#### 105TH CONGRESS 2D SESSION

# H. R. 3620

To amend the Internal Revenue Code of 1986 to reduce individual income tax rates, simplify the tax code, eliminate the marriage penalty, provide for return-free filing of income taxes, prohibit income tax rates from increasing without a national referendum, eliminate corporate welfare, and for other purposes.

#### IN THE HOUSE OF REPRESENTATIVES

APRIL 1, 1998

Mr. Gephardt introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Rules, Government Reform and Oversight, and House Oversight, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To amend the Internal Revenue Code of 1986 to reduce individual income tax rates, simplify the tax code, eliminate the marriage penalty, provide for return-free filing of income taxes, prohibit income tax rates from increasing without a national referendum, eliminate corporate welfare, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

#### 1 SECTION 1. SHORT TITLE; AMENDMENT OF 1986 CODE.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Gephardt 10 Percent Tax Act of 1998".
- 4 (b) Amendment of 1986 Code.—Except as other-
- 5 wise expressly provided, whenever in this Act an amend-
- 6 ment or repeal is expressed in terms of an amendment
- 7 to, or repeal of, a section or other provision, the reference
- 8 shall be considered to be made to a section or other provi-
- 9 sion of the Internal Revenue Code of 1986.
- 10 (c) Section 15 Not To Apply.—No amendment
- 11 made by section 101 shall be treated as a change in a
- 12 rate of tax for purposes of section 15 of the Internal Reve-
- 13 nue Code of 1986.

### 14 TITLE I—REDUCTION IN

### 15 INDIVIDUAL INCOME TAXES

- 16 SEC. 101. REDUCTION IN INDIVIDUAL INCOME TAX RATES;
- 17 ELIMINATION OF MARRIAGE PENALTY IN
- 18 RATES.
- 19 (a) General Rule.—Section 1 (relating to tax im-
- 20 posed) is amended by striking subsections (a) through (e)
- 21 and inserting the following:
- 22 "(a) Married Individuals Filing Joint Returns
- 23 AND SURVIVING SPOUSES.—There is hereby imposed on
- 24 the taxable income of—

- "(1) every married individual (as defined in section 7703) who makes a single return jointly with his spouse under section 6013, and
  "(2) every surviving spouse (as defined in sec-
- 5 tion 2(a)),

a tax determined in accordance with the following table:

#### "If taxable income is: The tax is: Not over \$46,000 ..... 10% of taxable income Over \$46,000 but not over \$4,600, plus 20% of the excess over \$80,000. \$46,000 Over \$80,000 but not \$11,400, plus 26% of the excess over over \$150,000. \$80,000 Over \$150,000 but not over \$29,600, plus 32% of the excess over \$275,000. \$150,000

\$69,600, plus 34% of the excess over

\$275,000

7 "(b) Heads of Households.—There is hereby im-

8 posed on the taxable income of every head of a household

9 (as defined in section 2(b)) a tax determined in accordance

10 with the following table:

Over \$275,000 .....

If taxable income is:					The tax is:
Not over \$32,000					10% of taxable income.
Over	\$32,000	but	not	over	\$3,200, plus 20% of the excess over
\$40	,000.				\$32,000
Over	\$40,000	but	not	over	\$4,800, plus $26%$ of the excess over
\$75	,000.				\$40,000
Over	\$75,000	but	not	over	\$13,900, plus $32%$ of the excess over
\$13	7,500.				\$75,000
Over 8	\$137,500				\$33,900, plus $34%$ of the excess over
					\$137,500

- 11 "(c) Other Individuals.—There is hereby imposed
- 12 on the taxable income of every individual (other than an
- 13 individual to whom subsection (a) or (b) applies) a tax
- 14 determined in accordance with the following table:

"If taxable income is:	The tax is:
Not over \$23,000	10% of taxable income.

	"If taxable income is: The tax is:
	Over \$23,000 but not over \$2,300, plus 20% of the excess over \$40,000.
	Over \$40,000 but not over \$5,700, plus 26% of the excess over \$75,000.
	Over \$75,000 but not over \$14,800, plus 32% of the excess over \$137,500. \$75,000
	Over \$137,500
1	"(d) Estates and Trusts.—There is hereby im-
2	posed on the taxable income of—
3	"(1) every estate, and
4	"(2) every trust,
5	taxable under this subsection a tax determined in accord-
6	ance with the following table:
	"If taxable income is: The tax is:
	Not over \$1,700
	\$1,700 but not over \$4,000 \$2.55, plus 25% of the excess over \$1,700.
	Over \$4,000 but not over \$6,100 \$899, plus 31% of the excess over \$4,000.
	Over \$6,100 but not over \$8,350 \$1,550, plus 36% of the excess over \$6,100.
	Over \$8,350
7	(b) REDUCTION IN INDIVIDUAL ALTERNATIVE MINI-
8	MUM TAX RATES.—Clause (i) of section 55(b)(1)(A) (de-
9	fining tentative minimum tax) is amended—
10	(1) by striking "26 percent" and inserting "19
11	percent", and
12	(2) by striking "28 percent" and inserting "21
13	percent".
14	(c) Conforming Amendments.—
15	(1) Subsection (f) of section 1 is amended—

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(A) by striking "1993" in paragraph (1)
 1
 2
             and inserting "1999",
 3
                  (B) by striking "1992" in paragraph
             (3)(B) and inserting "1998", and
 4
 5
                  (C) by striking paragraph (7).
 6
             (2) The following provisions are each amended
        by striking "1992" and inserting "1998" each place
 7
 8
        it appears:
 9
                  (A) Section 25A(h).
10
                  (B) Section 32(j)(1)(B).
11
                  (C) Section 41(e)(5)(C).
12
                  (D) Section 59(j)(2)(B).
13
                  (E) Section 63(c)(4).
14
                  (F) Section 68(b)(2)(B).
15
                  (G) Section 135(b)(2)(B)(ii).
16
                  (H) Section 151(d)(4).
17
                  (I) Section 220(g)(2).
18
                  (J) Section 221(g)(1)(B).
19
                  (K) Section 512(d)(2)(B).
20
                  (L) Section 513(h)(2)(C)(ii).
21
                  (M) Section 685(c)(3)(B).
22
                  (N) Section 877(a)(2).
23
                  (O) Section 911(b)(2)(D)(ii)(II).
24
                  (P) Section 2032A(a)(3)(B).
25
                  (Q) Section 2503(b)(2)(B).
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1	(R) Section 2631(c)(2).
2	(S) Section 4001(e)(1)(B).
3	(T) Section 4261(e)(4)(A)(ii).
4	(U) Section 6039F(d).
5	(V) Section $6334(g)(1)(B)$ .
6	(W) Section $6601(j)(3)(B)$ .
7	(X) Section $7430(c)(1)$ .
8	(3) Subparagraph (B) of section 1(f)(6) is
9	amended to read as follows:
10	"(B) Married individuals filing sepa-
11	RATELY.—In the case of a married individual
12	filing a separate return, subparagraph (A) shall
13	be applied by substituting '\$25' for '\$50' each
14	place it appears for purposes of any increase in
15	the $$50,000$ amount under section $68(b)(1)$ .".
16	(4) Subclause (II) of section $42(h)(6)(G)(i)$ is
17	amended by striking "1987" and inserting "1998".
18	(5) Subparagraph (B) of section 132(f)(6) is
19	amended by inserting before the period ", deter-
20	mined by substituting 'calendar year 1992' for 'cal-
21	endar year 1998' in subparagraph (B) thereof".
22	(6) Sections 468B(b)(1), 511(b)(1), 641(a),
23	641(d)(2)(A), and $685(d)$ are each amended by
24	striking "section 1(e)" each place it appears and in-
25	serting "section 1(d)".

1	(7) Sections $1(f)(2)$ and $904(b)(3)(E)(ii)$ are
2	each amended by striking "(d), or (e)" and inserting
3	"or (d)".
4	(8) Paragraph (1) of section 1(f) is amended by
5	striking "(d), and (e)" and inserting "and (d)".
6	(d) Effective Date.—The amendments made by
7	this section shall apply to taxable years beginning after
8	December 31, 1998.
9	SEC. 102. INCREASE IN STANDARD DEDUCTION; ELIMI-
10	NATION OF MARRIAGE PENALTY IN STAND-
11	ARD DEDUCTION.
12	(a) In General.—Paragraph (2) of section 63(c)
13	(relating to standard deduction) is amended to read as fol-
14	lows:
15	"(2) Basic standard deduction.—For pur-
16	poses of paragraph (1), the basic standard deduction
17	is—
18	"(A) \$9,000 in the case of—
19	"(i) a joint return, or
20	"(ii) a surviving spouse (as defined in
21	section 2(a)),
22	"(B) \$6,600 in the case of a head of
23	household (as defined in section 2(b)), or
24	"(C) \$4,500 in any other case."

1	(b) Increase in Additional Standard Deduc-
2	TION FOR AGED AND BLIND.—
3	(1) In General.—Paragraphs (1) and (2) of
4	section 63(f) are each amended by striking "\$600"
5	and inserting "\$950".
6	(2) Uniform amount.—Subsection (f) of sec-
7	tion 63 is amended by striking paragraph (3) and by
8	redesignating paragraph (4) as paragraph (3).
9	(c) TECHNICAL AMENDMENTS.—
10	(1) Paragraph (4) of section 63(c) is amended
11	to read as follows:
12	"(4) Adjustments for inflation.—
13	"(A) In General.—In the case of any
14	taxable year beginning in a calendar year after
15	1988, each dollar amount contained in para-
16	graph (2) or (5) or subsection (f) shall be in-
17	creased by an amount equal to—
18	"(i) such dollar amount, multiplied by
19	"(ii) the cost-of-living adjustment de-
20	termined under section 1(f)(3) for the cal-
21	endar year in which the taxable year be-
22	gins.
23	"(B) Base period adjustments.—In
24	the case of the dollar amounts contained in
25	paragraph (5), subparagraph (A) shall be ap-

plied by substituting for 'calendar year 1998' in 1 2 subparagraph (B) thereof— "(i) 'calendar year 1987' in the case 3 4 of the dollar amount contained in para-5 graph (5)(A), and 6 "(ii) 'calendar year 1997' in the case 7 of the dollar amount contained in para-8 graph (5)(B).". 9 (2) Subparagraph (B) of section 1(f)(6) is amended by striking "subsection (c)(4) of section 63 10 11 (as it applies to subsections (c)(5)(A) and (f) of such 12 section)" and inserting "section 63(c)(4)". 13 (d) Effective Date.—The amendments made by this section shall apply to taxable years beginning after 14 15 December 31, 1998. SEC. 103. INCREASE IN PERSONAL EXEMPTION. (a) In General.—Paragraph (1) of section 151(d) 17 18 (relating to exemption amount) is amended by striking "\$2,000" and inserting "\$2,900". 19 20 (b) Repeal of Phaseout.—Subsection (d) of sec-21 tion 151 is amended by striking paragraph (3) and by re-22 designating paragraph (4) as paragraph (3). 23 (c) Conforming Amendment.—Subparagraph (A) of section 151(d)(3), as redesignated by subsection (b), is amended to read as follows:

1	"(A) Adjustment to basic amount of
2	EXEMPTION.—In the case of any taxable year
3	beginning in a calendar year after 1999, the
4	dollar amount contained in paragraph (1) shall
5	be increased by an amount equal to—
6	"(i) such dollar amount, multiplied by
7	"(ii) the cost-of-living adjustment de-
8	termined under section 1(f)(3) for the cal-
9	endar year in which the taxable year be-
10	gins.".
11	(d) Effective Date.—The amendments made by
12	this section shall apply to taxable years beginning after
13	December 31, 1998.
13 14	December 31, 1998.  TITLE II—BASE BROADENING
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14	TITLE II—BASE BROADENING
14 15	TITLE II—BASE BROADENING SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS IN-
14 15 16 17	TITLE II—BASE BROADENING SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.
14 15 16 17 18	TITLE II—BASE BROADENING  SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.  (a) INTEREST ON STATE AND LOCAL BONDS.—Sec-
14 15 16 17 18	TITLE II—BASE BROADENING  SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.  (a) INTEREST ON STATE AND LOCAL BONDS.—Section 103 (relating to interest on State and local bonds)
14 15 16 17 18	TITLE II—BASE BROADENING  SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.  (a) INTEREST ON STATE AND LOCAL BONDS.—Section 103 (relating to interest on State and local bonds) is amended by adding at the end the following new sub-
14 15 16 17 18 19 20	TITLE II—BASE BROADENING  SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.  (a) Interest on State and Local Bonds.—Section 103 (relating to interest on State and local bonds) is amended by adding at the end the following new subsection:
14 15 16 17 18 19 20 21	TITLE II—BASE BROADENING  SEC. 201. ADDITIONAL ITEMS INCLUDIBLE IN GROSS INCOME.  (a) Interest on State and Local Bonds.—Section 103 (relating to interest on State and local bonds) is amended by adding at the end the following new subsection:  "(d) Termination.—This section shall not apply to

sions of the Internal Revenue Code of 1986 are hereby 2 repealed: 3 (1) Section 117(d) (relating to qualified tuition reduction). 4 (2) Section 125 (relating to cafeteria plans). 5 (3) Section 127 (relating to education assist-6 7 ance programs). 8 (4) Section 129 (relating to dependent care as-9 sistance programs). 10 (5) Section 132 (relating to certain fringe bene-11 fits). 12 (c) Employer Contributions to Retirement 13 PLANS.— 14 (1) IN GENERAL.—Subsection (a) of section 15 402 (relating to taxability of beneficiary of employees' trust) is amended to read as follows: 16 17 "(a) Taxability of Beneficiary of Exempt 18 Trust.— 19 "(1) Contributions to 20 employees' trust made by an employer to a trust 21 which is exempt from tax under section 501(a) shall 22 be included in the gross income of the employee in 23 accordance with section 83 (relating to property 24 transferred in connection with performance of serv-25 ices), except that the value of the employee's interest

- in the trust shall be substituted for the fair market value of the property for purposes of applying such section.
- "(2) DISTRIBUTIONS.—The amount actually distributed or made available to any distributee by any trust described in paragraph (1) shall be taxable to the distributee, in the taxable year in which so distributed or made available, under section 72 (relating to annuities), except that distributions of income of such trust before the annuity starting date (as defined in section 72(c)(4)) shall be included in the gross income of the employee without regard to section 72(e)(5) (relating to amounts not received as annuities).
  - "(3) Grantor trusts.—A beneficiary of any trust described in paragraph (1) shall not be considered the owner of any portion of such trust under subpart E of part I of subchapter J (relating to grantors and others treated as substantial owners)."
  - (2) APPLICATION OF SECTION 83.—Subsection (e) of section 83 (relating to property transferred in connection with performance of services) is amended by striking paragraph (2).

1	(d) Foreign Earned Income.—Section 911 (relat-
2	ing to citizens or residents of the United States living
3	abroad) is hereby repealed.
4	(e) Effective Date.—The amendments made by
5	this section shall apply to taxable years beginning after
6	December 31, 1998.
7	SEC. 202. REPEAL OF ALL ITEMIZED DEDUCTIONS OTHER
8	THAN DEDUCTIONS FOR MORTGAGE INTER
9	EST, INVESTMENT INTEREST, AND EMPLOY
10	MENT-RELATED EXPENSES.
11	(a) In General.—Subsection (b) of section 63 (de-
12	fining taxable income) is amended to read as follows:
13	"(b) Taxable Income of Individuals.—
14	"(1) Individuals who do not itemize their
15	DEDUCTIONS.—In the case of an individual who does
16	not elect to itemize his deductions for the taxable
17	year, for purposes of this subtitle, the term 'taxable
18	income' means adjusted gross income minus—
19	"(A) the standard deduction, and
20	"(B) the deduction for personal exemptions
21	provided in section 151.
22	"(2) Individuals who itemize their deduc-
23	TIONS.—In the case of an individual who elects to
24	itemize his deductions for the taxable year, for pur-

1	poses of this subtitle, the term 'taxable income'
2	means adjusted gross income minus—
3	"(A) the deduction for personal exemptions
4	provided in section 151, and
5	"(B) the deduction under section 163 for
6	qualified mortgage interest (as defined in sub-
7	section (h) thereof)."
8	(b) Repeal of Limitations on Itemized Deduc-
9	TIONS.—Section 67 (relating to 2-percent floor on mis-
10	cellaneous itemized deductions) and section 68 (relating
11	to overall limitation on itemized deductions) are hereby re-
12	pealed.
13	(c) Deductions for Investment Interest and
14	EMPLOYEE BUSINESS EXPENSES ALLOWED IN DETER-
15	MINING ADJUSTED GROSS INCOME.—Subsection (a) of
16	section 62 is amended by inserting after paragraph (17)
17	the following new paragraphs:
18	"(18) Investment interest.—The deduction
19	under section 163 for investment interest (as defined
20	in subsection (d) thereof).
21	"(19) Employee business expenses.—The
22	deductions allowed by part VI (section 161 and fol-
23	lowing) which consist of expenses paid or incurred
24	by the taxpayer in connection with the performance
25	by him of services as an employee (other than ex-

- 1 penses for which a deduction is allowed under para-
- 2 graph (2)) to the extent that the aggregate amount
- 3 of such expenses exceeds 2 percent of adjusted gross
- 4 income (determined without regard to this para-
- 5 graph)."
- 6 (d) Deductions for Retirement Savings Not
- 7 Allowed in Computing Adjusted Gross Income;
- 8 TERMINATION OF ROTH IRA.—
- 9 (1) Subsection (a) of section 62 (defining ad-
- justed gross income) is amended by striking para-
- graph (6) (relating to pension, profit-sharing and
- annuity plans of self-employed individuals) and para-
- graph (7) (relating to retirement savings).
- 14 (2) Section 408A (relating to Roth IRA) is
- amended by adding at the end the following new
- subsection:
- 17 "(f) TERMINATION.—The contribution limit under
- 18 subsection (c)(2) for any taxable year beginning after De-
- 19 cember 31, 1998, shall be zero; and no rollover or other
- 20 transfer may be made to a Roth IRA from an individual
- 21 retirement plan (other than a Roth IRA) after such date."
- (e) Effective Date.—The amendments made by
- 23 this section shall apply to taxable years beginning after
- 24 December 31, 1998.

#### SEC. 203. REPEAL OF CERTAIN CREDITS.

- 2 (a) Dependent Care Credit.—Section 21 (relat-
- 3 ing to expenses for household and dependent care services
- 4 necessary for gainful employment) is hereby repealed.
- 5 (b) Elderly Credit.—Section 22 (relating to credit
- 6 for the elderly and permanently and totally disabled) is
- 7 hereby repealed.
- 8 (c) Effective Date.—The amendments made by
- 9 this section shall apply to taxable years beginning after
- 10 December 31, 1998.

### 11 TITLE III—CORPORATE SUBSIDY

### 12 **REFORM COMMISSION**

- 13 SEC. 301. THE COMMISSION.
- 14 (a) Establishment.—There is established an inde-
- 15 pendent commission to be known as the "Corporate Sub-
- 16 sidy Reform Commission" (hereafter in this Act, referred
- 17 to as the "Commission").
- 18 (b) Duties.—The Commission shall—
- 19 (1) examine the programs and tax laws of the
- Federal Government and identify programs and tax
- 21 laws that provide inequitable Federal subsidies;
- 22 (2) review inequitable Federal subsidies; and
- 23 (3) submit the report required under section
- 302(b) to the President and the Congress.
- 25 (c) Limitations.—

1	(1) Creation of New Programs or Taxes.—
2	This Act is not intended to result in the creation of
3	new programs or taxes, and the Commission estab-
4	lished in this section shall limit its activities to re-
5	viewing existing programs or tax laws with the goal
6	of ensuring fairness and equity in the operation and
7	application thereof.
8	(2) Elimination of agencies and depart-
9	MENTS.—The Commission shall limit its rec-
10	ommendations to the termination or reform of pay-
11	ments, benefits, services, or tax advantages, rather
12	than the termination of Federal agencies or depart-
13	ments.
14	(d) Advisory Committee.—The Commission shall
15	be considered an advisory committee within the meaning
16	of the Federal Advisory Committee Act (5 U.S.C. App.).
17	(e) Appointment.—
18	(1) Members.—The Commissioners shall be
19	appointed for the life of the Commission and shall
20	be composed of nine members of whom—
21	(A) three shall be appointed by the Presi-
22	dent of the United States;
23	(B) two shall be appointed by the Speaker
24	of the House of Representatives;

1	(C) one shall be appointed by the minority
2	Leader of the House of Representatives;
3	(D) two shall be appointed by the majority
4	Leader of the Senate; and
5	(E) one shall be appointed by the minority
6	Leader of the Senate.
7	(2) Consultation required.—The President,
8	the Speaker of the House of Representatives, the mi-
9	nority leader of the House of Representatives, the
10	majority leader of the Senate, and the minority lead-
11	er of the Senate shall consult among themselves
12	prior to the appointment of the members of the
13	Commission in order to achieve, to the maximum ex-
14	tent possible, fair and equitable representation of
15	various points of view with respect to the matters to
16	be studied by the Commission under subsection (b).
17	(3) Appointments.—During the period of
18	January 1, 1999 through January 31, 1999, the
19	President shall submit to the Senate the names of
20	three individuals for appointment to the Commis-
21	sion.
22	(4) Failure to appoint.—If the President
23	does not submit to Congress the names of three indi-
24	viduals for appointment to the Commission on or be-

- fore the date specified in paragraph (3), the process established under this Act shall be terminated.
- 3 (5) CHAIRMAN.—At the time the President
  4 nominates individuals for appointment to the Com5 mission the President shall designate one such indi6 vidual who shall serve as Chairman of the Commis7 sion.
- 8 (6) Background.—The members shall rep-9 resent a broad array of expertise covering, to the ex-10 tent practical, all subject matter, programs, and tax 11 laws the Commission is likely to review.
- 12 (f) Terms.—Each member of the Commission in-13 cluding the Chairman shall serve until the termination of 14 the Commission.
- (g) Meetings.—
- 16 (1) Initial meeting.—No later than April 1, 17 1999, the Commission shall conduct its first meet-18 ing.
- 19 (2) OPEN MEETINGS.—Each meeting of the 20 Commission shall be open to the public. In cases 21 where classified information, trade secrets, or per-22 sonnel matters are discussed, the Chairman may 23 close the meeting. All proceedings, information, and 24 deliberations of the Commission shall be available,

- upon request, to the chairman and ranking member
  of the relevant committees of Congress.
- 3 (h) VACANCIES.—A vacancy on the Commission shall4 be filled in the same manner as the original appointment.
- 5 (i) PAY AND TRAVEL EXPENSES.—
- 6 (1) Pay.—Notwithstanding section 7 of the 7 Federal Advisory Committee Act (5 U.S.C. App.), 8 each Commissioner, other than the Chairman, shall 9 be paid at a rate equal to the daily equivalent of the 10 minimum annual rate of basic pay for level IV of the 11 Executive Schedule under section 5315 of title 5, 12 United States Code, for each day (including travel 13 time) during which the member is engaged in the ac-14 tual performance of duties vested in the Commis-15 sion.
  - (2) CHAIRMAN.—Notwithstanding section 7 of the Federal Advisory Committee Act (5 U.S.C. App.), the Chairman shall be paid for each day referred to in paragraph (1) at a rate equal to the daily payment of the minimum annual rate of basic pay payable for level III of the Executive Schedule under section 5314 of title 5, United States Code.
  - (3) Travel expenses.—Members shall receive travel expenses, including per diem in lieu of subsist-

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- ence, in accordance with sections 5702 and 5703 of title 5, United States Code.
  - (j) Director of Staff.—

- (1) QUALIFICATIONS.—The Chairman shall appoint a Director who has not served in any of the entities or industries that the Commission intends to review during the 12 months preceding the date of such appointment.
  - (2) PAY.—Notwithstanding section 7 of the Federal Advisory Committee Act (5 U.S.C. App.), the Director shall be paid at the rate of basic pay payable for level IV of the Executive Schedule under section 5315 of title 5, United States Code.
  - (3) Reports.—On administrative and personnel matters, the Director shall submit periodic reports to the Chairman of the Commission and the chairman and ranking member of the Committee on Governmental Affairs of the Senate and the Committee on Government Reform and Oversight of the House of the Representatives.

#### 21 (k) Staff.—

(1) Additional Personnel.—Subject to paragraphs (2) and (4), the Director, with the approval of the Commission, may appoint and fix the pay of additional personnel.

- 1 (2) APPOINTMENTS.—The Director may make 2 such appointments without regard to the provisions 3 of title 5, United States Code, governing appoint-4 ments in the competitive service, and any personnel 5 so appointed may be paid without regard to the pro-6 visions of chapter 51 and subchapter III of chapter 7 53 of that title relating to classification and General 8 Schedule pay rates.
  - (3) Detailes.—Upon the request of the Director, the head of any Federal department or agency may detail any of the personnel of that department or agency to the Commission to assist the Commission in accordance with an agreement entered into with the Commission.
  - (4) RESTRICTIONS ON PERSONNEL AND DETAILEES.—The following restrictions shall apply to personnel and detailees of the Commission:
    - (A) PERSONNEL.—No more than one-third of the personnel detailed to the Commission may be on detail from Federal agencies that deal directly or indirectly with the Federal subsidies the Commission intends to review.
    - (B) Analysts.—No more than one-fifth of the professional analysts of the Commission may be persons detailed from a Federal agency

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1 that deals directly or indirectly with the Federal 2 subsidies the Commission intends to review. (C) LEAD ANALYST.—No person detailed 3 4 from a Federal agency to the Commission may 5 be assigned as the lead professional analyst 6 with respect to an entity or industry the Com-7 mission intends to review if the person has been involved in regulatory or policy-making deci-8 9 sions affecting any such entity or industry in 10 the 12 months preceding such assignment. 11 (D) DETAILEE.—A person may not be de-12 tailed from a Federal agency to the Commission 13 if, within 12 months before the detail is to 14 begin, that person participated personally and 15 substantially in any matter within that particu-16 lar agency concerning the preparation of rec-17 ommendations under this Act. 18 (E) Federal officer or employee.— 19 20

- No member of a Federal agency, and no officer or employee of a Federal agency, may—
  - (i) prepare any report concerning the effectiveness, fitness, or efficiency of the performance on the staff of the Commission of any person detailed from a Federal agency to that staff;

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1	(ii) review the preparation of such re-
2	port; or
3	(iii) approve or disapprove such a re-
4	port.
5	(F) Limitation on Staff size.—
6	(i) Subject to clause (ii), there may
7	not be more than 25 persons (including
8	any detailees) on the staff at any time.
9	(ii) The Commission may increase
10	personnel in excess of the limitation under
11	clause (i), 15 days after submitting notifi-
12	cation of such increase to the Committee
13	on Governmental Affairs of the Senate and
14	the Committee on Government Reform and
15	Oversight of the House of Representatives.
16	(G) Limitation on federal officer.—
17	No member of a Federal agency and no em-
18	ployee of a Federal agency may serve as a Com-
19	missioner or as a paid member of the staff.
20	(5) Assistance.—
21	(A) IN GENERAL.—The Comptroller Gen-
22	eral of the United States may provide assist-
23	ance, including the detailing of employees, to
24	the Commission in accordance with an agree-
25	ment entered into with the Commission.

CONSULTATION.—The 1 (B) Commission 2 and the Comptroller General of the United States shall consult with the Committee on 3 Governmental Affairs of the Senate and the 4 Committee on Government Reform and Over-6 sight of the House of Representatives on the 7 agreement referred to under subparagraph (A) 8 before entering into such agreement.

#### (1) OTHER AUTHORITY.—

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- (1) Experts and consultants.—The Commission may procure by contract, to the extent funds are available, the temporary or intermittent services of experts or consultants pursuant to section 3109 of title 5, United States Code.
- (2) Leasing.—The Commission may lease space and acquire personal property to the extent that funds are available.

#### (m) Funding.—

- (1) Commission.—There are authorized to be appropriated to the Commission such funds as are necessary to carry out its duties under this Act.
- (2) COMPTROLLER GENERAL.—There are authorized to be appropriated to the Comptroller General of the United States such funds as are nec-

1	essary to carry out its duties under subsection (k)(5)
2	and section $302(b)(5)$ .
3	(n) Termination.—The Commission shall terminate
4	on September 1, 2000.
5	SEC. 302. PROCEDURE FOR MAKING RECOMMENDATIONS
6	TO TERMINATE CORPORATE SUBSIDIES.
7	(a) Agency Plan.—
8	(1) In General.—No later than April 1, 1999,
9	or the date budget documents are submitted to Con-
10	gress in 1999, whichever is earlier, in support of the
11	budget of each Federal department or agency, the
12	head of each department or agency shall include in
13	such documents a list identifying all programs or tax
14	laws within that department or agency that the head
15	of the department or agency determines provide in-
16	equitable Federal subsidies.
17	(2) Contents.—Such a list shall include—
18	(A) a detailed description of each program
19	or tax law in question;
20	(B) a statement detailing the extent to
21	which a payment, benefit, service, or tax advan-
22	tage meets the provisions of section 304;
23	(C) a statement summarizing the legisla-
24	tive history and purpose of such payment, bene-
25	fit, service, or tax advantage, and the laws or

- policies directly or indirectly giving rise to the need for such programs or tax laws; and
- 3 (D) a recommendation to the Commission 4 regarding actions to be taken under section 5 301(b)(3).
- 6 (3) International trade programs.—As 7 part of its agency plan submitted pursuant to this 8 subsection, the United States Trade Representative 9 shall survey all federally supported international 10 trade programs in all Federal agencies and shall cer-11 tify to the Commission which of those programs 12 meet the requirements of section 304(4)(D). The 13 Trade Representative shall provide the Commission 14 a detailed statement of the reasons each program 15 was or was not so certified as part of its agency 16 plan.
- 17 (b) Review and Recommendations by the Com-18 mission.—
- 19 (1) REVIEW AND HEARINGS.—At any time after
  20 the submission of the budget documents to Con21 gress, the Commission shall conduct public hearings
  22 on the recommendations included in the lists re23 quired under subsection (a). All testimony before the
  24 Commission at a public hearing conducted under
  25 this paragraph shall be presented under oath.

#### (2) Report of commission.—

- (A) Report to President.—No later than November 30, 1999, the Commission shall submit a report to the President containing the Commission's findings and recommendations for termination, modification, or retention of each of the inequitable Federal subsidies reviewed by the Commission. Such findings and recommendations shall specify—
  - (i) all actions, circumstances, and considerations relating to or bearing upon the recommendations; and
  - (ii) to the maximum extent practicable, the estimated effect of the recommendations upon the policies, laws and programs directly or indirectly affected by the recommendations.
- (B) Changes in Recommendations.—Subject to the deadline in subparagraph (A), in making its recommendations, the Commission may make changes in any of the recommendations made by a department or agency if the Commission determines that such department or agency deviated substantially from the provisions of section 304.

1	(C) Changes.—In the case of a change in
2	the recommendations made by a department or
3	agency, the Commission may make the change
4	only if the Commission—
5	(i) makes the determination required
6	under subparagraph (B); and
7	(ii) conducts a public hearing on the
8	Commission's proposed changes.
9	(D) APPLICATION.—Subparagraph (C)
10	shall apply to a change by the Commission in
11	a department or agency recommendation that
12	would—
13	(i) add or delete a payment, benefit,
14	service, or tax advantage to the list rec-
15	ommended for termination;
16	(ii) add or delete a payment, benefit,
17	service, or tax advantage to the list rec-
18	ommended for modification; or
19	(iii) increase or decrease the extent of
20	a recommendation to modify a payment,
21	benefit, service, or tax advantage included
22	in a department's or agency's rec-
23	ommendation.
24	(3) Justification.—The Commission shall ex-
25	plain and justify in the report submitted to the

- President under paragraph (2) any recommendation made by the Commission that is different from a recommendation made by an agency under subsection (a).
  - (4) Report to congress.—After November 30, 1999, or after the date the Commission submits recommendations to the President, the Commission shall, upon request, promptly provide to any Member of Congress the information used by the Commission in making its recommendations.
  - (5) COMPTROLLER GENERAL.—The Comptroller General of the United States shall—
    - (A) assist the Commission, to the extent requested, in the Commission's review and analysis of the list, statements, and recommendations made by departments and agencies under subsection (a); and
    - (B) no later than 60 days after April 1, 1999, or the public release of the President's budget documents in 1999, whichever is earlier, submit to the Congress and to the Commission a report containing a detailed analysis of the list, statements, and recommendations of each department or agency.
  - (c) Review by the President.—

- 1 (1) IN GENERAL.—No later than December 31,
  2 1999, the President shall submit a report to the
  3 Commission and to the Congress containing the
  4 President's approval or disapproval of the Commission's recommendations submitted under subsection
  5 (b).
  - (2) APPROVAL.—If the President approves all the recommendations of the Commission, the President shall submit a copy of such recommendations to the Congress, together with a certification of such approval.
  - (3) DISAPPROVAL.—If the President disapproves the recommendations of the Commission in whole or in part, the President shall submit to the Commission and the Congress the reasons for that disapproval. No later than February 1, 2000, the Commission shall submit to the President a revised list of recommendations.
    - (4) REVISION.—If the President approves all of the revised recommendations of the Commission submitted to the President under paragraph (3), the President shall submit a copy of such revised recommendations to the Congress, together with a certification of such approval.

1	(5) Approval of entire package.—The
2	President may only submit an approval certificate
3	that pertains to the entire package of recommenda-
4	tions submitted by the Commission under subsection
5	(b)(2) or paragraph (3) of this subsection.
6	(6) Failure to submit.—If the President
7	does not submit to the Congress an approval and
8	certification described in paragraph (2) or (4) by
9	February 15, 2000, the process established under
10	this Act shall be terminated.
11	SEC. 303. CONGRESSIONAL CONSIDERATION.
12	(a) Submission of Recommendations of the
13	PRESIDENT.—If the President submits the Commission
14	recommendations to the Congress under section 302(c) (2)
15	or (4), such recommendations shall be accompanied by in-
16	formation specifying—
17	(1) the reasons and justifications for the rec-
18	ommendations;
19	(2) to the maximum extent practicable, the esti-
20	mated fiscal, economic, and budgetary impact of ac-
21	cepting the recommendations;
22	(3) the amount of the projected savings result-
23	ing from each recommendation;
24	(4) all actions, circumstances, and consider-
25	ations relating to or bearing upon the recommenda-

- tions and to the maximum extent practicable, the estimated effect of the recommendations upon the policies, laws and programs directly or indirectly affected by the recommendations; and

  (5) the specific changes in Federal statute nec-
- 7 (b) Submission of Recommendations to the 8 Senate and House of Representatives.—

essary to implement the recommendations.

- 9 SUBMISSION TO CONGRESS.—The (1)10 ommendations submitted by the President to the 11 Congress under subsection (a) shall be submitted to 12 the Senate and the House of Representatives on the 13 same day, and shall be delivered to the Secretary of 14 the Senate if the Senate is not in session, and to the 15 Clerk of the House of the Representatives if the 16 House is not in session.
  - (2) FEDERAL REGISTER.—Any recommendations and accompanying information submitted under subsection (a) shall be printed in the first issue of the Federal Register after such submission.

#### 21 (c) Introduction.—

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(1) Date of introduction.—The Majority Leader of the Senate or his designee, and the Speaker of the House of Representatives, or his designee, shall introduce a bill (or bills as provided under

- paragraph (2)) that implements the recommendations submitted by the President under subsection (a), no later than the later of 14 calendar days in session after the date on which—
  - (A) the Senate or the House of Representatives received the recommendations submitted by the President under subsection (a), if the Senate or the House of Representatives (as applicable) is in session on the date of such submission; or
  - (B) the Senate or the House of Representatives is first in session after such recommendations are submitted, if the Senate or the House of Representatives (as applicable) is not in session on the date of such submission.
  - (2) MULTIPLE BILLS.—The majority leader of the Senate, or his designee, or the Speaker of the House of Representatives, or his designee, shall introduce a bill or separate bills ensuring that all such recommendations will be implemented.

#### (d) Committee Referral and Action.—

(1) In General.—Any committee to which a bill or bills introduced under subsection (c) is referred shall report such bill no later than 60 calendar days after the date of referral. Any such re-

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ported bill shall be referred to the Committee on Governmental Affairs of the Senate or the Committee on Government Reform and Oversight of the House of Representatives, as applicable.

(2) DISCHARGE.—If a committee does not report a bill within the 60-day period as provided under paragraph (1), such bill shall be discharged from the committee and referred to the Committee on Governmental Affairs of the Senate or the Committee on Government Reform and Oversight of the House of Representatives, as applicable.

#### (3) Report to floor; consolidation.—

(A) IN GENERAL.—No later than the first day the Senate or the House of Representatives (as applicable) is in session following 10 calendar days in session after the end of the 60-day period described under paragraphs (1) and (2), the Committee on Governmental Affairs of the Senate and the Committee on Government Reform and Oversight of the House of Representatives, as applicable, shall—

(i) consolidate all bills referred under paragraphs (1) and (2) into a single bill (without substantive amendment) and re-

1	port such bill to the Senate or the House
2	of Representatives; or
3	(ii) if only 1 bill is referred under
4	paragraph (1) or (2), report such bill
5	(without amendment) to the Senate or
6	House of Representatives.
7	(B) LEGISLATIVE CALENDAR.—The bill re-
8	ported under subparagraph (A) shall be placed
9	on the legislative calendar of the appropriate
10	House.
11	(e) PROCEDURE IN SENATE AFTER REPORT OF COM-
12	MITTEE; DEBATE; AMENDMENTS.—
13	(1) Debate on Bill.—Debate in the Senate
14	on a bill reported by the Committee on Govern-
15	mental Affairs under subsection (d)(3), and all
16	amendments thereto and debatable motions and ap-
17	peals in connection therewith, shall be limited to not
18	more than 30 hours. The time shall be equally di-
19	vided between, and controlled by, the Majority Lead-
20	er and Minority Leader or their designees.
21	(2) Debate on Amendments.—Debate in the
22	Senate on any amendment to the bill shall be limited
23	to 1 hour, to be equally divided between, and con-
24	trolled by, the mover and the manager of the bill,
25	and debate on any amendment to an amendment,

- debatable motion, or appeal shall be limited to 30 minutes, to be equally divided between, and controlled by, the mover and the manager of the bill, except that in the event the manager of the bill is in favor of any such amendment, motion or appeal, the time in opposition thereto shall be controlled by the minority leader or his designee.
  - (3) LIMIT OF DEBATE.—(A) A motion to further limit debate is not debatable. A motion by the majority leader or his designee to extend debate is not debatable. A motion to recommit is not in order.
  - (B) No amendment not germane to the bill reported by the Committee on Governmental Affairs under subsection (d)(3) shall be in order.

#### (4) Conference reports.—

- (A) MOTION TO PROCEED.—A motion to proceed to the consideration of the conference report on a bill subject to the procedures of this section and reported to the Senate may be made even though a previous motion to the same effect has been disagreed to.
- (B) TIME LIMITATION.—The consideration in the Senate of the conference report on the bill and any amendments in disagreement thereto, including all debatable motions and appeals

1 in connection therewith, shall be limited to 5 hours, to be equally divided between, and con-2 3 trolled by, the majority leader and minority leader or their designees. Debate on any debatable motion, appeal related to the conference re-6 port, or any amendment to an amendment in 7 disagreement, shall be limited to 30 minutes, to 8 be equally divided between, and controlled by, 9 the mover and the manager of the conference 10 report (or a message between Houses).

- 11 (f) PROCEDURE IN HOUSE OF REPRESENTATIVES 12 AFTER REPORT OF THE COMMITTEE; DEBATE.—
- 13 (1) MOTION TO CONSIDER.—When the Commit-14 tee on Government Reform and Oversight of the 15 House of Representatives reports a bill under sub-16 section (d)(3) it is in order (at any time after the 17 fifth day (excluding Saturdays, Sundays, and legal 18 holidays) following the day on which any committee 19 report filed on a bill referred under subsection (d)(1) 20 to the Committee on Government Reform and Over-21 sight has been available to Members of the House) 22 to move to proceed to the consideration of the bill 23 reported to the House of Representatives. The mo-24 tion is highly privileged and is not debatable. An 25 amendment to the motion is not in order, and it is

- not in order to move to reconsider the vote by which the motion is agreed to or disagreed to.
  - (2) Debate.—General debate on the bill in the House of Representatives shall be limited to not more than 10 hours, which shall be divided equally between the majority and minority parties. A motion further to limit debate is not debatable. A motion to postpone debate is not in order, and it is not in order to move to reconsider the vote by which the bill is agreed to or disagreed to.
    - (3) Terms of consideration.—Consideration of the bill by the House of Representatives shall be in the Committee of the Whole, and the bill shall be considered for amendment under the 5-minute rule in accordance with the applicable provisions of rule XXIII of the Rules of the House of Representatives. After the committee rises and reports the bill back to the House, the previous question shall be considered as ordered on the bill and any amendments thereto to final passage without intervening motion.
    - (4) LIMIT ON DEBATE.—Debate in the House of Representatives on the conference report on a bill subject to the procedures under this section and reported to the House of Representatives shall be limited to not more than 5 hours, which shall be divided

- equally between the majority and minority parties. A
  motion further to limit debate is not debatable. A
  motion to recommit the conference report is not in
  order, and it is not in order to move to reconsider
  the vote by which the conference report is agreed to
  or disagreed to. A motion to postpone is not in
  order.
- 8 (5) APPEALS.—Appeals from decisions of the 9 Chair relating to the application of the Rules of the 10 House of Representatives to the procedure relating 11 to the bill shall be decided without debate.
- 12 (g) Rules of the Senate and House of Rep-13 resentatives.—This section is enacted by Congress—
  - (1) as an exercise of the rulemaking power of the Senate and the House of Representatives, respectively, but applicable only with respect to the procedure to be followed in that House in the case of a bill under this section, and it supersedes other rules only to the extent that it is inconsistent with such rules; and
  - (2) with full recognition of the constitutional right of either House to change the rules as far as relating to the procedure of that House at any time, in the same manner, and to the same extent as in the case of any other rule of that House.

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#### 1 SEC. 304. DEFINITION.

2	For purposes of this title, the term "inequitable Fed-
3	eral subsidy" means a payment, benefit, service, or tax
4	advantage that—
5	(1) is provided by the Federal Government to
6	any corporation, partnership, joint venture, associa-
7	tion, or business trust, not to include—
8	(A) a nonprofit organization described
9	under section 501(c)(3) of the Internal Revenue
10	Code of 1986 that is exempt from taxation
11	under section 501(a) of the Internal Revenue
12	Code of 1986; or
13	(B) a State or local government or Indian
14	Tribe;
15	(2) is provided without a reasonable expecta-
16	tion, demonstrated with the use of reliable perform-
17	ance criteria, that actions or activities undertaken or
18	performed in return for such payment, benefit, serv-
19	ice, or tax advantage would result in a return or
20	benefit, quantifiable or nonquantifiable, to the public
21	at least as great as the payment, benefit, service, or
22	tax advantage;
23	(3) provides an unfair competitive advantage or
24	financial windfall; and
25	(4) shall not include a payment, benefit, service,
26	or tax advantage that—

1	(A)(i) is awarded for the purposes of re-
2	search and development in the broad public in-
3	terest on the basis of a peer reviewed or other
4	open, competitive, merit-based procedure;
5	(ii) is for a purpose consistent with the
6	mission of the agency;
7	(iii) supports competing technologies at
8	levels appropriate to their potential, as deter-
9	mined by an appropriate priority setting proc-
10	ess; and
11	(iv) is for research and development that
12	the private sector cannot reasonably be ex-
13	pected to undertake without Federal support at
14	a level or in a time frame consistent with the
15	payment, benefit, service, or tax advantage's po-
16	tential to provide broad economic or other pub-
17	lic benefit;
18	(B) primarily benefits public health, safety
19	the environment, or education;
20	(C) is necessary to comply with inter-
21	national trade or treaty obligations;
22	(D) is certified by the United States Trade
23	Representative as specifically intended and as
24	substantially needed to protect the foreign trade

interests of the United States; or

1	(E) is for the purpose of procurement of
2	property or services by the United States Gov-
3	ernment.
4	SEC. 305. CORPORATE RATE INCREASE IF REVENUES FROM
5	SUBSIDY REDUCTIONS ARE LESS THAN
6	\$10,000,000,000 PER YEAR.
7	(a) In General.—If there is a subsidy reduction
8	shortfall for any fiscal year beginning after September 30,
9	2000, section 11 of the Internal Revenue Code of 1986
10	(relating to tax on corporations) shall be applied (for tax-
11	able years beginning in such fiscal year) by substituting
12	for the highest rate of tax imposed by such section the
13	rate estimated by the Director of the Congressional Budg-
14	et Office to be necessary to increase revenues to the Treas-
15	ury for such year equal to such shortfall. Proper adjust-
16	ments shall be made under this subsection to the extent
17	such rate is less than or greater than the appropriate rate.
18	(b) Subsidy Reduction Shortfall.—For pur-
19	poses of subsection (a), the term "subsidy reduction short-
20	fall" means, for any fiscal year, the excess of—
21	(1) \$10,000,000,000, over
22	(2) the additional revenues that the Director of
23	the Congressional Budget Office estimates will be re-
24	ceived in the Treasury (for taxable years beginning

1	in such fiscal year) by reason of the enactment of
2	recommendations of the Commission.
3	TITLE IV—NATIONAL REFEREN-
4	DUM REQUIRED FOR FED-
5	ERAL INCOME TAX RATE IN-
6	CREASES TO TAKE EFFECT
7	SEC. 401. NATIONAL REFERENDUM REQUIRED FOR FED-
8	ERAL INCOME TAX RATE INCREASES TO
9	TAKE EFFECT.
10	(a) In General.—An individual income tax rate in-
11	crease shall apply only to taxable years beginning after
12	the date of a national referendum in which a majority of
13	individuals voting in the referendum vote in favor of such
14	increase.
15	(b) Individual Income Tax Rate Increase.—For
16	purposes of this section, the term "individual income tax
17	rate increase" means any provision of law—
18	(1) which amends subsection (a), (b), (c), (d),
19	or (e) of section 1 of the Internal Revenue Code of
20	1986 (relating to income tax) or section 55(b)(1)(A)
21	of such Code (relating to alternative minimum tax
22	on noncorporate taxpayers), and
23	(2) which imposes a new percentage as a rate
24	of tax and thereby increases the amount of tax im-
25	posed by any such section.

1	(c) Administrative Provisions.—
2	(1) In general.—The referendum with respect
3	to any individual income tax rate increase shall
4	occur at the time of the first regularly scheduled
5	Federal election after the date of the enactment of
6	such increase and shall be on the general election
7	ballot for such election.
8	(2) FORM.—The form of the referendum ques-
9	tion shall be as follows:
	"REFERENDUM ON INDIVIDUAL INCOME TAX RATE
	INCREASE
"	Should the provisions enacted on which are indi-
V	idual income tax rate increases take effect?
	"Yes No".
	Such blank shall be filled in with the date that the
	law containing such provisions was enacted.
10	(3) PROCEDURES.—The Secretary of the Treas-
11	ury or such Secretary's delegate shall take such
12	steps as are necessary to arrange for any referen-
13	dum under this section.
14	(d) AUTHORIZATION.—There are authorized to be ap-
15	propriated such sums as are necessary to carry out this
16	section, including amounts to reimburse States for their
17	tabulation and other costs incurred by reason of any ref-
18	erendum under this section.

### 1 TITLE V—RETURN-FREE FILING

#### 2 SEC. 501. RETURN-FREE FILING.

- 3 The Secretary of the Treasury or the Secretary's del-
- 4 egate shall develop a plan to implement a return-free Fed-
- 5 eral income tax system for the largest number of taxpayers
- 6 as is practicable. The plan of implementation shall be sub-
- 7 mitted to the House of Representatives and the Senate
- 8 not later than 180 days after the date of the enactment
- 9 of this Act.

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