105TH CONGRESS 2D SESSION

S. 2178

To amend the National Housing Act to authorize the Secretary of Housing and Urban Development to insure mortgages for the acquisition, construction, or substantial rehabilitation of child care and development facilities and to establish the Children's Development Commission to certify such facilities for such insurance, and for other purposes.

IN THE SENATE OF THE UNITED STATES

June 16, 1998

Mr. Kohl (for himself and Mr. D'Amato) introduced the following bill; which was read twice and referred to the Committee on Banking, Housing, and Urban Affairs

A BILL

To amend the National Housing Act to authorize the Secretary of Housing and Urban Development to insure mortgages for the acquisition, construction, or substantial rehabilitation of child care and development facilities and to establish the Children's Development Commission to certify such facilities for such insurance, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Children's Develop-
- 3 ment Commission Act".

4 SEC. 2. CONGRESSIONAL FINDINGS.

- 5 Congress finds the following:
 - (1) The need for quality nursery schools, both full-time and part-time child care centers and after-school programs, after school programs, neighbor-hood-run mothers-day-out programs, and family child care providers has grown among working parents, and parents who stay at home, who want their children to have access to early childhood education.
 - (2) All parents should have access to safe, stimulating, and educational early childhood education programs for their children, whether such programs are carried out in a child care center, a part-time nursery school (including a nursery school operated by a religious organization), or a certified child care provider's home.
 - (3) The number of available enrollment opportunities for children to receive quality child care services is not meeting the demand for such services.
 - (4) In 1995 there were about 21,000,000 children less than 6 years of age, of whom 31 percent were participating in center-based child care services and 14 percent were receiving child care in homes.

- Between 1992 and 2005 the participation of women 2 24 to 54 years of age in the labor force is projected 3 to increase from 75 percent to 83 percent.
 - (5) In States that have set up a mechanism to provide capital improvements for child care facilities, the demand for services of such facilities still has not been met.
- 8 (6) The United States is behind other western, 9 industrialized countries when it comes to providing 10 child care services. In France, almost 100 percent of 11 all children 3 to 5 years of age attend nursery 12 school. In Germany this number is 65 to 70 percent. 13 In Japan 90 percent of such children attend some form of preschool care. In all of these countries early 14 15 childhood care has proven to increase children's de-16 velopment and performance.

17 SEC. 3. INSURANCE FOR MORTGAGES ON NEW AND REHA-

- 18 BILITATED CHILD CARE AND DEVELOPMENT
- 19 **FACILITIES.**

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- Title II of the National Housing Act (12 U.S.C. 1707)
- 21 et seq.) is amended by adding at the end the following:
- 22 "MORTGAGE INSURANCE FOR CHILD CARE AND
- 23 DEVELOPMENT FACILITIES
- "Sec. 257. (a) Purpose.—The purpose of this sec-
- 25 tion is to facilitate and assist in the provision and develop-
- 26 ment of licensed child care and development facilities.

- 1 "(b) General Insurance Authority.—The Sec-
- 2 retary may insure mortgages (including advances on such
- 3 mortgages during construction) in accordance with the
- 4 provisions of this section and upon such terms and condi-
- 5 tions as the Secretary may prescribe and may make com-
- 6 mitments for insurance of such mortgages before the date
- 7 of their execution or disbursement thereon.
- 8 "(c) Eligible Mortgages.—To carry out the pur-
- 9 pose of this section, the Secretary may insure any mort-
- 10 gage that covers a new child care and development facility,
- 11 including a new addition to an existing child care and de-
- 12 velopment facility (regardless of whether the existing facil-
- 13 ity is being rehabilitated), or a substantially rehabilitated
- 14 child care and development facility, including equipment
- 15 to be used in the operation of the facility, subject to the
- 16 following conditions:
- 17 "(1) APPROVED MORTGAGOR.—The mortgage
- shall be executed by a mortgagor approved by the
- 19 Secretary. The Secretary may, in the discretion of
- the Secretary, require any such mortgagor to be reg-
- 21 ulated or restricted as to charges and methods of fi-
- 22 nancing and, if the mortgagor is a corporate entity,
- as to capital structure and rate of return. As an aid
- 24 to the regulation or restriction of any mortgagor
- 25 with respect to any of the foregoing matters, the

Secretary may make such contracts with and acquire for not more than \$100 such stock or interest in such mortgagor as the Secretary may consider necessary. Any stock or interest so purchased shall be paid for out of the General Insurance Fund, and shall be redeemed by the mortgagor at par upon the termination of all obligations of the Secretary under the insurance.

"(2) Principal obligation.—The mortgage shall involve a principal obligation in an amount not to exceed 90 percent of the estimated value of the property or project, or 95 percent of the estimated value of the property or project in the case of a mortgagor that is a private nonprofit corporation or association (as such term is defined pursuant to section 221(d)(3)), including—

"(A) equipment to be used in the operation of the facility when the proposed improvements are completed and the equipment is installed; or

"(B) a solar energy system (as defined in subparagraph (3) of the last paragraph of section 2(a)) or residential energy conservation measures (as defined in subparagraphs (A) through (G) and (I) of section 210(11) of the National Energy Conservation Policy Act), in

1	cases in which the Secretary determines that
2	such measures are in addition to those required
3	under the minimum property standards and will
4	be cost-effective over the life of the measure.
5	"(3) Amortization and interest.—The
6	mortgage shall—
7	"(A) provide for complete amortization by
8	periodic payments under such terms as the Sec-
9	retary shall prescribe;
10	"(B) have a maturity satisfactory to the
11	Secretary, but in no event longer than 25 years;
12	and
13	"(C) bear interest at such rate as may be
14	agreed upon by the mortgagor and the mortga-
15	gee, and the Secretary shall not issue any regu-
16	lations or establish any terms or conditions that
17	interfere with the ability of the mortgagor and
18	mortgagee to determine the interest rate.
19	"(d) Certification by Children's Development
20	COMMISSION.—The Secretary may not insure a mortgage
21	under this section unless the Children's Development
22	Commission established under section 258 certifies that
23	the facility is in compliance, or will be in compliance not
24	later than 12 months after such certification, with—

- 7 1 "(1) any laws, standards, and requirements ap-2 plicable to such facilities under the laws of the 3 State, municipality, or other unit of general local government in which the facility is or is to be lo-5 cated; and 6 "(2) after the effective date of the standards 7 and requirements established under section 8 258(c)(2), such standards and requirements. 9 "(e) Release.—The Secretary may consent to the 10 release of a part or parts of the mortgaged property or project from the lien of any mortgage insured under this section upon such terms and conditions as the Secretary 12 13 may prescribe. 14 "(f) Mortgage Insurance Terms.—The provisions 15 of subsections (d), (e), (g), (h), (i), (j), (k), (l), and (n) of section 207 shall apply to mortgages insured under this

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- 17 section, except that all references in such subsections to
- 18 section 207 shall be considered, for purposes of mortgage
- insurance under this section, to refer to this section. 19
- 20 "(g) Mortgage Insurance for Fire Safety
- 21 EQUIPMENT LOANS.—
- "(1) AUTHORITY.—The Secretary may, upon 22
- 23 such terms and condition as the Secretary may pre-
- 24 scribe, make commitments to insure and insure
- 25 loans made by financial institutions or other ap-

1	proved mortgagees to child care and development fa-
2	cilities to provide for the purchase and installation
3	of fire safety equipment necessary for compliance
4	with the 1967 edition of the Life Safety Code of the
5	National Fire Protection Association (or any subse-
6	quent edition specified by the Secretary of Health
7	and Human Services).
8	"(2) Loan requirements.—To be eligible for
9	insurance under this subsection a loan shall—
10	"(A) not exceed the Secretary's estimate of
11	the reasonable cost of the equipment fully in-
12	stalled;
13	"(B) bear interest at such rate as may be
14	agreed upon by the mortgagor and the mortga-
15	gee;
16	"(C) have a maturity satisfactory to the
17	Secretary;
18	"(D) be made by a financial institution or
19	other mortgagee approved by the Secretary as
20	eligible for insurance under section 2 or a mort-
21	gagee approved under section 203(b)(1);
22	"(E) comply with other such terms, condi-
23	tions, and restrictions as the Secretary may
24	prescribe; and

- 1 "(F) be made with respect to a child care 2 and development facility that complies with the 3 requirement under subsection (d).
- "(3) Insurance requirements.—The provi-4 5 sions of paragraphs (5), (6), (7), (9), and (10) of 6 section 220(h) shall apply to loans insured under 7 this subsection, except that all references in such 8 paragraphs to home improvement loans shall be con-9 sidered, for purposes of this subsection, to refer to 10 loans under this subsection. The provisions of sub-11 sections (c), (d), and (h) of section 2 shall apply to 12 loans insured under this subsection, except that all 13 references in such subsections to 'this section' or 14 'this title' shall be considered, for purposes of this subsection, to refer to this subsection. 15
- "(h) Schedules and Deadlines.—The Secretary shall establish schedules and deadlines for the processing and approval (or provision of notice of disapproval) of applications for mortgage insurance under this section.
- 20 "(i) Definitions.—For the purposes of this section, 21 the following definitions shall apply:
- "(1) CHILD CARE AND DEVELOPMENT FACILTry.—The term 'child care and development facility'
 means a public facility, proprietary facility, or facil-

1	ity of a private nonprofit corporation or association
2	that—
3	"(A) has as its purpose the care and devel-
4	opment of children less than 12 years of age;
5	and
6	"(B) is licensed or regulated by the State
7	in which it is located (or, if there is no State
8	law providing for such licensing and regulation
9	by the State, by the municipality or other politi-
10	cal subdivision in which the facility is located).
11	The term does not include facilities for school-age
12	children primarily for use during normal school
13	hours. The term includes facilities for training indi-
14	viduals to provide child care and development serv-
15	ices.
16	"(2) Equipment.—The term 'equipment' in-
17	cludes machinery, utilities, and built-in equipment
18	and any necessary enclosures or structures to house
19	them, and any other items necessary for the func-
20	tioning of a particular facility as a child care and
21	development facility, including necessary furniture.
22	Such term includes books, curricular, and program
23	materials.
24	"(3) Mortgage; first mortgage; mortga-
25	GEE.—The term 'mortgage' means a first mortgage

1 on real estate in fee simple, or on the interest of ei-2 ther the lessor or lessee thereof under a lease having 3 a period of not less than 7 years to run beyond the maturity date of the mortgage. The term 'first mort-5 gage' means such classes of first liens as are com-6 monly given to secure advances (including advances 7 during construction) on, or the unpaid purchase 8 price of, real estate under the laws of the State in 9 which the real estate is located, together with the 10 credit instrument or instruments (if any) secured 11 thereby, and any mortgage may be in the form of 12 one or more trust mortgages or mortgage indentures 13 or deeds of trust, securing notes, bonds, or other 14 credit instruments, and, by the same instrument or 15 by a separate instrument, may create a security in-16 terest in initial equipment, whether or not attached 17 to the realty. The term 'mortgagor' has the meaning 18 given the term in section 207(a).

"(j) Limitation on Insurance Authority.—

- "(1) TERMINATION.—No mortgage may be insured under this section or section 223(h) after September 30, 2005, except pursuant to a commitment to insure issued on or before such date.
- 24 "(2) AGGREGATE PRINCIPAL AMOUNT LIMITA-25 TION.—The aggregate principal amount of mort-

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- 1 gages for which the Secretary enters into commit-
- 2 ments to insure under this section or section 223(h)
- on or before the date under paragraph (1) may not
- 4 exceed \$2,000,000,000. If, upon the date under
- 5 paragraph (1), the aggregate insurance authority
- 6 provided under this paragraph has not been fully
- 7 used, the Secretary of the Treasury shall submit a
- 8 report to Congress evaluating the need for continued
- 9 mortgage insurance under this section.".
- 10 "(k) Regulations.—The Secretary shall issue any
- 11 regulations necessary to carry out this section. In issuing
- 12 such regulations, the Secretary shall consult with the Sec-
- 13 retary of Health and Human Services with respect to any
- 14 aspects of the regulations regarding child care and devel-
- 15 opment facilities.".
- 16 SEC. 4. INSURANCE FOR MORTGAGES FOR ACQUISITION OR
- 17 REFINANCING DEBT OF EXISTING CHILD
- 18 CARE AND DEVELOPMENT FACILITIES.
- 19 Section 223 of the National Housing Act (12 U.S.C.
- 20 1715n) is amended by adding at the end the following:
- 21 "(h) Mortgage Insurance for Purchase or Re-
- 22 FINANCING OF EXISTING CHILD CARE AND DEVELOP-
- 23 MENT FACILITIES.—
- 24 "(1) AUTHORITY.—Notwithstanding any other
- provision of this Act, the Secretary may insure

under any section of this title a mortgage executed in connection with the purchase or refinancing of an existing child care and development facility, the purchase of a structure to serve as a child care and development facility, or the refinancing of existing debt of an existing child care and development facility.

- "(2) Purchase of existing facilities and structures.—In the case of the purchase under this subsection of an existing child care and development facility or purchase of an existing structure to serve as such a facility, the Secretary shall prescribe any terms and conditions that the Secretary considers necessary to ensure that—
 - "(A) the facility or structure purchased continues to be used as a child care and development facility; and
 - "(B) the facility complies with the same requirements applicable under subsections (d) and (e) of section 257 to facilities having mortgages insured under such section.
- "(3) Refinancing of existing facilities.—
 In the case of refinancing of an existing child care and development facility, the Secretary shall prescribe any terms and conditions that the Secretary considers necessary to ensure that—

1	"(A) the refinancing is used to lower the
2	monthly debt service costs (taking into account
3	any fees or charges connected with such refi-
4	nancing) of the existing facility;
5	"(B) the proceeds of any refinancing will
6	be employed only to retire the existing indebted-
7	ness and pay the necessary cost of refinancing
8	on the existing facility;
9	"(C) the existing facility is economically
10	viable; and
11	"(D) the facility complies with the same
12	requirements applicable under section 257(d) to
13	facilities having mortgages insured under such
14	section.
15	"(4) Definitions.—For purposes of this sub-
16	section, the terms defined in section 257(i) shall
17	have the same meanings as provided under such sec-
18	tion.
19	"(5) Limitation on insurance authority.—
20	The authority of the Secretary to enter into commit-
21	ments to insure mortgages under this subsection is
22	subject to the limitations under section 257(j).".

1 SEC. 5. CHILDREN'S DEVELOPMENT COMMISSION.

2	Title II of the National Housing Act (12 U.S.C. 1707
3	et seq.) is amended by adding at the end (after section
4	257, as added by section 3 of this Act) the following:
5	"CHILDREN'S DEVELOPMENT COMMISSION
6	"Sec. 258. (a) Establishment.—There is hereby
7	established a commission to be known as the Children's
8	Development Commission.
9	"(b) Membership.—
10	"(1) Appointment.—The Commission shall be
11	composed of 7 members appointed by the President,
12	not later than the expiration of the 3-month period
13	beginning upon the enactment of this section, by and
14	with the advice and consent of the Senate, as fol-
15	lows:
16	"(A) 1 member shall be appointed from
17	among 3 individuals recommended by the Sec-
18	retary of Housing and Urban Development or
19	the Secretary's designee.
20	"(B) 1 member shall be appointed from
21	among 3 individuals recommended by the Sec-
22	retary of Health and Human Services or the
23	Secretary's designee.
24	"(C) 1 member shall be appointed from
25	among 3 individuals recommended by the Sec-

1	retary of the Treasury or the Secretary's des-
2	ignee.
3	"(D) 4 members shall be appointed from
4	among 12 individuals recommended jointly by
5	the Speaker of the House of Representatives,
6	the Majority Leader of the Senate, Minority
7	Leader of the House of Representatives, the
8	Minority Leader of the Senate.
9	"(2) Qualifications of congressionally
10	RECOMMENDED MEMBERS.—Of the members ap-
11	pointed under paragraph (1)(D)—
12	"(A) each shall be an individual who ac-
13	tively participates or is employed in the field of
14	child care and has academic, licensing, or other
15	credentials relating to such participation or em-
16	ployment; and
17	"(B) not more than 2 may be of the same
18	political party.
19	"(3) Terms.—Each appointed member of the
20	Commission shall serve for a term of 3 years.
21	"(4) Vacancies.—Any member appointed to
22	fill a vacancy occurring before the expiration of the
23	term for which the member's predecessor was ap-
24	pointed shall be appointed only for the remainder of
25	that term. A member may serve after the expiration

- of that member's term until a successor has taken office. A vacancy in the Commission shall be filled in the manner in which the original appointment was
- 5 "(5) CHAIRPERSON.—The chairperson of the 6 Commission shall be designated by the President at 7 the time of appointment.

made.

- 8 "(6) QUORUM.—A majority of the members of 9 the Commission shall constitute a quorum for the 10 transaction of business.
- 11 "(7) VOTING.—Each member of the Commis-12 sion shall be entitled to 1 vote, which shall be equal 13 to the vote of every other member of the Commis-14 sion.
- 15 "(8) Prohibition on additional pay.—
 16 Members of the Commission shall serve without
 17 compensation, but shall be reimbursed for travel,
 18 subsistence, and other necessary expenses incurred
 19 in the performance of their duties as members of the
 20 Commission.
- 21 "(c) Functions.—The Commission shall carry out 22 the following functions:
- 23 "(1) CERTIFICATION OF COMPLIANCE.—The 24 Commission shall collect such information and make 25 such determinations as may be necessary to deter-

mine, for purposes of section 257(d), whether child care and development facilities comply, or will be in compliance within 12 months, with—

"(A) any laws, standards, and requirements applicable to such facilities under the laws of the State, municipality, or other unit of general local government in which the facility is or is to be located, and

"(B) after the effective date of the standards and requirements established under paragraph (2), such standards and requirements, and shall issue certifications of such compliance.

"(2) Establishment of standards.—

"(A) STUDY.—Not later than 12 months after the date on which appointment of initial membership of the Commission is completed, the Commission, in consultation with the Secretary of Housing and Urban Development and the Secretary of Health and Human Services, shall conduct a study to determine the laws, standards, and requirements referred to in paragraph (1)(A) that are applicable in each State. Taking into consideration the findings of the study, the Secretary shall establish standards and requirements regarding child care and

development facilities that are designed to ensure that mortgage insurance is provided under section 257 and section 223(h) only for safe, clean, and healthy facilities that provide appropriate care and development services for children.

- "(B) Publication.—The Commission shall issue regulations providing for the standards and requirements established under subparagraph (A) to take effect, for purposes of sections 257(d)(2) and 223(h)(2)(B) and paragraph (1)(B) of this section, not later than 18 months after the date of enactment of this section.
- "(3) SMALL PURPOSE LOANS.—The Commission shall, to the extent amounts are made available for such purpose pursuant to subsection (i) and qualified requests are received, make loans, directly or indirectly to providers of child care and development facilities for reconstruction or renovation of such facilities, subject to the following requirements:
 - "(A) Loans under this paragraph shall be made only for such facilities that are financially and operationally viable, as determined under

1	standards and guidelines to be established by
2	the Commission.
3	"(B) The aggregate amount of loans made
4	under this paragraph to a single borrower may
5	not exceed \$50,000.
6	"(C) A loan made under this paragraph
7	may not have a term to maturity exceeding 7
8	years.
9	"(D) Loans under this paragraph shall
10	bear interest at rates and be made under such
11	other conditions and terms as the Commission
12	shall provide.
13	"(4) Notification.—The Commission shall
14	take such actions as may be necessary to publicize
15	the availability of the programs for mortgage insur-
16	ance under sections 257 and 223(h) and loans under
17	paragraph (3) of this subsection in a manner that
18	ensures that information concerning such programs
19	will be available to child care providers throughout
20	the United States.
21	"(5) Liability insurance.—Not later than 12
22	months after the date on which appointment of ini-
23	tial membership of the Commission is completed, the
24	Commission shall establish standards and guidelines,

applicable to mortgage insurance under sections 257

and 223(h) and loans under paragraph (3) of this subsection, requiring child care providers operating child care and development facilities assisted under such provisions to obtain and maintain liability insurance in such amounts and subject to such requirements as the Commission considers appropriate.

- "(6) Research foundation.—Not later than 12 months after the date of enactment of this section, the Commission shall submit a report to Congress recommending a plan for establishing and funding a foundation that is an entity independent of the Commission (but which maintains association with the Commission), the purpose of which shall be—
 - "(A) to support research relating to child care and development facilities;
 - "(B) to fund pilot programs to test innovative methods for improving child care; and
 - "(C) to engage in activities and publish materials to assist persons interested in mort-gage insurance under sections 257 and 223(h) and other assistance provided by the Commission.
- 25 "(d) Nondiscrimination Requirement.—

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- "(1) IN GENERAL.—The Commission may not 1 2 certify under subsection (c)(1) or carry out any ac-3 tivities of the Commission with respect to any child 4 care and development facility if the provider of the 5 facility discriminates on account of race, color, reli-6 gion (subject to paragraph (2)), national origin, sex 7 (to the extent provided in title IX of the Education 8 Amendments of 1972 (20 U.S.C. 1681 et seq.)), or 9 handicapping condition.
 - "(2) Facilities of Religious organization."

 The prohibition with respect to religion shall not apply to a child care and development facility which is controlled by or which is closely identified with the tenets of a particular religious organization if the application of this subsection would not be consistent with the religious tenets of such organization.
 - "(3) CERTIFICATION.—As a condition of certification under subsection (c)(1) and eligibility for a loan under subsection (c)(3), the provider of a child care and development facility shall certify to the Commission that the provider does not discriminate, as required by the provisions of paragraph (1) of this subsection.
- 25 "(e) Powers.—

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- "(1) Assistance from federal agencies.—
 The Commission may secure directly from any department or agency of the Federal Government such information as the Commission may require for carrying out its functions. Upon request of the Commission, any such department or agency shall furnish such information.
 - "(2) Assistance from general services administrator of General Services shall provide to the Commission, on a reimbursable basis, such administrative support services as the Commission may request.
 - "(3) Assistance from Department of Housing and Urban Development shall, to the extent possible and subject to the discretion of the Secretary, detail any of the personnel of the Department of Housing and Urban Development, on a nonreimbursable basis, to assist the Commission in carrying out its functions under this section.
 - "(4) Mails.—The Commission may use the United States mails in the same manner and under the same conditions as other Federal agencies.
- 25 "(f) Staff.—

"(1) EXECUTIVE DIRECTOR.—The Commission
shall appoint an executive director of the Board, who
shall be compensated at a rate fixed by the Commission, but which shall not exceed the rate established
for level I of the Executive Schedule under title 5,
United States Code.

- "(2) OTHER PERSONNEL.—In addition to the executive director, the Commission may appoint and fix the compensation of such personnel as the Commission considers necessary, in accordance with the provisions of title 5, United States Code, governing appointments to the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates.
- "(g) Reports.—Not later than March 31 of each year, the Commission shall submit a report to the President and Congress regarding the operations and activities of the Commission during the preceding calendar year. Each annual report shall include a copy of the Commission's financial statements and such information and other evidence as is necessary to demonstrate that the activities of the Commission during the year for which the report

is made. The Commission may also submit reports to Con-

- 1 gress and the President at such other times as the Com-
- 2 mission deems desirable.
- 3 "(h) Definitions.—For purposes of this section, the
- 4 terms defined in section 257(i) shall have the same mean-
- 5 ings as provided under such section.
- 6 "(i) AUTHORIZATION OF APPROPRIATIONS.—There
- 7 are authorized to be appropriated to the Commission to
- 8 carry out this section \$10,000,000 for fiscal year 1999,
- 9 to remain available until expended, of which not more than
- 10 \$2,500,000 shall be available for administrative costs of
- 11 the Commission and the remainder of which shall be avail-
- 12 able only for loans under subsection (c)(3).".
- 13 SEC. 6. STUDY OF AVAILABILITY OF SECONDARY MARKETS
- 14 FOR MORTGAGES ON CHILD CARE FACILI-
- 15 **TIES.**
- 16 (a) Study.—The Secretary of the Treasury shall
- 17 conduct a study of the secondary mortgage markets to de-
- 18 termine—
- 19 (1) whether such a market exists for purchase
- of mortgages eligible for insurance under sections
- 21 223(h) and 257 of the National Housing Act (as
- added by this Act);
- 23 (2) whether such a market would affect the
- 24 availability of credit available for development of

- child care and development facilities or would lower
 development costs of such facilities; and
- 3 (3) the extent to which such a market or other 4 activities to provide credit enhancement for child 5 care and development facilities loans is needed to 6 meet the demand for such facilities.
- 7 (b) Report.—The Secretary of the Treasury shall 8 submit to Congress a report regarding the results of the 9 study conducted under this section not later than the expiration of the 2-year period beginning on the date of enactment of this Act.

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