

105TH CONGRESS  
1ST SESSION

# H. R. 40

To acknowledge the fundamental injustice, cruelty, brutality, and inhumanity of slavery in the United States and the 13 American colonies between 1619 and 1865 and to establish a commission to examine the institution of slavery, subsequently de jure and de facto racial and economic discrimination against African-Americans, and the impact of these forces on living African-Americans, to make recommendations to the Congress on appropriate remedies, and for other purposes.

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## IN THE HOUSE OF REPRESENTATIVES

JANUARY 7, 1997

Mr. CONYERS (for himself, Mr. FATAH, Mr. FOGLIETTA, Mr. HASTINGS of Florida, Mr. HILLIARD, Mr. JEFFERSON, Ms. EDDIE BERNICE JOHNSON of Texas, Mrs. MEEK of Florida, Mr. OWENS, Mr. RUSH, and Mr. TOWNS) introduced the following bill; which was referred to the Committee on the Judiciary

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## A BILL

To acknowledge the fundamental injustice, cruelty, brutality, and inhumanity of slavery in the United States and the 13 American colonies between 1619 and 1865 and to establish a commission to examine the institution of slavery, subsequently de jure and de facto racial and economic discrimination against African-Americans, and the impact of these forces on living African-Americans, to make recommendations to the Congress on appropriate remedies, and for other purposes.

1       *Be it enacted by the Senate and House of Representa-*  
2       *tives of the United States of America in Congress assembled,*

3       **SECTION 1. SHORT TITLE.**

4       This Act may be cited as the “Commission to Study  
5       Reparation Proposals for African-Americans Act”.

6       **SEC. 2. FINDINGS AND PURPOSE.**

7       (a) FINDINGS.—The Congress finds that—

8               (1) approximately 4,000,000 Africans and their  
9       descendants were enslaved in the United States and  
10      the colonies that became the United States from  
11      1619 to 1865;

12              (2) the institution of slavery was constitu-  
13      tionally and statutorily sanctioned by the Govern-  
14      ment of the United States from 1789 through 1865;

15              (3) the slavery that flourished in the United  
16      States constituted an immoral and inhumane depri-  
17      vation of Africans’ life, liberty, African citizenship  
18      rights, and cultural heritage, and denied them the  
19      fruits of their own labor; and

20              (4) sufficient inquiry has not been made into  
21      the effects of the institution of slavery on living Afri-  
22      can-Americans and society in the United States.

23      (b) PURPOSE.—The purpose of this Act is to estab-  
24      lish a commission to—

1           (1) examine the institution of slavery which ex-  
2       isted from 1619 through 1865 within the United  
3       States and the colonies that became the United  
4       States, including the extent to which the Federal  
5       and State Governments constitutionally and statu-  
6       torily supported the institution of slavery;

7           (2) examine de jure and de facto discrimination  
8       against freed slaves and their descendants from the  
9       end of the Civil War to the present, including eco-  
10      nomic, political, and social discrimination;

11          (3) examine the lingering negative effects of the  
12      institution of slavery and the discrimination de-  
13      scribed in paragraph (2) on living African-Americans  
14      and on society in the United States;

15          (4) recommend appropriate ways to educate the  
16      American public of the Commission's findings;

17          (5) recommend appropriate remedies in consid-  
18      eration of the Commission's findings on the matters  
19      described in paragraphs (1) and (2); and

20          (6) submit to the Congress the results of such  
21      examination, together with such recommendations.

1 **SEC. 3. ESTABLISHMENT AND DUTIES.**

2 (a) ESTABLISHMENT.—There is established the Com-  
3 mission to Study Reparation Proposals for African Ameri-  
4 cans (hereinafter in this Act referred to as the “Commis-  
5 sion”).

6 (b) DUTIES.—The Commission shall perform the fol-  
7 lowing duties:

8 (1) Examine the institution of slavery which ex-  
9 isted within the United States and the colonies that  
10 became the United States from 1619 through 1865.  
11 The Commission’s examination shall include an ex-  
12 amination of—

13 (A) the capture and procurement of Afri-  
14 cans;

15 (B) the transport of Africans to the United  
16 States and the colonies that became the United  
17 States for the purpose of enslavement, including  
18 their treatment during transport;

19 (C) the sale and acquisition of Africans as  
20 chattel property in interstate and intrastate  
21 commerce; and

22 (D) the treatment of African slaves in the  
23 colonies and the United States, including the  
24 deprivation of their freedom, exploitation of  
25 their labor, and destruction of their culture,  
26 language, religion, and families.

1           (2) Examine the extent to which the Federal  
2           and State governments of the United States sup-  
3           ported the institution of slavery in constitutional and  
4           statutory provisions, including the extent to which  
5           such governments prevented, opposed, or restricted  
6           efforts of freed African slaves to repatriate to their  
7           home land.

8           (3) Examine Federal and State laws that dis-  
9           criminated against freed African slaves and their de-  
10          scendants during the period between the end of the  
11          Civil War and the present.

12          (4) Examine other forms of discrimination in  
13          the public and private sectors against freed African  
14          slaves and their descendants during the period be-  
15          tween the end of the Civil War and the present.

16          (5) Examine the lingering negative effects of  
17          the institution of slavery and the matters described  
18          in paragraphs (1), (2), (3), and (4) on living Afri-  
19          can-Americans and on society in the United States.

20          (6) Recommend appropriate ways to educate  
21          the American public of the Commission's findings.

22          (7) Recommend appropriate remedies in consid-  
23          eration of the Commission's findings on the matters  
24          described in paragraphs (1), (2), (3), and (4). In  
25          making such recommendations, the Commission

1       shall address, among other issues, the following  
2       questions:

3               (A) Whether the Government of the United  
4       States should offer a formal apology on behalf  
5       of the people of the United States for the per-  
6       petration of gross human rights violations on  
7       African slaves and their descendants.

8               (B) Whether African-Americans still suffer  
9       from the lingering affects of the matters de-  
10      scribed in paragraphs (1), (2), (3), and (4).

11              (C) Whether, in consideration of the Com-  
12      mission's findings, any form of compensation to  
13      the descendants of African slaves is warranted.

14              (D) If the Commission finds that such  
15      compensation is warranted, what should be the  
16      amount of compensation, what form of com-  
17      pensation should be awarded, and who should  
18      be eligible for such compensation.

19       (c) REPORT TO CONGRESS.—The Commission shall  
20      submit a written report of its findings and recommenda-  
21      tions to the Congress not later than the date which is one  
22      year after the date of the first meeting of the Commission  
23      held pursuant to section 4(c).

1 **SEC. 4. MEMBERSHIP.**

2 (a) NUMBER AND APPOINTMENT.—(1) The Commis-  
3 sion shall be composed of 7 members, who shall be ap-  
4 pointed, within 90 days after the date of enactment of this  
5 Act, as follows:

6 (A) Three members shall be appointed by the  
7 President.

8 (B) Three members shall be appointed by the  
9 Speaker of the House of Representatives.

10 (C) One member shall be appointed by the  
11 President pro tempore of the Senate.

12 (2) All members of the Commission shall be persons  
13 who are especially qualified to serve on the Commission  
14 by virtue of their education, training, or experience, par-  
15 ticularly in the field of African-American studies.

16 (b) TERMS.—The term of office for members shall  
17 be for the life of the Commission. A vacancy in the Com-  
18 mission shall not affect the powers of the Commission, and  
19 shall be filled in the same manner in which the original  
20 appointment was made.

21 (c) FIRST MEETING.—The President shall call the  
22 first meeting of the Commission within 120 days after the  
23 date of the enactment of this Act, or within 30 days after  
24 the date on which legislation is enacted making appropria-  
25 tions to carry out this Act, whichever date is later.

1 (d) QUORUM.—Four members of the Commission  
2 shall constitute a quorum, but a lesser number may hold  
3 hearings.

4 (e) CHAIR AND VICE CHAIR.—The Commission shall  
5 elect a Chair and Vice Chair from among its members.  
6 The term of office of each shall be for the life of the Com-  
7 mission.

8 (f) COMPENSATION.—(1) Except as provided in para-  
9 graph (2), each member of the Commission shall receive  
10 compensation at the daily equivalent of the annual rate  
11 of basic pay payable for GS–18 of the General Schedule  
12 under section 5332 of title 5, United States Code, for each  
13 day, including travel time, during which he or she is en-  
14 gaged in the actual performance of duties vested in the  
15 Commission.

16 (2) A member of the Commission who is a full-time  
17 officer or employee of the United States or a Member of  
18 Congress shall receive no additional pay, allowances, or  
19 benefits by reason of his or her service on the Commission.

20 (3) All members of the Commission shall be reim-  
21 bursed for travel, subsistence, and other necessary ex-  
22 penses incurred by them in the performance of their duties  
23 to the extent authorized by chapter 57 of title 5, United  
24 States Code.



1   **SEC. 5. POWERS OF THE COMMISSION.**

2           (a) **HEARINGS AND SESSIONS.**—The Commission  
3 may, for the purpose of carrying out the provisions of this  
4 Act, hold such hearings and sit and act at such times and  
5 at such places in the United States, and request the at-  
6 tendance and testimony of such witnesses and the produc-  
7 tion of such books, records, correspondence, memoranda,  
8 papers, and documents, as the Commission considers ap-  
9 propriate. The Commission may request the Attorney Gen-  
10 eral to invoke the aid of an appropriate United States dis-  
11 trict court to require, by subpoena or otherwise, such at-  
12 tendance, testimony, or production.

13          (b) **POWERS OF SUBCOMMITTEES AND MEMBERS.**—  
14 Any subcommittee or member of the Commission may, if  
15 authorized by the Commission, take any action which the  
16 Commission is authorized to take by this section.

17          (c) **OBTAINING OFFICIAL DATA.**—The Commission  
18 may acquire directly from the head of any department,  
19 agency, or instrumentality of the executive branch of the  
20 Government, available information which the Commission  
21 considers useful in the discharge of its duties. All depart-  
22 ments, agencies, and instrumentalities of the executive  
23 branch of the Government shall cooperate with the Com-  
24 mission with respect to such information and shall furnish  
25 all information requested by the Commission to the extent  
26 permitted by law.

1   **SEC. 6. ADMINISTRATIVE PROVISIONS.**

2           (a) **STAFF.**—The Commission may, without regard to  
3   section 5311(b) of title 5, United States Code, appoint and  
4   fix the compensation of such personnel as the Commission  
5   considers appropriate.

6           (b) **APPLICABILITY OF CERTAIN CIVIL SERVICE**  
7   **LAWS.**—The staff of the Commission may be appointed  
8   without regard to the provisions of title 5, United States  
9   Code, governing appointments in the competitive service,  
10   and without regard to the provisions of chapter 51 and  
11   subchapter III of chapter 53 of such title relating to classi-  
12   fication and General Schedule pay rates, except that the  
13   compensation of any employee of the Commission may not  
14   exceed a rate equal to the annual rate of basic pay payable  
15   for GS–18 of the General Schedule under section 5332  
16   of title 5, United States Code.

17          (c) **EXPERTS AND CONSULTANTS.**—The Commission  
18   may procure the services of experts and consultants in ac-  
19   cordance with the provisions of section 3109(b) of title 5,  
20   United States Code, but at rates for individuals not to  
21   exceed the daily equivalent of the highest rate payable  
22   under section 5332 of such title.

23          (d) **ADMINISTRATIVE SUPPORT SERVICES.**—The  
24   Commission may enter into agreements with the Adminis-  
25   trator of General Services for procurement of financial  
26   and administrative services necessary for the discharge of

1 the duties of the Commission. Payment for such services  
2 shall be made by reimbursement from funds of the Com-  
3 mission in such amounts as may be agreed upon by the  
4 Chairman of the Commission and the Administrator.

5 (e) CONTRACTS.—The Commission may—

6 (1) procure supplies, services, and property by  
7 contract in accordance with applicable laws and reg-  
8 ulations and to the extent or in such amounts as are  
9 provided in appropriations Acts; and

10 (2) enter into contracts with departments,  
11 agencies, and instrumentalities of the Federal Gov-  
12 ernment, State agencies, and private firms, institu-  
13 tions, and agencies, for the conduct of research or  
14 surveys, the preparation of reports, and other activi-  
15 ties necessary for the discharge of the duties of the  
16 Commission, to the extent or in such amounts as are  
17 provided in appropriations Acts.

18 **SEC. 7. TERMINATION.**

19 The Commission shall terminate 90 days after the  
20 date on which the Commission submits its report to the  
21 Congress under section 3(c).

22 **SEC. 8. AUTHORIZATION OF APPROPRIATIONS.**

23 To carry out the provisions of this Act, there are au-  
24 thorized to be appropriated \$8,000,000.

