## H. R. 364

To amend title XVIII of the Social Security Act to provide for Medicare contracting reforms, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

January 7, 1997

Mr. Towns introduced the following bill; which was referred to the Committee on Commerce, and in addition to the Committee on Ways and Means, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend title XVIII of the Social Security Act to provide for Medicare contracting reforms, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND REFERENCES IN ACT.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Medicare Contractor Reform Amendments of 1996".
- 6 (b) References in Act.—Except as otherwise ex-
- 7 pressly provided, whenever in this Act an amendment or
- 8 repeal is expressed in terms of an amendment to, or repeal

- 1 of, a section or other provision, the reference shall be con-
- 2 sidered to be made a section or other provision of the So-
- 3 cial Security Act.
- 4 SEC. 2. INCREASED FLEXIBILITY IN CONTRACTING FOR
- 5 MEDICARE CLAIMS PROCESSING.
- 6 (a) Carriers To Include Entities That Are
- 7 Not Insurance Companies.—
- 8 (1) Section 1842(a) (42 U.S.C. 1395u(a)) is
- 9 amended in the matter preceding paragraph (1) by
- striking "with carriers" and inserting "with agencies
- and organizations (hereafter in this section referred
- to as 'carriers')".
- 13 (2) Section 1842(f) (42 U.S.C. 1395u(f)) is re-
- pealed.
- 15 (b) Choice of Fiscal Intermediaries by Provid-
- 16 ERS OF SERVICES; SECRETARIAL FLEXIBILITY IN ASSIGN-
- 17 ING FUNCTIONS TO INTERMEDIARIES AND CARRIERS.—
- 18 (1) Section 1816(a) (42 U.S.C. 1395h(a)) to
- read as follows:
- 20 "(a)(1) The Secretary may enter into contracts with
- 21 agencies or organizations to perform any or all of the fol-
- 22 lowing functions, or parts of those functions (or, to the
- 23 extent provided in a contract, to secure performance there-
- 24 of by other organizations):

- "(A) Determination (subject to the provisions of section 1878 and to such review by the Secretary as may be provided for by the contracts) the amount of the payments required pursuant to this part to be made to providers of services.
  - "(B) Making payments described in subparagraph (A).
    - "(C) Provision of consultative services to institutions or agencies to enable them to establish and maintain fiscal records necessary for purposes of this part and otherwise to qualify as providers of services.
    - "(D) Serving as a center for, and communicate to individuals entitled to benefits under this part and to providers of services, any information or instructions furnished to the agency or organization by the Secretary, and serve as a channel of communication from individuals entitled to benefits under this part and from providers of services to the Secretary.
    - "(E) Making such audits of the records of providers of services as may be necessary to ensure that proper payments are made under this part.
  - "(F) Performance of the functions described under subsection (d).

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"(G) Performance of such other functions as 1 2 are necessary to carry out the purposes of this part. 3 "(2) As used in this title and title XI, the term 'fiscal intermediary' means an agency or organization with a con-5 tract under this section.". 6 (2) Subsections (d) and (e) of section 1816 (42) 7 U.S.C. 1395h) are amended to read as follows: 8 "(d) Each provider of services shall have a fiscal 9 intermediary that— 10 "(1) acts as a single point of contact for the 11 provider of services under this part, 12 "(2) makes its services sufficiently available to 13 meet the needs of the provider of services, and 14 "(3) is responsible and accountable for arrang-15 ing the resolution of issues raised under this part by 16 the provider of services. "(e)(1)(A) The Secretary shall, at least every 5 years, 17 permit each provider of services (other than a home health 18 19 agency or a hospice program) to choose an agency or orga-20 nization (from at least 3 proposed by the Secretary, of 21 which at least 1 shall have an office in the geographic area 22 of the provider of services, except as provided by subpara-23 graph (B)(ii)(II)) as the fiscal intermediary under subsection (d) for that provider of services. If a contract with that fiscal intermediary is discontinued, the Secretary

- 1 shall permit the provider of services to choose under the
- 2 same conditions from 3 other agencies or organizations.
- 3 "(B)(i) The Secretary, in carrying out subparagraph
- 4 (A), shall permit a group of hospitals (or a group of an-
- 5 other class of providers other than home health agencies
- 6 or hospice programs) under common ownership by, or con-
- 7 trol of, a particular entity to choose one agency or organi-
- 8 zation (from at least 3 proposed by the Secretary) as the
- 9 fiscal intermediary under subsection (d) for all the provid-
- 10 ers in that group if the conditions specified in clause (ii)
- 11 are met.
- 12 "(ii) The conditions specified in this clause are that—
- "(I) the group includes all the providers of serv-
- ices of that class that are under common ownership
- by, or control of, that particular entity, and
- 16 "(II) all the providers of services in that group
- agree that none of the agencies or organizations pro-
- posed by the Secretary is required to have an office
- in any particular geographic area.
- 20 "(2) The Secretary, in evaluating the performance of
- 21 a fiscal intermediary, shall solicit comments from provid-
- 22 ers of services.".
- 23 (3)(A) Section 1816(b)(1)(A) (42 U.S.C.
- 24 1395h(b)(1)(A)) is amended by striking "after ap-
- 25 plying the standards, criteria, and procedures" and

I	inserting "after evaluating the ability of the agency
2	or organization to fulfill the contract performance
3	requirements".
4	(B) The first sentence of section 1816(f)(1) (42
5	U.S.C. 1395h(f)(1)) is amended—
6	(i) by striking "develop standards, criteria
7	and procedures" and inserting ", after public
8	notice and opportunity for comment, develop
9	contract performance requirements", and
10	(ii) by striking ", and the Secretary shall
11	establish standards and criteria with respect to
12	the efficient and effective administration of this
13	part''.
14	(C) The second sentence of section
15	1842(b)(2)(A) (42 U.S.C. $1395u(b)(2)(A)$ ) is
16	amended to read as follows: "The Secretary shall
17	after public notice and opportunity for comment, de-
18	velop contract performance requirements for the effi-
19	cient and effective performance of contract obliga-
20	tions under this section.".
21	(D) Section 1842(b)(2)(A) (42 U.S.C.
22	1395u(b)(2)(A)) is amended by striking the third
23	sentence.
24	(E) Section 1842(b)(2)(B) (42 U.S.C.
25	1395u(b)(2)(B)) is amended in the matter preceding

- clause (i) by striking "establish standards" and inserting "develop contract performance requirements".
- 4 (F) Section 1842(b)(2)(D) (42 U.S.C. 1395u(b)(2)(D)) is amended by striking "standards and criteria" each place is appears and inserting "contract performance requirements".
- 8 (4)(A) Section 1816(b) (42 U.S.C. 1395h(b)) is 9 amended in the matter preceding paragraph (1) by 10 striking "an agreement" and inserting "a contract".
- 11 (B) Paragraphs (1)(B) and (2)(A) of section 12 1816(b) (42 U.S.C. 1395h(b)) are each amended by 13 striking "agreement" and inserting "contract".
- 14 (C) The first sentence of section 1816(c)(1) (42) 15 U.S.C. 1395h(c)(1)) is amended by striking "An 16 agreement" and inserting "A contract".
- 17 (D) The last sentence of section 1816(c)(1) (42 18 U.S.C. 1395h(c)(1)) is amended by striking "an 19 agreement" and inserting "a contract".
- 20 (E) Section 1816(c)(2)(A) (42 U.S.C. 21 1395h(c)(2)(A)) is amended in the matter preceding 22 clause (i) by striking "agreement" and inserting 23 "contract".

1	(F) Section $1816(c)(3)(A)$ (42 U.S.C.
2	1395h(c)(3)(A)) is amended by striking "agree-
3	ment" and inserting "contract".
4	(G) The first sentence of section 1816(f)(1) (42
5	U.S.C. 1395h(f)(1)) is amended by striking "an
6	agreement" and inserting "a contract".
7	(H) Section 1816(h) (42 U.S.C. 1395h(h)) is
8	amended—
9	(i) by striking "An agreement" and insert-
10	ing "A contract", and
11	(ii) by striking "the agreement" each place
12	it appears and inserting "the contract".
13	(I) Section $1816(i)(I)$ (42 U.S.C. $1395h(i)(1)$ )
14	is amended by striking "an agreement" and insert-
15	ing "a contract".
16	(J) Section $1816(j)$ (42 U.S.C. $1395h(j)$ ) is
17	amended by striking "An agreement" and inserting
18	"A contract".
19	(K) Section $1816(k)$ (42 U.S.C. $1395h(k)$ ) is
20	amended by striking "An agreement" and inserting
21	"A contract".
22	(L) Section 1842(a) (42 U.S.C. 1395u(a)) is
23	amended in the matter preceding paragraph (1) is
24	amended by striking "agreements" and inserting
25	"contracts".

1  $(\mathbf{M})$ Section 1842(h)(3)(A)(42)U.S.C. 2 1395u(h)(3)(A)) is amended by striking "an agree-3 ment" and inserting "a contract". 4 (5) Section 1816(f)(1) (42 U.S.C. 1395h(f)(1)) 5 is amended by striking the second sentence. 6 (6)(A)Section 1816(c)(2)(A)(42)U.S.C. 7 1395h(c)(2)(A)) is amended in the matter preceding 8 clause (i) by inserting "that provides for making 9 payments under this part" after "this section". 10 (B) (42 Section 1816(c)(3)(A)U.S.C. 11 1395h(c)(3)(A)) is amended by inserting "that pro-12 vides for making payments under this part" after "this section". 13 14 (C) Section 1816(k) (42 U.S.C. 1395h(k)) is amended by inserting "(as appropriate)" after "sub-15 mit". 16 17 (D) Section 1842(a) (42 U.S.C. 1395u(a)) is 18 amended in the matter preceding paragraph (1) by 19 striking "some or all of the following functions" and 20 inserting "any or all of the following functions, or 21 parts of those functions". 22 (E) The first sentence of section 1842(b)(2)(C) 23 (42 U.S.C. 1395u(b)((2)(C)) is amended by inserting "(as appropriate)" after "carriers". 24

1 (F) Section 1842(b)(3)(42)U.S.C. 2 1395u(b)(3)) is amended in the matter preceding 3 subparagraph (A) by inserting "(as appropriate)" after "contract". 4 (42)5 (G) 1842(b)(7)(A)U.S.C. Section 6 1395u(b)(7)(A)) is amended in the matter preceding clause (i) by striking "the carrier" and inserting "a 7 carrier". 8 9 Section (H)1842(b)(11)(A) (42)U.S.C. 10 1395u(b)(11)(A)) is amended in the matter preced-11 ing clause (i) by inserting "(as appropriate)" after "each carrier". 12 13 (I) Section 1842(h)(2) (42 U.S.C. 1395u(h)(2)) 14 is amended in the first sentence by inserting "(as appropriate)" after "shall". 15 16 (42) $(\mathbf{J})$ Section 1842(h)(5)(A)U.S.C. 17 1395u(h)(5)(A)) is amended by inserting "(as ap-18 propriate)" after "carriers". 19 Section 1816(c)(2)(C)(42)U.S.C. (7)(A)20 1395h(c)(2)(C)) is amended by striking "hospital, 21 rural primary care hospital, skilled nursing facility, 22 home health agency, hospice program, comprehen-23 sive outpatient rehabilitation facility, or rehabilita-24 tion agency" and inserting "provider of services".

1	(B) Section $1816(j)$ (42 U.S.C. $1395h)(j)$ ) is
2	amended in the matter preceding paragraph (1) by
3	striking "for home health services, extended care
4	services, or post-hospital extended care services".
5	(8) Section 1842(a)(3) (42 U.S.C. 1395u(a)(3))
6	is amended by inserting "(to and from individuals
7	enrolled under this part and to and from physicians
8	and other entities that furnish items and services)"
9	after "communication".
10	(c) Elimination of Special Provisions for Ter-
11	MINATIONS OF CONTRACTS.—
12	(1) Section 1816(b) (42 U.S.C. 1395h(b)) is
13	amended in the matter preceding paragraph (1) is
14	amended by striking "or renew".
15	(2) The last sentence of section $1816(c)(1)$ (42)
16	U.S.C. 1395h(c)(1)) is amended by striking "or re-
17	newing".
18	(3) Section $1816(f)(1)$ (42 U.S.C. $1395h(f)(1)$ )
19	is amended—
20	(A) by striking ", renew, or terminate",
21	and
22	(B) by striking ", whether the Secretary
23	should assign or reassign a provider of services
24	to an agency or organization."

1	(4) Section 1816(g) (42 U.S.C. 1395h(g)) is re-
2	pealed.
3	(5) The last sentence of section 1842(b)(2)(A)
4	(42 U.S.C. 1395u(b)(2)(A)) is amended by striking
5	"or renewing".
6	(6) Section 1842(b) (42 U.S.C. 1395u(b)) is
7	amended by striking paragraph (5).
8	(d) Repeal of Fiscal Intermediary Require-
9	MENTS THAT ARE NOT COST-EFFECTIVE.—Section
10	1816(f)(2) (42 U.S.C. 1395h(f)(2)) is amended to read
11	as follows:
12	"(2) The contract performance requirements
13	developed under paragraph (1) shall include, with
14	respect to claims for services furnished under this
15	part by any provider of services other than a hos-
16	pital, whether such agency or organization is able to
17	process 75 percent of reconsiderations within 60
18	days and 90 percent of reconsiderations within 90
19	days.".
20	(e) Repeal of Cost Reimbursement Require-
21	MENTS.—
22	(1) The first sentence of section 1816(c)(1) (42
23	U.S.C. 1395h(c)(1)) is amended—
24	(A) by striking the comma after "appro-
25	priate" and inserting "and", and

1	(B) by striking "subsection (a)" and all
2	that follows through the period and inserting
3	"subsection (a).".
4	(2) Section 1816(e)(1) (42 U.S.C. 1395h(c)(1))
5	is further amended by striking the second and third
6	sentences.
7	(3) The first sentence of section $1842(c)(1)$ (42)
8	U.S.C. $1395u(c)(1)$ is amended—
9	(A) by striking "shall provide" the first
10	place it appears and inserting "may provide",
11	and
12	(B) by striking "this part" and all that fol-
13	lows through the period and inserting "this
14	part.".
15	(4) Section $1842(e)(1)$ (42 U.S.C. $1395u(e)(1)$ )
16	is further amended by striking the second and third
17	sentences.
18	(5) Section 2326(a) of the Deficit Reduction
19	Act of 1984 is repealed.
20	(f) Competition Required for New Contracts
21	AND IN CASES OF POOR PERFORMANCE.—
22	(1) Section 1816(e) (42 U.S.C. 1395h(e)) is
23	amended by adding at the end the following new
24	paragraph:

"(4)(A) A contract with a fiscal intermediary 1 2 under this section may be renewed from term to 3 term without regard to any provision of law requiring competition if the fiscal intermediary has met or 5 exceeded the performance requirements established 6 in the current contract. 7 "(B) Functions may be transferred among fis-8 cal intermediaries without regard to any provision of 9 law requiring competition.". 10 (2) Section 1842(b)(1) (42 U.S.C. 1395u(b)(1)) 11 is amended to read as follows: "(b)(1)(A) A contract with a carrier under subsection 12 13 (a) may be renewed from term to term without regard to any provision of law requiring competition if the carrier 14 has met or exceeded the performance requirements established in the current contract. 16 17 "(B) Functions may be transferred among carriers without regard to any provision of law requiring competi-18 tion.". 19 20 (g) Waiver of Competitive Requirements for 21 INITIAL CONTRACTS.— 22 (1) Contracts that have periods that begin dur-23 ing the 1-year period that begins on the first day of 24 the fourth calendar month that begins after the date

of enactment of this Act may be entered into under

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- section 1816(a) of the Social Security Act (42 U.S.C. 1395h(a)) without regard to any provision of law requiring competition.
  - (2) The amendments made by subsection (f) apply to contracts that have periods beginning after the end of the 1-year period specified in paragraph (1).

## (h) Effective Dates.—

- (1) The amendments made by subsection (c) apply to contracts that have periods ending on, or after, the end of the third calendar month that begins after the date of enactment of this Act.
- (2) The amendments made by subsections (a), (b), (d), and (e) apply to contracts that have periods beginning after the third calendar month that begins after the date of enactment of this Act.

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