105TH CONGRESS 1ST SESSION

H. R. 446

To amend the Internal Revenue Code of 1986 to encourage savings and investment through individual retirement accounts, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

January 9, 1997

Mr. Thomas (for himself, Mr. Neal of Massachusetts, Mr. Ensign, Mr. Bereuter, Mr. English of Pennsylvania, Mr. Gejdenson, Mr. McIntosh, Mr. Livingston, Mr. Ehrlich, Mr. Herger, Mr. McGovern, Mr. Frost, Mr. Cook, Mrs. Emerson, Ms. Dunn, Mr. Crane, Mr. Graham, Mr. Green, Mr. McCrery, Mr. Saxton, Mr. Barrett of Nebraska, and Mr. Bartlett of Maryland) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to encourage savings and investment through individual retirement accounts, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Savings and Investment Incentive Act of 1997".

1	(b) Amendment of 1986 Code.—Except as other-
2	wise expressly provided, whenever in this Act an amend-
3	ment or repeal is expressed in terms of an amendment
4	to, or repeal of, a section or other provision, the reference
5	shall be considered to be made to a section or other provi-
6	sion of the Internal Revenue Code of 1986.
7	TITLE I—RETIREMENT SAVINGS
8	INCENTIVES
9	Subtitle A—Restoration of IRA
10	Deduction
11	SEC. 101. RESTORATION OF IRA DEDUCTION.
12	(a) Modifications of Restrictions on Active
13	Participants.—
14	(1) Increase in income limits applicable
15	TO ACTIVE PARTICIPANTS.—Subparagraph (B) of
16	section 219(g)(3) (relating to applicable dollar
17	amount) is amended to read as follows:
18	"(B) APPLICABLE DOLLAR AMOUNT.—The
19	term 'applicable dollar amount' means the
20	following:
21	"(i) In the case of a taxpayer filing a
22	joint return:
	"For taxable years beginning in: dollar amount is: 1997
	1998
	1999
	2000

1	"(ii) In the case of any other taxpayer
2	(other than a married individual filing a
3	separate return):
	### The applicable dollar amount is: 1997
	1999 \$100,000 2000 \$125,000.
4	"(iii) In the case of a married individ-
5	ual filing a separate return, zero.".
6	(2) Limitations for active participation
7	NOT BASED ON SPOUSE'S PARTICIPATION.—Para-
8	graph (1) of section 219(g) (relating to limitation on
9	deduction for active participants in certain pension
10	plans) is amended by striking "or the individual's
11	spouse".
12	(b) Repeal of Restrictions on Active
13	Participants.—
14	(1) In general.—Section 219 (relating to de-
15	duction for retirement savings), as amended by sec-
16	tion 102, is amended by striking subsection (g) and
17	by redesignating subsections (h) and (i) as sub-
18	section (g) and (h), respectively.
19	(2) Technical and conforming amend-
20	MENTS.—
21	(A) Subsection (f) of section 219 is amend-
22	ed by striking paragraph (7).

1	(B) Paragraph (5) of section 408(d) is
2	amended by striking the last sentence.
3	(C) Section 408(o) is amended by adding
4	at the end the following new paragraph:
5	"(5) TERMINATION.—This subsection shall not
6	apply to any designated nondeductible contribution
7	for any taxable year beginning after December 31,
8	2000.".
9	(D) Sections $408A(c)(2)(A)$ and
10	4973(b)(2)(B)(ii), as added by section 111, are
11	each amended by striking "(computed without
12	regard to subsection (g) of such section)".
13	(c) Effective Dates.—
14	(1) IN GENERAL.—The amendments made by
15	subsection (a) shall apply to taxable years beginning
16	after December 31, 1996.
17	(2) Termination.—The amendments made by
18	subsection (b) shall apply to taxable years beginning
19	after December 31, 2000.
20	SEC. 102. INFLATION ADJUSTMENT FOR DEDUCTIBLE
21	AMOUNT.
22	(a) In General.—Section 219 is amended by redes-
23	ignating subsection (h) as subsection (i) and by inserting
24	after subsection (g) the following new subsection:

- 5 1 "(h) Cost-of-Living Adjustments.—In the case of any taxable year beginning in a calendar year after 3 1997, the \$2,000 amount under subsection (b)(1)(A) shall 4 be increased by an amount equal to the product of \$2,000 and the cost-of-living adjustment determined under section 1(f)(3) for the calendar year in which the taxable year 6 begins, except that subparagraph (B) thereof shall be ap-8 plied by substituting '1996' for '1992'. If the amount to which \$2,000 would be increased under the preceding sen-10 tence is not a multiple of \$500, such amount shall be rounded to the next lower multiple of \$500." 12 (b) Conforming Amendments.— 13 (1) Section 408(a)(1) is amended by striking "in excess of \$2,000 on behalf of any individual" 14 15 and inserting "on behalf of any individual in excess
- 18 (2) Section 408(b)(2)(B) is amended by strik-19 ing "\$2,000" and inserting "the dollar amount in 20 effect under section 219(b)(1)(A)".

section 219(b)(1)(A)".

of the amount in effect for such taxable year under

21 (3) Section 408(j) is amended by striking 22 "\$2,000".

16

17

1	SEC. 103. CERTAIN COINS AND BULLION NOT TREATED AS
2	COLLECTIBLES.
3	(a) In General.—Paragraph (3) of section 408(m)
4	(relating to exception for certain coins) is amended to read
5	as follows:
6	"(3) Exception for certain coins and bul-
7	LION.—For purposes of this subsection, the term
8	'collectible' shall not include—
9	"(A) any coin certified by a recognized
10	grading service and traded on a nationally rec-
11	ognized electronic network, or listed by a recog-
12	nized wholesale reporting service, and—
13	"(i) which is or was at any time legal
14	tender in the country of issuance, or
15	"(ii) issued under the laws of any
16	State, and
17	"(B) any gold, silver, platinum, or palla-
18	dium bullion (whether fabricated in the form of
19	a coin or otherwise) of a fineness equal to or
20	exceeding the minimum fineness required for
21	metals which may be delivered in satisfaction of
22	a regulated futures contract subject to regula-
23	tion by the Commodity Futures Trading Com-
24	mission under the Commodity Exchange Act,

- 1 if such coin or bullion is in the physical possession
- 2 of a trustee described under subsection (a) of this
- 3 section.".
- 4 (b) Effective Date.—The amendment made by
- 5 this section shall apply to taxable years beginning after
- 6 December 31, 1996.

7 Subtitle B—Nondeductible Tax-

8 Free IRAs

- 9 SEC. 111. ESTABLISHMENT OF NONDEDUCTIBLE TAX-FREE
- 10 INDIVIDUAL RETIREMENT ACCOUNTS.
- 11 (a) IN GENERAL.—Subpart A of part I of subchapter
- 12 D of chapter 1 (relating to pension, profit-sharing, stock
- 13 bonus plans, etc.) is amended by inserting after section
- 14 408 the following new section:
- 15 "SEC. 408A. IRA PLUS ACCOUNTS.
- 16 "(a) General Rule.—Except as provided in this
- 17 section, an IRA Plus account shall be treated for purposes
- 18 of this title in the same manner as an individual retire-
- 19 ment plan.
- 20 "(b) IRA Plus Account.—For purposes of this
- 21 title, the term 'IRA Plus account' means an individual re-
- 22 tirement plan (as defined in section 7701(a)(37)) which
- 23 is designated (in such manner as the Secretary may pre-
- 24 scribe) at the time of establishment of the plan as an IRA
- 25 Plus account.

1	"(c) Treatment of Contributions.—
2	"(1) No deduction allowed.—No deduction
3	shall be allowed under section 219 for a contribution
4	to an IRA Plus account.
5	"(2) Contribution limit.—The aggregate
6	amount of contributions for any taxable year to all
7	IRA Plus accounts maintained for the benefit of an
8	individual shall not exceed the excess (if any) of—
9	"(A) the maximum amount allowable as a
10	deduction under section 219 with respect to
11	such individual for such taxable year (computed
12	without regard to subsection (g) of such sec-
13	tion), over
14	"(B) the amount so allowed.
15	"(3) Contributions permitted after age
16	$70\frac{1}{2}$.—Contributions to an IRA Plus account may be
17	made even after the individual for whom the account
18	is maintained has attained age $70\frac{1}{2}$.
19	"(4) Mandatory distribution rules not
20	TO APPLY, ETC.—
21	"(A) IN GENERAL.—Except as provided in
22	subparagraph (B), subsections (a)(6) and (b)(3)
23	of section 408 (relating to required distribu-
24	tions) and section 4974 (relating to excise tax

1	on certain accumulations in qualified retirement
2	plans) shall not apply to any IRA Plus account.
3	"(B) Post-death distributions.—Rules
4	similar to the rules of section 401(a)(9) (other
5	than subparagraph (A) thereof) shall apply for
6	purposes of this section.
7	"(5) Rollover contributions.—
8	"(A) In general.—No rollover contribu-
9	tion may be made to an IRA Plus account un-
10	less it is a qualified rollover contribution.
11	"(B) Coordination with Limit.—A
12	qualified rollover contribution shall not be taken
13	into account for purposes of paragraph (2).
14	"(6) Time when contributions made.—For
15	purposes of this section, the rule of section 219(f)(3)
16	shall apply.
17	"(d) Distribution Rules.—For purposes of this
18	title—
19	"(1) General rules.—
20	"(A) Exclusions from gross income.—
21	Any qualified distribution from an IRA Plus ac-
22	count shall not be includible in gross income.
23	"(B) Nonqualified distributions.—In
24	applying section 72 to any distribution from an

1	IRA Plus account which is not a qualified dis-
2	tribution, such distribution shall be treated as
3	made from contributions to the IRA Plus ac-
4	count to the extent that such distribution, when
5	added to all previous distributions from the
6	IRA Plus account, does not exceed the aggre-
7	gate amount of contributions to the IRA Plus
8	account. For purposes of the preceding sen-
9	tence, all IRA Plus accounts maintained for the
10	benefit of an individual shall be treated as 1
11	account.
12	"(C) Exception from penalty tax.—
13	Section 72(t) shall not apply to any qualified
14	distribution from an IRA Plus account.
15	"(2) QUALIFIED DISTRIBUTION.—For purposes
16	of this subsection—
17	"(A) IN GENERAL.—The term 'qualified
18	distribution' means any payment or
19	distribution—
20	"(i) made on or after the date or
21	which the individual attains age 59½,
22	"(ii) made to a beneficiary (or to the
23	estate of the individual) on or after the
24	death of the individual,

1	"(iii) attributable to the individual's
2	being disabled (within the meaning of sec-
3	tion $72(m)(7)$, or
4	"(iv) which is a qualified special pur-
5	pose distribution.
6	"(B) CERTAIN DISTRIBUTIONS WITHIN 5
7	YEARS.—A payment or distribution shall not be
8	treated as a qualified distribution under clause
9	(i) of subparagraph (A) if—
10	"(i) it is made within the 5-taxable
11	year period beginning with the 1st taxable
12	year for which the individual made a con-
13	tribution to an IRA Plus account (or such
14	individual's spouse made a contribution to
15	an IRA Plus account) established for such
16	individual, or
17	"(ii) in the case of a payment or dis-
18	tribution properly allocable (as determined
19	in the manner prescribed by the Secretary)
20	to a qualified rollover contribution (or in-
21	come allocable thereto), it is made within
22	the 5-taxable year period beginning with
23	the taxable year in which the rollover con-
24	tribution was made.

1	Clause (ii) shall not apply to a qualified rollover
2	contribution from an IRA plus account.
3	"(3) Rollovers.—
4	"(A) In General.—Paragraph (1) shall
5	not apply to any distribution which is trans-
6	ferred in a qualified rollover contribution to an
7	IRA Plus account.
8	"(B) Income inclusion for rollovers
9	FROM NON-PLUS IRAS.—In the case of any
10	qualified rollover contribution from an individ-
11	ual retirement plan (other than an IRA Plus
12	account) to an IRA Plus account established for
13	the benefit of the payee or distributee, as the
14	case may be—
15	"(i) sections $72(t)$ and $408(d)(3)$ shall
16	not apply, and
17	"(ii) in any case where such contribu-
18	tion is made before January 1, 1999, any
19	amount required to be included in gross in-
20	come by reason of this paragraph shall be
21	so included ratably over the 4-taxable year
22	period beginning with the taxable year in
23	which the payment or distribution is made.
24	"(C) Additional reporting require-
25	MENTSThe Secretary shall require that

trustees of IRA Plus accounts, trustees of individual retirement plans, or both, whichever is
appropriate, shall include such additional information in reports required under section 408(i)
as is necessary to ensure that amounts required
to be included in gross income under subparagraph (B) are so included.

- "(4) QUALIFIED SPECIAL PURPOSE DISTRIBUTION.—For purposes of this section, the term 'qualified special purpose distribution' means any distribution to which subparagraph (B), (D), or (E) of section 72(t)(2) applies.
- 13 "(e) QUALIFIED ROLLOVER CONTRIBUTION.—For 14 purposes of this section—
- "(1) IN GENERAL.—The term 'qualified rollover 15 16 contribution' means a rollover contribution to an 17 IRA Plus account from another such account, or 18 from an individual retirement plan, but only if such 19 rollover contribution meets the requirements of sec-20 tion of 408(d)(3). For section purposes 21 408(d)(3)(B), there shall be disregarded any quali-22 fied rollover contribution from an individual retire-23 ment plan to an IRA Plus account.
- 24 "(2) Conversions.—The conversion of an indi-25 vidual retirement plan to an IRA Plus account shall

8

9

10

11

12

1	be treated as if it were a qualified rollover
2	contribution."
3	(b) Excess Distributions Tax Not To Apply.—
4	(1) Subparagraph (A) of section 4980A(d)(3) is
5	amended by inserting "(other than IRA Plus ac-
6	counts described in section 408A(b))" after "retire-
7	ment plans''.
8	(2) Section 4980A(e)(1) is amended by adding
9	at the end the following flush sentence:
10	"Such term shall not include any amount distributed
11	from an IRA Plus account or any qualified rollover
12	contribution (as defined in section 408A(e)) from an
13	individual retirement plan to an IRA Plus account."
14	(e) Excess Contributions.—Section 4973(b) is
15	amended to read as follows:
16	"(b) Excess Contributions.—For purposes of this
17	section—
18	"(1) IN GENERAL.—In the case of individual re-
19	tirement accounts or individual retirement annuities,
20	the term 'excess contributions' means the sum of—
21	"(A) the amount determined under para-
22	graph (2) for the taxable year, plus
23	"(B) the carryover amount determined
24	under paragraph (3) for the taxable year.

1	"(2) Current Year.—The amount determined
2	under this paragraph for any taxable year is an
3	amount equal to the sum of—
4	"(A) the excess (if any) of—
5	"(i) the amount contributed for the
6	taxable year to the accounts or for the an-
7	nuities or bonds (other than IRA Plus ac-
8	counts), over
9	"(ii) the amount allowable as a deduc-
10	tion under section 219 for the taxable
11	year, plus
12	"(B) the excess (if any) of—
13	"(i) the amount described in clause (i)
14	(taking into account contributions to IRA
15	Plus accounts) contributed for the taxable
16	year, over
17	"(ii) the amount allowable as a deduc-
18	tion under section 219 for the taxable year
19	(computed without regard to subsection (g)
20	of such section).
21	"(3) Carryover amount.—The carryover
22	amount determined under this paragraph for any
23	taxable year is the amount determined under para-
24	graph (2) for the preceding taxable year, reduced by
25	the sum of—

1	"(A) the distributions out of the account
2	for the taxable year which were included in the
3	gross income of the payee under section
4	408(d)(1),
5	"(B) the distributions out of the account
6	for the taxable year to which section 408(d)(5)
7	applies, and
8	"(C) the excess (if any) of the amount de-
9	termined under paragraph (2)(B)(ii) over the
10	amount determined under paragraph (2)(B)(i).
11	"(4) Special rules.—For purposes of this
12	subsection—
13	"(A) ROLLOVER CONTRIBUTIONS.—Roll-
14	over distributions described in sections 402(c),
15	403(a)(4), 403(b)(8), 408(d)(3), and 408A(e)
16	shall not be taken into account.
17	"(B) Contributions returned before
18	DUE DATE.—Any contribution which is distrib-
19	uted from an individual retirement plan in a
20	distribution to which section 408(d)(4) applies
21	shall not be taken into account.
22	"(C) Excess contributions treated as
23	CONTRIBUTIONS.—In applying paragraph

1	(3)(C), the determination as to amounts con-
2	tributed for a taxable year shall be made with-
3	out regard to section 219(f)(6)."
4	(d) Spousal IRA.—Clause (ii) of section
5	219(c)(1)(B) is amended to read as follows:
6	"(ii) the compensation includible in
7	the gross income of such individual's
8	spouse for the taxable year reduced by—
9	"(I) the amount allowed as a de-
10	duction under subsection (a) to such
11	spouse for such taxable year, and
12	"(II) the amount of any contribu-
13	tion on behalf of such spouse to an
14	IRA Plus account under section 408A
15	for such taxable year."
16	(e) Conforming Amendment.—The table of sec-
17	tions for subpart A of part I of subchapter D of chapter
18	1 is amended by inserting after the item relating to section
19	408 the following new item:
	"Sec. 408A. IRA Plus accounts."
20	(f) Effective Date.—The amendments made by
21	this section shall apply to taxable years beginning after
22	December 31, 1996.

1	TITLE II—PENALTY-FREE
2	DISTRIBUTIONS
3	SEC. 201. DISTRIBUTIONS FROM CERTAIN PLANS MAY BE
4	USED WITHOUT PENALTY TO PURCHASE
5	FIRST HOMES OR TO PAY HIGHER EDU-
6	CATION OR WHEN UNEMPLOYED.
7	(a) First Homes and Education.—
8	(1) In General.—Paragraph (2) of section
9	72(t) (relating to exceptions to 10-percent additional
10	tax on early distributions from qualified retirement
11	plans) is amended by adding at the end the following
12	new subparagraph:
13	"(E) Distributions from certain
14	PLANS FOR FIRST HOME PURCHASES OR EDU-
15	CATIONAL EXPENSES.—Distributions to an in-
16	dividual from an individual retirement plan, or
17	from amounts attributable to employer con-
18	tributions made pursuant to elective deferrals
19	described in subparagraph (A) or (C) of section
20	402(g)(3) or section 501(c)(18)(D)(iii)—
21	"(i) which are qualified first-time
22	homebuyer distributions (as defined in
23	paragraph (7)), or

1	"(ii) to the extent such distributions
2	do not exceed the qualified higher edu-
3	cation expenses (as defined in paragraph
4	(8)) of the taxpayer for the taxable year."
5	(2) Definitions.—Section 72(t) is amended
6	by adding at the end the following new paragraphs:
7	"(7) Qualified first-time homebuyer dis-
8	TRIBUTIONS.—For purposes of paragraph
9	(2)(E)(i)—
10	"(A) In general.—The term 'qualified
11	first-time homebuyer distribution' means any
12	payment or distribution received by an individ-
13	ual to the extent such payment or distribution
14	is used by the individual before the close of the
15	60th day after the day on which such payment
16	or distribution is received to pay qualified ac-
17	quisition costs with respect to a principal resi-
18	dence of a first-time homebuyer who is such in-
19	dividual, the spouse of such individual, or any
20	child, grandchild, or ancestor of such individual
21	or the individual's spouse.
22	"(B) QUALIFIED ACQUISITION COSTS.—
23	For purposes of this paragraph, the term
24	'qualified acquisition costs' means the costs of

1	acquiring, constructing, or reconstructing a res-
2	idence. Such term includes any usual or reason-
3	able settlement, financing, or other closing
4	costs.
5	"(C) First-time homebuyer; other
6	DEFINITIONS.—For purposes of this para-
7	graph—
8	"(i) First-time Homebuyer.—The
9	term 'first-time homebuyer' means any in-
10	dividual if—
11	"(I) such individual (and if mar-
12	ried, such individual's spouse) had no
13	present ownership interest in a prin-
14	cipal residence during the 2-year pe-
15	riod ending on the date of acquisition
16	of the principal residence to which
17	this paragraph applies, and
18	"(II) subsection (h) or (k) of sec-
19	tion 1034 did not suspend the run-
20	ning of any period of time specified in
21	section 1034 with respect to such in-
22	dividual on the day before the date
23	the distribution is applied pursuant to
24	subparagraph (A).

1	"(ii) Principal residence.—The
2	term 'principal residence' has the same
3	meaning as when used in section 1034.
4	"(iii) Date of acquisition.—The
5	term 'date of acquisition' means the date—
6	"(I) on which a binding contract
7	to acquire the principal residence to
8	which subparagraph (A) applies is en-
9	tered into, or
10	$``(\Pi)$ on which construction or re-
11	construction of such a principal resi-
12	dence is commenced.
13	"(D) Special rule where delay in ac-
14	QUISITION.—If any distribution from any indi-
15	vidual retirement plan fails to meet the require-
16	ments of subparagraph (A) solely by reason of
17	a delay or cancellation of the purchase or con-
18	struction of the residence, the amount of the
19	distribution may be contributed to an individual
20	retirement plan as provided in section
21	408(d)(3)(A)(i) (determined by substituting
22	'120 days' for '60 days' in such section), except
23	that—
24	"(i) section 408(d)(3)(B) shall not be
25	applied to such contribution, and

1	"(ii) such amount shall not be taken
2	into account in determining whether sec-
3	tion 408(d)(3)(A)(i) applies to any other
4	amount.
5	"(8) Qualified higher education ex-
6	Penses.—For purposes of paragraph (2)(E)(ii)—
7	"(A) In general.—The term 'qualified
8	higher education expenses' means tuition, fees,
9	books, supplies, and equipment required for the
10	enrollment or attendance of—
11	"(i) the taxpayer,
12	"(ii) the taxpayer's spouse, or
13	"(iii) any child (as defined in section
14	151(e)(3)), grandchild, or ancestor of the
15	taxpayer or the taxpayer's spouse,
16	at an eligible educational institution (as defined
17	in section $135(e)(3)$).
18	"(B) Coordination with savings bond
19	PROVISIONS.—The amount of qualified higher
20	education expenses for any taxable year shall be
21	reduced by any amount excludable from gross
22	income under section 135."
23	(3) Conforming amendment.—Subparagraph
24	(B) of section 72(t)(2) is amended by striking "or
25	(D)" and inserting ", (D), or (E)".

1	(b) Penalty-Free Distributions for Certain
2	UNEMPLOYED INDIVIDUALS.—Subparagraph (D) of sec-
3	tion $72(t)(2)$ is amended—
4	(1) in clause (i), by inserting "and" at the end
5	of subclause (I), by striking ", and" at the end of
6	subclause (II) and inserting a period, and by strik-
7	ing subclause (III), and
8	(2) by striking "for health insurance pre-
9	MIUMS" in the heading thereof.
10	(c) Conforming Amendments.—
11	(1) Section $401(k)(2)(B)(i)$ is amended by
12	striking "or" at the end of subclause (III), by strik-
13	ing "and" at the end of subclause (IV) and inserting
14	"or", and by inserting after subclause (IV) the fol-
15	lowing new subclause:
16	"(V) the date on which qualified
17	first-time homebuyer distributions (as
18	defined in section $72(t)(7)$ or dis-
19	tributions for qualified higher edu-
20	cation expenses (as defined in section
21	72(t)(8)) are made, and".
22	(2) Section 403(b)(11) is amended by striking
23	"or" at the end of subparagraph (A), by striking the
24	period at the end of subparagraph (B) and inserting

I	", or", and by inserting after subparagraph (B) the
2	following new subparagraph:
3	"(C) for qualified first-time homebuyer dis-
4	tributions (as defined in section $72(t)(7)$) or for
5	the payment of qualified higher education ex-
6	penses (as defined in section 72(t)(8))."
7	(d) Effective Date.—The amendments made by
8	this section shall apply to payments and distributions after
9	the date of the enactment of this Act

 \bigcirc