S. 1234

To improve transportation safety, and for other purposes.

IN THE SENATE OF THE UNITED STATES

September 29, 1997

Mr. Hollings introduced the following bill; which was read twice and referred to the Committee on Commerce, Science, and Transportation

A BILL

To improve transportation safety, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Highway and Surface
- 5 Transportation Safety Act of 1997".
- 6 SEC. 2. AMENDMENT OF TITLE 49, UNITED STATES CODE;
- 7 TABLE OF SECTIONS.
- 8 (a) Amendment of Title 49, United States
- 9 Code.—Except as otherwise expressly provided, whenever
- 10 in this Act an amendment or repeal is expressed in terms
- 11 of an amendment to, or a repeal of, a section or other
- 12 provision, the reference shall be considered to be made to

- 1 a section or other provision of title 49, United States
- 2 Code.
- 3 (b) Table of Sections.—The table of sections for
- 4 this Act is as follows:
 - Sec. 1. Short title.
 - Sec. 2. Amendment of title 49, United States Code; table of sections.
 - Sec. 3. Awards.

TITLE I—HIGHWAY SAFETY

- Sec. 101. Highway safety programs.
- Sec. 102. National driver register.
- Sec. 103. Authorizations of appropriations.
- Sec. 104. Global environmental and safety standards for vehicles.
- Sec. 105. Amendments to chapter 323 (consumer information).
- Sec. 106. Amendment to chapter 329 (automobile fuel economy).
- Sec. 107. Amendments to chapter 331 (theft prevention).
- Sec. 108. Dealer notification program for prohibited sale of nonqualifying vehicles for use as schoolbuses.

TITLE II—HAZARDOUS MATERIALS TRANSPORTATION REAUTHORIZATION

- Sec. 201. Short title.
- Sec. 202. Findings and purposes; definitions.
- Sec. 203. Handling criteria repeal.
- Sec. 204. Hazmat employee training requirements.
- Sec. 205. Registration.
- Sec. 206. Highway transportation of hazardous materials.
- Sec. 207. Shipping paper retention.
- Sec. 208. Public sector training curriculum.
- Sec. 209. Planning and training grants.
- Sec. 210. Special permits and exclusions.
- Sec. 211. Cooperative agreements.
- Sec. 212. Enforcement.
- Sec. 213. Penalties.
- Sec. 214. Preemption.
- Sec. 215. Judicial review.
- Sec. 216. Hazardous material transportation reauthorization.
- Sec. 217. Authorization of appropriations.

TITLE III—SANITARY FOOD TRANSPORTATION

- Sec. 301. Short title.
- Sec. 302. Findings.
- Sec. 303. Responsibilities of the Secretary of Health and Human Services.
- Sec. 304. Department of Transportation requirements.
- Sec. 305. Effective date.

TITLE IV—RAIL AND MASS TRANSPORTATION ANTI-TERRORISM

Sec. 401. Short title.

- Sec. 402. Purpose.
- Sec. 403. Amendments to the "wrecking trains" statute.
- Sec. 404. Terrorist attacks against mass transportation.
- Sec. 405. Investigative jurisdiction.

TITLE V—RAIL AND MASS TRANSPORTATION SAFETY

- Sec. 501. Safety considerations in grants or loans to commuter railroads.
- Sec. 502. Railroad accident and incident reporting.
- Sec. 503. Vehicle weight limitations—mass transportation buses.

TITLE VI—MOTOR CARRIER SAFETY

Subtitle A—State Grants and Other Commmercial Vehicle Programs

- Sec. 601. Statement of purpose.
- Sec. 602. Grants to States.
- Sec. 603. Federal share.
- Sec. 604. Availability of amounts.
- Sec. 605. Information systems and strategic safety initiatives.
- Sec. 606. Authorization of appropriations.
- Sec. 607. Conforming amendments.

Subtitle B—Motor Carrier Safety Act of 1997

- Sec. 651. Short title.
- Sec. 652. Safety regulations.
- Sec. 653. Commercial motor vehicle operators.
- Sec. 654. Penalties.
- Sec. 655. International registration plan and international fuel tax agreement.
- Sec. 656. Study of adequacy of parking facilities.
- Sec. 657. National minimum drinking age—technical corrections.

TITLE VII—RESEARCH

Subtitle A—Programs and Activities

- Sec. 701. Transportation research and development.
- Sec. 702. Bureau of Transportation Statistics.
- Sec. 703. Research and technology program.
- Sec. 704. National technology deployment initiatives.

Subtitle B—Intelligent Transportation Systems

- Sec. 751. Short title and findings.
- Sec. 752. Definitions; conforming amendment.
- Sec. 753. Scope of program.
- Sec. 754. General authorities and requirements.
- Sec. 755. National ITS program plan, implementation, and report to Congress.
- Sec. 756. Technical, training, planning, research and operational testing project assistance.
- Sec. 757. Applications of technology.
- Sec. 758. Funding.

TITLE VIII—BOATING SAFETY

- Sec. 801. Short title.
- Sec. 802. Amendment of 1950 Act.

- Sec. 803. Outreach and communications programs.
- Sec. 804. Clean Vessel Act funding.
- Sec. 805. Boating infrastructure.

1 SEC. 3. AWARDS.

- 2 (a) Section 326 is amended—
- 3 (1) by adding at the end thereof the following:
- 4 "(e) For the purpose of executing the powers and du-
- 5 ties of the Department, and as a means to encourage safe-
- 6 ty improvements by making special or periodic awards, the
- 7 Secretary may provide for the honorary recognition of in-
- 8 dividuals and organizations that significantly contribute to
- 9 programs, missions, or operations, including state and
- 10 local governments, transportation unions, and commercial
- 11 and nonprofit organizations, and pay for plaques, medals,
- 12 trophies, badges, and similar items to acknowledge the
- 13 contribution, including reasonable expenses of ceremony
- 14 and presentation, using any appropriations or other funds
- 15 available to the Department and its agencies."; and
- 16 (2) by inserting "and awards" after
- 17 "**Gifts"** in the section caption.
- 18 (b) The analysis of sections for chapter 3 is amended
- 19 by striking the item relating to section 326 and inserting
- 20 the following:

[&]quot;326. Gifts and awards.".

1 TITLE I—HIGHWAY SAFETY

2	SEC. 101. HIGHWAY SAFETY PROGRAMS.
3	(a) Uniform Guidelines.—Section 402(a) of title
4	23, United States Code, is amended by striking "section
5	4007" and inserting "section 4004".
6	(b) Administrative Requirements.—Section
7	402(b) of such title is amended—
8	(1) by striking the period at the end of sub-
9	paragraph (A) and subparagraph (B) of paragraph
10	(1) and inserting a semicolon;
11	(2) by inserting ", including Indian tribes,"
12	after "subdivisions of such State" in paragraph
13	(1)(C);
14	(3) by striking the period at the end of para-
15	graph (1)(C) and inserting a semicolon and "and";
16	and
17	(4) by striking paragraphs (3) and (4) and re-
18	designating paragraph (5) as paragraph (3).
19	(c) Apportionment of Funds—Section 402(c) of
20	such title is amended—
21	(1) by inserting "the apportionment to the Sec-
22	retary of the Interior shall not be less than three-
23	fourths of 1 percent of the total apportionment and"
24	after "except that" in the sixth sentence; and
25	(2) by striking the seventh sentence.

1	(d) Application in Indian Country—Section
2	402(i) of such title is amended to read as follows:
3	"(i) Application in Indian Country.—
4	"(1) In general.—For the purpose of applica-
5	tion of this section in Indian country, the terms
6	'State' and 'Governor of a State' include the Sec-
7	retary of the Interior and the term 'political subdivi-
8	sion of a State' includes an Indian tribe. Notwith-
9	standing the provisions of subparagraph $(b)(1)(C)$ of
10	this section, 95 percent of the funds apportioned to
11	the Secretary of the Interior under this section shall
12	be expended by Indian tribes to carry out highway
13	safety programs within their jurisdictions. The pro-
14	visions of subparagraph (b)(1)(D) of this section
15	shall be applicable to Indian tribes, except to those
16	tribes with respect to which the Secretary deter-
17	mines that application of such provisions would not
18	be practicable.
19	"(2) Indian country defined.—For the pur-
20	poses of this subsection, the term 'Indian country
21	means—
22	"(A) all land within the limits of any In-
23	dian reservation under the jurisdiction of the
24	United States, notwithstanding the issuance of

- any patent, and including rights-of-way running
 through the reservation;
- "(B) all dependent Indian communities within the borders of the United States whether within the original or subsequently acquired territory thereof and whether within or without the limits of a State; and
- 8 "(C) all Indian allotments, the Indian ti-9 tles to which have not been extinguished, in-10 cluding rights-of-way running through such al-11 lotments.".
- 12 (e) RULEMAKING PROCESS.—Section 402(j) of such 13 title is amended to read as follows:
- "(j) RULEMAKING PROCESS.—The Secretary may 15 from time to time conduct a rulemaking process to identify 16 highway safety programs that are highly effective in re-
- 17 ducing motor vehicle crashes, injuries and deaths. Any
- 18 such rulemaking shall take into account the major role of
- 19 the States in implementing such programs. When a rule
- 20 promulgated in accordance with this section takes effect,
- 21 States shall consider these highly effective programs when
- 22 developing their highway safety programs.".
- 23 (f) Safety Incentive Grants.—Section 402 of
- 24 such title is amended by striking subsection (k) and insert-
- 25 ing the following:

- 1 "(k)(1) SAFETY INCENTIVE GRANTS: GENERAL AU-
- 2 THORITY.—The Secretary shall make a grant to a State
- 3 that takes specific actions to advance highway safety
- 4 under subsection (l), (m), (n), or (o) of this section. A
- 5 State may qualify for more than one grant and shall re-
- 6 ceive a separate grant for each subsection for which it
- 7 qualifies. Such grants may only be used by recipient
- 8 States to implement and enforce, as appropriate, the pro-
- 9 grams for which the grants are awarded.
- 10 "(2) Maintenance of Effort.—No grant may be
- 11 made to a State under subsection (l) or (m) of this section
- 12 in any fiscal year unless such State enters into such agree-
- 13 ments with the Secretary as the Secretary may require
- 14 to ensure that such State will maintain its aggregate ex-
- 15 penditures from all other sources for the specific actions
- 16 for which a grant is provided at or above the average level
- 17 of such expenditures in its 2 fiscal years preceding the
- 18 date of the enactment of this subsection.
- 19 "(3) Maximum Period of Eligibility; Federal
- 20 Share for Grants.—Each grant under subsection (l) or
- 21 (m) of this section shall be available for not more than
- 22 6 fiscal years beginning in the fiscal year after September
- 23 30, 1997, in which the State becomes eligible for the
- 24 grant. The Federal share payable for any grant under sub-
- 25 section (l) or (m) shall not exceed—

1	"(A) in the first and second fiscal years in
2	which the State receives the grant, 75 percent of the
3	cost of implementing and enforcing, as appropriate,
4	in such fiscal year a program adopted by the State;
5	"(B) in the third and fourth fiscal years in
6	which the State receives the grant, 50 percent of the
7	cost of implementing and enforcing, as appropriate,
8	in such fiscal year such program; and
9	"(C) in the fifth and sixth fiscal years in which
10	the State receives the grant, 25 percent of the cost
11	of implementing and enforcing, as appropriate, in
12	such fiscal year such program.
13	"(l) Alcohol-Impaired Driving Counter-
14	MEASURES: BASIC GRANT ELIGIBILITY.—The Secretary
15	shall make grants to those States that adopt and imple-
16	ment effective programs to reduce traffic safety problems
17	resulting from persons driving under the influence of alco-
18	hol. A State shall become eligible for one or more of three
19	basic grants under this subsection by adopting or dem-
20	onstrating the following to the satisfaction of the Sec-
21	retary:
22	"(1) Basic grant a.—At least 4 of the follow-
23	ing:
24	"(A) Administrative license revoca-
25	TION.—An administrative driver's license sus-

1	pension or revocation system for persons who
2	operate motor vehicles while under the influence
3	of alcohol which requires that—
4	"(i) in the case of a person who, in
5	any 5-year period beginning after the date
6	of enactment of this subsection, is deter-
7	mined on the basis of a chemical test to
8	have been operating a motor vehicle under
9	the influence of alcohol or is determined to
10	have refused to submit to such a test as
11	proposed by a law enforcement officer, the
12	State agency responsible for administering
13	drivers' licenses, upon receiving the report
14	of the law enforcement officer—
15	"(I) shall suspend the driver's li-
16	cense of such person for a period of
17	not less than 90 days if such person
18	is a first offender in such 5-year pe-
19	riod; and
20	"(II) shall suspend the driver's li-
21	cense of such person for a period of
22	not less than 1 year, or revoke such li-
23	cense, if such person is a repeat of-
24	fender in such 5-year period; and

1	"(ii) the suspension and revocation re-
2	ferred to under clause (A)(i) of this sub-
3	paragraph shall take effect not later than
4	30 days after the day on which the person
5	refused to submit to a chemical test or re-
6	ceived notice of having been determined to
7	be driving under the influence of alcohol,
8	in accordance with the State's procedures.
9	"(B) Underage drinking program.—
10	An effective system, as determined by the Sec-
11	retary, for preventing operators of motor vehi-
12	cles under age 21 from obtaining alcoholic bev-
13	erages. Such system shall include the issuance
14	of drivers' licenses to individuals under age 21
15	that are easily distinguishable in appearance
16	from drivers' licenses issued to individuals age
17	21 years of age or older.
18	"(C) Stopping motor vehicles.—Ei-
19	ther—
20	"(i) a statewide program for stopping
21	motor vehicles on a nondiscriminatory,
22	lawful basis for the purpose of determining
23	whether the operators of such motor vehi-
24	cles are driving while under the influence
25	of alcohol, or

1	"(ii) a statewide Special Traffic En-
2	forcement Program for impaired driving
3	that emphasizes publicity for the program.
4	"(D) Repeat offenders.—Effective
5	sanctions for repeat offenders convicted of driv-
6	ing under the influence of alcohol. Such sanc-
7	tions, as determined by the Secretary, may in-
8	clude electronic monitoring; alcohol interlocks;
9	intensive supervision of probation; vehicle im-
10	poundment, confiscation, or forfeiture; and
11	dedicated detention facilities.
12	"(E) Graduated licensing system.—A
13	three-stage graduated licensing system for
14	young drivers that includes nighttime driving
15	restrictions during the first 2 stages, requires
16	all vehicle occupants to be properly restrained,
17	and makes it unlawful for a person under age
18	21 to operate a motor vehicle with a blood alco-
19	hol concentration of .02 percent or greater.
20	"(2) Basic grant B.—Both of the following:
21	"(A) Administrative license revoca-
22	TION.—An administrative driver's license sus-
23	pension or revocation system for persons who
24	operate motor vehicles while under the influence

of alcohol which requires that—

1	"(i) in the case of a person who, in
2	any 5-year period beginning after the date
3	of enactment of this subsection, is deter-
4	mined on the basis of a chemical test to
5	have been operating a motor vehicle under
6	the influence of alcohol or is determined to
7	have refused to submit to such a test as
8	requested by a law enforcement officer, the
9	State agency responsible for administering
10	drivers' licenses, upon receiving the report
11	of the law enforcement officer—
12	"(I) shall suspend the driver's li-
13	cense of such person for a period of
14	not less than 90 days if such person
15	is a first offender in such 5-year pe-
16	riod; and
17	"(II) shall suspend the driver's li-
18	cense of such person for a period of
19	not less than 1 year, or revoke such li-
20	cense, if such person is a repeat of-
21	fender in such 5-year period; and
22	"(ii) the suspension and revocation re-
23	ferred to under clause (A)(i) of this sub-
24	paragraph shall take effect not later than
25	30 days after the day on which the person

refused to submit to a chemical test or receives notice of having been determined to be driving under the influence of alcohol, in accordance with the State's procedures; and

"(B) .08 BAC PER SE LAW.—A law that provides that any person with a blood alcohol concentration of 0.08 percent or greater while operating a motor vehicle shall be deemed to be driving while intoxicated.

"(3) Basic grant c.—Both of the following:

"(A) FATAL IMPAIRED DRIVER PERCENT-AGE REDUCTION.—The percentage of fatally injured drivers with 0.10 percent or greater blood alcohol concentration in the State has decreased in each of the 3 most recent calendar years for which statistics for determining such percentages are available.

"(B) Fatal impaired driver percentage of fatally injured drivers with 0.10 percent or greater blood alcohol concentration in the State has been lower than the average percentage for all States in each of such calendar years.

"(4) Basic grant amount.—The amount of each basic grant under this subsection for any fiscal year shall be up to 15 percent of the amount apportioned to the State for fiscal year 1997 under section 402 of this title.

"(5) Alcohol-impaired driving counter-Measures: supplemental grants.—During the period in which a State is eligible for a basic grant under this subsection, the State shall be eligible to receive a supplemental grant in no more than 2 fiscal years of up to 5 percent of the amount apportioned to the State in fiscal year 1997 under section 402 of this title. The State may receive a separate supplemental grant for meeting each of the following criteria:

"(A) OPEN CONTAINER LAWS.—The State makes unlawful the possession of any open alcoholic beverage container, or the consumption of any alcoholic beverage, in the passenger area of any motor vehicle located on a public highway or the right-of-way of a public highway, except—

"(i) as allowed in the passenger area, by a person (other than the driver), of any motor vehicle designed to transport more

1	than 10 passengers (including the driver)
2	while being used to provide charter trans-
3	portation of passengers; or

- "(ii) as otherwise specifically allowed by such State, with the approval of the Secretary, but in no event may the driver of such motor vehicle be allowed to possess or consume an alcoholic beverage in the passenger area.
- "(B) Mandatory blood alcohol concentra-Centration testing programs.—The State provides for mandatory blood alcohol concentration testing whenever a law enforcement officer has probable cause under State law to believe that a driver of a motor vehicle involved in a crash resulting in the loss of human life or, as determined by the Secretary, serious bodily injury, has committed an alcohol-related traffic offense.
- "(C) VIDEO EQUIPMENT FOR DETECTION OF DRUNK DRIVERS.—The State provides for a program to acquire video equipment to be used in detecting persons who operate motor vehicles while under the influence of alcohol and in

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prosecuting those persons, and to train personnel in the use of that equipment.

- "(D) Blood alcohol concentration for Persons under age 21.—The State enacts and enforces a law providing that any person under age 21 with a blood alcohol concentration of 0.02 percent or greater when driving a motor vehicle shall be deemed to be driving while intoxicated or driving under the influence of alcohol, and further provides for a minimum suspension of the person's driver's license for not less than 30 days.
- "(E) Self-sustaining drunk driving prevention Program.—The State provides for a self-sustaining drunk driving prevention program under which a significant portion of the fines or surcharges collected from individuals apprehended and fined for operating a motor vehicle while under the influence of alcohol are returned to those communities which have comprehensive programs for the prevention of such operations of motor vehicles.
- "(F) REDUCING DRIVING WITH A SUS-PENDED LICENSE.—The State enacts and enforces a law to reduce driving with a suspended

license. Such law, as determined by the Secretary, may require a 'zebra' stripe that is clearly visible on the license plate of any motor vehicle owned and operated by a driver with a suspended license.

- "(G) Effective DWI TRACKING SYSTEM.—The State demonstrates an effective driving while intoxicated (DWI) tracking system. Such a system, as determined by the Secretary, may include data covering arrests, case prosecutions, court dispositions and sanctions, and provide for the linkage of such data and traffic records systems to appropriate jurisdictions and offices within the State.
- "(H) Assessment of Persons con-Victed of Abuse of Controlled Sub-Stances; assignment of treatment for All DWI/DUI offenders.—The State provides for assessment of individuals convicted of driving while intoxicated or driving under the influence of alcohol or controlled substances, and for the assignment of appropriate treatment.
- "(I) Use of passive alcohol sensors.—The State provides for a program to acquire passive alcohol sensors to be used by po-

1	lice officers in detecting persons who operate
2	motor vehicles while under the influence of alco-
3	hol, and to train police officers in the use of
4	that equipment.
5	"(J) Effective penalties for provi-
6	SION OR SALE OF ALCOHOL TO PERSONS
7	UNDER 21.—The State enacts and enforces a
8	law that provides for effective penalties or other
9	consequences for the sale or provision of alco-
10	holic beverages to any individual under 21 years
11	of age. The Secretary shall determine what pen-
12	alties are effective.
13	"(6) Definitions.—For the purposes of this
14	subsection, the following definitions apply:
15	"(A) 'Alcoholic beverage' has the meaning
16	such term has under section 158(c) of this title.
17	"(B) 'Controlled substances' has the mean-
18	ing such term has under section 102(6) of the
19	Controlled Substances Act (21 U.S.C. 802(6)).
20	"(C) 'Motor vehicle' means a vehicle driven
21	or drawn by mechanical power and manufac-
22	tured primarily for use on public streets, roads,
23	and highways, but does not include a vehicle op-
24	erated only on a rail line.

1	"(D) 'Open alcoholic beverage container'
2	means any bottle, can, or other receptacle—
3	"(i) which contains any amount of an
4	alcoholic beverage; and
5	"(ii)(I) which is open or has a broken
6	seal, or
7	"(II) the contents of which are par-
8	tially removed.
9	"(m) State Highway Safety Data Improve-
10	MENTS.—The Secretary shall make a grant to a State that
11	takes effective actions to improve the timeliness, accuracy,
12	completeness, uniformity, and accessibility of the State's
13	data needed to identify priorities within State and local
14	highway and traffic safety programs, to evaluate the effec-
15	tiveness of such efforts, and to link these State data sys-
16	tems, including traffic records, together and with other
17	data systems within the State, such as systems that con-
18	tain medical and economic data:
19	"(1) First-year grant eligibility.—A State
20	is eligible for a first-year grant under this subsection
21	in a fiscal year if such State either:
22	"(A) Demonstrates, to the satisfaction of
23	the Secretary, that it has—
24	"(i) established a Highway Safety
25	Data and Traffic Records Coordinating

1	Committee with a multi-disciplinary mem-
2	bership including the administrators, col-
3	lectors, and users of such data (including
4	the public health, injury control, and motor
5	carrier communities) of highway safety and
6	traffic records databases;
7	"(ii) completed within the preceding 5
8	years a highway safety data and traffic
9	records assessment or audit of its highway
10	safety data and traffic records system; and
11	"(iii) initiated the development of a
12	multi-year highway safety data and traffic
13	records strategic plan to be approved by
14	the Highway Safety Data and Traffic
15	Records Coordinating Committee that
16	identifies and prioritizes its highway safety
17	data and traffic records needs and goals,
18	and that identifies performance-based
19	measures by which progress toward those
20	goals will be determined; or
21	"(B) Provides, to the satisfaction of the
22	Secretary—
23	"(i) certification that it has met the
24	provisions outlined in clauses (A)(i) and

1	(A)(ii) of subparagraph (A) of this para-
2	graph;
3	"(ii) a multi-year plan that identifies
4	and prioritizes the State's highway safety
5	data and traffic records needs and goals
6	that specifies how its incentive funds for
7	the fiscal year will be used to address those
8	needs and the goals of the plan, and that
9	identifies performance-based measures by
10	which progress toward those goals will be
11	determined; and
12	"(iii) certification that the Highway
13	Safety Data and Traffic Records Coordi-
14	nating Committee continues to operate and
15	supports the multi-year plan described in
16	clause (B)(ii) of this subparagraph.
17	"(2) First-year grant amount.—The
18	amount of a first-year grant made for State highway
19	safety data and traffic records improvements for any
20	fiscal year to any State eligible for such a grant
21	under subparagraph (1)(A) of paragraph (A) of this
22	subsection shall equal \$1,000,000, subject to the
23	availability of appropriations, and for any State eli-
24	gible for such a grant under subparagraph (1)(B)

of this subsection shall equal a proportional amount

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of the amount apportioned to the State for fiscal year 1997 under section 402 of this title, except that no State shall receive less than \$250,000, subject to the availability of appropriations. The Secretary may award a grant of up to \$25,000 for one year to any State that does not meet the criteria established in paragraph (1). The grant may only be used to conduct activities needed to enable that State to qualify for first-year funding to begin in the next fiscal year.

"(3) STATE HIGHWAY SAFETY DATA AND TRAF-FIC RECORDS IMPROVEMENTS; SUCCEEDING-YEAR GRANTS.—A State shall be eligible for a grant in any fiscal year succeeding the first fiscal year in which the State receives a State highway safety data and traffic records grant if the State, to the satisfaction of the Secretary:

"(A) Submits or updates a multi-year plan that identifies and prioritizes the State's highway safety data and traffic records needs and goals, that specifies how its incentive funds for the fiscal year will be used to address those needs and the goals of the plan, and that identifies performance-based measures by which progress toward those goals will be determined;

1	"(B) Certifies that its Highway Safety
2	Data and Traffic Records Coordinating Com-
3	mittee continues to support the multi-year plan;
4	and
5	"(C) Reports annually on its progress in
6	implementing the multi-year plan.
7	"(4) Succeeding-year grant amounts.—
8	The amount of a succeeding-year grant made for
9	State highway safety data and traffic records im-
10	provements for any fiscal year to any State that is
11	eligible for such a grant shall equal a proportional
12	amount of the amount apportioned to the State for
13	fiscal year 1997 under section 402 of this title, ex-
14	cept that no State shall receive less than \$225,000,
15	subject to the availability of appropriations.".
16	(g) Occupant Protection Program.—
17	(1) In general.—Section 410 of title 23,
18	United States Code, is amended to read as follows:
19	"§ 410. Safety belts and occupant protection program
20	"The Secretary shall make basic grants to those
21	States that adopt and implement effective programs to re-
22	duce highway deaths and injuries resulting from persons
23	riding unrestrained or improperly restrained in motor ve-
24	hicles. A State may establish its eligibility for one or both

1	of the grants by adopting or demonstrating the following
2	to the satisfaction of the Secretary:
3	"(1) Basic grant a.—At least 4 of the follow-
4	ing:
5	"(A) Safety belt use law for all
6	FRONT SEAT OCCUPANTS.—The State has in ef-
7	fect a safety belt use law that makes unlawful
8	throughout the State the operation of a pas-
9	senger motor vehicle whenever a person in the
10	front seat of the vehicle (other than a child who
11	is secured in a child restraint system) does not
12	have a safety belt properly secured about the
13	person's body.
14	"(B) Primary safety belt use law.—
15	The State provides for primary enforcement of
16	its safety belt use law.
17	"(C) CHILD PASSENGER PROTECTION
18	LAW.—The State has in effect a law that re-
19	quires minors who are riding in a passenger
20	motor vehicle to be properly secured in a child
21	safety seat or other appropriate restraint sys-
22	tem.
23	"(D) CHILD OCCUPANT PROTECTION EDU-
24	CATION PROGRAM.—The State demonstrates
25	implementation of a statewide comprehensive

child occupant protection education program
that includes education about proper seating
positions for children in air bag equipped motor
vehicles and instruction on how to reduce the
improper use of child restraints systems. The
states are to submit to the Secretary an evaluation or report on the effectiveness of the programs at least three years after receipt of the
grant.

- "(E) MINIMUM FINES.—The State requires a minimum fine of at least \$25 for violations of its safety belt use law and a minimum fine of at least \$25 for violations of its child passenger protection law.
- "(F) SPECIAL TRAFFIC ENFORCEMENT PROGRAM.—The State demonstrates implementation of a statewide Special Traffic Enforcement Program for occupant protection that emphasizes publicity for the program.
- "(2) Basic grant B.—Both of the following:
 - "(A) STATE SAFETY BELT USE RATE.—
 The State demonstrates a statewide safety belt use rate in both front outboard seating positions in all passenger motor vehicles of 80 percent or higher in each of the first 3 years a

grant under this paragraph is received, and of 85 percent or higher in each of the fourth, fifth, and sixth years a grant under this paragraph is received.

- "(B) Survey method.—The State follows safety belt use survey methods which conform to guidelines issued by the Secretary ensuring that such measurements are accurate and representative.
- "(3) Basic grant for which a State qualifies under this subsection for any fiscal year shall equal up to 20 percent of the amount apportioned to the State for fiscal year 1997 under section 402 of this title.
- "(4) Occupant protection program: sup-Plemental grants.—During the period in which a State is eligible for a basic grant under this subsection, the State shall be eligible to receive a supplemental grant in a fiscal year of up to 5 percent of the amount apportioned to the State in fiscal year 1997 under section 402 of this title. The State may receive a separate supplemental grant for meeting each of the following criteria:
- 24 "(A) Penalty points against a driv-25 er's license for violations of child pas-

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1	SENGER PROTECTION REQUIREMENTS.—The
2	State has in effect a law that requires the impo-
3	sition of penalty points against a driver's li-
4	cense for violations of child passenger protec-
5	tion requirements.
6	"(B) Elimination of non-medical ex-
7	EMPTIONS TO SAFETY BELT AND CHILD PAS-
8	SENGER PROTECTION LAWS.—The State has in
9	effect safety belt and child passenger protection
10	laws that contain no nonmedical exemptions.
11	"(C) SAFETY BELT USE IN REAR SEATS.—
12	The State has in effect a law that requires safe-
13	ty belt use by all rear-seat passengers in all
14	passenger motor vehicles with a rear seat.
15	"(5) Definitions.—As used in this sub-
16	section—
17	"(A) 'Child safety seat' means any device
18	except safety belts, designed for use in a motor
19	vehicle to restrain, seat, or position children
20	who weigh 50 pounds or less.
21	"(B) 'Motor vehicle' means a vehicle driven
22	or drawn by mechanical power and manufac-
23	tured primarily for use on public streets, roads,
24	and highways, but does not include a vehicle op-

erated only on a rail line.

1	"(C) "Multipurpose passenger vehicle"
2	means a motor vehicle with motive power (ex-
3	cept a trailer), designed to carry not more than
4	10 individuals, that is constructed either on a
5	truck chassis or with special features for occa-
6	sional off-road operation.
7	"(D) 'Passenger car' means a motor vehi-
8	cle with motive power (except a multipurpose
9	passenger vehicle, motorcycle, or trailer) de-
10	signed to carry not more than 10 individuals.
11	"(E) 'Passenger motor vehicle' means a
12	passenger car or a multipurpose passenger
13	motor vehicle.
14	"(F) 'Safety belt' means—
15	"(i) with respect to open-body pas-
16	senger vehicles, including convertibles, an
17	occupant restraint system consisting of a
18	lap belt or a lap belt and a detachable
19	shoulder belt; and
20	"(ii) with respect to other passenger
21	vehicles, an occupant restraint system con-
22	sisting of integrated lap and shoulder
23	belts.".
24	(2) Conforming amendment.—The chapter
25	analysis for chapter 4 of that chapter is amended by

- striking the item relating to section 410 and insert-
- 2 ing the following:
 - "410. Safety belts and occupant protection program.".
- 3 (h) Drugged Driver Research and Demonstra-
- 4 TION PROGRAM.—Section 403(b) of title 23, United
- 5 States Code, is amended—
- 6 (1) by inserting "(1)" before "In addition";
- 7 (2) by striking "is authorized to" and inserting
- 8 "shall";
- 9 (3) by redesignating paragraphs (1) and (2) as
- subparagraphs (A) and (B); and
- 11 (4) by inserting after subparagraph (B), as re-
- designated, the following:
- "(C) Measures that may deter drugged driv-
- 14 ing.".
- 15 SEC. 102. NATIONAL DRIVER REGISTER.
- 16 (a) Transfer of Selected Functions to Non-
- 17 Federal Management.—Section 30302 is amended by
- 18 adding at the end thereof the following:
- 19 "(e) Transfer of Selected Functions to Non-
- 20 Federal Management.—(1) The Secretary may enter
- 21 into an agreement with an organization that represents
- 22 the interests of the States to manage, administer, and op-
- 23 erate the National Driver Register's computer timeshare
- 24 and user assistance functions. If the Secretary decides to
- 25 enter into such an agreement, the Secretary shall ensure

- 1 that the management of these functions is compatible with
- 2 this chapter and the regulations issued to implement this
- 3 chapter.
- 4 "(2) Any transfer of the National Driver Register's
- 5 computer timeshare and user assistance functions to an
- 6 organization that represents the interests of the States
- 7 shall begin only after a determination is made by the Sec-
- 8 retary that all States are participating in the National
- 9 Driver Register's 'Problem Driver Pointer System' (the
- 10 system used by the Register to effect the exchange of
- 11 motor vehicle driving records), and that the system is
- 12 functioning properly.
- 13 "(3) The agreement entered into under this sub-
- 14 section shall include a provision for a transition period suf-
- 15 ficient to allow the States to make the budgetary and leg-
- 16 islative changes they may need to pay fees charged by the
- 17 organization representing their interests for their use of
- 18 the National Driver Register's computer timeshare and
- 19 user assistance functions. During this transition period,
- 20 the Secretary (through the National Highway Traffic
- 21 Safety Administration) shall continue to fund these trans-
- 22 ferred functions.
- 23 "(4) The total of the fees charged by the organization
- 24 representing the interests of the States in any fiscal year
- 25 for the use of the National Driver Register's computer

- 1 timeshare and user assistance functions shall not exceed
- 2 the total cost to the organization for performing these
- 3 functions in such fiscal year.
- 4 "(5) Nothing in this subsection shall be construed to
- 5 diminish, limit, or otherwise affect the authority of the
- 6 Secretary to carry out this chapter.".
- 7 (b) Access to Register Information.—Section
- 8 30305(b) is amended—
- 9 (1) by striking "request." in paragraph (2) and
- inserting the following: "request, unless the informa-
- tion is about a revocation or suspension still in effect
- on the date of the request";
- 13 (2) by inserting after paragraph (6) the follow-
- 14 ing:
- 15 "(7) The head of a Federal department or
- agency that issues motor vehicle operator's licenses
- may request the chief driver licensing official of a
- 18 State to obtain information under subsection (a) of
- this section about an individual applicant for a
- 20 motor vehicle operator's license from such depart-
- 21 ment or agency. The department or agency may re-
- ceive the information, provided it transmits to the
- 23 Secretary a report regarding any individual who is
- denied a motor vehicle operator's license by that de-
- 25 partment or agency for cause; whose motor vehicle

- operator's license is revoked, suspended or canceled by that department or agency for cause; or about whom the department or agency has been notified of a conviction of any of the motor vehicle-related offenses or comparable offenses listed in subsection 30304(a)(3) and over whom the department or agen-
- 7 cy has licensing authority. The report shall contain 8 the information specified in subsection 30304(b).
- 9 "(8) The head of a Federal department or 10 agency authorized to receive information regarding 11 an individual from the Register under this section
- may request and receive such information from the
- 13 Secretary.";
- 14 (3) by redesignating paragraphs (7) and (8) as 15 paragraphs (9) and (10); and
- 16 (4) by striking "paragraph (2)" in paragraph
- 17 (10), as redesignated, and inserting "subsection (a)
- of this section".

19 SEC. 103. AUTHORIZATIONS OF APPROPRIATIONS.

- 20 (a) Highway Safety Programs.—The following
- 21 sums are authorized to be appropriated out of the High-
- 22 way Trust Fund (other than the Mass Transit Account):
- 23 (1) Consolidated state highway safety
- 24 PROGRAMS.—

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(A) For carrying out the State and Community Highway Safety Program under section 402 of title 23, United States Code, by the National Highway Traffic Safety Administration, except for the incentive programs under subsections (1)and (m) of that section. \$142,700,000 for fiscal 1998. vear and \$166,700 for each of fiscal years 1999, 2000, 2001, and 2002, and \$171,034,000 for fiscal year 2003.

(B) To carry out the alcohol-impaired driving countermeasures incentive grant provisions of subsection (l) of section 402 of title 23, United States Code, by the National Highway Traffic Safety Administration, \$35,000,000 for fiscal year 1998, \$39,000,000 for each of fiscal years 1999, 2000, and 2001, \$46,000,000 for fiscal year 2002, and \$49,000,000 for fiscal year 2003. Amounts made available to carry out subsection (l) are authorized to remain available until expended, provided that, in each fiscal year the Secretary may reallocate any amounts remaining available under subsections (l) and (m) of section 402 of title 23, United States Code, as necessary to ensure, to the

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maximum extent possible, that States may receive the maximum incentive funding for which they are eligible under these programs.

(C) To carry out the occupant protection program incentive grant provisions of section 410 of title 23, United States Code, by the National Highway Traffic Safety Administration, \$20,000,000 for fiscal year 1998, \$22,000,000 for each of fiscal years 1999, 2000, and 2001, \$24,000,000 for fiscal year 2002, \$23,312,000 for fiscal year 2003. Amounts made available to carry out subsection (m) are authorized to remain available until expended, provided that, in each fiscal year the Secretary may reallocate any amounts remaining available under subsections (l) and (m) to subsections (l), (n), and (o) of section 402 of title 23, United States Code, as necessary to ensure, to the maximum extent possible, that States may receive the maximum incentive funding for which they are eligible under these programs.

(D) To carry out the State highway safety data improvements incentive grant provisions of subsection (n) of title 23, United States Code, by the National Highway Traffic Safety Admin-

- istration, \$12,000,000 for each of fiscal years 1998, 1999, 2000, and 2001. Amounts made available to carry out subsection (n) are authorized to remain available until expended.
 - (E) To carry out the drugged driving research and demonstration programs of section 403(b)(1) of title 23, United States Code, by the National Highway Traffic Safety Administration, \$2,500,000 for each of fiscal years 1999, 2000, 2001, and 2002, and \$1,000,000 for fiscal year 2003.
 - (2) NHTSA OPERATIONS AND RESEARCH.—
 For carrying out the functions of the Secretary, by the National Highway Traffic Safety Administration, for traffic and highway safety under (A) section 403 of title 23, United States Code (Highway Safety Research and Development), (B) Chapter 301 of Title 49, United States Code (Motor Vehicle Safety), and (C) Part C of Subtitle VI of Title 49, United States Code (Information, Standards, and Requirements), there are authorized to be appropriated \$147,500,000, for each of fiscal years 1998, 1999, 2000, 2001, and 2002, and \$151,335,000 for fiscal year 2003.

- 1 (3) NATIONAL DRIVER REGISTER.—For carry2 ing out chapter 303 (National Driver Register) of
 3 title 49, United States Code, by the National High4 way Traffic Safety Administration, there are author5 ized to be appropriated under section 30308(a) of
 6 such chapter \$2,300,000 for each of fiscal years
 7 1998, 1999, 2000, 2001, and 2002, and \$2,360,000
 8 for fiscal year 2003.
- 9 SEC. 104. GLOBAL ENVIRONMENTAL AND SAFETY STAND-
- 10 ARDS FOR VEHICLES.
- 11 (a) Development of A Global Registry.—The
- 12 Secretary of Transportation (hereinafter in this section re-
- 13 ferred to as the "Secretary") and the Administrator of
- 14 the Environmental Protection Agency (hereinafter in this
- 15 section referred to as the "Administrator") may partici-
- 16 pate in the development of an international compendium
- 17 of national motor vehicle standards, including both safety
- 18 and environmental standards.
- 19 (b) Promotion of International Cooperative
- 20 Programs.—The Secretary or Administrator may partici-
- 21 pate in activities to promote international cooperative pro-
- 22 grams for conducting research, development, demonstra-
- 23 tion projects, training, and other forms of technology
- 24 transfer and exchange, including safety conferences, semi-
- 25 nars, and expositions, to enhance international motor vehi-

1	cle safety, and provide technical assistance to other coun-
2	tries relating to their adoption of United States Federal
3	standards for vehicles. This effort shall not reduce or di-
4	minish the Secretary's or Administrator's obligation to
5	conduct research on issues of vehicle safety, environmental
6	protection, and testing relevant to the operation of vehicles
7	in the United States.
8	(c) International Harmonization of Safety
9	AND ENVIRONMENTAL REGULATION OF VEHICLES.—
10	(1) IN GENERAL.—The Secretary and the Ad-
11	ministrator may participate in international negotia-
12	tions (including working parties, other international
13	bodies, and panels of experts) and may agree to har-
14	monized rules for vehicular safety and environmental
15	pollution if the United States position to be taken in
16	such an international negotiation is developed in ac-
17	cordance with paragraphs (2), (3), and (4).
18	(2) Adoption of Higher global stand-
19	ARDS.—The Secretary or Administrator may adopt
20	the global standard if the Secretary or Adminis-
21	trator determines that—
22	(A) in light of the Secretary's or Adminis-
23	trator's determination under both subpara-
24	graphs (B) and (C), the harmonized standard

provides an overall higher level of safety per-

1	formance or environmental protection than the
2	comparable United States standard;
3	(B) the harmonized standard or any por-
4	tion of the standard provides a unique or higher
5	level of safety or environmental performance
6	than the comparable United States standard;
7	(C) the comparable United States standard
8	or any portion thereof does not provide a
9	unique or higher level of safety or environ-
10	mental performance not contained in the har-
11	monized standard;
12	(D) it is adopted through a rulemaking
13	procedure conducted in accordance with the
14	provisions of chapters 5 and 7 of title 5, United
15	States Code, relating to rulemaking; and
16	(E) the requirements of subsections (d)
17	and (e) are met.
18	(3) Actual benefits to be weighed.—In
19	making the determinations under paragraph (2), the
20	Secretary or the Administrator shall take into ac-
21	count the overall safety and environmental benefits
22	that will accrue to users under real-world driving
23	conditions from adoption of a harmonized standard.
24	(4) Retention of higher domestic stand-
25	ARDS.—Any standard adopted by the Secretary or

the Administrator under paragraph (2) shall retain those portions of the comparable United States standard determined by the Secretary or the Administrator, under paragraph (2)(C), to provide unique practices or levels of safety performance or environmental protection not contained in the global standard.

(d) General Requirements.—

- (1) Public disclosure of all matter.—
 Notwithstanding any provision of law, any documentation, proposal, negotiating document, internal discussion memorandum, meeting notes, correspondence (including electronic mail), and submissions from the private sector in connection with such negotiations received by the Secretary or the Administrator shall be made available to the public through a docket published by the Department of Transportation or the Environmental Protection Agency.
- (2) Notice of Meetings; public comment.—Not less than 90 days before any bilateral or multilateral harmonization meeting attended by the Secretary or the Administrator (or their delegates) is scheduled to be held, the Secretary or the Administrator, or both, as appropriate—

1	(A) shall publish notice of the purpose of
2	the meeting in the Federal Register under the
3	heading "Harmonization and Equivalence"; and
4	(B) shall establish a public docket number
5	and hold a hearing in accordance with the pro-
6	visions of chapter 5 of title 5, United States
7	Code, on the subject matter of the meeting.
8	(e) World Trade Organization Action Fore-
9	CLOSED.—Before the United States may enter into any
10	international agreement or agree to any standard-setting
11	procedure, the agreement shall provide that any existing
12	or future State standard or future United States Federal
13	standard that is higher, more stringent, or more rigorous
14	than the standard to be established by that agreement or
15	procedure—
16	(1) may not be challenged before the World
17	Trade Organization or any other international orga-
18	nization on the basis of a higher level of protection
19	or its means of implementation; or
20	(2) shall contain the following clause, and other
21	necessary safeguards: "any domestic standard pro-
22	viding a higher level of protection is not actionable
23	before the World Trade Organization or other inter-

national organization on the basis of its level of pro-

tection or its means of implementation".

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1		(f) Use of Internal	ATIONAI	L STAND.	ards in Doi	MES-
2	TIC	Proceedings.—In	any d	omestic	proceeding,	any

- 3 agreement or standard setting procedure (arrived at or
- 4 being negotiated) shall not be cited or used by the United
- 5 States as a rationale for opposing efforts to provide for
- 6 a greater or different level of protection.
- 7 SEC. 105. AMENDMENTS TO CHAPTER 323 (CONSUMER IN-
- 8 FORMATION).
- 9 Section 32302 is amended by striking subsection (c).
- 10 SEC. 106. AMENDMENT TO CHAPTER 329 (AUTOMOBILE
- 11 **FUEL ECONOMY**).
- Section 32907(a)(2) is amended to read as follows:
- 13 "(2) A manufacturer shall submit a report
- under paragraph (1) of this subsection during the
- 15 30 days before the beginning of each model year.".
- 16 SEC. 107. AMENDMENTS TO CHAPTER 331 (THEFT PREVEN-
- 17 **TION**).
- Section 33104(a)(6) is repealed.
- 19 SEC. 108. DEALER NOTIFICATION PROGRAM FOR PROHIB-
- 20 ITED SALE OF NONQUALIFYING VEHICLES
- FOR USE AS SCHOOLBUSES.
- Section 30112 is amended by adding at the end
- 23 thereof the following:
- 24 "(c) Notification Program for Dealers Con-
- 25 CERNING SALES OF VEHICLES AS SCHOOLBUSES.—Not

- 1 later than September 1, 1998, the Secretary shall develop
- 2 and implement a program to notify dealers and distribu-
- 3 tors in the United States that subsection (a) prohibits the
- 4 sale or delivery of any vehicle for use as a schoolbus (as
- 5 that term is defined in section 30125(a)(1) of this title)
- 6 that does not meet the standards prescribed under section
- 7 30125(b) of this title.".

8 TITLE II—HAZARDOUS MATE-

9 RIALS TRANSPORTATION RE-

10 **AUTHORIZATION**

- 11 SEC. 201. SHORT TITLE.
- 12 This title may be cited as the "Hazardous Materials
- 13 Transportation Safety Reauthorization Act of 1997".
- 14 SEC. 202. FINDINGS AND PURPOSES; DEFINITIONS.
- 15 (a) FINDINGS AND PURPOSES.—Section 5101 is
- 16 amended to read as follows:
- 17 "§ 5101. Findings and purposes
- 18 "(a) FINDINGS.—The Congress finds with respect to
- 19 hazardous materials transportation that—
- 20 "(1) approximately 4 billion tons of regulated
- 21 hazardous materials are transported each year and
- that approximately 500,000 movements of hazardous
- 23 materials occur each day, according to the Depart-
- 24 ment of Transportation estimates;

- 1 "(2) accidents involving the release of hazard-2 ous materials are a serious threat to public health 3 and safety;
 - "(3) many States and localities have enacted laws and regulations that vary from Federal laws and regulations pertaining to the transportation of hazardous materials, thereby creating the potential for unreasonable hazards in other jurisdictions and confounding shippers and carriers that attempt to comply with multiple and conflicting registration, permitting, routings, notification, loading, unloading, incidental storage, and other regulatory requirements;
 - "(4) because of the potential risks to life, property and the environment posed by unintentional releases of hazardous materials, consistency in laws and regulations governing the transportation of hazardous materials, including loading, unloading, and incidental storage, is necessary and desirable;
 - "(5) in order to achieve greater uniformity and to promote the public health, welfare, and safety at all levels, Federal standards for regulating the transportation of hazardous materials in intrastate, interstate, and foreign commerce are necessary and desirable:

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- "(6) in order to provide reasonable, adequate, and cost-effective protection from the risks posed by the transportation of hazardous materials, a network of adequately trained State and local emergency response personnel is required;
 - "(7) the movement of hazardous materials in commerce is necessary and desirable to maintain economic vitality and meet consumer demands, and shall be conducted in a safe and efficient manner; and
 - "(8) primary authority for the regulation of such transportation should be consolidated in the Department of Transportation to ensure the safe and efficient movement of hazardous materials in commerce.
 - "(9) emergency response personnel have a continuing need for training on responses to releases of hazardous materials in transportation and small businesses have a continuing need for training on compliance with hazardous materials regulations.
 - "(b) Purposes.—The purposes of this chapter are—
- 22 "(1) to ensure the safe and efficient transpor-23 tation of hazardous materials in intrastate, inter-24 state, and foreign commerce, including the loading,

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1	unloading, and incidental storage of hazardous ma-
2	terial;
3	"(2) to provide the Secretary with preemption
4	authority to achieve uniform regulation of hazardous
5	material transportation, to eliminate inconsistent
6	rules that apply differently from Federal rules, to
7	ensure efficient movement of hazardous materials in
8	commerce, and to promote the national health, wel-
9	fare, and safety; and
10	"(3) to ensure adequate training of hazardous
11	materials emergency responders, including small
12	businesses involved in hazardous materials transpor-
13	tation.".
14	(b) Definitions.—Section 5102 is amended—
15	(1) by striking paragraph (1) and inserting the
16	following:
17	"(1) 'commerce' means trade or transportation
18	in the jurisdiction of the United States—
19	"(A) between a place in a State and a
20	place outside of the State;
21	"(B) that affects trade or transportation
22	between a place in a State and a place outside
23	of the State; or
24	"(C) on a United States-registered air-
25	craft.";

1	(2) by striking paragraphs (3) and (4) and in-
2	serting the following:
3	"(3) 'hazmat employee' means an individual
4	who—
5	"(A) is—
6	"(i) employed by a hazmat employer,
7	"(ii) self-employed, or
8	"(iii) an owner-operator of a motor
9	vehicle; and
10	"(B) during the course of employment—
11	"(i) loads, unloads, or handles hazard-
12	ous material;
13	"(ii) manufactures, reconditions, or
14	tests containers, drums, or other
15	packagings represented as qualified for use
16	in transporting hazardous material;
17	"(iii) performs any function pertain-
18	ing to the offering of hazardous material
19	for transportation;
20	"(iv) is responsible for the safety of
21	transporting hazardous material; or
22	"(v) operates a vehicle used to trans-
23	port hazardous material.
24	"(4) 'hazmat employer' means a person who—
25	"(A) either—

1	"(i) is self-employed,
2	"(ii) is an owner-operator of a motor
3	vehicle, or
4	"(iii) has at least one employee; and
5	"(B) performs a function, or uses at least
6	one employee, in connection with—
7	"(i) transporting hazardous material
8	in commerce;
9	"(ii) causing hazardous material to be
10	transported in commerce, or
11	"(iii) manufacturing, reconditioning,
12	or testing containers, drums, or other
13	packagings represented as qualified for use
14	in transporting hazardous material.";
15	(3) by striking "title." in paragraph (7) and in-
16	serting "title, except that a freight forwarder is in-
17	cluded only if performing a function related to high-
18	way transportation.";
19	(4) by redesignating paragraphs (9) through
20	(13) as paragraphs (12) through (16);
21	(5) by inserting after paragraph (8) the follow-
22	ing:
23	"(9) 'out-of-service order' means a mandate
24	that an aircraft, vessel, motor vehicle, train, other

- vehicle, or a part of any of these, not be moved until specified conditions have been met.
- 3 "(10) 'package' or 'outside package' means a 4 packaging plus its contents.
 - "(11) 'packaging' means a receptacle and any other components or materials necessary for the receptacle to perform its containment function in conformance with the minimum packaging requirements established by the Secretary of Transportation."; and
 - (6) by striking "or transporting hazardous material to further a commercial enterprise;" in paragraph 12(A), as redesignated by paragraph (4) of this subsection, and inserting a comma and "transporting hazardous material to further a commercial enterprise, or manufacturing, reconditioning, or testing containers, drums, or other packagings represented as qualified for use in transporting hazardous material".
- 20 (c) CLERICAL AMENDMENT.—The chapter analysis 21 of chapter 51 is amended by striking the item relating to 22 section 5101 and inserting the following:

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[&]quot;5101. Findings and purposes.".

1 SEC. 203. HANDLING CRITERIA REPEAL.

2	Section 5106 is repealed and the chapter analysis of
3	chapter 51 is amended by striking the item relating to
4	that section.
5	SEC. 204. HAZMAT EMPLOYEE TRAINING REQUIREMENTS.
6	Section 5107(f)(2) is amended by striking "and sec-
7	tions 5106, 5108(a)-(g)(1) and (h), and".
8	SEC. 205. REGISTRATION.
9	Section 5108 is amended—
10	(1) by striking subsection (b)(1)(C) and insert-
11	ing the following:
12	"(C) each State in which the person car-
13	ries out any of the activities.";
14	(2) by striking subsection (c) and inserting the
15	following:
16	"(c) FILING SCHEDULE.—Each person required to
17	file a registration statement under subsection (a) of this
18	section shall file that statement annually in accordance
19	with regulations issued by the Secretary.";
20	(3) by striking "552(f)" in subsection (f) and
21	inserting "552(b)"; and
22	(4) by striking "may" in subsection (g)(1) and
23	inserting "shall".
24	(5) by amending section (i)(2)(B) by adding
25	"an Indian tribe" after "State,"

1	SEC. 206. HIGHWAY TRANSPORTATION OF HAZARDOUS MA-	
2	TERIALS.	
3	(a) In General.—Section 5109 is amended to read	
4	as follows:	
5	"§ 5109. Hazardous materials pilot program	
6	"(a) General.—The Secretary of Transportation	
7	shall implement a pilot program to evaluate the use of	
8	automated carrier assessment programs for carriers of	
9	certain hazardous materials.	
10	"(b) Hazardous Materials Covered.—The Sec-	
11	retary shall determine the hazardous materials to be cov-	
12	ered by the pilot program. The Secretary may limit mate-	
13	rials to—	
14	"(1) class 1.1, 1.2, or 1.3 explosives;	
15	"(2) liquefied natural gas;	
16	"(3) hazardous materials the Secretary des-	
17	ignates as extremely toxic by inhalation;	
18	"(4) a highway route controlled quantity of ra-	
19	dioactive material, as defined by the Secretary; or	
20	"(5) any other hazardous material designated	
21	by the Secretary under section 5103(a) of this	
22	title.".	
23	(b) Clerical Amendment.—The chapter analysis	
24	for chapter 51 is amended by striking the item relating	
25	to section 5109 and inserting the following:	
	"5109. Hazardous materials pilot program.".	

1 SEC. 207. SHIPPING PAPER RETENTION.

2	Section 5110(e) is amended by striking the first sen-
3	tence and inserting "After expiration of the requirement
4	in subsection (c) of this section, the person who provided
5	the shipping paper and the carrier required to maintain
6	it under subsection (a) of this section shall retain the
7	paper or an electronic image thereof, for a period of 1
8	year after the shipping paper was provided to the carrier,
9	to be accessible through their respective principal places
10	of business.".
11	SEC. 208. PUBLIC SECTOR TRAINING CURRICULUM.
12	Section 5115 is amended—
13	(1) by striking "Development and updat-
14	ING.—Not later than November 16, 1992, in" in
15	subsection (a) and inserting "Updating.—In";
16	(2) by striking "develop and" in the first sen-
17	tence of subsection (a);
18	(3) by striking the second sentence of sub-
19	section (a);
20	(4) by striking "developed" in the first sentence
21	of subsection (b);
22	(5) by inserting "or involving an alternative fuel
23	vehicle" after "material" in subparagraphs (A) and
24	(B) of subsection (b)(1); and
25	(6) by striking subsection (d) and inserting the
26	following:

- 1 "(d) DISTRIBUTION AND PUBLICATION.—With the
- 2 national response team, the Secretary of Transportation
- 3 may publish a list of programs that use a course developed
- 4 under this section for training public sector employees to
- 5 respond to an accident or incident involving the transpor-
- 6 tation of hazardous material.".

7 SEC. 209. PLANNING AND TRAINING GRANTS.

- 8 Section 5116 is amended—
- 9 (1) by striking "of" in the second sentence of
- subsection (e) and inserting "received by";
- 11 (2) by striking subsection (f) and inserting the
- following:
- 13 "(f) Monitoring and Technical Assistance.—
- 14 The Secretary of Transportation shall monitor public sec-
- 15 tor emergency response planning and training for an acci-
- 16 dent or incident involving hazardous material. Considering
- 17 the results of the monitoring, the Secretary shall provide
- 18 technical assistance to a State, political subdivision of a
- 19 State, or Indian tribe for carrying out emergency response
- 20 training and planning for an accident or incident involving
- 21 hazardous material and shall coordinate the assistance
- 22 using the existing coordinating mechanisms of the Na-
- 23 tional Response Team for Oil and Hazardous Substances
- 24 and, for radioactive material, the Federal Radiological
- 25 Preparedness Coordinating Committee."; and

1	(3) by adding at the end thereof the following:
2	"(l) Small businesses.—The Secretary may
3	authorize a State or Indian tribe receiving a grant
4	under this section to use up to 25 percent of the
5	amount of the grant to assist small businesses in
6	complying with regulations issued under this chap-
7	ter.".
8	SEC. 210. SPECIAL PERMITS AND EXCLUSIONS.
9	(a) Section 5117 is amended—
10	(1) by striking the section caption and inserting
11	the following:
12	"§ 5117. Special permits and exclusions";
13	(2) by striking "exemption" each place it ap-
14	pears and inserting "special permit";
15	(3) by inserting "authorizing variances" after
16	"special permit" the first place it appears; and
17	(4) by striking "2" and inserting "4" in sub-
18	section $(a)(2)$.
19	(b) The chapter analysis for chapter 51 is amended
20	by striking the item related to section 5117 and inserting
21	the following:
	"5117. Special permits and exclusions.".
22	SEC. 211. COOPERATIVE AGREEMENTS.
23	Section 5121, as amended by section 211(a), is fur-
24	ther amended by adding at the end thereof the following:

"(c) 1 AUTHORITY FOR Cooperative AGREE-MENTS.—To carry out this chapter, the Secretary may 3 enter into grants, cooperative agreements, and other transactions with a person, agency or instrumentality of the United States, a unit of State or local government, 6 an Indian tribe, a foreign government (in coordination with the State Department), an educational institution, or 8 other entity to further the objectives of this chapter. The objectives of this chapter include the conduct of research, 10 development, demonstration, risk assessment, emergency response planning and training activities.". 12 SEC. 212. ENFORCEMENT. Section 5122, as amended by section 211(b), is fur-13 14 ther amended— 15 (1) by inserting "inspect," after "may" in the 16 first sentence of subsection (a); 17 (2) by striking the last sentence of subsection 18 (a) and inserting: "Except as provided in subsection 19 (e) of this section, the Secretary shall provide notice 20 and an opportunity for a hearing prior to issuing 21 an order requiring compliance with this chapter or

a regulation, order, special permit, or approval is-

sued under this chapter.";

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1	(2) by redesignating subsections (d) and (e) as
2	subsections (f) and (g), and inserting after sub-
3	section (c) the following:
4	"(d) Other Authority.—During inspections and
5	investigations, officers, employees, or agents of the Sec-
6	retary may—
7	"(1) open and examine the contents of a pack-
8	age offered for, or in, transportation when—
9	"(A) the package is marked, labeled, cer-
10	tified, placarded, or otherwise represented as
11	containing a hazardous material, or
12	"(B) there is an objectively reasonable and
13	articulable belief that the package may contain
14	a hazardous material;
15	"(2) take a sample, sufficient for analysis, of
16	material marked or represented as a hazardous ma-
17	terial or for which there is an objectively reasonable
18	and articulable belief that the material may be a
19	hazardous material, and analyze that material;
20	"(3) when there is an objectively reasonable and
21	articulable belief that an imminent hazard may exist,
22	prevent the further transportation of the material
23	until the hazardous qualities of that material have
24	been determined; and

1 "(4) when safety might otherwise be com-2 promised, authorize properly qualified personnel to 3 conduct the examination, sampling, or analysis of a 4 material.

"(e) Emergency Orders.—

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- "(1) If, through testing, inspection, investigation, or research carried out under this chapter, the Secretary decides that an unsafe condition or practice, or a combination of them, causes an emergency situation involving a hazard of death, personal injury, or significant harm to the environment, the Secretary may immediately issue or impose restrictions, prohibitions, recalls, or out-of-service orders, without notice or the opportunity for a hearing, that may be necessary to abate the situation.
- "(2) The Secretary's action under this subsection must be in a written order describing the condition or practice, or combination of them, that causes the emergency situation; stating the restrictions, prohibitions, recalls, or out-of-service orders being issued or imposed; and prescribing standards and procedures for obtaining relief from the order.
- "(3) After taking action under this subsection, the Secretary shall provide an opportunity for review of that action under section 554 of title 5.

"(4) If a petition for review is filed and the review is not completed by the end of the 30-day period beginning on the date the petition was filed, the action will cease to be effective at the end of that period unless the Secretary determines in writing that the emergency situation still exists."

7 SEC. 213. PENALTIES.

- 8 (a) Section 5123(a)(1) is amended by striking the
- 9 first sentence and inserting the following: "A person that
- 10 knowingly violates this chapter or a regulation, order, spe-
- 11 cial permit, or approval issued under this chapter is liable
- 12 to the United States Government for a civil penalty of at
- 13 least \$250 but not more than \$27,500 for each violation.".
- 14 (b) Section 5123(c)(2) is amended to read as follows:
- 15 "(2) with respect to the violator, the degree of
- culpability, any good-faith efforts to comply with the
- 17 applicable requirements, any history of prior viola-
- tions, any economic benefit resulting from the viola-
- tion, the ability to pay, and any effect on the ability
- to continue to do business; and".
- 21 (c) Section 5124 is amended to read as follows:

22 "§ 5124. Criminal penalty

- 23 "(a) In General.—A person knowingly violating
- 24 section 5104(b) of this title or willfully violating this chap-
- 25 ter or a regulation, order, special permit, or approval is-

- 1 sued under this chapter, shall be fined under title 18, im-
- 2 prisoned for not more than 5 years, or both.
- 3 "(b) Aggravated Violations.—A person know-
- 4 ingly violating section 5104(b) of this title or willfully vio-
- 5 lating this chapter or a regulation, order, special permit,
- 6 or approval issued under this chapter, and thereby causing
- 7 the release of a hazardous material, shall be fined under
- 8 title 18, imprisoned for not more than 20 years, or both.".

9 SEC. 214. PREEMPTION.

- 10 (a) Requirements Contrary to Purposes of
- 11 Chapter.—Section 5125(a)(2) is amended by inserting
- 12 a comma and "the purposes of this chapter," after "this
- 13 chapter" the first place it appears.
- 14 (b) Deadwood.—Section 5125(b)(2) is amended by
- 15 striking "prescribes after November 16, 1990." and in-
- 16 serting "prescribes.".
- 17 (e) Add $\S 5125(h)$ as follows: "Relationship to
- 18 Other Law.—No preemption authority established by
- 19 subsection (a), (b), (c) or (g) of this section, or section
- 20 5119(a) of this chapter, shall be construed to limit or be
- 21 limited by any other preemption authority of this section
- 22 or chapter.

1 SEC. 215. JUDICIAL REVIEW.

- 2 (a) Chapter 51 is amended by redesignating section
- 3 5127 as section 5128, and by inserting after section 5126
- 4 the following new section:

5 "§ 5127. Judicial review

- 6 "(a) FILING AND VENUE.—Except as provided in
- 7 section 20114(c) of this title, a person disclosing a sub-
- 8 stantial interest in a final order issued, under the author-
- 9 ity of section 5122 or 5123 of this title, by the Secretary
- 10 of Transportation, the Administrators of the Research and
- 11 Special Programs Administration, the Federal Aviation
- 12 Administration, or the Federal Highway Administration,
- 13 or the Commandant of the United States Coast Guard
- 14 ('modal Administrator'), with respect to the duties and
- 15 powers designated to be carried out by the Secretary
- 16 under this chapter, may apply for review in the United
- 17 States Court of Appeals for the District of Columbia or
- 18 in the court of appeals for the United States for the circuit
- 19 in which the person resides or has its principal place of
- 20 business. The petition must be filed not more than 60 days
- 21 after the order is issued. The court may allow the petition
- 22 to be filed after the 60th day only if there are reasonable
- 23 grounds for not filing by the 60th day.
- 24 "(b) Judicial Procedures.—When a petition is
- 25 filed under subsection (a) of this section, the clerk of the
- 26 court immediately shall send a copy of the petition to the

- 1 Secretary or the modal Administrator, as appropriate. The
- 2 Secretary or the modal Administrator shall file with the
- 3 court a record of any proceeding in which the order was
- 4 issued, as provided in section 2112 of title 28.
- 5 "(c) AUTHORITY OF COURT.—When the petition is
- 6 sent to the Secretary or the modal Administrator, the
- 7 court has exclusive jurisdiction to affirm, amend, modify,
- 8 or set aside any part of the order and may order the Sec-
- 9 retary or the modal Administrator to conduct further pro-
- 10 ceedings. After reasonable notice to the Secretary or the
- 11 modal Administrator, the court may grant interim relief
- 12 by staying the order or taking other appropriate action
- 13 when good cause for its action exists. Findings of fact by
- 14 the Secretary or the modal Administrator, if supported by
- 15 substantial evidence, are conclusive.
- 16 "(d) REQUIREMENT FOR PRIOR OBJECTION.—In re-
- 17 viewing a final order under this section, the court may
- 18 consider an objection to a final order of the Secretary or
- 19 the modal Administrator only if the objection was made
- 20 in the course of a proceeding or review conducted by the
- 21 Secretary, the modal Administrator, or an administrative
- 22 law judge, or if there was a reasonable ground for not
- 23 making the objection in the proceeding.
- 24 "(e) Supreme Court Review.—A decision by a
- 25 court under this section may be reviewed only by the Su-

1	preme Court under section 1254 of title 28, United States
2	Code.".
3	(b) The chapter analysis for chapter 51 is amended
4	by striking the item related to section 5127 and inserting
5	the following:
	"5127. Judicial review. "5128. Authorization of appropriations.".
6	SEC. 216. HAZARDOUS MATERIAL TRANSPORTATION REAU
7	THORIZATION.
8	(a) In General.—Chapter 51, as amended by sec-
9	tion 216 of this Act, is amended by redesignating section
10	5128 as section 5129 and by inserting after section 5127
11	the following:
12	"§ 5128. High risk hazardous material; motor carrier
13	safety study
14	"(a) Study.—The Secretary of Transportation shall
15	conduct a study—
16	"(1) to determine the safety benefits and ad-
17	ministrative efficiency of implementing a Federal
18	permit program for high risk hazardous material
19	carriers;
20	"(2) to identify and evaluate alternative regu-
21	latory methods and procedures that may improve the
22	safety of high risk hazardous material carriers and
23	shippers;

- 1 "(3) to examine the safety benefits of increased
- 2 monitoring of high risk hazardous material carriers,
- and the costs, benefits, and procedures of existing
- 4 State permit programs;
- 5 "(4) to make such recommendations as may be
- 6 appropriate for the improvement of uniformity
- 7 among existing State permit programs; and
- 8 "(5) to assess the potential of advanced tech-
- 9 nologies for improving the assessment of high risk
- 10 hazardous material carriers' compliance with motor
- 11 carrier safety regulations.
- 12 "(b) Timeframe.—The Secretary shall begin the
- 13 study required by subsection (a) within 6 months after
- 14 the date of enactment of the Surface Transportation Safe-
- 15 ty Act of 1997 and complete it within 30 months.
- 16 "(c) Report.—The Secretary shall report the find-
- 17 ings of the study required by subsection (a), together with
- 18 such recommendations as may be appropriate, within 36
- 19 months after the date of enactment of that Act.".
- 20 (b) Section 5109 Regulations to Reflect
- 21 Study Findings.—Section 5109(h) is amended by strik-
- 22 ing "not later than November 16, 1991." and inserting
- 23 "based upon the findings of the study required by section
- 24 5128(a).".

- 1 (c) Conforming Amendment.—The chapter analy-
- 2 sis for chapter 51, as amended by section 216, is amended
- 3 by striking the item relating to section 5128 and inserting
- 4 the following:
 - "5128. High risk hazardous material; motor carrier safety study.
 - "5129. Authorization of appropriations.".

5 SEC. 217. AUTHORIZATION OF APPROPRIATIONS.

- 6 Section 5129, as redesignated, is amended—
- 7 (1) by striking subsection (a) and inserting the
- 8 following:
- 9 "(a) GENERAL.—Not more than \$15,492,000 may be
- 10 appropriated to the Secretary of Transportation for fiscal
- 11 year 1998, and such sums as may be necessary for fiscal
- 12 years 1999, 2000, 2001, 2002, and 2003, to carry out
- 13 this chapter (except sections 5107(e), 5108(g)(2), 5113,
- 14 5115, 5116, and 5119).";
- 15 (2) by striking subsections (c) and (d) and in-
- serting the following:
- 17 "(c) Training Curriculum.—Not more than
- 18 \$200,000 is available to the Secretary of Transportation
- 19 from the account established under section 5116(i) of this
- 20 title for each of the fiscal years ending September 30,
- 21 1999–2003, to carry out section 5115 of this title.
- 22 "(d) Planning and Training.—
- 23 (1) Not more than \$2,444,000 is available to
- 24 the Secretary of Transportation from the account es-

- tablished under section 5116(i) of this title for the
- 2 fiscal year ending September 30, 1998, and such
- 3 sums as may be necessary for fiscal years 1999–
- 4 2003, to carry out section 5116(a) of this title.
- 5 "(2) Not more than \$3,666,000 is available to
- 6 the Secretary of Transportation from the account es-
- 7 tablished under section 5116(i) of this title for the
- 8 fiscal year ending September 30, 1998, and such
- 9 sums as may be necessary for fiscal years 1999–
- 10 2003, to carry out section 5116(b) of this title.
- 11 "(3) by Not more than \$600,000 is available to
- the Secretary of Transportation from the account es-
- tablished under section 5116(i) of this title for the
- 14 fiscal year ending September 30, 1998, and such
- 15 sums as may be necessary for fiscal years 1999–
- 16 2003, to carry out section 5116(f) of this title."; and
- 17 (3) striking subsection (e) and inserting the fol-
- lowing:
- 19 "(e) Uniform Forms and Procedures.—Not
- 20 more than \$250,000 may be appropriated to the Secretary
- 21 of Transportation for each of fiscal years 1998, 1999, and
- 22 2000 for making grants under section 5119(c).".

1 TITLE III—SANITARY FOOD 2 TRANSPORTATION

3 SEC. 301. SHORT TITLE.

- 4 This title may be cited as the "Sanitary Food Trans-
- 5 portation Act of 1997".
- 6 SEC. 302. FINDINGS.
- 7 Congress finds that—
- 8 (1) the Department of Transportation, the De-9 partment of Agriculture, and the Food and Drug 10 Administration in the Department of Health and 11 Human Services have consulted about how best to 12 ensure that food is not adulterated as a result of the 13 conditions under which it is transported. As a result 14 of these consultations, the agencies have confirmed 15 that steps to ensure the safety of food are more effi-16 cient if taken by the agencies directly charged with

the responsibility for food safety;

(2) the Secretary of Agriculture has ample authority under the Federal Meat Inspection Act (21 U.S.C. 601 et seq.), the Poultry Products Inspection Act (21 U.S.C. 451 et seq.), and the Egg Products Inspection Act (21 U.S.C. 1031 et seq.), to inspect and regulate continuously the transportation of meat, poultry, and eggs in commerce for use in human food, has exercised the statutory authority in

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- a diligent manner so as to prevent the transpor-
- 2 tation of unwholesome or adulterated meat, poultry,
- and egg products in commerce, and does not need
- 4 additional enforcement authority to regulate the
- 5 transportation of meat, poultry, and egg products in
- 6 commerce;
- 7 (3) certain statutory changes are necessary to
- 8 provide the Secretary of Health and Human Services
- 9 with the authority necessary to ensure that food,
- other than that regulated by the Secretary of Agri-
- culture, will not be rendered adulterated in transpor-
- tation;
- 13 (4) the appropriate role for the Secretary of
- 14 Transportation is to provide assistance concerning
- the transportation aspects of food safety; and
- 16 (5) therefore, amendment of chapter 57 of title
- 17 49, United States Code, and the transfer of certain
- authorities to the Secretary of Health and Human
- 19 Services, is appropriate.
- 20 SEC. 303. RESPONSIBILITIES OF THE SECRETARY OF
- 21 HEALTH AND HUMAN SERVICES.
- 22 (a) Unsanitary Transport Deemed Adultera-
- 23 TION.—Section 402 of the Federal Food, Drug, and Cos-
- 24 metic Act (21 U.S.C. 342) is amended by adding at the
- 25 end the following:

1	"(h) If it is transported under conditions that are not
2	in compliance with the sanitary transportation practices
3	prescribed by the Secretary under section 414.".
4	(b) Sanitary Transportation Requirements.—
5	Chapter IV of the Federal Food, Drug, and Cosmetic Act
6	(21 U.S.C. 341 et seq.) is amended by adding at the end
7	the following:
8	"SEC. 414. SANITARY TRANSPORTATION OF FOOD.
9	"(a) Sanitary Transportation Practices.—The
10	Secretary shall establish by regulation sanitary transpor-
11	tation practices which shippers, carriers, receivers, and
12	other persons engaged in the transportation of food shall
13	be required to follow to ensure that the food is not trans-
14	ported under conditions that may render it adulterated,
15	including such practices as the Secretary may find appro-
16	priate relating to—
17	"(1) sanitation;
18	"(2) packaging, isolation, and other protective
19	measures;
20	"(3) limitations on the use of vehicles;
21	"(4) information to be disclosed—
22	"(A) to a carrier by a person arranging for
23	the transport of food, and
24	"(B) to a manufacturer or other persons
25	arranging for the transport of food by a carrier

1	or other person furnishing a tank or bulk vehi-
2	cle for the transport of food; and
3	"(5) recordkeeping.
4	"(b) List of Unacceptable Nonfood Prod-
5	UCTS.—The Secretary, by publication in the Federal Reg-
6	ister, may establish and periodically amend—
7	"(1) a list of nonfood products that the Sec-
8	retary determines may, if shipped in a tank or bulk
9	vehicle, render adulterated food transported subse-
10	quently in such vehicle; and
11	"(2) a list of nonfood products that the Sec-
12	retary determines may, if shipped in a motor or rail
13	vehicle (other than a tank or bulk vehicle), render
14	adulterated food transported simultaneously or sub-
15	sequently in such vehicle.
16	"(c) Waiver Authority.—
17	"(1) In general.—The Secretary may waive
18	all or part of this section, or any requirement under
19	this section, with respect to any class of persons, of
20	vehicles, of food, or of nonfood products, if the Sec-
21	retary determines that such waiver—
22	"(A) will not result in the transportation
23	of food under conditions that would be unsafe
24	for human or animal health, and

1	"(B) will not be contrary to the public in-
2	terest or this Act.
3	"(2) Publication.—The Secretary shall pub-
4	lish in the Federal Register any waiver and the rea-
5	sons for the waiver.
6	"(d) Preemption.—
7	"(1) In general.—No State or political sub-
8	division of a State may directly or indirectly estab-
9	lish or continue in effect, as to any food in interstate
10	commerce, any authority or requirement concerning
11	that transportation of food that is not identical to
12	the requirement of this section.
13	"(2) Effective date.—The provisions of this
14	subsection apply only with respect to transportation
15	occurring on or after the effective date of regulations
16	prescribed under subsection (a).
17	"(e) Assistance of Other Agencies.—The Sec-
18	retary of Transportation, the Secretary of Agriculture, the
19	Administrator of the Environmental Protection Agency,
20	and the heads of other Federal agencies, as appropriate,
21	shall provide assistance upon request, to the extent re-
22	sources are available, to the Secretary of Health and
23	Human Services for the purposes of carrying out this sec-
24	tion.
25	"(f) Definitions.—For purposes of this section—

- 1 "(1) The term 'transportation' means any 2 movement of property in commerce by motor vehicle 3 or rail vehicle.
- "(2) The term 'tank or bulk vehicle' includes any vehicle in which food is shipped in bulk and in which the food comes directly into contact with the vehicle, including tank trucks, hopper trucks, rail tank cars, hopper cars, cargo tanks, portable tanks, freight containers, or hopper bins.".
- 10 (c) Inspection of Transportation Records.—
- 11 (1) AMENDMENT OF CHAPTER VII.—Chapter
 12 VII of the Federal Food, Drug, and Cosmetic Act
 13 (21 U.S.C. 371 et seq.) is amended by inserting
 14 after section 703 the following new section:

15 "SEC. 703A. FOOD TRANSPORTATION RECORDS.

17 and other persons subject to section 414 shall, upon re-18 quest of an officer or employee duly designated by the Sec-19 retary, permit such officer or employee, at reasonable 20 times, to have access to and to copy all records that the

"Shippers, carriers by motor vehicle or rail vehicle,

- 21 Secretary requires them to make or retain under section
- 22 414(a)(5) of this Act.".

- 23 (2) Conforming amendment.—The second
- proviso of section 703 of the Act (21 U.S.C. 373)

1	is amended by inserting ", unless otherwise explicitly
2	provided," after "That".
3	(d) Prohibited Acts.—
4	(1) AMENDMENT OF SECTION 301(c).—Section
5	301(c) of the Federal Food, Drug, and Cosmetic Act
6	(21 U.S.C. 331(e)) is amended—
7	(A) by striking "or 703" and inserting ",
8	703, or 703A''; and
9	(B) by inserting "414," before "505(i)".
10	(2) Unsafe food transportation.—Section
11	301 of the Act (21 U.S.C. 331) is further amend-
12	ed —
13	(A) by redesignating subsection (u) as sub-
14	section (v); and
15	(B) by adding at the end the following new
16	subsection:
17	"(w) The failure, by a shipper, carrier, receiver, or
18	any other person engaged in the transportation of food,
19	to comply with the sanitary transportation practices pre-
20	scribed by the Secretary under section 414.".
21	SEC. 304. DEPARTMENT OF TRANSPORTATION REQUIRE-
22	MENTS.
23	Chapter 57 relating to sanitary food transportation,
24	is amended to read as follows:

"Chapter 57—Sanitary Food Transportation

"Sec.

"5701. Findings.

"5702. Food transportation safety inspections.

1 **"§ 5701. Findings**

- 2 "Congress finds that—
- "(1) the United States public is entitled to receive food and other consumer products that are not made unsafe because of certain transportation practices:
- 7 "(2) the United States public is threatened by 8 the transportation of products potentially harmful to 9 consumers in motor vehicles and rail vehicles that 10 are used to transport food and other consumer prod-11 ucts; and
- 12 "(3) the risks to consumers by those transpor-13 tation practices are unnecessary and those practices 14 must be ended.

15 "§ 5702. Food transportation safety inspections

- 16 "(a) Inspection Procedures.—
- "(1) The Secretary of Transportation, in consultation with the Secretaries of Health and Human Services and Agriculture, shall establish procedures to be used in performing transportation safety inspections for the purpose of identifying suspected incidents of contamination or adulteration of food that may violate regulations issued under section 414 of

- 1 the Federal Food, Drug, and Cosmetic Act and shall
- 2 train personnel of the Department of Transportation
- 3 in the appropriate use of such procedures.
- 4 "(2) The procedures established under para-
- 5 graph (1) of this subsection shall apply, at a mini-
- 6 mum, to the Department of Transportation person-
- 7 nel who perform commercial motor vehicle and rail-
- 8 road safety inspections.
- 9 "(b) Notification of Secretaries of Health
- 10 AND HUMAN SERVICES AND AGRICULTURE.—The Sec-
- 11 retary of Transportation shall promptly notify the Sec-
- 12 retary of Health and Human Services or the Secretary of
- 13 Agriculture, as applicable, of any instances of potential
- 14 food contamination or adulteration of a food identified
- 15 during transportation safety inspections.
- 16 "(c) Use of State Employees.—The Secretary of
- 17 Transportation may carry out notification under sub-
- 18 section (b) by transmittal of reports of inspections con-
- 19 ducted in accordance with such procedures by State em-
- 20 ployees using funds authorized to be appropriated under
- 21 sections 31102 through 31104 of this title.".
- 22 SEC. 305. EFFECTIVE DATE.
- Unless otherwise specified, the provisions of this title
- 24 take effect on October 1, 1997.

1 TITLE IV—RAIL AND MASS

2 TRANSPORTATION ANTI-TER-

3 RORISM

- 4 SEC. 401. SHORT TITLE.
- 5 This title may be cited as the "Transportation Anti-
- 6 Terrorism Act of 1997".
- 7 SEC. 402. PURPOSE.
- 8 The purpose of this title is to protect the passengers
- 9 and employees of railroad carriers and mass transpor-
- 10 tation systems and the movement of freight by railroad
- 11 from terrorist attacks.
- 12 SEC. 403. AMENDMENTS TO THE "WRECKING TRAINS" STAT-
- 13 **UTE.**
- 14 (a) Section 1992 of title 18, United States Code, is
- 15 amended to read as follows:
- 16 "§ 1992. Terrorist attacks against railroads
- 17 "(a) General Prohibitions.—Whoever willfully—
- 18 "(1) wrecks, derails, sets fire to, or disables any
- train, locomotive, motor unit, or freight or passenger
- car used, operated, or employed by a railroad car-
- 21 rier;
- 22 "(2) brings, carries, possesses, places or causes
- to be placed any destructive substance, or destruc-
- 24 tive device in, upon, or near any train, locomotive,
- 25 motor unit, or freight or passenger car used, oper-

ated, or employed by a railroad carrier, without previously obtaining the permission of the carrier, and with intent to endanger the safety of any passenger or employee of the carrier, or with a reckless disregard for the safety of human life;

"(3) sets fire to, or places any destructive substance, or destructive device in, upon or near, or undermines any tunnel, bridge, viaduct, trestle, track, signal, station, depot, warehouse, terminal, or any other way, structure, property, or appurtenance used in the operation of, or in support of the operation of, a railroad carrier, or otherwise makes any such tunnel, bridge, viaduct, trestle, track, station, depot, warehouse, terminal, or any other way, structure, property, or appurtenance unworkable or unusable or hazardous to work or use, knowing or having reason to know such activity would likely derail, disable, or wreck a train, locomotive, motor unit, or freight or passenger car used, operated, or employed by a railroad carrier;

"(4) removes appurtenances from, damages, or otherwise impairs the operation of any railroad signal system, including a train control system, centralized dispatching system, or highway-railroad grade

- 1 crossing warning signal on a railroad line used, op-2 erated, or employed by a railroad carrier;
- 3 "(5) interferes with, disables or incapacitates 4 any locomotive engineer, conductor, or other person 5 while they are operating or maintaining a train, lo-6 comotive, motor unit, or freight or passenger car 7 used, operated, or employed by a railroad carrier, 8 with intent to endanger the safety of any passenger 9 or employee of the carrier, or with a reckless dis-10 regard for the safety of human life;
 - "(6) commits an act intended to cause death or serious bodily injury to an employee or passenger of a railroad carrier while on the property of the carrier;
 - "(7) causes the release of a hazardous material being transported by a rail freight car, with the intent to endanger the safety of any person, or with a reckless disregard for the safety of human life;
 - "(8) conveys or causes to be conveyed false information, knowing the information to be false, concerning an attempt or alleged attempt being made or to be made, to do any act which would be a crime prohibited by this subsection; or
- 24 "(9) attempts, threatens, or conspires to do any 25 of the aforesaid acts,

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1	shall be fined under this title or imprisoned not more than
2	twenty years, or both, if such act is committed, or in the
3	case of a threat or conspiracy such act would be commit-
4	ted, within the United States on, against, or affecting a
5	railroad carrier engaged in or affecting interstate or for-
6	eign commerce, or if in the course of committing such acts
7	that person travels or communicates across a State line
8	in order to commit such acts, or transports materials
9	across a State line in aid of the commission of such acts
10	Provided however, That whoever is convicted of any crime
11	prohibited by this subsection shall be—
12	"(A) imprisoned for not less than thirty
13	years or for life if the railroad train involved
14	carried high-level radioactive waste or spent nu-
15	clear fuel at the time of the offense;
16	"(B) imprisoned for life if the railroad
17	train involved was carrying passengers at the
18	time of the offense; and
19	"(C) imprisoned for life or sentenced to
20	death if the offense has resulted in the death of
21	any person.
22	"(b) Prohibitions on the Use of Firearms and
23	Dangerous Weapons.—
24	"(1) Except as provided in paragraph (4), who
25	ever knowingly possesses or causes to be present any

firearm or other dangerous weapon on board a passenger train of a railroad carrier, or attempts to do so, shall be fined under this title or imprisoned not more than one year, or both, if such act is committed on a railroad carrier that is engaged in or affecting interstate or foreign commerce, or if in the course of committing such act, that person travels or communicates across a State line in order to commit such act, or transports materials across a State line in aid of the commission of such act.

"(2) Whoever, with intent that a firearm or other dangerous weapon be used in the commission of a crime, knowingly possesses or causes to be present such firearm or dangerous weapon on board a passenger train or in a passenger terminal facility of a railroad carrier, or attempts to do so, shall be fined under this title or imprisoned not more than 5 years, or both, if such act is committed on a railroad carrier that is engaged in or affecting interstate or foreign commerce, or if in the course of committing such act, that person travels or communicates across a State line in order to commit such act, or transports materials across a State line in aid of the commission of such act.

"(3) A person who kills or attempts to kill a person in the course of a violation of paragraph (1) or (2), or in the course of an attack on a passenger train or a passenger terminal facility of a railroad carrier involving the use of a firearm or other dangerous weapon, shall be punished as provided in sections 1111, 1112, and 1113 of this title.

"(4) Paragraph (1) shall not apply to—

"(A) the possession of a firearm or other dangerous weapon by an officer, agent, or employee of the United States, a State, or a political subdivision thereof, while engaged in the lawful performance of official duties, who is authorized by law to engage in the transportation of people accused or convicted of crimes, or supervise the prevention, detection, investigation, or prosecution of any violation of law;

"(B) the possession of a firearm or other dangerous weapon by an officer, agent, or employee of the United States, a State, or a political subdivision thereof, while off duty, if such possession is authorized by law;

"(C) the possession of a firearm or other dangerous weapon by a Federal official or a

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member of the Armed Forces if such possession
is authorized by law; or

"(D) an individual transporting a firearm on board a railroad passenger train (except a loaded firearm) in baggage not accessible to any passenger on board the train, if the railroad carrier was informed of the presence of the weapon prior to the firearm being placed on board the train.

10 "(c) PROHIBITION AGAINST Properling O_{B} -JECTS.—Whoever willfully or recklessly throws, shoots, or 11 propels a rock, stone, brick, or piece of iron, steel, or other 12 metal or any deadly or dangerous object or destructive substance at any locomotive or car of a train, knowing 14 15 or having reason to know such activity would likely cause personal injury, shall be fined under this title or impris-16 17 oned for not more than 5 years, or both, if such act is 18 committed on or against a railroad carrier engaged in or affecting interstate or foreign commerce, or if in the 19 20 course of committing such act, that person travels or com-21 municates across a State line in order to commit such act, or transports materials across a State line in aid of the 23 commission of such act. Whoever is convicted of any crime prohibited by this subsection shall also be subject to im-

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1	prisonment for not more than twenty years if the offense
2	has resulted in the death of any person.
3	"(d) Definitions.—In this section—
4	"(1) 'dangerous device' has the meaning given
5	to that term in section 921(a)(4) of this title;
6	"(2) 'dangerous weapon' has the meaning given
7	to that term in section 930 of this title;
8	"(3) 'destructive substance' has the meaning
9	given to that term in section 31 of this title, except
10	that (A) the term 'radioactive device' does not in-
11	clude any radioactive device or material used solely
12	for medical, industrial, research, or other peaceful
13	purposes, and (B) 'destructive substance' includes
14	any radioactive device or material that can be used
15	to cause a harm listed in subsection (a) and that is
16	not in use solely for medical, industrial, research, or
17	other peaceful purposes;
18	"(4) 'firearm' has the meaning given to that
19	term in section 921 of this title;
20	"(5) 'hazardous material' has the meaning
21	given to that term in section 5102(2) of title 49
22	United States Code;
23	"(6) 'high-level radioactive waste' has the
24	meaning given to that term in section 10101(12) of
25	title 42, United States Code;

1	"(7) 'railroad' has the meaning given to that
2	term in section 20102(1) of title 49, United States
3	Code;
4	"(8) 'railroad carrier' has the meaning given to
5	that term in section 20102(2) of title 49, United
6	States Code;
7	"(9) 'serious bodily injury' has the meaning
8	given to that term in section 1365 of this title;
9	"(10) 'spent nuclear fuel' has the meaning
10	given to that term in section 10101(23) of title 42,
11	United States Code; and
12	"(11) 'State' has the meaning given to that
13	term in section 2266 of this title.".
14	(b) In the analysis of chapter 97 of title 18, United
15	States Code, item "1992" is amended to read:
	"1992. Terrorist attacks against railroads.".
16	SEC. 404. TERRORIST ATTACKS AGAINST MASS TRANSPOR-
17	TATION.
18	(a) Chapter 97 of title 18, United States Code, is
19	amended by adding at the end thereof the following new
20	section:
21	"§ 1994. Terrorist attacks against mass transportation
22	"(a) General Prohibitions.—Whoever willfully—
23	"(1) wrecks, derails, sets fire to, or disables a
24	mass transportation vehicle or vessel:

- 1 "(2) places or causes to be placed any destruc-2 tive substance in, upon, or near a mass transpor-3 tation vehicle or vessel, without previously obtaining 4 the permission of the mass transportation provider, 5 and with intent to endanger the safety of any pas-6 senger or employee of the mass transportation pro-7 vider, or with a reckless disregard for the safety of 8 human life;
 - "(3) sets fire to, or places any destructive substance in, upon, or near any garage, terminal, structure, supply, or facility used in the operation of, or in support of the operation of, a mass transportation vehicle, knowing or having reason to know such activity would likely derail, disable, or wreck a mass transportation vehicle used, operated, or employed by a mass transportation provider;
 - "(4) removes appurtenances from, damages, or otherwise impairs the operation of a mass transportation signal system, including a train control system, centralized dispatching system, or rail grade crossing warning signal;
 - "(5) interferes with, disables or incapacitates any driver or person while they are employed in operating or maintaining a mass transportation vehicle or vessel, with intent to endanger the safety of any

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- passenger or employee of the mass transportation provider, or with a reckless disregard for the safety of human life;
- "(6) commits an act intended to cause death or serious bodily injury to an employee or passenger of a mass transportation provider on the property of a mass transportation provider;
- 6 "(7) conveys or causes to be conveyed false in-9 formation, knowing the information to be false, con-10 cerning an attempt or alleged attempt being made or 11 to be made, to do any act which would be a crime 12 prohibited by this subsection; or
- 13 "(8) attempts, threatens, or conspires to do any 14 of the aforesaid acts,
- 15 shall be fined under this title or imprisoned not more than
- 16 twenty years, or both, if such act is committed, or in the
- 17 case of a threat or conspiracy such act would be commit-
- 18 ted, within the United States on, against, or affecting a
- 19 mass transportation provider engaged in or affecting
- 20 interstate or foreign commerce, or if in the course of com-
- 21 mitting such act, that person travels or communicates
- 22 across a State line in order to commit such act, or trans-
- 23 ports materials across a State line in aid of the commis-
- 24 sion of such act. Whoever is convicted of a crime prohib-
- 25 ited by this section shall also be subject to imprisonment

- 1 for life if the mass transportation vehicle or vessel was
- 2 carrying a passenger at the time of the offense, and im-
- 3 prisonment for life or sentenced to death if the offense
- 4 has resulted in the death of any person.
- 5 "(b) Prohibitions on the Use of Firearms and
- 6 Dangerous Weapons.—

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- "(1) Except as provided in paragraph (4), whoever knowingly possesses or causes to be present any
 firearm or other dangerous weapon on board a mass
 transportation vehicle or vessel, or attempts to do
 so, shall be fined under this title or imprisoned not
 more than one year, or both, if such act is committed on a mass transportation provider engaged in or
 affecting interstate or foreign commerce, or if in the
 course of committing such act, that person travels or
 communicates across a State line in order to commit
 such act, or transports materials across a State line
 in aid of the commission of such act.
 - "(2) Whoever, with intent that a firearm or other dangerous weapon be used in the commission of a crime, knowingly possesses or causes to be present such firearm or dangerous weapon on board a mass transportation vehicle or vessel, or in a mass transportation passenger terminal facility, or attempts to do so, shall be fined under this title, or

imprisoned not more than 5 years, or both, if such act is committed on a mass transportation provider engaged in or affecting interstate or foreign commerce, or if in the course of committing such act, that person travels or communicates across a State line in order to commit such act, or transports materials across a State line in aid of the commission of such act.

"(3) A person who kills or attempts to kill a person in the course of a violation of paragraphs (1) or (2), or in the course of an attack on a mass transportation vehicle or vessel, or a mass transportation passenger terminal facility involving the use of a firearm or other dangerous weapon, shall be punished as provided in sections 1111, 1112, and 1113 of this title.

"(4) Paragraph (1) shall not apply to—

"(A) the possession of a firearm or other dangerous weapon by an officer, agent, or employee of the United States, a State, or a political subdivision thereof, while engaged in the lawful performance of official duties, who is authorized by law to engage in the transportation of people accused or convicted of crimes, or su-

- pervise the prevention, detection, investigation,
 or prosecution of any violation of law;
 - "(B) the possession of a firearm or other dangerous weapon by an officer, agent, or employee of the United States, a State, or a political subdivision thereof, while off duty, if such possession is authorized by law;
 - "(C) the possession of a firearm or other dangerous weapon by a Federal official or a member of the Armed Forces if such possession is authorized by law; or
 - "(D) an individual transporting a firearm on board a mass transportation vehicle or vessel (except a loaded firearm) in baggage not accessible to any passenger on board the vehicle or vessel, if the mass transportation provider was informed of the presence of the weapon prior to the firearm being placed on board the vehicle or vessel.
- "(c) Prohibition Against Propelling Ob-21 Jects.—Whoever willfully or recklessly throws, shoots, or 22 propels a rock, stone, brick, or piece of iron, steel, or other 23 metal or any deadly or dangerous object or destructive 24 substance at any mass transportation vehicle or vessel, 25 knowing or having reason to know such activity would like-

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- 1 ly cause personal injury, shall be fined under this title or
- 2 imprisoned for not more than 5 years, or both, if such
- 3 act is committed on or against a mass transportation pro-
- 4 vider engaged in or substantially affecting interstate or
- 5 foreign commerce, or if in the course of committing such
- 6 acts, that person travels or communicates across a State
- 7 line in order to commit such acts, or transports materials
- 8 across a State line in aid of the commission of such acts.
- 9 Whoever is convicted of any crime prohibited by this sub-
- 10 section shall also be subject to imprisonment for not more
- 11 than twenty years if the offense has resulted in the death
- 12 of any person.
- 13 "(d) Definitions.—In this section—
- 14 "(1) 'dangerous device' has the meaning given
- to that term in section 921(a)(4) of this title;
- 16 "(2) 'dangerous weapon' has the meaning given
- to that term in section 930 of this title;
- 18 "(3) 'destructive substance' has the meaning
- given to that term in section 31 of this title, except
- that (A) the term 'radioactive device' does not in-
- 21 clude any radioactive device or material used solely
- for medical, industrial, research, or other peaceful
- purposes, and (B) 'destructive substance' includes
- any radioactive device or material that can be used
- 25 to cause a harm listed in subsection (a) and that is

- not in use solely for medical, industrial, research, or
 other peaceful purposes;
- 3 "(4) 'firearm' has the meaning given to that 4 term in section 921 of this title;
- 5 "(5) 'mass transportation' has the meaning 6 given to that term in section 5302(a)(7) of title 49, 7 United States Code, except that the term shall in-8 clude schoolbus, charter, and sightseeing transpor-9 tation;
- 10 "(6) 'serious bodily injury' has the meaning 11 given to that term in section 1365 of this title; and
- "(7) 'State' has the meaning given to that term in section 2266 of this title.".
- 14 (b) The analysis of chapter 97 of title 18, United
- 15 States Code, is amended by adding at the end thereof:

"1994. Terrorist attacks against mass transportation.".

16 SEC. 405. INVESTIGATIVE JURISDICTION.

- 17 The Federal Bureau of Investigation shall lead the
- 18 investigation of all offenses under sections 1192 and 1994
- 19 of title 18, United States Code. The Federal Bureau of
- 20 Investigation shall cooperate with the National Transpor-
- 21 tation Safety Board and with the Department of Trans-
- 22 portation in safety investigations by these agencies, and
- 23 with the Treasury Department's Bureau of Alcohol, To-
- 24 bacco and Firearms concerning an investigation regarding
- 25 the possession of firearms and explosives.

1 TITLE V—RAIL AND MASS 2 TRANSPORTATION SAFETY

3	SEC. 501. SAFETY CONSIDERATIONS IN GRANTS OR LOANS
4	TO COMMUTER RAILROADS.
5	Section 5329 is amended by adding at the end the
6	following:
7	"(c) Commuter Railroad Safety Consider-
8	ATIONS.—In making a grant or loan under this chapter
9	that concerns a railroad subject to the Secretary's railroad
10	safety jurisdiction under section 20102 of this title, the
11	Federal Transit Administrator shall consult with the Fed-
12	eral Railroad Administrator concerning relevant safety is-
13	sues. The Secretary may use appropriate authority under
14	this chapter, including the authority to prescribe particu-
15	lar terms or covenants under section 5334 of this title,
16	to address any safety issues identified in the project sup-
17	ported by the loan or grant.".
18	SEC. 502. RAILROAD ACCIDENT AND INCIDENT REPORTING.
19	Section 20901(a) is amended to read as follows:
20	"(a) General Requirements.—On a periodic basis
21	as specified by the Secretary of Transportation, a railroad
22	carrier shall file a report with the Secretary on all acci-
23	dents and incidents resulting in injury or death to an indi-
24	vidual or damage to equipment or a roadbed arising from
25	the carrier's operations during that period. The report

1	shall state the nature, cause, and circumstances of each
2	reported accident or incident. If a railroad carrier assigns
3	human error as a cause, the report shall include, at the
4	option of each employee whose error is alleged, a state-
5	ment by the employee explaining any factors the employee
6	alleges contributed to the accident or incident.".
7	SEC. 503. VEHICLE WEIGHT LIMITATIONS—MASS TRANS
8	PORTATION BUSES.
9	Section 1023(h)(1) of the Intermodal Surface Trans-
10	portation Efficiency Act of 1991, as amended (23 U.S.C.
11	127 note), is amended by striking "the date on which"
12	and all that follows through "1995" and inserting "Janu-
13	ary 1, 2003".
14	TITLE VI—MOTOR CARRIER
15	SAFETY
16	Subtitle A—State Grants and Other
17	Commmercial Vehicle Programs
18	SEC. 601. STATEMENT OF PURPOSE.
19	Chapter 311 is amended—
20	(1) by inserting before section 31101 the follow-
21	ing:
22	"§ 31100. Purpose
23	"The purposes of this subchapter are—
24	"(1) to improve commercial motor vehicle and
25	driver safety.

1	"(2) to facilitate efforts by the Secretary,
2	States, and other political jurisdictions, working in
3	partnership, to focus their resources on strategic
4	safety investments;
5	"(3) to increase administrative flexibility;
6	"(4) to strengthen enforcement activities;
7	"(5) to invest in activities related to areas of
8	the greatest crash reduction;
9	"(6) to identify high risk carriers and drivers;
10	and
11	"(7) to improve information and analysis sys-
12	tems."; and
13	(2) by inserting before the item relating to sec-
14	tion 31101 in the chapter analysis for chapter 311
15	the following:
	"§ 31100. Purposes.".
16	SEC. 602. GRANTS TO STATES.
17	(a) Performance-based Grants.—Section 31102
18	is amended—
19	(1) by inserting "improving motor carrier safety
20	and" in subsection (a) after "programs for"; and
21	(2) by striking "adopt and assume responsibil-
22	ity for enforcing" in the first sentence of paragraph
23	(b)(1) and inserting "assume responsibility for im-
24	proving motor carrier safety and to adopt and en-
25	force".

1	(b) Hazardous Materials.—Section 31102 is
2	amended—
3	(1) by inserting a comma and "hazardous mate-
4	rials transportation safety," after "commercial
5	motor vehicle safety" in subsection (a); and
6	(2) by inserting a comma and "hazardous mate-
7	rials transportation safety," in the first sentence of
8	subsection (b) after "commercial motor vehicle safe-
9	ty".
10	(c) Contents of State Plans.—Section
11	31102(b)(1) is amended—
12	(1) by redesignating subparagraphs (A) through
13	(Q) as subparagraphs (B) through (R), respectively;
14	(2) by inserting before subparagraph (B), as re-
15	designated, the following:
16	"(A) implements performance-based activi-
17	ties by fiscal year 2003;"
18	(3) by inserting "(1)" in subparagraph (K), as
19	redesignated, after "(c)"; and
20	(4) by striking subparagraphs (L) and (M), as
21	redesignated, and inserting the following:
22	"(L) ensures consistent, effective, and rea-
23	sonable sanctions;
24	"(M) ensures that the State agency will co-
25	ordinate the plan data collection and informa-

1	tion systems with the State highway safety pro-
2	grams under title 23;
3	(5) by striking subparagraph (O), as redesig-
4	nated;
5	(6) by striking "activities—" in subparagraph
6	(P), as redesignated, and inserting "activities in
7	support of national priorities and performance goals
8	including—";
9	(7) by striking "to remove" in clause (i) of sub-
10	paragraph (P), as redesignated, and inserting "ac-
11	tivities aimed at removing";
12	(8) by striking "to provide" in clause (ii) of
13	subparagraph (P), as redesignated, and inserting
14	"activities aimed at providing";
15	(9) by inserting "and" after the semicolon in
16	clause (ii) of subparagraph (P), as redesignated;
17	(10) by striking clauses (iii) and (iv) of sub-
18	paragraph (P), as redesignated;
19	(11) by inserting after clause (ii) of subpara-
20	graph (P), as redesignated, the following:
21	"(iii) interdiction activities affecting
22	the transportation of controlled substances
23	by commercial motor vehicle drivers and
24	training on appropriate strategies for car-

1 rying out those interdiction activities."; 2 and 3 (12) by striking subparagraph (Q), as redesig-4 nated, and redesignating subparagraph (R), as re-5 designated, as subparagraph (Q). 6 SEC. 603. FEDERAL SHARE. 7 Section 31103 is amended— (1) by inserting before "The Secretary of 8 9 Transportation" the following: 10 "(a) Commercial Motor Vehicle Safety Pro-11 GRAMS AND ENFORCEMENT.—"; 12 (2) by inserting "improve commercial motor ve-13 hicle safety and" in the first sentence before "en-14 force"; and 15 (3) by adding at the end the following: "(b) OTHER ACTIVITIES.—The Secretary may reim-16 burse State agencies, local governments, or other persons up to 100 percent for those activities identified in 18 19 31104(f)(2).". SEC. 604. AVAILABILITY OF AMOUNTS. (a) IN GENERAL.—Section 31104(a) is amended to 21 22 read as follows: 23 "(a) GENERAL.—Subject to section 9503(c)(1) of the Internal Revenue Code of 1986 (26 U.S.C. 9503(c)(1)), there are available from the Highway Trust Fund (except

- 1 the Mass Transit Account) for the Secretary of Transpor-
- 2 tation to incur obligations to carry out section 31102 of
- 3 this title, not more than \$83,000,000 for each of the fiscal
- 4 years ending September 30, 1998, 1999, 2000, 2001,
- 5 2002, and 2003.".
- 6 (b) AVAILABILITY AND REALLOCATION.—Section
- 7 31104(b)(2) is amended to read as follows:
- 8 "(2) Amounts made available under section
- 9 4002(e)(1) and (2) of the Intermodal Surface Trans-
- portation Efficiency Act of 1991 before October 1,
- 11 1996, that are not obligated on October 1, 1997, are
- available for obligation under paragraph (1) of this
- subsection.".
- 14 (c) Allocation Criteria.—Section 31104(f) is
- 15 amended to read as follows:
- 16 "(f) Allocation Criteria and Eligibility.—
- 17 "(1) On October 1 of each fiscal year or as
- soon after that date as practicable, the Secretary,
- 19 after making the deduction described in subsection
- (e) of this section, shall allocate, under criteria the
- 21 Secretary prescribes through regulation, the
- amounts available for that fiscal year among the
- States with plans approved under section 31102 of
- this title.

1	"(2) The Secretary may designate up to 12 per-
2	cent of such amounts to reimburse States for border
3	commercial motor vehicle safety programs and en-
4	forcement and other high priority activities and
5	projects. These amounts may be allocated by the
6	Secretary to State agencies and local governments
7	that use trained and qualified officers and employ-
8	ees, and to other persons, in coordination with State
9	motor vehicle safety agencies, for the improvement
10	of commercial motor vehicle safety.".
11	(d) Other Amendments.—
12	(1) Section 31104 is amended by striking sub-
13	section (g) and redesignating subsection (h) as sub-
14	section (g).
15	(2) Section 31104(j) is amended by striking
16	"tolerance" in the first sentence.
17	(3) Section 31104 is amended by striking sub-
18	section (i) and redesignating subsection (j) as sub-
19	section (h).
20	SEC. 605. INFORMATION SYSTEMS AND STRATEGIC SAFETY
21	INITIATIVES.
22	Section 31106 is amended to read as follows:
23	"§ 31106. Information Systems and Strategic Safety
24	Initiatives
25	"(a) Information Systems.—

1 "(1) In General.—The Secretary is authorized 2 to establish motor carrier information systems and 3 data analysis programs to support motor carrier regulatory and enforcement activities required under 5 this title. In cooperation with the States, the infor-6 mation systems shall be coordinated into a network 7 providing identification of motor carriers and driv-8 ers, registration and licensing tracking, and motor 9 carrier and driver safety performance. The Secretary 10 shall develop and maintain data analysis capacity 11 and programs to provide the means to develop strat-12 egies to address safety problems and to use data 13 analysis to measure the effectiveness of these strate-14 gies and related programs; to determine the cost ef-15 fectiveness of State and Federal safety compliance, 16 enforcement programs, and other countermeasures; 17 to evaluate the safety fitness of motor carriers and 18 drivers; to identify and collect necessary data; and to 19 adapt, improve, and incorporate other information 20 and information systems as deemed appropriate by 21 the Secretary.

- "(2) PERFORMANCE AND REGISTRATION INFOR-MATION SYSTEM MANAGEMENT.—
- 24 "(A) The Secretary may include as part of 25 the information system authorized under para-

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1	graph (1), an information system, to be called
2	the Performance and Registration Information
3	System Management, to serve as a clearing-
4	house and repository of information related to
5	State registration and licensing of commercial
6	motor vehicles and the safety system of the
7	commercial motor vehicle registrants or the
8	motor carriers operating the vehicles. The Sec-
9	retary may include in the system information
10	on the safety fitness of each of the motor car-
11	riers and registrants and other information the
12	Secretary considers appropriate, including in-
13	formation on vehicle, driver, and motor carrier
14	safety performance.
15	"(B) The Secretary may prescribe tech-
16	nical and operational standards to ensure—
17	"(i) uniform, timely and accurate in-
18	formation collection and reporting by the
19	States necessary to carry out this system;
20	"(ii) uniform State and Federal proce-
21	dures and policies necessary to operate the
22	Commercial Vehicle Information System;
23	and

1	"(iii) the availability and reliability of
2	the information to the States and the Sec-
3	retary from the information system.
4	"(C) The system shall link the Federal
5	motor carrier safety systems with State driver
6	and commercial vehicle registration and licens-
7	ing systems, and shall be designed—
8	"(i) to enable a State, when issuing li-
9	cense plates or throughout the registration
10	period for a commercial motor vehicle, to
11	determine, through the use of the informa-
12	tion system, the safety fitness of the reg-
13	istrant or motor carrier;
14	"(ii) to allow a State to decide, in co-
15	operation with the Secretary, the types of
16	sanctions that may be imposed on the reg-
17	istrant or motor carrier, or the types of
18	conditions or limitations that may be im-
19	posed on the operations of the registrant
20	or motor carrier that will ensure the safety
21	fitness of the registrant or motor carrier;
22	"(iii) to monitor the safety fitness of
23	the registrant or motor carrier during the
24	registration period: and

1 "(iv) to require the State, as a condi-2 tion of participation in the system, to im-3 plement uniform policies, procedures, and 4 standards, and to possess or seek authority to impose commercial motor vehicle reg-6 istration sanctions on the basis of a Fed-7 eral safety fitness determination. "(D) Of the amounts available for expendi-8 9 ture under this section, not more 10 \$6,000,000 in each of fiscal years 1998, 1999, 11 2000, 2001, 2002, and 2003 may be made 12 available to carry out paragraph (a)(2) of this 13 section. The Secretary may authorize the oper-14 ation of the information system by contract, 15 through an agreement with one or more States, 16 or by designating, after consultation with the 17 States, a third party that represents the inter-18 ests of the States. "(b) COMMERCIAL MOTOR VEHICLE DRIVER SAFETY 19 Program.—The Secretary is authorized to establish a 20 21 program focusing on improving commercial motor vehicle 22 driver safety. The objectives of the program shall in-23 clude— 24 "(1) enhancing the exchange of driver licensing

information among the States and among the

1	States, the Federal Government, and foreign coun-
2	tries;
3	"(2) providing information to the judicial sys-
4	tem on the commercial motor vehicle driver licensing
5	program; and
6	"(3) evaluating any aspect of driver perform-
7	ance and safety as deemed appropriate by the Sec-
8	retary.
9	"(c) Cooperative Agreements, Grants, and
10	CONTRACTS.—The Secretary may carry out this section
11	either independently or in cooperation with other Federal
12	departments, agencies, and instrumentalities, or by mak-
13	ing grants to and entering into contracts and cooperative
14	agreements with States, localities, associations, institu-
15	tions, corporations (profit or nonprofit) or other persons.".
16	SEC. 606. AUTHORIZATION OF APPROPRIATIONS.
17	Section 31107 is amended to read as follows:
18	"§ 31107. Authorization of appropriations for infor-
19	mation systems and strategic safety ini-
20	tiatives
21	"(a) General.—There shall be available from the
22	Highway Trust Fund (other than the Mass Transit Ac-
23	count) for the Secretary to incur obligations to carry out
24	section 31106 of this title the sum of \$17 million for each
25	of the fiscal years 1998, 1999, 2000, 2001, 2002, and

	104
1	2003. The amounts made available under this subsection
2	shall remain available until expended.
3	"(b) CONTRACT AUTHORITY.—Approval by the Sec-
4	retary of a grant under this section imposes upon the
5	United States Government a contractual obligation for
6	payment of the Government's share of costs incurred in
7	carrying out the objectives of the grant.".
8	SEC. 607. CONFORMING AMENDMENTS.
9	The chapter analysis for chapter 311 is amended—
10	(1) by striking the heading for subchapter I
11	and inserting the following:
	"Subchapter I. State Grants and Other Commercial Motor Vehicle Programs.";
12	and
13	(2) by striking the items relating to sections
14	31106 and 31107 and inserting the following:
	"31106. Information Systems and Strategic Safety Initiatives."31107. Authorization of Appropriations for Information Systems and Strategic Safety Initiatives.".
15	Subtitle B—Motor Carrier Safety
16	Act of 1997
17	SEC. 651. SHORT TITLE.

- This subtitle may be cited as the "Motor Carrier 18
- 19 Safety Act of 1997".
- SEC. 652. SAFETY REGULATIONS.
- 21 (a) REPEAL OF REVIEW PANEL.—Subchapter III of
- 22 chapter 311 is amended—

1	(1) by striking sections 31134 and 31140; and
2	(2) by striking the items relating to sections
3	31134 and 31140 in the chapter analysis for that
4	chapter.
5	(b) Review Procedure.—
6	(1) In general.—Section 31141 is amended—
7	(A) by striking subsection (b) and redesig-
8	nating subsections (c), (d), (e), (f), (g), and (h)
9	as subsections (b), (c), (d), (e), (f), and (g), re-
10	spectively;
11	(B) by striking so much of subsection (b),
12	as redesignated, as precedes paragraph (2) and
13	inserting the following:
14	"(b) REVIEW AND DECISIONS BY THE SECRETARY.—
15	"(1) The Secretary shall review the laws and
16	regulations on commercial motor vehicle safety in ef-
17	fect in each State, and decide—
18	"(A) whether the State law or regulation—
19	"(i) has the same effect as a regula-
20	tion prescribed by the Secretary under sec-
21	tion 31136 of this title;
22	"(ii) is less stringent than that regula-
23	tion; or
24	"(iii) is additional to or more strin-
25	gent than that regulation; and

1	"(B) for each State law or regulation
2	which is additional to or more stringent than
3	the regulation prescribed by the Secretary,
4	whether—
5	"(i) the State law or regulation has no
6	safety benefit;
7	"(ii) the State law or regulation is in-
8	compatible with the regulation prescribed
9	by the Secretary under section 31136 of
10	this title; or
11	"(iii) enforcement of the State law or
12	regulation would cause an unreasonable
13	burden on interstate commerce.";
14	(C) by striking paragraph (5) of subsection
15	(b)(5), as redesignated, and inserting the fol-
16	lowing:
17	"(5) In deciding under paragraph (4) of this
18	subsection whether a State law or regulation will
19	cause an unreasonable burden on interstate com-
20	merce, the Secretary may consider the effect on
21	interstate commerce of implementation of all similar
22	laws and regulations of other States.";
23	(D) by striking subsections (d) and (e), as
24	redesignated, and inserting the following:

1	"(d) Written Notice of Decisions.—The Sec-
2	retary shall give written notice of the decision under sub-
3	section (b) of this section to the State concerned."; and
4	(E) by redesignating subsections (f) and
5	(g), as redesignated, as subsections (e) and (f),
6	respectively.
7	(2) Conforming Changes.—
8	(A) The caption of section 31141 of such
9	title is amended to read as follows:
10	"§ 31141. Preemption of State laws and regulations".
11	(B) The chapter analysis of chapter 311 of
12	such title is amended by striking the item relat-
13	ing to section 31141 and inserting the follow-
14	ing:
	"31141. Preemption of State laws and regulations.".
	or regulations
15	(c) Inspection of Vehicles.—
15 16	
	(c) Inspection of Vehicles.—
16	(c) Inspection of Vehicles.— (1) Section 31142 is amended—
16 17	 (c) Inspection of Vehicles.— (1) Section 31142 is amended— (A) by striking "part 393 of title 49, Code
16 17 18	 (e) Inspection of Vehicles.— (1) Section 31142 is amended— (A) by striking "part 393 of title 49, Code of Federal Regulations" in subsection (a) and
16 17 18 19	 (c) Inspection of Vehicles.— (1) Section 31142 is amended— (A) by striking "part 393 of title 49, Code of Federal Regulations" in subsection (a) and inserting "regulations issued pursuant to sec-
16 17 18 19 20	 (e) Inspection of Vehicles.— (1) Section 31142 is amended— (A) by striking "part 393 of title 49, Code of Federal Regulations" in subsection (a) and inserting "regulations issued pursuant to section 31135 of this title"; and
16 17 18 19 20 21	 (c) Inspection of Vehicles.— (1) Section 31142 is amended— (A) by striking "part 393 of title 49, Code of Federal Regulations" in subsection (a) and inserting "regulations issued pursuant to section 31135 of this title"; and (B) by striking subsection (c)(1)(C) and

1		forcing a program for inspection of commercial
2		motor vehicles; or".
3		(2) Subchapter IV of chapter 311 is amended—
4		(A) by striking sections 31161 and 31162;
5		and
6		(B) by striking the items relating to sec-
7		tions 31161 and 31162 in the chapter analysis
8		for that chapter.
9		(3) Section 31102(b)(1) is amended—
10		(A) by striking "and" at the end of sub-
11		paragraph (P);
12		(B) by striking "thereunder." in subpara-
13		graph (Q) and inserting "thereunder; and"; and
14		(C) by adding at the end thereof the fol-
15		lowing:
16		"(R) provides that the State will establish
17		a program (i) to ensure the proper and timely
18		correction of commercial motor vehicle safety
19		violations noted during an inspection carried
20		out with funds authorized under section 31104
21		of this title; and (ii) to ensure that information
22		is exchanged among the States in a timely man-
23		ner.".
24	(d)	SAFETY FITNESS OF OWNERS AND OPERA-
25	TORS —S	Section 31144 is amended to read as follows:

1 "§ 31142. Safety fitness of owners and operators

- 2 "(a) Procedure.—The Secretary of Transportation
- 3 shall maintain in regulation a procedure for determining
- 4 the safety fitness of owners and operators of commercial
- 5 motor vehicles, including persons seeking new or addi-
- 6 tional operating authority as motor carriers under section
- 7 13902 of this title. The procedure shall include—
- 8 "(1) specific initial and continuing requirements
- 9 to be met by the owners, operators, and other per-
- sons to demonstrate safety fitness;
- "(2) a means of deciding whether the owners,
- operators, or other persons meet the safety require-
- ments under paragraph (1) of this subsection; and
- 14 "(3) specific time deadlines for action by the
- 15 Secretary in making fitness decisions.
- 16 "(b) Prohibited Transportation.—Except as
- 17 provided in sections 521(b)(5)(A) and 5113 of this title,
- 18 a motor carrier that fails to meet the safety fitness re-
- 19 quirements established under subsection (a) of this section
- 20 may not operate in interstate commerce beginning on the
- 21 61st day after the date of the determination by the Sec-
- 22 retary that the motor carrier fails to meet the safety fit-
- 23 ness requirements and until the motor carrier meets the
- 24 safety fitness requirements. The Secretary may, for good
- 25 cause shown, provide a carrier with up to an additional
- 26 60 days to meet the safety fitness requirements.

1	"(c) Rating Review.—The Secretary shall review
2	the factors that resulted in a motor carrier failing to meet
3	the safety fitness requirements not later than 45 days
4	after the motor carrier requests a review.
5	"(d) Government Use Prohibited.—A depart-
6	ment, agency, or instrumentality of the United States
7	Government may not use a motor carrier that does not
8	meet the safety fitness requirements.
9	"(e) Public Availability; Updating of Fitness
10	DETERMINATIONS.—The Secretary shall amend the motor
11	carrier safety regulations in subchapter B of chapter III
12	of title 49, Code of Federal Regulations, to establish a
13	system to make readily available to the public, and to up-
14	date periodically, the safety fitness determinations of
15	motor carriers made by the Secretary.
16	"(f) Penalties.—The Secretary shall prescribe reg-
17	ulations setting penalties for violations of this section con-
18	sistent with section 521 of this title.".
19	(e) Safety Fitness of Passenger and Hazard-
20	ous Material Carriers.—
21	(1) In general.—Section 5113 is amended—
22	(A) by striking subsection (a) and insert-
23	ing the following:
24	"(a) Prohibited Transportation.—

1	"(1) A motor carrier that fails to meet the safe-
2	ty fitness requirements established under subsection
3	31144(a) of this title may not operate a commercial
4	motor vehicle (as defined in section 31132 of this
5	title)—
6	"(A) to transport hazardous material for
7	which placarding of a motor vehicle is required
8	under regulations prescribed under this chapter;
9	or
10	"(B) to transport more than 15 individ-
11	uals.
12	"(2) The prohibition in paragraph (1) of this
13	subsection applies beginning on the 46th day after
14	the date on which the Secretary determines that a
15	motor carrier fails to meet the safety fitness require-
16	ments and applies until the motor carrier meets the
17	safety fitness requirements.";
18	(B) by striking "RATING" in the caption of
19	subsection (b) and inserting "FITNESS";
20	(C) by striking "receiving an unsatisfac-
21	tory rating" in subsection (b) and inserting
22	"failing to meet the safety fitness require-
23	ments";
24	(D) by striking "has an unsatisfactory rat-
25	ing from the Secretary" in subsection (c) and

1	inserting "failed to meet the safety fitness re-
2	quirements";
3	(E) by striking "RATINGS" in the caption
4	of subsection (d) and inserting "FITNESS DE-
5	TERMINATIONS";
6	(F) by striking ", in consultation with the
7	Interstate Commerce Commission," in sub-
8	section (d); and
9	(G) by striking "ratings of motor carriers
10	that have unsatisfactory ratings from" in sub-
11	section (d) and inserting "fitness determina-
12	tions of motor carriers made by".
13	(2) Conforming amendments.—
14	(A) The caption of section 5113 of such
14 15	(A) The caption of section 5113 of such chapter is amended to read as follows:
	<u>-</u>
15	chapter is amended to read as follows:
15 16	chapter is amended to read as follows: "§ 5113. Safety fitness of passenger and hazardous
15 16 17	chapter is amended to read as follows: "§ 5113. Safety fitness of passenger and hazardous material carriers".
15 16 17 18	chapter is amended to read as follows: "§ 5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter
15 16 17 18	chapter is amended to read as follows: "§ 5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter is amended by striking the item relating to sec-
15 16 17 18	chapter is amended to read as follows: "§5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter is amended by striking the item relating to section 5113 and inserting the following:
115 116 117 118 119 220	chapter is amended to read as follows: "§5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter is amended by striking the item relating to section 5113 and inserting the following: "5113. Safety fitness of passenger and hazardous material carriers.".
15 16 17 18 19 20	chapter is amended to read as follows: "§5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter is amended by striking the item relating to section 5113 and inserting the following: "5113. Safety fitness of passenger and hazardous material carriers.". (f) DEFINITIONS.—
15 16 17 18 19 20 21 22	chapter is amended to read as follows: "\$5113. Safety fitness of passenger and hazardous material carriers". (B) The chapter analysis for such chapter is amended by striking the item relating to section 5113 and inserting the following: "5113. Safety fitness of passenger and hazardous material carriers.". (f) DEFINITIONS.— (1) Section 31101(1) is amended—

1	(ii) by striking " $10,000$ " and inserting
2	"10,001";
3	(B) by striking "10" in subparagraph (B)
4	and inserting "15"; and
5	(C) by inserting "and transported in a
6	quantity requiring placarding under regulations
7	prescribed by the Secretary under section
8	5103" after "title" in subparagraph (C).
9	(2) Section 31132 is amended—
10	(A) by inserting "or gross vehicle weight,
11	whichever is greater," after "rating" in para-
12	graph $(1)(A)$; and
13	(B) by adding at the end of paragraph (3)
14	the following:
15	"For purposes of this paragraph, the term 'business
16	affecting interstate commerce' means a business em-
17	ploying a commercial motor vehicle in interstate
18	commerce and includes all operations of the business
19	in intrastate commerce which use vehicles otherwise
20	defined as commercial motor vehicles under para-
21	graph (1) of this section.".
22	(g) Minimum Financial Responsibility for
23	Transporting Petroleum Products.—Section
24	31139(c)(2)(A)(i) is amended by inserting "or petroleum

- 1 products classified as hazardous materials" after "Admin-
- 2 istrator)".
- 3 (h) Employee Protections.—Section 31105 is
- 4 amended—
- 5 (1) by adding at the end of subsection (d) the
- 6 following: "An employee may also independently
- 7 bring a civil action to enforce an order issued under
- 8 subsection (b) of this section in the district court of
- 9 the United States for the judicial circuit in which
- the violation occurred."; and
- 11 (2) by adding at the end thereof the following:
- 12 "(e) Attendance and Testimony of Witnesses
- 13 and Production of Evidence; Enforcement of
- 14 Subpoena.—In carrying out the authority under this sec-
- 15 tion, the Secretary may require the attendance and testi-
- 16 mony of witnesses and the production of evidence under
- 17 oath. Witnesses shall be paid the same fees and mileage
- 18 that are paid witnesses in the courts of the United States.
- 19 In cases of failure or refusal by any person to obey such
- 20 an order, any district court of the United States for the
- 21 jurisdiction in which such person is found, resides, or
- 22 transacts business, shall have jurisdiction to issue, upon
- 23 application by the Secretary, an order requiring such per-
- 24 son to appear and produce evidence and to give testimony
- 25 relating to the matter under investigation or in question.

1	Any failure to obey such order of the court may be pun-
2	ished by said court as a contempt thereof.".
3	SEC. 653. COMMERCIAL MOTOR VEHICLE OPERATORS.
4	(a) Repeal of Obsolete Grant Programs.—
5	Chapter 313 is amended—
6	(1) by striking sections 31312 and 31313; and
7	(2) by striking the items relating to sections
8	31312 and 31313 in the chapter analysis for that
9	chapter.
10	(b) Commercial Driver's License Require-
11	MENT.—
12	(1) In general.—Section 31302 is amended
13	to read as follows:
14	"§ 31302. Commercial driver's license requirement
14 15	"§ 31302. Commercial driver's license requirement "No individual shall operate a commercial motor ve-
15 16	"No individual shall operate a commercial motor ve-
15 16 17	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued accord-
15 16	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.".
15 16 17 18	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.—
15 16 17 18	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.— (A) The chapter analysis for that chapter
115 116 117 118 119 220	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.— (A) The chapter analysis for that chapter is amended by striking the item relating to sec-
115 116 117 118 119 220	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.— (A) The chapter analysis for that chapter is amended by striking the item relating to section 31302 and inserting the following:
115 116 117 118 119 220 221	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.— (A) The chapter analysis for that chapter is amended by striking the item relating to section 31302 and inserting the following: "31302. Commercial driver's license requirement.".
15 16 17 18 19 20 21	"No individual shall operate a commercial motor vehicle without a commercial driver's license issued according to section 31308 of this title.". (2) Conforming amendments.— (A) The chapter analysis for that chapter is amended by striking the item relating to section 31302 and inserting the following: "31302. Commercial driver's license requirement.". (B) Section 31305(a) is amended by redes-

1	"(2) may establish performance based testing
2	and licensing standards that more accurately meas-
3	ure and reflect an individual's knowledge and skills
4	as an operator;".
5	(c) Commercial Driver's License Information
6	System.—Section 31309 is amended—
7	(1) by striking "make an agreement under sub-
8	section (b) of this section for the operation of, or es-
9	tablish under subsection (c) of this section," in sub-
10	section (a) and inserting "maintain";
11	(2) by striking subsections (b) and (c) and re-
12	designating subsections (d), (e), and (f) as sub-
13	sections (b), (c), and (d) respectively;
14	(3) by striking "Not later than December 31,
15	1990, the" in paragraph (2) of subsection (b), as re-
16	designated, and inserting "The"; and
17	(3) by striking "shall" in paragraph (2) of sub-
18	section (b), as redesignated, and inserting "may";
19	(4) by inserting after the caption of subsection
20	(e), as redesignated, the following: "Information
21	about a driver in the information system may be
22	made available under the following circumstances:";
23	and

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1
             (5) by starting a new paragraph with "(1) On
 2
        request" and indenting the paragraph 2 ems from
 3
        the lefthand margin.
 4
        (d) REQUIREMENTS FOR STATE PARTICIPATION.—
 5
   Section 31311(a) is amended—
            (1) by striking "31310 (b)-(e)" in paragraph
 6
        (15) and inserting "31310 (b)-(e), and (g) (1)(A)
 7
 8
        and (2)";
 9
             (2) by striking paragraph (17); and
10
            (3) by redesignating paragraph (18) as para-
11
        graph (17).
12
        (e) WITHHOLDING AMOUNTS FOR STATE NON-
   COMPLIANCE.—Section 31314 is amended—
13
            (1) by striking ", (2), (5), and (6)" and insert-
14
15
        ing "(3), and (5)"; and
            (2) by striking "1992" in subsections (a) and
16
17
        (b) and inserting "1995";
18
             (3) by striking paragraph (1) of subsection (c);
19
            (4) by striking "(2)" in subsection (c)(2);
20
             (5) by striking subsection (d); and
21
             (6) by redesignating subsection (e) as sub-
22
        section (d).
23
        (f) Commercial Motor Vehicle Defined.—Sec-
   tion 31301 is amended—
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1	(1) by inserting "or gross vehicle weight, which-
2	ever is greater," after "rating" each place it appears
3	in paragraph (4)(A); and
4	(2) by inserting "is" in paragraph (4)(C)(ii) be-
5	fore "transporting" each place it appears and before
6	"not otherwise".
7	(g) Safety Performance History of New Driv-
8	ERS; LIMITATION ON LIABILITY.—
9	(1) In general.—Chapter 5 is amended by
10	adding at the end thereof the following:
11	"§ 508. Safety performance history of new drivers;
12	limitation on liability
12 13	limitation on liability "(a) Limitation on Liability.—No action or pro-
13	"(a) Limitation on Liability.—No action or pro-
13 14	"(a) Limitation on Liability.—No action or proceeding for defamation, invasion of privacy, or interference
13 14 15	"(a) LIMITATION ON LIABILITY.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations
13 14 15 16	"(a) LIMITATION ON LIABILITY.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against—
13 14 15 16 17	"(a) LIMITATION ON LIABILITY.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against—
13 14 15 16 17	"(a) Limitation on Liability.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against— "(1) a motor carrier requesting the safety per-
13 14 15 16 17 18	"(a) LIMITATION ON LIABILITY.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against— "(1) a motor carrier requesting the safety performance records of an individual under consider-
13 14 15 16 17 18 19 20	"(a) LIMITATION ON LIABILITY.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against— "(1) a motor carrier requesting the safety performance records of an individual under consideration for employment as a commercial motor vehicle
13 14 15 16 17 18 19 20 21	"(a) Limitation on Liability.—No action or proceeding for defamation, invasion of privacy, or interference with a contract that is based on the furnishing or use of safety performance records in accordance with regulations issued by the Secretary may be brought against— "(1) a motor carrier requesting the safety performance records of an individual under consideration for employment as a commercial motor vehicle driver as required by and in accordance with regula-

1 "(3) the agents or insurers of a person de-2 scribed in paragraph (1) or (2) of this subsection.

"(b) Restrictions.—

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"(1) Subsection (a) does not apply unless—

"(A) the motor carrier requesting the safety performance records at issue, the person complying with such a request, and their agents have taken all precautions reasonably necessary to ensure the accuracy of the records and have fully complied with the regulations issued by the Secretary in using and furnishing the records, including the requirement that the individual who is the subject of the records be afforded a reasonable opportunity to review and comment on the records;

"(B) the motor carrier requesting the safety performance records, the person complying with such a request, their agents, and their insurers, have taken all precautions reasonably necessary to protect the privacy of the individual who is the subject of the records, including protecting the records from disclosure to any person, except for their insurers, not directly involved in forwarding the records or deciding whether to hire that individual; and

1	"(C) the motor carrier requesting the safe-
2	ty performance records has used those records
3	only to assess the safety performance of the in-
4	dividual who is the subject of those records in
5	deciding whether to hire that individual.
6	"(2) Subsection (a) does not apply to persons
7	who knowingly furnish false information.
8	"(c) Preemption of State and Local Law.—No
9	State or political subdivision thereof may enact, prescribe,
10	issue, continue in effect, or enforce any law (including any
11	regulation, standard, or other provision having the force
12	and effect of law) that prohibits, penalizes, or imposes li-
13	ability for furnishing or using safety performance records
14	in accordance with regulations issued by the Secretary.".
15	(2) Conforming amendment.—The chapter
16	analysis for that chapter is amended by inserting
17	after the item relating to section 507 the following:
	"508. Safety performance history of new drivers; limitation on liability.".
18	SEC. 654. PENALTIES.
19	(a) Notification of Violations and Enforce-
20	MENT PROCEDURES.—Section 521(b)(1) is amended—
21	(1) by inserting: "with the exception of report-
22	ing and recordkeeping violations," in the first sen-
23	tence of subparagraph (A) after "under any of those
24	provisions,";

1	(2) by striking "fix a reasonable time for abate-
2	ment of the violation," in the third sentence of sub-
3	paragraph (A);
4	(3) by striking "(A)" in subparagraph (A); and
5	(4) by striking subparagraph (B).
6	(b) Civil Penalties.—Section 521(b)(2) is amend-
7	ed—
8	(1) by striking subparagraph (A) and inserting
9	the following:
10	"(A) In general.—Except as otherwise
11	provided in this subsection, any person who is
12	determined by the Secretary, after notice and
13	opportunity for a hearing, to have committed
14	an act which is a violation of regulations issued
15	by the Secretary under subchapter III of chap-
16	ter 311 (except sections 31137 and 31138) or
17	section 31502 of this title shall be liable to the
18	United States for a civil penalty in an amount
19	not to exceed \$10,000 for each offense. Not-
20	withstanding any other provision of this section
21	(except subparagraph (C)), no civil penalty
22	shall be assessed under this section against an
23	employee for a violation in an amount exceeding
24	\$2,500.";

1	(2) by redesignating subparagraphs (B) and
2	(C) as subparagraphs (C) and (D), respectively; and
3	(3) by inserting after subparagraph (A) the fol-
4	lowing:
5	"(B) RECORDKEEPING AND REPORTING
6	VIOLATIONS.—
7	"(i) A person required to make a re-
8	port to the Secretary, answer a question,
9	or make, prepare, or preserve a record
10	under section 504 of this title or under any
11	regulation issued by the Secretary pursu-
12	ant to subchapter III of chapter 311 (ex-
13	cept sections 31137 and 31138) or section
14	31502 of this title about transportation by
15	motor carrier, motor carrier of migrant
16	workers, or motor private carrier, or an of-
17	ficer, agent, or employee of that person,
18	who—
19	"(I) does not make that report;
20	"(II) does not specifically, com-
21	pletely, and truthfully answer that
22	question in 30 days from the date the
23	Secretary requires the question to be
24	answered; or

1	"(III) does not make, prepare, or
2	preserve that record in the form and
3	manner prescribed by the Secretary,
4	shall be liable to the United States for a
5	civil penalty in an amount not to exceed
6	\$500 for each offense, and each day of the
7	violation shall constitute a separate of-
8	fense, except that the total of all civil pen-
9	alties assessed against any violator for all
10	offenses related to any single violation
11	shall not exceed \$5,000.
12	"(ii) Any such person, or an officer,
13	agent, or employee of that person, who—
14	"(I) knowingly falsifies, destroys,
15	mutilates, or changes a required re-
16	port or record;
17	"(II) knowingly files a false re-
18	port with the Secretary;
19	"(III) knowingly makes or causes
20	or permits to be made a false or in-
21	complete entry in that record about
22	an operation or business fact or trans-
23	action; or
17 18 19 20 21 22	"(II) knowingly files a false report with the Secretary; "(III) knowingly makes or cause or permits to be made a false or in complete entry in that record about an operation or business fact or trans

1	"(IV) knowingly makes, prepares,
2	or preserves a record in violation of a
3	regulation or order of the Secretary,
4	shall be liable to the United States for a
5	civil penalty in an amount not to exceed
6	\$5,000 for each violation, provided that
7	any such action can be shown to have mis-
8	represented a fact that constitutes a viola-
9	tion other than a reporting or record-
10	keeping violation.".
11	(c) Penalty for Aiding and Abetting.—
12	(1) In general.—Chapter 5 is amended by
13	adding at the end thereof the following:
14	"§ 527. Aiding and abetting
15	"A person who knowingly aids, abets, counsels, com-
16	mands, induces, or procures a violation of a regulation or
17	order issued by the Secretary under chapter 311 or section
18	31502 of this title shall be subject to civil and criminal
19	penalties under this chapter to the same extent as the
20	motor carrier or driver who commits a violation.".
21	(2) Conforming amendment.—The chapter
22	analysis for that chapter is amended by inserting
23	after the item relating to section 526 the following:
	"527. Aiding and abetting.".
24	(d) Authority To Investigate.—Section 506(a) is

1	(1) by inserting ", freight forwarder, shipper,
2	broker, consignee, or other person" after "motor pri-
3	vate carrier";
4	(2) by striking "or" after "migrant workers";
5	and
6	(3) by striking the last sentence.
7	(e) Enforcement.—Section 507(a)(2) is amend-
8	ed—
9	(1) by inserting ", shipper, broker, consignee,
10	or other person" after "freight forwarder"; and
11	(2) by striking "or" after "motor private car-
12	rier''.
13	(f) Conforming Amendments.—
14	(1) Section 503(a) is amended by striking "(ex-
15	cept a motor contract carrier)".
16	(2) Section 522 is amended—
17	(A) by striking "(a)" in subsection (a);
18	and
19	(B) by striking subsection (b).
20	SEC. 655. INTERNATIONAL REGISTRATION PLAN AND
21	INTERNATIONAL FUEL TAX AGREEMENT.
22	Chapter 317 is amended—
23	(1) by striking sections 31702, 31703, and
24	31708; and

1	(2) by striking the items relating to sections
2	31702, 31703, and 31708 in the chapter analysis
3	for that chapter.
4	SEC. 656. STUDY OF ADEQUACY OF PARKING FACILITIES.
5	The Secretary shall conduct a study to determine the
6	location and quantity of parking facilities at commercial
7	truck stops and travel plazas and public rest areas that
8	could be used by motor carriers to comply with Federal
9	hours-of-service rules. The study shall include an inven-
10	tory of current facilities serving the National Highway
11	System, analyze where shortages exist or are projected to
12	exist, and propose a plan to reduce the shortages. The
13	study may be carried out in cooperation with research en-
14	tities representing the motor carrier and travel plaza in-
15	dustry.
16	SEC. 657. NATIONAL MINIMUM DRINKING AGE—TECHNICAL
17	CORRECTIONS.
18	Section 158 of title 23, United States Code, is
19	amended—
20	(1) 1 ((104/1)/0) 104/1)/7)
20	(1) by striking " $104(b)(2)$, $104(b)(5)$, and
20	(1) by striking " $104(b)(2)$, $104(b)(5)$, and $104(b)(6)$ " each place it appears in subsection (a)
21	104(b)(6)" each place it appears in subsection (a)

1 "(b) Availability of Withheld Funds.—No funds withheld under this section from apportionment to any State after September 31, 1988, shall be available for 3 apportionment to such State.". TITLE VII—RESEARCH 5 Subtitle A—Programs and 6 **Activities** 7 SEC. 701. TRANSPORTATION RESEARCH AND DEVELOP-9 MENT. 10 Subtitle III is amended by adding a new chapter 52 to read as follows: "CHAPTER 52—RESEARCH AND DEVELOPMENT "Subchapter I—General and Administrative "Sec. "5201. Transactional authority. "5202. Reliance on competition. "5203. Authorizations. "SUBCHAPTER II—PLANNING "5221. Planning. "5222. Implementation. "SUBCHAPTER III—ADVANCED TRANSPORTATION RESEARCH AND Development Programs "5231. Intermodal transportation research and development program. "Subchapter IV—Professional Capacity Building "5241.—National university transportation centers. 12 "Subchapter I—General and Administrative 13 "§ 5201. Transactional authority "To carry out this chapter, the Secretary of Trans-14 portation may enter into contracts, grants, cooperative

16 agreements, and other transactions with any person, agen-

- 1 cy, or instrumentality of the United States, any unit of
- 2 State or local government, any educational institution, and
- 3 any other entity to further the objectives of this chapter.

4 "§ 5202. Reliance on competition

- 5 "The Secretary of Transportation may award grants
- 6 or contracts to university transportation centers estab-
- 7 lished through competition under section 5241 of this title
- 8 without further competition. A noncompetitive award au-
- 9 thorized by this section must be for transportation re-
- 10 search, development, education or training consistent with
- 11 the strategic plan approved as part of the selection process
- 12 for the center.

13 **"§ 5203. Authorizations**

- 14 "(a) There is available from the Highway Trust
- 15 Fund, other than the Mass Transit Account, for the Sec-
- 16 retary of Transportation \$10,000,000 for fiscal year 1998,
- 17 \$15,000,000 for fiscal year 1999, \$20,000,000 for fiscal
- 18 year 2000, \$25,000,000 for fiscal year 2001, \$30,000,000
- 19 for fiscal year 2002, and \$35,000,000 for fiscal year 2003,
- 20 to carry out subchapters II and III of this chapter.
- 21 "(b) Contract Authority and Availability of
- 22 Funds authorized by this section shall be avail-
- 23 able for obligation in the same manner as if such funds
- 24 were apportioned under chapter 1 of title 23, United
- 25 States Code; except that any Federal share of the cost

1 of any activity under subchapters II and III of this chap-

2	ter shall be in accordance with the provision of those sub
3	chapters, and such funds shall remain available for obliga
4	tion for a period of 2 years after the last day of the fisca
5	year for which such funds are authorized.
6	"Subchapter II—Planning
7	"§ 5221. Planning
8	"(a) Authority.—The Secretary of Transportation
9	shall establish a strategic planning process to determine
10	national transportation research and technology priorities
11	coordinate Federal transportation research and technology
12	activities, and measure the impact of these research and
13	technology investments on the performance of the national
14	transportation system.
15	"(b) Criteria.—In developing strategic plans for
16	intermodal, multimodal, and modal research and tech
17	nology, the Secretary shall consider the need to:
18	"(1) Coordinate and link Federal, regional
19	state, and metropolitan planning activities;
20	"(2) Ensure that standard-setting in transpor
21	tation is compatible with the concept of a seamless
22	transportation system;
23	"(3) Encourage innovation;
24	"(4) Identify and facilitate initiatives and part
25	nerships to deploy advanced technology with the po

1	tential for improving transportation systems over ten
2	years;
3	"(5) Identify core research to support the Na-
4	tion's long-term transportation technology and sys-
5	tem needs, including safety;
6	"(6) Ensure the Nation's ability to compete on
7	a global basis; and
8	"(7) Provide a means of assessing the impact of
9	Federal research and technology investments on the
10	performance of the Nation's transportation system.
11	"§ 5222. Implementation
12	"In implementing section 5221, the Secretary of
13	Transportation shall adopt such policies and procedures
14	as appropriate—
15	"(1) to provide for consultation among the Ad-
16	ministrators of the operating administrations of the
17	Department and other Federal officials with respon-
18	sibility for research important to national transpor-
19	tation needs;
20	"(2) to promote the maximum exchange of in-
21	formation on transportation-related research and de-
22	velopment activities among the operating elements of
23	the Department, other Federal departments and
24	agencies, state and local governments, colleges and

1	universities, industry and other private and public
2	sector organizations engaged in such activities;
3	"(3) to ensure that the Department's research
4	and development programs do not duplicate other
5	Federal research and development programs;
6	"(4) to ensure that the Department's research
7	and development activities make appropriate use of
8	the talents, skills, and abilities residing at the Fed-
9	eral laboratories and leverage, to the extent prac-
10	tical, the research capabilities of institutions of high-
11	er education and private industry; and
12	"(5) to validate the scientific and technical as-
13	sumptions underlying the Department's research
14	and technology plans.
15	"Subchapter III—Advanced Transportation
16	Research and Development Programs
17	"§ 5231. Intermodal transportation research and de-
18	velopment program
19	"(a) Establishment.—The Secretary of Transpor-
20	tation shall establish a program to be known as the 'Inter-
21	modal Transportation Research and Development Pro-
22	gram'.
23	"(b) Purposes.—The purposes of the Intermodal
24	Transportation Research and Development Program are
25	to—

- "(1) enhance the capabilities of Federal agen-cies in meeting national transportation needs as de-fined by their missions through support for basic and applied research and development impacting the various modes of transportation including research and development in safety, security, mobility, energy and environment, information and physical infra-structure, and industrial design;
 - "(2) identify and apply innovative research performed by the Government, academia and the private sector to the intermodal and multimodal transportation research, development, and deployment needs of the Department and the Nation's transportation enterprise;
 - "(3) identify and leverage research, technologies, and other information developed by the Government for national defense and non-defense purposes for the benefit of public, commercial and defense transportation sectors; and
 - "(4) share information, analytical and research capabilities among Federal, state and local governments, colleges and universities, and private organizations to advance their transportation research, development and deployment needs.

1	"Subchapter IV—Professional Capacity
2	Building
3	"§ 5241. National university transportation centers
4	"(a) Regionally-based Centers.—The Secretary
5	of Transportation shall make grants to nonprofit institu-
6	tions of higher learning to establish and operate one uni-
7	versity transportation center in each of the ten (10) Unit-
8	ed States Government regions that comprise the Standard
9	Federal Regional Boundary System.
10	"(b) OTHER CENTERS.—The Secretary may make
11	grants to non-profit institutions of higher learning to es-
12	tablish and operate up to ten other university transpor-
13	tation centers to address transportation management, re-
14	search and development, with special attention to increas-
15	ing the number of highly skilled minority individuals and
16	women entering the transportation workforce; transpor-
17	tation and industrial productivity; rural transportation
18	advanced transportation technology; international trans-
19	portation policy studies; transportation infrastructure
20	technology; urban transportation research; transportation
21	and the environment; surface transportation safety; or
22	such other national transportation issues designated by
23	the Secretary.
24	"(c) Selection Criteria.—A nonprofit institution
25	of higher learning interested in receiving a grant under

1	this section shall submit an application to the Secretary
2	in the way and containing the information the Secretary
3	prescribes. The Secretary shall select each recipien
4	through a competitive process on the basis of the follow
5	ing:
6	"(1) for regionally based centers, the location of
7	the center within the Federal Region to be served
8	"(2) the demonstrated research and extension
9	resources available to the recipient to carry out this
10	section;
11	"(3) the capability of the recipient to provide
12	leadership in making national and regional contribu
13	tions to the solution of immediate and long-range
14	transportation problems;
15	"(4) the recipient's establishment of a surface
16	transportation program encompassing several modes
17	of transportation;
18	"(5) the recipient's demonstrated commitmen
19	of at least \$200,000 in regularly budgeted institu
20	tional amounts each year to support ongoing trans
21	portation research and education programs;
22	"(6) the recipient's demonstrated ability to dis
23	seminate results of transportation research and edu
24	cation programs through a statewide or region-wide

continuing education program; and

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1	"(7) the strategic plan the recipient proposes to
2	carry out under the grant.
3	"(d) Objectives.—Each university transportation
4	center shall conduct—
5	"(1) basic and applied research, the products of
6	which are judged by peers or other experts in the
7	field to advance the body of knowledge in transpor-
8	tation;
9	"(2) an education program that includes multi-
10	disciplinary course work and participation in re-
11	search; and
12	"(3) an ongoing program of technology transfer
13	that makes research results available to potential
14	users in a form that can be implemented, utilized or
15	otherwise applied.
16	"(e) Maintenance of Effort.—Before making a
17	grant under this section, the Secretary may require the
18	recipient to make an agreement with the Secretary to en-
19	sure that the recipient will maintain total expenditures
20	from all other sources to establish and operate a university
21	transportation center and related research activities at a
22	level at least equal to the average level of those expendi-
23	tures in its 2 fiscal years prior to award of a grant under
24	this section.

- 1 "(f) Federal Share.—A grant under this section
- 2 is for 50 percent of the cost of establishing and operating
- 3 the university transportation center and related research
- 4 activities the recipient carries out. The non-Federal share
- 5 may include funds provided to a recipient under section
- 6 5307 or 5311 of this title.
- 7 "(g) Program Coordination.—The Secretary shall
- 8 provide for coordinating research, education, training, and
- 9 technology transfer activities that grant recipients carry
- 10 out under this section, the dissemination of the results of
- 11 the research, and the establishment and operation of a
- 12 clearinghouse. At least annually, the Secretary shall re-
- 13 view and evaluate programs the grant recipients carry out.
- 14 The Secretary may use not more than one percent of
- 15 amounts made available from Government sources to carry
- 16 out this subsection.
- 17 "(h) Amounts Available for Technology
- 18 Transfer Activities.—At least 5 percent of the
- 19 amounts made available to carry out this section in a fiscal
- 20 year are available to carry out technology transfer activi-
- 21 ties.
- 22 "(i) Limitation on Availability of Funds.—
- 23 Funds made available to carry out this program remain
- 24 available for obligation for a period of 2 years after the

1	last day of the fiscal year for which such funds are author-
2	ized.".
3	SEC. 702. BUREAU OF TRANSPORTATION STATISTICS.
4	(a) Section 111(b)(4) is amended by striking the sec-
5	ond sentence.
6	(b) Section 111(c)(1) is amended—
7	(1) by striking "and" after the semicolon in
8	subparagraph (J);
9	(2) by striking "system." in subparagraph (K)
10	and inserting "system; and"; and
11	(3) by adding at the end the following:
12	"(L) transportation-related variables influ-
13	encing global competitiveness.".
14	(c) Section 111(c)(2) is amended—
15	(1) by striking "national transportation sys-
16	tem" in the first sentence and inserting "nation's
17	transportation systems";
18	(2) by striking subparagraph (A) and inserting
19	the following:
20	"(A) be coordinated with efforts to meas-
21	ure outputs and outcomes of the Department of
22	Transportation and the nation's transportation
23	systems under the Government Performance
24	and Results Act;"; and

1	(3) by inserting a comma and "made relevant
2	to the States and metropolitan planning organiza-
3	tions," after "accuracy" in subparagraph (C).
4	(d) Section 111(c)(3) is amended by adding at the
5	end the following: "The Bureau shall review and report
6	to the Secretary of Transportation on the sources and reli-
7	ability of the statistics proposed by the modal administra-
8	tions to measure outputs and outcomes as required by the
9	Government Performance and Results Act, and shall un-
10	dertake such other reviews of the sources and reliability
11	of other data collected by the modal administrations as
12	shall be requested by the Secretary.".
13	(e) Section 111(c) is amended by adding at the end
14	the following:
15	"(7) Supporting transportation decision
16	MAKING.—Ensuring that the statistics compiled
17	under paragraph (1) of this subsection are relevant
18	for transportation decisions by Federal, State, and
19	local governments, transportation-related associa-
20	tions, private business, and consumers.".
21	(f) Section 111 is amended—
22	(1) by redesignating subsections (d), (e) and (f)
23	as subsections (h), (i) and (j), respectively;
24	(2) by striking subsection (g); and

1	(3) by inserting after subsection (c) the follow-
2	ing:
3	"(d) Intermodal Transportation Data Base.—
4	The Director shall establish and maintain an Intermodal
5	Transportation Data Base, in consultation with the As-
6	sistant Secretaries and operating Administrations of the
7	Department. This data base shall be suitable for analyses
8	conducted by the Federal Government, the States, and
9	metropolitan planning organizations. The data base shall
10	include but not be limited to—
11	"(1) information on the volumes and patterns
12	of movement of goods, including local, interregional,
13	and international movements, by all modes of trans-
14	portation and intermodal combinations, and by rel-
15	evant classification;
16	"(2) information on the volumes and patterns
17	of movement of people, including local, interregional,
18	and international movements, by all modes of trans-
19	portation and intermodal combinations, and by rel-
20	evant classification; and
21	"(3) information on the location and
22	connectivity of transportation facilities and services
23	and a national accounting of expenditures and cap-
24	ital stocks on each mode of transportation and inter-
25	modal combinations.

- 1 "(e) National Transportation Library.—The
- 2 Director shall establish and maintain the National Trans-
- 3 portation Library, containing a collection of statistical and
- 4 other information needed for transportation decision mak-
- 5 ing at the Federal, State, and local levels. The Bureau
- 6 shall facilitate and promote access to the Library, with
- 7 the goal of improving the ability of the transportation
- 8 community to share information and the Bureau to make
- 9 statistics readily accessible under paragraph (c)(5) of this
- 10 section. The Bureau shall work with other transportation
- 11 libraries and other transportation information providers,
- 12 both public and private, to achieve this goal.
- 13 "(f) National Transportation Atlas Data
- 14 Base.—The Director shall develop and maintain geo-spa-
- 15 tial data bases depicting transportation networks; flows of
- 16 people, goods, vehicles, and craft over those networks; and
- 17 social, economic, and environmental conditions affecting
- 18 or affected by those networks. These data bases shall be
- 19 able to support intermodal network analysis.
- 20 "(g) Research and Development Grants.—The
- 21 Secretary may make grants to, or enter into cooperative
- 22 agreements or contracts with, public and nonprofit private
- 23 entities (including, but not limited to, State Departments
- 24 of Transportation, metropolitan planning organizations,
- 25 Transportation Research Centers, and universities) for—

1	"(1) the investigation of the subjects listed in
2	subsection $(c)(1)$ of this section and for research and
3	development of new methods of data collection, man-
4	agement, integration, dissemination, interpretation,
5	and analysis;
6	"(2) development of electronic clearinghouses of
7	transportation data and related information, as part
8	of the National Transportation Library under sub-
9	section (e) of this section; and
10	"(3) development and improvement of methods
11	for sharing geographic data, in support of the Na-
12	tional Transportation Atlas Data Base under sub-
13	section (f) and the National Spatial Data Infrastruc-
14	ture.".
15	(g) Section 111(i), as redesignated, is amended to
16	read as follows:
17	"(i) Prohibition on Certain Disclosures.—
18	"(1) An officer or employee of the Bureau may
19	not—
20	"(A) make any publication in which the
21	data furnished by a person under paragraph
22	(c)(2) can be identified;
23	"(B) use the information furnished under
24	the provisions of paragraph $(c)(2)$ of this sec-
25	tion for a non-statistical purpose: or

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"(C) permit anyone other than the individuals authorized by the Director to examine individual reports furnished under paragraph (c)(2) of this section.

"(2) No department, bureau, agency, officer, or employee of the United States except the Director of the Bureau of Transportation Statistics in carrying out the purpose of this section, shall require, for any reason, copies of reports which have been filed under paragraph (c)(2) with the Bureau of Transportation Statistics or retained by any individual respondent. Copies of such reports which have been so retained or filed with the Bureau or any of its employees, contractors, or agents shall be immune from legal process, and shall not, without the consent of the individual concerned, be admitted as evidence or used for any purpose in any action, suit, or other judicial or administrative proceeding. This paragraph shall only apply to individually identifiable data.

"(3) In a case in which the Bureau is authorized by statute to collect data or information for nonstatistical purposes, the Director shall clearly distinguish the collection of such data or information by rule and on the collection instrument to inform

- 1 a respondent requested or required to supply the
- data or information of the nonstatistical purposes.".
- 3 (h) Section 111(j), as redesignated, is amended by
- 4 striking "On or before January 1, 1994, and annually
- 5 thereafter, the" and inserting "The".
- 6 (i) Section 111 is amended by adding at the end the
- 7 following:
- 8 "(k) Data Product Sales Proceeds.—Notwith-
- 9 standing section 3302 of title 31, United States Code,
- 10 funds received by the Bureau of Transportation Statistics
- 11 from the sale of data products may be credited to the
- 12 Highway Trust Fund (other than the Mass Transit Ac-
- 13 count) for the purpose of reimbursing the Bureau for such
- 14 expenses.
- 15 "(l)(1) Funding.—There are authorized to be appro-
- 16 priated out of the Highway Trust Fund (other than the
- 17 Mass Transit Account), \$31,000,000 for each of fiscal
- 18 years 1998, 1999, 2000, 2001, 2002 and 2003 to carry
- 19 out this section, provided that amounts for activities under
- 20 subsection (g) of this section may not exceed \$500,000
- 21 per year. Amounts made available under this subsection
- 22 shall remain available for a period of 3 years.
- "(2) Contract Authority.—Funds authorized by
- 24 this subsection shall be available for obligation in the same

1	manner as if such funds were apportioned under chapter
2	1 of title 23, United States Code.".
3	(j) Conforming Amendment.—Section 5503 is
4	amended by striking subsection (d) and redesignating sub-
5	sections (e), (f), and (g) as subsections (d), (e), and (f),
6	respectively.
7	SEC. 703. RESEARCH AND TECHNOLOGY PROGRAM.
8	(a) Section 307 of title 23, United States Code, is
9	amended to read as follows:
10	"§ 307 Research and planning
11	"(a) Findings; General Authority; and Col-
12	LABORATIVE AGREEMENTS.—
13	"(1) FINDINGS.—The Congress finds that—
14	"(A) Results of research, technology trans-
15	fer, studies, and activities have demonstrated
16	that continued and increased efforts to provide
17	for technical innovation must be a cornerstone
18	in the foundation as the transportation commu-
19	nity moves into the next century.
20	"(B) A strong Federal transportation re-
21	search and technology program is recognized as
22	essential to ensure that innovation is developed
23	and incorporated into the multi-billion dollar in-
24	frastructure program.

"(C) Technology advancement is essential to support the Nation's infrastructure needs and, in turn, its ability to continue to participate successfully in a global marketplace and economy.

"(2) Authority of the secretary.—

"(A) In general.—The Secretary shall engage in research, development, and technology transfer activities with respect to motor carrier transportation and all phases of highway planning and development (including construction, operation, modernization, development, design, maintenance, safety, financing, and traffic conditions) and the effect thereon of State laws and may test, develop, or assist in testing and developing any material, invention, patented article, or process.

"(B) Cooperation, grants, and contracts.—The Secretary may carry out this section either independently or in cooperation with other Federal departments, agencies, and instrumentalities or by making grants to, or entering into contracts, cooperative agreements, and other transactions with, the National Academy of Sciences, the American Association of

State Highway and Transportation Officials, or any State agency, authority, association, institution, corporation (profit or nonprofit), organization, or person.

"(C) TECHNICAL INNOVATION.—The Secretary shall develop and administer programs to facilitate application of the products of research and technical innovations that will improve the safety, efficiency, and effectiveness of the highway system.

"(D) Funds.—

"(i) IN GENERAL.—Except where specifically noted otherwise in other sections of chapter 3, the funds necessary to carry out this subsection shall be taken by the Secretary out of administrative funds deducted pursuant to section 104(a) of this title and such funds as may be deposited by any cooperating organization or person in a special account of the Treasury of the United States established for such purposes, and such funds shall remain available for obligation for a period of 3 years after the last day of the fiscal year for which the funds are authorized.

1	"(ii) Use of funds.—The Secretary
2	shall use funds available to carry out this
3	section to develop, administer, commu-
4	nicate, and achieve the use of products of
5	the research, development, and technology
6	transfer programs, and to otherwise inter-
7	act with partners and users in the plan-
8	ning and dissemination of results.
9	"(3) Collaborative research and devel-
10	OPMENT.—
11	"(A) In general.—For the purposes of
12	encouraging innovative solutions to surface
13	transportation problems and stimulating the
14	marketing of new technology by private indus-
15	try, the Secretary is authorized to undertake,
16	on a cost-shared basis, collaborative research
17	and development with non-Federal entities, in-
18	cluding State and local governments, foreign
19	governments, colleges and universities, corpora-
20	tions, institutions, partnerships, sole proprietor-
21	ships, and trade associations that are incor-
22	porated or established under the laws of any
23	State.
24	"(B) AGREEMENTS.—In carrying out this
25	paragraph, the Secretary may enter into cooper-

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ative research and development agreements, as such term is defined under section 12 of the Stevenson-Wydler Technology Innovation Act of 1980 (15 U.S.C. 3710a).

"(C) FEDERAL SHARE.—The Federal share payable on account of activities carried out under a cooperative research and development agreement entered into under this paragraph shall not exceed 50 percent of the total cost of such activities; except that, if there is substantial public interest or benefit, the Secretary may approve a higher Federal share. All costs directly incurred by the non-Federal partners, including personnel, travel, and hardware development costs, shall be treated as part of the non-Federal share of the cost of such activities for purposes of the preceding sentence.

"(D) UTILIZATION OF TECHNOLOGY.—The research, development, or utilization of any technology pursuant to a cooperative research and development agreement entered into under this paragraph, including the terms under which the technology may be licensed and the resulting royalties may be distributed, shall be

- subject to the Stevenson-Wydler Technology Innovation Act of 1980.
- "(E) Funds.—The funds necessary to 3 4 carry out this paragraph shall be taken by the 5 Secretary out of administrative funds deducted 6 pursuant to section 104(a) of this title and such 7 funds as may be deposited by any cooperating 8 organization or person in a special account of 9 the Treasury of the United States established 10 for such purposes.
- "(4) WAIVER OF ADVERTISING REQUIRE12 MENTS.—The provisions of section 3709 of the Re13 vised Statutes (41 U.S.C. 5) shall not be applicable
 14 to contracts or agreements entered into under this
 15 chapter.
- "(b) Mandatory Contents of Program.—The
 Secretary shall include in the surface transportation research, development, and technology transfer programs
 under this subsection and as specified elsewhere in this
 title—
- "(1) a coordinated long-term program of research for the development, use, and dissemination of performance indicators to measure the performance of the surface transportation system of the United States, including indicators for productivity,

- efficiency, energy use, air quality, congestion, safety, maintenance, and other factors which reflect the overall performance of such system.
 - "(2) a program to strengthen and expand surface transportation infrastructure research, development, and technology transfer, including, as a minimum, the following elements:
 - "(A) Methods and materials for improving the durability of surface transportation infrastructure facilities and extending the life of bridge structures, including new and innovative technologies to reduce corrosion.
 - "(B) Expansion of the Department of Transportation's inspection and mobile non-destructive examination capabilities, including consideration of the use of high energy field radiography for more thorough and more frequent inspection of bridge structures as well as added support to State, local, and tribal highway departments.
 - "(C) A research and development program directed toward the reduction of costs associated with the construction of highways and mass transit systems.

- 1 "(D) A surface transportation research 2 program to develop nondestructive evaluation 3 equipment for use with existing infrastructure 4 facilities and for next generation infrastructure 5 facilities that utilize advanced materials.
 - "(E) Information technology including appropriate computer programs to collect and analyze data on the status of the existing infrastructure facilities for enhancing management, growth, and capacity; and dynamic simulation models of surface transportation systems for predicting capacity, safety, and infrastructure durability problems, for evaluating planned research projects, and for testing the strengths and weaknesses of proposed revisions in surface transportation operations programs.
 - "(F) New innovative technologies to enhance and facilitate field construction and rehabilitation techniques for minimizing disruption during repair and maintenance of existing structures.
 - "(G) Initiatives to improve the Nation's ability to respond to emergencies and natural disasters, and to enhance national defense mobility.

- 1 "(c) As used in this chapter the term 'safety' in-
- 2 cludes, but is not limited to, highway safety systems, re-
- 3 search, and development relating to vehicle, highway, and
- 4 driver characteristics, accident investigations, communica-
- 5 tions, emergency medical care, and transportation of the
- 6 injured.".
- 7 SEC. 704. NATIONAL TECHNOLOGY DEPLOYMENT INITIA-
- 8 TIVES.
- 9 (a) IN GENERAL.—Chapter 3 of title 23, United
- 10 States Code, is amended—
- 11 (1) by striking section 321; and
- 12 (2) by amending section 326 to read as follows:
- 13 "§ 326. National technology deployment initiatives
- 14 program
- 15 "(a) Establishment.—The Secretary shall develop
- 16 and administer a National Technology Deployment Initia-
- 17 tives program for the purpose of significantly expanding
- 18 the adoption of innovative technologies by the surface
- 19 transportation community.
- 20 "(b) Deployment Goals.—The Secretary shall es-
- 21 tablish a limited number of goals for the program carried
- 22 out under this section. Each of the goals and the program
- 23 developed to achieve the goals shall be designed to provide
- 24 tangible benefits in the areas of transportation system effi-
- 25 ciency, safety, reliability, service life, environmental pro-

- 1 tection, and sustainability. For each of these goals, the
- 2 Secretary, in cooperation with representatives of the trans-
- 3 portation community such as the States, local government,
- 4 the private sector, and academia, shall access domestic
- 5 and international technology to develop strategies and ini-
- 6 tiatives to achieve the goal, including technical assistance
- 7 in deploying technology, and mechanisms for sharing in-
- 8 formation among program participants. Goals to be ad-
- 9 dressed may include:
- 10 "(1) Reduced delay and improved safety within 11 construction and maintenance work areas.
- "(2) Extended life of the current infrastructure.
- 13 "(3) Increased system durability and life, in-14 cluding applications of high performance materials.
- 15 "(4) Improved safety of driving at night and 16 other periods of reduced visibility.
- 17 "(5) Support and enhancement of the environ-18 ment with use of innovative technologies.
- 19 "(6) Support of community-oriented transpor-20 tation and sustainable development.
- 21 "(7) Minimized transportation system closures, 22 constraints, and delay caused by snow and ice.
- 23 "(c) Funding.—There are authorized to be appro-
- 24 priated, out of the Highway Trust Fund (other than the
- 25 Mass Transit Account), \$56,000,000 for each of fiscal

- 1 years 1998, 1999, and 2000; and \$84,000,000 for each
- 2 of fiscal years 2001, 2002, and 2003 to carry out this
- 3 section. Where appropriate to achieve the goals outlined
- 4 above, the Secretary may further allocate such funds to
- 5 States for their use.
- 6 "(d) Leveraging of Resources.—The Secretary
- 7 shall give preference to projects that leverage Federal
- 8 funds against significant resources from other sources,
- 9 public or private.
- 10 "(e) Contract Authority.—Funds authorized by
- 11 this subsection shall be available for obligation in the same
- 12 manner as if such funds were apportioned under chapter
- 13 1 of this title; except that the Federal share of the cost
- 14 of any activity under this section shall be determined by
- 15 the Secretary and such funds shall remain available for
- 16 obligation for a period of 3 years after the last day of
- 17 the fiscal year for which the funds are authorized. After
- 18 providing notice and an opportunity for comment, the Sec-
- 19 retary may waive, in whole or in part, application of any
- 20 provision of this title, if the Secretary determines that
- 21 such waiver is not contrary to the public interest and will
- 22 advance the technology deployment nationwide. Any waiv-
- 23 er under this section shall be published in the Federal
- 24 Register, together with reasons for such waiver.".

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1	(b) Conforming Amendment.—The analysis for
2	chapter 3 is amended by—
3	(1) striking the item relating to section 321;
4	and
5	(2) striking the item relating to section 326 and
6	inserting the following:
	"326. National technology deployment initiatives program.".
7	Subtitle B—Intelligent
8	Transportation Systems Act of 1997
9	SEC. 751. SHORT TITLE AND FINDINGS.
10	(a) Short Title.—This subtitle may be cited as the
11	"Intelligent Transportation Systems Act of 1997".
12	(b) FINDINGS.—The Congress finds that the research
13	and tests conducted under the Intelligent Transportation
14	Systems Act of 1991 demonstrated the potential benefit
15	and readiness of Intelligent Transportation Systems to en-
16	hance the safety and efficiency of surface transportation
17	operations in a variety of ways.
18	(c) Purpose.— The purpose of this subtitle is to pro-

vide for the accelerated deployment of proven technologies and concepts, while also increasing the Federal commitment to improving surface transportation safety through aggressive, long-range research, development, testing, and promotion of crash avoidance technologies and systems in cooperation with industry.

1	SEC. 752. DEFINITIONS; CONFORMING AMENDMENT.
2	(a) For the purposes of this subtitle, the following
3	definitions apply:
4	(1) ADVANCED RURAL TRANSPORTATION SYS-
5	TEMS.—The term "Advanced Rural Transportation
6	Systems" means the construction, or acquisition
7	and operation of ITS predominantly outside of met-
8	ropolitan areas, and including public lands such as
9	National Parks, monuments, and recreation areas
10	for the purposes of providing—
11	(A) traveler safety and security advisories
12	and warnings;
13	(B) emergency "Mayday" services to notify
14	public safety and emergency response organiza-
15	tions of travelers in need of emergency services
16	(C) tourism and traveler information serv-
17	ices;
18	(D) public mobility services to improve the
19	efficiency and accessibility of rural transit serv-
20	ice;
21	(E) enhanced rural transit fleet operations
22	and management;
23	(F) improved highway operations and
24	maintenance through the rapid detection of se-
25	vere weather conditions, hazardous road and

bridge conditions, and imminent danger to con-

1	struction	and	maintenance	crews	from	errant
2	vehicles in	ı wor	k zones; and			

- (G) Commercial Vehicle Operations (CVO) user services.
- (2) CVISN.—The term "Commercial Vehicle Information Systems and Networks" means the information systems and communications networks that support CVO.
- (3) CVO.—The term "Commercial Vehicle Operations" means motor carrier operations and motor vehicle regulatory activities associated with the commercial movement of goods, including hazardous materials, and passengers. Public sector CVO activities include the issuance of operating credentials, motor vehicle and fuel tax administration, and roadside safety and border crossing inspection and regulatory compliance operations.
- (4) Intelligent transportation infrastructure.—The term "Intelligent Transportation Infrastructure" means the initial construction or acquisition of fully integrated public sector ITS components as defined by the Secretary, including traffic signal control systems, freeway management systems, incident management systems, transit management systems, regional multi-modal traveler infor-

- mation systems, emergency management services,
 electronic toll collection systems, electronic fare payment systems, ITS-based railroad grade crossing
 safety systems, roadway weather information and
 prediction systems, advanced rural transportation
 systems, and commercial vehicle information systems
 and networks.
 - (5) Intelligent transportation systems.—The term "intelligent transportation systems" means the development or application of electronics, communications, or information processing (including advanced traffic management systems, commercial vehicle operations, advanced traveler information systems, commercial and advanced vehicle control systems, advanced public transportation systems, satellite vehicle tracking systems, and advanced vehicle communications systems) used singly or in combination to improve the efficiency and safety of surface transportation systems.
 - (6) ITS COLLISION AVOIDANCE SYSTEMS.—The term "ITS Collision Avoidance Systems" means an intelligent transportation system that assists vehicle operators to avoid collisions that would otherwise occur.

- 1 NATIONAL ARCHITECTURE.—The (7)"National Architecture" means the common frame-2 3 work for interoperability adopted by the Secretary, 4 and which defines the functions associated with ITS 5 user services, the physical entities or subsystems 6 within which such functions reside, the data inter-7 faces and information flows between physical sub-8 systems, and the communications requirements asso-9 ciated with information flows.
 - (8) NATIONAL ITS PROGRAM PLAN.—The term "National ITS Program Plan" means the March 1995 First Edition of the National ITS Program Plan jointly developed by the U.S. Department of Transportation and the Intelligent Transportation Society of America, and subsequent revisions issued by the Secretary pursuant to section 755(a)(1).
- 17 (9) STATE.—The term "State" has the mean-18 ing such term has under section 101 of title 23, 19 United States Code.
- 20 (b) NATIONAL HIGHWAY SYSTEM.—The undesig-21 nated paragraph in section 101(a) of title 23, United 22 States Code, relating to the National Highway System is 23 amended by inserting after "title" the following: "and the 24 Intelligent Transportation Infrastructure associated with 25 such system.".

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1 SEC. 753. SCOPE OF PROGRAM.

2 ((a)	Scope.—	-Subject	to the	provisions	of this	subtitle.

- 3 the Secretary shall conduct an ongoing program to re-
- 4 search, develop, and operationally test intelligent transpor-
- 5 tation systems and advance Nation-wide deployment of
- 6 such systems as a component of the Nation's surface
- 7 transportation systems.
- 8 (b) Goals.—The goals of the program to be carried
- 9 out under this subtitle shall include, but not be limited
- 10 to:
- 11 (1) the widespread planning, implementation
- and operation of integrated, intermodal, interoper-
- able intelligent transportation infrastructure, in con-
- junction with corresponding private sector systems
- and products, to enhance the capacity, efficiency,
- and safety of surface transportation, using the au-
- thorities provided under sections 103, 119, 133,
- 18 134, 135, 149, and 402 of title 23, and sections
- 19 31102, 5307, and 5309 of title 49, United States
- 20 Code;
- 21 (2) the protection and enhancement of the nat-
- 22 ural environment and communities affected by sur-
- face transportation, with special emphasis on assist-
- ing the efforts of the States to attain air quality
- goals established pursuant to the Clean Air Act,

- while addressing the transportation demands of an expanding economy;
 - (3) the enhancement of safe operation of the Nation's surface transportation systems with a particular emphasis on aspects of intelligent transportation systems that will decrease the number and severity of collisions and identification of aspects of such systems that may degrade safety, and on in-vehicle systems that bring about a significant reduction in the deaths and injuries by helping prevent collisions that would otherwise occur;
 - (4) the enhancement of surface transportation operational and transactional efficiencies to allow existing facilities to be used to meet a significant portion of future transportation needs, and to reduce regulatory, financial, and other transaction costs to public agencies and system users;
 - (5) research, development, investigation, documentation, and promotion of intelligent transportation systems and the public sector organizational capabilities needed to perform or manage the planning, implementation, and operation of intelligent transportation infrastructure in the United States, using authorities provided under section 307 of title 23, United States Code, and sections 111, 112, 301,

1	30168, 31106, 5312, 5337, and 20108 of title 49
2	United States Code;

- (6) the enhancement of the economic efficiency of surface transportation systems to improve America's competitive position in the global economy;
- (7) the enhancement of public accessibility to activities, goods, and services, through the preservation, improvement and expansion of surface transportation system capabilities, operational efficiency, and intermodal connections;
- (8) the development of a technology base and necessary standards and protocols for intelligent transportation systems; and
- 14 (9) the improvement of the Nation's ability to 15 respond to emergencies and natural disasters, and 16 the enhancement of national defense mobility.

17 SEC. 754. GENERAL AUTHORITIES AND REQUIREMENTS.

18 (a) Cooperation.—In carrying out the program
19 under this subtitle, the Secretary shall foster enhanced op20 erations and management of the Nation's surface trans21 portation systems, strive to achieve the widespread deploy22 ment of intelligent transportation systems, and continue
23 to advance emerging technologies, in cooperation with
24 State and local governments and the United States private
25 sector. As appropriate, in carrying out the program under

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- 1 this subtitle, the Secretary shall consult with the Secretary
- 2 of Commerce, the Secretary of the Treasury, the Adminis-
- 3 trator of the Environmental Protection Agency, the Direc-
- 4 tor of the National Science Foundation, and the heads of
- 5 other interested Federal departments and agencies and
- 6 shall maximize the involvement of the United States pri-
- 7 vate sector, colleges and universities, including Histori-
- 8 cally Black Colleges and Universities and other Minority
- 9 Institutions of Higher Education, and State and local gov-
- 10 ernments in all aspects of the program, including design,
- 11 conduct (including operations and maintenance), evalua-
- 12 tion, and financial or in-kind participation.
- 13 (b) STANDARDS.—The Secretary shall develop, imple-
- 14 ment, and maintain a National Architecture and support-
- 15 ing standards and protocols to promote the widespread use
- 16 and evaluation of intelligent transportation systems tech-
- 17 nology as a component of the Nation's surface transpor-
- 18 tation systems. To the extent practicable, such standards
- 19 and protocols shall promote interoperability among intel-
- 20 ligent transportation systems technologies implemented
- 21 throughout the States. In carrying out this subsection, the
- 22 Secretary may use the services of such existing standards-
- 23 setting organizations as the Secretary determines appro-
- 24 priate. The Secretary shall consult with the Secretary of
- 25 Commerce, the Secretary of Defense, and the Federal

- 1 Communications Commission, and take all actions the
- 2 Secretary deems necessary to secure the necessary spec-
- 3 trum for the near-term establishment of a dedicated short-
- 4 range vehicle to wayside wireless standard.
- 5 (c) Evaluation.—The Secretary shall prescribe
- 6 guidelines and requirements for the independent evalua-
- 7 tion of field and related operational tests carried out pur-
- 8 suant to section 756, including provisions to ensure the
- 9 objectivity and independence of the evaluator needed to
- 10 avoid any real or apparent conflict of interest or potential
- 11 influence on the outcome by parties to such tests or any
- 12 other formal evaluation conducted under this subtitle. Any
- 13 survey, questionnaire, or interview which the Secretary
- 14 considers necessary to carry out the evaluation of such
- 15 tests or program assessment activities under this subtitle
- 16 shall not be subject to the requirements of the Paperwork
- 17 Reduction Act of 1995 (44 U.S.C. 3501–3520).
- 18 (d) Information Clearinghouse.—
- 19 (1) Clearinghouse.—The Secretary shall es-
- 20 tablish and maintain a repository for technical and
- safety data collected as a result of federally spon-
- sored projects carried out pursuant to this subtitle
- and shall make, upon request, such information (ex-
- 24 cept for proprietary information and data) readily

- available to all users of the repository at an appropriate cost.
- quantity (2) Delegation of Authority.—The Secretary may delegate the responsibility of the Secter retary under this subsection, with continuing oversight by the Secretary, to an appropriate entity not within the Department of Transportation. If the Secretary delegates such responsibility, the entity to which such responsibility is delegated shall be eligible for Federal assistance under this subtitle.
- 11 (e) Advisory Committees.—The Secretary may 12 utilize one or more advisory committees in carrying out 13 this subtitle. Any advisory committee so utilized shall be subject to the Federal Advisory Committee Act. Funding 14 provided for any such committee shall be available from moneys appropriated for advisory committees as specified in relevant appropriations acts and from funds allocated for research, development, and implementation activities 19 in connection with the intelligent transportation systems 20 program under this subtitle.
- 21 (f) AUTHORITY TO USE FUNDS.—Each State and eli-22 gible local entity is authorized to use funds provided under 23 this subtitle or under section 1030 of the National Eco-24 nomic Crossroads Transportation Efficiency Act of 1997, 25 sections 103, 119, 133, 149, and 402, of title 23, and sec-

- 1 tions 31102, 5307, 5309, 5310, and 5311 of title 49,
- 2 United States Code, in accordance with the provisions of
- 3 each of these sections, for implementation, modernization,
- 4 and operational purposes in connection with intelligent
- 5 transportation infrastructure and systems.
- 6 (g) Conformity With Standards.—The Secretary
- 7 shall ensure that the implementation of intelligent trans-
- 8 portation systems using funds authorized under this sub-
- 9 title conform to the National Architecture and ITS stand-
- 10 ards and protocols, developed under subsection (b), except
- 11 for projects using funds authorized for specific research
- 12 objectives in the National ITS Program Plan under sec-
- 13 tion 755 of this subtitle.
- 14 (h) LIFE-CYCLE COST ANALYSIS.—The Secretary
- 15 shall require an analysis of the life-cycle costs of each
- 16 project using Federal funds referenced in subsection (f)
- 17 of this section, and those authorized in section 757 of this
- 18 subtitle, for operations and maintenance of ITS elements,
- 19 where the total initial capital costs of the ITS elements
- 20 exceeds \$3 million.
- 21 (i) PROCUREMENT METHODS.—To meet the need for
- 22 effective implementation of ITS projects, the Secretary
- 23 shall develop appropriate technical assistance and guid-
- 24 ance to assist State and local agencies in evaluating and
- 25 selecting appropriate methods of procurement for ITS

1	projects, including innovative and nontraditional methods
2	of procurement.
3	SEC. 755. NATIONAL ITS PROGRAM PLAN, IMPLEMENTA-
4	TION, AND REPORT TO CONGRESS.
5	(a) National ITS Program Plan.—
6	(1) UPDATES.—The Secretary shall maintain
7	and update the National ITS Program Plan as nec-
8	essary.
9	(2) Scope.—The plan shall—
10	(A) specify the goals, objectives, and mile-
11	stones for the deployment of intelligent trans-
12	portation infrastructure in the context of major
13	metropolitan areas, smaller metropolitan and
14	rural areas, and commercial vehicle information
15	systems and networks, and how specific pro-
16	grams and projects relate to the goals, objec-
17	tives, and milestones, including consideration of
18	the 5-, 10-, and 20-year timeframes for the
19	goals and objectives;
20	(B) establish a course of action necessary
21	to achieve the program's goals and objectives;
22	(C) provide for the evolutionary develop-
23	ment of standards and protocols to promote
24	and ensure interoperability in the implementa-

1	tion of intelligent tran	nsportation	systems	tech-
2	nologies; and			

- (D) establish a cooperative process with State and local governments for determining desired surface transportation system performance levels and development of plans for national incorporation of specific ITS capabilities into surface transportation systems.
- 9 (b) Demonstration and Evaluation of Intel-10 LIGENT VEHICLE SYSTEMS.—The Secretary shall conduct research and development activities for the purpose of 11 12 demonstrating integrated intelligent vehicle systems. Such research shall include state-of-the-art preproduction systems and shall integrate collision avoidance, in-vehicle in-14 15 formation, and other safety related systems. Development work shall incorporate human factors research findings to improve situational awareness of drivers and ensure success of the man-machine relationship. This program shall 18 19 build on the technologies developed as part of the NHTSA 20 Crash Avoidance and FHWA Automated Highway System 21 programs and shall be conducted in cooperation with private industry, educational institutions, and other inter-23 ested parties.
- 24 (c) Implementation Reports.—

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1	(1) In general.—Not later than one year
2	after the date of the enactment of this Act, and bi-
3	ennially thereafter, the Secretary shall submit to
4	Congress a report on implementation of the National
5	ITS Program Plan under subsection (a) of this sec-
6	tion.
7	(2) Scope of implementation reports.—In
8	preparing reports under this subsection, the Sec-
9	retary shall—
10	(A) summarize the status of intelligent
11	transportation infrastructure deployment
12	progress;
13	(B) analyze the possible and actual accom-
14	plishments of ITS projects in achieving conges-
15	tion, safety, environmental, and energy con-
16	servation goals and objectives;
17	(C) assess nontechnical problems and con-
18	straints identified, including the inability to se-
19	cure suitable spectrum allocations to implement
20	a national or international dedicated short
21	range vehicle to wayside communication stand-
22	ard; and
23	(D) include, if appropriate, any rec-
24	ommendations of the Secretary for legislation

1	or modification to the National ITS Program
2	Plan developed under subsection (a).
3	SEC. 756. TECHNICAL, TRAINING, PLANNING, RESEARCH
4	AND OPERATIONAL TESTING PROJECT AS-
5	SISTANCE.
6	(a) Technical Assistance, Training, and Infor-
7	MATION.—The Secretary may provide planning and tech-
8	nical assistance, training, and information to State and
9	local governments seeking to implement, operate, main-
10	tain, and evaluate ITS technologies and services.
11	(b) Planning Assistance.—The Secretary may
12	make available financial assistance under this section to
13	support adequate consideration of transportation system
14	management and operations, including intelligent trans-
15	portation systems and technologies, within metropolitan
16	and statewide transportation processes. Such financial as-
17	sistance shall be made available at such time, in such
18	amounts and subject to such conditions as the Secretary
19	may determine. The Secretary shall develop appropriate
20	technical assistance to support the consideration of oper-
21	ations and management issues within metropolitan and
22	statewide transportation planning.
23	(c) Eligibility of Certain Entities.—Any com-
24	mercial vehicle regulatory agency and any interagency

25 traffic, transportation, or incident management entity, in-

1	cluding independent public authorities or agencies, con-
2	tracted by a State or local transportation agency for the
3	planning, system development, evaluation, implementa-
4	tion, or operation of intelligent transportation infrastruc-
5	ture, including commercial vehicle information systems
6	and networks, within a designated area or along a specific
7	corridor are eligible to receive Federal assistance under
8	this subtitle.
9	(d) Research and Operational Testing
10	PROJECTS.—The Secretary may provide funding to Fed-
11	eral agencies and make grants to non-Federal entities, in-
12	cluding State and local governments, universities, includ-
13	ing Historically Black Colleges and Universities and other
14	Minority Institutions of Higher Education, and other per-
15	sons, for research and operational tests relating to intel-
16	ligent transportation systems. In deciding which projects
17	to fund under this subsection, the Secretary shall—
18	(1) give the highest priority to those projects
19	that will—
20	(A) contribute to the goals and objectives
21	specified in the National ITS Program Plan de-
22	veloped under section 755 of this subtitle;
23	(B) minimize the relative percentage and
24	amount of Federal contributions under this
25	subtitle to total project costs;

1	(C) validate and accelerate the establish-
2	ment and widespread conformance with the Na-
3	tional Architecture and related standards and
4	protocols;
5	(D) enhance traffic safety through accel-
6	erating the deployment of ITS collision avoid-
7	ance products through the combined efforts of
8	the Federal Government and industry;
9	(E) demonstrate innovative arrangements
10	for multi-agency and/or private sector participa-
11	tion in the cooperative financing of the deploy-
12	ment and/or operation of intelligent transpor-
13	tation systems; and
14	(F) validate the effectiveness of integrated,
15	intelligent transportation systems and infra-
16	structure in enhancing the safety and efficiency
17	of surface transportation within metropolitan
18	and rural areas;
19	(2) seek to fund operational tests that advance
20	the current state of knowledge in direct support of
21	national ITS research and technology objectives as
22	defined in the National ITS Program Plan under
23	section 755 of this subtitle; and
24	(3) require that operational tests utilizing Fed-
25	eral funds under this subtitle have a written evalua-

- 1 tion of the intelligent transportation systems tech-
- 2 nologies investigated and of the results of the inves-
- 3 tigation which is consistent with the guidelines de-
- 4 veloped under section 754(c) of this subtitle.

5 SEC. 757. APPLICATIONS OF TECHNOLOGY.

- 6 (a) Intelligent Transportation Infrastruc-
- 7 Ture Deployment Incentives Program.—The Sec-
- 8 retary shall conduct a program to promote the deployment
- 9 of regionally integrated, intermodal intelligent transpor-
- 10 tation systems and, through financial and technical assist-
- 11 ance under this subtitle, shall assist in the development
- 12 and implementation of such systems, leveraging to the
- 13 maximum extent funding from other sources. In metro-
- 14 politan areas, funding provided under this subtitle shall
- 15 primarily support activities which integrate existing intel-
- 16 ligent transportation infrastructure elements or those im-
- 17 plemented with other sources of public or private funding.
- 18 For commercial vehicle projects and projects outside met-
- 19 ropolitan areas, funding provided under this subtitle may
- 20 also be used for installation of intelligent transportation
- 21 infrastructure elements.
- 22 (b) Priorities.—In providing funding for projects
- 23 under this section, the Secretary shall allocate not less
- 24 than 25 percent of the funds made available to carry out
- 25 this section to eligible State or local entities for the imple-

1	mentation of commercial vehicle information systems and
2	networks, and international border crossing improvements
3	(in accordance with the requirements of this section and
4	section 1030 of the National Economic Crossroads Trans-
5	portation Efficiency Act of 1997), in support of public sec-
6	tor CVO activities nationwide, and not less than 10 per-
7	cent for other intelligent transportation infrastructure de-
8	ployment activities outside of metropolitan areas. In ac-
9	cordance with the National ITS Program Plan under sec-
10	tion 755 of this subtitle, the Secretary shall provide incen-
11	tives for the deployment of integrated applications of
12	intermodal intelligent transportation infrastructure and
	system technologies so as to—
13	system technologies so as to—
13 14	(1) stimulate sufficient deployment to validate
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14	(1) stimulate sufficient deployment to validate
14 15	(1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS
141516	(1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols;
14151617	 (1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols; (2) realize the benefits of regionally integrated,
1415161718	 (1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols; (2) realize the benefits of regionally integrated, intermodal deployment of intelligent transportation
141516171819	 (1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols; (2) realize the benefits of regionally integrated, intermodal deployment of intelligent transportation infrastructure and commercial vehicle operations, in-
14 15 16 17 18 19 20	(1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols; (2) realize the benefits of regionally integrated, intermodal deployment of intelligent transportation infrastructure and commercial vehicle operations, including electronic border crossing applications; and
14 15 16 17 18 19 20 21	(1) stimulate sufficient deployment to validate and accelerate the establishment of national ITS standards and protocols; (2) realize the benefits of regionally integrated, intermodal deployment of intelligent transportation infrastructure and commercial vehicle operations, including electronic border crossing applications; and (3) motivate innovative approaches to over-

- 1 (1) contribute to national deployment goals and 2 objectives outlined in the National ITS Program 3 Plan under section 755 of this subtitle;
 - (2) demonstrate a strong commitment to cooperation among agencies, jurisdictions, and the private sector, as evidenced by signed Memorandums of Understanding that clearly define the responsibilities and relation of all parties to a partnership arrangement, including institutional relationships and financial agreements needed to support deployment, and commitment to the criteria provided in paragraphs (3) through (7) of this subsection;
 - (3) demonstrate commitment to a comprehensive plan of fully integrated ITS deployment in accordance with the national ITS architecture and established ITS standards and protocols;
 - (4) be part of approved plans and programs developed under applicable statewide and metropolitan transportation planning processes and applicable State air quality implementation plans at the time Federal funds are sought;
 - (5) be instrumental in catalyzing corresponding public or private ITS investments and that minimize the relative percentage and amount of Federal contributions under this section to total project costs;

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- 1 (6) include a sound financial approach to ensur2 ing continued, long-term operations and mainte3 nance without continued reliance on Federal funding
 4 under this subtitle, along with documented evidence
 5 of fiscal capacity and commitment from anticipated
 6 public and private sources; and
- 7 (7) demonstrate technical capacity for effective 8 operations and maintenance or commitment to ac-9 quiring necessary skills.
- 10 (d) Funding Restrictions and Limitations.—
 11 Funding eligibility under this section for intelligent trans12 portation infrastructure projects in metropolitan areas
 13 shall be limited to items necessary to integrate intelligent
- 14 transportation system elements either deployed or to be
- 15 deployed by various implementing public and private agen-
- 16 cies and organizations. Annual awards shall be limited to
- 17 \$15,000,000 per metropolitan area, \$2,000,000 per rural
- 18 project, and \$5,000,000 per CVISN project, provided that
- 19 no more than \$35,000,000 shall be awarded annually
- 20 within any State.
- 21 SEC. 758. FUNDING.
- 22 (a) Intelligent Transportation Infrastruc-
- 23 TURE DEPLOYMENT INCENTIVES PROGRAM.—There is
- 24 authorized to be appropriated to the Secretary for carry-
- 25 ing out section 757 of this subtitle, out of the Highway

- 1 Trust Fund (other than the Mass Transit Account),
- 2 \$100,000,000 for each of fiscal years 1998, 1999, 2000,
- 3 2001, 2002, and 2003. In addition to amounts made avail-
- 4 able by subsection (b) of this section, any amounts author-
- 5 ized by this subsection and not allocated by the Secretary
- 6 for carrying out section 757 of this subtitle may be used
- 7 by the Secretary for carrying out other activities author-
- 8 ized under this subtitle.
- 9 (b) ITS Research and Program Support Activi-
- 10 TIES.—There is authorized to be appropriated to the Sec-
- 11 retary for carrying out multi-year research and technology
- 12 development initiatives under this subtitle (other than sec-
- 13 tion 757), out of the Highway Trust Fund (other than
- 14 the Mass Transit Account), \$96,000,000 for each of fiscal
- 15 years 1998, 1999, and 2000, and \$130,000,000 for each
- 16 of fiscal years 2001, 2002, and 2003.
- 17 (c) Federal Share Payable.—
- 18 (1) For activities funded under subsection (a)
- of this section, the Federal share payable from the
- sums authorized under subsection (a) shall not ex-
- 21 ceed 50 percent of the costs thereof, and the total
- Federal share payable from all eligible sources (in-
- cluding subsection (a)) shall not exceed 80 percent
- of the costs thereof.

- 1 (2) For activities funded under subsection (b)
 2 of this section, unless the Secretary determines oth3 erwise, the Federal share payable on account of such
 4 activities shall not exceed 80 percent of the costs
 5 thereof.
 - (3) For long range activities undertaken in partnership with private entities for the purposes of section 755(b) of this subtitle, the Federal share payable on account of such activities shall not exceed 50 percent of the costs thereof.
 - (4) The Secretary shall seek maximum participation in the funding of such activities under this subtitle from other public and private sources, and shall minimize the use of funds provided under this subtitle for the construction or long-term acquisition of buildings and grounds.
- 17 (d) Applicability of Title 23.—Funds authorized 18 by this section shall be available for obligation in the same 19 manner as if such funds were apportioned under chapter 1 of title 23, United States Code; except that the Federal 1 share of the cost of any activity under this section shall 12 be determined in accordance with this section, and such 13 years after the last day of the fiscal year for which the 13 funds are authorized.

1 TITLE VIII—BOATING SAFETY

2 SEC. 801. SHORT TITLE.

3	This Act may be cited as the "Sportfishing and Boat-
4	ing Improvement Act of 1997".
5	SEC. 802. AMENDMENT OF 1950 ACT.
6	Whenever in this Act an amendment or repeal is ex-
7	pressed in terms of an amendment to, or repeal of, a sec-
8	tion or other provision of the 1950 Act, the reference shall
9	be considered to be made to a section or other provision
10	of the Act entitled "An Act to provide that the United
11	States shall aid the States in fish restoration and manage-
12	ment projects, and for other purposes," approved August
13	9, 1950 (16 U.S.C. 777 et seq.).
14	SEC. 803. OUTREACH AND COMMUNICATIONS PROGRAMS.
15	(a) Definitions.—Section 2 of the 1950 Act (16
16	U.S.C. 777a) is amended—
17	(1) by indenting the left margin of so much of
18	the text as precedes "(a)" by 2 ems;
19	(2) by inserting "For purposes of this Act—"
20	after the section caption;
21	(3) by striking "For the purpose of this Act
22	the" in the first paragraph and inserting "(1) the"
23	(4) by indenting the left margin of so much of
24	the text as follows "include—" by 4 ems;

1	(5) by striking "(a)", "(b)", "(e)", and "(d)"
2	and inserting "(A)", "(B)", "(C)", and "(D)", re-
3	spectively;
4	(6) by striking "department." and inserting
5	"department;"; and
6	(7) by adding at the end thereof the following:
7	"(2) the term 'outreach and communications
8	program' means a program to improve communica-
9	tions with anglers, boaters, and the general public
10	regarding angling and boating opportunities, to re-
11	duce barriers to participation in these activities, to
12	advance adoption of sound fishing and boating prac-
13	tices, to promote conservation and the responsible
14	use of the nation's aquatic resources, and to further
15	safety in fishing and boating; and
16	"(3) the term 'aquatic resource education pro-
17	gram' means a program designed to enhance the
18	public's understanding of aquatic resources and
19	sport-fishing, and to promote the development of re-
20	sponsible attitudes and ethics toward the aquatic en-
21	vironment.".
22	(b) Funding for Outreach and Communications
23	Program.—Section 4 of the 1950 Act (16 U.S.C. 777e)
24	is amended—

1	(1) by redesignating subsections (c), (d), and
2	(e) as subsections (d), (e), and (f);
3	(2) by inserting after subsection (b) the follow-
4	ing:
5	"(c) National Outreach and Communications
6	Fund.—
7	``(1) Establishment.—There is established on
8	the books of the Treasury a fund to be known as the
9	'National Outreach and Communications Fund'.
10	"(2) Credits.—There shall be credited to the
11	Fund—
12	"(A) out of the balance of each such an-
13	nual appropriation remaining after the distribu-
14	tion and use under subsections (a) and (b), re-
15	spectively, the sum of—
16	"(i) \$5,000,000 for fiscal year 1998;
17	"(ii) \$6,000,000 for fiscal year 1999;
18	"(iii) \$7,000,000 for fiscal year 2000;
19	"(iv) \$8,000,000 for fiscal year 2001;
20	and
21	"(v) $10,000,000$ for fiscal year 2002 ;
22	and
23	"(B) amounts allocated to it under sub-
24	section (d).

- "(3) Carryforward.—Amounts credited to the fund under paragraph (2) shall remain available for 2 fiscal years after the fiscal year in which credited. Amounts credited to the fund under that para-graph that are unobligated by the Secretary of the Interior more than 2 years after the fiscal year in which credited shall be available to the Secretary under subsection (e).";
 - (4) by inserting a comma and "for an outreach and communications program" after "Act" in subsection (d), as so redesignated;
 - (5) by striking "subsections (a) and (b)," in subsection (d), as so redesignated, "subsections (a), (b), and (c),";
 - (6) by adding at the end of subsection (d), as so redesignated, the following: "Of the sum available to the Secretary of the Interior under this subsection for any fiscal year, not more than \$2,500,000 is authorized to be allocated to the National Outreach and Communications Fund. No funds available to the Secretary under this subsection may be used to replace funding traditionally provided through general appropriations, nor for any purposes except those purposes authorized by this Act. The Secretary shall publish a detailed accounting of the projects,

1	programs, and activities funded under this sub-
2	section annually in the Federal Register."; and
3	(7) by striking "subsections (a), (b), and (c),"
4	in subsection (e), as so redesignated, and inserting
5	"subsections (a), (b), (c), and (d),".
6	(c) Increase in State Allocation.—Section 8 of
7	the 1950 Act (16 U.S.C. 777g) is amended—
8	(1) by striking " $12\frac{1}{2}$ percentum" each place it
9	appears in subsection (b) and inserting "15 per-
10	cent";
11	(2) by striking "10 percentum" in subsection
12	(c) and inserting "15 percent";
13	(3) by inserting "and communications" in sub-
14	section (c) after "outreach"; and
15	(4) by redesignating subsection (d) as sub-
16	section (f); and by inserting after subsection (c) the
17	following:
18	"(d) National Outreach and Communications
19	Program.—
20	"(1) Implementation.—Within 1 year after
21	the date of enactment of the Sportfishing and Boat-
22	ing Improvement Act of 1997, the Secretary of the
23	Interior shall develop and implement, in cooperation
24	and consultation with the Sport Fishing and Boat-

1	ing Partnership Council, a national plan for out-
2	reach and communications.
3	"(2) Content.—The plan shall provide—
4	"(A) guidance, including guidance on the
5	development of an administrative process and
6	funding priorities, for outreach and communica-
7	tions programs; and
8	"(B) for the establishment of a national
9	program.
10	"(3) Secretary may match or fund pro-
11	GRAMS.—Under the plan, the Secretary may obligate
12	amounts from the National Outreach and Commu-
13	nications Fund under section 4(c) of this Act—
14	"(A) to make grants to any State or pri-
15	vate entity to pay all or any portion of the cost
16	of carrying out any outreach or communications
17	program under the plan; or
18	"(B) to fund contracts with States or pri-
19	vate entities to carry out such a program.
20	"(4) Review.—The plan shall be reviewed peri-
21	odically, but not less frequently than once every 3
22	years.
23	"(e) State Outreach and Communications Pro-
24	GRAM.—Within 12 months after the completion of the na-
25	tional plan under subsection (d)(1), a State shall develop

1	a plan for an outreach and communications program and
2	submit it to the Secretary. In developing the plan, a State
3	shall—
4	"(1) review the national plan developed under
5	subsection (d);
6	"(2) consult with anglers, boaters, the
7	sportfishing and boating industries, and the general
8	public; and
9	"(3) establish priorities for the State outreach
10	and communications program proposed for imple-
11	mentation.".
12	SEC. 804. CLEAN VESSEL ACT FUNDING.
13	Section 4(b) of the 1950 Act (16 U.S.C. 777c(b)) is
14	amended to read as follows:
15	"(b) Use of Balance After Distribution.—
16	"(1) FISCAL YEAR 1998.—For fiscal year 1998,
17	of the balance remaining after making the distribu-
18	tion under subsection (a), an amount equal to
19	\$51,000,000 shall be used as follows:
20	"(A) $$31,000,000$ for fiscal year 1998
21	shall be transferred to the Secretary of Trans-
22	portation and shall be expended for State rec-
23	reational boating safety programs under section
24	13106 of title 46. United States Code:

1	(B) \$10,000,000 shall be available for
2	each fiscal year to the Secretary of the Interior
3	for 3 years for obligation for qualified projects
4	under section 5604(c) of the Clean Vessel Act
5	of 1992 (33 U.S.C. 1322 note); and
6	$^{\circ}(C)$ \$10,000,000 shall be available for
7	each fiscal year to the Secretary of the Interior
8	for 3 years for obligation for qualified projects
9	under section (5)(d) of the Sportfishing and
10	Boating Improvement Act of 1997.
11	"(2) FISCAL YEARS 1999–2003.—For each of fis-
12	cal years 1999 through 2003, the balance of each
13	annual appropriation remaining after making the
14	distribution under subsection (a), an amount equal
15	to $\$84,000,000$, reduced by 82 percent of the
16	amount appropriated for that fiscal year from the
17	Boat Safety Account of the Aquatic Resources Trust
18	Fund established by section 9504 of the Internal
19	Revenue Code of 1986 (26 U.S.C. 9504) to carry
20	out the purposes of section 13106(a) of title 46,
21	United States Code, shall be used as follows:
22	(A) \$10,000,000 shall be available for
23	each fiscal year to the Secretary of the Interior
24	for 3 years for obligation for qualified projects

1	under section 5604(c) of the Clean Vessel Act
2	of 1992 (33 U.S.C. 1322 note);
3	"(B) \$10,000,000 shall be available for
4	each fiscal year to the Secretary of the Interior
5	for 3 years for obligation for qualified projects
6	under section (5)(d) of the Sportfishing and
7	Boating Improvement Act of 1997; and
8	"(C) the balance shall be transferred for
9	each such fiscal year to the Secretary of Trans-
10	portation and shall be expended for State rec-
11	reational boating safety programs under section
12	13106 of title 46, United States Code.
13	"(3) Amounts available under subparagraphs
14	(A) and (B) of paragraph (1) and paragraph (2)
15	that are unobligated by the Secretary of the Interior
16	after 3 years shall be transferred to the Secretary of
17	Transportation and shall be expended for State rec-
18	reational boating safety programs under section
19	13106(a) of title 46, United States Code.".
20	SEC. 805. BOATING INFRASTRUCTURE.
21	(a) Purpose.—The purpose of this section is to pro-
22	vide funds to States for the development and maintenance
23	of public facilities for transient nontrailerable recreational
24	vessels.

- 1 (b) Survey.—Section 8 of the 1950 Act (16 U.S.C.
- 2 777g), as amended by section 803, is amended by adding
- 3 at the end thereof the following:
- 4 "(g) Surveys.—
- 5 "(1) NATIONAL FRAMEWORK.—Within 6 months after the date of enactment of 7 Sportfishing and Boating Improvement Act of 1997, 8 the Secretary, in consultation with the States, shall 9 adopt a national framework for a public boat access 10 needs assessment which may be used by States to 11 conduct surveys to determine the adequacy, number, 12 location, and quality of facilities providing access to 13 recreational waters for all sizes of recreational boats.
 - "(2) STATE SURVEYS.—Within 18 months after such date of enactment, each State that agrees to conduct a public boat access needs survey following the recommended national framework shall report its findings to the Secretary for use in the development of a comprehensive national assessment of recreational boat access needs and facilities.
 - "(3) EXCEPTION.—Paragraph (2) does not apply to a State if, within 18 months after such date of enactment, the Secretary certifies that the State has developed and is implementing a plan that ensures there are and will be public boat access ade-

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- quate to meet the needs of recreational boaters on its waters.
- "(4) Funding.—A State that conducts a public boat access needs survey under paragraph (2) may fund the costs of conducting that assessment out of amounts allocated to it as funding dedicated to mo-
- 7 torboat access to recreational waters under sub-
- 8 section (b)(1) of this section.".
- 9 (c) Plan.—Within 6 months after submitting a sur-
- 10 vey to the Secretary under section 8(g) of the Act entitled
- 11 "An Act to provide that the United States shall aid the
- 12 States in fish restoration and management projects, and
- 13 for other purposes," approved August 9, 1950 (16 U.S.C.
- 14 777g(g)), as added by subsection (b) of this section, a
- 15 State may develop and submit to the Secretary a plan for
- 16 the construction, renovation, and maintenance of public
- 17 facilities, and access to those facilities, for transient
- 18 nontrailerable recreational vessels to meet the needs of
- 19 nontrailerable recreational vessels operating on navigable
- 20 waters in the State.
- 21 (d) Grant Program.—
- 22 (1) Matching grants.—The Secretary of the
- Interior shall obligate amounts made available under
- section 4(b)(1)(C) of the Act entitled "An Act to
- provide that the United States shall aid the States

1	in fish restoration and management projects, and for
2	other purposes," approved August 9, 1950 (16
3	U.S.C. 777c(b)(1)(C)) to make grants to any State
4	to pay not more than 75 percent of the cost to a
5	State of constructing, renovating, or maintaining
6	public facilities for transient nontrailerable rec-
7	reational vessels.
8	(2) Priorities.—In awarding grants under
9	paragraph (1), the Secretary shall give priority to
10	projects that—
11	(A) consist of the construction, renovation,
12	or maintenance of public facilities for transient
13	nontrailerable recreational vessels in accordance
14	with a plan submitted by a State under sub-
15	section (c);
16	(B) provide for public/private partnership
17	efforts to develop, maintain, and operate facili-
18	ties for transient nontrailerable recreational
19	vessels; and
20	(C) propose innovative ways to increase the
21	availability of facilities for transient
22	nontrailerable recreational vessels.
23	(e) Definitions.—For purposes of this section, the
24	term—

1	(1) "nontrailerable recreational vessel" means a
2	recreational vessel 26 feet in length or longer—
3	(A) operated primarily for pleasure; or
4	(B) leased, rented, or chartered to another
5	for the latter's pleasure;
6	(2) "public facilities for transient nontrailerable
7	recreational vessels" includes mooring buoys, day-
8	docks, navigational aids, seasonal slips, or similar
9	structures located on navigable waters, that are
10	available to the general public and designed for tem-
11	porary use by nontrailerable recreational vessels; and
12	(4) "State" means each of the several States of
13	the United States, the District of Columbia, the
14	Commonwealth of Puerto Rico, Guam, American
15	Samoa, the Virgin Islands, and the Commonwealth
16	of the Northern Mariana Islands.
17	(f) Effective Date.—This section shall take effect
18	on October 1, 1997.
19	SEC. 806. BOAT SAFETY FUNDS.
20	(a) In General.—Section 13106 of title 46, United
21	States Code, is amended—
22	(1) by striking the first sentence of subsection
23	(a)(1) and inserting the following: "Subject to para-
24	graph (2) and subsection (c), the Secretary shall ex-
25	pend in each fiscal year for State recreational boat-

- 1 ing safety programs, under contracts with States
- 2 under this chapter, an amount equal to the sum of
- 3 (A) the amount appropriated from the Boat Safety
- 4 Account for that fiscal year and (B) the amount
- 5 transferred to the Secretary under section 4(b)(1) of
- 6 the Act of August 9, 1950 (16 U.S.C. 777c(b)(1)).";
- 7 and
- 8 (2) by striking subsection (c) and inserting the
- 9 following:
- 10 "(c) Of the amount transferred for each fiscal year
- 11 to the Secretary of Transportation under section
- 12 4(b)(1)(A) of the Act of August 9, 1950 (16 U.S.C.
- 777c(b), \$5,000,000 is available to the Secretary for pay-
- 14 ment of expenses of the Coast Guard for personnel and
- 15 activities directly related to coordinating and carrying out
- 16 the national recreational boating safety program under
- 17 this title. Amounts made available by this subsection shall
- 18 remain available until expended. The Secretary shall pub-
- 19 lish annually in the Federal Register a detailed accounting
- 20 of the projects, programs, and activities funded under this
- 21 subsection.".
- 22 (b) Conforming Amendments.—
- 23 (1) The caption for section 13106 of title 46,
- United States Code, is amended to read as follows:

1	"§ 13106. Authorization of appropriations".
2	(2) The chapter analysis for chapter 131 of title
3	46, United States Code, is amended by striking the
4	item relating to section 13106 and inserting the fol-
5	lowing:
	"13106. Authorization of appropriations.".
6	SEC. 807. FUNDS FOR RECREATIONAL BOATING SAFETY.
7	(a) Allocation of Funds to Insular Areas.—
8	Section 13103 of title 46, United States Code, is amend-
9	ed—
10	(1) by inserting "(1) before "The Secretary" in
11	subsection (a);
12	(2) by redesignating paragraphs (1), (2), and
13	(3) of subsection (a) as subparagraphs (A), (B), and
14	(C), respectively;
15	(3) by adding at the end of subsection (a) the
16	following:
17	"(2) The amount allocated to each of the insular
18	areas under this subsection shall not exceed one-half of
19	one percent of the total amount allocated under paragraph
20	(1).";
21	(4) by striking "year." in subsection (b) and in-
22	serting the following: "year, except that, in the case
23	of the insular areas, the requirement for local
24	matching funds is waived for amounts under

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\$200,000."; and

1	(5) by adding at the end thereof the following:
2	"(d) For purposes of this section, the term 'insular
3	areas' means American Samoa, Guam, the Northern Mari-
4	ana Islands, and the Virgin Islands.".
5	(b) AVAILABILITY OF ALLOCATIONS.—Section
6	13104(a) of such title is amended—
7	(1) by striking "3 years" in paragraph (1) and
8	inserting "2 years"; and
9	(2) by striking "3-year" in paragraph (2) and
10	inserting "2-year".

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