H. R. 4591

To amend title XVIII of the Social Security Act to provide for home health case manager services under the Medicare Program.

IN THE HOUSE OF REPRESENTATIVES

SEPTEMBER 17, 1998

Mr. Stark (for himself and Mr. Cardin) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend title XVIII of the Social Security Act to provide for home health case manager services under the Medicare Program.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; FINDINGS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Medicare Home Health Case Manager Act of 1998".
- 6 (b) FINDINGS.—The Congress finds as follows:
- 7 (1) A Medicare beneficiary experiencing a se-
- 8 vere or chronic illness faces a bewildering array of

- home health and post-acute care hospital services at a time in life when the Medicare beneficiary is least able to "manage" the choices, especially for beneficiaries who do not have family members to help them consider the choices.
 - (2) Such a Medicare beneficiary may be unaware of the financial relationships between institutions and agencies which may cause the patient to be referred for home health services that are unnecessary or not furnished in the most appropriate setting.
 - (3) Medicare fee-for-service does not currently have a system in which a physician or other health care provider is encouraged to guide the patient through this maze of services and help ensure that choices are made that maximize benefits while minimizing costs.
 - (4) Chronically ill medicare patients need an independent ombudsman to help develop a plan of care and to periodically adjust the plan for the sole benefit of the patient and the patient's family.

1	SEC. 2. ESTABLISHMENT OF MEDICARE HOME HEALTH
2	CARE CASE MANAGERS FOR LONG TERM
3	HOME HEALTH SPELLS OF ILLNESS.
4	(a) Requirement for Case Management Plan
5	FOR BENEFICIARIES REQUIRING EXTENDED HOME
6	HEALTH SERVICES.—
7	(1) In general.—Section 1861(m) of the So-
8	cial Security Act (42 U.S.C. 1395x(m)) is amended,
9	in the matter preceding paragraph (1), by inserting
10	after "under a plan (for furnishing such items and
11	services to such individual) established and periodi-
12	cally reviewed by a physician" the following: "and,
13	in the case of such services furnished (or likely to
14	be required to be furnished) for an extended period
15	(as defined by the Secretary in regulations), under
16	a home health case management plan (as defined in
17	subsection $(uu)(2)$ established by a home health
18	case manager (as defined in subsection $(uu)(1)$) in
19	consultation with the physician and, if available, the
20	family of the individual".
21	(2) Definitions.—Section 1861 of such Act
22	(42 U.S.C. 1395x) is amended by adding at the end
23	the following new subsection:

1	"Home Health Case Manager
2	"(uu)(1) The term 'home health case manager
3	means a public agency or private organization (or a sub-
4	division thereof) that—
5	"(A) develops, coordinates, and monitors the
6	delivery of home health services by home health
7	agencies to an individual;
8	"(B) has experience and expertise in the fur-
9	nishing of home health services; and
10	"(C) meets such other standards as the Sec-
11	retary finds necessary for the effective and efficient
12	development and oversight of home health case man-
13	agement plans and to ensure the health and safety
14	of individuals furnished services under such a plan
15	"(2) The term 'home health case management plan
16	means a structured plan for the delivery of home health
17	services that is developed by a home health case manager
18	after consultation with the physician and, if available, the
19	family of the individual involved.
20	"(3) The term 'home health case manager services
21	means the development, coordination, and monitoring of
22	a home health case management plan for an individual
23	furnished (or likely to be required to be furnished) home
24	health services for an extended period (as defined by the

- 1 Secretary in regulations under subsection (m)) and in-2 cludes the periodic review of such a plan.".
- 3 (3) Guidance on initiation of case man4 Ager services.—The Secretary of Health and
 5 Human Services shall provide guidance on the proc6 ess or processes that may be used to identify Medi7 care beneficiaries requiring home health services for
 8 extended periods and to develop home health case
 9 management plans on a timely basis.
- 10 (4) LIMITATION ON REFERRALS.—Section 1877
 11 of the Social Security Act (42 U.S.C. 1395nn) shall
 12 apply to a referral by a home health case manager
 13 to a home health agency in the same manner as
 14 such section applies to a referral by a physician to
 15 an entity described in section 1877(a)(2) of such
 16 Act.
- 17 (b) COVERAGE OF AND PAYMENT FOR HOME 18 HEALTH CASE MANAGER SERVICES.—
- 19 (1) Part A.—
- 20 (A) COVERAGE.—Section 1812(a)(3) of 21 such Act (42 U.S.C. 1395d(a)(3)) is amended 22 by inserting before the semicolon ", and home 23 health case manager services (as defined in sec-24 tion 1861(uu)(3))".

1 (B) ELIGIBILITY.—Section 1814(a)(2)(C)2 of such Act (42 U.S.C. 1395f(a)(2)(C)) is amended by inserting "and, in the case of such 3 4 services furnished for an extended period (as 5 defined by the Secretary under section 6 1861(m)), under a home health case manage-7 ment plan that has been established and peri-8 odically reviewed by a home health case man-9 ager" after "is periodically reviewed by a physician". 10 11 (C) PAYMENT.—Section 1812 of such Act (42 U.S.C. 1395d) is amended by adding at the 12 13 end the following new subsection: 14 "(h)(1) Payment under this part for home health 15 case manager services (as defined in section 1861(uu)(3)) shall be made pursuant to the fee schedule established by 16 17 the Secretary under section 1834(m). 18 "(2)(A) Payment may be made under this title for home health case manager services in the case of an indi-19 20 vidual only— 21 "(i) for the initial development of the home 22 health case management plan for the individual, and 23 "(ii) for the subsequent review and modification 24 of such plan, as provided by the Secretary in regula-25 tions.".

1	(2) Coverage under part b.—
2	(A) In General.—Section 1832(a)(2)(A)
3	of such Act $(42 \text{ U.S.C. } 1395k(a)(2)(A))$ is
4	amended by inserting before the semicolon ",
5	and home health case manager services (as de-
6	fined in section 1861(uu)(3))".
7	(B) Eligibility.—Section 1835(a)(2) of
8	such Act (42 U.S.C. 1395n(a)(2)) is amended
9	by inserting "and, in the case of such services
10	furnished for an extended period (as defined by
11	the Secretary under section 1861(m)), under a
12	home health case management plan that has
13	been established and periodically reviewed by a
14	home health case manager" after "is periodi-
15	cally reviewed by a physician".
16	(C) Payment.—Section 1833 of such Act
17	(42 U.S.C. 1395l) is amended—
18	(i) in subsection (a)(2)—
19	(I) by striking "and" at the end
20	of subparagraph (F);
21	(II) by adding "and" at the end
22	of subparagraph (G); and
23	(III) by adding after subpara-
24	graph (G) the following new subpara-
25	graph:

1	"(H) subject to subsection (u), with re-
2	spect to home health case manager services (as
3	defined in section 1861(uu)(3), the amount de-
4	termined under the fee schedule established
5	under section 1834(m);", and
6	(ii) by adding at the end the following
7	new subsection:
8	"(u)(1) Payment may be made under this title for
9	home health case manager services in the case of an indi-
10	vidual only—
11	"(A) for the initial development of the home
12	health case management plan for the individual, and
13	"(B) for the subsequent review and modifica-
14	tion of such plan, as provided by the Secretary in
15	regulations.".
16	(3) Establishment of Fee Schedule.—
17	Section 1834 of such Act (42 U.S.C. 1395m) is
18	amended by adding at the end the following new sec-
19	tion:
20	"(m) Establishment of Fee Schedule for
21	Home Health Case Manager Services.—
22	"(1) In General.—The Secretary shall estab-
23	lish a fee schedule for payment for home health case
24	manager services. Such schedule may provide for
25	rates that differ for such services that comprise the

- establishment of a home health case management plan and that comprise review and modification of such a plan.
 - "(2) Considerations.—In establishing such fee schedule, the Secretary shall consider appropriate regional and operational differences and adjustments to payment rates to account for inflation and other relevant factors.
 - "(3) Consultation.—In establishing the fee schedule for home health case manager services under this subsection, the Secretary shall consult with appropriate organizations representing individuals and entities who furnish referral services for home health services and share with such organizations relevant data in establishing such schedule.".

(c) Effective Dates.—

- (1) REQUIREMENT OF CASE MANAGEMENT PLAN.—The amendment made by subsection (a)(1) applies with respect to home health services furnished on or after October 1, 2000.
- (2) PAYMENT FOR CASE MANAGER SERVICES.—
 The amendments made by subsection (b) apply to home health case manager services furnished on or after 6 months before the effective date specified in paragraph (1).

1	SEC. 3. REPORT TO CONGRESS ON FEASIBILITY OF CASE
2	MANAGERS WITH RESPECT TO OTHER MEDI-
3	CARE SERVICES.
4	(a) STUDY.—The Secretary of Health and Human
5	Services shall conduct a study of the types of services con-
6	sisting of post-acute hospital care furnished under the
7	Medicare program under title XVIII of the Social Security
8	Act to determine whether use of case managers and case
9	management plans similar to home health case managers
10	(as defined in section 1861(uu)(1)) and home health case
11	management plans (as defined in section 1861(uu)(2)) is
12	feasible and appropriate for each such type of service. In
13	conducting the study, the Secretary shall also determine
14	whether such case managers and case management plans
15	may improve quality of care and patient outcomes under
16	the medicare program, may result in cost savings to the
17	program, and may reduce incidents of waste, fraud and
18	abuse against the program.
19	(b) REPORT.—Not later than January 1, 2001, the
20	Secretary shall submit to Congress a report containing the
21	determinations made pursuant to the study conducted
22	under subsection (a) and any recommendations for legisla-
23	tive and administrative action the Secretary deems appro-
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