105TH CONGRESS H. R. 3888

AN ACT

To amend the Communications Act of 1934 to improve the protection of consumers against "slamming" by telecommunications carriers, and for other purposes.

105TH CONGRESS 2D SESSION

H. R. 3888

AN ACT

To amend the Communications Act of 1934 to improve the protection of consumers against "slamming" by telecommunications carriers, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE.

- This Act may be cited as the "Telecommunications
- 3 Competition and Consumer Protection Act of 1998".

4 TITLE I—SLAMMING

- 5 SEC. 101. IMPROVED PROTECTION FOR CONSUMERS.
- 6 (a) Consumer Protection Practices.—Section
- 7 258 of the Communications Act of 1934 (47 U.S.C. 258)
- 8 is amended to read as follows:
- 9 "SEC. 258. ILLEGAL CHANGES IN SUBSCRIBER SELECTIONS
- 10 **OF CARRIERS.**
- 11 "(a) Alternative Modes of Regulation.—
- 12 "(1) Industry/commission code.—Within
- 13 180 days after the date of enactment of the Tele-
- communications Competition and Consumer Protec-
- tion Act of 1998, the Commission, after consulting
- with the Federal Trade Commission and representa-
- tives of telecommunications carriers providing tele-
- phone toll service and telephone exchange service,
- 19 State commissions, and consumers, and considering
- any proposals developed by such representatives,
- shall prescribe, after notice and public comment and
- in accordance with subsection (b), a Code of Sub-
- 23 scriber Protection Practices (hereinafter in this sec-
- 24 tion referred as the 'Code') governing changes in a
- subscriber's selection of a provider of telephone ex-
- 26 change service or telephone toll service.

| 1 | "(2) Obligation to comply.—No tele- |
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| 2 | communications carrier (including a reseller of tele- |
| 3 | communications services) shall submit or execute a |
| 4 | change in a subscriber's selection of a provider of |
| 5 | telephone exchange service or telephone toll service |
| 6 | except in accordance with— |
| 7 | "(A) the Code, if such carrier elects to |
| 8 | comply with the Code in accordance with sub- |
| 9 | section $(b)(2)$; or |
| 10 | "(B) the requirements of subsection (c), |
| 11 | if— |
| 12 | "(i) the carrier does not elect to com- |
| 13 | ply with the Code under subsection (b)(2); |
| 14 | or |
| 15 | "(ii) such election is revoked or with- |
| 16 | drawn. |
| 17 | "(b) Minimum Provisions of the Code.— |
| 18 | "(1) Subscriber protection practices.— |
| 19 | The Code required by subsection (a)(1) shall include |
| 20 | provisions addressing the following: |
| 21 | "(A) In general.—A telecommunications |
| 22 | carrier (including a reseller of telecommuni- |
| 23 | cations services) electing to comply with the |
| 24 | Code shall submit or execute a change in a sub- |
| 25 | scriber's selection of a provider of telephone ex- |

| 1 | change service or telephone toll service only in |
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| 2 | accordance with the provisions of the Code. |
| 3 | "(B) Negative option.—A telecommuni- |
| 4 | cations carrier shall not use negative option |
| 5 | marketing. |
| 6 | "(C) Verification.—A telecommuni- |
| 7 | cations carrier that submits the change to an |
| 8 | executing carrier, or that is both a submitting |
| 9 | and an executing carrier, shall verify the sub- |
| 10 | scriber's selection of the carrier in accordance |
| 11 | with procedures specified in the Code. |
| 12 | "(D) Unfair and deceptive acts and |
| 13 | PRACTICES.—No telecommunications carrier |
| 14 | nor any person acting on behalf of any such |
| 15 | carrier, shall engage in any unfair or deceptive |
| 16 | acts or practices in connection with the solicita- |
| 17 | tion of a change in a subscriber's selection of |
| 18 | a telecommunications carrier. |
| 19 | "(E) Notification and rights.—A tele- |
| 20 | communications carrier shall provide timely and |
| 21 | accurate notification to the subscriber in ac- |
| 22 | cordance with procedures specified in the Code |
| 23 | "(F) SLAMMING LIABILITY AND REM- |
| 24 | EDIES.— |

| 1 | "(i) Required reimbursement and |
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| 2 | CREDIT.—A telecommunications carrier |
| 3 | that has improperly changed the subscrib- |
| 4 | er's selection of a telecommunications car- |
| 5 | rier without authorization, shall at a mini- |
| 6 | mum— |
| 7 | "(I) reimburse the subscriber for |
| 8 | the fees associated with switching the |
| 9 | subscriber back to their original car- |
| 10 | rier; and |
| 11 | "(II) provide a credit for any |
| 12 | telecommunications charges incurred |
| 13 | by the subscriber during the period, |
| 14 | not to exceed 30 days, while that sub- |
| 15 | scriber was improperly presubscribed. |
| 16 | "(ii) Procedures.—The Code shall |
| 17 | prescribe procedures by which— |
| 18 | "(I) a subscriber may make an |
| 19 | allegation of a violation under clause |
| 20 | (i); |
| 21 | "(II) the telecommunications car- |
| 22 | rier may rebut such allegation; |
| 23 | "(III) the subscriber may, with- |
| 24 | out undue delay, burden, or expense, |
| 25 | challenge the rebuttal; and |

| 1 | "(IV) resolve any administrative |
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| 2 | review of such an allegation within 75 |
| 3 | days after receipt of an appeal. |
| 4 | "(G) Recordkeeping.—A telecommuni- |
| 5 | cations carrier shall make and maintain a |
| 6 | record of the verification process and shall pro- |
| 7 | vide a copy to the subscriber immediately upon |
| 8 | request. |
| 9 | "(H) QUALITY CONTROL.—A telecommuni- |
| 10 | cations carrier shall institute a quality control |
| 11 | program to prevent inadvertent changes in a |
| 12 | subscriber's selection of a carrier. |
| 13 | "(I) Independent audits.—A tele- |
| 14 | communications carrier shall provide the Com- |
| 15 | mission with an independent audit regarding its |
| 16 | compliance with the Code at intervals pre- |
| 17 | scribed by the Code. The Commission may re- |
| 18 | quire a telecommunications carrier to provide |
| 19 | an independent audit on a more frequent basis |
| 20 | if there is evidence that such telecommuni- |
| 21 | cations carrier is violating the Code. |
| 22 | "(2) Election by Carriers.—Each tele- |
| 23 | communications carrier electing to comply with the |
| 24 | Code shall file with the Commission within 20 days |

after the adoption of the Code, or within 20 days

1 after commencing operations as a telecommuni-2 cations carrier, a statement electing the Code to govern such carrier's submission or execution of a 3 change in a customer's selection of a provider of 5 telephone exchange service or telephone toll service. 6 Such election by a carrier may not be revoked or 7 withdrawn unless the Commission finds that there is 8 good cause therefor, including a determination that 9 the carrier has failed to adhere in good faith to the 10 applicable provisions of the Code, and that the rev-11 ocation or withdrawal is in the public interest. Any 12 telecommunications carrier that fails to elect to com-13 ply with the Code shall be deemed to have elected 14 to be governed by the subsection (c) and the Com-15 mission's regulations thereunder.

16 "(c) Regulations of Carriers Not Complying17 With Code.—

"(1) IN GENERAL.—A telecommunications carrier (including a reseller of telecommunications services) that has not elected to comply with the Code under subsection (b), or as to which the election has been withdrawn or revoked, shall not submit or execute a change in a subscriber's selection of a provider of telephone exchange service or telephone toll service except in accordance with this subsection and

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| 1 | such verification procedures as the Commission shall |
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| 2 | prescribe. |
| 3 | "(2) Verification.— |
| 4 | "(A) In general.—In order to verify a |
| 5 | subscriber's selection of a telephone exchange |
| 6 | service or telephone toll service provider under |
| 7 | this subsection, the telecommunications carrier |
| 8 | submitting the change to an executing carrier |
| 9 | shall, at a minimum, require the subscriber— |
| 10 | "(i) to affirm that the subscriber is |
| 11 | authorized to select the provider of that |
| 12 | service for the telephone number in ques- |
| 13 | tion; |
| 14 | "(ii) to acknowledge the type of serv- |
| 15 | ice to be changed as a result of the selec- |
| 16 | tion; |
| 17 | "(iii) to affirm the subscriber's intent |
| 18 | to select the provider as the provider of |
| 19 | that service; |
| 20 | "(iv) to acknowledge that the selection |
| 21 | of the provider will result in a change in |
| 22 | providers of that service; and |
| 23 | "(v) to provide such other information |
| 24 | as the Commission considers appropriate |
| 25 | for the protection of the subscriber. |

| 1 | "(B) Additional requirements.—The |
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| 2 | procedures prescribed by the Commission to |
| 3 | verify a subscriber's selection of a provider |
| 4 | shall— |
| 5 | "(i) preclude the use of negative op- |
| 6 | tion marketing; |
| 7 | "(ii) provide for a complete copy of |
| 8 | verification of a change in telephone ex- |
| 9 | change service or telephone toll service pro- |
| 10 | vider in oral, written, or electronic form; |
| 11 | "(iii) require the retention of such |
| 12 | verification in such manner and form and |
| 13 | for such time as the Commission considers |
| 14 | appropriate; |
| 15 | "(iv) mandate that verification occur |
| 16 | in the same language as that in which the |
| 17 | change was solicited; and |
| 18 | "(v) provide for verification to be |
| 19 | made available to a subscriber on request. |
| 20 | "(C) Notice to subscriber.—Whenever |
| 21 | a telecommunication carrier submits a change |
| 22 | in a subscriber's selection of a provider of tele- |
| 23 | phone exchange service or telephone toll service, |
| 24 | such telecommunications carrier shall clearly |
| 25 | notify the subscriber in writing, not more than |

| 1 | 15 days after the change is submitted to the |
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| 2 | executing carrier— |
| 3 | "(i) of the subscriber's new carrier; |
| 4 | and |
| 5 | "(ii) that the subscriber may request |
| 6 | information regarding the date on which |
| 7 | the change was agreed to and the name of |
| 8 | the individual who authorized the change. |
| 9 | "(3) Liability for violations.— |
| 10 | "(A) NOTIFICATION OF CHANGE.—The |
| 11 | first bill issued after the effective date of a |
| 12 | change in a subscriber's provider of telephone |
| 13 | exchange service or telephone toll service by the |
| 14 | executing carrier for such change shall— |
| 15 | "(i) prominently disclose the change |
| 16 | in provider and the effective date of such |
| 17 | change; |
| 18 | "(ii) contain the name and toll-free |
| 19 | number of any telecommunications carrier |
| 20 | for such new service; and |
| 21 | "(iii) direct the subscriber to contact |
| 22 | the executing carrier if the subscriber be- |
| 23 | lieves that such change was not authorized |
| 24 | and that the change was made in violation |

| 1 | of this subsection, and contain the toll-free |
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| 2 | number by which to make such contact. |
| 3 | "(B) Automatic switch-back of serv- |
| 4 | ICE AND CREDIT TO CONSUMER OF CHARGES.— |
| 5 | "(i) Obligations of executing |
| 6 | CARRIER.—If a subscriber of telephone ex- |
| 7 | change service or telephone toll service |
| 8 | makes an allegation, orally or in writing, to |
| 9 | the executing carrier that a violation of |
| 10 | this subsection has occurred with respect |
| 11 | to such subscriber— |
| 12 | "(I) the executing carrier shall, |
| 13 | without charge to the subscriber, exe- |
| 14 | cute an immediate change in the pro- |
| 15 | vider of the telephone service that is |
| 16 | the subject of the allegation to restore |
| 17 | the previous provider of such service |
| 18 | for the subscriber; |
| 19 | (Π) the executing carrier shall |
| 20 | provide an immediate credit to the |
| 21 | subscriber's account for any charges |
| 22 | for executing the original change of |
| 23 | service provider; |
| 24 | "(III) if the executing carrier |
| 25 | conducts billing for the carrier that is |

| 1 | the subject of the allegation, the exe- |
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| 2 | cuting carrier shall provide an imme- |
| 3 | diate credit to the subscriber's ac- |
| 4 | count for such service, in an amount |
| 5 | equal to any charges for the telephone |
| 6 | service that is the subject of the alle- |
| 7 | gation incurred during the period— |
| 8 | "(aa) beginning upon the |
| 9 | date of the change of service that |
| 10 | is the subject of the allegation; |
| 11 | and |
| 12 | "(bb) ending on the earlier |
| 13 | of the date that the subscriber is |
| 14 | restored to the previous provider, |
| 15 | or 30 days after the date the bill |
| 16 | described in subparagraph (A) is |
| 17 | issued; and |
| 18 | "(IV) the executing carrier shall |
| 19 | recover the costs of executing the |
| 20 | change in provider to restore the pre- |
| 21 | vious provider, and any credits pro- |
| 22 | vided under subclause (II) and (III), |
| 23 | by recourse to the provider that is the |
| 24 | subject of the allegation. |

| 1 | "(ii) Obligations of carriers not |
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| 2 | BILLING THROUGH EXECUTING CAR- |
| 3 | RIERS.—If a subscriber of telephone ex- |
| 4 | change service or telephone toll service |
| 5 | transmits, orally or in writing, to any car- |
| 6 | rier that does not use an executing carrier |
| 7 | to conduct billing an allegation that a vio- |
| 8 | lation of this subsection has occurred with |
| 9 | respect to such subscriber, the carrier shall |
| 10 | provide an immediate credit to the sub- |
| 11 | scriber's account for such service, and the |
| 12 | subscriber shall, except as provided in sub- |
| 13 | paragraph (C)(iii), be discharged from li- |
| 14 | ability, for an amount equal to any charges |
| 15 | for the telephone service that is the subject |
| 16 | of the allegation incurred during the pe- |
| 17 | riod— |
| 18 | "(I) beginning upon the date of |
| 19 | the change of service that is the sub- |
| 20 | ject of the allegation; and |
| 21 | "(II) ending on the earlier of the |
| 22 | date that the subscriber is restored to |
| 23 | the previous provider, or 30 days after |
| 24 | the date the bill described in para- |
| 25 | graph (1) is issued. |

| 1 | "(iii) Time limitation.—This sub- |
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| 2 | paragraph shall apply only to allegations |
| 3 | made by subscribers before the expiration |
| 4 | of the 1-year period that begins on the |
| 5 | issuance of the bill described in subpara- |
| 6 | graph (A). |
| 7 | "(C) Procedure for Carrier rem- |
| 8 | EDY.— |

EDY.—

"(i) In General.—The Commission shall, by rule, establish a procedure for rendering determinations with respect to violations of this subsection. Such procedure shall permit such determinations to be made upon the filing of (I) a complaint by a telecommunications carrier that was providing telephone exchange service or telephone toll service to a subscriber before the occurrence of an alleged violation, and seeking damages under clause (ii), or (II) a complaint by a telecommunications carrier that was providing services after the alleged violation, and seeking a reinstatement of charges under clause (iii). Either such complaint shall be filed not later than 6 months after the date on which any sub-

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1 scriber whose allegation is included in the 2 complaint submitted an allegation of the violation to the executing carrier under 3 subparagraph (B)(ii). Either such complaint may seek determinations under this 6 paragraph with respect to multiple alleged 7 violations in accordance with such proce-8 dures as the Commission shall establish in 9 the rules prescribed under this subpara-10 graph. 11 "(ii) Determination of violation 12 AND REMEDIES.—In a proceeding under 13 this subparagraph, if the Commission de-14 termines that a violation of this subsection 15 has occurred, other than an inadvertent or 16 unintentional violation, the Commission 17 shall award damages— ``(I) to the telecommunications 18 19 carrier filing the complaint, in an 20 amount equal to the sum of (aa) the 21 gross amount of charges that the car-22 rier would have received from the sub-23 scriber during the violation, and (bb)

\$500 per violation; and

| 1 | "(II) to the subscriber that was |
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| 2 | subjected to the violation, in the |
| 3 | amount of \$500. |
| 4 | "(iii) Determination of no viola- |
| 5 | TION.—If the Commission determines that |
| 6 | a violation of this subsection has not oc- |
| 7 | curred, the Commission shall order that |
| 8 | any credit provided to the subscriber under |
| 9 | subparagraph (B)(ii) be reversed, or that |
| 10 | the carrier may resubmit a bill for the |
| 11 | amount of the credit to the subscriber not- |
| 12 | withstanding any discharge under subpara- |
| 13 | graph (B)(ii). |
| 14 | "(iv) Speedy resolution of com- |
| 15 | PLAINTS.—The procedure established |
| 16 | under this subparagraph shall provide for |
| 17 | a determination of each complaint filed |
| 18 | under the procedure not later than 6 |
| 19 | months after filing. |
| 20 | "(D) Maintenance of Information.— |
| 21 | "(i) In General.—The Commission |
| 22 | shall, by rule, require each executing car- |
| 23 | rier to maintain information regarding |
| 24 | each alleged violation of this subsection of |
| 25 | which the carrier has been notified |

| 1 | "(ii) Contents.—The information |
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| 2 | required to be maintained pursuant to this |
| 3 | paragraph shall include, for each alleged |
| 4 | violation of this subsection, the effective |
| 5 | date of the change of service involved in |
| 6 | the alleged violation, the name of the pro- |
| 7 | vider of the service to which the change |
| 8 | was made, the name, address, and tele- |
| 9 | phone number of the subscriber who was |
| 10 | subject to the alleged violation, and the |
| 11 | amount of any credit provided under sub- |
| 12 | paragraph (B)(ii). |
| 13 | "(iii) Form.—The Commission shall |
| 14 | prescribe one or more computer data for- |
| 15 | mats for the maintenance of information |
| 16 | under this paragraph, which shall be de- |
| 17 | signed to facilitate submission and com- |
| 18 | pilation pursuant to this subparagraph. |
| 19 | "(iv) Monthly reports.—Each exe- |
| 20 | cuting carrier shall, on not less than a |
| 21 | monthly basis, submit the information |
| 22 | maintained pursuant to this subparagraph |
| 23 | to the Commission. |
| 24 | "(v) Access to information.—The |
| 25 | Commission shall make the information |

| 1 | submitted pursuant to clause (iv) available |
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| 2 | upon request to any telecommunications |
| 3 | carrier. Any telecommunications carrier ob- |
| 4 | taining access to such information shall |
| 5 | use such information exclusively for the |
| 6 | purposes of investigating, filing, or resolv- |
| 7 | ing complaints under this section. |
| 8 | "(4) CIVIL PENALTIES.—Unless the Commis- |
| 9 | sion determines that there are mitigating cir- |
| 10 | cumstances, violation of this subsection is punishable |
| 11 | by a forfeiture of not less than \$40,000 for the first |
| 12 | offense, and not less than \$150,000 for each subse- |
| 13 | quent offense. |
| 14 | "(5) Recovery of forfeitures.—The Com- |
| 15 | mission may take such action as may be necessary— |
| 16 | "(A) to collect any forfeitures it imposes |
| 17 | under this subsection; and |
| 18 | "(B) on behalf of any subscriber, to collect |
| 19 | any damages awarded the subscriber under this |
| 20 | subsection. |
| 21 | "(d) Application to Wireless.—This section does |
| 22 | not apply to a provider of commercial mobile service. |
| 23 | "(e) Commission Requirements.— |
| 24 | "(1) Semiannual reports.—Every 6 months, |
| 25 | the Commission shall compile and publish a report |

ranking telecommunications carriers by the percentage of verified complaints, excluding those generated by the carrier's unaffiliated resellers, compared to the number of the carrier's changes in a subscriber's selection of a provider of telephone exchange service and telephone toll service.

"(2) Investigation.—If a telecommunications carrier is listed among the 5 worst performers based upon the percentage of verified complaints, excluding those generated by the carrier's unaffiliated resellers, compared to its number of carrier selection changes in the semiannual reports 3 times in succession, the Commission shall investigate the carrier's practices regarding subscribers' selections of providers of telephone exchange service and telephone toll service. If the Commission finds that the carrier is misrepresenting adherence to the Code or is willfully and repeatedly changing subscribers' selections of providers, it shall find such carrier to be in violation of this section and shall fine the carrier up to \$1,000,000.

"(3) Code Review.—Every 2 years, the Commission shall review the Code to ensure its requirements adequately protect subscribers from improper

changes in a subscriber's selection of a provider of telephone exchange service and telephone toll service.

"(f) ACTIONS BY STATES.—

"(1) In General.—Whenever an attorney general of any State has reason to believe that the interests of the residents of that State have been or are being threatened or adversely affected because any person has violated the Code or subsection (c), or any rule or regulation prescribed by the Commission under subsection (c), the State may bring a civil action on behalf of its residents in an appropriate district court of the United States to enjoin such violation, to enforce compliance with such Code, subsection, rule, or regulation, to obtain damages on behalf of their residents, or to obtain such further and other relief as the court may deem appropriate.

"(2) Notice.—The State shall serve prior written notice of any civil action under paragraph (1) upon the Commission and provide the Commission with a copy of its complaint, except that if it is not feasible for the State to provide such prior notice, the State shall serve such notice immediately upon instituting such action. Upon receiving a notice respecting a civil action, the Commission shall have

- the right (A) to intervene in such action, (B) upon so intervening, to be heard on all matters arising therein, and (C) to file petitions for appeal.
 - "(3) Venue.—Any civil action brought under this section in a district court of the United States may be brought in the district wherein the defendant is found or is an inhabitant or transacts business or wherein the violation occurred or is occurring, and process in such cases may be served in any district in which the defendant is an inhabitant or wherever the defendant may be found.
 - "(4) Investigatory powers.—For purposes of bringing any civil action under this section, nothing in this Act shall prevent the attorney general from exercising the powers conferred on the attorney general by the laws of such State to conduct investigations or to administer oaths or affirmations or to compel the attendance of witnesses or the production of documentary and other evidence.
 - "(5) Effect on State Court proceeding.—Nothing contained in this subsection shall prohibit an authorized State official from proceeding in State court on the basis of an alleged violation of any general civil or criminal statute of such State.

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"(6) Limitation.—Whenever the Commission has instituted a civil action for violation of this sec-tion or any rule or regulation thereunder, no State may, during the pendency of such action instituted by the Commission, subsequently institute a civil ac-tion against any defendant named in the Commission's complaint for violation of any rule as alleged in the Commission's complaint.

"(7) ACTIONS BY OTHER STATE OFFICIALS.—In addition to actions brought by an attorney general of a State under paragraph (1), such an action may be brought by officers of such State who are authorized by the State to bring actions in such State for protection of consumers.

"(g) State Law Not Preempted.—

"(1) In general.—Nothing in this section or in the regulations prescribed under this section shall preempt any State law that imposes requirements, regulations, damages, costs, or penalties on changes in a subscriber's selection of a provider of telephone exchange service or telephone toll service that—

- "(A) are less restrictive than those imposed under this section; or
- 24 "(B) are not inconsistent with those im-25 posed under this section, and were enacted

prior to the date of enactment of the Telecommunications Competition and Consumer Protection Act of 1998.

> "(2) EFFECT ON STATE COURT PROCEED-INGS.—Except as provided in subsection (f)(6), nothing contained in this section shall be construed to prohibit an authorized State official from proceeding in State court on the basis of an alleged violation of any general civil or criminal statute of such State or any specific civil or criminal statute of such State not preempted by this section.

"(h) Rules of Construction.—

- "(1) Change includes initial selection.—
 For purposes of this section, the initiation of telephone toll service to a subscriber by a telecommunications carrier shall be treated as achange in selection of a provider of telephone toll service.
- "(2) ACTION BY UNAFFILIATED RESELLER NOT IMPUTED TO CARRIER.—No telecommunications carrier may be found in violation of this section solely on the basis of a violation of this section by an unaffiliated reseller of that carrier's services or facilities.

 "(i) DEFENDED TO CARRIER.—No telecommunications carrier may be found in violation of this section by an unaffiliated reseller of that carrier's services or facilities.
- "(i) Definitions.—For purposes of this section:
- 24 "(1) SUBSCRIBER.—The term 'subscriber' 25 means the person named on the billing statement or

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- account, or any other person authorized to make changes in the providers of telephone exchange service or telephone toll service.
- "(2) EXECUTING CARRIER.—The term 'executing carrier' means, with respect to any change in the provider of local exchange service or telephone toll service, the local exchange carrier that executed such change.
- 9 "(3) ATTORNEY GENERAL.—The term 'attorney 10 general' means the chief legal officer of a State.".
- 11 (b) NTIA STUDY OF THIRD-PARTY ADMINISTRA12 TION.—Within 180 days of enactment of this Act, the Na13 tional Telecommunications and Information Administra14 tion shall report to the Committee on Commerce of the
 15 House of Representatives and the Committee on Com16 merce, Science, and Transportation of the Senate on the
 17 feasibility and desirability of establishing a neutral third18 party administration system to prevent illegal changes in
- 20 clude—
 21 (1) an analysis of the cost of establishing a sin22 gle national or several independent databases or
 23 clearinghouses to verify and submit changes in car-

telephone subscriber carrier selections. The study shall in-

24 rier selections;

| 1 | (2) the additional cost to carriers, per change |
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| 2 | in carrier selection, to fund the ongoing operation of |
| 3 | any or all such independent databases or clearing- |
| 4 | houses; and |
| 5 | (3) the advantages and disadvantages of utiliz- |
| 6 | ing independent databases or clearinghouses for veri- |

ing independent databases or clearinghouses for verifying and submitting carrier selection changes.

TITLE II—SPAMMING

9 SEC. 201. SENSE OF THE CONGRESS.

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It is the sense of the Congress that—

- (1) in order to avoid interference with the rapid development and expansion of commerce over the Internet, the Congress should decline to enact regulatory legislation with respect to unfair or intrusive practices on the Internet that the private sector can, given a sufficient opportunity, deter or prevent; and
- 17 (2) it is the responsibility of the private sector 18 to use that opportunity promptly to adopt, imple-19 ment, and enforce measures to deter and prevent the 20 improper use of unsolicited commercial electronic 21 mail.

| 1 | TITLE III—GWCS AUCTION |
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| 2 | DEADLINE |
| 3 | SEC. 301. ELIMINATION OF ARBITRARY AUCTION DEAD- |
| 4 | LINE. |
| 5 | Section 309(j)(9) of the Communications Act of 1934 |
| 6 | (47 U.S.C. 309(j)(9)) is amended by striking ", not later |
| 7 | than 5 years after the date of enactment of this sub- |
| 8 | section,". |
| 9 | TITLE IV—REINSTATEMENT OF |
| 10 | CERTAIN APPLICANTS |
| 11 | SEC. 401. REINSTATEMENT OF APPLICANTS AS TENTATIVE |
| 12 | SELECTEES. |
| 13 | (a) In General.—Notwithstanding the order of the |
| 14 | Federal Communications Commission in the proceeding |
| 15 | described in subsection (b), the Commission shall— |
| 16 | (1) reinstate each applicant as a tentative se- |
| 17 | lectee under the covered rural service area licensing |
| 18 | proceeding; and |
| 19 | (2) permit each applicant to amend its applica- |
| 20 | tion, to the extent necessary to update factual infor- |
| 21 | mation and to comply with the rules of the Commis- |
| 22 | sion, at any time before the Commission's final li- |
| 23 | censing action in the covered rural service area li- |
| 24 | censing proceeding. |

- 1 (b) Exemption From Petitions to Deny.—For
- 2 purposes of the amended applications filed pursuant to
- 3 section 501(a)(2), the provisions of section 309(d)(1) of
- 4 the Communications Act of 1934 (47 U.S.C. 309(d)(1))
- 5 shall not apply.
- 6 (c) Proceeding described in this
- 7 subsection is the proceeding of the Commission In re Ap-
- 8 plications of Cellwave Telephone Services L.P,
- 9 Futurewave General Partners L.P., and Great Western
- 10 Cellular Partners, 7 FCC Rcd No. 19 (1992).
- 11 SEC. 402. CONTINUATION OF LICENSE PROCEEDING; FEE
- 12 ASSESSMENT.
- 13 (a) AWARD OF LICENSES.—The Commission shall
- 14 award licenses under the covered rural service area licens-
- 15 ing proceeding within 90 days after the date of the enact-
- 16 ment of this title.
- 17 (b) Service Requirements.—The Commission
- 18 shall provide that, as a condition of an applicant receiving
- 19 a license pursuant to the covered rural service area licens-
- 20 ing proceeding, the applicant shall provide cellular radio-
- 21 telephone service to subscribers in accordance with sec-
- 22 tions 22.946 and 22.947 of the Commission's rules (47
- 23 CFR 22.946, 22.947); except that the time period applica-
- 24 ble under section 22.947 of the Commission's rules (or
- 25 any successor rule) to the applicants identified in subpara-

graphs (A) and (B) of section 404(1) shall be 3 years rather than 5 years and the waiver authority of the Commis-3 sion shall apply to such 3-year period. 4 (c) Calculation of License Fee.— (1) Fee required.—The Commission shall es-6 tablish a fee for each of the licenses under the cov-7 ered rural service area licensing proceeding. In de-8 termining the amount of the fee, the Commission shall consider— 9 10 (A) the average price paid per person 11 served in the Commission's Cellular Unserved 12 Auction (Auction No. 12); and 13 (B) the settlement payments required to be 14 paid by the permittees pursuant to the consent 15 decree set forth in the Commission's order, In re the Tellesis Partners (7 FCC Red 3168 16 17 (1992)), multiplying such payments by two. 18 (2) Notice of fee.—Within 30 days after the 19 date an applicant files the amended application per-20 mitted by section 501(a)(2), the Commission shall 21 notify each applicant of the fee established for the 22 license associated with its application. 23 (d) Payment for Licenses.—No later than May

31, 2000, each applicant shall pay to the Commission the

- 1 fee established pursuant to subsection (c) of this section
- 2 for the license granted under subsection (a).
- 3 (e) AUCTION AUTHORITY.—If, after the amendment
- 4 of an application pursuant to section 401(a)(2) of this
- 5 title, the Commission finds that the applicant is ineligible
- 6 for grant of a license to provide cellular radiotelephone
- 7 services for a rural service area or the applicant does not
- 8 meet the requirements under subsection (b) of this section,
- 9 the Commission shall grant the license for which the appli-
- 10 cant is the tentative selectee (pursuant to section
- 11 401(a)(1)) by competitive bidding pursuant to section
- 12 309(j) of the Communications Act of 1934 (47 U.S.C.
- 13 309(j)).

14 SEC. 403. PROHIBITION OF TRANSFER.

- During the 5-year period that begins on the date that
- 16 an applicant is granted any license pursuant to section
- 17 401, the Commission may not authorize the transfer or
- 18 assignment of that license under section 310 of the Com-
- 19 munications Act of 1934 (47 U.S.C. 310). Nothing in this
- 20 title may be construed to prohibit any applicant granted
- 21 a license pursuant to section 401 from contracting with
- 22 other licensees to improve cellular telephone service.

23 SEC. 404. DEFINITIONS.

- 24 For the purposes of this title, the following defini-
- 25 tions shall apply:

| 1 | (1) APPLICANT.—The term "applicant" |
|----|---|
| 2 | means— |
| 3 | (A) Great Western Cellular Partners, a |
| 4 | California general partnership chosen by the |
| 5 | Commission as tentative selectee for RSA #492 |
| 6 | on May 4, 1989; |
| 7 | (B) Monroe Telephone Services L.P., a |
| 8 | Delaware limited partnership chosen by the |
| 9 | Commission as tentative selectee for RSA #370 |
| 10 | on August 24, 1989 (formerly Cellwave Tele- |
| 11 | phone Services L.P.); and |
| 12 | (C) FutureWave General Partners L.P., a |
| 13 | Delaware limited partnership chosen by the |
| 14 | Commission as tentative selectee for RSA $\#615$ |
| 15 | on May 25, 1990. |
| 16 | (2) Commission.—The term "Commission" |
| 17 | means the Federal Communications Commission. |
| 18 | (3) Covered rural service area licensing |
| 19 | PROCEEDING.—The term "covered rural service area |
| 20 | licensing proceeding" means the proceeding of the |
| 21 | Commission for the grant of cellular radiotelephone |
| 22 | licenses for rural service areas #492 (Minnesota |
| 23 | 11), #370 (Florida 11), and #615 (Pennsylvania |
| 24 | 4). |

| 1 | (4) TENTATIVE SELECTEE.—The term "ten- |
|---|---|
| 2 | tative selectee" means a party that has been selected |
| 3 | by the Commission under a licensing proceeding for |
| 4 | grant of a license, but has not yet been granted the |
| 5 | license because the Commission has not yet deter- |
| 6 | mined whether the party is qualified under the Com- |
| 7 | mission's rules for grant of the license. |
| | |

Passed the House of Representatives October 12, 1998.

Attest:

Clerk.