotiated rulemaking procedures carried
9	out under this section in the same manner as the Sec-
10	retary adapts, in accordance with section 407(e), the pro-
11	cedures carried out pursuant to section 407.
12	"SEC. 503. REPORTS TO THE CONGRESS.
13	"At the earliest practicable date after the date of pro-
14	mulgation of the regulations under section 502 on which
15	the Secretary of the Interior submits a budget request to
16	the President for inclusion in the annual budget of the
17	President submitted to the Congress pursuant to section
18	1108 of title 31, United States Code, and annually there-
19	after, the Secretary shall prepare and submit to the Presi-
20	dent for inclusion in the annual budget submitted to the
21	Congress, a report that—
22	"(1) describes the standardized methodologies
23	that are the subject of the regulations promulgated
24	pursuant to section 502; and
25	"(2) includes—

1	"(A) for each program area of the Bureau
2	of Indian Affairs, an assessment of the level of
3	funding that is necessary to fund the program
4	area; and
5	"(B) for each Indian tribe served by a pro-
6	gram area referred to in paragraph (2)—
7	"(i) an assessment of the level of
8	funding that is necessary for each Indian
9	tribe served by the program area;
10	"(ii) the total amount of funding nec-
11	essary to cover all program areas with re-
12	spect to which the tribe receives services
13	(as determined by taking the aggregate of
14	the applicable amounts determined under
15	paragraph (3)); and
16	"(iii) a breakdown, for each program
17	area with respect to which the Indian tribe
18	receives service, of the amount determined
19	under clause (ii).
20	"SEC. 504. AUTHORIZATION OF APPROPRIATIONS.
21	"There are authorized to be appropriated such sums
22	as may be necessary to carry out this title.".

TITLE III—REFORM OF THE REG-

2 ULATIONS OF THE BUREAU

OF INDIAN AFFAIRS

- 4 SEC. 301. BIA MANUAL.
- 5 (a) IN GENERAL.—Not later than 180 days after the
- 6 date of enactment of this Act, the Secretary shall—
- 7 (1) conduct a review of all provisions of the
- 8 BIA Manual;
- 9 (2) promulgate as proposed regulations those
- provisions of the BIA Manual that the Secretary
- deems necessary for the efficient implementation of
- the Federal functions retained by the Bureau under
- the reorganization compacts authorized by this Act;
- 14 and
- 15 (3) revoke all provisions of the BIA Manual
- that are not promulgated as proposed regulations
- under paragraph (2).
- 18 (b) Consultation With Indian Tribes.—In car-
- 19 rying out subsection (a), the Secretary shall, to the maxi-
- 20 mum extent practicable, consult with Indian tribes in such
- 21 manner as to provide for the full participation of Indian
- 22 tribes.
- 23 SEC. 302. TASK FORCE.
- 24 (a) Establishment of Task Force.—

1	(1) IN GENERAL.—Not later than 90 days after
2	the date of enactment of this Act, the Secretary
3	shall establish a task force on regulatory reform
4	(hereafter in this section referred to as the "task
5	force'').
6	(2) Duties.—The task force shall—
7	(A) review the regulations under title 25
8	Code of Federal Regulations; and
9	(B) make recommendations concerning the
10	revision of the regulations.
11	(3) Membership.—The task force shall be
12	composed of 16 members, appointed by the Sec-
13	retary, including 12 members who are representa-
14	tives of Indian tribes from each of the 12 areas
15	served by area offices.
16	(4) Initial meeting.—Not later than 60 days
17	after the date on which all members of the task
18	force have been appointed, the task force shall hold
19	its first meeting.
20	(5) Meetings.—The task force shall meet at
21	the call of the Chairperson.
22	(6) Quorum.—A majority of the members of
23	the task force shall constitute a quorum, but a lesser
24	number of members may hold hearings.

1	(7) Chairperson.—The task force shall select
2	a Chairperson from among its members.
3	(b) Reports.—
4	(1) Reports to secretary.—The task force
5	shall submit to the Secretary such reports as the
6	Secretary determines to be appropriate.
7	(2) Report to the congress and to indian
8	TRIBES.—In addition to submitting the reports de-
9	scribed in paragraph (1), not later than 120 days
10	after its initial meeting, the task force shall prepare,
11	and submit to the Congress and to the governing
12	body of each Indian tribe, a report that includes—
13	(A) the findings of the task force concern-
14	ing the review conducted pursuant to subsection
15	(a)(2)(A); and
16	(B) the recommendations described in sub-
17	section $(a)(2)(B)$.
18	(c) Powers of the Task Force.—
19	(1) Hearings.—The task force may hold such
20	hearings, sit and act at such times and places, take
21	such testimony, and receive such evidence as the
22	task force considers advisable to carry out the duties
23	of the task force specified in subsection (a)(2).
24	(2) Information from federal agencies.—
25	The task force may secure directly from any Federal

- department or agency such information as the task force considers necessary to carry out the duties of the task force specified in subsection (a)(2).
 - (3) Postal services.—The task force may use the United States mails in the same manner and under the same conditions as other departments and agencies of the Federal Government.
 - (4) GIFTS.—The task force may accept, use, and dispose of gifts or donations of services or property.

(d) Task Force Personnel Matters.—

- (1) Compensation of members.—Members of the task force who are not officers or employees of the Federal Government shall serve without compensation, except for travel expenses, as provided under paragraph (2). Members of the task force who are officers or employees of the United States shall serve without compensation in addition to that received for their services as officers or employees of the United States.
- (2) Travel expenses.—The members of the task force shall be allowed travel expenses, including per diem in lieu of subsistence, at rates authorized for employees of agencies under subchapter I of chapter 57 of title 5, United States Code, while

away from their homes or regular places of business
in the performance of services for the task force.

(3) Staff.—

- (A) IN GENERAL.—The Chairperson of the task force may, without regard to the civil service laws, appoint and terminate such personnel as may be necessary to enable the task force to perform its duties.
- (B) PROCUREMENT OF TEMPORARY AND INTERMITTENT SERVICES.—The Chairperson of the task force may procure temporary and intermittent service under section 3109(b) of title 5, United States Code, at rates for individuals that do not exceed the daily equivalent of the annual rate of basic pay prescribed under GS–13 of the General Schedule established under section 5332 of title 5, United States Code.
- 19 (e) TERMINATION OF TASK FORCE.—The task force 20 shall terminate 30 days after the date on which the task 21 force submits its reports to the Congress and to Indian 22 tribes under subsection (b)(2).
- 23 (f) Exemption From Federal Advisory Commit-24 Tee Act.—All of the activities of the task force conducted

- 1 under this title shall be exempt from the Federal Advisory
- 2 Committee Act (5 U.S.C. App.).
- 3 (g) Prohibition.—Beginning on the date of enact-
- 4 ment of this Act, no provision of any internal manual or
- 5 handbook or other written procedure purporting to govern
- 6 the conduct of the Department in relation to Indian tribes
- 7 shall be binding upon any Indian tribe unless that provi-
- 8 sion has been promulgated as a final regulation in accord-
- 9 ance with applicable Federal law.
- 10 SEC. 303. AUTHORIZATION OF APPROPRIATIONS.
- There are authorized to be appropriated such sums
- 12 as may be necessary to carry out this title.

C