105TH CONGRESS 1ST SESSION

S. 1343

To amend the Internal Revenue Code of 1986 to increase the excise tax rate on tobacco products and deposit the resulting revenues into a Public Health and Education Resource Trust Fund, and for other purposes.

IN THE SENATE OF THE UNITED STATES

October 29, 1997

Mr. Lautenberg introduced the following bill; which was read twice and referred to the Committee on Finance

A BILL

To amend the Internal Revenue Code of 1986 to increase the excise tax rate on tobacco products and deposit the resulting revenues into a Public Health and Education Resource Trust Fund, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Public Health and Education Resource (PHAER) Act".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.

TITLE I—IMPOSITION OF INCREASED TAXES ON TOBACCO PRODUCTS

Sec. 101. Increase in excise tax rate on tobacco products in addition to such increase contained in the Balanced Budget Act of 1997.

Sec. 102. Tax treatment for certain tobacco-related expenses.

TITLE II—PHAER TRUST FUND

Sec. 201. Public Health and Education Resource Trust Fund.

TITLE III—FEDERAL STANDARDS WITH RESPECT TO TOBACCO PRODUCTS

Sec. 301. Federal standards with respect to tobacco products.

TITLE IV—SENSE OF THE SENATE

Sec. 401. Sense of the Senate regarding comprehensive tobacco legislation.

1 TITLE I—IMPOSITION OF IN-

2 CREASED TAXES ON TO-

3 **BACCO PRODUCTS**

- 4 SEC. 101. INCREASE IN EXCISE TAX RATE ON TOBACCO
- 5 PRODUCTS IN ADDITION TO SUCH INCREASE
- 6 CONTAINED IN THE BALANCED BUDGET ACT
- 7 **OF 1997.**
- 8 (a) Cigarettes.—Subsection (b) of section 5701 of
- 9 the Internal Revenue Code of 1986 is amended—
- 10 (1) by striking "\$12 per thousand (\$10 per
- thousand on cigarettes removed during 1991 or
- 12 1992);" in paragraph (1) and inserting "the applica-
- ble rate per thousand determined in accordance with
- the following table:

"In the case of cigarettes removed The applicable rate is: during:

1998	\$12.00
1999	\$37.00
2000	\$67.00
2001	\$92.00
2002	\$94.50.";

1	and
2	(2) by striking paragraph (2) and inserting the
3	following:
4	"(2) Large cigarettes.—
5	"(A) In general.—Except as provided in
6	subparagraph (B), on cigarettes, weighing more
7	than 3 pounds per thousand, the applicable rate
8	per thousand determined in accordance with the
9	following table:
	"In the case of cigarettes removed The applicable rate is: during:
	1998 \$25.20 1999 \$77.70 2000 \$140.70 2001 \$193.20 2002 \$198.45
10	"(B) Exception.—On cigarettes more
11	than $6\frac{1}{2}$ inches in length, at the rate pre-
12	scribed for cigarettes weighing not more than 3
13	
	pounds per thousand, counting each 23/4 inches,
14	pounds per thousand, counting each 2 ³ / ₄ inches, or fraction thereof, of the length of each as one
14 15	
	or fraction thereof, of the length of each as one
15	or fraction thereof, of the length of each as one cigarette."
15 16	or fraction thereof, of the length of each as one cigarette." (b) CIGARS.—Subsection (a) of section 5701 of such
15 16 17	or fraction thereof, of the length of each as one cigarette." (b) CIGARS.—Subsection (a) of section 5701 of such Code is amended—

- 1 applicable rate per thousand determined in accord-
- 2 ance with the following table:

'In the case of cigars removed dur-		
ing:		rate is:
1998 .		\$1.125 cents
1999 .		\$3.4687 cents
2000 .		\$6.2822 cents
2001 .		\$8.6264 cents
2002 .		\$8.8588 cents.";
1999 . 2000 . 2001 .		\$3.4687 cents \$6.2822 cents \$8.6264 cents

- 3 and
- 4 (2) by striking paragraph (2) and inserting the following:
- 6 "(2) Large cigars.—On cigars, weighing more 7 than 3 pounds per thousand, the applicable percent-8 age of the price for which sold but not more that the 9 applicable rate per thousand determined in accord-10 ance with the following table:

In the case of cigars removed during:	The applicable per- centage is:	The applicable rate is:	
1998	12.750%	\$30.00	
1999	39.312%	\$92.50	
2000	71.189%	\$167.50	
2001	97.753%	\$230.00	
2002	100.407%	\$236.25."	

- 11 (c) Cigarette Papers.—Subsection (c) of section
- 12 5701 of such Code is amended to read as follows:
- 13 "(c) CIGARETTE PAPERS.—
- 14 "(1) IN GENERAL.—Except as provided in para-15 graph (2), on each book or set of cigarette papers
- 16 containing more than 25 papers, manufactured in or
- imported into the United States, there shall be im-

- posed a tax of the applicable rate for each 50 papers or fractional part thereof as determined in accordance with the following table:

1998	.75 cent
1999	2.31 cents
2000	4.18 cents
2001	5.74 cents
2002	5.91 cents.

- "(2) EXCEPTION.—If cigarette papers measure more than 6½ inches in length, such cigarette papers shall be taxable at the rate prescribed, counting each 2¾ inches, or fraction thereof, of the length of each as one cigarette paper."
- 9 (d) Cigarette Tubes.—Subsection (d) of section 10 5701 of such Code is amended to read as follows:
- 11 "(d) Cigarette Tubes.—
- "(1) IN GENERAL.—Except as provided in paragraph (2), on cigarette tubes, manufactured in or imported into the United States, there shall be imposed a tax of the applicable rate for each 50 tubes or fractional part thereof as determined in accordance with the following table:

"In the case of cigarette tubes removed during: The applicable rate is:

1998	1.50 cents
1999	4.62 cents
2000	8.39 cents
2001	11.53 cents
2002	11.82 cents.

1	"(2) Exception.—If eigarette tubes measure
2	more than 6½ inches in length, such cigarette tubes
3	shall be taxable at the rate prescribed, counting each
4	2 ³ / ₄ inches, or fraction thereof, of the length of each
5	as one cigarette tube."
6	(e) Smokeless Tobacco.—Paragraphs (1) and (2)
7	of subsection (e) of section 5701 of such Code are is
8	amended to read as follows:
9	"(1) Snuff.—On snuff, the applicable rate per
10	pound determined in accordance with the following
11	table (and a proportionate tax at the like rate on all
12	fractional parts of a pound):
	"In the case of snuff removed during." The applicable rate is:
	"In the case of snuff removed during: 1998
13	ing: 36 cents 1998 \$1.11 2000 \$2.01 2001 \$2.76
13 14	ing: 36 cents 1998 \$1.11 2000 \$2.01 2001 \$2.76 2002 \$2.835 cents.
	ing: 1998
14	ing: 36 cents 1998 \$1.11 2000 \$2.01 2001 \$2.76 2002 \$2.835 cents "(2) CHEWING TOBACCO.—On chewing tobacco, the applicable rate per pound determined in accord-
14 15	ing: 1998
141516	ing: 1998

	·	
1	(f) Pipe Tobacco.—Subsection (f) of section 5701	
2	of such Code is amended to read as follows:	
3	"(f) PIPE TOBACCO.—On pipe tobacco, manufac-	
4	tured in or imported into the United States, there shall	
5	be imposed a tax of the applicable rate per pound deter-	
6	mined in accordance with the following table (and a pro-	
7	portionate tax at the like rate on all fractional parts of	
8	a pound):	
	"In the case of pipe tobacco removed during: The applicable rate is: 1998 67.5 cents 1999 \$2.0812 cents 2000 \$3.7705 cents 2001 \$5.1774 cents 2002 \$5.3157 cents."	
9	(g) Imposition of Excise Tax on Manufacture	
10	OR IMPORTATION OF ROLL-YOUR-OWN TOBACCO.—	
11	(1) In general.—Section 5701 of such Code	
12	(relating to rate of tax) is amended by redesignating	
13	subsection (g) as subsection (h) and by inserting	
14	after subsection (f) the following new subsection:	
15	"(g) Roll-Your-Own Tobacco.—On roll-your-own	
16	tobacco, manufactured in or imported into the United	
17	States, there shall be imposed a tax of the applicable rate	
18	per pound determined in accordance with the following	
19	table (and a proportionate tax at the like rate on all frac-	
20	tional parts of a pound):	
	"In the case of roll-your-own to- The applicable	

bacco removed during:	rate is:
1998	67.5 cents
1999	\$2.0812 cents

	2000 \$3.7705 cents 2001 \$5.1774 cents 2002 \$5.3157 cents."
1	(2) Roll-your-own tobacco.—Section 5702
2	of such Code (relating to definitions) is amended by
3	adding at the end the following new subsection:
4	"(p) Roll-Your-Own Tobacco.—The term 'roll-
5	your-own tobacco' means any tobacco which, because of
6	its appearance, type, packaging, or labeling, is suitable for
7	use and likely to be offered to, or purchased by, consumers
8	as tobacco for making cigarettes."
9	(3) TECHNICAL AMENDMENTS.—
10	(A) Subsection (c) of section 5702 of such
11	Code is amended by striking "and pipe to-
12	bacco" and inserting "pipe tobacco, and roll-
13	your-own tobacco''.
14	(B) Subsection (d) of section 5702 of such
15	Code is amended—
16	(i) in the material preceding para-
17	graph (1), by striking "or pipe tobacco"
18	and inserting "pipe tobacco, or roll-your-
19	own tobacco", and
20	(ii) by striking paragraph (1) and in-
21	serting the following new paragraph:
22	"(1) a person who produces cigars, cigarettes,
23	smokeless tobacco, pipe tobacco, or roll-your-own to-

1	bacco solely for the person's own personal consump-
2	tion or use, and".
3	(C) The chapter heading for chapter 52 of
4	such Code is amended to read as follows:
5	"CHAPTER 52—TOBACCO PRODUCTS AND
6	CIGARETTE PAPERS AND TUBES".
7	(D) The table of chapters for subtitle E of
8	such Code is amended by striking the item re-
9	lating to chapter 52 and inserting the following
10	new item:
	"Chapter 52. Tobacco products and cigarette papers and tubes."
11	(h) Inflation Adjustment of Rates and Floor
12	STOCKS TAXES.—Section 5701 of such Code, as amended
13	by subsection (g), is amended by redesignating subsection
14	(h) as subsection (j) and by inserting after subsection (g)
15	the following:
16	"(h) Inflation adjustment.—In the case of a cal-
17	endar year after 2002, the dollar amount contained in the
18	table in each of the preceding subsections (and the per-
19	centage contained in the table contained in subsection
20	(b)(2)) applicable to the preceding calendar year (after the
21	application of this subsection) shall be increased by an
22	amount equal to—
23	"(1) such dollar amount (or percentage), multi-
24	plied by
25	"(2) the greatest of—

1	"(A) the cost-of-living adjustment deter-
2	mined under section 1(f)(3) for such calendar
3	year by substituting 'the second preceding cal-
4	endar year' for 'calendar year 1992' in subpara-
5	graph (B) thereof,
6	"(B) the medical consumer price index for
7	such calendar year determined in the same
8	manner as the adjustment described in sub-
9	paragraph (A), or
10	"(C) 3 percent.
11	"(j) Floor Stocks Taxes.—
12	"(1) Imposition of Tax.—On tobacco prod-
13	ucts and cigarette papers and tubes manufactured in
14	or imported into the United States which are re-
15	moved before any tax increase date, and held on
16	such date for sale by any person, there is hereby im-
17	posed a tax in an amount equal to the excess of—
18	"(A) the tax which would be imposed
19	under any preceding subsection of this section
20	on the article if the article had been removed
21	on such date, over
22	"(B) the prior tax (if any) imposed under
23	such subsection on such article.
24	"(2) Liability for tax and method of pay-
25	MENT.—

1	"(A) LIABILITY FOR TAX.—A person hold-
2	ing cigarettes on any tax increase date, to
3	which any tax imposed by paragraph (1) applies
4	shall be liable for such tax.
5	"(B) METHOD OF PAYMENT.—The tax im-
6	posed by paragraph (1) shall be paid in such
7	manner as the Secretary shall prescribe by reg-
8	ulations.
9	"(C) Time for payment.—The tax im-
10	posed by paragraph (1) shall be paid on or be-
11	fore April 1 following any tax increase date.
12	"(3) ARTICLES IN FOREIGN TRADE ZONES.—
13	Notwithstanding the Act of June 18, 1934 (48 Stat.
14	998, 19 U.S.C. 81a) and any other provision of law,
15	any article which is located in a foreign trade zone
16	on any tax increase date, shall be subject to the tax
17	imposed by paragraph (1) if—
18	"(A) internal revenue taxes have been de-
19	termined, or customs duties liquidated, with re-
20	spect to such article before such date pursuant
21	to a request made under the 1st proviso of sec-
22	tion 3(a) of such Act, or
23	"(B) such article is held on such date
24	under the supervision of a customs officer pur-
25	guant to the 2d provise of such section 3(a)

1	"(4) Tax increase date.—The term "tax in-
2	crease date" means January 1.
3	"(5) Controlled Groups.—Rules similar to
4	the rules of section 5061(e)(3) shall apply for pur-
5	poses of this subsection.
6	"(6) Other Laws applicable.—All provisions
7	of law, including penalties, applicable with respect to
8	the taxes imposed by the preceding subsections of
9	this section shall, insofar as applicable and not in-
10	consistent with the provisions of this subsection,
11	apply to the floor stocks taxes imposed by paragraph
12	(1), to the same extent as if such taxes were im-
13	posed by such subsections. The Secretary may treat
14	any person who bore the ultimate burden of the tax
15	imposed by paragraph (1) as the person to whom a
16	credit or refund under such provisions may be al-
17	lowed or made."
18	(i) Modifications of Certain Tobacco Tax Pro-
19	VISIONS.—
20	(1) Exemption for exported tobacco
21	PRODUCTS AND CIGARETTE PAPERS AND TUBES TO
22	APPLY ONLY TO ARTICLES MARKED FOR EXPORT.—
23	(A) Subsection (b) of section 5704 of such
24	Code is amended by adding at the end the fol-
25	lowing new sentence: "Tobacco products and

1	cigarette papers and tubes may not be trans-
2	ferred or removed under this subsection unless
3	such products or papers and tubes bear such
4	marks, labels, or notices as the Secretary shall
5	by regulations prescribe."
6	(B) Section 5761 of such Code is amended
7	by redesignating subsections (c) and (d) as sub-
8	sections (d) and (e), respectively, and by insert-
9	ing after subsection (b) the following new sub-
10	section:
11	"(c) Sale of Tobacco Products and Cigarette
12	Papers and Tubes for Export.—Except as provided
13	in subsections (b) and (d) of section 5704—
14	"(1) every person who sells, relands, or receives
15	within the jurisdiction of the United States any to-
16	bacco products or cigarette papers or tubes which
17	have been labeled or shipped for exportation under
18	this chapter,
19	"(2) every person who sells or receives such re-
20	landed tobacco products or cigarette papers or tubes,
21	and
22	"(3) every person who aids or abets in such
23	selling, relanding, or receiving,
24	shall, in addition to the tax and any other penalty provided

25 in this title, be liable for a penalty equal to the greater

of \$1,000 or 5 times the amount of the tax imposed by this chapter. All tobacco products and cigarette papers 3 and tubes relanded within the jurisdiction of the United 4 States, and all vessels, vehicles, and aircraft used in such 5 relanding or in removing such products, papers, and tubes from the place where relanded, shall be forfeited to the 6 7 United States." 8 (C) Subsection (a) of section 5761 of such 9 Code is amended by striking "subsection (b)" and inserting "subsection (b) or (c)". 10 11 (D) Subsection (d) of section 5761 of such 12 Code, as redesignated by subparagraph (B), is amended by striking "The penalty imposed by 13 14 subsection (b)" and inserting "The penalties 15 imposed by subsections (b) and (c)". 16 (E)(i) Subpart F of chapter 52 of such 17 Code is amended by adding at the end the fol-18 lowing new section: 19 "SEC. 5754. RESTRICTION ON IMPORTATION OF PRE-20 VIOUSLY EXPORTED TOBACCO PRODUCTS. "(a) In General.—Tobacco products and cigarette 21 22 papers and tubes previously exported from the United 23 States may be imported or brought into the United States

only as provided in section 5704(d). For purposes of this

section, section 5704(d), section 5761, and such other pro-

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1	visions as the Secretary may specify by regulations, ref-
2	erences to exportation shall be treated as including a ref-
3	erence to shipment to the Commonwealth of Puerto Rico.
4	"(b) Cross Reference.—
	"For penalty for the sale of tobacco products and cigarette papers and tubes in the United States which are labeled for export, see section 5761(c)."
5	(ii) The table of sections for subpart F of
6	chapter 52 of such Code is amended by adding
7	at the end the following new item:
	"Sec. 5754. Restriction on importation of previously exported to- bacco products."
8	(2) Importers required to be qualified.—
9	(A) Sections 5712, 5713(a), 5721, 5722,
10	5762(a)(1), and 5763 (b) and (c) of such Code
11	are each amended by inserting "or importer"
12	after "manufacturer".
13	(B) The heading of subsection (b) of sec-
14	tion 5763 of such Code is amended by inserting
15	"Qualified Importers," after "Manufac-
16	TURERS,".
17	(C) The heading for subchapter B of chap-
18	ter 52 of such Code is amended by inserting
19	"and Importers" after "Manufactur-
20	ers".
21	(D) The item relating to subchapter B in
22	the table of subchapters for chapter 52 of such

- 1 Code is amended by inserting "and importers"
 2 after "manufacturers".
- 3 (3) BOOKS OF 25 OR FEWER CIGARETTE PA4 PERS SUBJECT TO TAX.—Subsection (c) of section
 5 5701 of such Code is amended by striking "On each
 6 book or set of cigarette papers containing more than
 7 25 papers," and inserting "On cigarette papers,".
 - (4) STORAGE OF TOBACCO PRODUCTS.—Subsection (k) of section 5702 of such Code is amended by inserting "under section 5704" after "internal revenue bond".
- 12 (5) AUTHORITY TO PRESCRIBE MINIMUM MANU13 FACTURING ACTIVITY REQUIREMENTS.—Section
 14 5712 of such Code is amended by striking "or" at
 15 the end of paragraph (1), by redesignating para16 graph (2) as paragraph (3), and by inserting after
 17 paragraph (1) the following new paragraph:
 - "(2) the activity proposed to be carried out at such premises does not meet such minimum capacity or activity requirements as the Secretary may prescribe, or".
- (j) Repeal of Duplicative Provisions.—Section
 9302 (other than subsection (i)(2)) of the Balanced Budget Act of 1997 is repealed.

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- 1 (k) Effective Date.—The amendments and repeal
- 2 made by this section shall apply to articles removed (as
- 3 defined in section 5702(k) of the Internal Revenue Code
- 4 of 1986, as amended by this section) after December 31,
- 5 1997.

6 SEC. 102. TAX TREATMENT FOR CERTAIN TOBACCO-RELAT-

- 7 ED EXPENSES.
- 8 (a) IN GENERAL.—Section 275(a) of the Internal
- 9 Revenue Code of 1986 (relating to certain taxes) is
- 10 amended by inserting after paragraph (6) the following:
- 11 "(7) Taxes imposed by chapter 52, but only in
- an amount determined at rates in excess of the rates
- of such taxes effective in 1998."
- 14 (b) Effective Date.—The amendment made by
- 15 this section shall apply to taxable years beginning after
- 16 December 31, 1998.

17 TITLE II—PHAER TRUST FUND

- 18 SEC. 201. PUBLIC HEALTH AND EDUCATION RESOURCE
- 19 TRUST FUND.
- 20 (a) IN GENERAL.—Subchapter A of chapter 98 of the
- 21 Internal Revenue Code of 1986 (relating to trust fund
- 22 code) is amended by adding at the end the following new
- 23 section:

1	"SEC. 9512. PUBLIC HEALTH AND EDUCATION RESOURCE
2	TRUST FUND.
3	"(a) Creation of Trust Fund.—There is estab-
4	lished in the Treasury of the United States a trust fund
5	to be known as the 'Public Health and Education Re-
6	source Trust Fund' (hereafter referred to in this section
7	as the 'PHAER Trust Fund'), consisting of such amounts
8	as may be appropriated or transferred to the Trust Fund
9	as provided in this section or section 9602(b).
10	"(b) Transfers to Trust Fund.—There is hereby
11	appropriated to the Trust Fund an amount equivalent to
12	the net increase in revenues received in the Treasury at-
13	tributable to the amendments made by section 2 of the
14	Public Health and Education Resource (PHAER) Act as
15	estimated by the Secretary.
16	"(c) Obligations From Trust Fund.—
17	"(1) State programs.—
18	"(A) IN GENERAL.—An applicable percent-
19	age of 75 percent of the amounts available in
20	the Trust Fund in a fiscal year shall be distrib-
21	uted by the Secretary of Health and Human
22	Services to each State meeting the requirements
23	of subparagraphs (C) and (D) to be used by
24	such State and by local government entities
25	within such State in such fiscal year and the

succeeding fiscal year in the following manner:

1	"(i) Not less than 10 nor more than
2	30 percent of such amounts to State and
3	local school and community-based tobacco
4	education, prevention, and treatment pro-
5	grams.
6	"(ii) Not less than 10 nor more than
7	30 percent of such amounts to State and
8	local smoking cessation programs and serv-
9	ices, including pharmacological therapies.
10	"(iii) Not less than 10 nor more than
11	30 percent of such amounts to State and
12	local counter advertising programs.
13	"(iv) Not less than 10 nor more than
14	25 percent of such amounts to the State
15	Children's Health Insurance Program
16	under title XXI of the Social Security Act
17	(42 U.S.C. 1397aa et seq.) to be in addi-
18	tion to the amount appropriated under sec-
19	tion 2104 of such Act.
20	"(v) Not less than 5 nor more than
21	10 percent of such amounts to—
22	"(I) the Special Supplemental
23	Food Program for Women, Infants,
24	and Children under section 17 of the
25	Child Nutrition Act of 1966 (42)

1	U.S.C. 1786) to be in addition to the
2	amount appropriated under such sec-
3	tion, or
4	"(II) the Maternal and Child
5	Health Services Block Grant program
6	under title V of the Social Security
7	Act (42 U.S.C. 701 et seq.) to be in
8	addition to the amount appropriated
9	under such title, or
10	"(III) a combination of both pro-
11	grams as determined by the State.
12	"(vi) Not less than 1 nor more than
13	3 percent of such amounts to the American
14	Stop Smoking Intervention Study for Can-
15	cer Prevention (ASSIST) program for such
16	State or other State or local community-
17	based tobacco control programs.
18	"(vii) Not more than 5 percent of
19	such amounts to a State general health
20	care block grant program.
21	"(B) Allocation rules.—For purposes
22	of subparagraph (A), the applicable percentage
23	for any State is determined in accordance with
24	the following table:
	StateApplicable PercentageAlabama1.270390Alaska0.241356

	Applicable 1	1.1638
Arizona		
Arkansas		0.7510
California		8.8056
Colorado		1.0540
Connecticut		1.5969
Delaware		0.2270
District of Columbia		0.5344
Florida		3.5906
Georgia		2.0071
Hawaii		0.6425
Idaho		0.2578
Illinois		4.2728
Indiana		1.7145
Iowa		0.7580
Kansas		0.7622
Kentucky		1.8754
Louisiana		1.9168
Maine		0.8707
Maryland		2.0518
Massachusetts		3.7004
Michigan		4.4318
9		2.4743
Minnesota		
Mississippi		0.8514
Missouri		1.6591
Montana		0.3359
Nebraska		0.4453
Nevada		0.3072
New Hampshire		0.5520
New Jersey		3.4941
New Mexico		0.4658
New York		14.5293
North Carolina		2.0976
North Dakota		0.250'
Ohio		4.690
Oklahoma		0.8419
Oregon		1.0929
Pennsylvania		5.2332
Rhode Island		0.821
South Carolina		0.8830
South Dakota		0.2348
Tennessee		2.4798
Texas		4.4513
		0.3300
Utah		
Vermont		0.3702
Virginia		1.3738
Washington		1.7946
West Virginia		1.0036
Wisconsin		2.0986
Wyoming		0.1224
American Samoa		0.0086
N. Mariana Islands		0.0015
Guam		0.0065
U.S. Virgin Islands		0.0048
Puerto Rico		0.1931

1 "(C) State plans for certain alloca-2 TIONS.—Each State, working in collaboration 3 with local government entities, shall submit a 4 plan to the Secretary of Health and Human 5 Services for approval for an allocation under 6 the programs described in subparagraph (A), 7 specifying the percentage share for each pro-8 gram. Each State plan shall provide for an eq-9 uitable allocation of funds to local government 10 entities, specifically in relation to local govern-11 ment tobacco-related health care needs and 12 anti-tobacco education, prevention, and control 13 activities. If a State fails to provide any compo-14 nent of a State plan with respect to any pro-15 gram allocation or if the Secretary of Health 16 and Human Services disapproves any such com-17 ponent, the Secretary may make the allocation 18 for such program to 1 or more local government 19 or private entities located in such State pursu-20 ant to plans submitted by such entities and ap-21 proved by the Secretary. 22

"(D) PROHIBITION OF SUPPLANTATION OF STATE FUNDS.—Each State shall demonstrate to the satisfaction of the Secretary of Health and Human Services that an allocation to a

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1	State under a program described in subpara-
2	graph (A) in any fiscal year shall be used to
3	supplement, not supplant, existing funding for
4	such program.
5	"(2) Federal programs.—
6	"(A) In general.—Twenty-five percent of
7	the amounts available in the Trust Fund in a
8	fiscal year shall be distributed in the following
9	manner:
10	"(i) 10 percent of such amounts to
11	the Office of the Commissioner of Food
12	and Drug Administration to be allocated at
13	the Commissioner's discretion to conduct
14	tobacco control activities.
15	"(ii) 25 percent of such amounts to
16	the Office of the Secretary of Agriculture
17	to be allocated at the Secretary's discretion
18	to protect the financial well-being of to-
19	bacco farmers, their families, and their
20	communities.
21	"(iii) 20 percent of such amounts to
22	be allocated at the discretion of the Sec-
23	retary of Health and Human Services to—
24	"(I) the Office of the Director of
25	the National Institutes of Health to

1	be allocated at the Director's discre-
2	tion to conduct disease research, and
3	"(II) the Office of the Director of
4	the Centers for Disease Control and
5	Prevention to be allocated at the Di-
6	rector's discretion to decrease smok-
7	ing.
8	"(iv) 20 percent of such amounts to
9	the Office of the Secretary of Health and
10	Human Services to be allocated at the Sec-
11	retary's discretion—
12	"(I) to conduct prevention pro-
13	grams resulting from the study under
14	section 4108 of the Balanced Budget
15	Act of 1997, and
16	"(II) to increase the Federal pay-
17	ment for the coverage of qualified
18	medicare beneficiaries under section
19	1902(a)(10)(E)(i) of the Social Secu-
20	rity Act (42 U.S.C.
21	1396a(a)(10)(E)(i)) and specified low-
22	income medicare beneficiaries under
23	section 1902(a)(10)(E)(iii) of such
24	Act (42 U.S.C. 1396a(a)(10)(E)(iii)).

1	"(v) 20 percent of such amounts to
2	fund a national counter advertising pro-
3	gram.
4	"(vi) 2 percent of such amounts to the
5	Office of the Administrator of the Agency
6	for International Development to be allo-
7	cated at the Administrator's discretion to
8	strengthen international efforts to control
9	tobacco.
10	"(vii) 2 percent of such amounts to
11	the Office of the Director of the Office of
12	National Drug Control Policy to be allo-
13	cated at the Director's discretion to con-
14	duct tobacco education and prevention pro-
15	grams.
16	"(viii) 1 percent of such amounts to
17	the Office of the Secretary of Veterans Af-
18	fairs to be allocated at the Secretary's dis-
19	cretion to conduct tobacco education, inter-
20	vention, and outreach programs.
21	"(B) Grants and contracts fully
22	FUNDED IN FIRST YEAR.—With respect to any
23	grant or contract funded by amounts distrib-
24	uted under paragraph (1), the full amount of
25	the total obligation of such grant or contract

1	shall be funded in the first year of such grant
2	or contract, and shall remain available until ex-
3	pended."
4	(b) Conforming Amendment.—The table of sec-
5	tions for such subchapter A is amended by adding at the
6	end the following new item:
	"Sec. 9512. Public Health and Education Resource Trust Fund."
7	TITLE III—FEDERAL STANDARDS
8	WITH RESPECT TO TOBACCO
9	PRODUCTS
10	SEC. 301. FEDERAL STANDARDS WITH RESPECT TO TO-
11	BACCO PRODUCTS.
12	(a) Cigarettes.—Subsection (b) of section 5 of the
13	Federal Cigarette Labeling And Advertising Act (15
14	U.S.C. 1334(b)) is repealed.
15	(b) Smokeless Tobacco.—Subsection (b) of section
16	7 of the Comprehensive Smokeless Tobacco Health Edu-
17	cation Act of 1986 (15 U.S.C. 4406(b)) is repealed.
18	TITLE IV—SENSE OF THE
19	SENATE
20	SEC. 401. SENSE OF THE SENATE REGARDING COMPREHEN-
21	SIVE TOBACCO LEGISLATION.
22	It is the sense of the Senate that any final com-
23	prehensive tobacco legislation funded by the PHAER
24	Trust Fund under section 9512 of the Internal Revenue
25	Code of 1986, as added by section 201 of this Act, must

- 1 include, at the very least, the following additional ele-2 ments:
- 3 (1) Stiff penalties that give the tobacco indus-4 try the strongest possible incentive to stop targeting 5 children.
 - (2) Full authority for the Food and Drug Administration to regulate tobacco like any other drug or device with sufficient flexibility to meet changing circumstances.
 - (3) Codification of the Food and Drug Administration's initiative to prevent teen smoking and the imposition of stronger restrictions on youth access and advertising consistent with the United States Constitution.
 - (4) Broad disclosure of tobacco industry documents, including documents that have been hidden under false claims of the attorney-client privilege.
 - (5) Efforts to ensure that the tobacco industry stops marketing and promoting tobacco to children, including comprehensive corporate compliance programs.
 - (6) Elimination of secondhand tobacco smoke in public and private buildings in which 10 or more people regularly enter.

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- (7) Disclosure of the ingredients and constitu-2 ents of all tobacco products to the public and the im-3 position of more prominent health warning labels on 4 packaging to send a strong and clear message to children about the dangers of tobacco use. 5
 - (8) A prohibition on the use of Federal Government resources to weaken nondiscriminatory public health laws or promote tobacco sales abroad.

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