H. R. 815

To amend the Internal Revenue Code of 1986, the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and titles XVIII and XIX of the Social Security Act to assure access to emergency medical services under group health plans, health insurance coverage, and the Medicare and Medicaid Programs.

IN THE HOUSE OF REPRESENTATIVES

February 25, 1997

Mr. Cardin (for himself, Mrs. Roukema, Mr. Dingell, Mr. Shays, Mr. Stark, Mr. Davis of Virginia, Mr. Waxman, Mr. Condit, Mr. Brown of Ohio, Mr. Kennedy of Rhode Island, Mr. Pomeroy, Mrs. Thurman, Mr. Gejdenson, Mrs. Meek of Florida, Mr. Clement, Mr. Doyle, Mr. Norwood, Mr. Levin, Mr. Evans, Mr. McDermott, Mr. Frost, Mr. Campbell, Mr. Conyers, Mr. Rahall, Mr. McGovern, and Mr. Ganske) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Commerce, and Education and the Workforce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Internal Revenue Code of 1986, the Public Health Service Act, the Employee Retirement Income Security Act of 1974, and titles XVIII and XIX of the Social Security Act to assure access to emergency medical services under group health plans, health insurance coverage, and the Medicare and Medicaid Programs.

1	Be it enacted by the Senate and House of Representa-
2	tives of the United States of America in Congress assembled,
3	SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
4	(a) SHORT TITLE.—This Act may be cited as the
5	"Access to Emergency Medical Services Act of 1997".
6	(b) Table of Contents.—The table of contents of
7	this Act is as follows:
	 Sec. 1. Short title; table of contents. Sec. 2. Amendments to the Internal Revenue Code of 1986. Sec. 3. Amendments to the Employee Retirement Income Security Act of 1974. Sec. 4. Amendments to the Public Health Service Act relating to the group market. Sec. 5. Amendments to the Public Health Service Act relating to the individual market. Sec. 6. Application to private coverage for medicare and medicaid beneficiaries. Sec. 7. Establishment of guidelines.
8	SEC. 2. AMENDMENTS TO THE INTERNAL REVENUE CODE
8 9	SEC. 2. AMENDMENTS TO THE INTERNAL REVENUE CODE OF 1986.
9 10	OF 1986.
9	OF 1986. (a) In General.—Subtitle K of the Internal Reve-
9 10 11	OF 1986. (a) IN GENERAL.—Subtitle K of the Internal Revenue Code of 1986 (as added by section 401(a) of the
9 10 11 12	OF 1986. (a) IN GENERAL.—Subtitle K of the Internal Revenue Code of 1986 (as added by section 401(a) of the Health Insurance Portability and Accountability Act of
9 10 11 12 13	OF 1986. (a) IN GENERAL.—Subtitle K of the Internal Revenue Code of 1986 (as added by section 401(a) of the Health Insurance Portability and Accountability Act of 1996) is amended—
91011121314	OF 1986. (a) IN GENERAL.—Subtitle K of the Internal Revenue Code of 1986 (as added by section 401(a) of the Health Insurance Portability and Accountability Act of 1996) is amended— (1) by striking all that precedes section 9801
9 110 111 112 113 114 115	of 1986. (a) In General.—Subtitle K of the Internal Revenue Code of 1986 (as added by section 401(a) of the Health Insurance Portability and Accountability Act of 1996) is amended— (1) by striking all that precedes section 9801 and inserting the following:

"Chapter 100. Group health plan requirements.

"CHAPTER 100—GROUP HEALTH PLAN REQUIREMENTS

"Subchapter A. Requirements relating to portability, access, and renewability.

3 "Subchapter A—Requirements Relating to

4 Portability, Access, and Renewability

"Sec. 9801. Increased portability through limitation on preexisting condition exclusions.

"Sec. 9802. Prohibiting discrimination against individual participants and beneficiaries based on health status.

"Sec. 9803. Guaranteed renewability in multiemployer plans and certain multiple employer welfare arrangements.",

- 5 (2) by redesignating sections 9804, 9805, and
- 6 9806 as sections 9831, 9832, and 9833, respectively,
- 7 (3) by inserting before section 9831 (as so re-
- 8 designated) the following:

"Subchapter C—General Provisions

"Sec. 9831. General exceptions.

"Sec. 9832. Definitions.

"Sec. 9833. Regulations.", and

10 (4) by inserting after section 9803 the follow-

11 ing:

9

12 "Subchapter B—Other Requirements

"Sec. 9811. Assuring equitable coverage of emergency services, maintenance care, and post-stabilization care.

[&]quot;Subchapter B. Other requirements.

[&]quot;Subchapter C. General provisions.

1	"SEC. 9811. ASSURING EQUITABLE COVERAGE OF EMER-
2	GENCY SERVICES, MAINTENANCE CARE, AND
3	POST-STABILIZATION CARE.
4	"(a) Prohibition of Certain Restrictions on
5	COVERAGE OF EMERGENCY SERVICES.—
6	"(1) In general.—If a group health plan pro-
7	vides any benefits with respect to emergency services
8	(as defined in paragraph (2)(B)), the plan (and any
9	health insurance issuer offering health insurance
10	coverage in connection with such a plan) shall cover
11	emergency services furnished to a participant or ben-
12	eficiary of the plan—
13	"(A) without the need for any prior au-
14	thorization determination,
15	"(B) subject to paragraph (3), whether or
16	not the physician or provider furnishing such
17	services is a participating physician or provider
18	with respect to such services, and
19	"(C) subject to paragraph (3), without re-
20	gard to any other term or condition of such
21	plan or coverage (other than an exclusion of
22	benefits, or an affiliation or waiting period, per-
23	mitted under section 9801).
24	"(2) Emergency services; emergency medi-
25	CAL CONDITION.—For purposes of this section—

1	"(A) EMERGENCY MEDICAL CONDITION
2	BASED ON PRUDENT LAYPERSON.—The term
3	'emergency medical condition' means a medical
4	condition manifesting itself by acute symptoms
5	of sufficient severity (including severe pain)
6	such that a prudent layperson, who possesses
7	an average knowledge of health and medicine,
8	could reasonably expect the absence of imme-
9	diate medical attention to result in—
10	"(i) placing the health of the individ-
11	ual (or, with respect to a pregnant woman,
12	the health of the woman or her unborn
13	child) in serious jeopardy,
14	"(ii) serious impairment to bodily
15	functions, or
16	"(iii) serious dysfunction of any bodily
17	organ or part.
18	"(B) Emergency services.—The term
19	'emergency services' means—
20	"(i) a medical screening examination
21	(as required under section 1867 of the So-
22	cial Security Act) that is within the capa-
23	bility of the emergency department of a

1	hospital, including ancillary services rou-
2	tinely available to the emergency depart-
3	ment, to evaluate an emergency medical
4	condition (as defined in subparagraph
5	(A)), and
6	"(ii) within the capabilities of the
7	staff and facilities available at the hospital,
8	such further medical examination and
9	treatment as are required under section
10	1867 of the Social Security Act to stabilize
11	the patient.
12	"(C) Trauma and Burn centers.—The
13	provisions of clause (ii) of subparagraph (B)
14	apply to a trauma or burn center, in a hospital,
15	that—
16	"(i) is designated by the State, a re-
17	gional authority of the State, or by the
18	designee of the State, or
19	"(ii) is in a State that has not made
20	such designations and meets medically rec-
21	ognized national standards.
22	"(3) Application of Network restriction
23	PERMITTED IN CERTAIN CASES.—
24	"(A) In general.—Except as provided in
25	subparagraph (B), if a group health plan (and

an issuer of health insurance coverage in connection with such a plan) denies, limits, or otherwise differentiates in coverage or payment for
benefits other than emergency services on the
basis that the physician or provider of such
services is a nonparticipating physician or provider, the plan and issuer may deny, limit, or
differentiate in coverage or payment for emergency services on such basis.

- "(B) NETWORK RESTRICTIONS NOT PER-MITTED IN CERTAIN EXCEPTIONAL CASES.— The denial or limitation of, or differentiation in, coverage or payment of benefits for emergency services under subparagraph (A) shall not apply in the following cases:
 - "(i) CIRCUMSTANCES BEYOND CONTROL OF PARTICIPANT OR BENEFICIARY.—
 The participant or beneficiary is unable to go to a participating hospital for such services due to circumstances beyond the control of the participant or beneficiary (as determined consistent with guidelines and subparagraph (C)).
 - "(ii) Likelihood of an adverse health consequence based on

LAYPERSON'S JUDGMENT.—A prudent layperson possessing an average knowledge of health and medicine could reasonably believe that, under the circumstances and consistent with guidelines, the time required to go to a participating hospital for such services could result in any of the adverse health consequences described in a clause of subsection (a)(2)(A).

"(iii) Physician reference.—A participating physician or other person authorized by the plan refers the participant or beneficiary to an emergency department of a hospital and does not specify an emergency department of a hospital that is a participating hospital with respect to such services.

"(C) APPLICATION OF 'BEYOND CONTROL' STANDARDS.—For purposes of applying subparagraph (B)(i), receipt of emergency services from a nonparticipating hospital shall be treated under the guidelines as being 'due to circumstances beyond the control of the participant or beneficiary' if any of the following conditions are met:

1	"(i) Unconscious.—The participant
2	or beneficiary was unconscious or in an
3	otherwise altered mental state at the time
4	of initiation of the services.
5	"(ii) Ambulance delivery.—The
6	participant or beneficiary was transported
7	by an ambulance or other emergency vehi-
8	cle directed by a person other than the
9	participant or beneficiary to the non-
10	participating hospital in which the services
11	were provided.
12	"(iii) Natural disaster.—A natural
13	disaster or civil disturbance prevented the
14	participant or beneficiary from presenting
15	to a participating hospital for the provision
16	of such services.
17	"(iv) No good faith effort to in-
18	FORM OF CHANGE IN PARTICIPATION DUR-
19	ING A CONTRACT YEAR.—The status of the
20	hospital changed from a participating hos-
21	pital to a nonparticipating hospital with re-
22	spect to emergency services during a con-

tract year and the plan or issuer failed to

1	make a good faith effort to notify the par-
2	ticipant or beneficiary involved of such
3	change.
4	"(v) Other conditions.—There
5	were other factors (such as those identified
6	in guidelines) that prevented the partici-
7	pant or beneficiary from controlling selec-
8	tion of the hospital in which the services
9	were provided.
10	"(b) Assuring Coordinated Coverage of Main-
11	TENANCE CARE AND POST-STABILIZATION CARE.—
12	"(1) In general.—In the case of a participant
13	or beneficiary who is covered under a group health
14	plan (or under health insurance coverage issued by
15	a health insurance issuer offered in connection with
16	such a plan) and who has received emergency serv-
17	ices pursuant to a screening evaluation conducted
18	(or supervised) by a treating physician at a hospital
19	that is a nonparticipating provider with respect to
20	emergency services, if—
21	"(A) pursuant to such evaluation, the phy-
22	sician identifies post-stabilization care (as de-
23	fined in paragraph (3)(B)) that is required by
24	the participant or beneficiary,

"(B) the plan or coverage provides benefits with respect to the care so identified and the plan requires (but for this subsection) an affirmative prior authorization determination as a condition of coverage of such care, and

"(C) the treating physician (or another individual acting on behalf of such physician) initiates, not later than 30 minutes after the time the treating physician determines that the condition of the participant or beneficiary is stabilized, a good faith effort to contact a physician or other person authorized by the plan or issuer (by telephone or other means) to obtain an affirmative prior authorization determination with respect to the care,

then, without regard to terms and conditions specified in paragraph (2) the plan or issuer shall cover maintenance care (as defined in paragraph (3)(A)) furnished to the participant or beneficiary during the period specified in paragraph (4) and shall cover post-stabilization care furnished to the participant or beneficiary during the period beginning under paragraph (5) and ending under paragraph (6).

1	"(2) Terms and conditions waived.—The
2	terms and conditions (of a plan or coverage) de-
3	scribed in this paragraph that are waived under
4	paragraph (1) are as follows:
5	"(A) The need for any prior authorization
6	determination.
7	"(B) Any limitation on coverage based on
8	whether or not the physician or provider fur-
9	nishing the care is a participating physician or
10	provider with respect to such care.
11	"(C) Any other term or condition of the
12	plan or coverage (other than an exclusion of
13	benefits, or an affiliation or waiting period, per-
14	mitted under section 9801 and other than a re-
15	quirement relating to medical necessity for cov-
16	erage of benefits).
17	"(3) Maintenance care and post-sta-
18	BILIZATION CARE DEFINED.—In this subsection:
19	"(A) MAINTENANCE CARE.—The term
20	'maintenance care' means, with respect to an
21	individual who is stabilized after provision of
22	emergency services, medically necessary items
23	and services (other than emergency services)
24	that are required by the individual to ensure

that the individual remains stabilized during the period described in paragraph (4).

- "(B) Post-stabilization care' means, with respect to an individual who is determined to be stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services and other than maintenance care) that are required by the individual.
- "(4) PERIOD OF REQUIRED COVERAGE OF MAINTENANCE CARE.—The period of required coverage of maintenance care of an individual under this subsection begins at the time of the request (or the initiation of the good faith effort to make the request) under paragraph (1)(C) and ends when—
 - "(A) the individual is discharged from the hospital;
 - "(B) a physician (designated by the plan or issuer involved) and with privileges at the hospital involved arrives at the emergency department of the hospital and assumes responsibility with respect to the treatment of the individual; or

1	"(C) the treating physician and the plan or
2	issuer agree to another arrangement with re-
3	spect to the care of the individual.
4	"(5) When post-stabilization care re-
5	QUIRED TO BE COVERED.—
6	"(A) When treating physician unable
7	TO COMMUNICATE REQUEST.—If the treating
8	physician or other individual makes the good
9	faith effort to request authorization under para-
10	graph (1)(C) but is unable to communicate the
11	request directly with an authorized person re-
12	ferred to in such paragraph within 30 minutes
13	after the time of initiating such effort, then
14	post-stabilization care is required to be covered
15	under this subsection beginning at the end of
16	such 30-minute period.
17	"(B) When able to communicate re-
18	QUEST, AND NO TIMELY RESPONSE.—
19	"(i) In general.—If the treating
20	physician or other individual under para-
21	graph (1)(C) is able to communicate the
22	request within the 30-minute period de-
23	scribed in subparagraph (A), the post-sta-
24	bilization care requested is required to be
25	covered under this subsection beginning 30

minutes after the time when the plan or issuer receives the request unless a person authorized by the plan or issuer involved communicates (or makes a good faith effort to communicate) a denial of the request for the prior authorization determination within 30 minutes of the time when the plan or issuer receives the request and the treating physician does not request under clause (ii) to communicate directly with an authorized physician concerning the denial.

"(ii) Request for direct physician communicated under clause (i), the treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physician-to-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or issuer involved a disagreement with such decision, the post-stabilization care requested is required to be covered under this subsection beginning as follows:

1	"(i) Delay to allow for prompt
2	ARRIVAL OF PHYSICIAN ASSUMING RE-
3	SPONSIBILITY.—If the plan or issuer com-
4	municates that a physician (designated by
5	the plan or issuer) with privileges at the
6	hospital involved will arrive promptly (as
7	determined under guidelines) at the emer-
8	gency department of the hospital in order
9	to assume responsibility with respect to the
10	treatment of the participant or beneficiary
11	involved, the required coverage of the post-
12	stabilization care begins after the passage
13	of such time period as would allow the
14	prompt arrival of such a physician.
15	"(ii) Other cases.—If the plan or
16	issuer does not so communicate, the re-
17	quired coverage of the post-stabilization
18	care begins immediately.
19	"(6) No requirement of coverage of post-
20	STABILIZATION CARE IF ALTERNATE PLAN OF
21	TREATMENT.—
22	"(A) IN GENERAL.—Coverage of post-sta-
23	bilization care is not required under this sub-
24	section with respect to an individual when—

1	"(i) subject to subparagraph (B), a
2	physician (designated by the plan or issuer
3	involved) and with privileges at the hos-
4	pital involved arrives at the emergency de-
5	partment of the hospital and assumes re-
6	sponsibility with respect to the treatment
7	of the individual; or
8	"(ii) the treating physician and the
9	plan or issuer agree to another arrange-
10	ment with respect to the post-stabilization
11	care (such as an appropriate transfer of
12	the individual involved to another facility
13	or an appointment for timely followup
14	treatment for the individual).
15	"(B) Special rule where once care
16	INITIATED.—Required coverage of requested
17	post-stabilization care shall not end by reason
18	of subparagraph (A)(i) during an episode of
19	care (as determined by guidelines) if the treat-
20	ing physician initiated such care (consistent
21	with a previous paragraph) before the arrival of
22	a physician described in such subparagraph.
23	"(7) Construction.—Nothing in this sub-
24	section shall be construed as—

1	"(A) preventing a plan or issuer from au-
2	thorizing coverage of maintenance care or post-
3	stabilization care in advance or at any time; or
4	"(B) preventing a treating physician or
5	other individual described in paragraph (1)(C)
6	and a plan or issuer from agreeing to modify
7	any of the time periods specified in paragraph
8	(5) as it relates to cases involving such persons.
9	"(c) Limits on Cost-Sharing for Services Fur-
10	NISHED IN EMERGENCY DEPARTMENTS.—If a group
11	health plan provides any benefits with respect to emer-
12	gency services, the plan (or a health insurance issuer offer-
13	ing health insurance coverage in connection with such a
14	plan) may impose cost sharing with respect to such serv-
15	ices only if the following conditions are met:
16	"(1) Limitations on cost-sharing dif-
17	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
18	"(A) No differential for certain
19	SERVICES.—In the case of services furnished
20	under the circumstances described in clause (i),
21	(ii), or (iii) of subsection (a)(3)(B) (relating to
22	circumstances beyond the control of the bene-
23	ficiary, the likelihood of an adverse health con-
24	sequence based on layperson's judgment, and
25	physician referral), the cost-sharing for such

services provided by a nonparticipating provider

provider or physician does not exceed the cost-sharing

for such services provided by a participating

provider or physician.

- "(B) ONLY REASONABLE DIFFERENTIAL FOR OTHER SERVICES.—In the case of other emergency services, any differential by which the cost-sharing for such services provided by a nonparticipating provider or physician exceeds the cost-sharing for such services provided by a participating provider or physician is reasonable (as determined under guidelines).
- "(2) Only reasonable differential between emergency services and other services.—Any differential by which the cost-sharing for services furnished in an emergency department exceeds the cost-sharing for such services furnished in another setting is reasonable (as determined under guidelines).
- "(3) Construction.—Nothing in paragraph (1)(B) or (2) shall be construed as authorizing guidelines other than guidelines that establish maximum cost-sharing differentials.
- 24 "(d) Information on Access to Emergency 25 Services.—A group health plan (or a health insurance

1	issuer, to the extent a health insurance issuer offers group
2	health insurance coverage in connection with such a plan)
3	shall provide education to participants and beneficiaries
4	of the plan on—
5	"(1) coverage of emergency services (as defined
6	in subsection (a)(2)(B)) by the plan in accordance
7	with the provisions of this section,
8	"(2) the appropriate use of emergency services,
9	including use of the 911 telephone system or its
10	local equivalent,
11	"(3) any cost sharing applicable to emergency
12	services,
13	"(4) the process and procedures of the plan for
14	obtaining emergency services, and
15	"(5) the locations of—
16	"(A) emergency departments, and
17	"(B) other settings,
18	in which participating physicians and hospitals pro-
19	vide emergency services and post-stabilization care.
20	"(e) General Definitions.—For purposes of this
21	section:
22	"(1) Cost sharing.—The term 'cost sharing'
23	means any deductible, coinsurance amount, copay-
24	ment or other out-of-pocket payment (other than
25	premiums or enrollment fees) that a group health

- plan (or a health insurance issuer offering group health insurance issuer in connection with such a plan) imposes on participants and beneficiaries of the plan with respect to the coverage of benefits.
 - "(2) GOOD FAITH EFFORT.—The term 'good faith effort' has the meaning given such term in guidelines and requires such appropriate documentation as is specified under such guidelines.
 - "(3) GUIDELINES.—The term 'guidelines' means guidelines established in accordance with section 7 of the Access to Emergency Medical Services Act of 1997.
 - "(4) Nonparticipating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.
 - "(5) Participating physician or pro-VIDER.—The term 'participating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract

- or other arrangement with such plan (or with a health insurance issuer offering group health insurance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or occur during the transfer of the individual from the facility.
 - "(8) STABILIZED.—The term 'stabilized' means, with respect to an emergency medical condition, that no material deterioration of the condition

1	is likely, within reasonable medical probability, to re-
2	sult from or occur before an individual can be trans-
3	ferred from the facility, in compliance with the re-
4	quirements of section 1867 of the Social Security
5	Act.
6	"(9) Treating physician.—The term 'treat-
7	ing physician' includes a treating health care profes-
8	sional who is licensed under State law to provide
9	emergency services other than under the supervision
10	of a physician."
11	(b) Conforming Amendments.—
12	(1) Chapter 100 of such Code (as added by sec-
13	tion 401 of the Health Insurance Portability and Ac-
14	countability Act of 1996 and as previously amended
15	by this section) is further amended—
16	(A) in the last sentence of section
17	9801(c)(1), by striking "section 9805(c)" and
18	inserting "section 9832(c)";
19	(B) in section 9831(b), by striking
20	"9805(c)(1)" and inserting "9832(c)(1)";
21	(C) in section $9831(c)(1)$, by striking
22	"9805(c)(2)" and inserting "9832(c)(2)";
23	(D) in section $9831(c)(2)$, by striking
24	" $9805(c)(3)$ " and inserting " $9832(c)(3)$ ": and

1	(E) in section 9831(c)(3), by striking
2	" $9805(c)(4)$ " and inserting " $9832(c)(4)$ ".
3	(2) Section 4980D of such Code (as added by
4	section 402 of the Health Insurance Portability and
5	Accountability Act of 1996) is amended—
6	(A) in subsection $(e)(3)(B)(i)(I)$, by strik-
7	ing "9805(d)(3)" and inserting "9832(d)(3)";
8	(B) in subsection $(d)(1)$, by inserting
9	"(other than a failure attributable to section
10	9811)" after "on any failure";
11	(C) in subsection (d)(3), by striking
12	"9805" and inserting "9832";
13	(D) in subsection $(f)(1)$, by striking
14	"9805(a)" and inserting "9832(a)".
15	(3) The table of subtitles for such Code is
16	amended by striking the item relating to subtitle K
17	(as added by section 401(b) of the Health Insurance
18	Portability and Accountability Act of 1996) and in-
19	serting the following new item:
	"Subtitle K. Group health plan requirements."
20	(c) Effective Date.—(1) Subject to paragraph (2),
21	the amendments made by this section shall apply to group
22	health plans for plan years beginning on or after 18
23	months after the date of the enactment of this Act.
24	(2) In the case of a group health plan maintained
25	pursuant to 1 or more collective bargaining agreements

- 1 between employee representatives and 1 or more employ-
- 2 ers ratified before the date of enactment of this Act, the
- 3 amendments made by this section shall not apply to plan
- 4 years beginning before the later of—
- 5 (A) the date on which the last collective bar-
- 6 gaining agreements relating to the plan terminates
- 7 (determined without regard to any extension thereof
- 8 agreed to after the date of enactment of this Act),
- 9 or
- (B) 18 months after the date of the enactment
- of this Act.
- 12 For purposes of subparagraph (A), any plan amendment
- 13 made pursuant to a collective bargaining agreement relat-
- 14 ing to the plan which amends the plan solely to conform
- 15 to any requirement added by this section shall not be
- 16 treated as a termination of such collective bargaining
- 17 agreement.
- 18 SEC. 3. AMENDMENTS TO THE EMPLOYEE RETIREMENT IN-
- 19 COME SECURITY ACT OF 1974.
- 20 (a) In General.—Subpart B of part 7 of subtitle
- 21 B of title I of the Employee Retirement Income Security
- 22 Act of 1974 is amended by adding at the end the following
- 23 new section:

1	"SEC. 713. ASSURING EQUITABLE COVERAGE OF EMER-
2	GENCY SERVICES, MAINTENANCE CARE, AND
3	POST-STABILIZATION CARE.
4	"(a) Prohibition of Certain Restrictions on
5	COVERAGE OF EMERGENCY SERVICES.—
6	"(1) IN GENERAL.—If a group health plan pro-
7	vides any benefits with respect to emergency services
8	(as defined in paragraph (2)(B)), the plan (and any
9	health insurance issuer offering health insurance
10	coverage in connection with such a plan) shall cover
11	emergency services furnished to a participant or ben-
12	eficiary of the plan—
13	"(A) without the need for any prior au-
14	thorization determination,
15	"(B) subject to paragraph (3), whether or
16	not the physician or provider furnishing such
17	services is a participating physician or provider
18	with respect to such services, and
19	"(C) subject to paragraph (3), without re-
20	gard to any other term or condition of such
21	plan or coverage (other than an exclusion of
22	benefits, or an affiliation or waiting period, per-
23	mitted under section 701).
24	"(2) Emergency services; emergency medi-
25	CAL CONDITION.—For purposes of this section—

1	"(A) EMERGENCY MEDICAL CONDITION
2	BASED ON PRUDENT LAYPERSON.—The term
3	'emergency medical condition' means a medical
4	condition manifesting itself by acute symptoms
5	of sufficient severity (including severe pain)
6	such that a prudent layperson, who possesses
7	an average knowledge of health and medicine,
8	could reasonably expect the absence of imme-
9	diate medical attention to result in—
10	"(i) placing the health of the individ-
11	ual (or, with respect to a pregnant woman,
12	the health of the woman or her unborn
13	child) in serious jeopardy,
14	"(ii) serious impairment to bodily
15	functions, or
16	"(iii) serious dysfunction of any bodily
17	organ or part.
18	"(B) Emergency services.—The term
19	'emergency services' means—
20	"(i) a medical screening examination
21	(as required under section 1867 of the So-
22	cial Security Act) that is within the capa-
23	bility of the emergency department of a

1	hospital, including ancillary services rou-
2	tinely available to the emergency depart-
3	ment, to evaluate an emergency medical
4	condition (as defined in subparagraph
5	(A)), and
6	"(ii) within the capabilities of the
7	staff and facilities available at the hospital,
8	such further medical examination and
9	treatment as are required under section
10	1867 of the Social Security Act to stabilize
11	the patient.
12	"(C) Trauma and burn centers.—The
13	provisions of clause (ii) of subparagraph (B)
14	apply to a trauma or burn center, in a hospital,
15	that—
16	"(i) is designated by the State, a re-
17	gional authority of the State, or by the
18	designee of the State, or
19	"(ii) is in a State that has not made
20	such designations and meets medically rec-
21	ognized national standards.
22	"(3) Application of Network restriction
23	PERMITTED IN CERTAIN CASES.—
24	"(A) In general.—Except as provided in
25	subparagraph (B), if a group health plan (and

an issuer of health insurance coverage in connection with such a plan) denies, limits, or otherwise differentiates in coverage or payment for
benefits other than emergency services on the
basis that the physician or provider of such
services is a nonparticipating physician or provider, the plan and issuer may deny, limit, or
differentiate in coverage or payment for emergency services on such basis.

- "(B) NETWORK RESTRICTIONS NOT PER-MITTED IN CERTAIN EXCEPTIONAL CASES.— The denial or limitation of, or differentiation in, coverage or payment of benefits for emergency services under subparagraph (A) shall not apply in the following cases:
 - "(i) CIRCUMSTANCES BEYOND CONTROL OF PARTICIPANT OR BENEFICIARY.—
 The participant or beneficiary is unable to go to a participating hospital for such services due to circumstances beyond the control of the participant or beneficiary (as determined consistent with guidelines and subparagraph (C)).
 - "(ii) Likelihood of an adverse health consequence based on

LAYPERSON'S JUDGMENT.—A prudent layperson possessing an average knowledge of health and medicine could reasonably believe that, under the circumstances and consistent with guidelines, the time required to go to a participating hospital for such services could result in any of the adverse health consequences described in a clause of subsection (a)(2)(A).

"(iii) Physician reference.—A participating physician or other person authorized by the plan refers the participant or beneficiary to an emergency department of a hospital and does not specify an emergency department of a hospital that is a participating hospital with respect to such services.

"(C) APPLICATION OF 'BEYOND CONTROL' STANDARDS.—For purposes of applying subparagraph (B)(i), receipt of emergency services from a nonparticipating hospital shall be treated under the guidelines as being 'due to circumstances beyond the control of the participant or beneficiary' if any of the following conditions are met:

1	"(i) Unconscious.—The participant
2	or beneficiary was unconscious or in an
3	otherwise altered mental state at the time
4	of initiation of the services.
5	"(ii) Ambulance delivery.—The
6	participant or beneficiary was transported
7	by an ambulance or other emergency vehi-
8	cle directed by a person other than the
9	participant or beneficiary to the non-
10	participating hospital in which the services
11	were provided.
12	"(iii) Natural disaster.—A natural
13	disaster or civil disturbance prevented the
14	participant or beneficiary from presenting
15	to a participating hospital for the provision
16	of such services.
17	"(iv) No good faith effort to in-
18	FORM OF CHANGE IN PARTICIPATION DUR-
19	ING A CONTRACT YEAR.—The status of the
20	hospital changed from a participating hos-
21	pital to a nonparticipating hospital with re-
22	spect to emergency services during a con-

tract year and the plan or issuer failed to

1	make a good faith effort to notify the par-
2	ticipant or beneficiary involved of such
3	change.
4	"(v) Other conditions.—There
5	were other factors (such as those identified
6	in guidelines) that prevented the partici-
7	pant or beneficiary from controlling selec-
8	tion of the hospital in which the services
9	were provided.
10	"(b) Assuring Coordinated Coverage of Main-
11	TENANCE CARE AND POST-STABILIZATION CARE.—
12	"(1) In general.—In the case of a participant
13	or beneficiary who is covered under a group health
14	plan (or under health insurance coverage issued by
15	a health insurance issuer offered in connection with
16	such a plan) and who has received emergency serv-
17	ices pursuant to a screening evaluation conducted
18	(or supervised) by a treating physician at a hospital
19	that is a nonparticipating provider with respect to
20	emergency services, if—
21	"(A) pursuant to such evaluation, the phy-
22	sician identifies post-stabilization care (as de-
23	fined in paragraph (3)(B)) that is required by
24	the participant or beneficiary,

"(B) the plan or coverage provides benefits with respect to the care so identified and the plan requires (but for this subsection) an affirmative prior authorization determination as a condition of coverage of such care, and

"(C) the treating physician (or another individual acting on behalf of such physician) initiates, not later than 30 minutes after the time the treating physician determines that the condition of the participant or beneficiary is stabilized, a good faith effort to contact a physician or other person authorized by the plan or issuer (by telephone or other means) to obtain an affirmative prior authorization determination with respect to the care,

then, without regard to terms and conditions specified in paragraph (2) the plan or issuer shall cover maintenance care (as defined in paragraph (3)(A)) furnished to the participant or beneficiary during the period specified in paragraph (4) and shall cover post-stabilization care furnished to the participant or beneficiary during the period beginning under paragraph (5) and ending under paragraph (6).

1	"(2) Terms and conditions waived.—The
2	terms and conditions (of a plan or coverage) de-
3	scribed in this paragraph that are waived under
4	paragraph (1) are as follows:
5	"(A) The need for any prior authorization
6	determination.
7	"(B) Any limitation on coverage based on
8	whether or not the physician or provider fur-
9	nishing the care is a participating physician or
10	provider with respect to such care.
11	"(C) Any other term or condition of the
12	plan or coverage (other than an exclusion of
13	benefits, or an affiliation or waiting period, per-
14	mitted under section 701 and other than a re-
15	quirement relating to medical necessity for cov-
16	erage of benefits).
17	"(3) Maintenance care and post-sta-
18	BILIZATION CARE DEFINED.—In this subsection:
19	"(A) MAINTENANCE CARE.—The term
20	'maintenance care' means, with respect to an
21	individual who is stabilized after provision of
22	emergency services, medically necessary items
23	and services (other than emergency services)
24	that are required by the individual to ensure

the period described in paragraph (4). "(B) Post-stabilization care' means, with re-		
3 "(B) Post-stabilization care' means, with re-	1	that the individual remains stabilized during
4 term 'post-stabilization care' means, with re-	2	the period described in paragraph (4).
r and the second	3	"(B) Post-stabilization care.—The
spect to an individual who is determined to be	4	term 'post-stabilization care' means, with re-
	5	spect to an individual who is determined to be

stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and

9 services (other than emergency services and

other than maintenance care) that are required

by the individual.

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- "(4) Period of Required Coverage of Maintenance care.—The period of required coverage of maintenance care of an individual under this subsection begins at the time of the request (or the initiation of the good faith effort to make the request) under paragraph (1)(C) and ends when—
 - "(A) the individual is discharged from the hospital;
 - "(B) a physician (designated by the plan or issuer involved) and with privileges at the hospital involved arrives at the emergency department of the hospital and assumes responsibility with respect to the treatment of the individual; or

1	"(C) the treating physician and the plan or
2	issuer agree to another arrangement with re-
3	spect to the care of the individual.
4	"(5) When post-stabilization care re-
5	QUIRED TO BE COVERED.—
6	"(A) When treating physician unable
7	TO COMMUNICATE REQUEST.—If the treating
8	physician or other individual makes the good
9	faith effort to request authorization under para-
10	graph (1)(C) but is unable to communicate the
11	request directly with an authorized person re-
12	ferred to in such paragraph within 30 minutes
13	after the time of initiating such effort, then
14	post-stabilization care is required to be covered
15	under this subsection beginning at the end of
16	such 30-minute period.
17	"(B) When able to communicate re-
18	QUEST, AND NO TIMELY RESPONSE.—
19	"(i) In General.—If the treating
20	physician or other individual under para-
21	graph (1)(C) is able to communicate the
22	request within the 30-minute period de-
23	scribed in subparagraph (A), the post-sta-
24	bilization care requested is required to be
25	covered under this subsection beginning 30

minutes after the time when the plan or issuer receives the request unless a person authorized by the plan or issuer involved communicates (or makes a good faith effort to communicate) a denial of the request for the prior authorization determination within 30 minutes of the time when the plan or issuer receives the request and the treating physician does not request under clause (ii) to communicate directly with an authorized physician concerning the denial.

"(ii) REQUEST FOR DIRECT PHYSICIAN-TO-PHYSICIAN COMMUNICATION CONCERNING DENIAL.—If a denial of a request is communicated under clause (i), the treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physicianto-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or issuer involved a disagreement with such decision, the post-stabilization care requested is required to be covered under this subsection beginning as follows:

1	"(i) Delay to allow for prompt
2	ARRIVAL OF PHYSICIAN ASSUMING RE-
3	SPONSIBILITY.—If the plan or issuer com-
4	municates that a physician (designated by
5	the plan or issuer) with privileges at the
6	hospital involved will arrive promptly (as
7	determined under guidelines) at the emer-
8	gency department of the hospital in order
9	to assume responsibility with respect to the
10	treatment of the participant or beneficiary
11	involved, the required coverage of the post-
12	stabilization care begins after the passage
13	of such time period as would allow the
14	prompt arrival of such a physician.
15	"(ii) Other cases.—If the plan or
16	issuer does not so communicate, the re-
17	quired coverage of the post-stabilization
18	care begins immediately.
19	"(6) No requirement of coverage of post-
20	STABILIZATION CARE IF ALTERNATE PLAN OF
21	TREATMENT.—
22	"(A) In General.—Coverage of post-sta-
23	bilization care is not required under this sub-
24	section with respect to an individual when—

1	"(i) subject to subparagraph (B), a
2	physician (designated by the plan or issuer
3	involved) and with privileges at the hos-
4	pital involved arrives at the emergency de-
5	partment of the hospital and assumes re-
6	sponsibility with respect to the treatment
7	of the individual; or
8	"(ii) the treating physician and the
9	plan or issuer agree to another arrange-
10	ment with respect to the post-stabilization
11	care (such as an appropriate transfer of
12	the individual involved to another facility
13	or an appointment for timely followup
14	treatment for the individual).
15	"(B) Special rule where once care
16	INITIATED.—Required coverage of requested
17	post-stabilization care shall not end by reason
18	of subparagraph (A)(i) during an episode of
19	care (as determined by guidelines) if the treat-
20	ing physician initiated such care (consistent
21	with a previous paragraph) before the arrival of
22	a physician described in such subparagraph.
23	"(7) Construction.—Nothing in this sub-
24	section shall be construed as—

1	"(A) preventing a plan or issuer from au-
2	thorizing coverage of maintenance care or post-
3	stabilization care in advance or at any time; or
4	"(B) preventing a treating physician or
5	other individual described in paragraph (1)(C)
6	and a plan or issuer from agreeing to modify
7	any of the time periods specified in paragraph
8	(5) as it relates to cases involving such persons.
9	"(c) Limits on Cost-Sharing for Services Fur-
10	NISHED IN EMERGENCY DEPARTMENTS.—If a group
11	health plan provides any benefits with respect to emer-
12	gency services, the plan (or a health insurance issuer offer-
13	ing health insurance coverage in connection with such a
14	plan) may impose cost sharing with respect to such serv-
15	ices only if the following conditions are met:
16	"(1) Limitations on cost-sharing dif-
17	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
18	"(A) No differential for certain
19	SERVICES.—In the case of services furnished
20	under the circumstances described in clause (i),
21	(ii), or (iii) of subsection (a)(3)(B) (relating to
22	circumstances beyond the control of the bene-
23	ficiary, the likelihood of an adverse health con-
24	sequence based on layperson's judgment, and
25	physician referral), the cost-sharing for such

services provided by a nonparticipating provider or physician does not exceed the cost-sharing for such services provided by a participating provider or physician.

- "(B) ONLY REASONABLE DIFFERENTIAL FOR OTHER SERVICES.—In the case of other emergency services, any differential by which the cost-sharing for such services provided by a nonparticipating provider or physician exceeds the cost-sharing for such services provided by a participating provider or physician is reasonable (as determined under guidelines).
- "(2) ONLY REASONABLE DIFFERENTIAL BETWEEN EMERGENCY SERVICES AND OTHER SERVICES.—Any differential by which the cost-sharing for services furnished in an emergency department exceeds the cost-sharing for such services furnished in another setting is reasonable (as determined under guidelines).
- "(3) Construction.—Nothing in paragraph (1)(B) or (2) shall be construed as authorizing guidelines other than guidelines that establish maximum cost-sharing differentials.
- 24 "(d) Information on Access to Emergency 25 Services.—A group health plan (or a health insurance

1 issuer, to the extent a health insurance issuer offers group health insurance coverage in connection with such a plan) shall provide education to participants and beneficiaries 3 4 of the plan on— "(1) coverage of emergency services (as defined 5 6 in subsection (a)(2)(B)) by the plan in accordance 7 with the provisions of this section, "(2) the appropriate use of emergency services, 8 9 including use of the 911 telephone system or its 10 local equivalent, "(3) any cost sharing applicable to emergency 11 12 services, "(4) the process and procedures of the plan for 13 14 obtaining emergency services, and "(5) the locations of— 15 "(A) emergency departments, and 16 "(B) other settings, 17 18 in which participating physicians and hospitals pro-19 vide emergency services and post-stabilization care. "(e) GENERAL DEFINITIONS.—For purposes of this 20 21 section: 22 "(1) Cost sharing.—The term 'cost sharing' 23 means any deductible, coinsurance amount, copay-24 ment or other out-of-pocket payment (other than 25 premiums or enrollment fees) that a group health

- plan (or a health insurance issuer offering group health insurance issuer in connection with such a plan) imposes on participants and beneficiaries of the plan with respect to the coverage of benefits.
 - "(2) GOOD FAITH EFFORT.—The term 'good faith effort' has the meaning given such term in guidelines and requires such appropriate documentation as is specified under such guidelines.
 - "(3) GUIDELINES.—The term 'guidelines' means guidelines established in accordance with section 7 of the Access to Emergency Medical Services Act of 1997.
 - "(4) Nonparticipating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.
 - "(5) Participating physician or pro-VIDER.—The term 'participating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract

- or other arrangement with such plan (or with a health insurance issuer offering group health insurance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or occur during the transfer of the individual from the facility.
 - "(8) STABILIZED.—The term 'stabilized' means, with respect to an emergency medical condition, that no material deterioration of the condition

- 1 is likely, within reasonable medical probability, to re-
- 2 sult from or occur before an individual can be trans-
- 3 ferred from the facility, in compliance with the re-
- 4 quirements of section 1867 of the Social Security
- 5 Act.
- 6 "(9) Treating physician.—The term 'treat-
- 7 ing physician' includes a treating health care profes-
- 8 sional who is licensed under State law to provide
- 9 emergency services other than under the supervision
- of a physician.
- 11 "(f) CONTINUED APPLICABILITY OF STATE LAW
- 12 WITH RESPECT TO HEALTH INSURANCE ISSUERS.—The
- 13 provisions of section 731(a) (relating to State authority
- 14 to provide for standards and requirements for health in-
- 15 surance issuers to the extent the standards and require-
- 16 ments do not prevent the application of a requirement of
- 17 this part) apply with respect to the requirements of this
- 18 section.".
- 19 (b) Conforming Amendments.—
- 20 (1) Section 731(c) of such Act (29 U.S.C.
- 21 1191(c)), as amended by section 603(b)(1) of Public
- Law 104–204, is amended by striking "section 711"
- and inserting "sections 711 and 713".

1	(2) Section 732(a) of such Act (29 U.S.C.
2	1191a(a)), as amended by section 603(b)(2) of Pub-
3	lic Law 104–204, is amended by striking "section
4	711" and inserting "sections 711 and 713".
5	(3) The table of contents in section 1 of such
6	Act is amended by inserting after the item relating
7	to section 712 the following new item:
	"Sec. 713. Assuring equitable coverage of emergency services, maintenance care, and post-stabilization care.".
8	(c) Effective Date.—(1) Subject to paragraph (2),
9	the amendments made by this section shall apply to group
10	health plans for plan years beginning on or after the date
11	that is 18 months after the date of the enactment of this
12	Act.
13	(2) In the case of a group health plan maintained
14	pursuant to 1 or more collective bargaining agreements
15	between employee representatives and 1 or more employ-
16	ers ratified before the date of enactment of this Act, the
17	amendments made by this section shall not apply to plan
18	years beginning before the later of—
19	(A) the date on which the last collective bar-
20	gaining agreements relating to the plan terminates
21	(determined without regard to any extension thereof
22	agreed to after the date of enactment of this Act),
23	or

1	(B) 18 months after the date of the enactment
2	of this Act.
3	For purposes of subparagraph (A), any plan amendment
4	made pursuant to a collective bargaining agreement relat-
5	ing to the plan which amends the plan solely to conform
6	to any requirement added by this section shall not be
7	treated as a termination of such collective bargaining
8	agreement.
9	SEC. 4. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
10	ACT RELATING TO THE GROUP MARKET.
11	(a) In General.—Subpart 2 of part A of title
12	XXVII of the Public Health Service Act is amended by
13	adding at the end the following new section:
14	"SEC. 2706. ASSURING EQUITABLE COVERAGE OF EMER-
15	GENCY SERVICES, MAINTENANCE CARE, AND
16	POST-STABILIZATION CARE.
17	"(a) Prohibition of Certain Restrictions on
18	COVERAGE OF EMERGENCY SERVICES.—
19	"(1) IN GENERAL.—If a group health plan pro-
20	vides any benefits with respect to emergency services
21	(as defined in paragraph (2)(B)), the plan (and any
22	health insurance issuer offering health insurance
23	coverage in connection with such a plan) shall cover
24	emergency services furnished to a participant or ben-
25	eficiary of the plan—

1	"(A) without the need for any prior au-
2	thorization determination,
3	"(B) subject to paragraph (3), whether or
4	not the physician or provider furnishing such
5	services is a participating physician or provider
6	with respect to such services, and
7	"(C) subject to paragraph (3), without re-
8	gard to any other term or condition of such
9	plan or coverage (other than an exclusion of
10	benefits, or an affiliation or waiting period, per-
11	mitted under section 2701).
12	"(2) Emergency services; emergency medi-
13	CAL CONDITION.—For purposes of this section—
14	"(A) EMERGENCY MEDICAL CONDITION
15	BASED ON PRUDENT LAYPERSON.—The term
16	'emergency medical condition' means a medical
17	condition manifesting itself by acute symptoms
18	of sufficient severity (including severe pain)
19	such that a prudent layperson, who possesses
20	an average knowledge of health and medicine,
21	could reasonably expect the absence of imme-
22	diate medical attention to result in—
23	"(i) placing the health of the individ-
24	ual (or, with respect to a pregnant woman,

1	the health of the woman or her unborn
2	child) in serious jeopardy,
3	"(ii) serious impairment to bodily
4	functions, or
5	"(iii) serious dysfunction of any bodily
6	organ or part.
7	"(B) Emergency services.—The term
8	'emergency services' means—
9	"(i) a medical screening examination
10	(as required under section 1867 of the So-
11	cial Security Act) that is within the capa-
12	bility of the emergency department of a
13	hospital, including ancillary services rou-
14	tinely available to the emergency depart-
15	ment, to evaluate an emergency medical
16	condition (as defined in subparagraph
17	(A)), and
18	"(ii) within the capabilities of the
19	staff and facilities available at the hospital,
20	such further medical examination and
21	treatment as are required under section
22	1867 of the Social Security Act to stabilize
23	the patient.
24	"(C) Trauma and Burn Centers.—The
25	provisions of clause (ii) of subparagraph (B)

1	apply to a trauma or burn center, in a hospital,
2	that—
3	"(i) is designated by the State, a re-
4	gional authority of the State, or by the
5	designee of the State, or
6	"(ii) is in a State that has not made
7	such designations and meets medically rec-
8	ognized national standards.
9	"(3) Application of Network Restriction
10	PERMITTED IN CERTAIN CASES.—
11	"(A) In general.—Except as provided in
12	subparagraph (B), if a group health plan (and
13	an issuer of health insurance coverage in con-
14	nection with such a plan) denies, limits, or oth-
15	erwise differentiates in coverage or payment for
16	benefits other than emergency services on the
17	basis that the physician or provider of such
18	services is a nonparticipating physician or pro-
19	vider, the plan and issuer may deny, limit, or
20	differentiate in coverage or payment for emer-
21	gency services on such basis.
22	"(B) Network restrictions not per-
23	MITTED IN CERTAIN EXCEPTIONAL CASES.—
24	The denial or limitation of, or differentiation in,
25	coverage or payment of benefits for emergency

1	services under subparagraph (A) shall not apply
2	in the following cases:
3	"(i) CIRCUMSTANCES BEYOND CON-
4	TROL OF PARTICIPANT OR BENEFICIARY.—
5	The participant or beneficiary is unable to
6	go to a participating hospital for such serv-
7	ices due to circumstances beyond the con-
8	trol of the participant or beneficiary (as
9	determined consistent with guidelines and
10	subparagraph (C)).
11	"(ii) Likelihood of an adverse
12	HEALTH CONSEQUENCE BASED ON
13	LAYPERSON'S JUDGMENT.—A prudent
14	layperson possessing an average knowledge
15	of health and medicine could reasonably
16	believe that, under the circumstances and
17	consistent with guidelines, the time re-
18	quired to go to a participating hospital for
19	such services could result in any of the ad-
20	verse health consequences described in a
21	clause of subsection $(a)(2)(A)$.
22	"(iii) Physician referral.—A par-
23	ticipating physician or other person au-
24	thorized by the plan refers the participant
25	or beneficiary to an emergency department

1	of a hospital and does not specify an emer-
2	gency department of a hospital that is a
3	participating hospital with respect to such
4	services.
5	"(C) Application of 'beyond control'
6	STANDARDS.—For purposes of applying sub-
7	paragraph (B)(i), receipt of emergency services
8	from a nonparticipating hospital shall be treat-
9	ed under the guidelines as being 'due to cir-
10	cumstances beyond the control of the partici-
11	pant or beneficiary' if any of the following con-
12	ditions are met:
13	"(i) Unconscious.—The participant
14	or beneficiary was unconscious or in an
15	otherwise altered mental state at the time
16	of initiation of the services.
17	"(ii) Ambulance delivery.—The
18	participant or beneficiary was transported
19	by an ambulance or other emergency vehi-
20	cle directed by a person other than the
21	participant or beneficiary to the non-
22	participating hospital in which the services
23	were provided.
24	"(iii) Natural disaster.—A natural
25	disaster or civil disturbance prevented the

1	participant or beneficiary from presenting
2	to a participating hospital for the provision
3	of such services.
4	"(iv) No good faith effort to in-
5	FORM OF CHANGE IN PARTICIPATION DUR-
6	ING A CONTRACT YEAR.—The status of the
7	hospital changed from a participating hos-
8	pital to a nonparticipating hospital with re-
9	spect to emergency services during a con-
10	tract year and the plan or issuer failed to
11	make a good faith effort to notify the par-
12	ticipant or beneficiary involved of such
13	change.
14	"(v) OTHER CONDITIONS.—There
15	were other factors (such as those identified
16	in guidelines) that prevented the partici-
17	pant or beneficiary from controlling selec-
18	tion of the hospital in which the services
19	were provided.
20	"(b) Assuring Coordinated Coverage of Main-
21	TENANCE CARE AND POST-STABILIZATION CARE.—
22	"(1) In general.—In the case of a participant
23	or beneficiary who is covered under a group health
24	plan (or under health insurance coverage issued by
25	a health insurance issuer offered in connection with

such a plan) and who has received emergency services pursuant to a screening evaluation conducted (or supervised) by a treating physician at a hospital that is a nonparticipating provider with respect to emergency services, if—

"(A) pursuant to such evaluation, the physician identifies post-stabilization care (as defined in paragraph (3)(B)) that is required by the participant or beneficiary,

"(B) the plan or coverage provides benefits with respect to the care so identified and the plan requires (but for this subsection) an affirmative prior authorization determination as a condition of coverage of such care, and

"(C) the treating physician (or another individual acting on behalf of such physician) initiates, not later than 30 minutes after the time the treating physician determines that the condition of the participant or beneficiary is stabilized, a good faith effort to contact a physician or other person authorized by the plan or issuer (by telephone or other means) to obtain an affirmative prior authorization determination with respect to the care,

- then, without regard to terms and conditions specified in paragraph (2) the plan or issuer shall cover
 maintenance care (as defined in paragraph (3)(A))
 furnished to the participant or beneficiary during
 the period specified in paragraph (4) and shall cover
 post-stabilization care furnished to the participant or
 beneficiary during the period beginning under paragraph (5) and ending under paragraph (6).
 - "(2) TERMS AND CONDITIONS WAIVED.—The terms and conditions (of a plan or coverage) described in this paragraph that are waived under paragraph (1) are as follows:
 - "(A) The need for any prior authorization determination.
 - "(B) Any limitation on coverage based on whether or not the physician or provider furnishing the care is a participating physician or provider with respect to such care.
 - "(C) Any other term or condition of the plan or coverage (other than an exclusion of benefits, or an affiliation or waiting period, permitted under section 2701 and other than a requirement relating to medical necessity for coverage of benefits).

- 1 "(3) Maintenance care and post-sta-2 Bilization care defined.—In this subsection:
 - "(A) MAINTENANCE CARE.—The term 'maintenance care' means, with respect to an individual who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services) that are required by the individual to ensure that the individual remains stabilized during the period described in paragraph (4).
 - "(B) Post-stabilization care' means, with respect to an individual who is determined to be stable pursuant to a medical screening examination or who is stabilized after provision of emergency services, medically necessary items and services (other than emergency services and other than maintenance care) that are required by the individual.
 - "(4) PERIOD OF REQUIRED COVERAGE OF MAINTENANCE CARE.—The period of required coverage of maintenance care of an individual under this subsection begins at the time of the request (or the initiation of the good faith effort to make the request) under paragraph (1)(C) and ends when—

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1	"(A) the individual is discharged from the
2	hospital;
3	"(B) a physician (designated by the plan
4	or issuer involved) and with privileges at the
5	hospital involved arrives at the emergency de-
6	partment of the hospital and assumes respon-
7	sibility with respect to the treatment of the in-
8	dividual; or
9	"(C) the treating physician and the plan or
10	issuer agree to another arrangement with re-
11	spect to the care of the individual.
12	"(5) When post-stabilization care re-
13	QUIRED TO BE COVERED.—
14	"(A) When treating physician unable
15	TO COMMUNICATE REQUEST.—If the treating
16	physician or other individual makes the good
17	faith effort to request authorization under para-
18	graph (1)(C) but is unable to communicate the
19	request directly with an authorized person re-
20	ferred to in such paragraph within 30 minutes
21	after the time of initiating such effort, then
22	post-stabilization care is required to be covered
23	under this subsection beginning at the end of
24	such 30-minute period.

1	"(B) When able to communicate re-
2	QUEST, AND NO TIMELY RESPONSE.—
3	"(i) In general.—If the treating
4	physician or other individual under para-
5	graph (1)(C) is able to communicate the
6	request within the 30-minute period de-
7	scribed in subparagraph (A), the post-sta-
8	bilization care requested is required to be
9	covered under this subsection beginning 30
10	minutes after the time when the plan or is-
11	suer receives the request unless a person
12	authorized by the plan or issuer involved
13	communicates (or makes a good faith ef-
14	fort to communicate) a denial of the re-
15	quest for the prior authorization deter-
16	mination within 30 minutes of the time
17	when the plan or issuer receives the re-
18	quest and the treating physician does not
19	request under clause (ii) to communicate
20	directly with an authorized physician con-
21	cerning the denial.
22	"(ii) Request for direct physi-
23	CIAN-TO-PHYSICIAN COMMUNICATION CON-
24	CERNING DENIAL.—If a denial of a request
25	is communicated under clause (i), the

treating physician may request to communicate respecting the denial directly with a physician who is authorized by the plan or issuer to deny or affirm such a denial.

"(C) When no timely response to request for physician-to-physician communication is made under subparagraph (B)(ii), the post-stabilization care requested is required to be covered under this subsection beginning 30 minutes after the time when the plan or issuer receives the request from a treating physician unless a physician, who is authorized by the plan or issuer to reverse or affirm the initial denial of the care, communicates (or makes a good faith effort to communicate) directly with the treating physician within such 30-minute period.

"(D) DISAGREEMENTS OVER POST-STA-BILIZATION CARE.—If, after a direct physicianto-physician communication under subparagraph (C), the denial of the request for the post-stabilization care is not reversed and the treating physician communicates to the plan or

1 issuer involved a disagreement with such deci-2 sion, the post-stabilization care requested is re-3 quired to be covered under this subsection beginning as follows: "(i) Delay to allow for prompt 6 ARRIVAL OF PHYSICIAN ASSUMING RE-7 SPONSIBILITY.—If the plan or issuer com-8 municates that a physician (designated by 9 the plan or issuer) with privileges at the hospital involved will arrive promptly (as 10 11 determined under guidelines) at the emer-12 gency department of the hospital in order 13 to assume responsibility with respect to the 14 treatment of the participant or beneficiary 15 involved, the required coverage of the post-16 stabilization care begins after the passage 17 of such time period as would allow the 18 prompt arrival of such a physician. 19 "(ii) Other cases.—If the plan or

"(ii) OTHER CASES.—If the plan or issuer does not so communicate, the required coverage of the post-stabilization care begins immediately.

"(6) No requirement of coverage of poststabilization care if alternate plan of treatment.—

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1	"(A) In general.—Coverage of post-sta-
2	bilization care is not required under this sub-
3	section with respect to an individual when—
4	"(i) subject to subparagraph (B), a
5	physician (designated by the plan or issuer
6	involved) and with privileges at the hos-
7	pital involved arrives at the emergency de-
8	partment of the hospital and assumes re-
9	sponsibility with respect to the treatment
10	of the individual; or
11	"(ii) the treating physician and the
12	plan or issuer agree to another arrange-
13	ment with respect to the post-stabilization
14	care (such as an appropriate transfer of
15	the individual involved to another facility
16	or an appointment for timely followup
17	treatment for the individual).
18	"(B) Special rule where once care
19	INITIATED.—Required coverage of requested
20	post-stabilization care shall not end by reason
21	of subparagraph (A)(i) during an episode of
22	care (as determined by guidelines) if the treat-
23	ing physician initiated such care (consistent
24	with a previous paragraph) before the arrival of

a physician described in such subparagraph.

1	"(7) Construction.—Nothing in this sub-
2	section shall be construed as—
3	"(A) preventing a plan or issuer from au-
4	thorizing coverage of maintenance care or post-
5	stabilization care in advance or at any time; or
6	"(B) preventing a treating physician or
7	other individual described in paragraph (1)(C)
8	and a plan or issuer from agreeing to modify
9	any of the time periods specified in paragraph
10	(5) as it relates to cases involving such persons.
11	"(c) Limits on Cost-Sharing for Services Fur-
12	NISHED IN EMERGENCY DEPARTMENTS.—If a group
13	health plan provides any benefits with respect to emer-
14	gency services, the plan (or a health insurance issuer offer-
15	ing health insurance coverage in connection with such a
16	plan) may impose cost sharing with respect to such serv-
17	ices only if the following conditions are met:
18	"(1) Limitations on cost-sharing dif-
19	FERENTIAL FOR NONPARTICIPATING PROVIDERS.—
20	"(A) No differential for certain
21	SERVICES.—In the case of services furnished
22	under the circumstances described in clause (i),
23	(ii), or (iii) of subsection (a)(3)(B) (relating to

circumstances beyond the control of the beneficiary, the likelihood of an adverse health consequence based on layperson's judgment, and
physician referral), the cost-sharing for such
services provided by a nonparticipating provider
or physician does not exceed the cost-sharing
for such services provided by a participating
provider or physician.

- "(B) ONLY REASONABLE DIFFERENTIAL FOR OTHER SERVICES.—In the case of other emergency services, any differential by which the cost-sharing for such services provided by a nonparticipating provider or physician exceeds the cost-sharing for such services provided by a participating provider or physician is reasonable (as determined under guidelines).
- "(2) Only reasonable differential between emergency services and other services.—Any differential by which the cost-sharing for services furnished in an emergency department exceeds the cost-sharing for such services furnished in another setting is reasonable (as determined under guidelines).
- "(3) Construction.—Nothing in paragraph (1)(B) or (2) shall be construed as authorizing

1	guidelines other than guidelines that establish maxi-
2	mum cost-sharing differentials.
3	"(d) Information on Access to Emergency
4	SERVICES.—A group health plan (or a health insurance
5	issuer, to the extent a health insurance issuer offers group
6	health insurance coverage in connection with such a plan)
7	shall provide education to participants and beneficiaries
8	of the plan on—
9	"(1) coverage of emergency services (as defined
10	in subsection (a)(2)(B)) by the plan in accordance
11	with the provisions of this section,
12	"(2) the appropriate use of emergency services,
13	including use of the 911 telephone system or its
14	local equivalent,
15	"(3) any cost sharing applicable to emergency
16	services,
17	"(4) the process and procedures of the plan for
18	obtaining emergency services, and
19	"(5) the locations of—
20	"(A) emergency departments, and
21	"(B) other settings,
22	in which participating physicians and hospitals pro-
23	vide emergency services and post-stabilization care.
24	"(e) General Definitions.—For purposes of this
25	section:

- "(1) Cost sharing.—The term 'cost sharing' means any deductible, coinsurance amount, copay-ment or other out-of-pocket payment (other than premiums or enrollment fees) that a group health plan (or a health insurance issuer offering group health insurance issuer in connection with such a plan) imposes on participants and beneficiaries of the plan with respect to the coverage of benefits.
 - "(2) GOOD FAITH EFFORT.—The term 'good faith effort' has the meaning given such term in guidelines and requires such appropriate documentation as is specified under such guidelines.
 - "(3) GUIDELINES.—The term 'guidelines' means guidelines established in accordance with section 7 of the Access to Emergency Medical Services Act of 1997.
 - "(4) Nonparticipating physician or provider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that is not a participating physician or provider for such services.

- "(5) PARTICIPATING **PHYSICIAN** ORPRO-VIDER.—The term 'participating physician or pro-vider' means, with respect to health care items and services furnished to a participant or beneficiary of a group health plan, a physician or provider that furnishes such items and services under a contract or other arrangement with such plan (or with a health insurance issuer offering group health insur-ance coverage in connection with such a plan).
 - "(6) Prior authorization determination' means, with respect to items and services for which coverage may be provided under a group health plan, a determination (before the provision of the items and services and as a condition of coverage of the items and services under the plan) of whether or not such items and services will be covered under the plan.
 - "(7) STABILIZE.—The term 'to stabilize' means, with respect to an emergency medical condition, to provide (in complying with section 1867 of the Social Security Act) such medical treatment of the condition as may be necessary to assure, within reasonable medical probability, that no material deterioration of the condition is likely to result from or

- occur during the transfer of the individual from the facility.
- 3 "(8) STABILIZED.—The 'stabilized' term means, with respect to an emergency medical condi-5 tion, that no material deterioration of the condition 6 is likely, within reasonable medical probability, to re-7 sult from or occur before an individual can be trans-8 ferred from the facility, in compliance with the re-9 quirements of section 1867 of the Social Security 10 Act.
- "(9) TREATING PHYSICIAN.—The term 'treating physician' includes a treating health care professional who is licensed under State law to provide emergency services other than under the supervision of a physician.
- "(f) Continued Applicability of State Law
 With Respect to Health Insurance Issuers.—The
 provisions of section 2723(a) (relating to State authority
 to provide for standards and requirements for health insurance issuers to the extent the standards and requirements do not prevent the application of a requirement of
 this part) apply with respect to the requirements of this
 section."
- 24 (b) Conforming Amendment.—Section 2723(c) of 25 such Act (42 U.S.C. 300gg–23(c)), as amended by section

- 1 604(b)(2) of Public Law 104–204, is amended by striking
- 2 "section 2704" and inserting "sections 2704 and 2706".
- 3 (c) Effective Date.—(1) Subject to paragraph (2),
- 4 the amendments made by this section shall apply to group
- 5 health plans for plan years beginning on or after the date
- 6 that is 18 months after the date of the enactment of this
- 7 Act.
- 8 (2) In the case of a group health plan maintained
- 9 pursuant to 1 or more collective bargaining agreements
- 10 between employee representatives and 1 or more employ-
- 11 ers ratified before the date of enactment of this Act, the
- 12 amendments made by this section shall not apply to plan
- 13 years beginning before the later of—
- 14 (A) the date on which the last collective bar-
- gaining agreements relating to the plan terminates
- 16 (determined without regard to any extension thereof
- agreed to after the date of enactment of this Act),
- 18 or
- 19 (B) 18 months after the date of the enactment
- of this Act.
- 21 For purposes of subparagraph (A), any plan amendment
- 22 made pursuant to a collective bargaining agreement relat-
- 23 ing to the plan which amends the plan solely to conform
- 24 to any requirement added by this section shall not be

1	treated as a termination of such collective bargaining
2	agreement.
3	SEC. 5. AMENDMENTS TO THE PUBLIC HEALTH SERVICE
4	ACT RELATING TO THE INDIVIDUAL MARKET.
5	(a) In General.—Part B of title XXVII of the Pub-
6	lic Health Service Act is amended—
7	(1) by redesignating the subpart 3 relating to
8	other requirements as subpart 2, and
9	(2) by adding at the end of such subpart the
10	following new section:
11	"SEC. 2752. ASSURING EQUITABLE COVERAGE OF EMER-
12	GENCY SERVICES, MAINTENANCE CARE, AND
13	POST-STABILIZATION CARE.
14	"(a) In General.—The provisions of section 2706
15	shall apply to health insurance coverage offered by a
16	health insurance issuer in the individual market in the
17	same manner as it applies to health insurance coverage
18	offered by a health insurance issuer in connection with a
19	group plan. In applying the previous sentence, the ref-

22 "(b) Continued Applicability of State Law

20 erence in section 2706(b)(2)(C) to section 2701 is deemed

a reference to subpart 1 of this part.

- 23 WITH RESPECT TO HEALTH INSURANCE ISSUERS.—The
- 24 provisions of section 2762 (relating to State authority to

- 1 provide for standards and requirements for health insur-
- 2 ance issuers to the extent the standards and requirements
- 3 do not prevent the application of a requirement of this
- 4 part) apply with respect to the requirements of this sec-
- 5 tion.".
- 6 (b) Conforming Amendment.—Section 2763(b)(2)
- 7 of such Act (42 U.S.C. 300gg-63(b)(2)), as added by sec-
- 8 tion 605(b)(3)(B) of Public Law 104–204, is amended by
- 9 striking "section 2751" and inserting "sections 2751 and
- 10 2752".
- 11 (c) Effective Date.—The amendments made by
- 12 this section shall apply with respect to health insurance
- 13 coverage offered, sold, issued, renewed, in effect, or oper-
- 14 ated in the individual market on or after the date that
- 15 is 18 months after the date of the enactment of this Act.
- 16 SEC. 6. APPLICATION TO PRIVATE COVERAGE FOR MEDI-
- 17 CARE AND MEDICAID BENEFICIARIES.
- 18 (a) Medicare.—Subparagraph (B) of section
- 19 1876(c)(4) of the Social Security Act (42 U.S.C.
- 20 1395mm(c)(4)) is amended to read as follows:
- 21 "(B) meets the requirements of section 2706 of
- the Public Health Service Act with respect to indi-
- viduals enrolled with the organization under this sec-
- 24 tion.".

- 1 (b) Medicaid.—Title XIX of such Act (42 U.S.C.
- 2 1396 et seq.) is amended by inserting after section 1908
- 3 the following new section:
- 4 "ACCESS TO EMERGENCY SERVICES FOR BENEFICIARIES
- 5 ENROLLED IN PRIVATE HEALTH PLANS
- 6 "Sec. 1909. (a) IN GENERAL.—A state plan may not
- 7 be approved under this title unless the plan requires each
- 8 health insurance issuer or other entity with a contract
- 9 with such plan to provide coverage or benefits to individ-
- 10 uals eligible for medical assistance under the plan to com-
- 11 ply with the provisions of section 2706 of the Public
- 12 Health Service Act with respect to such coverage or bene-
- 13 fits.
- 14 "(b) Cost Sharing.—Nothing in this section or sec-
- 15 tion 2706(c) of the Public Health Service Act shall be con-
- 16 strued as authorizing a health insurance issuer or entity
- 17 to impose cost sharing with respect to the coverage or ben-
- 18 efits described in subsection (a) that is inconsistent with
- 19 the cost sharing that is otherwise permitted under this
- 20 title.
- 21 "(c) Waivers Prohibited.—The requirement of
- 22 subsection (a) may not be waived under section 1115 or
- 23 section 1915(b) of the Social Security Act.".
- 24 (c) Medicare Select Policies.—Section
- 25 1882(t)(1) of such Act (42 U.S.C. 1395ss(t)(1)) is amend-
- 26 ed—

1 (1) in subparagraph (B), by inserting "subject 2 to subparagraph (G)," after "(B)", 3 (2) by striking "and" at the end of subpara-4 graph (E), 5 (3) by striking the period at the end of sub-6 paragraph (F) and inserting "; and", and 7 (4) by adding at the end the following new sub-8 paragraph: 9 "(G) the issuer of the policy complies with the 10 requirements of section 2752 of the Public Health 11 Service Act with respect to enrollees under this sub-12 section.". 13 (d) Effective Dates.— 14 (1) MEDICARE.—The amendment made by sub-15 section (a) shall apply to eligible organizations under 16 section 1876 of the Social Security Act for contract 17 years beginning on or after the date that is 18 18 months after the date of the enactment of this Act. 19 (2) Medicaid.—The amendment made by sub-20 section (b) shall apply to State plans under title 21 XIX of the Social Security Act for contract years be-22 ginning on or after the date that is 18 months after 23 the date of the enactment of this Act. 24 (3)MEDICARE SELECT.—The amendments

made by subsection (c) shall apply to policies for

1	contract years beginning on or after the date that is
2	18 months after the date of the enactment of this
3	Act.
4	SEC. 7. ESTABLISHMENT OF GUIDELINES.
5	(a) In General.—The Secretary of Labor, the Sec-
6	retary of Health and Human Services, and the Secretary
7	of the Treasury (in this section referred to as "the Sec-
8	retaries") shall, in accordance with the process described
9	in subsection (b), jointly establish guidelines to carry out
10	section 9811 of the Internal Revenue Code of 1986, sec-
11	tion 713 of the Employee Retirement Income Security Act
12	of 1974, and sections 2706 and 2752 of the Public Health
13	Service Act, including all such guidelines as may be re-
14	ferred to in such sections.
15	(b) Process.—
16	(1) Advisory panel.—Not later than 90 days
17	after the date of the enactment of this Act, the Sec-
18	retaries shall jointly establish an advisory panel to
19	assist in the development of the guidelines referred
20	to in subsection (a). The members of the panel shall
21	include individuals representing—
22	(A) emergency medical personnel, includ-
23	ing emergency physicians, emergency nurses,
24	and other appropriate emergency health care
25	professionals;

1	(B) health insurance issuers, including at
2	least one health maintenance organization;
3	(C) hospitals;
4	(D) employers;
5	(E) the States; and
6	(F) consumers.
7	(2) Notice and comment.—Not later than
8	180 days after the date of the enactment of this Act,
9	the Secretaries shall jointly cause to have published
10	in the Federal Register notice of proposed rule-
11	making on the guidelines referred to in subsection
12	(a). Not later than 60 days after the close of the pe-
13	riod for public comment on such guidelines, the Sec-
14	retaries shall jointly cause to have published in the
15	Federal Register a final rule establishing such guide-
16	lines.

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