

105TH CONGRESS  
1ST SESSION

# S. 1373

To establish the Commonwealth of Guam, and for other purposes.

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IN THE SENATE OF THE UNITED STATES

NOVEMBER 5, 1997

Mr. MURKOWSKI introduced the following bill; which was read twice and referred to the Committee on Energy and Natural Resources

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## A BILL

To establish the Commonwealth of Guam, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Guam Commonwealth  
5       Act”.

6       **SEC. 2. PREAMBLE.**

7       (a) In recognition of the long-cherished aspiration of  
8       the people of Guam to direct the course of their own des-  
9       tiny, and with the belief that mutual respect, understand-  
10      ing, and compromise among people form a more perfect  
11      Union, the people of the United States of America, nur-

1 tured in the ideals of liberty and democracy, conscious of  
 2 their obligations under the Treaty of Paris of 1899 and  
 3 the Charter of the United Nations, do hereby embrace the  
 4 establishment of the Commonwealth of Guam, ever mind-  
 5 ful that the right of self-determination and the heritage  
 6 of the Chamorro people of Guam shall be protected.

7 (b) This Act reflects the will of the people of Guam  
 8 to attain a greater measure of self-government in concert  
 9 with the United States of America, and reaffirms the prin-  
 10 ciple that governments derive their just powers only from  
 11 the consent of the governed.

12 (c) To this end, the Senate and House of Representa-  
 13 tives of the United States of America in Congress assem-  
 14 bled, now adopt this Act.

## 15 **TITLE I—POLITICAL** 16 **RELATIONSHIP**

### 17 **SEC. 101. CREATION OF THE COMMONWEALTH AND FULL** 18 **SELF-GOVERNMENT.**

19 (a) The Island of Guam, and its adjacent islands and  
 20 waters shall upon the enactment of this Act become a self-  
 21 governing Commonwealth known as the “Commonwealth  
 22 of Guam”. This Act, the provisions of the United States  
 23 Constitution, treaties, and laws of the United States appli-  
 24 cable to Guam, and the Constitution of Guam shall be the  
 25 supreme law of the Commonwealth.

1 (b) The people of Guam shall have the right of full  
2 self-government, which shall extend to all rightful subjects  
3 of government not inconsistent with this Act and the laws  
4 of the United States applicable to Guam, and shall govern  
5 themselves in accordance with this Act through a constitu-  
6 tion of their own adoption. Such constitution shall—

7 (1) recognize, and be consistent with, the sov-  
8 ereignty of the United States over Guam, and the  
9 supremacy of the provisions of the Constitution,  
10 treaties, and laws of the United States applicable to  
11 Guam;

12 (2) provide for a republican form of govern-  
13 ment;

14 (3) provide for three branches of government;  
15 and

16 (4) contain a bill of rights.

17 (c) The government of the Commonwealth shall have  
18 the power to sue in its own name, and, with the consent  
19 of the legislature, may be sued upon any contract entered  
20 into with respect to, or any tort committed incident to,  
21 the exercise by the government of the Commonwealth of  
22 Guam or any of its lawful powers.

23 (d) The government of the Commonwealth of Guam  
24 shall have the power to establish, maintain, and operate

1 a public educational system to the same extent as the sev-  
 2 eral States.

3 **SEC. 102. SELF-DETERMINATION AND UNITED STATES CITI-**  
 4 **ZENSHIP RIGHTS.**

5 (a) The Congress recognizes the inalienable right of  
 6 self-determination of the indigenous Chamorro people of  
 7 Guam, defined as all those born on Guam before August  
 8 1, 1950, and their descendants. The exercise of such right  
 9 of self-determination shall be provided for in a constitution  
 10 of the Commonwealth of Guam.

11 (b) The government of Guam shall ensure that, not-  
 12 withstanding the provisions of the preceding paragraph,  
 13 nothing herein shall be interpreted as depriving any quali-  
 14 fied resident of Guam of the right to participate as a voter  
 15 in any referendum or plebiscite held under the ratification  
 16 procedure for this Act set forth in section 1204 hereof.

17 (c) The United States Government shall, by means  
 18 of additional federally funded programs, and the Common-  
 19 wealth of Guam may promote—

20 (1) the maintenance and preservation of the  
 21 Chamorro language, culture, and traditions;

22 (2) the enhancement of economic, social, and  
 23 educational opportunities for Chamorros; and

1           (3) training of Chamorros for employment as  
2           professionals, skilled workers, and leaders in busi-  
3           ness and industry.

4           (d) The establishment of such additional programs  
5           shall not affect the continued eligibility for the benefits  
6           of existing programs of members of all minority groups  
7           presently qualifying for such programs under current law.

8           (e) Nothing in this Act or in the constitution of the  
9           Commonwealth of Guam shall impair the United States  
10          citizenship of the residents of Guam or their descendants,  
11          or the entitlement of legally admitted aliens permanently  
12          residing in Guam, to the respective rights and privileges  
13          accorded to each such class of persons under the first sen-  
14          tence of the fourteenth amendment of the United States  
15          Constitution.

16          (f) Notwithstanding any other provisions of law or  
17          of this Act, the Commonwealth of Guam shall establish  
18          a trust to be known as the “Chamorro Land Trust” for  
19          the benefit of the indigenous Chamorro people of Guam  
20          and composed of certain lands returned by the United  
21          States before and after the effective date of this Act to  
22          the Commonwealth of Guam. Nothing in this section shall  
23          inhibit or prevent the direct return of lands to the original  
24          owners, or the establishment of leasehold arrangements

1 with them, by the government of the Commonwealth of  
2 Guam.

3 (g) The constitution of the Commonwealth of Guam  
4 shall establish reasonable residency requirements for the  
5 citizens of such Commonwealth for the purposes of the  
6 right to vote in Commonwealth elections or to hold any  
7 elective office established by the constitution of Guam.

8 **SEC. 103. MUTUAL CONSENT.**

9 In order to respect the self-government granted to the  
10 Commonwealth of Guam under this Act, the United States  
11 agrees to limit the exercise of its authority so that the  
12 provisions of this Act may be modified only with the mu-  
13 tual consent of the Government of the United States and  
14 the government of the Commonwealth of Guam.

15 **TITLE II—APPLICABILITY OF**  
16 **FEDERAL LAW**

17 **SEC. 201. APPLICABILITY OF UNITED STATES CONSTITU-**  
18 **TION.**

19 Those portions of the United States Constitution  
20 which apply to Guam on the effective date of this Act  
21 shall, unless specifically modified by this Act, continue to  
22 apply under this Act. In addition, the following provisions  
23 of and amendments to the Constitution of the United  
24 States shall apply to the Commonwealth of Guam and  
25 shall have the same force and effect in Guam as in the

1 United States or in any State of the United States: Article  
2 IV, section 2, clause 2 and section 4; the tenth amend-  
3 ment, and the first sentence of the fourteenth amendment.

4 **SEC. 202. EFFECT OF FEDERAL LAW.**

5 Except as otherwise intended by this Act, no Federal  
6 laws, rules, or regulations passed after the date of this  
7 Act shall apply to the Commonwealth of Guam unless mu-  
8 tually consented to by the United States and the govern-  
9 ment of the Commonwealth of Guam.

10 **SEC. 203. JOINT COMMISSION.**

11 (a)(1) There is hereby created a Joint Commission  
12 on the Applicability of Federal Law (hereinafter referred  
13 to as the “Commission”) to be composed of seven mem-  
14 bers: three members and their successors appointed by the  
15 President of the United States and four members and  
16 their successors appointed by the Governor with the advice  
17 and consent of the legislature of the Commonwealth of  
18 Guam. The appointees by the government of Guam shall  
19 be citizens of the Commonwealth of Guam who are or have  
20 been ten years continuously resident on Guam at the time  
21 of their appointment. Said appointees shall serve at the  
22 pleasure of the President of the United States and the  
23 Governor of the Commonwealth of Guam, respectively.  
24 Any vacancy which may occur on the Commission shall  
25 not affect its powers or functions but shall be filled in the

1 same manner in which the original appointment was made.  
2 Appointments shall be made within 60 days after the ef-  
3 fective date of this Act.

4 (2) The Commission shall adopt its own internal reg-  
5 ulations to govern its procedures and may delegate author-  
6 ity on particular issues to some of its members.

7 (3) A majority of the Commission shall constitute a  
8 quorum for the transaction of its business. The Commis-  
9 sion may provide for the taking of testimony, discussion  
10 issues with members of the Federal Government or gov-  
11 ernment of Guam, and the reception of evidence at meet-  
12 ings at which there are present not less than three mem-  
13 bers of the Commission. The Chairman of the Commission  
14 shall call a meeting to organize the Commission within  
15 thirty days after he and a majority of the members of the  
16 Commission have been appointed.

17 (b) The Commission shall—

18 (1) be used for regular consultations between  
19 the Government of the United States and the gov-  
20 ernment of the Commonwealth of Guam on all mat-  
21 ters affecting the relationship between them;

22 (2) study existing statutes and regulations af-  
23 fecting the relationship between Guam and the Unit-  
24 ed States;



1           (3) review the policies and procedures of the  
2       Federal agencies as such policies and procedures re-  
3       late to the relationship between Guam and the  
4       United States;

5           (4) compile data as may be necessary for the  
6       conduct of the Commission's work or for the imple-  
7       mentation of this Act;

8           (5) draft such modifications in existing laws,  
9       regulations, policies, and procedures as will, in the  
10      judgment of the Commission, best serve to carry out  
11      the purposes of the Commission or this Act;

12          (6) obtain, if possible, the modification of these  
13      laws, regulations, and procedures by negotiation and  
14      mediation, such as issues concerning land claims and  
15      war claims by the people of Guam; and

16          (7) seek to obtain the maximum economic de-  
17      velopment and political autonomy for the Common-  
18      wealth of Guam without impairing United States na-  
19      tional security interests. The heads of Federal de-  
20      partments and agencies are authorized and directed  
21      to furnish whatever assistance is requested by the  
22      Commission, without reimbursement, except classi-  
23      fied information directly related to national security  
24      interests.

1       (c) The Commission is authorized to appoint and fix  
2 the compensation of an Executive Secretary and such  
3 other additional personnel as may be necessary to enable  
4 the Commission to carry out its functions without regard  
5 to the Federal Property and Administrative Services Act  
6 of 1949 and civil service laws, rules, and regulations, but  
7 any Federal employee subject to those laws, rules, and reg-  
8 ulations, who may be detailed to the Commission (which  
9 detail is hereby authorized) shall retain his civil service  
10 status without interruption or loss of status or privilege.  
11 In addition, the Commission may enter into contracts in  
12 order to carry out its mandate.

13       (d) The United States will bear the cost of the work  
14 of the Commission.

15 **SEC. 204. DELEGATION OF AUTHORITY.**

16       The Congress hereby authorizes the President or his  
17 designee to delegate to the Governor of Guam total or par-  
18 tial performance of functions now vested in administrative  
19 agencies in the Federal Government. The President or his  
20 designee and the Governor of Guam shall consult from  
21 time to time on the implementation of this provision.

1       **TITLE III—FOREIGN AFFAIRS**  
2                   **AND DEFENSE**

3   **SEC. 301. UNITED STATES AUTHORITY.**

4       The United States shall have responsibility for an au-  
5   thority with respect to matters relating to foreign affairs  
6   and defense that affect the Commonwealth of Guam.

7   **SEC. 302. CONSULTATION WITH GUAM.**

8       (a) The United States agrees to consult with the  
9   Commonwealth of Guam in advance of negotiations to-  
10   ward any treaties or international agreements, including  
11   Executive agreements, which affect the well-being of the  
12   people of Guam.

13       (b) No military security zones shall be established  
14   and no foreign military personnel shall be stationed on the  
15   Island of Guam without approval of the government of the  
16   Commonwealth except in time of declared war, and no  
17   military bases will be established without consultation with  
18   the Governor of the Commonwealth of Guam.

19       (c) The United States shall consult with the govern-  
20   ment of the Commonwealth of Guam with respect to any  
21   proposed plan to increase or decrease Department of De-  
22   fense activities within the Commonwealth.

1 **SEC. 303. UNITED STATES CONSULAR AND TRADE ASSIST-**  
2 **ANCE.**

3 (a)(1) The United States shall assist and facilitate  
4 the establishment by Guam of offices in the United States  
5 and abroad.

6 (2) The United States shall assist the Commonwealth  
7 of Guam to become a member or participate in appro-  
8 priate regional and other international organizations to in-  
9 clude, but not be limited to, the South Pacific Forum, the  
10 regional organizations of the United Nations Specialized  
11 agencies, and the Asian Development Bank. Under such  
12 authority Guam shall be free to accept and grant financial  
13 and technical assistance, to enter into bilateral and multi-  
14 lateral agreements to promote joint ventures private and  
15 public, exchange programs, and to become a party to all  
16 agreements between and among foreign entities involving  
17 regional and subregional affairs. The Commonwealth may  
18 enter into agreements with sovereign states, and the politi-  
19 cal entities resulting from the Trust Territory of the Pa-  
20 cific Islands, relative to reciprocal trade and tax questions  
21 and their application to the respective jurisdictions.

22 (b) The Government of the United States shall seek  
23 to obtain from foreign countries favorable treatment for  
24 exports from the Commonwealth of Guam and will encour-  
25 age other countries to consider the Commonwealth of  
26 Guam a developing territory.

1 **SEC. 304. NUCLEAR WASTE.**

2 (a) The United States shall not utilize the water sur-  
 3 rounding the Commonwealth of Guam or the island for  
 4 dumping or storage of nuclear waste.

5 (b) The United States shall clean up and make safe  
 6 for human habitation all chemical waste dump sites used  
 7 by the military in the past and at present, and shall not,  
 8 at any time, use the island and the surrounding waters  
 9 of Guam as a depository for hazardous chemicals in the  
 10 future.

11 (c) The United States shall compensate, in a manner  
 12 to be decided by the District Court of Guam, any person  
 13 injured as a result of chemical, nuclear, or other hazard-  
 14 ous materials stored, used, or disposed of by agencies of  
 15 the United States Government in the Commonwealth of  
 16 Guam or its surrounding waters.

17 **TITLE IV—COURTS**

18 **SEC. 401. JUDICIAL RELATIONSHIP OF GUAM TO THE**  
 19 **UNITED STATES.**

20 The relations between the courts established by the  
 21 Constitution or laws of the United States and the local  
 22 courts of Guam with respect to appeals, certiorari, removal  
 23 of causes, the issuance of writs of habeas corpus, and  
 24 other matters or proceedings shall be governed by the laws  
 25 of the United States pertaining to the relations between  
 26 the courts of the United States, including the Supreme

1 Court of the United States, and the courts of the several  
 2 States in such matters and proceedings.

3 **SEC. 402. JURISDICTION OF DISTRICT COURT.**

4 (a) The District Court of Guam established by sec-  
 5 tion 22 of the Organic Act of Guam, as amended, is con-  
 6 tinued by this Act as the “District Court of Guam.”

7 (b) The District Court of Guam shall have the juris-  
 8 diction of a district court of the United States, including,  
 9 but not limited to, the diversity jurisdiction provided for  
 10 in section 1332 of title 28, United States Code, and that  
 11 of a bankruptcy court of the United States.

12 **SEC. 403. APPLICABLE DISTRICT COURT RULES.**

13 Where appropriate, the provisions of part II of title  
 14 18 and of title 28, United States Code, and notwithstand-  
 15 ing the provision in rule 54(a), Federal Rules of Criminal  
 16 Procedure, relating to the prosecution of criminal offenses  
 17 on Guam by information, the rules of practice and proce-  
 18 dure heretofore or hereafter promulgated and made effec-  
 19 tive by the Congress or the Supreme Court of the United  
 20 States pursuant to titles 11, 18, and 28, United States  
 21 Code, shall apply to the District Court of Guam and ap-  
 22 peals therefrom; except that the terms “Attorney for the  
 23 government” and “United States Attorney”, as used in  
 24 the Federal Rules of Criminal Procedure, Federal Rules  
 25 of Civil Procedure and Federal Rules of Appellate Proce-

1 dure shall, when applicable to cases arising under the laws  
 2 of Guam, including the Guam Commonwealth income tax,  
 3 mean the attorney general of Guam or such other person  
 4 or persons as may be authorized by the laws of Guam to  
 5 act therein.

6 **SEC. 404. DISTRICT COURT JUDGE, UNITED STATES ATTOR-**  
 7 **NEY, MARSHAL.**

8 (a) The President shall appoint, by and with the ad-  
 9 vice and consent of the Senate, a judge for the District  
 10 Court of Guam who shall hold office for the term of ten  
 11 years and until his successor is chosen and qualified unless  
 12 sooner removed by the President for cause. The judge  
 13 shall receive a salary payable by the United States which  
 14 shall be at the rate prescribed for judges of the United  
 15 States district courts. The chief judge of the Ninth Judi-  
 16 cial Circuit of the United States may assign a judge of  
 17 a local court of record, a judge of the High Court of the  
 18 Trust Territory of the Pacific Islands, a circuit or district  
 19 judge of the Ninth Circuit, or a recalled senior judge of  
 20 the District Court of Guam or of the District Court for  
 21 the Northern Mariana Islands, and the Chief Justice of  
 22 the United States may assign any other United States cir-  
 23 cuit or district judge with the consent of the judge so as-  
 24 signed and of the chief judge of his circuit, to serve tempo-  
 25 rarily as a judge in the District Court of Guam whenever

1 it is made to appear that such an assignment is necessary  
 2 for the proper dispatch of the business of the court.

3 (b) The President shall appoint, by and with the ad-  
 4 vice and consent of the Senate, a United States attorney  
 5 and United States marshal for Guam to whose offices the  
 6 provisions of chapters 31 and 33 of title 28, United States  
 7 Code, respectively, shall apply.

8 (c) The judge of the District Court of Guam and the  
 9 United States attorney and marshal serving on the effec-  
 10 tive date of this section shall continue to hold their posi-  
 11 tions under this Act until the expiration of their current  
 12 terms of office.

## 13 **TITLE V—TRADE**

### 14 **SEC. 501. GUAM-UNITED STATES FREE TRADE AREA.**

15 (a) The Commonwealth of Guam will remain outside  
 16 the customs territory of the United States, and no duty,  
 17 tariff, or quota restrictions shall be imposed or collected  
 18 by the United States. Economic, trade, and commercial  
 19 relationships between the United States and the Common-  
 20 wealth of Guam of shall be conducted within the frame-  
 21 work of the free trade area between the United States and  
 22 the Commonwealth of Guam as established by subsection  
 23 (b).

24 (b) The Commonwealth of Guam shall not impose du-  
 25 ties, quotas, or other restrictions on products of the



1 United States imported into Guam, nor shall the United  
2 States impose duties, quotas, or other restrictions on  
3 “products of Guam” imported into the United States, nor  
4 shall the United States treat products of Guam as having  
5 originated in any other country.

6 (c) The term “products of Guam” shall mean articles  
7 that contain at least 30 percent value added in Guam.  
8 Value added includes—

9 (1) all actual labor costs involved in the growth,  
10 production, manufacture, or assembly of the specific  
11 merchandise, including fringe benefits, on-the-job  
12 training, and the cost of engineering supervisory,  
13 quality control, and similar personnel;

14 (2) dies, molds, tooling, and depreciation on  
15 machinery and equipment which are allocable to the  
16 specific merchandise; and

17 (3) research, development, design, engineering,  
18 and blueprint costs insofar as they are allocable to  
19 the specific merchandise; and costs of inspecting and  
20 testing the specific merchandise.

21 (d) The Commonwealth of Guam may impose, in-  
22 crease, reduce, or eliminate duties and other restrictions—

23 (1) on products that originate in any area out-  
24 side the customs territory of the United States and  
25 that are imported into Guam; and

1           (2) on exports from Guam, whether or not  
2       products of Guam.

3       (e) The Governor of Guam shall make a certificate  
4       that the origin of the products as defined in subsection  
5       (c) above is the Commonwealth of Guam pursuant to the  
6       provisions of this Act. An agent of the United States Cus-  
7       toms Service stationed on Guam shall then perform such  
8       customs inspections as are necessary for compliance with  
9       this Act and the appropriate laws of the United States.  
10      Upon completion of such inspections such products shall  
11      enter the United States without further inspection by the  
12      United States Customs Service.

13      (f) Nothing herein contained shall be construed to  
14      have any effect on any obligations or benefits accruing to  
15      the Commonwealth of Guam or the United States under  
16      the Generalized System of Preferences.

17      (g) Except as provided for in subsection (b) above  
18      the Trade and Development Act of 1974 shall continue  
19      to apply to the Commonwealth of Guam.

## 20                   **TITLE VI—TAXATION**

### 21      **SEC. 601. MIRROR IMAGE TAX.**

22      (a) The income tax laws in force in the United States  
23      of America and those which may hereafter be enacted shall  
24      be held to be likewise in force in Guam.

1       (b) The income tax laws in force in Guam pursuant  
2 to subsection (a) of this section shall be deemed to impose  
3 a separate Commonwealth income tax, payable to the gov-  
4 ernment of Guam, which tax is designated the “Guam  
5 Commonwealth Income Tax.”

6       (c) The administration and enforcement of the Guam  
7 Commonwealth income tax shall be performed pursuant  
8 to the laws of Guam. Any function needful to the adminis-  
9 tration and enforcement of the income tax laws in force  
10 in Guam pursuant to subsection (a) of this section shall  
11 be performed by any duly authorized officer or employee  
12 of the government of Guam.

13       (d)(1) The income tax laws in force in Guam pursu-  
14 ant to subsection (a) of this section include, but are not  
15 limited to, the following provisions of the Internal Revenue  
16 Code of 1954, where not manifestly inapplicable or incom-  
17 patible with the intent of this section: Subtitle A (not in-  
18 cluding chapter 2 and section 931); chapters 24 and 25  
19 of subtitle C, with reference to the collection of income  
20 tax at source on wages; and all provisions of subtitle F  
21 which apply to the income tax, including provisions as to  
22 crimes, other offenses and forfeitures contained in chapter  
23 75. For the period after 1950 and prior to the effective  
24 date of the repeal of any provision of the Internal Revenue  
25 Code of 1939 which corresponds to one or more of those

1 provisions of the Internal Revenue Code of 1954 which  
2 are included in the income tax laws in force in Guam pur-  
3 suant to subsection (a) of this section, such income tax  
4 laws include, but are not limited to, such provisions of the  
5 Internal Revenue Code of 1939.

6       (2) The Governor or his delegate or other official duly  
7 authorized to act under the laws of Guam shall have the  
8 same administrative and enforcement powers and rem-  
9 edies with regard to the Commonwealth of Guam income  
10 tax as the Secretary of the Treasury and other United  
11 States officials of the executive branch have with respect  
12 to the United States income tax. Rules and regulations  
13 required for enforcement of the Commonwealth of Guam  
14 income tax shall be prescribed pursuant to the laws of  
15 Guam. The Governor or his delegate or other official duly  
16 authorized to act under the laws of Guam shall have au-  
17 thority to issue, from time to time, in whole or in part,  
18 the text of the income tax laws in force in Guam pursuant  
19 to subsection (a) of this section.

20       (e) In applying the Commonwealth of Guam income  
21 tax the income tax laws in force in Guam pursuant to sub-  
22 section (a) of this section, except where it is manifestly  
23 otherwise required, the applicable provisions of the Inter-  
24 nal Revenue Code of 1954 and 1939 shall be read so as  
25 to subtitle “Guam” for “United States,” “Governor or his

1 delegate or other official duly authorized to act under the  
2 laws of Guam” for “Secretary or his delegate,” “Governor  
3 or his delegate or other official duly authorized to act  
4 under the laws of Guam” for “Commissioner of Internal  
5 Revenue”, and “Collector of Internal Revenue” for “Col-  
6 lector of Internal Revenue,” “District Court of Guam” for  
7 “District Court” and with other changes in nomenclature  
8 and other language, including the omission of inapplicable  
9 language, where necessary to effect the intent of this sec-  
10 tion.

11 **SEC. 602. ENFORCEMENT INSTITUTIONS.**

12 (a) Any act or failure to act with respect to the Guam  
13 Commonwealth income tax which constitutes a criminal  
14 offense under chapter 75 of subtitle F of the Internal Rev-  
15 enue Code of 1986, or the corresponding provisions of the  
16 Internal Revenue Code of 1939, as included in the income  
17 tax laws in force in Guam pursuant to this section, shall  
18 be an offense against the government of Guam and may  
19 be prosecuted in the name of the government of Guam  
20 by the appropriate officers thereof.

21 (b) The government of Guam shall have a lien with  
22 respect to the Guam Commonwealth income tax in the  
23 same manner and with the same effect and subject to the  
24 same conditions, as the United States has a lien with re-  
25 spect to the United States income tax. Such lien in respect

1 of the Guam Commonwealth income tax shall be enforce-  
2 able in the name of and by the government of Guam.  
3 Where filing of a notice of lien is prescribed by the income  
4 tax laws in force in Guam pursuant to subsection (a) of  
5 this section, such notice shall be filed in the Office of the  
6 Clerk of the District Court of Guam or such other court  
7 as the Guam legislature may provide.

8 (c)(1) The District Court of Guam shall have exclu-  
9 sive original jurisdiction over all judicial proceedings in  
10 Guam, both criminal and civil, regardless of the degree  
11 of the offense or of the amount involved, with respect to  
12 the Guam Commonwealth income tax.

13 (2) Suits for the recovery of any Guam Common-  
14 wealth income tax alleged to have been erroneously or ille-  
15 gally assessed or collected, or of any penalty claimed to  
16 have been collected without authority, or of any sum al-  
17 leged to have been excessive or in any manner wrongfully  
18 collected, under the income tax laws in force in Guam,  
19 pursuant to subsection (a) of this section, may, regardless  
20 of the amount of claim, be maintained against the govern-  
21 ment of Guam subject to the same statutory requirements  
22 as are applicable to suits for the recovery of such amounts  
23 maintained against the United States in the United States  
24 District Court of Guam with respect to the United States  
25 income tax. When any judgment against the government

1 of Guam under this paragraph has become final, the Gov-  
2 ernor shall order the payment of such judgments out of  
3 any unencumbered funds in the treasury of Guam.

4 (3) Execution shall not issue against the Governor  
5 or any officer or employee of the government of Guam on  
6 a final judgment in any proceeding against him for any  
7 acts or for the recovery of money exacted by or paid to  
8 him and subsequently paid into the treasury of Guam, in  
9 performing his official duties under the income tax laws  
10 in force in Guam pursuant to subsection (a) of this sec-  
11 tion, if the court certifies that probable cause existed, or  
12 such officer or employee acted under the direction of the  
13 Governor or his delegate or other official duly authorized  
14 to act under the laws of Guam. When such certificate has  
15 been issued, the Governor shall order the payment of such  
16 judgment out of any unencumbered funds in the treasury  
17 of Guam.

18 (4) A civil action for the collection of the Guam Com-  
19 monwealth income tax, together with fines, penalties, and  
20 forfeitures, or for the recovery of any erroneous refund  
21 of such tax, may be brought in the name of and by the  
22 Government of Guam in the District Court of Guam or  
23 in any district court of the United States or in any court  
24 having the jurisdiction of a district court of the United  
25 States.

1       (5) The jurisdiction conferred upon the District  
2 Court of Guam by this subsection may be subject to trans-  
3 fer to any local court by the legislature of Guam.

4 **SEC. 603. REBATE OF TAXES.**

5       The government of the Commonwealth of Guam may  
6 by local law provide for the rebate or reduction of any  
7 taxes received by it in order to assist new industries com-  
8 ing to Guam or to assist Guam's economic development.

9 **SEC. 604. GUAM INCOME TAX AUTHORITY.**

10       (a) The Commonwealth of Guam shall have the power  
11 to determine under the laws of Guam the nature and  
12 amount of taxes imposed upon the income and property  
13 of persons within its jurisdiction, from whatever source de-  
14 rived.

15       (b) The income tax established in section 601 of this  
16 Act shall be repealed one year following certification by  
17 the Chief Executive of Guam that Guam has enacted into  
18 law a comprehensive local income tax to replace that set  
19 forth in section 601. Upon this repeal the income tax laws  
20 of the United States, except for chapters 2 and 21 of the  
21 Internal Revenue Code of 1954, shall not be applicable  
22 to Guam or to the persons within the jurisdiction of Guam  
23 who have met their tax obligations imposed by the laws  
24 of Guam.



1 **SEC. 605. BONDS TAX EXEMPTION.**

2 All bonds or other obligations issued by the Common-  
3 wealth of Guam or by its authority shall be exempt, as  
4 to principal and interest, from taxation by the Government  
5 of the United States, or by any State or Territory or any  
6 political subdivision thereof, or by the District of Colum-  
7 bia.

8 **TITLE VII—IMMIGRATION**

9 **SEC. 701. GUAM IMMIGRATION AUTHORITY.**

10 (a) The Congress recognizes that Guam is a small  
11 and densely populated insular commonwealth with limited  
12 infrastructure and resources, that it is that portion of the  
13 United States which is in closest proximity to nations of  
14 Asia and the Pacific which supply a large proportion of  
15 the immigrants coming to the United States, that signifi-  
16 cant numbers of such immigrants have in recent years  
17 chosen to make Guam their home, and that the admission  
18 of substantial additional numbers of immigrants to Guam  
19 threatens to produce a severe impact on the limited infra-  
20 structure, health, education, housing, and other services  
21 available in Guam. Congress therefore further recognizes  
22 that there is a necessary and compelling need henceforth  
23 to limit the number of persons permitted to immigrate to  
24 Guam, and therefore the Commonwealth of Guam shall  
25 have the authority to control entry of all aliens into the

1 Commonwealth of Guam to include the admission, exclu-  
2 sion, and expulsion of such aliens.

3 (b) The Immigration and Nationality Act, and Fed-  
4 eral regulations applicable thereto, shall remain applicable  
5 to Guam for two years from enactment of this Act. The  
6 Commonwealth of Guam shall, within the two-year period  
7 of this subsection, enact a comprehensive law on immigra-  
8 tion for Guam, such law to become effective at the end  
9 of the said two-year period. Enactment of local law by the  
10 legislature of Guam under this authority, and the actions  
11 of the Commonwealth of Guam pursuant to such authority  
12 shall be duly coordinated with the Immigration and Na-  
13 tionality Service, the Department of Labor, and the De-  
14 partment of State.

15 (c)(1) Such actions by the Commonwealth of Guam  
16 shall not impair the free movement of United States citi-  
17 zens to and from Guam.

18 (2) Such authority shall not include naturalization of  
19 aliens for United States citizenship.

20 (3) The Governor of Guam shall continue to have the  
21 authority to issue United States passports within existing  
22 regulations.

23 (4) Entry of aliens into Guam under the authority  
24 of subsection (a) above, shall not affect, either favorably  
25 or unfavorably, an alien's entry to any other part of the

1 United States. This title shall not preclude a person who  
2 previously has been lawfully admitted for permanent resi-  
3 dence in the United States and who is otherwise admissi-  
4 ble from being readmitted in Guam upon return to the  
5 United States.

6 (d) Guam shall not be considered as a port of entry  
7 for the entrance into the United States of aliens lawfully  
8 admitted for permanent residence into the United States  
9 except as provided for in subsection (b) or in those cases  
10 where the Governor of Guam has made labor determina-  
11 tions.

12 **SEC. 702. GUAM-ONLY VISA.**

13 United States consular officials, and other officials  
14 authorized to issue visas for entry into the United States,  
15 are authorized to issue visas for travel only to the Com-  
16 monwealth of Guam for any alien seeking to enter Guam  
17 as a nonimmigrant in order to encourage investors and  
18 tourists to come to Guam. Regulations governing the issu-  
19 ance of such visas shall be coordinated with the Governor  
20 of Guam. Such regulations shall consider the points of ori-  
21 gin, duration of permitted stay, the means by which the  
22 aliens could alter visas to permit entry into the United  
23 States, and other appropriate conditions to assure the reg-  
24 ulation serves the best interests of the Commonwealth of  
25 Guam. The United States and the Commonwealth of

1 Guam shall adopt appropriate measures for the implemen-  
2 tation and the enforcement of this section upon or after  
3 entry of the aliens into Guam.

## 4 **TITLE VIII—LABOR**

### 5 **SEC. 801. FEDERAL EMPLOYMENT.**

6 In all vacancies in the Federal civil service occurring  
7 in Guam, residents of Guam possessing the requisite  
8 standards of age, health, character, education, knowledge,  
9 and experience shall be given preference over transfers of  
10 persons from off Guam or the recruiting of persons from  
11 outside Guam.

### 12 **SEC. 802. GUAM LABOR LAWS.**

13 Except and to the extent prohibited by Congress, the  
14 Commonwealth of Guam shall have authority to enact and  
15 enforce all laws regulating or affecting employment in the  
16 Commonwealth. All applicable laws of the United States  
17 which regulate employment on Guam on the effective date  
18 of this Act shall remain applicable to Guam until replaced  
19 as to their applicability to Guam by duly enacted law of  
20 the Guam Legislature.

## 21 **TITLE IX—TRANSPORTATION** 22 **AND TELECOMMUNICATIONS**

### 23 **SEC. 901. MARITIME SHIPPING.**

24 (a) No provision of the laws of the United States,  
25 including, without limitation, the vessel documentation

1 laws of the United States, shall apply to prevent the  
2 United States registration of, and use of, any foreign-built  
3 vessel (including vessels engaged in towing, barges,  
4 dredges, vessels or boats leased, rented, or chartered to  
5 another for any use, including, without limitation, vessels  
6 used to take out chartered fishing and diving parties or  
7 sightseeing tours) for any purpose whatsoever within the  
8 internal waters, harbors, territorial sea and adjacent Ex-  
9 clusive Economic Zone around Guam.

10 (b) The shipment of fish or fish products from Guam  
11 to any coastwise point of the United States shall not be  
12 subject to the coastwise laws of the United States.

13 (c) The application of the coastwise laws of the  
14 United States to Guam pursuant to 46 U.S.C. 883 shall  
15 be periodically examined by the Commission to determine,  
16 mutually, the desirability of the continued applicability of  
17 such laws to Guam. Such determination by the Commis-  
18 sion shall be based solely on the criteria of whether such  
19 laws or any or a part thereof as applied to Guam constrain  
20 Guam's economic development and, if such a determina-  
21 tion is made, the Commission shall recommend such laws  
22 should not continue to apply to Guam: *Provided*, That so  
23 long as the coastwise laws are applicable to Guam, the  
24 United States Government shall be responsible for ensur-  
25 ing adequate and reliable cargo service between Guam and

1 the United States as determined mutually by the Commis-  
2 sion.

3 **SEC. 902. AIRLINES.**

4 (a) The Governor of Guam shall have the authority  
5 to sponsor any qualified air service carrier to come to  
6 Guam subject only to presidential consultation concerning  
7 articulated foreign policy and national defense interests of  
8 the United States. The Commonwealth of Guam shall be  
9 exempt from all bilateral treaties between the United  
10 States and foreign states with respect to scheduling and  
11 to technical specifications or aircraft, other than safety re-  
12 quirements, for foreign or United States charter passenger  
13 flights to and from Guam where such flights originate  
14 from foreign jurisdictions. This provision shall not be ap-  
15 plied in such a manner as to impair regularly scheduled  
16 passenger and cargo flights from any of the several United  
17 States States and Territories to and from Guam.

18 (b) The Commonwealth of Guam shall remain an “el-  
19 igible point” for purposes of being ensured essential air  
20 transportation under applicable provisions of the Federal  
21 Aviation Act of 1958, as amended by Public Law 98–213,  
22 section 10, with passenger and other service to be sched-  
23 uled to provide regular and satisfactory delivery of postal  
24 mail and cargo to and from the United States.

1       (c) In addition to any other requirement in compli-  
 2       ance with Federal law for new, additional, or changed  
 3       routes, United States domestic air carriers shall obtain the  
 4       concurrence of the Governor of Guam on any application  
 5       filed for such service to Guam.

6       **SEC. 903. TELECOMMUNICATIONS.**

7       The Commonwealth of Guam shall be defined as do-  
 8       mestic for the purposes of setting rates in telecommuni-  
 9       cations by the Federal Communications Commission.

10       **TITLE X—LAND, NATURAL**  
 11       **RESOURCES, AND UTILITIES**

12       **SEC. 1001. AUTHORITY OVER LAND AND RESOURCES.**

13       (a) The government of the Commonwealth of Guam  
 14       shall have power of eminent domain over property within  
 15       the Commonwealth in accord with the constitution of  
 16       Guam.

17       (b) The Commonwealth of Guam shall have jurisdic-  
 18       tion over all living and nonliving natural resources of the  
 19       seabed, subsoil, tidelands, and adjacent territorial waters,  
 20       as defined by the United States law, of the Island of  
 21       Guam. The Commonwealth shall exercise rights to deter-  
 22       mine the conditions, including pollution control, and terms  
 23       of all scientific research, management, exploration, and ex-  
 24       ploitation of all ocean resources and all sources of energy  
 25       and prevention of pollution within the 200-mile Exclusive

1 Economic Zone, including pollution originating outside the  
2 zone that poses a threat within the zone.

3 (c) The United States may, upon written notice to  
4 the government of the Commonwealth of Guam, acquire  
5 for public purposes in accordance with Federal laws and  
6 procedures, any interest in real property in the Common-  
7 wealth only by voluntary means, under such terms and  
8 conditions as may be negotiated by the parties. The Unit-  
9 ed States will continue to recognize and respect the scar-  
10 city and special importance of land in the Commonwealth  
11 of Guam. If the United States must acquire any interest  
12 in real property, it will follow the policy of seeking to ac-  
13 quire only the minimum area necessary to accomplish the  
14 public purpose for which the real property is required, of  
15 seeking only the minimum interest in real property nec-  
16 essary to support such public purpose, and of seeking first  
17 to satisfy its requirement by acquiring an interest in pub-  
18 lic rather than private real property. No interest in real  
19 property on Guam will be acquired by the United States  
20 unless duly authorized by the Congress of the United  
21 States and for which appropriations are available.

22 (d) The United States agrees not to exercise within  
23 the Commonwealth the power of eminent domain except  
24 in time of war and then only to the extent necessary and  
25 in compliance with applicable United States and Common-



1 wealth of Guam laws, and with full recognition of due  
 2 process required by the Constitutions of Guam and the  
 3 United States.

4 (e) The Commonwealth of Guam is exempt from the  
 5 Federal regulations governing the transfer or sale of ex-  
 6 cess Federal real property. All excess real properties of  
 7 the United States on the Island of Guam released after  
 8 establishment of the Commonwealth will be conveyed in  
 9 fee simple to the government of the Commonwealth of  
 10 Guam without any condition, limitation or reversion clause  
 11 in said conveyance.

12 (f) All land heretofore transferred to the government  
 13 of Guam by the United States are released from any and  
 14 all provisions limiting the use of such land, and are con-  
 15 veyed in fee simple.

16 **SEC. 1002. TRANSFER OF EXCESS FEDERAL REAL PROP-**  
 17 **ERTY.**

18 All real property, including undeveloped land and de-  
 19 veloped recreational facilities, controlled or owned by any  
 20 United States military service or Federal agency on Guam  
 21 and not necessary for direct and continuous operational,  
 22 logistical, or security use as a military facility or other  
 23 Federal function shall be transferred as excess Federal  
 24 real property to the government of Guam: *Provided*, That  
 25 all national parks, historical sites, monuments, and ceme-

1   teries shall be exempt from this provision. Such transfers  
2   will be, whenever possible, at no cost to the people of  
3   Guam, or, when appropriate, at cost no higher than the  
4   valuation of the property at the time of original acquisition  
5   by the Federal authority, regardless of any subsequent al-  
6   terations or additions to the property. Final determination  
7   of which Federal real property is excess to Federal needs,  
8   and the authority to mandate prompt and fair transfer  
9   to the government of Guam by the Federal proprietor,  
10  shall be with the Joint Commission after consultations  
11  with the proprietor.

12  **SEC. 1003. ACCESS TO FEDERAL PROPERTY.**

13       (a) All recreational facilities, and all historical and  
14  archaeological sites on real property retained under Fed-  
15  eral, civil, or military authority shall be open to access and  
16  use by the residents of Guam so long as military security  
17  requirements are not compromised.

18       (b) Except where prevented by military security re-  
19  quirements, easements for roadways or other means of  
20  public access through property retained under Federal,  
21  civil, or military authority shall be granted the government  
22  of Guam when such easements constitute the only prac-  
23  ticable means of land access by the government of Guam  
24  or the public to localities within the jurisdiction of the gov-  
25  ernment of Guam.

1       (c) The Joint Commission shall determine, after con-  
2 sultation with the general proprietor, which Federal rec-  
3 reational facilities and which easements over Federal prop-  
4 erty shall be open to the government of Guam and to the  
5 general public on Guam and the manner of access.

6 **SEC. 1004. AUTHORITY OVER UTILITIES.**

7       Within ninety days after the enactment of this Act,  
8 the United States shall transfer to the Commonwealth of  
9 Guam all rights, title, and interest possessed by the  
10 United States in the island's power, water, sewer, and  
11 other utility systems, except for those portions of the sys-  
12 tems which are located within the confines of property  
13 owned by the United States and which are used solely for  
14 the purposes of the United States, and which do not serve  
15 or impact upon the normal operations of the island's util-  
16 ity system. The government of the Commonwealth of  
17 Guam may decline to accept any portion of such utilities  
18 which it believes would act as a detriment to effective use  
19 of the utilities it owns. The United States shall provide  
20 access for the Commonwealth of Guam, or its agents, to  
21 all utilities and transmission lines which the Common-  
22 wealth owns on Federal property on Guam.

**TITLE XI—UNITED STATES  
FINANCIAL ASSISTANCE**

**SEC. 1101. RETURN OF TAXES AND FEES.**

All customs duties and Federal income taxes derived from Guam, the proceeds of all taxes collected under the internal revenue laws of the United States on articles produced in Guam and transported to the United States, its Territories, or possessions, or consumed in Guam, and the proceeds of any other taxes which may be levied by the Congress on the inhabitants of Guam (including, but not limited to, compensation paid to members of the Armed Forces and pensions paid to retired civilian military employees of the United States, or their survivors, who are residents of, or who are domiciled in, Guam), and all quarantine, passport, immigration, and naturalization fees collected in Guam shall be covered into the treasury of Guam and held in account for the government of Guam in accordance with the annual budgets except that nothing in this Act shall be construed to apply to any tax imposed by chapter 2 or 21 of the Internal Revenue Code of 1954.

**SEC. 1102. EQUAL FINANCE FOR GUAM CITIZENS WITH  
STATES.**

The laws of the United States providing Federal benefits and financial assistance and which have a general application to the several States shall be applicable to

1 Guam, including section 228 or title II and title XVI of  
2 the Social Security Act (Supplemental Security Income).  
3 The formula for granting such financial assistance to  
4 Guam and its residents shall be the same as the formula  
5 applied to the several States and their residents unless  
6 such formula cannot, on its face, be applied to Guam or  
7 it is specifically stated to the contrary in this Act.

8 **SEC. 1103. RETURN OF ECONOMIC ZONE FEES.**

9       The Commonwealth shall have paid to the treasury  
10 of Guam all licensing and other fees obtained by permit-  
11 ting foreign vessels to fish or other exploitation of the 200-  
12 mile Exclusive Economic Zone of Guam.

13 **SEC. 1104. FEDERAL PAYMENT.**

14       (a) The Governor of Guam, in preparing an annual  
15 budget for the government of the Commonwealth of  
16 Guam, shall develop meaningful expenditure and revenue  
17 comparisons based on data supplied by the Bureau of the  
18 Census and other independent, reliable sources and iden-  
19 tify elements of cost and benefits to Guam which result  
20 from the unusual role of Guam as one of the Nation's  
21 principal military bastions in the Far East despite its  
22 small size. The results of the studies conducted by the  
23 Governor under this subsection shall be made available to  
24 the Guam legislature and to the Federal Office of Manage-  
25 ment and Budget for their use in reviewing and revising

1 the Governor's request with respect to the level of appro-  
2 priation for the annual Federal payment to the Common-  
3 wealth of Guam. Such Federal payment should operate to  
4 encourage efforts on the part of the government of Guam  
5 to maintain and increase its level of revenues and to seek  
6 such efficiencies and economies in the management of its  
7 programs as are possible.

8 (b) The Governor, in studying and identifying the  
9 costs and benefits to Guam brought about by its role in  
10 the nation's national security, should to the extent fea-  
11 sible, among other elements, consider—

12 (1) revenues unobtainable because of the rel-  
13 ative lack of taxable commercial and industrial prop-  
14 erty;

15 (2) revenues unobtainable because of the rel-  
16 ative lack of taxable business income;

17 (3) potential revenues that would be realized if  
18 exemptions from Guam taxes were eliminated;

19 (4) net costs, if any, after considering other  
20 compensation for tax base deficiencies and direct  
21 and indirect taxes paid, of providing services to or-  
22 ganizations and corporate offices doing business only  
23 with the Defense Department;

24 (5) recurring and nonrecurring costs of unreim-  
25 bursed services to the Defense Department;

1           (6) recurring and nonrecurring costs of unreim-  
2       bursed services rendered Guam by the Defense De-  
3       partment; and

4           (7) relative tax burden on Guam residents com-  
5       pared to that of residents in other jurisdictions in  
6       the Pacific.

7       (c) The Governor shall submit his request, with re-  
8       spect to the amount of an annual Federal payment, to the  
9       Guam legislature. The Guam legislature shall by act ap-  
10      prove, disapprove, or modify the Governor's request. After  
11      the action of the legislature, the Governor shall, by De-  
12      cember 1 of each calendar year, in accordance with the  
13      provisions in the Budget and Accounting Act, 1921 (31  
14      U.S.C. 2), submit such request to the President for sub-  
15      mission to the Congress. Each request regarding an an-  
16      nual Federal payment shall be submitted to the President  
17      seven months prior to the beginning of the fiscal year for  
18      which such request is made and shall include a request  
19      for an annual Federal payment for the next following fis-  
20      cal year.

21   **SEC. 1105. TRANSITION ASSISTANCE TO THE COMMON-**  
22                   **WEALTH.**

23       The Government of the United States in order to as-  
24      sist Guam to make the political and economic transition

1 to Commonwealth agrees to assist the Commonwealth of  
2 Guam as follows:

3 (1) The United States agrees to—

4 (A) finance the costs of institutional  
5 changes connected with the change in Guam's  
6 political relationship with the United States, to  
7 include staff, contracts, and referendum costs  
8 of the Guam Commission on Self-Determina-  
9 tion;

10 (B) help meet the capital needs of Guam,  
11 in accordance with the following section, nec-  
12 essary to Guam's long-term, self-sustaining de-  
13 velopment; and

14 (C) establish an economic development  
15 fund to assist expansion of the private sector.

16 (2) There is hereby authorized such sums as  
17 may be necessary to implement a long-term capital  
18 improvement program approved by the Congress  
19 permitting the Commonwealth of Guam to establish  
20 an infrastructure base adequate for development of  
21 the private sector and to strengthen the utility of  
22 Guam for United States national security purposes.

23 (3) Guam shall submit a plan for Congressional  
24 approval showing the total amounts proposed, the  
25 distribution of funds by projects, phases, or pro-



1       grams with an assessment of needs, costs, benefits,  
2       and provision of local funds where available. The  
3       capital improvement plan shall take into account all  
4       related economic development projects and plans by  
5       the Commonwealth of Guam.

6           (4) There is hereby authorized a revolving fund  
7       to establish an Economic Development Fund on  
8       Guam with authority to assist in the financing of the  
9       private sector needs of Guam in its efforts to achieve  
10      a higher standard of living for its people as members  
11      of the American community and to develop the eco-  
12      nomic resources needed to meet the financial respon-  
13      sibilities of local self-government. To this end, the  
14      Economic Development Fund is authorized to pro-  
15      vide financial and other assistance to increase in-  
16      vestments (including loans, tax incentives, guaran-  
17      tees and equity capital) and to start or expand com-  
18      mercial businesses on Guam in order to provide em-  
19      ployment and ownership opportunities for the resi-  
20      dents of Guam. Participation by private banks and  
21      savings and loan institutions in the Economic Devel-  
22      opment Fund shall be encouraged. Funds shall be  
23      made available to the Economic Development Fund  
24      by Congress after the following conditions have been  
25      met:

1 (A) The submission of a set of procedures  
2 to Congress for the participation of private  
3 lending institutions and for the processing of  
4 applications for assistance, indicating the role  
5 of the Economic Development Fund's staff, out-  
6 side consultants, and board review, and to guide  
7 reviewers in making assistance and determining  
8 eligibility.

9 (B) Submission of an economic develop-  
10 ment plan, to be updated annually, by the Gov-  
11 ernor of Guam to Congress, showing the pro-  
12 posed amount, the proposed distribution of the  
13 funds, and the terms on which the funds will  
14 be made available. Such plan will take into ac-  
15 count any capital improvement projects and  
16 other programs related to economic develop-  
17 ment. The funds granted to the Economic De-  
18 velopment Fund shall be a revolving fund, avail-  
19 able to the Economic Development Fund until  
20 expended.

21 (C) The Economic Development Fund  
22 shall be headed by a five-member Board of Di-  
23 rectors with financial experience for fixed terms  
24 and selected by the Governor of Guam. The  
25 Economic Development Fund shall issue a pub-

1           lic and audited report annually, setting forth  
2           the administrative and programmatic develop-  
3           ments for the year with full disclosure of the  
4           utilization of its funds, the recipients of its as-  
5           sistance, and the applications in process.

6   **TITLE XII—TECHNICAL AMEND-**  
7       **MENTS AND INTERPRETA-**  
8       **TION**

9   **SEC. 1201. INTERPRETATION AND JURISDICTION.**

10       (a) It is the intention of Congress that this Act pro-  
11       vide complete internal self-government for the Common-  
12       wealth of Guam and, to that end, that this Act be inter-  
13       preted liberally to accomplish that purpose.

14       (b) When ruling upon the laws of the Commonwealth,  
15       the courts of the United States shall give the same def-  
16       erence to the laws of the Commonwealth as they give to  
17       the laws of the several States. Jurisdiction to interpret the  
18       provisions of this Act is vested in appropriate courts of  
19       the United States and in the local courts of Guam.

20   **SEC. 1202. CONTINUED EFFECTIVENESS OF LOCAL LAWS.**

21       The laws of Guam in force on the date of enactment  
22       of this Act, except as amended by this Act, are hereby  
23       continued in force, subject to modification or repeal by the  
24       legislature of Guam.

1 **SEC. 1203. ACTS REPEALED AND CONTINUED.**

2 (a) All laws or parts of laws inconsistent with this  
3 Act are hereby repealed to the extent of such inconsis-  
4 tency.

5 (b) Upon the enactment of this Act, the following sec-  
6 tions of the Organic Act of Guam (Act of August 1, 1950,  
7 64 Stat. 384), as amended, are repealed: Sections 1, 2,  
8 and 3; fourth sentence of section 11, sections 25, 27, 33,  
9 and section 34.

10 (c) Upon the effective date of the constitution adopt-  
11 ed by the people of Guam, the following provisions of the  
12 Organic Act of Guam (Act of August 1, 1950, 64 Stat.  
13 384), as amended, and in effect at that time, are repealed:  
14 Sections 5(a) through (t), 6, 7, 8, 9, 9-A, 10; the first  
15 three sentences of section 11; sections 12, 13, 14, 15, 16,  
16 17, 18, 19, 20, 21, 22, 22A, 22B, 22C, 22D, 24, 26, 29,  
17 30, and section 31.

18 (d) The following sections of the Organic Act of  
19 Guam (Act of August 1, 1950, 64 Stat. 384), as amended,  
20 shall continue in force and shall be deemed to be a part  
21 of this Act: Section 5(u), beginning at the fifth sentence;  
22 all the remainder of sections 11, 21-A, 24-A, section 28  
23 as modified by article 10 of this Act; 32, and section 35.

24 (e) Public Law 94-584 (90 Stat. 2899), as amended,  
25 is repealed as it affects Guam.

1 **SEC. 1204. EFFECTIVE DATE OF THE GUAM COMMON-**  
2 **WEALTH ACT.**

3       This Act, upon approval by Congress, shall be sub-  
4 mitted to the registered voters of Guam for ratification  
5 through a plebiscite to be held in accordance with the laws  
6 of Guam. This Act will become effective upon the approval  
7 of this Act by a majority of the voters who participate  
8 in such plebiscite, and at that time, except as provided  
9 in section 1203 of this Act, the Organic Act of Guam,  
10 August 1, 1950, 64 Stat. 384, shall be repealed.

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