105TH CONGRESS 1ST SESSION

H. R. 78

To assess the impact of the NAFTA, to require further negotiations of certain provisions of the NAFTA, to establish a commission to review the dispute settlement reports of the World Trade Organization, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 7, 1997

Mr. Regula introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Rules, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To assess the impact of the NAFTA, to require further negotiations of certain provisions of the NAFTA, to establish a commission to review the dispute settlement reports of the World Trade Organization, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "NAFTA Renegotiation
- 5 and WTO Dispute Settlement Review Commission Act".

1 TITLE I—NAFTA RENEGOTIATION ACT

SEC. 101. FINDINGS.

- The Congress makes the following findings:
- 4 (1) EXPANDED MARKETS.—One of the purposes
 5 of the NAFTA, as stated in the preamble, is to "cre6 ate an expanded and secure market" for goods and
 7 services. Instead, the NAFTA has resulted in a spi8 raling trade deficit with Mexico and Canada that ex9 ceeded \$30,000,000,000 in 1995; and that had
 10 reached \$30,000,000,000 at the end of the third
 11 quarter of 1996.
 - (2) Currency Stability.—One of the purposes of the NAFTA is to "ensure a predictable commercial framework for business planning and investment". However, the NAFTA contains no safeguards to minimize the negative economic impacts of severe shifts in currency exchange rates among the NAFTA parties. To protect its own economy the United States has sought to bolster the Mexican peso which has been supported by \$30,000,000,000 in loans.
 - (3) NAFTA TO BE RENEGOTIATED.—Based on the experience with the NAFTA since its implementation, it has become evident that further negotiation is required to resolve fundamental inadequacies

- 1 within the NAFTA with respect to trade balances
- 2 and currency differentials.

3 SEC. 102. RENEGOTIATION OF THE NAFTA.

- 4 (a) In General.—The President is authorized and
- 5 directed to confer with the Governments of Canada and
- 6 Mexico and to renegotiate the terms of the NAFTA as
- 7 described in this subsection by July 31, 1998:
- 8 (1) Renegotiation of Nafta to correct
- 9 TRADE DEFICITS.—The President is authorized and
- directed to confer with the Governments of Canada
- and Mexico and to renegotiate the terms of the
- 12 NAFTA to provide for implementation of emergency
- adjustments of tariffs, quotas, and other measures
- to stabilize the flow of trade among the NAFTA
- parties when the United States has an annual deficit
- in trade of goods and services with another NAFTA
- party that exceeds 10 percent of the United States
- 18 exports to that party.
- 19 (2) Renegotiate the Nafta to correct
- 20 CURRENCY DISTORTIONS.—The President is author-
- ized and directed to confer with the Governments of
- Canada and Mexico and to renegotiate the terms of
- 23 the NAFTA to provide for the implementation of
- emergency adjustments of tariffs, quotas, and other
- 25 measures to mitigate the adverse effects of rapid or

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1	substantial changes in exchange rates between the
2	United States dollar and the currency of another
3	NAFTA party.
4	SEC. 103. REPORTS ASSESSING THE IMPACT OF NAFTA ON
5	JOBS AND THE ENVIRONMENT.
6	(a) In General.—The Secretary of Commerce and
7	the Administrator of the Environmental Protection Agen-
8	cy are authorized and directed to conduct the studies as
9	described in this subsection and submit them to the Con-
10	gress by December 31, 1997.
11	(1) Report on domestic manufacturing
12	AND JOBS.—The Secretary of Commerce, after con-
13	sultation with the appropriate government agencies,
14	shall determine the levels of exports of United States
15	manufactured goods to the NAFTA parties and im-
16	ports of manufactured goods from NAFTA parties,
17	and the number of jobs that have resulted from in-
18	creased exports of manufactured goods to NAFTA
19	parties and the loss of jobs that have resulted from
20	increased imports of manufactured goods from
21	NAFTA parties since January 1, 1994.
22	(2) Report relating to health and envi-
23	RONMENTAL IMPACTS OF NAFTA.—The Adminis-
24	trator of the Environmental Protection Agency, in

consultation with the Secretarial for the NAFTA

- 1 Commission on Environmental Cooperation, shall 2 conduct investigations on whether pollution and 3 health hazards have worsened since January 1, 1994 and report to the Congress on the outcomes of the Administration's investigations on pollution and 6 health hazards in and around the United States-7 Mexico border zone since the implementation of the 8 NAFTA. The report shall include— 9 (A) a description and status report of all 10 industrial site cleanup and environmental im-11 provement projects begun in the border zone 12 since January 1, 1994; and 13 (B) information on the incidence of air and 14 water pollution since January 1, 1990, and the 15 causes, levels, and types of pollution which have 16 occurred. 17 SEC. 104. CONSULTATION WITH CONGRESS. 18 The President shall consult regularly with the Congress regarding the negotiations described in section 102. 19 20 The United States Trade Representative shall consult with 21 the appropriate committees of Congress in the develop-
- 22 ment of any technical and conforming amendments that
- 23 may be required to carry out the provisions of this Act.
- 24 SEC. 105. DEFINITIONS.
- 25 As used in this Act:

1	(1) NAFTA.—The term "NAFTA" means the
2	North American Free Trade Agreement entered into
3	the United States, Canada, and Mexico on December
4	17, 1992.
5	(2) NAFTA PARTY.—The term "NAFTA
6	party" means the United States, Canada, or Mexico.
7	(3) United states-mexico border zone.—
8	The term "United States-Mexico border zone"
9	means the area that comprises the 12-mile zone on
10	the Mexican side of the United States-Mexico border
11	and the counties within any State of the United
12	States that are contiguous with Mexico.
14	in the control of the
13	TITLE II—WTO DISPUTE SETTLEMENT
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13	TITLE II—WTO DISPUTE SETTLEMENT
13 14	TITLE II—WTO DISPUTE SETTLEMENT REVIEW COMMISSION ACT
13 14 15	TITLE II—WTO DISPUTE SETTLEMENT REVIEW COMMISSION ACT SEC. 201. CONGRESSIONAL FINDINGS AND PURPOSE.
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1	(3) The survival of the new WTO requires the
2	continuation of both trade liberalization and the
3	ability to respond effectively to unfair or otherwise
4	harmful trade practices.
5	(4) United States support for the WTO de-
6	pends upon obtaining mutual trade benefits through
7	the openness of foreign markets and the mainte-
8	nance of effective United States and WTO remedies
9	against unfair or otherwise harmful trade practices.
10	(5) Congress passed the Uruguay Round Agree-
11	ments Act based upon its understanding that effec-
12	tive trade remedies would not be eroded. These rem-
13	edies are essential to continue the process of opening
14	foreign markets to imports of goods and services and
15	to prevent harm to American industry and agri-
16	culture, particularly through foreign dumping and
17	subsidization.
18	(6) The continued support of the Congress for
19	the WTO is dependent upon a WTO dispute settle-
20	ment system that—
21	(A) operates in a fair and impartial man-
22	ner;

(B) does not add to the obligations of or diminish the rights of the United States under the Uruguay Round Agreements; and

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- 1 (C) does not exceed its authority, scope, or 2 established standard of review.
- 3 (b) Purpose.—It is the purpose of this title to pro-
- 4 vide for the establishment of the WTO Dispute Settlement
- 5 Review Commission to achieve the goals described in sub-
- 6 section (a)(6).

7 SEC. 202. ESTABLISHMENT OF COMMISSION.

- 8 (a) Establishment.—There is established a com-
- 9 mission to be known as the WTO Dispute Settlement Re-
- 10 view Commission (hereafter in this Act referred to as the
- 11 "Commission").
- 12 (b) Membership.—
- 13 (1) Composition.—The Commission shall be
- 14 composed of five members all of whom shall be
- judges of the Federal judicial circuits and shall be
- appointed by the President, after consultation with
- the majority leader and minority leader of the House
- of Representatives, the majority leader and minority
- 19 leader of the Senate, the chairman and ranking
- 20 member of the Committee on Ways and Means of
- 21 the House of Representatives, and the chairman and
- ranking member of the Committee on Finance of the
- Senate.

1 (2) Date.—The appointments of the members 2 of the Commission shall be made no later than 60 3 days after the date of the enactment of this Act. (c) Period of Appointment; Vacancies.— (1) In General.—Members of the Commission 6 first appointed shall each be appointed for a term of 7 5 years. After the initial 5-year term, three members 8 of the Commission shall be appointed for terms of 9 3 years and the remaining two members shall be ap-10 pointed for terms of 2 years. 11 (2) Vacancies.— 12 (A) IN GENERAL.—Any vacancy on the 13 Commission shall not affect its powers, but shall be filled in the same manner as the origi-14 15 nal appointment and shall be subject to the 16 same conditions as the original appointment. 17 (B) Unexpired term.—An individual 18 chosen to fill a vacancy shall be appointed for 19 the unexpired term of the member replaced. 20 (d) Initial Meeting.—No later than 30 days after 21 the date on which all members of the Commission have been appointed, the Commission shall hold its first meet-23 ing. 24 (e) MEETINGS.—The Commission shall meet at the

call of the Chairman.

1	(f) Quorum.—A majority of the members of the
2	Commission shall constitute a quorum, but a lesser num-
3	ber of members may hold hearings.
4	(g) Chairman and Vice Chairman.—The Commis-
5	sion shall select a Chairman and Vice Chairman from
6	among its members.
7	SEC. 203. DUTIES OF THE COMMISSION.
8	(a) Review of WTO Dispute Settlement Re-
9	PORTS.—
10	(1) In General.—The Commission shall re-
11	view—
12	(A) all reports of dispute settlement panels
13	or the Appellate Body of the World Trade Or-
14	ganization in proceedings initiated by other par-
15	ties to the WTO which are adverse to the Unit-
16	ed States and which are adopted by the Dispute
17	Settlement Body, and
18	(B) upon request of the United States
19	Trade Representative, and any other report of
20	a dispute settlement panel or the Appellate
21	Body which is adopted by the Dispute Settle-
22	ment Body.
23	(2) Scope of Review.—In the case of any re-
24	port described in paragraph (1), the Commission
25	shall review the report and determine whether—

1	(A) the panel or the Appellate Body, as the
2	case may be, exceeded its authority or its terms
3	of reference;
4	(B) the panel or the Appellate Body, as
5	the case may be, added to the obligations of or
6	diminished the rights of the United States
7	under the Uruguay Round Agreement which is
8	the subject of the report;
9	(C) the panel or the Appellate Body, as the
10	case may be, acted arbitrarily or capriciously,
11	engaged in misconduct, or demonstrably de-
12	parted from the procedures specified for panels
13	and the Appellate Body in the applicable Uru-
14	guay Round Agreement; and
15	(D) the report of the panel or the Appel-
16	late Body, as the case may be, deviated from
17	the applicable standard of review, including in
18	antidumping, countervailing duty, and other un-
19	fair trade remedy cases, including the standard
20	of review set forth in article 17.6 of the Agree-
21	ment on Implementation of article VI of the
22	General Agreement on Tariffs and Trade 1994.
23	(3) Affirmative Determination.—If the
24	Commission makes an affirmative determination

with respect to the action of a panel or the Appellate

- 1 Body under subparagraph (A), (B), (C), or (D) of
- 2 paragraph (2), the Commission shall determine
- 3 whether the action of the panel or Appellate Body
- 4 materially affected the outcome of the report of the
- 5 panel or Appellate Body.
- 6 (b) Determination; Report.—
- 7 (1) Determination.—No later than 120 days
- 8 after the date on which a report of a panel or the
- 9 Appelate Body described in subsection (a)(1) is
- adopted by the Dispute Settlement Body, the Com-
- mission shall make a written determination with re-
- spect to matters described in subsections (a)(2) and
- 13 (a)(3).
- 14 (2) Reports.—The Commission shall report
- the determinations described in paragraph (1) to the
- 16 Committee on Ways and Means of the House of
- 17 Representatives and the Committee on Finance of
- the Senate.
- 19 SEC. 204. POWERS OF THE COMMISSION.
- 20 (a) Hearings.—The Commission may hold such
- 21 hearings, sit and act at such times and places, take such
- 22 testimony, and receive such evidence as the Commission
- 23 considers advisable to carry out the purposes of this Act.
- 24 (b) Information From Interested Parties and
- 25 Federal Agencies.—

- (1) Notice of Panel or appellate Body Report.—The United States Trade Representative shall advise the Commission no later than 5 days after the date the Dispute Settlement Body adopts the report of a panel or the Appellate Body that is adverse to the United States and shall immediately publish notice of such advice in the Federal Register, along with notice of an opportunity for interested parties to submit.
 - (2) Submissions and requests for information.—Any interested party may submit comments to the Commission regarding the panel or Appellate Body report. The Commission may also secure directly from any Federal department or agency such information as the Commission considers necessary to carry out the provisions of this Act. Upon request of the Chairman of the Commission, the head of such department or agency shall furnish such information to the Commission.
 - (3) Access to panel and appellate body documents.—The United States Trade Representative shall make available to the Commission all submissions and relevant documents relating to the panel or Appellate Body report, including any information contained in such submissions identified by

- the provider of the information as proprietary information or information treated as confidential by a foreign government.
- 4 SEC. 205. REVIEW OF DISPUTE SETTLEMENT PROCEDURES
- 5 AND PARTICIPATION IN THE WTO.
- 6 (a) Affirmative Report by Commission.—
 - (1) In General.—If a joint resolution described in subsection (b)(1) is enacted into law pursuant to the provisions of subsection (c), the United States Trade Representative shall undertake negotiations to amend or modify the rules and procedures of the dispute settlement understanding to which such joint resolution relates.
 - (2) Three affirmative reports by commission.—If a joint resolution described in subsection (b)(2) is enacted into law pursuant to the provisions of subsection (c), the approval of the Congress, provided under section 101(a) of the Uruguay Round Agreements Act, of the WTO Agreement shall cease to be effective in accordance with the provisions of the joint resolution and the United States shall cease to be a member of the WTO.
- 23 (b) Joint Resolution Described.—

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(1) In general.—For purposes of subsection (a)(1), a joint resolution is described in this paragraph if it is a joint resolution of the two Houses of Congress and the matter after the resolving clause of such a joint resolution is as follows: "That the Congress authorizes and directs the United States Trade Representative to undertake negotiations to amend or modify the rules and procedures of the Understanding on Rules and Procedures Governing the Settlement of Disputes relating to XX with respect to the affirmative determination submitted to the Congress by the WTO Dispute Settlement Review Commission on XX," the first blank space being filled with the specific rules and procedures with respect to which Trade Representative is to undertake negotiations and the second blank space being filled with the date of the affirmative determination submitted to the Congress by the Commission pursuant to section 4(b) which has given rise to the joint resolution.

(2) WITHDRAWAL RESOLUTION.—For purposes of subsection (a)(2), a joint resolution is described in this paragraph if it is a joint resolution of the two Houses of Congress and the matter after the resolving clause of such joint resolution is as follows:

1 "That the Congress authorizes and directs the Unit-2 ed States Trade Representative to undertake nego-3 tiations to amend or modify the rules and procedures of the Understanding on Rules and Proce-5 dures Governing the Settlement of Disputes relating 6 to XX with respect to the affirmative report submit-7 ted to the Congress by the WTO Dispute Settlement 8 Review Commission on XX and if such negotiations 9 do not result in a solution that the Trade Represent-10 ative, by XX, certifies to the Congress is satisfac-11 tory, the Congress withdraws its approval, provided 12 under section 101(a) of the Uruguay Round Agree-13 ments Act, of the WTO Agreement as defined in 14 section 2(9) of the Act", the first blank space being 15 filled with the specific rules and procedures with re-16 spect to which the Trade Representative is to under-17 take negotiations, the second blank space being filled 18 with the date of the affirmative determination sub-19 mitted to the Congress by the Commission pursuant 20 to section 4(b) which has given rise to the joint reso-21 lution, and the third blank space being filled with 22 the date the Congress withdraws its approval of the 23 WTO Agreement.

(c) Procedural Provisions.—

- 1 (1) IN GENERAL.—The requirements of this 2 subsection are met if the joint resolution is enacted 3 in accordance with this subsection, and—
 - (A) in the case of a joint resolution described in subsection (b)(1), the Congress adopts and transmits the joint resolution to the President before the end of the 90-day period (excluding any day described in section 154(b) of the Trade Act of 1974) beginning on the date on which the Congress receives an affirmative determination from the Commission described in section 4(b), or
 - (B) in the case of a joint resolution described in subsection (b)(2), the Commission has made 3 affirmative determinations described in section 4(b) during a 5-year period, and the Congress adopts and transmits the joint resolution to the President before the end of the 90-day period (excluding any day described in section 154(b) of the Trade Act of 1974) beginning on the date on which the Congress receives the third such affirmative determination.
 - (2) PRESIDENTIAL VETO.—In any case in which the President vetoes the joint resolution, the

requirements of this subsection are met if each House of Congress votes to override that veto on or before the later of the last day of the 90-day period referred to in subparagraph (A) or (B) of paragraph (1), whichever is applicable, or the last day of the 15-day period (excluding any day described in section 154(b) of the Trade Act of 1974) beginning on the date on which the Congress receives the veto message from the President.

(3) Introduction.—

- (A) Time.—A joint resolution to which this section applies may be introduced at any time on or after the date on which the Commission transmits to the Congress an affirmative determination described in section 4(b), and before the end of the 90-day period referred to in subparagraph (A) or (B) of paragraph (1), as the case may be.
- (B) ANY MEMBER MAY INTRODUCE.—A joint resolution described in subsection (b) may be introduced in either House of the Congress by any Member of such House.
- 23 (4) Expedited procedures.—

- (A) GENERAL RULE.—Subject to the pro-visions of this subsection, the provisions of sub-sections (b), (d), (e), and (f) of section 152 of the Trade Act of 1974 (19 U.S.C. 2192 (b), (d), (e), and (f)) apply to joint resolutions de-scribed in subsection (b) to the same extent as such provisions apply to resolutions under such section.
 - (B) Report of discharge of committee.—If the committee of either House to which a joint resolution has been referred has not reported it by the close of the 45th day after its introduction (excluding any day described in section 154(d) of the Trade Act of 1974), such committee shall be automatically discharged from further consideration of the joint resolution and it shall be placed on the appropriate calendar.
 - (C) FINANCE AND WAYS AND MEANS COM-MITTEES.—It is not in order for—
 - (i) the Senate to consider any joint resolution unless it has been reported by the Committee on Finance or the committee has been discharged under subparagraph (B); or

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1	(ii) the House of Representatives to
2	consider any joint resolution unless it has
3	been reported by the Committee on Ways
4	and Means or the committee has been dis-
5	charged under subparagraph (B).
6	(D) Special rules for house.—A mo-
7	tion in the House of Representatives to proceed
8	to the consideration of a joint resolution may
9	only be made on the second legislative day after
10	the calendar day on which the Member making
11	the motion announces to the House his or her
12	intention to do so.
13	(5) Consideration of second resolution
14	NOT IN ORDER.—It shall not be in order in either
15	the House of Representatives or the Senate to con-
16	sider a joint resolution (other than a joint resolution
17	received from the other House), if that House has
18	previously adopted a joint resolution under this sec-
19	tion relating to the same matter.
20	(d) Rules of House of Representatives and
21	Senate.—This section is enacted by the Congress—
22	(1) as an exercise of the rulemaking power of
23	the House of Representatives and the Senate, re-

spectively, and as such is deemed a part of the rules

- 1 of each House, respectively, and such procedures su-
- 2 persede other rules only to the extent that they are
- 3 inconsistent with such other rules; and
- 4 (2) with the full recognition of the constitu-
- 5 tional right of either House to change the rules (so
- far as relating to the procedures of that House) at
- 7 any time, in the same manner, and to the same ex-
- 8 tent as any other rule of that House.

9 SEC. 206. PARTICIPATION IN WTO PANEL PROCEEDINGS.

- 10 (a) IN GENERAL.—If the United States Trade Rep-
- 11 resentative, in proceedings before a dispute settlement
- 12 panel or the Appellate Body of the WTO, seeks—
- (1) to enforce United States rights under a
- multilateral trade agreement; or
- 15 (2) to defend a challenged action or determina-
- tion of the United States Government;
- 17 a private United States person that is supportive of the
- 18 United States Government's position before the panel or
- 19 Appellate Body and that has a direct economic interest
- 20 in the panel's or Appellate Body's resolution of the mat-
- 21 ters in dispute shall be permitted to participate in con-
- 22 sultations and panel proceedings. The Trade Representa-
- 23 tive shall issue regulations, consistent with subsections (b)
- 24 and (c), ensuring full and effective participation by any
- 25 such private person.

1	(b) Access to Information.—The United States
2	Trade Representative shall make available to persons de-
3	scribed in subsection (a) all information presented to or
4	otherwise obtained by the Trade Representative in connec-
5	tion with a WTO dispute settlement proceeding. The Unit-
6	ed States Trade Representative shall promulgate regula-
7	tions implementing a protective order system to protect
8	information designated by the submitting member as con-
9	fidential.
10	(c) Participation in Panel Process.—Upon re-
11	quest from a person described in subsection (a), the Unit-
12	ed States Trade Representative shall—
13	(1) consult in advance with such person regard-
14	ing the content of written submissions from the
15	United States to the WTO panel concerned or to the
16	other member countries involved;
17	(2) include, where appropriate, such person or
18	its appropriate representative as an advisory mem-
19	ber of the delegation in sessions of the dispute set-
20	tlement panel;
21	(3) allow such special delegation member, where
22	such member would bring special knowledge to the
23	proceeding, to appear before the panel, directly or
24	through counsel, under the supervision of respon-

sibility United States Government officials; and

- 1 (4) in proceedings involving confidential infor-2 mation, allow appearance of such person only
- 3 through counsel as a member of the special delega-
- 4 tion.

5 SEC. 207. DEFINITIONS.

- 6 For purposes of this Act:
- 7 (1) APPELLATE BODY.—The term "Appellate
- 8 Body" means the Appellate Body established under
- 9 article 17.1 of the Dispute Settlement Understand-
- 10 ing.
- 11 (2) Adverse to the united states.—The
- term "adverse to the United States" includes any re-
- port which holds any law, regulation, or application
- thereof by a government agency to be inconsistent
- with international obligations under a Uruguay
- Round Agreement (or a nullification or impairment
- thereof), whether or not there are other elements of
- 18 the decision which favor arguments made by the
- 19 United States.
- 20 (3) DISPUTE SETTLEMENT PANEL; PANEL.—
- The terms "dispute settlement panel" and "panel"
- mean a panel established pursuant to article 6 of the
- 23 Dispute Settlement Understanding.

- 1 (4) DISPUTE SETTLEMENT BODY.—The term
 2 "Dispute Settlement Body" means the Dispute Set3 tlement Body administering the rules and proce4 dures set forth in the Dispute Settlement Under5 standing.
 - (5) DISPUTE SETTLEMENT UNDERSTANDING.—
 The term "Dispute Settlement Understanding"
 means the understanding on rules and procedures
 governing the settlement of disputes referred to in
 section 101(d)(16) of the Uruguay Round Agreements Act.
 - (6) URUGUAY ROUND AGREEMENT.—The term "Uruguay Round Agreement" means any of the agreements described in section 101(d) of the Uruguay Round Agreements Act.
 - (7) WORLD TRADE ORGANIZATION; WTO.—The term "World Trade Organization" and "WTO" mean the organization established pursuant to the WTO Agreement.
 - (8) WTO AGREEMENT.—The term "WTO Agreement" means the Agreement Establishing the World Trade Organization entered into on April 15, 1994.