105TH CONGRESS 1ST SESSION

# H. R. 2

### IN THE SENATE OF THE UNITED STATES

May 15, 1997

Received; read twice and referred to the Committee on Banking, Housing, and Urban Affairs

# AN ACT

To repeal the United States Housing Act of 1937, deregulate the public housing program and the program for rental housing assistance for low-income families, and increase community control over such programs, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Housing Opportunity and Responsibility Act of 1997".
- 6 (b) Table of Contents for
- 7 this Act is as follows:
  - Sec. 1. Short title and table of contents.
  - Sec. 2. Declaration of policy to renew American neighborhoods.

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6 Sec. 706. Regional cooperation under CDBG economic development initiative. Sec. 707. Use of American products. Sec. 708. Consultation with affected areas in settlement of litigation. Sec. 709. Treatment of PHA repayment agreement. Sec. 710. Use of assisted housing by aliens. Sec. 711. Protection of senior homeowners under reverse mortgage program. Sec. 712. Conversion of section 8 tenant-based assistance to project-based assistance in the Borough of Tamaqua. Sec. 713. Housing counseling. Sec. 714. Transfer of surplus real property for providing housing for low- and moderate-income families. Sec. 715. Effective date. SEC. 2. DECLARATION OF POLICY TO RENEW AMERICAN

2	NEIGHBORHOODS.
3	The Congress hereby declares that—
4	(1) the Federal Government has a responsibility
5	to promote the general welfare of the Nation—
6	(A) by using Federal resources to aid fami-
7	lies and individuals seeking affordable homes
8	that are safe, clean, and healthy and, in par-
9	ticular, assisting responsible, deserving citizens
10	who cannot provide fully for themselves because
11	of temporary circumstances or factors beyond
12	their control;
13	(B) by working to ensure a thriving na-
14	tional economy and a strong private housing
15	market; and
16	(C) by developing effective partnerships
17	among the Federal Government, State and local
18	governments, and private entities that allow
19	government to accept responsibility for foster-
20	ing the development of a healthy marketplace

- and allow families to prosper without government involvement in their day-to-day activities;
- 3 (2) the Federal Government cannot through its 4 direct action alone provide for the housing of every 5 American citizen, or even a majority of its citizens, 6 but it is the responsibility of the Government to pro-7 mote and protect the independent and collective ac-8 tions of private citizens to develop housing and 9 strengthen their own neighborhoods;
  - (3) the Federal Government should act where there is a serious need that private citizens or groups cannot or are not addressing responsibly;
  - (4) housing is a fundamental and necessary component of bringing true opportunity to people and communities in need, but providing physical structures to house low-income families will not by itself pull generations up from poverty;
  - (5) it is a goal of our Nation that all citizens have decent and affordable housing; and
  - (6) our Nation should promote the goal of providing decent and affordable housing for all citizens through the efforts and encouragement of Federal, State, and local governments, and by the independent and collective actions of private citizens, organizations, and the private sector.

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### 1 TITLE I—GENERAL PROVISIONS

2	SEC. 101. STATEMENT OF PURPOSE.	

- 3 The purpose of this Act is to promote safe, clean, and
- 4 healthy housing that is affordable to low-income families,
- 5 and thereby contribute to the supply of affordable housing,
- 6 by—

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- 7 (1) deregulating and decontrolling public hous-8 ing agencies, thereby enabling them to perform as 9 property and asset managers;
  - (2) providing for more flexible use of Federal assistance to public housing agencies, allowing the authorities to leverage and combine assistance amounts with amounts obtained from other sources;
  - (3) facilitating mixed income communities;
    - (4) increasing accountability and rewarding effective management of public housing agencies;
    - (5) creating incentives and economic opportunities for residents of dwelling units assisted by public housing agencies to work, become self-sufficient, and transition out of public housing and federally assisted dwelling units;
    - (6) recreating the existing rental assistance voucher program so that the use of vouchers and relationships between landlords and tenants under the

1	program operate in a manner that more closely re-
2	sembles the private housing market; and
3	(7) remedying troubled public housing agencies
4	and replacing or revitalizing severely distressed pub-
5	lic housing developments.
6	SEC. 102. DEFINITIONS.
7	For purposes of this Act, the following definitions
8	shall apply:
9	(1) Acquisition cost.—When used in ref-
10	erence to public housing, the term "acquisition cost"
11	means the amount prudently expended by a public
12	housing agency in acquiring property for a public
13	housing development.
14	(2) Development.—The terms "public hous-
15	ing development" and "development" (when used in
16	reference to public housing) mean—
17	(A) public housing; and
18	(B) the improvement of any such housing.
19	(3) DISABLED FAMILY.—The term "disabled
20	family" means a family whose head (or his or her
21	spouse), or whose sole member, is a person with dis-
22	abilities. Such term includes 2 or more persons with
23	disabilities living together, and 1 or more such per-

sons living with 1 or more persons determined under

- the regulations of the Secretary to be essential to their care or well-being.
- 4 (4) Drug-related criminal activity" means the illeterm "drug-related criminal activity" means the illegal manufacture, sale, distribution, use, or possession with intent to manufacture, sell, distribute, or
  use, of a controlled substance (as such term is defined in section 102 of the Controlled Substances
  Act).
  - (5) EFFECTIVE DATE.—The term "effective date", when used in reference to this Act, means the effective date determined under section 601(a).
  - (6) ELDERLY FAMILIES AND NEAR ELDERLY FAMILIES.—The terms "elderly family" and "near-elderly family" mean a family whose head (or his or her spouse), or whose sole member, is an elderly person or a near-elderly person, respectively. Such terms include 2 or more elderly persons or near-elderly persons living together, and 1 or more such persons living with 1 or more persons determined under the regulations of the Secretary to be essential to their care or well-being.
  - (7) ELDERLY PERSON.—The term "elderly person" means a person who is at least 62 years of age.

1	(8) Eligible public housing agency.—The
2	term "eligible public housing agency" means, with
3	respect to a fiscal year, a public housing agency that
4	is eligible under section 202(d) for a grant under
5	this title.
6	(9) Family.—The term "family" includes a
7	family with or without children, an elderly family, a
8	near-elderly family, a disabled family, and a single
9	person.
10	(10) Group home and independent living
11	FACILITY.—The terms "group home" and "inde-
12	pendent living facility" have the meanings given
13	such terms in section 811(k) of the Cranston-Gon-
14	zalez National Affordable Housing Act.
15	(11) Income.—The term "income" means, with
16	respect to a family, income from all sources of each
17	member of the household, as determined in accord-
18	ance with criteria prescribed by the applicable public
19	housing agency and the Secretary, except that the
20	following amounts shall be excluded:
21	(A) Any amounts not actually received by
22	the family.
23	(B) Any amounts that would be eligible for
24	exclusion under section 1613(a)(7) of the Social

Security Act.

1	(12) Local Housing management plan.—
2	The term "local housing management plan" means,
3	with respect to any fiscal year, the plan under sec-
4	tion 106 of a public housing agency for such fiscal
5	year.
6	(13) Low-income family.—The term "low-in-
7	come family" means a family whose income does not
8	exceed 80 percent of the median income for the
9	area, as determined by the Secretary with adjust-
10	ments for smaller and larger families, except that
11	the Secretary may, for purposes of this paragraph,
12	establish income ceilings higher or lower than 80
13	percent of the median for the area on the basis of
14	the public housing agency's findings that such vari-
15	ations are necessary because of unusually high or
16	low family incomes.
17	(14) Low-income Housing.—The term "low-
18	income housing" means dwellings that comply with
19	the requirements—
20	(A) under title II for assistance under such
21	title for the dwellings; or
22	(B) under title III for rental assistance

payments under such title for the dwellings.

1	(15) Near-elderly person.—The term
2	"near-elderly person" means a person who is at least
3	55 years of age.
4	(16) Operation.—When used in reference to
5	public housing, the term "operation" means any or
6	all undertakings appropriate for management, oper-
7	ation, services, maintenance, security (including the
8	cost of security personnel), or financing in connec-
9	tion with a public housing development, including
10	the financing of resident programs and services.
11	(17) Person with disabilities.—The term
12	"person with disabilities" means a person who—
13	(A) has a disability as defined in section
14	223 of the Social Security Act,
15	(B) is determined, pursuant to regulations
16	issued by the Secretary, to have a physical,
17	mental, or emotional impairment which (i) is
18	expected to be of long-continued and indefinite
19	duration, (ii) substantially impedes his or her
20	ability to live independently, and (iii) is of such
21	a nature that such ability could be improved by
22	more suitable housing conditions, or
23	(C) has a developmental disability as de-
24	fined in section 102 of the Developmental Dis-

abilities Assistance and Bill of Rights Act.

Such term shall not exclude persons who have the disease of acquired immunodeficiency syndrome or any conditions arising from the etiologic agent for acquired immunodeficiency syndrome. Notwithstanding any other provision of law, no individual shall be considered a person with disabilities, for purposes of eligibility for public housing under title II of this Act, solely on the basis of any drug or alcohol dependence. The Secretary shall consult with other appropriate Federal agencies to implement the preceding sentence.

- (18) Production.—When used in reference to public housing, the term "production" means any or all undertakings necessary for planning, land acquisition, financing, demolition, construction, or equipment, in connection with the construction, acquisition, or rehabilitation of a property for use as a public housing development, including activity in connection with a public housing development that is confined to the reconstruction, remodeling, or repair of existing buildings.
- (19) PRODUCTION COST.—When used in reference to public housing, the term "production cost" means the costs incurred by a public housing agency for production of public housing and the necessary

1	financing for production (including the payment of
2	carrying charges and acquisition costs).
3	(20) Public Housing.—The term "public
4	housing" means housing, and all necessary appur-
5	tenances thereto, that—
6	(A) is low-income housing, low-income
7	dwelling units in mixed-finance housing (as pro-
8	vided in subtitle F), or low-income dwelling
9	units in mixed income housing (as provided in
10	section $221(c)(2)$ ; and
11	(B)(i) is subject to an annual block grant
12	contract under title II; or
13	(ii) was subject to an annual block grant
14	contract under title II (or an annual contribu-
15	tions contract under the United States Housing
16	Act of 1937) which is not in effect, but for
17	which occupancy is limited in accordance with
18	the requirements under section 222(a).
19	(21) Public Housing Agency.—The term
20	"public housing agency" is defined in section 103.
21	(22) Resident council.—The term "resident
22	council" means an organization or association that
23	meets the requirements of section 234(a).
24	(23) Resident management corporation.—
25	The term "resident management corporation" means

1 a corporation that meets the requirements of section 2 234(b)(2).

> (24) RESIDENT PROGRAM.—The term "resident programs and services" means programs and services for families residing in public housing developments. Such term may include (A) the development and maintenance of resident organizations which participate in the management of public housing developments, (B) the training of residents to manage and operate the public housing development and the utilization of their services in management and operation of the development, (C) counseling on household management, housekeeping, budgeting, money management, homeownership issues, child care, and similar matters, (D) advice regarding resources for job training and placement, education, welfare, health, and other community services, (E) services that are directly related to meeting resident needs and providing a wholesome living environment; and (F) referral to appropriate agencies in the community when necessary for the provision of such services. To the maximum extent available and appropriate, existing public and private agencies in the community shall be used for the provision of such services.

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- 1 (25)SECRETARY.—The term "Secretary" 2 means the Secretary of Housing and Urban Develop-3 ment.
- (26) STATE.—The term "State" means the States of the United States, the District of Colum-5 6 bia, the Commonwealth of Puerto Rico, the Com-7 monwealth of the Northern Mariana Islands, Guam, 8 the Virgin Islands, American Samoa, and any other 9 territory or possession of the United States and In-10 dian tribes.
- (27) Very Low-income family.—The term "very low-income family" means a low-income family 12 13 whose income does not exceed 50 percent of the me-14 dian family income for the area, as determined by 15 the Secretary with adjustments for smaller and larg-16 er families, except that the Secretary may, for pur-17 poses of this paragraph, establish income ceilings 18 higher or lower than 50 percent of the median for 19 the area on the basis of the public housing agency's 20 findings that such variations are necessary because of unusually high or low family incomes.

#### 22 SEC. 103. ORGANIZATION OF PUBLIC HOUSING AGENCIES.

23 (a) REQUIREMENTS.—For purposes of this Act, the terms "public housing agency" and "agency" mean any entity that— 25

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1	(1) is—
2	(A) a public housing agency that was au
3	thorized under the United States Housing Ac
4	of 1937 to engage in or assist in the develop
5	ment or operation of low-income housing;
6	(B) authorized under this Act to engage in
7	or assist in the development or operation of
8	low-income housing by any State, county, mu
9	nicipality, or other governmental body or public
10	entity;
11	(C) an entity authorized by State law to
12	administer choice-based housing assistance
13	under title III; or
14	(D) an entity selected by the Secretary
15	pursuant to subtitle D of title V, to manage
16	housing; and
17	(2) complies with the requirements under sub
18	section (b).
19	The term does not include any entity that is an Indian
20	housing authority for purposes of the United States Hous
21	ing Act of 1937 (as in effect before the effectiveness of
22	the Native American Housing Assistance and Self-Deter
23	mination Act of 1996) or a tribally designated housing en
24	tity as such term is defined in section 4 of the Native

American Housing Assistance and Self-Determination Act 2 of 1996. 3 (b) Governance.— (1) Board of directors.—Each public hous-5 ing agency shall have a board of directors or other 6 form of governance as prescribed in State or local 7 law. No person may be barred from serving on such 8 board or body because of such person's residency in 9 a public housing development or status as an as-10 sisted family under title III. 11 (2) Resident membership.— 12 (A) IN GENERAL.—Except as provided in 13 subparagraph (B), in localities in which a pub-14 lic housing agency is governed by a board of di-15 rectors or other similar body, the board or body 16 shall include not less than 1 member who is an 17 elected public housing resident member (as such 18 term is defined in paragraph (5)). 19 EXCEPTIONS.—The requirement in 20 subparagraph (A) with respect to elected public 21 housing resident members shall not apply to— 22 (i) any State or local governing body 23 that serves as a public housing agency for 24 purposes of this Act and whose responsibil-

ities include substantial activities other

1	than acting as the public housing agency,
2	except that such requirement shall apply to
3	any advisory committee or organization
4	that is established by such governing body
5	and whose responsibilities relate only to
6	the governing body's functions as a public
7	housing agency for purposes of this Act;
8	(ii) any public housing agency that
9	owns or operates less than 250 public
10	housing dwelling units (including any
11	agency that does not own or operate public
12	housing); or
13	(iii) any public housing agency in a
14	State that requires the members of the
15	board of directors or other similar body of
16	a public housing agency to be salaried and
17	to serve on a full-time basis.
18	(3) Full participation.—No public housing
19	agency may limit or restrict the capacity or offices
20	in which a member of such board or body may serve
21	on such board or body solely because of the mem-
22	ber's status as a resident member.
23	(4) Conflicts of interest.—The Secretary

shall establish guidelines to prevent conflicts of in-

1	terest on the part of members of the board or direc-
2	tors or governing body of a public housing agency.
3	(5) Definitions.—For purposes of this sub-
4	section, the following definitions shall apply:
5	(A) ELECTED PUBLIC HOUSING RESIDENT
6	MEMBER.—The term "elected public housing
7	resident member" means, with respect to the
8	public housing agency involved, an individual
9	who is a resident member of the board of direc-
10	tors (or other similar governing body of the
11	agency) by reason of election to such position
12	pursuant to an election—
13	(i) in which eligibility for candidacy in
14	such election is limited to individuals
15	who—
16	(I) maintain their principal resi-
17	dence in a dwelling unit of public
18	housing administered or assisted by
19	the agency; and
20	(II) have not been convicted of a
21	felony;
22	(ii) in which only residents of dwelling
23	units of public housing administered by the
24	agency may vote; and

- 1 (iii) that is conducted in accordance 2 with standards and procedures for such 3 election, which shall be established by the 4 Secretary.
- (B) RESIDENT MEMBER.—The term "resident member" means a member of the board of directors or other similar governing body of a public housing agency who is a resident of a public housing dwelling unit owned, administered, or assisted by the agency or is a member of an assisted family (as such term is defined in section 371) assisted by the agency.
- 13 (c) ESTABLISHMENT OF POLICIES.—Any rules, regu14 lations, policies, standards, and procedures necessary to
  15 implement policies required under section 106 to be in16 cluded in the local housing management plan for a public
  17 housing agency shall be approved by the board of directors
  18 or similar governing body of the agency and shall be pub19 licly available for review upon request.

### 20 SEC. 104. DETERMINATION OF ADJUSTED INCOME AND ME-

- 21 DIAN INCOME.
- 22 (a) Adjusted Income.—For purposes of this Act,
- 23 the term "adjusted income" means, with respect to a fam-
- 24 ily, the difference between the income of the members of
- 25 the family residing in a dwelling unit or the persons on

1	a lease and the amount of any income exclusions for the
2	family under subsections (b) and (c), as determined by the
3	public housing agency.
4	(b) Mandatory Exclusions From Income.—In
5	determining adjusted income, a public housing agency
6	shall exclude from the annual income of a family the fol-
7	lowing amounts:
8	(1) Elderly and disabled families.—\$400
9	for any elderly or disabled family.
10	(2) Medical expenses.—The amount by
11	which 3 percent of the annual family income is ex-
12	ceeded by the sum of—
13	(A) unreimbursed medical expenses of any
14	elderly family;
15	(B) unreimbursed medical expenses of any
16	nonelderly family, except that this subpara-
17	graph shall apply only to the extent approved in
18	appropriation Acts; and
19	(C) unreimbursed reasonable attendant
20	care and auxiliary apparatus expenses for each
21	handicapped member of the family, to the ex-
22	tent necessary to enable any member of such
23	family (including such handicapped member) to
24	be employed.

- 1 (3) CHILD CARE EXPENSES.—Any reasonable
  2 child care expenses necessary to enable a member of
  3 the family to be employed or to further his or her
  4 education.
  - (4) MINORS, STUDENTS, AND PERSONS WITH DISABILITIES.—\$480 for each member of the family residing in the household (other than the head of the household or his or her spouse) who is less than 18 years of age or is attending school or vocational training on a full-time basis, or who is 18 years of age or older and is a person with disabilities.
  - (5) CHILD SUPPORT PAYMENTS.—Any payment made by a member of the family for the support and maintenance of any child who does not reside in the household, except that the amount excluded under this paragraph may not exceed \$480 for each child for whom such payment is made.
  - (6) Earned income of minors.—The amount of any earned income of a member of the family who is not—
- 21 (A) 18 years of age or older; and
- 22 (B) the head of the household (or the spouse of the head of the household).
- 24 (c) Permissive Exclusions From Income.—In de-25 termining adjusted income, a public housing agency may,

1	in the discretion of the agency, establish exclusions from
2	the annual income of a family. Such exclusions may in-
3	clude the following amounts:
4	(1) Excessive travel expenses.—Excessive
5	travel expenses in an amount not to exceed \$25 per
6	family per week, for employment- or education-relat-
7	ed travel.
8	(2) Earned income.—An amount of any
9	earned income of the family, established at the dis-
10	cretion of the public housing agency, which may be
11	based on—
12	(A) all earned income of the family,
13	(B) the amount earned by particular mem-
14	bers of the family;
15	(C) the amount earned by families having
16	certain characteristics; or
17	(D) the amount earned by families or
18	members during certain periods or from certain
19	sources.
20	(3) Others.—Such other amounts for other
21	purposes, as the public housing agency may estab-
22	lish.
23	(d) Median Income.—In determining median in-
24	comes (of persons, families, or households) for an area or

25 establishing any ceilings or limits based on income under

- 1 this Act, the Secretary shall determine or establish area
- 2 median incomes and income ceilings and limits for West-
- 3 chester and Rockland Counties, in the State of New York,
- 4 as if each such county were an area not contained within
- 5 the metropolitan statistical area in which it is located. In
- 6 determining such area median incomes or establishing
- 7 such income ceilings or limits for the portion of such met-
- 8 ropolitan statistical area that does not include Westchester
- 9 or Rockland Counties, the Secretary shall determine or es-
- 10 tablish area median incomes and income ceilings and lim-
- 11 its as if such portion included Westchester and Rockland
- 12 Counties.
- 13 (e) Availability of Income Matching Informa-
- 14 TION.—
- 15 (1) Disclosure to Pha.—A public housing
- agency shall require any family described in para-
- 17 graph (2) who receives information regarding in-
- 18 come, earnings, wages, or unemployment compensa-
- tion from the Department of Housing and Urban
- 20 Development pursuant to income verification proce-
- 21 dures of the Department to disclose such informa-
- 22 tion, upon receipt of the information, to the public
- housing agency that owns or operates the public
- housing dwelling unit in which such family resides or

1	that provides the housing assistance on behalf of
2	such family, as applicable.
3	(2) Applicability to families receiving
4	PUBLIC HOUSING OR CHOICE-BASED HOUSING AS-
5	SISTANCE.—A family described in this paragraph is
6	a family that resides in a dwelling unit—
7	(A) that is a public housing dwelling unit;
8	or
9	(B) for which housing assistance is pro-
10	vided under title III (or under the program for
11	tenant-based assistance under section 8 of the
12	United States Housing Act of 1937 (as in effect
13	before the effective date of the repeal under sec-
14	tion 601(b) of this Act)).
15	(3) Protection of applicants and partici-
16	PANTS.—Section 904 of the Stewart B. McKinney
17	Homeless Assistance Amendments Act of 1988 (42
18	U.S.C. 3544) is amended—
19	(A) in subsection (b)—
20	(i) in paragraph (2), by striking
21	"and" at the end;
22	(iii) in paragraph (3), by striking the
23	period at the end and inserting "; and";
24	and

1	(ii) by adding at the end the following
2	new paragraph:
3	"(4) only in the case of an applicant or partici-
4	pant that is a member of a family described in sec-
5	tion 104(e)(2) of the Housing Opportunity and Re-
6	sponsibility Act of 1997, sign an agreement under
7	which the applicant or participant agrees to provide
8	to the appropriate public housing agency the infor-
9	mation required under such section 104(e)(1) of the
10	Housing Opportunity and Responsibility Act of 1997
11	for the sole purpose of the public housing agency
12	verifying income information pertinent to the appli-
13	cant's or participant's eligibility or level of benefits,
14	and comply with such agreement."; and
15	(B) in subsection (c)—
16	(i) in paragraph (2)(A), in the matter
17	preceding clause (I)—
18	(I) by inserting before "or" the
19	first place it appears the following: ",
20	pursuant to section 104(e)(1) of the
21	Housing Opportunity and Responsibil-
22	ity Act of 1997 from the applicant or
23	participant,"; and
24	(II) by inserting "or $104(e)(1)$ "
25	after "such section 303(i)"; and

1	(ii) in paragraph (3)—
2	(I) in subparagraph (A), by in-
3	serting ", section 104(e)(1) of the
4	Housing Opportunity and Responsibil-
5	ity Act of 1997," after "Social Secu-
6	rity Act''; and
7	(II) in subparagraph (A), by in-
8	serting "or agreement, as applicable,"
9	after "consent";
10	(III) in subparagraph (B), by in-
11	serting "section 104(e)(1) of the
12	Housing Opportunity and Responsibil-
13	ity Act of 1997," after "Social Secu-
14	rity Act,"; and
15	(IV) in subparagraph (B), by insert-
16	ing "such section 104(e)(1)," after "such
17	section 303(i)," each place it appears.
18	SEC. 105. COMMUNITY WORK AND FAMILY SELF-SUFFI
19	CIENCY REQUIREMENTS.
20	(a) Community Work Requirement.—
21	(1) In general.—Except as provided in para-
22	graph (3), each public housing agency shall require,
23	as a condition of occupancy of a public housing
24	dwelling unit by a family and of providing housing
25	assistance under title III on behalf of a family, that

- each adult member of the family shall contribute not less than 8 hours of work per month (not including political activities) within the community in which the family resides, which may include work performed on locations not owned by the public housing agency.
  - (2) EMPLOYMENT STATUS AND LIABILITY.—
    The requirement under paragraph (1) may not be construed to establish any employment relationship between the public housing agency and the member of the family subject to the work requirement under such paragraph or to create any responsibility, duty, or liability on the part of the public housing agency for actions arising out of the work done by the member of the family to comply with the requirement, except to the extent that the member of the family is fulfilling the requirement by working directly for such public housing agency.
  - (3) EXEMPTIONS.—A public housing agency shall provide for the exemption, from the applicability of the requirement under paragraph (1), of each individual who is—
- 23 (A) an elderly person;
- 24 (B) a person with disabilities;

- 1 (C) working, attending school or vocational
  2 training, or otherwise complying with work re3 quirements applicable under other public assist4 ance programs (as determined by the agencies
  5 or organizations responsible for administering
  6 such programs); or
  - (D) otherwise physically impaired to the extent that they are unable to comply with the requirement, as certified by a doctor.
- (b) REQUIREMENT REGARDING TARGET DATE FOR
   TRANSITION OUT OF ASSISTED HOUSING.
  - shall require, as a condition of occupancy of a public housing dwelling unit by a family and of providing housing assistance under title III on behalf of a family, that the family and the agency enter into an agreement (included, pursuant to subsection (d)(2)(C), as a term of an agreement under subsection (d)) establishing a target date by which the family intends to graduate from, terminate tenancy in, or no longer receive public housing or housing assistance under title III.
    - (2) RIGHTS OF OCCUPANCY.—This subsection may not be construed (nor may any provision of subsection (d) or (e)) to create a right on the part of

- any public housing agency to evict or terminate assistance for a family solely on the basis of any failure of the family to comply with the target date established pursuant to paragraph (1).
  - (3) Factors.—In establishing a target date pursuant to paragraph (1) for a family that receives benefits for welfare or public assistance from a State or other public agency under a program that limits the duration during which such benefits may be received, the public housing agency and the family may take into consideration such time limit. This section may not be construed to require any public housing agency to adopt any such time limit on the duration of welfare or public assistance benefits as the target date pursuant to paragraph (1) for a resident.
    - (4) EXEMPTIONS.—A public housing agency shall provide for the exemption, from the applicability of the requirements under paragraph (1), of each individual who is—
      - (A) an elderly person;
- (B) a person with disabilities;
- (C) working, attending school or vocational training, or otherwise complying with work requirements applicable under other public assist-

- ance programs (as determined by the agencies or organizations responsible for administering such programs); or
- 4 (D) otherwise physically impaired to the 5 extent that they are unable to comply with the 6 requirement, as certified by a doctor.
- 7 (c) Treatment of Income Changes Resulting 8 From Welfare Program Requirements.—
  - (1) Covered family.—For purposes of this subsection, the term "covered family" means a family that (A) receives benefits for welfare or public assistance from a State or other public agency under a program for which the Federal, State, or local law relating to the program requires, as a condition of eligibility for assistance under the program, participation of a member of the family in an economic self-sufficiency program, and (B) resides in a public housing dwelling unit or is provided housing assistance under title III.
    - (2) Decreases in income for failure to comply.—Notwithstanding the provisions of sections 225 and 322 (relating to family rental contributions), if the welfare or public assistance benefits of a covered family are reduced under a Federal, State, or local law regarding such an assistance pro-

- gram because of any failure of any member of the family to comply with the conditions under the assistance program requiring participation in an economic self-sufficiency program, the amount required to be paid by the family as a monthly contribution toward rent may not be decreased, during the period of the reduction, as a result of any decrease in the income of the family (to the extent that the decrease in income is a result of the benefits reduction).
  - (3) Effect of fraud.—Notwithstanding the provisions of sections 225 and 322 (relating to family rental contributions), if the welfare or public assistance benefits of a covered family are reduced because of an act of fraud by a member of the family under the law or program, the amount required to be paid by the covered family as a monthly contribution toward rent may not be decreased, during the period of the reduction, as a result of any decrease in the income of the family (to the extent that the decrease in income is a result of the benefits reduction).
  - (4) NOTICE.—Paragraphs (2) and (3) shall not apply to any covered family before the public housing agency providing assistance under this Act on behalf of the family obtains written notification from

- the relevant welfare or public assistance agency specifying that the family's benefits have been reduced because of noncompliance with economic self-sufficiency program requirements or fraud and the level of such reduction.
  - (5) Occupancy rights.—This subsection may not be construed to authorize any public housing agency to establish any time limit on tenancy in a public housing dwelling unit or on receipt of housing assistance under title III.
  - (6) Review.—Any covered family residing in public housing that is affected by the operation of this subsection shall have the right to review the determination under this subsection through the administrative grievance procedure established pursuant to section 110 for the public housing agency.
  - (7) COOPERATION AGREEMENTS FOR ECONOMIC SELF-SUFFICIENCY ACTIVITIES.—
    - (A) REQUIREMENT.—A public housing agency providing public housing dwelling units or housing assistance under title III for covered families shall make its best efforts to enter into such cooperation agreements, with State, local, and other agencies providing assistance to covered families under welfare or public assistance

programs, as may be necessary, to provide for such agencies to transfer information to facilitate administration of subsection (a) and paragraphs (2), (3), and (4) of this subsection, and other information regarding rents, income, and assistance that may assist a public housing agency or welfare or public assistance agency in carrying out its functions.

- (B) Contents.—A public housing agency shall seek to include in a cooperation agreement under this paragraph requirements and provisions designed to target assistance under welfare and public assistance programs to families residing in public housing developments and receiving choice-based assistance under title III, which may include providing for self-sufficiency services within such housing, providing for services designed to meet the unique employment-related needs of residents of such housing and recipients of such assistance, providing for placement of workfare positions on-site in such housing, and such other elements as may be appropriate.
- (C) CONFIDENTIALITY.—This paragraph may not be construed to authorize any release

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1	of information that is prohibited by, or in con-
2	travention of, any other provision of Federal,
3	State, or local law.
4	(d) Community Work and Family Self-Suffi-
5	CIENCY AGREEMENTS.—
6	(1) In general.—A public housing agency
7	shall enter into a community work and family self-
8	sufficiency agreement under this subsection with
9	each adult member and head of household of each
10	family who is to reside in a dwelling unit in public
11	housing of the agency and each family on behalf of
12	whom the agency will provide housing assistance
13	under title III. Under the agreement the family shall
14	agree that, as a condition of occupancy of the public
15	housing dwelling unit or of receiving such housing
16	assistance, the family will comply with the terms of
17	the agreement.
18	(2) Terms.—An agreement under this sub-
19	section shall include the following:
20	(A) Terms designed to encourage and fa-
21	cilitate the economic self-sufficiency of the as-
22	sisted family entering into the agreement and
23	the graduation of the family from assisted

housing to unassisted housing.

- 1 (B) Notice of the requirements under sub-2 section (a) (relating to community work) and 3 the conditions imposed by, and exemptions 4 from, such requirement.
  - (C) The target date agreed upon by the family pursuant to subsection (b) for graduation from, termination of tenancy in, or termination of receipt of public housing or housing assistance under title III.
  - (D) Terms providing for any resources, services, and assistance relating to self-sufficiency that will be made available to the family, including any assistance to be made available pursuant to subsection (c)(7)(B) under a cooperation agreement entered into under subsection (c)(7).
  - (E) Notice of the provisions of paragraphs (2) through (7) of subsection (c) (relating to effect of changes in income on rent and assisted families rights under such circumstances).
- 21 (e) Lease Provisions.—A public housing agency 22 shall incorporate into leases under sections 226, and into 23 any agreements for the provision of choice-based assist-24 ance under title III on behalf of a family—

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- 1 (1) a provision requiring compliance with the 2 requirement under subsection (a); and
- 3 (2) provisions incorporating the conditions 4 under subsection (c).
- 5 (f) Treatment of Income.—Notwithstanding any
- 6 other provision of this section, in determining the income
- 7 or tenancy of a family who resides in public housing or
- 8 receives housing assistance under title III, a public hous-
- 9 ing agency shall consider any decrease in the income of
- 10 a family that results from the reduction of any welfare
- 11 or public assistance benefits received by the family under
- 12 any Federal, State, or local law regarding a program for
- 13 such assistance if the family (or a member thereof, as ap-
- 14 plicable) has complied with the conditions for receiving
- 15 such assistance and is unable to obtain employment not-
- 16 withstanding such compliance.
- 17 (g) Definition.—For purposes of this section, the
- 18 term "economic self-sufficiency program" means any pro-
- 19 gram designed to encourage, assist, train, or facilitate the
- 20 economic independence of participants and their families
- 21 or to provide work for participants, including programs
- 22 for job training, employment counseling, work placement,
- 23 basic skills training, education, workfare, financial or
- 24 household management, apprenticeship, or other activities
- 25 as the Secretary may provide.

#### SEC. 106. LOCAL HOUSING MANAGEMENT PLANS.

- 2 (a) 5-YEAR PLAN.—The Secretary shall provide for
- 3 each public housing agency to submit to the Secretary,
- 4 once every 5 years, a plan under this subsection for the
- 5 agency covering a period consisting of 5 fiscal years. Each
- 6 such plan shall contain, with respect to the 5-year period
- 7 covered by the plan, the following information:
- 8 (1) Statement of Mission.—A statement of
- 9 the mission of the agency for serving the needs of
- 10 low-income families in the jurisdiction of the agency
- during such period.
- 12 (2) Goals and objectives.—A statement of
- the goals and objectives of the agency that will en-
- able the agency to serve the needs identified pursu-
- ant to paragraph (1) during such period.
- 16 (3) Capital improvement overview.—If the
- agency will provide capital improvements for public
- housing developments during such period, an over-
- view of such improvements, the rationale for such
- improvements, and an analysis of how such improve-
- 21 ments will enable the agency to meet its goals, objec-
- tives, and mission.
- 23 The first 5-year plan under this subsection for a public
- 24 housing agency shall be submitted for the 5-year period
- 25 beginning with the first fiscal year for which the agency
- 26 receives assistance under this Act.

- 1 (b) Annual Plan.—The Secretary shall provide for
- 2 each public housing agency to submit to the Secretary a
- 3 local housing management plan under this section for each
- 4 fiscal year that contains the information required under
- 5 subsection (d). For each fiscal year after the initial sub-
- 6 mission of a plan under this section by a public housing
- 7 agency, the agency may comply with requirements for sub-
- 8 mission of a plan under this subsection by submitting an
- 9 update of the plan for the fiscal year.
- 10 (c) Procedures.—The Secretary shall establish re-
- 11 quirements and procedures for submission and review of
- 12 plans, including requirements for timing and form of sub-
- 13 mission, and for the contents of such plans. Such proce-
- 14 dures shall provide that a public housing agency—
- 15 (1) shall, in conjunction with the relevant State
- or unit of general local government, establish proce-
- dures to ensure that the plan under this section is
- consistent with the applicable comprehensive housing
- affordability strategy (or any consolidated plan in-
- corporating such strategy) for the jurisdiction in
- 21 which the public housing agency is located, in ac-
- cordance with title I of the Cranston-Gonzalez Na-
- 23 tional Affordable Housing Act; and
- 24 (2) may, at the option of the agency, submit a
- 25 plan under this section together with, or as part of,

1	the comprehensive housing affordability strategy (or
2	any consolidated plan incorporating such strategy)
3	for the relevant jurisdiction, and for concomitant re-
4	view of such plans submitted together.
5	(d) Contents.—An annual local housing manage-
6	ment plan under this section for a public housing agency
7	shall contain the following information relating to the up-
8	coming fiscal year for which the assistance under this Act
9	is to be made available:
10	(1) Needs.—A statement of the housing needs
11	of low-income and very low-income families residing
12	in the community served by the agency, and of other
13	low-income families on the waiting list of the agency
14	(including the housing needs of elderly families and
15	disabled families), and the means by which the agen-
16	cy intends, to the maximum extent practicable, to
17	address such needs.
18	(2) FINANCIAL RESOURCES.—A statement of fi-
19	nancial resources available for the agency the
20	planned uses of such resources that includes—
21	(A) a description of the financial resources
22	available to the agency;
23	(B) the uses to which such resources will
24	be committed, including all proposed eligible

and required activities under section 203 and

1	housing assistance to be provided under title
2	III;
3	(C) an estimate of the costs of operation
4	and the market rental value of each public
5	housing development; and
6	(D) a specific description, based on popu-
7	lation and demographic data, of the unmet af-
8	fordable housing needs of families in the com-
9	munity served by the agency having incomes
10	not exceeding 30 percent of the area median in-
11	come and a statement of how the agency will
12	expend grant amounts received under this Act
13	to meet the housing needs of such families.
14	(3) POPULATION SERVED.—A statement of the
15	policies of the agency governing eligibility, admis-
16	sions, and occupancy of families with respect to pub-
17	lic housing dwelling units and housing assistance
18	under title III, including—
19	(A) the requirements for eligibility for such
20	units and assistance and the method and proce-
21	dures by which eligibility and income will be de-
22	termined and verified;
23	(B) the requirements for selection and ad-
24	missions of eligible families for such units and
25	assistance, including any preferences and proce-

1	dures established by the agency and any out-
2	reach efforts;
3	(C) the procedures for assignment of fami-
4	lies admitted to dwelling units owned, leased,
5	managed, operated, or assisted by the agency;
6	(D) any standards and requirements for
7	occupancy of public housing dwelling units and
8	units assisted under title III, including resident
9	screening policies, standard lease provisions,
10	conditions for continued occupancy, termination
11	of tenancy, eviction, and conditions for termi-
12	nation of housing assistance;
13	(E) the procedures for maintaining waiting
14	lists for admissions to public housing develop-
15	ments of the agency, which may include a sys-
16	tem of site-based waiting lists under section
17	224(e);
18	(F) the criteria for providing and denying
19	housing assistance under title III to families
20	moving into the jurisdiction of the agency;
21	(G) the procedures for coordination with
22	entities providing assistance to homeless fami-
23	lies in the jurisdiction of the agency; and
24	(H) the fair housing policy of the agency.

- 1 (4) RENT DETERMINATION.—A statement of
  2 the policies of the agency governing rents charged
  3 for public housing dwelling units and rental con4 tributions of assisted families under title III and the
  5 system used by the agency to ensure that such rents
  6 comply with the requirements of this Act.
  - (5) OPERATION AND MANAGEMENT.—A statement of the rules, standards, and policies of the public housing agency governing maintenance and management of housing owned and operated by the agency, and management of the public housing agency and programs of the agency, including—
    - (A) a description of the manner in which the agency is organized (including any consortia or joint ventures) and staffed to perform the duties and functions of the public housing agency and to administer the operating fund distributions of the agency;
    - (B) policies relating to the rental of dwelling units, including policies designed to reduce vacancies;
    - (C) housing quality standards in effect pursuant to sections 232 and 328 and any certifications required under such sections;

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1	(D) emergency and disaster plans for pub-
2	lie housing;
3	(E) priorities and improvements for man-
4	agement of public housing, including initiatives
5	to control costs; and
6	(F) policies of the agency requiring the
7	loss or termination of housing assistance and
8	tenancy under sections 641 and 642 (relating to
9	occupancy standards for federally assisted hous-
10	ing).
11	(6) Grievance procedure.—A statement of
12	the grievance procedures of the agency under section
13	110.
14	(7) Capital improvements.—With respect to
15	public housing developments owned or operated by
16	the agency, a plan describing the capital improve-
17	ments necessary to ensure long-term physical and
18	social viability of the developments.
19	(8) Demolition and disposition.—With re-
20	spect to public housing developments owned or oper-
21	ated by the agency—
22	(A) a description of any such housing to be
23	demolished or disposed of under subtitle E of
24	title II: and

- 1 (B) a timetable for such demolition or disposition.
  - (9) Designation of housing for elderly and disabled families in accordance with section 227(d) for such designated developments.
    - (10) Conversion of Public Housing.—With respect to public housing owned or operated by the agency, a description of any building or buildings that the agency is required, under section 203(b), to convert to housing assistance under title III or that the agency voluntarily converts, an analysis of such buildings required under such section for conversion, and a statement of the amount of grant amounts under title II to be used for rental assistance or other housing assistance.
    - (11) Homeownership activities.—A description of—

1	(A) any homeownership programs of the
2	agency under subtitle D of title II or section
3	329 for the agency;
4	(B) the requirements and assistance avail-
5	able under the programs described pursuant to
6	subparagraph (A); and
7	(C) the annual goals of the agency for ad-
8	ditional availability of homeownership units.
9	(12) Economic self-sufficiency and co-
10	ORDINATION WITH WELFARE AND OTHER APPRO-
11	PRIATE AGENCIES.—A description of—
12	(A) policies relating to services and amen-
13	ities provided or offered to assisted families, in-
14	cluding the provision of service coordinators
15	and services designed for certain populations
16	(such as the elderly and disabled);
17	(B) how the agency will coordinate with
18	State, local, and other agencies providing assist-
19	ance to families participating in welfare or pub-
20	lie assistance programs;
21	(C) how the agency will implement and ad-
22	minister section 105; and
23	(D) any policies, programs, plans, and ac-
24	tivities of the agency for the enhancement of
25	the economic and social self-sufficiency of resi-

- dents assisted by the programs of the agency, including rent structures to encourage self-sufficiency.
  - (13) SAFETY AND CRIME PREVENTION.—A plan established by the public housing agency, which shall be subject to the following requirements:
    - (A) Safety measures.—The plan shall provide, on a development-by-development basis, for measures to ensure the safety of public housing residents.
    - (B) ESTABLISHMENT.—The plan shall be established, with respect to each development, in consultation with the police officer or officers in command for the precinct in which the development is located.
    - (C) Content.—The plan shall describe the need for measures to ensure the safety of public housing residents and for crime prevention measures, describe any such activities conducted, or to be conducted, by the agency, and provide for coordination between the public housing agency and the appropriate police precincts for carrying out such measures and activities.

1	(D) SECRETARIAL ACTION.—If the Sec-
2	retary determines, at any time, that the secu-
3	rity needs of a development are not being ade-
4	quately addressed by the plan, or that the local
5	police precinct is not complying with the plan,
6	the Secretary may mediate between the public
7	housing agency and the local precinct to resolve
8	any issues of conflict. If after such mediation
9	has occurred and the Secretary determines that
10	the security needs of the development are not
11	adequately addressed, the Secretary may re-
12	quire the public housing agency to submit an
13	amended plan.
14	(14) Annual Audit.—The results of the most
15	recent fiscal year audit of the agency required under
16	section 541(b).
17	(15) Troubled agencies.—Such other addi-
18	tional information as the Secretary may determine
19	to be appropriate for each public housing agency
20	that is designated—
21	(A) under section 533(c) as at risk of be-
22	coming troubled; or
23	(B) under section 533(a) as troubled.
24	(16) Asset Management.—A statement of
25	how the agency will carry out its asset management

functions with respect to the public housing inventory of the agency, including how the agency will plan for the long-term operating, capital investment, rehabilitation, modernization, disposition, and other needs for such inventory.

# (e) CITIZEN PARTICIPATION.—

- (1) Publication of Notice.—Not later than 45 days before the date of a hearing conducted under paragraph (2) by the governing body of a public housing agency, the agency shall—
  - (A) publish a notice informing the public that the proposed local housing management plan or amendment is available for inspection at the principal office of the public housing agency during normal business hours and make the plan or amendment so available for inspection during such period; and
  - (B) publish a notice informing the public that a public hearing will be conducted to discuss the local housing management plan and to invite public comment regarding that plan.
- (2) Public Hearing.—Before submitting a plan under this section or a significant amendment under section 107(f) to a plan, a public housing agency shall, at a location that is convenient to resi-

- dents, conduct a public hearing, as provided in the notice published under paragraph (1), regarding the public housing plan or the amendment of the agency.
  - (3) Consideration of comments.—A public housing agency shall consider any comments or views made available pursuant to paragraphs (1) and (2) in preparing a final plan or amendment for submission to the Secretary. A summary of such comments or views shall be attached to the plan, amendment, or report submitted.
  - (4) Adoption of plan.—After conducting the public hearing under paragraph (2) and considering public comments in accordance with paragraph (3), the public housing agency shall make any appropriate changes to the local housing management plan or amendment and shall—
    - (A) adopt the local housing management plan;
    - (B) submit the plan to any local elected official or officials responsible for appointing the members of the board of directors (or other similar governing body) of the public housing agency for review and approval under subsection (f);

1	(C) submit the plan to the Secretary in ac-
2	cordance with this section; and
3	(D) make the submitted plan or amend-
4	ment publicly available.
5	(f) Local Review.—The public housing agency shall
6	submit a plan under this subsection to any local elected
7	official or officials responsible for appointing the members
8	of the board of directors (or other similar governing body)
9	of the public housing agency for review and approval for
10	a 45-day period beginning on the date that the plan is
11	submitted to such local official or officials (which period
12	may run concurrently with any period under subsection
13	(e) for public comment). If the local official or officials
14	responsible under this subsection do not act within 45
15	days of submission of the plan, the plan shall be consid-
16	ered approved. If the local official or officials responsible
17	under this subsection reject the public housing agency's
18	plan, they shall return the plan with their recommended
19	changes to the agency within 5 days of their disapproval.
20	The agency shall resubmit an updated plan to the local
21	official or officials within 30 days of receiving the objec-
22	tions, If the local official or officials again reject the plan,
23	the resubmitted plan, together with the local official's ob-
24	jections, shall be submitted to the Secretary for approval.

- 1 (g) Plans for Small PHA's and PHA's Admin-ISTERING ONLY RENTAL ASSISTANCE.—The Secretary 3 shall establish requirements for submission of plans under this section and the information to be included in such plans applicable to public housing agencies that own or operate less than 250 public housing dwelling units and shall establish requirements for such submission and in-8 formation applicable to agencies that only administer housing assistance under title III (and do not own or oper-10 ate public housing). Such requirements shall waive any requirements under this section that the Secretary deter-11 mines are burdensome or unnecessary for such agencies. 13 SEC. 107. REVIEW OF PLANS. 14 (a) REVIEW AND NOTICE.— 15 (1) Review.—The Secretary shall conduct a 16 limited review of each local housing management 17 plan submitted to the Secretary to ensure that the 18 plan is complete and complies with the requirements 19 of section 106. The Secretary shall have the discre-20 tion to review a plan to the extent that the Secretary
  - (2) Notice.—The Secretary shall notify each public housing agency submitting a plan whether the plan complies with such requirements not later than 75 days after receiving the plan. If the Secretary

considers review is necessary.

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- does not notify the public housing agency, as re-
- 2 quired under this subsection and subsection (b), the
- 3 Secretary shall be considered, for purposes of this
- 4 Act, to have made a determination that the plan
- 5 complies with the requirements under section 106
- 6 and the agency shall be considered to have been no-
- 7 tified of compliance upon the expiration of such 75-
- 8 day period. The preceding sentence shall not pre-
- 9 clude judicial review regarding such compliance pur-
- suant to chapter 7 of title 5, United States Code, or
- an action regarding such compliance under section
- 12 1979 of the Revised Statutes of the United States
- 13 (42 U.S.C. 1883).
- 14 (b) Notice of Reasons for Determination of
- 15 Noncompliance.—If the Secretary determines that a
- 16 plan, as submitted, does not comply with the requirements
- 17 under section 106, the Secretary shall specify in the notice
- 18 under subsection (a) the reasons for the noncompliance
- 19 and any modifications necessary for the plan to meet the
- 20 requirements under section 106.
- 21 (c) Standards for Determination of Non-
- 22 COMPLIANCE.—The Secretary may determine that a plan
- 23 does not comply with the requirements under section 106
- 24 only if—

- (1) the plan is incomplete in significant matters
   required under such section;
   (2) there is evidence available to the Secretary
  - (2) there is evidence available to the Secretary that challenges, in a substantial manner, any information provided in the plan;
  - (3) the Secretary determines that the plan does not comply with Federal law or violates the purposes of this Act because it fails to provide housing that will be viable on a long-term basis at a reasonable cost;
  - (4) the plan plainly fails to adequately identify the needs of low-income families for housing assistance in the jurisdiction of the agency;
  - (5) the plan plainly fails to adequately identify the capital improvement needs for public housing developments in the jurisdiction of the agency;
- 17 (6) the activities identified in the plan are 18 plainly inappropriate to address the needs identified 19 in the plan; or
- 20 (7) the plan is inconsistent with the require-21 ments of this Act.
- 22 The Secretary shall determine that a plan does not comply
- 23 with the requirements under section 106 if the plan does
- 24 not include the information required under section
- 25 106(d)(2)(D).

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(d) Treatment of Existing Plans.—Notwith-

2	standing any other provision of this title, a public housing
3	agency shall be considered to have submitted a plan under
4	this section if the agency has submitted to the Secretary
5	a comprehensive plan under section 14(e) of the United
6	States Housing Act of 1937 (as in effect immediately be-
7	fore the effective date of the repeal under section 601(b)
8	of this Act) or under the comprehensive improvement as-
9	sistance program under such section 14, and the Secretary
10	has approved such plan, before January 1, 1997. The Sec-
11	retary shall provide specific procedures and requirements
12	for such authorities to amend such plans by submitting
13	only such additional information as is necessary to comply
14	with the requirements of section 106.
15	(e) Actions To Change Plan.—A public housing
16	agency that has submitted a plan under section 106 may
17	change actions or policies described in the plan before sub-
18	mission and review of the plan of the agency for the next
19	fiscal year only if—
20	(1) in the case of costly or nonroutine changes
21	the agency submits to the Secretary an amendment
22	to the plan under subsection (f) which is reviewed in
23	accordance with such subsection; or
24	(2) in the case of inexpensive or routine
25	changes, the agency describes such changes in such

- local housing management plan for the next fiscalyear.
  - (f) Amendments to Plan.—

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- (1) IN GENERAL.—During the annual or 5-year period covered by the plan for a public housing agency, the agency may submit to the Secretary any amendments to the plan.
- (2) Review.—The Secretary shall conduct a limited review of each proposed amendment submitted under this subsection to determine whether the plan, as amended by the amendment, complies with the requirements of section 106 and notify each pubhousing agency submitting the amendment whether the plan, as amended, complies with such requirements not later than 30 days after receiving the amendment. If the Secretary determines that a plan, as amended, does not comply with the requirements under section 106, such notice shall indicate the reasons for the noncompliance and any modifications necessary for the plan to meet the requirements under section 106. If the Secretary does not notify the public housing agency as required under this paragraph, the plan, as amended, shall be considered, for purposes of this section, to comply with the requirements under section 106.

1	(3) Standards for determination of non-
2	COMPLIANCE.—The Secretary may determine that a
3	plan, as amended by a proposed amendment, does
4	not comply with the requirements under section 106
5	only if—
6	(A) the plan, as amended, would be subject
7	to a determination of noncompliance in accord-
8	ance with the provisions of subsection (c);
9	(B) the Secretary determines that—
10	(i) the proposed amendment is plainly
11	inconsistent with the activities specified in
12	the plan; or
13	(ii) there is evidence that challenges,
14	in a substantial manner, any information
15	contained in the amendment; or
16	(C) the Secretary determines that the plan,
17	as amended, violates the purposes of this Act
18	because it fails to provide housing that will be
19	viable on a long-term basis at a reasonable cost.
20	(4) Amendments to extend time of per-
21	FORMANCE.—Notwithstanding any other provision of
22	this subsection, the Secretary may not determine
23	that any amendment to the plan of a public housing
24	agency that extends the time for performance of ac-
25	tivities assisted with amounts provided under this

- 1 title fails to comply with the requirements under sec-
- 2 tion 106 if the Secretary has not provided the
- 3 amount of assistance set forth in the plan or has not
- 4 provided the assistance in a timely manner.

### 5 SEC. 108. REPORTING REQUIREMENTS.

- 6 (a) Performance and Evaluation Report.—
- 7 Each public housing agency shall annually submit to the
- 8 Secretary, on a date determined by the Secretary, a per-
- 9 formance and evaluation report concerning the use of
- 10 funds made available under this Act. The report of the
- 11 public housing agency shall include an assessment by the
- 12 agency of the relationship of such use of funds made avail-
- 13 able under this Act, as well as the use of other funds,
- 14 to the needs identified in the local housing management
- 15 plan and to the purposes of this Act. The public housing
- 16 agency shall certify that the report was available for re-
- 17 view and comment by affected tenants prior to its submis-
- 18 sion to the Secretary.
- 19 (b) REVIEW OF PHA's.—The Secretary shall, at
- 20 least on an annual basis, make such reviews as may be
- 21 necessary or appropriate to determine whether each public
- 22 housing agency receiving assistance under this section—
- (1) has carried out its activities under this Act
- in a timely manner and in accordance with its local
- 25 housing management plan; and

1	(2) has a continuing capacity to carry out its
2	local housing management plan in a timely manner.
3	(c) Records.—Each public housing agency shall col-
4	lect, maintain, and submit to the Secretary such data and
5	other program records as the Secretary may require, in
6	such form and in accordance with such schedule as the
7	Secretary may establish.
8	SEC. 109. PET OWNERSHIP.
9	Pet ownership in housing assisted under this Act that
10	is federally assisted rental housing (as such term is de-
11	fined in section 227 of the Housing and Urban-Rural Re-
12	covery Act of 1983) shall be governed by the provisions
13	of section 227 of such Act.
14	SEC. 110. ADMINISTRATIVE GRIEVANCE PROCEDURE.
15	(a) Requirements.—Each public housing agency
16	receiving assistance under this Act shall establish and im-
17	plement an administrative grievance procedure under
18	which residents of public housing will—
19	(1) be advised of the specific grounds of any
20	proposed adverse public housing agency action;
21	(2) have an opportunity for a hearing before an
22	impartial party (including appropriate employees of
23	the public housing agency) upon timely request with-
24	in a reasonable period of time;

- 1 (3) have an opportunity to examine any docu-2 ments or records or regulations related to the pro-3 posed action;
- 4 (4) be entitled to be represented by another 5 person of their choice at any hearing;
  - (5) be entitled to ask questions of witnesses and have others make statements on their behalf; and
- 8 (6) be entitled to receive a written decision by 9 the public housing agency on the proposed action.
- 10 (b) Exclusion From Administrative Procedure
- 11 of Grievances Concerning Evictions From Public
- 12 Housing Involving Health, Safety, or Peaceful
- 13 Enjoyment.—A public housing agency may exclude from
- 14 its procedure established under subsection (a) any griev-
- 15 ance, in any jurisdiction which requires that prior to evic-
- 16 tion, a tenant be given a hearing in court, which the Sec-
- 17 retary determines provides the basic elements of due proc-
- 18 ess (which the Secretary shall establish by rule under sec-
- 19 tion 553 of title 5, United States Code), concerning an
- 20 eviction from or termination of tenancy in public housing
- 21 that involves any activity that threatens the health, safety,
- 22 or right to peaceful enjoyment of the premises of other
- 23 tenants or employees of the public housing agency or any
- 24 drug-related criminal activity on or off such premises. In
- 25 the case of any eviction from or termination of tenancy

- 1 in public housing not described in the preceding sentence,
- 2 each of the following provisions shall apply:
- 3 (1) Such eviction or termination shall be sub-4 ject to an administrative grievance procedure if the 5 tenant so evicted or terminated requests a hearing 6 under such procedure not later than five days after 7 service of notice of such eviction or termination.
  - (2) The public housing agency shall take final action regarding a grievance under paragraph (1) not later than thirty days after such notice is served.
  - (3) If the public housing agency fails to provide a hearing under the grievance procedure pursuant to a request under paragraph (1) and take final action regarding the grievance before the expiration of the 30-day period under paragraph (2), the notice of eviction or termination shall be considered void and shall not be given any force or effect.
  - (4) If a public housing authority takes final action on a grievance for any eviction or termination, the tenant and any member of the tenant's household shall not have any right in connection with any subsequent eviction or termination notice to request or be afforded any administrative grievance hearing during the 1-year period beginning upon the date of the final action.

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1	(e) Inapplicability to Choice-Based Rental
2	Housing Assistance.—This section may not be con-
3	strued to require any public housing agency to establish
4	or implement an administrative grievance procedure with
5	respect to assisted families under title III.
6	SEC. 111. HEADQUARTERS RESERVE FUND.
7	(a) Annual Reservation of Amounts.—Notwith-
8	standing any other provision of law, the Secretary may
9	retain not more than 2 percent of the amounts appro-
10	priated to carry out title II for any fiscal year for use
11	in accordance with this section.
12	(b) Use of Amounts.—Any amounts that are re-
13	tained under subsection (a) or appropriated for use under
14	this section shall be available for subsequent allocation to
15	specific areas and communities, and may only be used for
16	the Department of Housing and Urban Development
17	and—
18	(1) for unforeseen housing needs resulting from
19	natural and other disasters;
20	(2) for housing needs resulting from emer-
21	gencies, as determined by the Secretary, other than
22	such disasters;
23	(3) for housing needs related to a settlement of
24	litigation, including settlement of fair housing litiga-
25	tion; and

- 1 (4) for needs related to the Secretary's actions 2 under this Act regarding troubled and at-risk public
- 3 housing agencies.
- 4 Housing needs under this subsection may be met through
- 5 the provision of assistance in accordance with title II or
- 6 title III, or both.

#### 7 SEC. 112. LABOR STANDARDS.

- 8 (a) In General.—Any contract for grants, sale, or
- 9 lease pursuant to this Act relating to public housing shall
- 10 contain the following provisions:
- 11 (1) Operation.—A provision requiring that
- 12 not less than the wages prevailing in the locality, as
- determined or adopted (subsequent to a determina-
- tion under applicable State or local law) by the Sec-
- 15 retary, shall be paid to all contractors and persons
- employed in the operation of the low-income housing
- development involved.
- 18 (2) Production.—A provision that not less
- than the wages prevailing in the locality, as pre-
- determined by the Secretary of Labor pursuant to
- 21 the Davis-Bacon Act (40 U.S.C. 276a—276a—5),
- shall be paid to all laborers and mechanics employed
- in the production of the development involved.

- 1 The Secretary shall require certification as to compliance
- 2 with the provisions of this section before making any pay-
- 3 ment under such contract.
- 4 (b) Exceptions.—Subsection (a) and the provisions
- 5 relating to wages (pursuant to subsection (a)) in any con-
- 6 tract for grants, sale, or lease pursuant to this Act relating
- 7 to public housing, shall not apply to any individual who—
- 8 (1) performs services for which the individual
- 9 volunteered;
- 10 (2)(A) does not receive compensation for such
- 11 services; or
- (B) is paid expenses, reasonable benefits, or a
- 13 nominal fee for such services; and
- 14 (3) is not otherwise employed at any time in the
- 15 construction work.

#### 16 SEC. 113. NONDISCRIMINATION.

- 17 (a) IN GENERAL.—No person in the United States
- 18 shall on the grounds of race, color, national origin, reli-
- 19 gion, or sex be excluded from participation in, be denied
- 20 the benefits of, or be subjected to discrimination under
- 21 any program or activity funded in whole or in part with
- 22 amounts made available under this Act. Any prohibition
- 23 against discrimination on the basis of age under the Age
- 24 Discrimination Act of 1975 or with respect to an otherwise
- 25 qualified handicapped individual as provided in section

- 1 504 of the Rehabilitation Act of 1973 shall also apply to
- 2 any such program or activity.
- 3 (b) CIVIL RIGHTS COMPLIANCE.—Each public hous-
- 4 ing agency that receives grant amounts under this Act
- 5 shall use such amounts and carry out its local housing
- 6 management plan approved under section 107 in conform-
- 7 ity with title VI of the Civil Rights Act of 1964, the Fair
- 8 Housing Act, section 504 of the Rehabilitation Act of
- 9 1973, the Age Discrimination Act of 1975, and the Ameri-
- 10 cans With Disabilities Act of 1990, and shall affirmatively
- 11 further fair housing.

## 12 SEC. 114. PROHIBITION ON USE OF FUNDS.

- None of the funds made available to the Department
- 14 of Housing and Urban Development to carry out this Act,
- 15 which are obligated to State or local governments, public
- 16 housing agencies, housing finance agencies, or other public
- 17 or quasi-public housing agencies, shall be used to indem-
- 18 nify contractors or subcontractors of the government or
- 19 agency against costs associated with judgments of in-
- 20 fringement of intellectual property rights.

### 21 SEC. 115. INAPPLICABILITY TO INDIAN HOUSING.

- Except as specifically provided by law, the provisions
- 23 of this title, and titles II, III, IV, and V shall not apply
- 24 to public housing developed or operated pursuant to a con-
- 25 tract between the Secretary and an Indian housing author-

1	ity under the United States Housing Act of 1937 or to
2	housing assisted under the Native American Housing As-
3	sistance and Self-Determination Act of 1996.
4	SEC. 116. REGULATIONS.
5	(a) In General.—The Secretary may issue any reg-
6	ulations necessary to carry out this Act. This subsection
7	shall take effect on the date of the enactment of this Act.
8	(b) Rule of Construction.—Any failure by the
9	Secretary to issue any regulations authorized under sub-
10	section (a) shall not affect the effectiveness of any provi-
11	sion of this Act or any amendment made by this Act.
12	TITLE II—PUBLIC HOUSING
13	Subtitle A—Block Grants
14	SEC. 201. BLOCK GRANT CONTRACTS.
15	(a) In General.—The Secretary shall enter into
16	contracts with public housing agencies under which—
17	(1) the Secretary agrees to make a block grant
18	under this title, in the amount provided under sec-
19	tion 202(c), for assistance for low-income housing to
20	the public housing agency for each fiscal year cov-
21	ered by the contract; and
22	(2) the agency agrees—
23	(A) to provide safe, clean, and healthy
24	housing that is affordable to low-income fami-
25	lies and services for families in such housing;

1	(B) to operate, or provide for the oper-
2	ation, of such housing in a financially sound
3	manner;
4	(C) to use the block grant amounts in ac
5	cordance with this title and the local housing
6	management plan for the agency that complies
7	with the requirements of section 106;
8	(D) to involve residents of housing assisted
9	with block grant amounts in functions and deci-
10	sions relating to management and the quality or
11	life in such housing;
12	(E) that the management of the public
13	housing of the agency shall be subject to ac-
14	tions authorized under subtitle D of title V;
15	(F) that the Secretary may take actions
16	under section 205 with respect to improper use
17	of grant amounts provided under the contract
18	and
19	(G) to otherwise comply with the require-
20	ments under this title.
21	(b) Small Public Housing Agency Capital
22	GRANT OPTION.—For any fiscal year, upon the request
23	of the Governor of the State, the Secretary shall make
24	available directly to the State, from the amounts otherwise

included in the block grants for all public housing agencies

1	in such State which own or operate less than 100 dwelling
2	units, ½ of that portion of such amounts that is derived
3	from the capital improvement allocations for such agencies
4	pursuant to section 203(c)(1) or 203(d)(2), as applicable.
5	The Governor of the State will have the responsibility to
6	distribute all of such funds, in amounts determined by the
7	Governor, only to meet the exceptional capital improve-
8	ment requirements for the various public housing agencies
9	in the State which operate less than 100 dwelling units:
10	Provided, however, that for States where Federal funds
11	provided to the State are subject to appropriation action
12	by the State legislature, the capital funds made available
13	to the Governor under this subsection shall be subject to
14	such appropriation by the State legislature.
15	(c) Modification.—Contracts and agreements be-
16	tween the Secretary and a public housing agency may not
17	be amended in a manner which would—
18	(1) impair the rights of—
19	(A) leaseholders for units assisted pursu-
20	ant to a contract or agreement; or
21	(B) the holders of any outstanding obliga-
22	tions of the public housing agency involved for
23	which annual contributions have been pledged;
24	or

1	(2) provide for payment of block grant amounts
2	under this title in an amount exceeding the alloca-
3	tion for the agency determined under section 204.
4	Any rule of law contrary to this subsection shall be deemed
5	inapplicable.
6	SEC. 202. GRANT AUTHORITY, AMOUNT, AND ELIGIBILITY.
7	(a) AUTHORITY.—The Secretary shall make block
8	grants under this title to eligible public housing agencies
9	in accordance with block grant contracts under section
10	201.
11	(b) Performance Funds.—
12	(1) IN GENERAL.—The Secretary shall establish
13	2 funds for the provision of grants to eligible public
14	housing agencies under this title, as follows:
15	(A) Capital fund.—A capital fund to
16	provide capital and management improvements
17	to public housing developments.
18	(B) OPERATING FUND.—An operating
19	fund for public housing operations.
20	(2) Flexibility of funding.—
21	(A) In general.—A public housing agen-
22	cy may use up to 20 percent of the amounts
23	from a grant under this title that are allocated
24	and provided from the capital fund for activities

- that are eligible under section 203(a)(2) to be funded with amounts from the operating fund.
- (B) 3 Full FLEXIBILITY FOR SMALL 4 PHA'S.—In the case of a public housing agency 5 that owns or operates less than 250 public 6 housing dwelling units and is (in the determina-7 tion of the Secretary) operating and maintain-8 ing its public housing in a safe, clean, and 9 healthy condition, the agency may use amounts 10 from a grant under this title for any eligible ac-11 tivities under section 203(a), regardless of the 12 fund from which the amounts were allocated 13 and provided.
- 14 (c) Amount of Grants.—The amount of the grant 15 under this title for a public housing agency for a fiscal 16 year shall be the amount of the allocation for the agency 17 determined under section 204, except as otherwise pro- 18 vided in this title and title V.
- 19 (d) ELIGIBILITY.—A public housing agency shall be 20 an eligible public housing agency with respect to a fiscal 21 year for purposes of this title only if—
- 22 (1) the Secretary has entered into a block grant 23 contract with the agency;

1	(2) the agency has submitted a local housing
2	management plan to the Secretary for such fiscal
3	year;
4	(3) the plan has been determined to comply
5	with the requirements under section 106 and the
6	Secretary has not notified the agency that the plan
7	fails to comply with such requirements;
8	(4) the agency is exempt from local taxes, as
9	provided under subsection (e), or receives a contribu-
10	tion, as provided under such subsection;
11	(5) no member of the board of directors or
12	other governing body of the agency, or the executive
13	director, has been convicted of a felony;
14	(6) the agency has entered into an agreement
15	providing for local cooperation in accordance with
16	subsection (f); and
17	(7) the agency has not been disqualified for a
18	grant pursuant to section 205(a) or title V.
19	(e) PAYMENTS IN LIEU OF STATE AND LOCAL TAX-
20	ATION OF PUBLIC HOUSING DEVELOPMENTS.—
21	(1) Exemption from Taxation.—A public
22	housing agency may receive a block grant under this
23	title only if—
24	(A)(i) the developments of the agency (ex-
25	clusive of any portions not assisted with

1	amounts provided under this title) are exempt
2	from all real and personal property taxes levied
3	or imposed by the State, city, county, or other
4	political subdivision; and
5	(ii) the public housing agency makes pay-
6	ments in lieu of taxes to such taxing authority
7	equal to 10 percent of the sum, for units
8	charged in the developments of the agency, of
9	the difference between the gross rent and the
10	utility cost, or such lesser amount as is—
11	(I) prescribed by State law;
12	(II) agreed to by the local governing
13	body in its agreement under subsection (f)
14	for local cooperation with the public hous-
15	ing agency or under a waiver by the local
16	governing body; or
17	(III) due to failure of a local public
18	body or bodies other than the public hous-
19	ing agency to perform any obligation under
20	such agreement; or
21	(B) the agency complies with the require-
22	ments under subparagraph (A) with respect to
23	public housing developments (including public
24	housing units in mixed-income developments),
25	but the agency agrees that the units other than

public housing units in any mixed-income developments (as such term is defined in section 221(c)(2)) shall be subject to any otherwise applicable real property taxes imposed by the State, city, county or other political subdivision.

(2) EFFECT OF FAILURE TO EXEMPT FROM TAXATION.—Notwithstanding paragraph (1), a public housing agency that does not comply with the requirements under such paragraph may receive a block grant under this title, but only if the State, city, county, or other political subdivision in which the development is situated contributes, in the form of cash or tax remission, the amount by which the taxes paid with respect to the development exceed 10 percent of the gross rent and utility cost charged in the development.

17 (f) Local Cooperation.—In recognition that there
18 should be local determination of the need for low-income
19 housing to meet needs not being adequately met by private
20 enterprise, the Secretary may not make any grant under
21 this title to a public housing agency unless the governing
22 body of the locality involved has entered into an agreement
23 with the agency providing for the local cooperation re24 quired by the Secretary pursuant to this title. The Sec25 retary shall require that each such agreement for local co-

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- 1 operation shall provide that, notwithstanding any order,
- 2 judgment, or decree of any court (including any settlement
- 3 order), before making any amounts provided under a
- 4 grant under this title available for use for the production
- 5 of any housing or other property not previously used as
- 6 public housing, the public housing agency shall—
- 7 (1) notify the chief executive officer (or other 8 appropriate official) of the unit of general local gov-9 ernment in which the public housing for which such 10 amounts are to be so used is located (or to be lo-11 cated) of such use; and
- 12 (2) pursuant to the request of such unit of gen13 eral local government, provide such information as
  14 may reasonably be requested by such unit of general
  15 local government regarding the public housing to be
  16 so assisted (except to the extent otherwise prohibited
  17 by law) and consult with representatives of such
  18 local government regarding the public housing.
- 19 (g) EXCEPTION.—Notwithstanding subsection (a), 20 the Secretary may make a grant under this title for a pub-21 lic housing agency that is not an eligible public housing 22 agency but only for the period necessary to secure, in ac-
- 23 cordance with this title, an alternative public housing
- 24 agency for the public housing of the ineligible agency.

1	(h) RECAPTURE OF CAPITAL ASSISTANCE
2	Amounts.—The Secretary may recapture, from any grant
3	amounts made available to a public housing agency from
4	the capital fund, any portion of such amounts that are
5	not used or obligated by the public housing agency for use
6	for eligible activities under section 203(a)(1) (or dedicated
7	for use pursuant to section 202(b)(2)(A)) before the expi-
8	ration of the 24-month period beginning upon the award
9	of such grant to the agency.
10	SEC. 203. ELIGIBLE AND REQUIRED ACTIVITIES.
11	(a) Eligible Activities.—Except as provided in
12	subsection (b) and in section 202(b)(2), grant amounts al-
13	located and provided from the capital fund and grant
14	amounts allocated and provided from the operating fund
15	may be used for the following activities:
16	(1) Capital fund activities.—Grant
17	amounts from the capital fund may be used for—
18	(A) the production and modernization of
19	public housing developments, including the re-
20	design, reconstruction, and reconfiguration of
21	public housing sites and buildings and the pro-
22	duction of mixed-income developments;
23	(B) vacancy reduction;
24	(C) addressing deferred maintenance needs
25	and the replacement of dwelling equipment;

1	(D) planned code compliance;
2	(E) management improvements;
3	(F) demolition and replacement under sec-
4	tion 261;
5	(G) tenant relocation;
6	(H) capital expenditures to facilitate pro-
7	grams to improve the economic empowerment
8	and self-sufficiency of public housing tenants
9	and
10	(I) capital expenditures to improve the se-
11	curity and safety of residents.
12	(2) OPERATING FUND ACTIVITIES.—Grant
13	amounts from the operating fund may be used for—
14	(A) procedures and systems to maintain
15	and ensure the efficient management and oper-
16	ation of public housing units;
17	(B) activities to ensure a program of rou-
18	tine preventative maintenance;
19	(C) anti-crime and anti-drug activities, in-
20	cluding the costs of providing adequate security
21	for public housing tenants;
22	(D) activities related to the provision of
23	services, including service coordinators for el-
24	derly persons or persons with disabilities and

1	including child care services for public housing
2	residents;
3	(E) activities to provide for management
4	and participation in the management of public
5	housing by public housing tenants;
6	(F) the costs associated with the operation
7	and management of mixed-income develop-
8	ments;
9	(G) the costs of insurance;
10	(H) the energy costs associated with public
11	housing units, with an emphasis on energy con-
12	servation;
13	(I) the costs of administering a public
14	housing community work program under section
15	105, including the costs of any related insur-
16	ance needs; and
17	(J) activities in connection with a home-
18	ownership program for public housing residents
19	under subtitle D, including providing financing
20	or assistance for purchasing housing, or the
21	provision of financial assistance to resident
22	management corporations or resident councils
23	to obtain training, technical assistance, and
24	educational assistance to promote homeowner-

ship opportunities.

1	(b) Required Conversion of Assistance for
2	Public Housing to Rental Housing Assistance.—
3	(1) REQUIREMENT.—A public housing agency
4	that receives grant amounts under this title shall
5	provide assistance in the form of rental housing as-
6	sistance under title III, or appropriate site revital-
7	ization or other appropriate capital improvements
8	approved by the Secretary, in lieu of assisting the
9	operation and modernization of any building or
10	buildings of public housing, if the agency provides
11	sufficient evidence to the Secretary that the building
12	or buildings—
13	(A) are on the same or contiguous sites;
14	(B) consist of more than 300 dwelling
15	units;
16	(C) have a vacancy rate of at least 10 per-
17	cent for dwelling units not in funded, on-sched-
18	ule modernization programs;
19	(D) are identified as distressed housing for
20	which the public housing agency cannot assure
21	the long-term viability as public housing
22	through reasonable revitalization, density reduc-
23	tion, or achievement of a broader range of
24	household income; and

1 (E) have an estimated cost of continued 2 operation and modernization as public housing 3 that exceeds the cost of providing choice-based 4 rental assistance under title III for all families 5 in occupancy, based on appropriate indicators 6 of cost (such as the percentage of the total de-7 velopment cost required for modernization).

Public housing agencies shall identify properties that meet the definition of subparagraphs (A) through (E) and shall consult with the appropriate public housing residents and the appropriate unit of general local government in identifying such properties.

- (2) Use of other amounts.—In addition to grant amounts under this title attributable (pursuant to the formulas under section 204) to the building or buildings identified under paragraph (1), the Secretary may use amounts provided in appropriation Acts for choice-based housing assistance under title III for families residing in such building or buildings or for appropriate site revitalization or other appropriate capital improvements approved by the Secretary.
- (3) Enforcement.—The Secretary shall take appropriate action to ensure conversion of any building or buildings identified under paragraph (1) and

1	any other appropriate action under this subsection,
2	if the public housing agency fails to take appropriate
3	action under this subsection.
4	(4) Failure of Pha's to comply with con-
5	VERSION REQUIREMENT.—If the Secretary deter-
6	mines that—
7	(A) a public housing agency has failed
8	under paragraph (1) to identify a building or
9	buildings in a timely manner,
10	(B) a public housing agency has failed to
11	identify one or more buildings which the Sec-
12	retary determines should have been identified
13	under paragraph (1), or
14	(C) one or more of the buildings identified
15	by the public housing agency pursuant to para-
16	graph (1) should not, in the determination of
17	the Secretary, have been identified under that
18	paragraph,
19	the Secretary may identify a building or buildings
20	for conversion and take other appropriate action
21	pursuant to this subsection.
22	(5) Cessation of unnecessary spending.—
23	Notwithstanding any other provision of law, if, in
24	the determination of the Secretary, a building or

buildings meets or is likely to meet the criteria set

forth in paragraph (1), the Secretary may direct the public housing agency to cease additional spending in connection with such building or buildings, except to the extent that additional spending is necessary to ensure safe, clean, and healthy housing until the Secretary determines or approves an appropriate course of action with respect to such building or buildings under this subsection.

- (6) USE OF BUDGET AUTHORITY.—Notwith-standing any other provision of law, if a building or buildings are identified pursuant to paragraph (1), the Secretary may authorize or direct the transfer, to the choice-based or tenant-based assistance program of such agency or to appropriate site revitalization or other capital improvements approved by the Secretary, of—
  - (A) in the case of an agency receiving assistance under the comprehensive improvement assistance program, any amounts obligated by the Secretary for the modernization of such building or buildings pursuant to section 14 of the United States Housing Act of 1937 (as in effect immediately before the effective date of the repeal under section 601(b));

1	(B) in the case of an agency receiving pub-
2	lic housing modernization assistance by formula
3	pursuant to such section 14, any amounts pro-
4	vided to the agency which are attributable pur-
5	suant to the formula for allocating such assist-
6	ance to such building or buildings;
7	(C) in the case of an agency receiving as-
8	sistance for the major reconstruction of obsolete
9	projects, any amounts obligated by the Sec-
10	retary for the major reconstruction of such
11	building or buildings pursuant to section $5(j)(2)$
12	of the United States Housing Act of 1937, as
13	in effect immediately before the effective date of
14	the repeal under section 601(b); and
15	(D) in the case of an agency receiving as-
16	sistance pursuant to the formulas under section
17	204, any amounts provided to the agency which
18	are attributable pursuant to the formulas for
19	allocating such assistance to such building or
20	buildings.
21	(7) Relocation requirements.—Any public
22	housing agency carrying out conversion of public
23	housing under this subsection shall—
24	(A) notify the families residing in the pub-
25	lic housing development subject to the conver-

1	sion, in accordance with any guidelines issued
2	by the Secretary governing such notifications
3	that—
4	(i) the development will be removed
5	from the inventory of the public housing
6	agency; and
7	(ii) the families displaced by such ac-
8	tion will receive choice-based housing as-
9	sistance or occupancy in a unit operated or
10	assisted by the public housing agency;
11	(B) ensure that each family that is a resi-
12	dent of the development is relocated to other
13	safe, clean, and healthy affordable housing.
14	which is, to the maximum extent practicable
15	housing of the family's choice, including choice-
16	based assistance under title III (provided that
17	with respect to choice-based assistance, the pre-
18	ceding requirement shall be fulfilled only upon
19	the relocation of such family into such housing);
20	(C) provide any necessary counseling for
21	families displaced by such action to facilitate re-
22	location; and
23	(D) provide any reasonable relocation ex-
24	penses for families displaced by such action.

- (8) Transition.—Any amounts made available 1 2 to a public housing agency to carry out section 202 3 of the Departments of Veterans Affairs and Housing and Urban Development, and Independent Agencies Appropriations Act, 1996 (enacted as section 101(e) 6 of the Omnibus Consolidated Rescissions and Appro-7 priations Act of 1996 (Public Law 104–134; 110 8 Stat. 1321–279)) may be used, to the extent or in 9 such amounts as are or have been provided in ad-10 vance in appropriation Acts, to carry out this sec-11 tion. The Secretary shall provide for public housing 12 agencies to conform and continue actions taken 13 under such section 202 in accordance with the re-14 quirements under this section.
- 15 (c) EXTENSION OF DEADLINES.—The Secretary
  16 may, for a public housing agency, extend any deadline es17 tablished pursuant to this section or a local housing man18 agement plan for up to an additional 5 years if the Sec19 retary makes a determination that the deadline is imprac20 ticable.
- 21 (d) COMPLIANCE WITH PLAN.—The local housing 22 management plan submitted by a public housing agency 23 (including any amendments to the plan), unless deter-24 mined under section 107 not to comply with the require-25 ments under section 106, shall be binding upon the Sec-

- 1 retary and the public housing agency and the agency shall
- 2 use any grant amounts provided under this title for eligi-
- 3 ble activities under subsection (a) in accordance with the
- 4 plan. This subsection may not be construed to preclude
- 5 changes or amendments to the plan, as authorized under
- 6 section 107 or any actions authorized by this Act to be
- 7 taken without regard to a local housing management plan.
- 8 (e) Eligible Activities for Increased In-
- 9 COME.—Any public housing agency that derives increased
- 10 nonrental or rental income, as referred to in subsection
- 11 (c)(2)(B) or (d)(1)(D) of section 204 or pursuant to provi-
- 12 sion of mixed-income developments under section
- 13 221(c)(2), may use such amounts for any eligible activity
- 14 under paragraph (1) or (2) of subsection (a) of this section
- 15 or for providing choice-based housing assistance under
- 16 title III.

## 17 SEC. 204. DETERMINATION OF GRANT ALLOCATION.

- 18 (a) In General.—For each fiscal year, after reserv-
- 19 ing amounts under section 111 from the aggregate
- 20 amount made available for the fiscal year for carrying out
- 21 this title, the Secretary shall allocate any remaining
- 22 amounts among eligible public housing agencies in accord-
- 23 ance with this section, so that the sum of all of the alloca-
- 24 tions for all eligible authorities is equal to such remaining
- 25 amount.

1	(b) Allocation Amount.—The Secretary shall de-
2	termine the amount of the allocation for each eligible pub-
3	lic housing agency, which shall be—
4	(1) for any fiscal year beginning after the en-
5	actment of a law containing the formulas described
6	in paragraphs (1) and (2) of subsection (c), the sum
7	of the amounts determined for the agency under
8	each such formula; or
9	(2) for any fiscal year beginning before the ex-
10	piration of such period, the sum of—
11	(A) the operating allocation determined
12	under subsection (d)(1) for the agency; and
13	(B) the capital improvement allocation de-
14	termined under subsection (d)(2) for the agen-
15	cy.
16	(c) Permanent Allocation Formulas for Cap-
17	ITAL AND OPERATING FUNDS.—
18	(1) Establishment of capital fund for-
19	MULA.—The formula under this paragraph shall
20	provide for allocating assistance under the capital
21	fund for a fiscal year. The formula may take into
22	account such factors as—
23	(A) the number of public housing dwelling
24	units owned or operated by the public housing
25	agency, the characteristics and locations of the

1	developments, and the characteristics of the
2	families served and to be served (including the
3	incomes of the families);
4	(B) the need of the public housing agency
5	to carry out rehabilitation and modernization
6	activities, and reconstruction, production, and
7	demolition activities related to public housing
8	dwelling units owned or operated by the public
9	housing agency, including backlog and projected
10	future needs of the agency;
11	(C) the cost of constructing and rehabili-
12	tating property in the area; and
13	(D) the need of the public housing agency
14	to carry out activities that provide a safe and
15	secure environment in public housing units
16	owned or operated by the public housing agen-
17	cy.
18	(2) Establishment of operating fund
19	FORMULA.—
20	(A) IN GENERAL.—The formula under this
21	paragraph shall provide for allocating assistance
22	under the operating fund for a fiscal year. The
23	formula may take into account such factors
24	as—

1	(i) standards for the costs of operat-
2	ing and reasonable projections of income,
3	taking into account the characteristics and
4	locations of the public housing develop-
5	ments and characteristics of the families
6	served and to be served (including the in-
7	comes of the families), or the costs of pro-
8	viding comparable services as determined
9	in accordance with criteria or a formula
10	representing the operations of a prototype
11	well-managed public housing development;
12	(ii) the number of public housing
13	dwelling units owned or operated by the
14	public housing agency;
15	(iii) the need of the public housing
16	agency to carry out anti-crime and anti-
17	drug activities, including providing ade-
18	quate security for public housing residents;
19	and
20	(iv) any record by the public housing
21	agency of exemplary performance in the
22	operation of public housing.
23	(B) Incentive to increase income.—
24	The formula shall provide an incentive to en-
25	courage public housing agencies to increase

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nonrental income and to increase rental income attributable to their units by encouraging occupancy by families whose incomes have increase while in occupancy and newly admitted families. Any such incentive shall provide that the agency shall derive the full benefit of any increase in nonrental or rental income, and such increase shall not result in a decrease in amounts provided to the agency under this title. In addition, an agency shall be permitted to retain, from each fiscal year, the full benefit of such an increase in nonrental or rental income, except to the extent that such benefit exceeds (i) 100 percent of the total amount of the operating allocation for which the agency is eligible under this section, and (ii) the maximum balance permitted for the agency's operating reserve under this section and any regulations issued under this section.

(C) TREATMENT OF UTILITY RATES.—The formula shall not take into account the amount of any cost reductions for a public housing agency due to the difference between projected and actual utility rates attributable to actions that are taken by the agency which lead to such

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reductions, as determined by the Secretary. In the case of any public housing agency that receives financing from any person or entity other than the Secretary or enters into a performance contract to undertake energy conservation improvements in a public housing development, under which the payment does not exceed the cost of the energy saved as a result of the improvements during a reasonable negotiated contract period, the formula shall not take into account the amount of any cost reductions for the agency due to the differences between projected and actual utility consumption attributable to actions that are taken by the agency which lead to such reductions, as determined by the Secretary. Notwithstanding the preceding 2 sentences, after the expiration of the 10-year period beginning upon the savings initially taking effect, the Secretary may reduce the amount allocated to the agency under the formula by up to 50 percent of such differences.

(3) Consideration of Performance, costs, and other factors.—The formulas under paragraphs (1) and (2) should each reward performance and may each consider appropriate factors that re-

- flect the different characteristics and sizes of public housing agencies, the relative needs, revenues, costs, and capital improvements of agencies, and the relative costs to agencies of operating a well-managed agency that meets the performance targets for the agency established in the local housing management plan for the agency.
  - (4) DEVELOPMENT UNDER NEGOTIATED RULE-MAKING PROCEDURE.—The formulas under this subsection shall be developed according to procedures for issuance of regulations under the negotiated rulemaking procedure under subchapter III of chapter 5 of title 5, United States Code, except that the formulas shall not be contained in a regulation.
  - (5) Report.—Not later than the expiration of the 12-month period beginning upon the enactment of this Act, the Secretary shall submit a report to the Congress containing the proposed formulas established pursuant to paragraph (4) that meets the requirements of this subsection.

## (d) Interim Allocation Requirements.—

# (1) Operating allocation.—

(A) APPLICABILITY TO APPROPRIATED AMOUNTS.—Of any amounts available for allocation under this subsection for a fiscal year,

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an amount shall be used only to provide amounts for operating allocations under this paragraph for eligible public housing agencies that bears the same ratio to such total amount available for allocation that the amount appropriated for fiscal year 1997 for operating subsidies under section 9 of the United States Housing Act of 1937 bears to the sum of such operating subsidy amounts plus the amounts appropriated for such fiscal year for modernization under section 14 of such Act.

- (B) DETERMINATION.—The operating allocation under this paragraph for a public housing agency for a fiscal year shall be an amount determined by applying, to the amount to be allocated under this paragraph, the formula used for determining the distribution of operating subsidies for fiscal year 1997 to public housing agencies (as modified under subparagraphs (C) and (D)) under section 9 of the United States Housing Act of 1937, as in effect immediately before the effective date of the repeal under section 601(b).
- (C) Treatment of Chronically Vacant Units.—The Secretary shall revise the formula

referred to in subparagraph (B) so that the formula does not provide any amounts, other than utility costs and other necessary costs (such as costs necessary for the protection of persons and property), attributable to any dwelling unit of a public housing agency that has been vacant continuously for 6 or more months. A unit shall not be considered vacant for purposes of this paragraph if the unit is unoccupied because of rehabilitation or renovation that is on schedule.

(D) Treatment of increases in income.—The Secretary shall revise the formula referred to in subparagraph (B) to provide an incentive to encourage public housing agencies to increase nonrental income and to increase rental income attributable to their units by encouraging occupancy by families whose incomes have increased while in occupancy and newly admitted families. Any such incentive shall provide that the agency shall derive the full benefit of any increase in nonrental or rental income, and such increase shall not result in a decrease in amounts provided to the agency under this title. In addition, an agency shall be permitted to retain, from each fiscal year, the full benefit

1	of such an increase in nonrental or rental in-
2	come, except that such benefit may not be re-
3	tained if—
4	(i) the agency's operating allocation
5	equals 100 percent of the amount for

- equals 100 percent of the amount for which it is eligible under section 9 of the United States Housing Act of 1937, as in effect immediately before the effective date of the repeal under section 601(b) of this Act; and
- (ii) the agency's operating reserve balance is equal to the maximum amount permitted under section 9 of the United States Housing Act of 1937, as in effect immediately before the effective date of the repeal under section 601(b) of this Act.

# (2) Capital improvement allocation.—

(A) APPLICABILITY TO APPROPRIATED AMOUNTS.—Of any amounts available for allocation under this subsection for a fiscal year, an amount shall be used only to provide amounts for capital improvement allocations under this paragraph for eligible public housing agencies that bears the same ratio to such total amount available for allocation that the amount

appropriated for fiscal year 1997 for modernization under section 14 of the United States Housing Act of 1937 bears to the sum of such modernization amounts plus the amounts appropriated for such fiscal year for operating subsidies under section 9 of such Act.

- (B) Determination.—The capital improvement allocation under this paragraph for an eligible public housing agency for a fiscal year shall be determined by applying, to the amount to be allocated under this paragraph, the formula used for determining the distribution of modernization assistance for fiscal year 1997 to public housing agencies under section 14 of the United States Housing Act of 1937, as in effect immediately before the effective date of the repeal under section 601(b), except that the Secretary shall establish a method for taking into consideration allocation of amounts under the comprehensive improvement assistance program.
- (e) ELIGIBILITY OF UNITS ACQUIRED FROM PRO-23 CEEDS OF SALES UNDER DEMOLITION OR DISPOSITION 24 Plan.—If a public housing agency uses proceeds from the 25 sale of units under a homeownership program in accord-

- 1 ance with section 251 to acquire additional units to be
- 2 sold to low-income families, the additional units shall be
- 3 counted as public housing for purposes of determining the
- 4 amount of the allocation to the agency under this section
- 5 until sale by the agency, but in any case no longer than
- 6 5 years.

#### 7 SEC. 205. SANCTIONS FOR IMPROPER USE OF AMOUNTS.

- 8 (a) In General.—In addition to any other actions
- 9 authorized under this title, if the Secretary finds pursuant
- 10 to an audit under section 541 that a public housing agency
- 11 receiving grant amounts under this title has failed to com-
- 12 ply substantially with any provision of this title, the Sec-
- 13 retary may—
- 14 (1) terminate payments under this title to the
- agency;
- 16 (2) withhold from the agency amounts from the
- total allocation for the agency pursuant to section
- 18 204;
- 19 (3) reduce the amount of future grant pay-
- 20 ments under this title to the agency by an amount
- 21 equal to the amount of such payments that were not
- 22 expended in accordance with this title;
- 23 (4) limit the availability of grant amounts pro-
- vided to the agency under this title to programs,

1	projects, or activities not affected by such failure to
2	comply;
3	(5) withhold from the agency amounts allocated
4	for the agency under title III; or
5	(6) order other corrective action with respect to
6	the agency.
7	(b) TERMINATION OF COMPLIANCE ACTION.—If the
8	Secretary takes action under subsection (a) with respect
9	to a public housing agency, the Secretary shall—
10	(1) in the case of action under subsection
11	(a)(1), resume payments of grant amounts under
12	this title to the agency in the full amount of the
13	total allocation under section 204 for the agency at
14	the time that the Secretary first determines that the
15	agency will comply with the provisions of this title;
16	(2) in the case of action under paragraph (2),
17	(5), or (6) of subsection (a), make withheld amounts
18	available as the Secretary considers appropriate to
19	ensure that the agency complies with the provisions
20	of this title; or
21	(3) in the case of action under subsection
22	(a)(4), release such restrictions at the time that the
23	Secretary first determines that the agency will com-
24	ply with the provisions of this title.

# Subtitle B—Admissions and Occupancy Requirements

2	Occupancy Requirements
3	SEC. 221. LOW-INCOME HOUSING REQUIREMENT.
4	(a) Production Assistance.—Any public housing
5	produced using amounts provided under a grant under
6	this title or under the United States Housing Act of 1937
7	shall be operated as public housing for the 40-year period
8	beginning upon such production.
9	(b) Operating Assistance.—No portion of any
10	public housing development operated with amounts from
11	a grant under this title or operating assistance provided
12	under the United States Housing Act of 1937 may be dis-
13	posed of before the expiration of the 10-year period begin-
14	ning upon the conclusion of the fiscal year for which the
15	grant or such assistance was provided, except as provided
16	in this Act.
17	(c) Capital Improvements Assistance.—
18	Amounts may be used for eligible activities under section
19	203(a)(1) only for the following housing developments:
20	(1) Low-income developments.—Amounts
21	may be used for a low-income housing development
22	that—

23 (A) is owned by public housing agencies;

1	(B) is operated as low-income rental hous-
2	ing and produced or operated with assistance
3	provided under a grant under this title; and
4	(C) is consistent with the purposes of this
5	title.
6	Any development, or portion thereof, referred to in
7	this paragraph for which activities under section
8	203(a)(1) are conducted using amounts from a
9	grant under this title shall be maintained and used
10	as public housing for the 20-year period beginning
11	upon the receipt of such grant. Any public housing
12	development, or portion thereof, that received the
13	benefit of a grant pursuant to section 14 of the
14	United States Housing Act of 1937 shall be main-
15	tained and used as public housing for the 20-year
16	period beginning upon receipt of such amounts.
17	(2) Mixed income developments.—Amounts
18	may be used for eligible activities under section
19	203(a)(1) for mixed-income developments, which
20	shall be a housing development that—
21	(A) contains dwelling units that are avail-
22	able for occupancy by families other than low-
23	income families;
24	(B) contains a number of dwelling units—

1	(i) which units are made available (by
2	master contract or individual lease) for oc-
3	cupancy only by low- and very low-income
4	families identified by the public housing
5	agency;
6	(ii) which number is not less than a
7	reasonable number of units, including re-
8	lated amenities, taking into account the
9	amount of the assistance provided by the
10	agency compared to the total investment
11	(including costs of operation) in the devel-
12	opment;
13	(iii) which units are subject to the
14	statutory and regulatory requirements of
15	the public housing program, except that
16	the Secretary may grant appropriate waiv-
17	ers to such statutory and regulatory re-
18	quirements if reductions in funding or
19	other changes to the program make contin-
20	ued application of such requirements im-
21	practicable;
22	(iv) which units are specially des-
23	ignated as dwelling units under this sub-
24	paragraph, except the equivalent units in

the development may be substituted for

1	designated units during the period the
2	units are subject to the requirements of
3	the public housing program; and
4	(v) which units shall be eligible for as-
5	sistance under this title; and
6	(C) is owned by the public housing agency
7	an affiliate controlled by it, or another appro-
8	priate entity.
9	Notwithstanding any other provision of this title, to
10	facilitate the establishment of socioeconomically
11	mixed communities, a public housing agency that
12	uses grant amounts under this title for a mixed in-
13	come development under this paragraph may, to the
14	extent that income from such a development reduces
15	the amount of grant amounts used for operating or
16	other costs relating to public housing, use such re-
17	sulting savings to rent privately developed dwelling
18	units in the neighborhood of the mixed income devel-
19	opment. Such units shall be made available for occu-
20	pancy only by low-income families eligible for resi-
21	dency in public housing.
22	SEC. 222. FAMILY ELIGIBILITY.
23	(a) In General.—Dwelling units in public housing
24	may be rented only to families who are low-income families
25	at the time of their initial occupancy of such units.

- 1 (b) Income Mix Within Developments.—A public housing agency may establish and utilize income-mix cri-3 teria for the selection of residents for dwelling units in public housing developments that limit admission to a development by selecting applicants having incomes appropriate so that the mix of incomes of families occupying the development at any time is proportional to the income 8 mix in the eligible population of the jurisdiction of the agency at such time, as adjusted to take into consideration 10 the severity of housing need. Any criteria established under this subsection shall be subject to the provisions of subsection (c). 12
- 13 (c) Income Mix.—

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(1) PHA INCOME MIX.—Of the public housing dwelling units of a public housing agency made available for occupancy by eligible families, not less than 35 percent shall be occupied by families whose incomes at the time of occupancy do not exceed 30 percent of the area median income, as determined by the Secretary with adjustments for smaller and larger families, except that the Secretary, may for purposes of this subsection, establish income ceilings higher or lower than 30 percent of the median for the area on the basis of the Secretary's findings that such variations are necessary because of unusually

high or low family incomes. This paragraph may not be construed to create any authority on the part of any public housing agency to evict any family residing in public housing solely because of the income of the family or because of any noncompliance or over-

compliance with the requirement of this paragraph.

- (2) Prohibition of concentration of LowIncome families.—A public housing agency may
  not, in complying with the requirements under paragraph (1), concentrate very low-income families (or
  other families with relatively low incomes) in public
  housing dwelling units in certain public housing developments or certain buildings within developments.
  The Secretary may review the income and occupancy
  characteristics of the public housing developments,
  and the buildings of such developments, of public
  housing agencies to ensure compliance with the provisions of this paragraph.
- (3) Fungibility with choice-based assistance.—If, during a fiscal year, a public housing agency provides choice-based housing assistance under title III for a number of low-income families, who are initially assisted by the agency in such year and have incomes described in section 321(b) (relating to income targeting), which exceeds the number

1	of families that is required for the agency to comply
2	with the percentage requirement under such section
3	321(b) for such fiscal year, notwithstanding para-
4	graph (1) of this subsection, the number of public
5	housing dwelling units that the agency must other-
6	wise make available in accordance with such para-
7	graph to comply with the percentage requirement
8	under such paragraph shall be reduced by such ex-
9	cess number of families for such fiscal year.
10	(d) Waiver of Eligibility Requirements for
11	OCCUPANCY BY POLICE OFFICERS.—
12	(1) AUTHORITY AND WAIVER.—To the extent
13	necessary to provide occupancy in public housing
14	dwelling units to police officers and other law en-
15	forcement or security personnel (who are not other-
16	wise eligible for residence in public housing) and to
17	increase security for other public housing residents
18	in developments where crime has been a problem, a
19	public housing agency may, with respect to such
20	units and subject to paragraph (2)—
21	(A) waive—
22	(i) the provisions of subsection (a) of
	(e) <b>k</b> (e)
23	this section and section 225(a); and

1	(I) any preferences for occupancy
2	established under section 223;
3	(II) the minimum rental amount
4	established pursuant to section 225(c)
5	and any maximum monthly rental
6	amount established pursuant to sec-
7	tion 225(b);
8	(III) any criteria relating to in-
9	come mix within developments estab-
10	lished under subsection (b);
11	(IV) the income mix require-
12	ments under subsection (c); and
13	(V) any other occupancy limita-
14	tions or requirements; and
15	(B) establish special rent requirements and
16	other terms and conditions of occupancy.
17	(2) Conditions of Waiver.—A public housing
18	agency may take the actions authorized in para-
19	graph (1) only if agency determines that such ac-
20	tions will increase security in the public housing de-
21	velopments involved and will not result in a signifi-
22	cant reduction of units available for residence by
23	low-income families.

### 1 SEC. 223. PREFERENCES FOR OCCUPANCY.

- 2 (a) AUTHORITY TO ESTABLISH.—Each public hous-
- 3 ing agency may establish a system for making dwelling
- 4 units in public housing available for occupancy that pro-
- 5 vides preference for such occupancy to families having cer-
- 6 tain characteristics.
- 7 (b) Content.—Each system of preferences estab-
- 8 lished pursuant to this section shall be based upon local
- 9 housing needs and priorities, as determined by the public
- 10 housing agency using generally accepted data sources, in-
- 11 cluding any information obtained pursuant to an oppor-
- 12 tunity for public comment as provided under section
- 13 106(e) and under the requirements applicable to the com-
- 14 prehensive housing affordability strategy for the relevant
- 15 jurisdiction.
- 16 (c) Sense of the Congress.—It is the sense of the
- 17 Congress that, to the greatest extent practicable, public
- 18 housing agencies involved in the selection of tenants under
- 19 the provisions of this title should adopt preferences for in-
- 20 dividuals who are victims of domestic violence.

#### 21 SEC. 224. ADMISSION PROCEDURES.

- 22 (a) Admission Requirements.—A public housing
- 23 agency shall ensure that each family residing in a public
- 24 housing development owned or administered by the agency
- 25 is admitted in accordance with the procedures established

- 1 under this title by the agency and the income limits under
- 2 section 222.
- 3 (b) Notification of Application Decisions.—A
- 4 public housing agency shall establish procedures designed
- 5 to provide for notification to an applicant for admission
- 6 to public housing of the determination with respect to such
- 7 application, the basis for the determination, and, if the
- 8 applicant is determined to be eligible for admission, the
- 9 projected date of occupancy (to the extent such date can
- 10 reasonably be determined). If an agency denies an appli-
- 11 cant admission to public housing, the agency shall notify
- 12 the applicant that the applicant may request an informal
- 13 hearing on the denial within a reasonable time of such
- 14 notification.
- 15 (c) Site-Based Waiting Lists.—A public housing
- 16 agency may establish procedures for maintaining waiting
- 17 lists for admissions to public housing developments of the
- 18 agency, which may include (notwithstanding any other
- 19 law, regulation, handbook, or notice to the contrary) a sys-
- 20 tem of site-based waiting lists whereby applicants may
- 21 apply directly at or otherwise designate the development
- 22 or developments in which they seek to reside. All such pro-
- 23 cedures shall comply with all provisions of title VI of the
- 24 Civil Rights Act of 1964, the Fair Housing Act, and other
- 25 applicable civil rights laws.

- 1 (d) Confidentiality for Victims of Domestic
- 2 VIOLENCE.—A public housing agency shall be subject to
- 3 the restrictions regarding release of information relating
- 4 to the identity and new residence of any family in public
- 5 housing that was a victim of domestic violence that are
- 6 applicable to shelters pursuant to the Family Violence
- 7 Prevention and Services Act. The agency shall work with
- 8 the United States Postal Service to establish procedures
- 9 consistent with the confidentiality provisions in the Vio-
- 10 lence Against Women Act of 1994.
- 11 (e) Transfers.—A public housing agency may
- 12 apply, to each public housing resident seeking to transfer
- 13 from one development to another development owned or
- 14 operated by the agency, the screening procedures applica-
- 15 ble at such time to new applicants for public housing.
- 16 SEC. 225. FAMILY CHOICE OF RENTAL PAYMENT.
- 17 (a) Rental Contribution by Resident.—A fam-
- 18 ily residing in a public housing dwelling shall pay as
- 19 monthly rent for the unit the amount determined under
- 20 paragraph (1) or (2) of subsection (b), subject to the re-
- 21 quirement under subsection (c). Each public housing agen-
- 22 cy shall provide for each family residing in a public hous-
- 23 ing dwelling unit owned or administered by the agency to
- 24 elect annually whether the rent paid by such family shall

1	be determined under paragraph (1) or (2) of subsection
2	(b).
3	(b) Allowable Rent Structures.—
4	(1) Flat rents.—Each public housing agency
5	shall establish, for each dwelling unit in public hous-
6	ing owned or administered by the agency, a flat
7	rental amount for the dwelling unit, which shall—
8	(A) be based on the rental value of the
9	unit, as determined by the public housing agen-
10	cy; and
11	(B) be designed in accordance with sub-
12	section (e) so that the rent structures do not
13	create a disincentive for continued residency in
14	public housing by families who are attempting
15	to become economically self-sufficient through
16	employment or who have attained a level of self-
17	sufficiency through their own efforts.
18	The rental amount for a dwelling unit shall be con-
19	sidered to comply with the requirements of this
20	paragraph if such amount does not exceed the actual
21	monthly costs to the public housing agency attrib-
22	utable to providing and operating the dwelling unit.
23	The preceding sentence may not be construed to re-
24	quire establishment of rental amounts equal to or

based on operating costs or to prevent public hous-

- ing agencies from developing flat rents required under this paragraph in any other manner that may comply with this paragraph.
  - (2) Income-based rents.—The monthly rental amount determined under this paragraph for a family shall be an amount, determined by the public housing agency, that does not exceed the greatest of the following amounts (rounded to the nearest dollar):
    - (A) 30 percent of the monthly adjusted income of the family.
      - (B) 10 percent of the monthly income of the family.
    - (C) If the family is receiving payments for welfare assistance from a public agency and a part of such payments, adjusted in accordance with the actual housing costs of the family, is specifically designated by such agency to meet the housing costs of the family, the portion of such payments that is so designated.

Nothing in this paragraph may be construed to require a public housing agency to charge a monthly rent in the maximum amount permitted under this paragraph.

- 1 (c) MINIMUM RENTAL AMOUNT.—Notwithstanding
  2 the method for rent determination elected by a family pur3 suant to subsection (a), each public housing agency shall
  4 require that the monthly rent for each dwelling unit in
  5 public housing owned or administered by the agency shall
  6 not be less than a minimum amount (which amount shall
  7 include any amount allowed for utilities), which shall be
  8 an amount determined by the agency that is not less than
  9 \$25 nor more than \$50.
  - (d) Hardship Provisions.—

(1) MINIMUM RENTAL.—

(A) IN GENERAL.—Notwithstanding subsection (e), a public housing agency shall grant an exemption from application of the minimum monthly rental under such subsection to any family unable to pay such amount because of financial hardship, which shall include situations in which (i) the family has lost eligibility for or is awaiting an eligibility determination for a Federal, State, or local assistance program, including a family that includes a member who is an alien lawfully admitted for permanent residence under the Immigration and Nationality Act who would be entitled to public benefits but for title IV of the Personal Responsibility and

Work Opportunity Reconciliation Act of 1996;

(ii) the family would be evicted as a result of
the imposition of the minimum rent requirement under subsection (c); (iii) the income of
the family has decreased because of changed
circumstance, including loss of employment; and
(iv) a death in the family has occurred; and
other situations as may be determined by the
agency.

- (B) Waiting period.—If a resident requests a hardship exemption under this paragraph and the public housing agency reasonably determines the hardship to be of a temporary nature, an exemption shall not be granted during the 90-day period beginning upon the making of a request for the exemption. A resident may not be evicted during such 90-day period for nonpayment of rent. In such a case, if the resident thereafter demonstrates that the financial hardship is of a long-term basis, the agency shall retroactively exempt the resident from the applicability of the minimum rent requirement for such 90-day period.
- (2) SWITCHING RENT DETERMINATION METH-ODS.—Notwithstanding subsection (a), in the case of

1	a family that has elected to pay rent in the amount
2	determined under subsection (b)(1), a public housing
3	agency shall provide for the family to pay rent in the
4	amount determined under subsection (b)(2) during
5	the period for which such election was made if the
6	family is unable to pay the amount determined
7	under subsection $(b)(1)$ because of financial hard-
8	ship, including—
9	(A) situations in which the income of the
10	family has decreased because of changed cir-
11	cumstances, loss of reduction of employment,
12	death in the family, and reduction in or loss of
13	income or other assistance;
14	(B) an increase, because of changed cir-
15	cumstances, in the family's expenses for—
16	(i) medical costs;
17	(ii) child care;
18	(iii) transportation;
19	(iv) education; or
20	(v) similar items; and
21	(C) such other situations as may be deter-
22	mined by the agency.
23	(e) Encouragement of Self-Sufficiency.—The
24	rental policy developed by each public housing agency shall

- 1 encourage and reward employment and economic self-suf-
- 2 ficiency.
- 3 (f) Income Reviews.—Each public housing agency
- 4 shall review the income of each family occupying a dwell-
- 5 ing unit in public housing owned or administered by the
- 6 agency not less than annually, except that, in the case of
- 7 families that are paying rent in the amount determined
- 8 under subsection (b)(1), the agency shall review the in-
- 9 come of such family not less than once every 3 years.
- 10 (g) Disallowance of Earned Income From
- 11 Rent Determinations.—
- 12 (1) IN GENERAL.—Notwithstanding any other
- provision of law, the rent payable under this section
- by a family whose income increases as a result of
- employment of a member of the family who was pre-
- viously unemployed for 1 or more years (including a
- family whose income increases as a result of the par-
- ticipation of a family member in any family self-suf-
- 19 ficiency or other job training program) may not be
- increased as a result of the increased income due to
- such employment during the 18-month period begin-
- 22 ning on the date on which the employment is com-
- 23 menced.
- 24 (2) Phase-in of rent increases.—After the
- expiration of the 18-month period referred to in

- paragraph (1), rent increases due to the continued employment of the family member described in paragraph (1) shall be phased in over a subsequent 3year period.
- (3) Transition.—Notwithstanding the provi-5 6 sions of paragraphs (1) and (2), any resident of 7 public housing participating in the program under 8 the authority contained in the undesignated para-9 graph at the end of section 3(c)(3) of the United 10 States Housing Act of 1937 (as in effect before the 11 effective date of the repeal under section 601(b) of 12 this Act) shall be governed by such authority after 13 such date.
- (h) Phase-In of Rent Contribution IncreasesAfter Effective Date.—
  - (1) In General.—Except as provided in paragraph (2), for any family residing in a dwelling unit in public housing upon the effective date of this Act, if the monthly contribution for rental of an assisted dwelling unit to be paid by the family upon initial applicability of this title is greater than the amount paid by the family under the provisions of the United States Housing Act of 1937 immediately before such applicability, any such resulting increase in rent contribution shall be—

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1	(A) phased in equally over a period of not
2	less than 3 years, if such increase is 30 percent
3	or more of such contribution before initial ap-
4	plicability; and
5	(B) limited to not more than 10 percent
6	per year if such increase is more than 10 per-
7	cent but less than 30 percent of such contribu-
8	tion before initial applicability.
9	(2) Exception.—The minimum rental amount
10	under subsection (c) shall apply to each family de-
11	scribed in paragraph (1) of this subsection, notwith-
12	standing such paragraph.
13	SEC. 226. LEASE REQUIREMENTS.
13 14	SEC. 226. LEASE REQUIREMENTS.  In renting dwelling units in a public housing develop-
14	In renting dwelling units in a public housing develop-
14 15	In renting dwelling units in a public housing develop- ment, each public housing agency shall utilize leases
14 15 16	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—
14 15 16 17	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—  (1) do not contain unreasonable terms and con-
14 15 16 17	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—  (1) do not contain unreasonable terms and conditions;
14 15 16 17 18	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—  (1) do not contain unreasonable terms and conditions;  (2) obligate the public housing agency to main-
14 15 16 17 18 19 20	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—  (1) do not contain unreasonable terms and conditions;  (2) obligate the public housing agency to maintain the development in compliance with the housing
14 15 16 17 18 19 20 21	In renting dwelling units in a public housing development, each public housing agency shall utilize leases that—  (1) do not contain unreasonable terms and conditions;  (2) obligate the public housing agency to maintain the development in compliance with the housing quality requirements under section 232;

1	(A) the period provided under the applica-
2	ble law of the jurisdiction or 14 days, whichever
3	is less, in the case of nonpayment of rent;
4	(B) a reasonable period of time, but not to
5	exceed 14 days, when the health or safety of
6	other residents or public housing agency em-
7	ployees is threatened; and
8	(C) the period of time provided under the
9	applicable law of the jurisdiction, in any other
10	case;
11	(4) contain the provisions required under sec-
12	tions 642 and 643 (relating to limitations on occu-
13	pancy in federally assisted housing); and
14	(5) specify that, with respect to any notice of
15	eviction or termination, notwithstanding any State
16	law, a public housing resident shall be informed of
17	the opportunity, prior to any hearing or trial, to ex-
18	amine any relevant documents, records or regula-
19	tions directly related to the eviction or termination.
20	SEC. 227. DESIGNATED HOUSING FOR ELDERLY AND DIS-
21	ABLED FAMILIES.
22	(a) Authority To Provide Designated Hous-
23	ING.—
24	(1) In general.—Subject only to provisions of
25	this section and notwithstanding any other provision

2 mation required under subsection (d) is in effect 3 may provide public housing developments (or por-

of law, a public housing agency for which the infor-

- 4 tions of developments) designated for occupancy by
- 5 (A) only elderly families, (B) only disabled families,
- 6 or (C) elderly and disabled families.

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- 7 (2) Priority for occupancy.—In determin-8 ing priority for admission to public housing develop-9 ments (or portions of developments) that are des-10 ignated for occupancy as provided in paragraph (1), 11 the public housing agency may make units in such 12 developments (or portions) available only to the 13 types of families for whom the development is des-14 ignated.
  - (3) ELIGIBILITY OF NEAR-ELDERLY FAMI-LIES.—If a public housing agency determines that there are insufficient numbers of elderly families to fill all the units in a development (or portion of a development) designated under paragraph (1) for occupancy by only elderly families, the agency may provide that near-elderly families may occupy dwelling units in the development (or portion).
- 23 (b) STANDARDS REGARDING EVICTIONS.—Except as 24 provided in subtitle C of title VI, any tenant who is law-25 fully residing in a dwelling unit in a public housing devel-

- 1 opment may not be evicted or otherwise required to vacate
- 2 such unit because of the designation of the development
- 3 (or portion of a development) pursuant to this section or
- 4 because of any action taken by the Secretary or any public
- 5 housing agency pursuant to this section.
- 6 (c) Relocation Assistance.—A public housing
- 7 agency that designates any existing development or build-
- 8 ing, or portion thereof, for occupancy as provided under
- 9 subsection (a)(1) shall provide, to each person and family
- 10 who agrees to be relocated in connection with such des-
- 11 ignation—
- 12 (1) notice of the designation and an explanation
- of available relocation benefits, as soon as is prac-
- ticable for the agency and the person or family;
- 15 (2) access to comparable housing (including ap-
- propriate services and design features), which may
- include choice-based rental housing assistance under
- title III, at a rental rate paid by the tenant that is
- comparable to that applicable to the unit from which
- the person or family has vacated; and
- 21 (3) payment of actual, reasonable moving ex-
- penses.
- 23 (d) Required Inclusions in Local Housing
- 24 Management Plan.—A public housing agency may des-
- 25 ignate a development (or portion of a development) for

1	occupancy under subsection (a)(1) only if the agency, as
2	part of the agency's local housing management plan—
3	(1) establishes that the designation of the devel-
4	opment is necessary—
5	(A) to achieve the housing goals for the ju-
6	risdiction under the comprehensive housing af-
7	fordability strategy under section 105 of the
8	Cranston-Gonzalez National Affordable Hous-
9	ing Act; or
10	(B) to meet the housing needs of the low-
11	income population of the jurisdiction; and
12	(2) includes a description of—
13	(A) the development (or portion of a devel-
14	opment) to be designated;
15	(B) the types of tenants for which the de-
16	velopment is to be designated;
17	(C) any supportive services to be provided
18	to tenants of the designated development (or
19	portion);
20	(D) how the design and related facilities
21	(as such term is defined in section 202(d)(8) of
22	the Housing Act of 1959) of the development
23	accommodate the special environmental needs
24	of the intended occupants; and

1 (E) any plans to secure additional re2 sources or housing assistance to provide assist3 ance to families that may have been housed if
4 occupancy in the development were not re5 stricted pursuant to this section.

5 stricted pursuant to this section.
6 For purposes of this subsection, the term "supportive
7 services" means services designed to meet the special
8 needs of residents. Notwithstanding section 107, the Sec9 retary may approve a local housing management plan
10 without approving the portion of the plan covering des-

ignation of a development pursuant to this section.

### (e) Effectiveness.—

- (1) Initial 5-Year effectiveness.—The information required under subsection (d) shall be in effect for purposes of this section during the 5-year period that begins upon notification under section 107(a) of the public housing agency that the information complies with the requirements under section 106 and this section.
- (2) Renewal.—Upon the expiration of the 5-year period under paragraph (1) or any 2-year period under this paragraph, an agency may extend the effectiveness of the designation and information for an additional 2-year period (that begins upon such expiration) by submitting to the Secretary any

- information needed to update the information. The Secretary may not limit the number of times a public housing agency extends the effectiveness of a designation and information under this paragraph.
  - (3) Treatment of existing plans.—Notwithstanding any other provision of this section, a public housing agency shall be considered to have submitted the information required under this section if the agency has submitted to the Secretary an application and allocation plan under section 7 of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under section 601(b) of this Act) that has not been approved or disapproved before such effective date.
    - (4) Transition Provision.—Any application and allocation plan approved under section 7 of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under section 601(b) of this Act) before such effective date shall be considered to be the information required to be submitted under this section and that is in effect for purposes of this section for the 5-year period beginning upon such approval.
- 24 (f) Inapplicability of Uniform Relocation As 25 sistance and Real Property Acquisitions Policy

- 1 Act of 1970.—No resident of a public housing develop-
- 2 ment shall be considered to be displaced for purposes of
- 3 the Uniform Relocation Assistance and Real Property Ac-
- 4 quisitions Policy Act of 1970 because of the designation
- 5 of any existing development or building, or portion thereof,
- 6 for occupancy as provided under subsection (a) of this sec-
- 7 tion.
- 8 (g) Use of Amounts.—Any amounts appropriated
- 9 pursuant to section 10(b) of the Housing Opportunity
- 10 Program Extension Act of 1996 (Public Law 104–120)
- 11 may also be used, to the extent or in such amounts as
- 12 are or have been provided in advance in appropriation
- 13 Acts, for choice-based rental housing assistance under title
- 14 III for public housing agencies to implement this section.

# Subtitle C—Management

- 16 SEC. 231. MANAGEMENT PROCEDURES.
- 17 (a) Sound Management.—A public housing agency
- 18 that receives grant amounts under this title shall establish
- 19 and comply with procedures and practices sufficient to en-
- 20 sure that the public housing developments owned or ad-
- 21 ministered by the agency are operated in a sound manner.
- 22 (b) Accounting System for Rental Collec-
- 23 TIONS AND COSTS.—
- 24 (1) Establishment.—Each public housing
- agency that receives grant amounts under this title

- shall establish and maintain a system of accounting for rental collections and costs (including administrative, utility, maintenance, repair, and other oper-
- 4 ating costs) for each project and operating cost cen-
- 5 ter (as determined by the Secretary).

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- (2) Access to records.—Each public housing agency shall make available to the general public the information required pursuant to paragraph (1) regarding collections and costs.
- 10 (3) EXEMPTION.—The Secretary may permit 11 authorities owning or operating fewer than 500 12 dwelling units to comply with the requirements of 13 this subsection by accounting on an agency-wide 14 basis.
- 15 (c) Management by Other Entities.—Except as
  16 otherwise provided under this Act, a public housing agency
  17 may contract with any other entity to perform any of the
  18 management functions for public housing owned or oper19 ated by the public housing agency.

#### 20 SEC. 232. HOUSING QUALITY REQUIREMENTS.

- 21 (a) In General.—Each public housing agency that 22 receives grant amounts under this Act shall maintain its
- 23 public housing in a condition that complies—
- 24 (1) in the case of public housing located in a ju-
- 25 risdiction which has in effect laws, regulations,

- 1 standards, or codes regarding habitability of residen-
- 2 tial dwellings, with such applicable laws, regulations,
- 3 standards, or codes; or
- 4 (2) in the case of public housing located in a ju-
- 5 risdiction which does not have in effect laws, regula-
- 6 tions, standards, or codes described in paragraph
- 7 (1), with the housing quality standards established
- 8 under subsection (b).
- 9 (b) Federal Housing Quality Standards.—The
- 10 Secretary shall establish housing quality standards under
- 11 this subsection that ensure that public housing dwelling
- 12 units are safe, clean, and healthy. Such standards shall
- 13 include requirements relating to habitability, including
- 14 maintenance, health and sanitation factors, condition, and
- 15 construction of dwellings, and shall, to the greatest extent
- 16 practicable, be consistent with the standards established
- 17 under section 328(c). The Secretary shall differentiate be-
- 18 tween major and minor violations of such standards.
- (c) Determinations.—Each public housing agency
- 20 providing housing assistance shall identify, in the local
- 21 housing management plan of the agency, whether the
- 22 agency is utilizing the standard under paragraph (1) or
- 23 (2) of subsection (a).
- 24 (d) Annual Inspections.—Each public housing
- 25 agency that owns or operates public housing shall make

1	an annual inspection of each public housing development
2	to determine whether units in the development are main-
3	tained in accordance with the requirements under sub-
4	section (a). The agency shall retain the results of such
5	inspections and, upon the request of the Secretary, the
6	Inspector General for the Department of Housing and
7	Urban Development, or any auditor conducting an audit
8	under section 541, shall make such results available.
9	SEC. 233. EMPLOYMENT OF RESIDENTS.
10	Section 3 of the Housing and Urban Development
11	Act of 1968 (12 U.S.C. 1701u) is amended—
12	(1) in subsection $(c)(1)$ —
13	(A) in subparagraph (A)—
14	(i) by striking "public and Indian
15	housing agencies" and inserting "public
16	housing agencies and recipients of grants
17	under the Native American Housing As-
18	sistance and Self-Determination Act of
19	1996"; and
20	(ii) by striking "development assist-
21	ance" and all that follows through the end
22	and inserting "assistance provided under
23	title II of the Housing Opportunity and
24	Responsibility Act of 1997 and used for

1	the housing production, operation, or cap-
2	ital needs."; and
3	(B) in subparagraph (B)(ii), by striking
4	"managed by the public or Indian housing
5	agency" and inserting "assisted by the public
6	housing agency or the recipient of a grant
7	under the Native American Housing Assistance
8	and Self-Determination Act of 1996";
9	(2) in subsection $(d)(1)$ —
10	(A) in subparagraph (A)—
11	(i) by striking "public and Indian
12	housing agencies" and inserting "public
13	housing agencies and recipients of grants
14	under the Native American Housing As-
15	sistance and Self-Determination Act of
16	1996"; and
17	(ii) by striking "development assist-
18	ance" and all that follows through "section
19	14 of that Act" and inserting "assistance
20	provided under title II of the Housing Op-
21	portunity and Responsibility Act of 1997
22	and used for the housing production, oper-
23	ation, or capital needs"; and
24	(B) in subparagraph (B)(ii), by striking
25	"operated by the public or Indian housing agen-

1	cy" and inserting "assisted by the public hous-
2	ing agency or the recipient of a grant under the
3	Native American Housing Assistance and Self-
4	Determination Act of 1996";
5	(3) in subsections $(c)(1)(A)$ and $(d)(1)(A)$ , by
6	striking "make their best efforts," each place it ap-
7	pears and inserting "to the maximum extent that is
8	possible and";
9	(4) in subsection $(c)(1)(A)$ , by striking "to
10	give" and inserting "give"; and
11	(5) in subsection $(d)(1)(A)$ , by striking "to
12	award" and inserting "award".
13	SEC. 234. RESIDENT COUNCILS AND RESIDENT MANAGE-
14	MENT CORPORATIONS.
	MENT CORPORATIONS.  (a) RESIDENT COUNCILS.—The residents of a public
14	
<ul><li>14</li><li>15</li><li>16</li></ul>	(a) RESIDENT COUNCILS.—The residents of a public
14 15 16 17	(a) RESIDENT COUNCILS.—The residents of a public housing development may establish a resident council for
14 15 16 17	(a) RESIDENT COUNCILS.—The residents of a public housing development may establish a resident council for the development for purposes of consideration of issues re-
14 15 16 17 18	(a) RESIDENT COUNCILS.—The residents of a public housing development may establish a resident council for the development for purposes of consideration of issues relating to residents, representation of resident interests,
14 15 16 17 18	(a) RESIDENT COUNCILS.—The residents of a public housing development may establish a resident council for the development for purposes of consideration of issues relating to residents, representation of resident interests, and coordination and consultation with a public housing
14 15 16 17 18 19 20	(a) RESIDENT COUNCILS.—The residents of a public housing development may establish a resident council for the development for purposes of consideration of issues relating to residents, representation of resident interests, and coordination and consultation with a public housing agency. A resident council shall be an organization or as-
14 15 16 17 18 19 20 21	(a) Resident Councils.—The residents of a public housing development may establish a resident council for the development for purposes of consideration of issues relating to residents, representation of resident interests, and coordination and consultation with a public housing agency. A resident council shall be an organization or association that—

1	(3) adopts written procedures providing for the
2	election of officers on a regular basis; and
3	(4) has a democratically elected governing
4	board, which is elected by the residents of the eligi-
5	ble housing on a regular basis.
6	(b) Resident Management Corporations.—
7	(1) Establishment.—The residents of a pub-
8	lic housing development may establish a resident
9	management corporation for the purpose of assum-
10	ing the responsibility for the management of the de-
11	velopment under section 235 or purchasing a devel-
12	opment.
13	(2) Requirements.—A resident management
14	corporation shall be a corporation that—
15	(A) is nonprofit in character;
16	(B) is organized under the laws of the
17	State in which the development is located;
18	(C) has as its sole voting members the
19	residents of the development; and
20	(D) is established by the resident council
21	for the development or, if there is not a resident
22	council, by a majority of the households of the
23	development.

#### SEC. 235. MANAGEMENT BY RESIDENT MANAGEMENT COR-

- 2 **PORATION.**
- 3 (a) AUTHORITY.—A public housing agency may enter
- 4 into a contract under this section with a resident manage-
- 5 ment corporation to provide for the management of public
- 6 housing developments by the corporation.
- 7 (b) Contract.—A contract under this section for
- 8 management of public housing developments by a resident
- 9 management corporation shall establish the respective
- 10 management rights and responsibilities of the corporation
- 11 and the public housing agency. The contract shall be con-
- 12 sistent with the requirements of this Act applicable to pub-
- 13 lie housing development and may include specific terms
- 14 governing management personnel and compensation, ac-
- 15 cess to public housing records, submission of and adher-
- 16 ence to budgets, rent collection procedures, resident in-
- 17 come verification, resident eligibility determinations, resi-
- 18 dent eviction, the acquisition of supplies and materials and
- 19 such other matters as may be appropriate. The contract
- 20 shall be treated as a contracting out of services.
- 21 (c) Bonding and Insurance.—Before assuming
- 22 any management responsibility for a public housing devel-
- 23 opment, the resident management corporation shall pro-
- 24 vide fidelity bonding and insurance, or equivalent protec-
- 25 tion. Such bonding and insurance, or its equivalent, shall
- 26 be adequate to protect the Secretary and the public hous-

- 1 ing agency against loss, theft, embezzlement, or fraudulent
- 2 acts on the part of the resident management corporation
- 3 or its employees.

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- 4 (d) Block Grant Assistance and Income.—A
- 5 contract under this section shall provide for—

provided under the contract;

- (1) the public housing agency to provide a portion of the block grant assistance under this title to the resident management corporation for purposes of operating the public housing development covered by the contract and performing such other eligible activities with respect to the development as may be
  - (2) the amount of income expected to be derived from the development itself (from sources such as rents and charges);
  - (3) the amount of income to be provided to the development from the other sources of income of the public housing agency (such as interest income, administrative fees, and rents); and
  - (4) any income generated by a resident management corporation of a public housing development that exceeds the income estimated under the contract shall be used for eligible activities under section 203(a).
- 25 (e) Calculation of Total Income.—

- 1 (1) Maintenance of support.—Subject to
  2 paragraph (2), the amount of assistance provided by
  3 a public housing agency to a public housing develop4 ment managed by a resident management corpora5 tion may not be reduced during the 3-year period be6 ginning on the date on which the resident manage7 ment corporation is first established for the develop8 ment.
- 9 (2)REDUCTIONS AND INCREASES IN SUP-10 PORT.—If the total income of a public housing agen-11 cy is reduced or increased, the income provided by 12 the public housing agency to a public housing devel-13 opment managed by a resident management corpora-14 tion shall be reduced or increased in proportion to 15 the reduction or increase in the total income of the 16 agency, except that any reduction in block grant 17 amounts under this title to the agency that occurs 18 as a result of fraud, waste, or mismanagement by 19 the agency shall not affect the amount provided to 20 the resident management corporation.
- 21 SEC. 236. TRANSFER OF MANAGEMENT OF CERTAIN HOUS-
- 22 ING TO INDEPENDENT MANAGER AT RE-23 QUEST OF RESIDENTS.
- 24 (a) AUTHORITY.—The Secretary may transfer the re-25 sponsibility and authority for management of specified

1	housing (as such term is defined in subsection (h)) from
2	a public housing agency to an eligible management entity,
3	in accordance with the requirements of this section, if—
4	(1) such housing is owned or operated by a
5	public housing agency that is designated as a trou-
6	bled agency under section 533(a); and
7	(2) the Secretary determines that—
8	(A) such housing has deferred mainte-
9	nance, physical deterioration, or obsolescence of
10	major systems and other deficiencies in the
11	physical plant of the project;
12	(B) such housing is occupied predomi-
13	nantly by families with children who are in a
14	severe state of distress, characterized by such
15	factors as high rates of unemployment, teenage
16	pregnancy, single-parent households, long-term
17	dependency on public assistance and minimal
18	educational achievement;
19	(C) such housing is located in an area such
20	that the housing is subject to recurrent vandal-
21	ism and criminal activity (including drug-relat-
22	ed criminal activity); and
23	(D) the residents can demonstrate that the
24	elements of distress for such housing specified
25	in subparagraphs (A) through (C) can be rem-

- edied by an entity that has a demonstrated ca-
- 2 pacity to manage, with reasonable expenses for
- 3 modernization.
- 4 Such a transfer may be made only as provided in this sec-
- 5 tion, pursuant to the approval by the Secretary of a re-
- 6 quest for the transfer made by a majority vote of the resi-
- 7 dents for the specified housing, after consultation with the
- 8 public housing agency for the specified housing.
- 9 (b) Block Grant Assistance.—Pursuant to a con-
- 10 tract under subsection (c), the Secretary shall require the
- 11 public housing agency for specified housing to provide to
- 12 the manager for the housing, from any block grant
- 13 amounts under this title for the agency, fair and reason-
- 14 able amounts for operating costs for the housing. The
- 15 amount made available under this subsection to a manager
- 16 shall be determined by the Secretary based on the share
- 17 for the specified housing of the total block grant amounts
- 18 for the public housing agency transferring the housing,
- 19 taking into consideration the operating and capital im-
- 20 provement needs of the specified housing, the operating
- 21 and capital improvement needs of the remaining public
- 22 housing units managed by the public housing agency, and
- 23 the local housing management plan of such agency.
- 24 (c) Contract Between Secretary and Man-
- 25 AGER.—

- 1 (1) Requirements.—Pursuant to the approval
  2 of a request under this section for transfer of the
  3 management of specified housing, the Secretary shall
  4 enter into a contract with the eligible management
  5 entity.
- 6 (2) TERMS.— A contract under this subsection
  7 shall contain provisions establishing the rights and
  8 responsibilities of the manager with respect to the
  9 specified housing and the Secretary and shall be
  10 consistent with the requirements of this Act applica11 ble to public housing developments.
- 12 (d) Compliance With Local Housing Manage13 Ment Plan.—A manager of specified housing under this
  14 section shall comply with the approved local housing man15 agement plan applicable to the housing and shall submit
  16 such information to the public housing agency from which
  17 management was transferred as may be necessary for such
  18 agency to prepare and update its local housing manage19 ment plan.
- 20 (e) Demolition and Disposition by Manager.—
  21 A manager under this section may demolish or dispose of
  22 specified housing only if, and in the manner, provided for
  23 in the local housing management plan for the agency
  24 transferring management of the housing.

1	(f) Limitation on PHA Liability.—A public hous-
2	ing agency that is not a manager for specified housing
3	shall not be liable for any act or failure to act by a man-
4	ager or resident council for the specified housing.
5	(g) Treatment of Manager.—To the extent not
6	inconsistent with this section and to the extent the Sec-
7	retary determines not inconsistent with the purposes of
8	this Act, a manager of specified housing under this section
9	shall be considered to be a public housing agency for pur-
10	poses of this title.
11	(h) Definitions.—For purposes of this section, the
12	following definitions shall apply:
13	(1) ELIGIBLE MANAGEMENT ENTITY.—The
14	term "eligible management entity" means, with re-
15	spect to any public housing development, any of the
16	following entities:
17	(A) Nonprofit organization.—A public
18	or private nonprofit organization, which shall—
19	(i) include a resident management
20	corporation or resident management orga-
21	nization and, as determined by the Sec-
22	retary, a public or private nonprofit orga-
23	nization sponsored by the public housing
24	agency that owns the development: and

1	(ii) not include the public housing
2	agency that owns the development.
3	(B) For-profit entity.—A for-profit en-
4	tity that has demonstrated experience in provid-
5	ing low-income housing.
6	(C) STATE OR LOCAL GOVERNMENT.—A
7	State or local government, including an agency
8	or instrumentality thereof.
9	(D) Public Housing Agency.—A public
10	housing agency (other than the public housing
11	agency that owns the development).
12	The term does not include a resident council.
13	(2) Manager.—The term "manager" means
14	any eligible management entity that has entered into
15	a contract under this section with the Secretary for
16	the management of specified housing.
17	(3) Nonprofit.—The term "nonprofit" means,
18	with respect to an organization, association, corpora-
19	tion, or other entity, that no part of the net earnings
20	of the entity inures to the benefit of any member,
21	founder, contributor, or individual.
22	(4) Private nonprofit organization.—The
23	term "private nonprofit organization" means any
24	private organization (including a State or locally
25	chartered organization) that—

1	(A) is incorporated under State or local
2	law;
3	(B) is nonprofit in character;
4	(C) complies with standards of financial
5	accountability acceptable to the Secretary; and
6	(D) has among its purposes significant ac-
7	tivities related to the provision of decent hous-
8	ing that is affordable to low-income families.
9	(5) Public Housing Agency.—The term
10	"public housing agency" has the meaning given such
11	term in section 103(a).
12	(6) Public nonprofit organization.—The
13	term "public nonprofit organization" means any
14	public entity that is nonprofit in character.
15	(7) Specified Housing.—The term "specified
16	housing" means a public housing development or de-
17	velopments, or a portion of a development or devel-
18	opments, for which the transfer of management is
19	requested under this section. The term includes one
20	or more contiguous buildings and an area of contig-
21	uous row houses, but in the case of a single building,
22	the building shall be sufficiently separable from the
23	remainder of the development of which it is part to
24	make transfer of the management of the building

feasible for purposes of this section.

## 1 SEC. 237. RESIDENT OPPORTUNITY PROGRAM.

2	(a) Purpose.—The purpose of this section is to en-
3	courage increased resident management of public housing
4	developments, as a means of improving existing living con-
5	ditions in public housing developments, by providing in-
6	creased flexibility for public housing developments that are
7	managed by residents by—
8	(1) permitting the retention, and use for certain
9	purposes, of any revenues exceeding operating and
10	project costs; and
11	(2) providing funding, from amounts otherwise
12	available, for technical assistance to promote forma-
13	tion and development of resident management enti-
14	ties.
15	For purposes of this section, the term "public housing de-
16	velopment" includes one or more contiguous buildings or
17	an area of contiguous row houses the elected resident
18	councils of which approve the establishment of a resident
19	management corporation and otherwise meet the require-
20	ments of this section.
21	(b) Program Requirements.—
22	(1) Resident council.—As a condition of en-
23	tering into a resident opportunity program, the
24	elected resident council of a public housing develop-
25	ment shall approve the establishment of a resident
26	management corporation that complies with the re-

- quirements of section 234(b)(2). When such approval is made by the elected resident council of a building or row house area, the resident opportunity program shall not interfere with the rights of other families residing in the development or harm the efficient operation of the development. The resident management corporation and the resident council may be the same organization, if the organization complies with the requirements applicable to both the corporation and council.
  - (2) Public Housing Management specialist.—The resident council of a public housing development, in cooperation with the public housing agency, shall select a qualified public housing management specialist to assist in determining the feasibility of, and to help establish, a resident management corporation and to provide training and other duties agreed to in the daily operations of the development.
  - (3) Management responsibilities.—A resident management corporation that qualifies under this section, and that supplies insurance and bonding or equivalent protection sufficient to the Secretary and the public housing agency, shall enter into a contract with the agency establishing the respective management rights and responsibilities of

the corporation and the agency. The contract shall be treated as a contracting out of services and shall be subject to the requirements under section 235 for

such contracts.

- 5 (4) Annual audit.—The books and records of 6 a resident management corporation operating a pub-7 lic housing development shall be audited annually by 8 a certified public accountant. A written report of 9 each such audit shall be forwarded to the public 10 housing agency and the Secretary.
- 11 (c) Comprehensive Improvement Assistance.— 12 Public housing developments managed by resident man-13 agement corporations may be provided with modernization 14 assistance from grant amounts under this title for pur-15 poses of renovating such developments. If such renovation activities (including the planning and architectural design 16 17 of the rehabilitation) are administered by a resident man-18 agement corporation, the public housing agency involved may not retain, for any administrative or other reason, 19 20 any portion of the assistance provided pursuant to this 21 subsection unless otherwise provided by contract.
- 22 (d) Waiver of Federal Requirements.—
- 23 (1) Waiver of regulatory require-24 Ments.—Upon the request of any resident manage-25 ment corporation and public housing agency, and

- after notice and an opportunity to comment is afforded to the affected residents, the Secretary may
  waive (for both the resident management corporation
  and the public housing agency) any requirement established by the Secretary (and not specified in any
  statute) that the Secretary determines to unnecessarily increase the costs or restrict the income of a
  public housing development.
  - (2) Waiver to permit employment.—Upon the request of any resident management corporation, the Secretary may, subject to applicable collective bargaining agreements, permit residents of such development to volunteer a portion of their labor.
- 14 (3) EXCEPTIONS.—The Secretary may not
  15 waive under this subsection any requirement with re16 spect to income eligibility for purposes of section
  17 222, family rental payments under section 225, ten18 ant or applicant protections, employee organizing
  19 rights, or rights of employees under collective bar20 gaining agreements.
- 21 (e) Operating Assistance and Development In-22 come.—
- 23 (1) CALCULATION OF OPERATING SUBSIDY.—
  24 The grant amounts received under this title by a
  25 public housing agency used for operating fund activi-

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- ties under section 203(a)(2) that are allocated to a
  public housing development managed by a resident
  management corporation shall not be less than per
  unit monthly amount of such assistance used by the
  public housing agency in the previous year, as determined on an individual development basis.
  - (2) Contract requirements.—Any contract for management of a public housing development entered into by a public housing agency and a resident management corporation shall specify the amount of income expected to be derived from the development itself (from sources such as rents and charges) and the amount of income funds to be provided to the development from the other sources of income of the agency (such as assistance for operating activities under section 203(a)(2), interest income, administrative fees, and rents).
- 18 (f) RESIDENT MANAGEMENT TECHNICAL ASSIST-19 ANCE AND TRAINING.—
- 20 (1) FINANCIAL ASSISTANCE.—To the extent
  21 budget authority is available under this title, the
  22 Secretary shall provide financial assistance to resi23 dent management corporations or resident councils
  24 that obtain, by contract or otherwise, technical as25 sistance for the development of resident management

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entities, including the formation of such entities, the development of the management capability of newly formed or existing entities, the identification of the social support needs of residents of public housing developments, and the securing of such support. In addition, the Secretary may provide financial assistance to resident management corporations or resident councils for activities sponsored by resident organizations for economic uplift, such as job training, economic development, security, and other self-sufficiency activities beyond those related to the management of public housing. The Secretary may require resident councils or resident management corporations to utilize public housing agencies or other qualified organizations as contract administrators with respect to financial assistance provided under this paragraph.

- (2) Limitation on assistance.—The financial assistance provided under this subsection with respect to any public housing development may not exceed \$100,000.
- (3) Prohibition.—A resident management corporation or resident council may not, before the award to the corporation or council of a grant amount under this subsection, enter into any con-

- tract or other agreement with any entity to provide
  such entity with amounts from the grant for providing technical assistance or carrying out other activities eligible for assistance with amounts under this
  subsection. Any such agreement entered into in violation of this paragraph shall be void and unenforceable.
  - (4) Funding.—Of any amounts made available under section 282(1) for use under the capital fund, the Secretary may use to carry out this subsection \$15,000,000 for fiscal year 1998.
  - (5) Limitation regarding assistance under the Secretary may not provide financial assistance under this subsection to any resident management corporation or resident council with respect to which assistance for the development or formation of such entity is provided under title III of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under section 601(b) of this Act).
  - (6) Technical assistance and clearing-House.—The Secretary may use up to 10 percent of the amount made available pursuant to paragraph (4)—

1	(A) to provide technical assistance, directly
2	or by grant or contract, and
3	(B) to receive, collect, process, assemble,
4	and disseminate information,
5	in connection with activities under this subsection.
6	(g) Assessment and Report by Secretary.—Not
7	later than 3 years after the date of the enactment of this
8	Act, the Secretary shall—
9	(1) conduct an evaluation and assessment of
10	resident management, and particularly of the effect
11	of resident management on living conditions in pub-
12	lie housing; and
13	(2) submit to the Congress a report setting
14	forth the findings of the Secretary as a result of the
15	evaluation and assessment and including any rec-
16	ommendations the Secretary determines to be appro-
17	priate.
18	(h) APPLICABILITY.—Any management contract be-
19	tween a public housing agency and a resident management
20	corporation that is entered into after the date of the enact-
21	ment of the Stewart B. McKinney Homeless Assistance
22	Amendments Act of 1988 shall be subject to this section
23	and any regulations issued to carry out this section

## Subtitle D—Homeownership

#### 2 SEC. 251. RESIDENT HOMEOWNERSHIP PROGRAMS.

- 3 (a) In General.—A public housing agency may
- 4 carry out a homeownership program in accordance with
- 5 this section and the local housing management plan of the
- 6 agency to make public housing dwelling units, public hous-
- 7 ing developments, and other housing projects available for
- 8 purchase by low-income families. An agency may transfer
- 9 a unit only pursuant to a homeownership program ap-
- 10 proved by the Secretary. Notwithstanding section 107, the
- 11 Secretary may approve a local housing management plan
- 12 without approving the portion of the plan regarding a
- 13 homeownership program pursuant to this section. In the
- 14 case of the portion of a plan regarding the homeownership
- 15 program that is submitted separately pursuant to the pre-
- 16 ceding sentence, the Secretary shall approve or disapprove
- 17 such portion not later than 60 days after the submission
- 18 of such portion.
- 19 (b) Participating Units.—A program under this
- 20 section may cover any existing public housing dwelling
- 21 units or projects, and may include other dwelling units and
- 22 housing owned, operated, or assisted, or otherwise ac-
- 23 quired for use under such program, by the public housing
- 24 agency.
- 25 (c) Eligible Purchasers.—

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- (1) Low-income requirement.—Only low-income families assisted by a public housing agency, other low-income families, and entities formed to facilitate such sales by purchasing units for resale to low-income families shall be eligible to purchase housing under a homeownership program under this section.
  - (2) Other requirements.—A public housing agency may establish other requirements or limitations for families to purchase housing under a homeownership program under this section, including requirements or limitations regarding employment or participation in employment counseling or training activities, criminal activity, participation in homeownership counseling programs, evidence of regular income, and other requirements. In the case of purchase by an entity for resale to low-income families, the entity shall sell the units to low-income families within 5 years from the date of its acquisition of the units. The entity shall use any net proceeds from the resale and from managing the units, as determined in accordance with guidelines of the Secretary, for housing purposes, such as funding resident organizations and reserves for capital replacements.

- 1 (d) Financing and Assistance.—A homeownership 2 program under this section may provide financing for ac-3 quisition of housing by families purchasing under the pro-4 gram or by the public housing agency for sale under this 5 program in any manner considered appropriate by the
- 6 agency (including sale to a resident management corpora-
- 7 tion).

#### 8 (e) Downpayment Requirement.—

- (1) IN GENERAL.—Each family purchasing housing under a homeownership program under this section shall be required to provide from its own resources a downpayment in connection with any loan for acquisition of the housing, in an amount determined by the public housing agency. Except as provided in paragraph (2), the agency shall permit the family to use grant amounts, gifts from relatives, contributions from private sources, and similar amounts as downpayment amounts in such purchase,
  - (2) Direct family contribution.—In purchasing housing pursuant to this section, each family shall contribute an amount of the downpayment, from resources of the family other than grants, gifts, contributions, or other similar amounts referred to

1	in paragraph (1), that is not less than 1 percent of
2	the purchase price.
3	(f) Ownership Interests.—A homeownership pro-
4	gram under this section may provide for sale to the pur-
5	chasing family of any ownership interest that the public
6	housing agency considers appropriate under the program,
7	including ownership in fee simple, a condominium interest,
8	an interest in a limited dividend cooperative, a shared ap-
9	preciation interest with a public housing agency providing
10	financing.
11	(g) Resale.—
12	(1) AUTHORITY AND LIMITATION.—A home-
13	ownership program under this section shall permit
14	the resale of a dwelling unit purchased under the
15	program by an eligible family, but shall provide such
16	limitations on resale as the agency considers appro-
17	priate (whether the family purchases directly from
18	the agency or from another entity) for the agency to
19	recapture—
20	(A) from any economic gain derived from
21	any such resale occurring during the 5-year pe-
22	riod beginning upon purchase of the dwelling
23	unit by the eligible family, a portion of the

amount of any financial assistance provided

- 1 under the program by the agency to the eligible 2 family; and
- 3 (B) after the expiration of such 5-year pe-4 riod, only such amounts as are equivalent to the 5 assistance provided under this section by the 6 agency to the purchaser.
- 7 (2) Considerations.—The limitations referred 8 to in paragraph (1) may provide for consideration of 9 the aggregate amount of assistance provided under 10 the program to the family, the contribution to equity 11 provided by the purchasing eligible family, the period 12 of time elapsed between purchase under the home-13 ownership program and resale, the reason for resale, 14 any improvements to the property made by the eligi-15 ble family, any appreciation in the value of the prop-16 erty, and any other factors that the agency considers 17 appropriate.
- 18 (h) Sale of Certain Scattered-Site Housing.—
  19 A public housing agency that the Secretary has deter20 mined to be a high-performing agency may use the pro21 ceeds from the disposition of scattered-site public housing
  22 under a homeownership program under this section to
  23 purchase replacement scattered-site dwelling units, to the
  24 extent such use is provided for in the local housing man25 agement plan for the agency approved under section 107.

- 1 Any such replacement dwelling units shall be considered
- 2 public housing for purposes of this Act.
- 3 (i) Inapplicability of Disposition Require-
- 4 MENTS.—The provisions of section 261 shall not apply to
- 5 disposition of public housing dwelling units under a home-
- 6 ownership program under this section, except that any
- 7 dwelling units sold under such a program shall be treated
- 8 as public housing dwelling units for purposes of sub-
- 9 sections (e) and (f) of section 261.

## 10 Subtitle E—Disposition, Demoli-

- tion, and Revitalization of De-
- velopments
- 13 SEC. 261. REQUIREMENTS FOR DEMOLITION AND DISPOSI-
- 14 TION OF DEVELOPMENTS.
- 15 (a) Authority and Flexibility.—A public hous-
- 16 ing agency may demolish, dispose of, or demolish and dis-
- 17 pose of nonviable or nonmarketable public housing devel-
- 18 opments of the agency in accordance with this section.
- 19 (b) Local Housing Management Plan Require-
- 20 Ment.—A public housing agency may take any action to
- 21 demolish or dispose of a public housing development (or
- 22 a portion of a development) only if such demolition or dis-
- 23 position complies with the provisions of this section and
- 24 is in accordance with the local housing management plan
- 25 for the agency. Notwithstanding section 107, the Sec-

- 1 retary may approve a local housing management plan
- 2 without approving the portion of the plan covering demoli-
- 3 tion or disposition pursuant to this section.
- 4 (c) Purpose of Demolition or Disposition.—A
- 5 public housing agency may demolish or dispose of a public
- 6 housing development (or portion of a development) only
- 7 if the agency provides sufficient evidence to the Secretary
- 8 that—

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- 9 (1) the development (or portion thereof) is se-10 verely distressed or obsolete;
- 11 (2) the development (or portion thereof) is in a 12 location making it unsuitable for housing purposes;
- 13 (3) the development (or portion thereof) has de-14 sign or construction deficiencies that make cost-ef-15 fective rehabilitation infeasible;
  - (4) assuming that reasonable rehabilitation and management intervention for the development has been completed and paid for, the anticipated revenue that would be derived from charging market-based rents for units in the development (or portion thereof) would not cover the anticipated operating costs and replacement reserves of the development (or portion) at full occupancy and the development (or portion) would constitute a substantial burden on the resources of the public housing agency;

1	(5) retention of the development (or portion
2	thereof) is not in the best interests of the residents
3	of the public housing agency because—
4	(A) developmental changes in the area sur-
5	rounding the development adversely affect the
6	health or safety of the residents or the feasible
7	operation of the development by the public
8	housing agency;
9	(B) demolition or disposition will allow the
10	acquisition, development, or rehabilitation of
11	other properties which will be more efficiently
12	or effectively operated as low-income housing;
13	or
14	(C) other factors exist that the agency de-
15	termines are consistent with the best interests
16	of the residents and the agency and not incon-
17	sistent with other provisions of this Act;
18	(6) in the case only of demolition or disposition
19	of a portion of a development, the demolition or dis-
20	position will help to ensure the remaining useful life
21	of the remainder of the development; or
22	(7) in the case only of property other than
23	dwelling units—
24	(A) the property is excess to the needs of
25	a development; or

1	(B) the demolition or disposition is inci-
2	dental to, or does not interfere with, continued
3	operation of a development.
4	The evidence required under this subsection shall include,
5	as a condition of demolishing or disposing of a public
6	housing development (or portion of a development) esti-
7	mated to have a value of \$100,000 or more, a statement
8	of the market value of the development (or portion), which
9	has been determined by a party not having any interest
10	in the housing or the public housing agency and pursuant
11	to not less than 2 professional, independent appraisals of
12	the development (or portion).
13	(d) Consultation.—A public housing agency may
14	demolish or dispose of a public housing development (or
15	portion of a development) only if the agency notifies and
16	confers regarding the demolition or disposition with—
17	(1) the residents of the development (or por-
18	tion); and
19	(2) appropriate local government officials.
20	(e) Counseling.—A public housing agency may de-
21	molish or dispose of a public housing development (or a
22	portion of a development) only if the agency provides any
23	necessary counseling for families displaced by such action
24	to facilitate relocation.

1	(f) USE OF PROCEEDS.—Any net proceeds from the
2	disposition of a public housing development (or portion of
3	a development) shall be used for—
4	(1) housing assistance for low-income families
5	that is consistent with the low-income housing needs

- of the community, through acquisition, development, or rehabilitation of, or homeownership programs for, other low-income housing or the provision of choice-
- (2) supportive services relating to job training or child care for residents of a development or developments; or

based assistance under title III for such families;

- (3) leveraging amounts for securing commercial enterprises, on-site in public housing developments of the public housing agency, appropriate to serve the needs of the residents.
- 17 (g) Relocation.—A public housing agency that de-18 molishes or disposes of a public housing development (or 19 portion of a development thereof) shall ensure that—
- 20 (1) each family that is a resident of the devel-21 opment (or portion) that is demolished or disposed 22 of is relocated to other safe, clean, healthy, and af-23 fordable housing, which is, to the maximum extent 24 practicable, housing of the family's choice, including 25 choice-based assistance under title III (provided that

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- with respect to choice-based assistance, the preceding requirement shall be fulfilled only upon the relocation of the such family into such housing);
  - (2) the public housing agency does not take any action to dispose of any unit until any resident to be displaced is relocated in accordance with paragraph (1); and
- 8 (3) each resident family to be displaced is paid 9 relocation expenses, and the rent to be paid initially 10 by the resident following relocation does not exceed 11 the amount permitted under section 225(a).
- 12 (h) Right of First Refusal for Resident Orga-13 Nizations and Resident Management Corpora-14 tions.—
- 15 (1) In General.—A public housing agency 16 may not dispose of a public housing development (or 17 portion of a development) unless the agency has, be-18 fore such disposition, offered to sell the property, as 19 provided in this subsection, to each resident organi-20 zation and resident management corporation operat-21 ing at the development for continued use as low-in-22 come housing, and no such organization or corpora-23 tion purchases the property pursuant to such offer. 24 A resident organization may act, for purposes of this

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1	subsection, through an entity formed to facilitate
2	homeownership under subtitle D.
3	(2) Timing.—Disposition of a development (or
4	portion thereof) under this section may not take
5	place—
6	(A) before the expiration of the period dur-
7	ing which any such organization or corporation
8	may notify the agency of interest in purchasing
9	the property, which shall be the 30-day period
10	beginning on the date that the agency first pro-
11	vides notice of the proposed disposition of the
12	property to such resident organizations and
13	resident management corporations;
14	(B) if an organization or corporation sub-
15	mits notice of interest in accordance with sub-
16	paragraph (A), before the expiration of the pe-

- mits notice of interest in accordance with subparagraph (A), before the expiration of the period during which such organization or corporation may obtain a commitment for financing to purchase the property, which shall be the 60day period beginning upon the submission to the agency of the notice of interest; or
- (C) if, during the period under subparagraph (B), an organization or corporation obtains such financing commitment and makes a bona fide offer to the agency to purchase the

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1	property for a price equal to or exceeding the
2	applicable offer price under paragraph (3).
3	The agency shall sell the property pursuant to any
4	purchase offer described in subparagraph (C).
5	(3) Terms of offer.—An offer by a public
6	housing agency to sell a property in accordance with
7	this subsection shall involve a purchase price that re-
8	flects the market value of the property, the reason
9	for the sale, the impact of the sale on the surround-
10	ing community, and any other factors that the agen-
11	cy considers appropriate.
12	(i) Information for Local Housing Manage-
13	MENT PLAN.—A public housing agency may demolish or
14	dispose of a public housing development (or portion there-
15	of) only if it includes in the applicable local housing man-
16	agement plan information sufficient to describe—
17	(1) the housing to be demolished or disposed of
18	(2) the purpose of the demolition or disposition
19	under subsection (c) and why the demolition or dis-
20	position complies with the requirements under sub-
21	section (c), and includes evidence of the market
22	value of the development (or portion) required under
23	subsection (c);
24	(3) how the consultations required under sub-
25	section (d) will be made:

1	(4) how the net proceeds of the disposition will
2	be used in accordance with subsection (f);
3	(5) how the agency will relocate residents, if
4	necessary, as required under subsection (g); and
5	(6) that the agency has offered the property for
6	acquisition by resident organizations and resident
7	management corporations in accordance with sub-
8	section (h).
9	(j) Site and Neighborhood Standards Exemp-
10	TION.—Notwithstanding any other provision of law, a
11	public housing agency may provide for development of
12	public housing dwelling units on the same site or in the
13	same neighborhood as any dwelling units demolished, pur-
14	suant to a plan under this section, but only if such devel-
15	opment provides for significantly fewer dwelling units.
16	(k) Treatment of Replacement Units.—
17	(1) Provision of other housing assist-
18	ANCE.—In connection with any demolition or dis-
19	position of public housing under this section, a pub-
20	lic housing agency may provide for other housing as-
21	sistance for low-income families that is consistent
22	with the low-income housing needs of the commu-
23	nity, including—
24	(A) the provision of choice-based assistance
25	under title III: and

1	(B) the development, acquisition, or lease
2	by the agency of dwelling units, which dwelling
3	units shall—
4	(i) be eligible to receive assistance
5	with grant amounts provided under this
6	title; and
7	(ii) be made available for occupancy,
8	operated, and managed in the manner re-
9	quired for public housing, and subject to
10	the other requirements applicable to public
11	housing dwelling units.
12	(2) Treatment of individuals.—For pur-
13	poses of this subsection, an individual between the
14	ages of 18 and 21, inclusive, shall, at the discretion
15	of the individual, be considered a family.
16	(l) Use of New Dwelling Units.—A public hous-
17	ing agency demolishing or disposing of a public housing
18	development (or portion thereof) under this section shall
19	seek, where practical, to ensure that, if housing units are
20	provided on any property that was previously used for the
21	public housing demolished or disposed of, not less than
22	25 percent of such dwelling units shall be dwelling units
23	reserved for occupancy during the remaining useful life of
24	the housing by low-income families.

- 1 (m) Permissible Relocation Without Plan.—
- 2 If a public housing agency determines that because of an
- 3 emergency situation public housing dwelling units are se-
- 4 verely uninhabitable, the public housing agency may relo-
- 5 cate residents of such dwelling units before the submission
- 6 of a local housing management plan providing for demoli-
- 7 tion or disposition of such units.
- 8 (n) Consolidation of Occupancy Within or
- 9 Among Buildings.—Nothing in this section may be con-
- 10 strued to prevent a public housing agency from consolidat-
- 11 ing occupancy within or among buildings of a public hous-
- 12 ing development, or among developments, or with other
- 13 housing for the purpose of improving living conditions of,
- 14 or providing more efficient services to, residents.
- 15 (o) DE MINIMIS EXCEPTION TO DEMOLITION RE-
- 16 QUIREMENTS.—Notwithstanding any other provision of
- 17 this section, in any 5-year period a public housing agency
- 18 may demolish not more than the lesser of 5 dwelling units
- 19 or 5 percent of the total dwelling units owned and oper-
- 20 ated by the public housing agency, without providing for
- 21 such demolition in a local housing management plan, but
- 22 only if the space occupied by the demolished unit is used
- 23 for meeting the service or other needs of public housing
- 24 residents or the demolished unit was beyond repair.

1	SEC. 262. DEMOLITION, SITE REVITALIZATION, REPLACE
2	MENT HOUSING, AND CHOICE-BASED ASSIST
3	ANCE GRANTS FOR DEVELOPMENTS.
4	(a) Purposes.—The purpose of this section is to
5	provide assistance to public housing agencies for the pur-
6	poses of—
7	(1) reducing the density and improving the liv-
8	ing environment for public housing residents of se-
9	verely distressed public housing developments
10	through the demolition of obsolete public housing de-
11	velopments (or portions thereof);
12	(2) revitalizing sites (including remaining public
13	housing dwelling units) on which such public hous-
14	ing developments are located and contributing to the
15	improvement of the surrounding neighborhood;
16	(3) providing housing that will avoid or de-
17	crease the concentration of very low-income families
18	and
19	(4) providing choice-based assistance in accord-
20	ance with title III for the purpose of providing re-
21	placement housing and assisting residents to be dis-
22	placed by the demolition.
23	(b) Grant Authority.—The Secretary may make
24	grants available to public housing agencies as provided in
25	this section.

1	(c) Contribution Requirement.—The Secretary
2	may not make any grant under this section to any appli-
3	cant unless the applicant certifies to the Secretary that
4	the applicant will supplement the amount of assistance
5	provided under this section with an amount of funds from
6	sources other than this section equal to not less than 5
7	percent of the amount provided under this section, includ-
8	ing amounts from other Federal sources, any State or
9	local government sources, any private contributions, and
10	the value of any in-kind services or administrative costs
11	provided.
12	(d) Eligible Activities.—Grants under this sec-
13	tion may be used for activities to carry out revitalization
14	programs for severely distressed public housing, includ-
15	ing—
16	(1) architectural and engineering work, includ-
17	ing the redesign, reconstruction, or redevelopment of
18	a severely distressed public housing development, in-
19	cluding the site on which the development is located;
20	(2) the demolition, sale, or lease of the site, in
21	whole or in part;
22	(3) covering the administrative costs of the ap-
23	plicant, which may not exceed such portion of the
24	assistance provided under this section as the Sec-
25	retary may prescribe;

1	(4) payment of reasonable legal fees;
2	(5) providing reasonable moving expenses for
3	residents displaced as a result of the revitalization of
4	the development;
5	(6) economic development activities that pro-
6	mote the economic self-sufficiency of residents under
7	the revitalization program;
8	(7) necessary management improvements;
9	(8) leveraging other resources, including addi-
10	tional housing resources, retail supportive services,
11	jobs, and other economic development uses on or
12	near the development that will benefit future resi-
13	dents of the site;
14	(9) replacement housing and housing assistance
15	under title III;
16	(10) transitional security activities; and
17	(11) necessary supportive services, except that
18	not more than 10 percent of the amount of any
19	grant may be used for activities under this para-
20	graph.
21	(e) APPLICATION AND SELECTION.—
22	(1) Application.—An application for a grant
23	under this section shall contain such information
24	and shall be submitted at such time and in accord-

1	ance with such procedures, as the Secretary shall
2	prescribe.
3	(2) Selection Criteria.—The Secretary shall
4	establish selection criteria for the award of grants
5	under this section, which shall include—
6	(A) the relationship of the grant to the
7	local housing management plan for the public
8	housing agency and how the grant will result in
9	a revitalized site that will enhance the neighbor-
10	hood in which the development is located;
11	(B) the capability and record of the appli-
12	cant public housing agency, or any alternative
13	management agency for the agency, for manag-
14	ing large-scale redevelopment or modernization
15	projects, meeting construction timetables, and
16	obligating amounts in a timely manner;
17	(C) the extent to which the public housing
18	agency could undertake such activities without
19	a grant under this section;
20	(D) the extent of involvement of residents,
21	State and local governments, private service
22	providers, financing entities, and developers, in
23	the development of a revitalization program for

the development; and

1	(E) the amount of funds and other re-
2	sources to be leveraged by the grant.
3	The Secretary shall give preference in selection to
4	any public housing agency that has been awarded a
5	planning grant under section 24(c) of the United
6	States Housing Act of 1937 (as in effect before the
7	effective date of the repeal under section 601(b) of
8	this Act).
9	(f) Cost Limits.—Subject to the provisions of this
10	section, the Secretary—
11	(1) shall establish cost limits on eligible activi-
12	ties under this section sufficient to provide for effec-
13	tive revitalization programs; and
14	(2) may establish other cost limits on eligible
15	activities under this section.
16	(g) Demolition and Replacement.—Any severely
17	distressed public housing demolished or disposed of pursu-
18	ant to a revitalization plan and any public housing pro-
19	duced in lieu of such severely distressed housing, shall be
20	subject to the provisions of section 261.
21	(h) Administration by Other Entities.—The
22	Secretary may require a grantee under this section to
23	make arrangements satisfactory to the Secretary for use
24	of an entity other than the public housing agency to carry
25	out activities assisted under the revitalization plan, if the

1	Secretary determines that such action will help to effec-
2	tuate the purposes of this section.
3	(i) WITHDRAWAL OF FUNDING.—If a grantee under
4	this section does not proceed expeditiously, in the deter-
5	mination of the Secretary, the Secretary shall withdraw
6	any grant amounts under this section that have not been
7	obligated by the public housing agency. The Secretary
8	shall redistribute any withdrawn amounts to one or more
9	public housing agencies eligible for assistance under this
10	section or to one or more other entities capable of proceed-
11	ing expeditiously in the same locality in carrying out the
12	revitalization plan of the original grantee.
13	(j) Definitions.—For purposes of this section, the
14	following definitions shall apply:
15	(1) APPLICANT.—The term "applicant"
16	means—
17	(A) any public housing agency that is not
18	designated as troubled pursuant to section
19	533(a);
20	(B) any public housing agency or private
21	housing management agent selected, or receiver
22	appointed pursuant, to section 545; and
23	(C) any public housing agency that is des-
24	ignated as troubled pursuant to section 533(a)
25	that—

1	(i) is so designated principally for rea-
2	sons that will not affect the capacity of the
3	agency to carry out a revitalization pro-
4	gram;
5	(ii) is making substantial progress to-
6	ward eliminating the deficiencies of the
7	agency; or
8	(iii) is otherwise determined by the
9	Secretary to be capable of carrying out a
10	revitalization program.
11	(2) Private nonprofit corporation.—The
12	term "private nonprofit organization" means any
13	private nonprofit organization (including a State or
14	locally chartered nonprofit organization) that—
15	(A) is incorporated under State or local
16	law;
17	(B) has no part of its net earnings inuring
18	to the benefit of any member, founder, contrib-
19	utor, or individual;
20	(C) complies with standards of financial
21	accountability acceptable to the Secretary; and
22	(D) has among its purposes significant ac-
23	tivities related to the provision of decent hous-
24	ing that is affordable to very low-income fami-
25	lies.

1	(3) Severely distressed public hous-
2	ING.—The term "severely distressed public housing"
3	means a public housing development (or building in
4	a development) that—
5	(A) requires major redesign, reconstruction
6	or redevelopment, or partial or total demolition,
7	to correct serious deficiencies in the original de-
8	sign (including inappropriately high population
9	density), deferred maintenance, physical dete-
10	rioration or obsolescence of major systems and
11	other deficiencies in the physical plant of the
12	development;
13	(B) is a significant contributing factor to
14	the physical decline of and disinvestment by
15	public and private entities in the surrounding
16	neighborhood;
17	(C)(i) is occupied predominantly by fami-
18	lies who are very low-income families with chil-
19	dren, are unemployed, and dependent on var-
20	ious forms of public assistance; and
21	(ii) has high rates of vandalism and crimi-
22	nal activity (including drug-related criminal ac-
23	tivity) in comparison to other housing in the
24	area;

- (D) cannot be revitalized through assist-ance under other programs, such as the public housing block grant program under this title, or the programs under sections 9 and 14 of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under sec-tion 601(b) of this Act), because of cost con-straints and inadequacy of available amounts; and
  - (E) in the case of individual buildings, is, in the Secretary's determination, sufficiently separable from the remainder of the development of which the building is part to make use of the building feasible for purposes of this section.
  - (4) Supportive services.—The term "supportive services" includes all activities that will promote upward mobility, self-sufficiency, and improved quality of life for the residents of the public housing development involved, including literacy training, job training, day care, and economic development activities.
- (k) Annual Report.—The Secretary shall submitto the Congress an annual report setting forth—

- 1 (1) the number, type, and cost of public hous-2 ing units revitalized pursuant to this section;
  - (2) the status of developments identified as severely distressed public housing;
  - (3) the amount and type of financial assistance provided under and in conjunction with this section; and
  - (4) the recommendations of the Secretary for statutory and regulatory improvements to the program established by this section.

#### (l) Funding.—

- (1) AUTHORIZATION OF APPROPRIATIONS.—
  There are authorized to be appropriated for grants under this section \$500,000,000 for each of fiscal years 1998, 1999, and 2000.
- (2) TECHNICAL ASSISTANCE.—Of the amount appropriated pursuant to paragraph (1) for any fiscal year, the Secretary may use not more than 0.50 percent for technical assistance. Such assistance may be provided directly or indirectly by grants, contracts, or cooperative agreements, and shall include training, and the cost of necessary travel for participants in such training, by or to officials of the Department of Housing and Urban Development, of public housing agencies, and of residents.

- 1 (m) Sunset.—No assistance may be provided under
- 2 this section after September 30, 2000.
- 3 (n) Treatment of Previous Selections.—A
- 4 public housing agency that has been selected to receive
- 5 amounts under the notice of funding availability for fiscal
- 6 year 1996 amounts for the HOPE VI program (provided
- 7 under the heading "PUBLIC HOUSING DEMOLITION, SITE
- 8 REVITALIZATION, AND REPLACEMENT HOUSING GRANTS"
- 9 in title II of the Departments of Veterans Affairs and
- 10 Housing and Urban Development, and Independent Agen-
- 11 cies Appropriations Act, 1996 (42 U.S.C. 1437l note) (en-
- 12 acted as section 101(e) of Omnibus Consolidated Rescis-
- 13 sions and Appropriations Act of 1996 (Public Law 104–
- 14 134; 110 Stat. 1321–269)) may apply to the Secretary
- 15 of Housing and Urban Development for a waiver of the
- 16 total development cost rehabilitation requirement other-
- 17 wise applicable under such program, and the Secretary
- 18 may waive such requirement, but only (1) to the extent
- 19 that a designated site for use of such amounts does not
- 20 have dwelling units that are considered to be obsolete
- 21 under Department of Housing and Urban Development
- regulations in effect upon the date of the enactment of
- 23 this Act, and (2) if the Secretary determines that the pub-
- 24 lic housing agency will continue to comply with the pur-
- 25 poses of the program notwithstanding such waiver.

SEC. 263. VOLUNTARY VOUCHER SYSTEM FOR PUBLIC
HOUSING.
(a) In General.—A public housing agency may con-
vert any public housing development (or portion thereof)
owned and operated by the agency to a system of choice-
based rental housing assistance under title III, in accord-
ance with this section.
(b) Assessment and Plan Requirement.—In
converting under this section to a choice-based rental
housing assistance system, the public housing agency shall
develop a conversion assessment and plan under this sub-
section, in consultation with the appropriate public offi-
cials and with significant participation by the residents of
the development (or portion thereof), which assessment
and plan shall—
(1) be consistent with and part of the local
housing management plan for the agency;
(2) describe the conversion and future use or
disposition of the public housing development, in-
cluding an impact analysis on the affected commu-
nity;
(3) include a cost analysis that demonstrates
whether or not the cost (both on a net present value
basis and in terms of new budget authority require-
ments) of providing choice-based rental housing as-

sistance under title III for the same families in sub-

1	stantially similar dwellings over the same period of
2	time is less expensive than continuing public housing
3	assistance in the public housing development pro-
4	posed for conversion for the remaining useful life of
5	the development;
6	(4) identify the actions, if any, that the public
7	housing agency will take with regard to converting
8	any public housing development or developments (or
9	portions thereof) of the agency to a system of
10	choice-based rental housing assistance under title
11	III;
12	(5) require the public housing agency to—
13	(A) notify the families residing in the pub-
14	lic housing development subject to the conver-
15	sion, in accordance with any guidelines issued
16	by the Secretary governing such notifications
17	that—
18	(i) the development will be removed
19	from the inventory of the public housing
20	agency; and
21	(ii) the families displaced by such ac-
22	tion will receive choice-based housing as-
23	sistance;

1	(B) provide any necessary counseling for
2	families displaced by such action to facilitate re-
3	location; and
4	(C) provide any reasonable relocation ex-
5	penses for families displaced by such action;
6	and
7	(6) ensure that each family that is a resident
8	of the development is relocated to other safe, clean,
9	and healthy affordable housing, which is, to the
10	maximum extent practicable, housing of the family's
11	choice, including choice-based assistance under title
12	III (provided that with respect to choice-based as-
13	sistance, the preceding requirement shall be fulfilled
14	only upon the relocation of such family into such
15	housing).
16	(c) STREAMLINED ASSESSMENT AND PLAN.—At the
17	discretion of the Secretary or at the request of a public
18	housing agency, the Secretary may waive any or all of the
19	requirements of subsection (b) or otherwise require a
20	streamlined assessment with respect to any public housing
21	development or class of public housing developments.
22	(d) Implementation of Conversion Plan.—
23	(1) In general.—A public housing agency
24	may implement a conversion plan only if the conver-

1	sion assessment under this section demonstrates
2	that the conversion—
3	(A) will not be more expensive than con-
4	tinuing to operate the public housing develop-
5	ment (or portion thereof) as public housing;
6	and
7	(B) will principally benefit the residents of
8	the public housing development (or portion
9	thereof) to be converted, the public housing
10	agency, and the community.
11	(2) DISAPPROVAL.—The Secretary shall dis-
12	approve a conversion plan only if the plan is plainly
13	inconsistent with the conversion assessment under
14	subsection (b) or there is reliable information and
15	data available to the Secretary that contradicts that
16	conversion assessment.
17	(e) Other Requirements.—To the extent approved
18	by the Secretary, the funds used by the public housing
19	agency to provide choice-based rental housing assistance
20	under title III shall be added to the housing assistance
21	payment contract administered by the public housing
22	agency or any entity administering the contract on behalf
23	of the public housing agency.
24	(f) Savings Provision.—This section does not af-
25	fect any contract or other agreement entered into under

- 1 section 22 of the United States Housing Act of 1937 (as
- 2 such section existed before the effective date of the repeal
- 3 under section 601(b) of this Act).

# Subtitle F—Mixed-Finance Public Housing

### 6 SEC. 271. AUTHORITY.

- Notwithstanding sections 203 and 262, the Secretary
- 8 may, upon such terms and conditions as the Secretary
- 9 may prescribe, authorize a public housing agency to pro-
- 10 vide for the use of grant amounts allocated and provided
- 11 from the capital fund or from a grant under section 262,
- 12 to produce mixed- finance housing developments, or re-
- 13 place or revitalize existing public housing dwelling units
- 14 with mixed-finance housing developments, but only if the
- 15 agency submits to the Secretary a plan for such housing
- 16 that is approved pursuant to section 273 by the Secretary.

#### 17 SEC. 272. MIXED-FINANCE HOUSING DEVELOPMENTS.

- 18 (a) In General.—For purposes of this subtitle, the
- 19 term "mixed-finance housing" means low-income housing
- 20 or mixed-income housing (as described in section
- 21 221(c)(2)) for which the financing for production or revi-
- 22 talization is provided, in part, from entities other than the
- 23 public housing agency.
- 24 (b) Production.—A mixed-finance housing develop-
- 25 ment shall be produced or revitalized, and owned—

1	(1) by a public housing agency or by an entity
2	affiliated with a public housing agency;
3	(2) by a partnership, a limited liability com-
4	pany, or other entity in which the public housing
5	agency (or an entity affiliated with a public housing
6	agency) is a general partner, is a managing member,
7	or otherwise participates in the activities of the en-
8	tity;
9	(3) by any entity that grants to the public
10	housing agency the option to purchase the public
11	housing project during the 20-year period beginning
12	on the date of initial occupancy of the public hous-
13	ing project in accordance with section $42(l)(7)$ of the
14	Internal Revenue Code of 1986; or
15	(4) in accordance with such other terms and
16	conditions as the Secretary may prescribe by regula-
17	tion.
18	This subsection may not be construed to require produc-
19	tion or revitalization, and ownership, by the same entity.
20	SEC. 273. MIXED-FINANCE HOUSING PLAN.
21	The Secretary may approve a plan for production or
22	revitalization of mixed-finance housing under this subtitle
23	only if the Secretary determines that—
24	(1) the public housing agency has the ability, or
25	has provided for an entity under section 272(b) that

- has the ability, to use the amounts provided for use under the plan for such housing, effectively, either directly or through contract management;
  - (2) the plan provides permanent financing commitments from a sufficient number of sources other than the public housing agency, which may include banks and other conventional lenders, States, units of general local government, State housing finance agencies, secondary market entities, and other financial institutions;
  - (3) the plan provides for use of amounts provided under section 271 by the public housing agency for financing the mixed-income housing in the form of grants, loans, advances, or other debt or equity investments, including collateral or credit enhancement of bonds issued by the agency or any State or local governmental agency for production or revitalization of the development; and
- (4) the plan complies with any other criteriathat the Secretary may establish.

## 21 SEC. 274. RENT LEVELS FOR HOUSING FINANCED WITH

- 22 LOW-INCOME HOUSING TAX CREDIT.
- With respect to any dwelling unit in a mixed-finance
- 24 housing development that is a low-income dwelling unit
- 25 for which amounts from a block grant under this title are

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- 1 used and that is assisted pursuant to the low-income hous-
- 2 ing tax credit under section 42 of the Internal Revenue
- 3 Code of 1986, the rents charged to the residents of the
- 4 unit shall be determined in accordance with this title, but
- 5 shall not in any case exceed the amounts allowable under
- 6 such section 42.

### 7 SEC. 275. CARRY-OVER OF ASSISTANCE FOR REPLACED

- 8 HOUSING.
- 9 In the case of a mixed-finance housing development
- 10 that is replacement housing for public housing demolished
- 11 or disposed of, or is the result of the revitalization of exist-
- 12 ing public housing, the share of assistance received from
- 13 the capital fund and the operating fund by the public
- 14 housing agency that owned or operated the housing demol-
- 15 ished, disposed of, or revitalized shall not be reduced be-
- 16 cause of such demolition, disposition, or revitalization
- 17 after the commencement of such demolition, disposition,
- 18 or revitalization, unless—
- 19 (1) upon the expiration of the 18-month period
- beginning upon the approval of the plan under sec-
- 21 tion 273 for the mixed-finance housing development,
- the agency does not have binding commitments for
- production or revitalization, or a construction con-
- 24 tract, for such development;

1	(2) upon the expiration of the 4-year period be-
2	ginning upon the approval of the plan, the mixed-fi-
3	nance housing development is not substantially
4	ready for occupancy and is placed under the block
5	grant contract for the agency under section 201; or

- 6 (3) the number of dwelling units in the mixed7 finance housing development that are made available
  8 for occupancy only by low-income families is sub9 stantially less than the number of such dwelling
  10 units in the public housing demolished, disposed of,
  11 or revitalized.
- 12 The Secretary may extend the period under paragraph (1)
- 13 or (2) for a public housing agency if the Secretary deter-
- 14 mines that circumstances beyond the control of the agency
- 15 caused the agency to fail to meet the deadline under such
- 16 paragraph.

## 17 Subtitle G—General Provisions

- 18 SEC. 281. PAYMENT OF NON-FEDERAL SHARE.
- 19 Rental or use-value of buildings or facilities paid for,
- 20 in whole or in part, from production, modernization, or
- 21 operation costs financed under this title may be used as
- 22 the non-Federal share required in connection with activi-
- 23 ties undertaken under Federal grant-in-aid programs
- 24 which provide social, educational, employment, and other

- 1 services to the residents in a project assisted under this
- 2 title.
- 3 SEC. 282. AUTHORIZATION OF APPROPRIATIONS FOR
- 4 BLOCK GRANTS.
- 5 There are authorized to be appropriated for grants
- 6 under this title, the following amounts:
- 7 (1) Capital fund.—For the allocations from
- 8 the capital fund for grants, \$2,500,000,000 for each
- 9 of fiscal years 1998, 1999, 2000, 2001, and 2002.
- 10 (2) Operating fund.—For the allocations
- from the operating fund for grants, \$2,900,000,000
- 12 for each of fiscal years 1998, 1999, 2000, 2001, and
- 13 2002.
- 14 SEC. 283. FUNDING FOR OPERATION SAFE HOME.
- Of any amounts made available for fiscal years 1998
- 16 and 1999 for carrying out the Community Partnerships
- 17 Against Crime Act of 1997 (as so designated pursuant to
- 18 section 624(a) of this Act), not more than \$20,000,000
- 19 shall be available in each such fiscal year, for use under
- 20 the Operation Safe Home program administered by the
- 21 Office of the Inspector General of the Department of
- 22 Housing and Urban Development, for law enforcement ef-
- 23 forts to combat violent crime on or near the premises of
- 24 public and federally assisted housing.

1	SEC. 284. FUNDING FOR RELOCATION OF VICTIMS OF DO-
2	MESTIC VIOLENCE.
3	Of any amounts made available for fiscal years 1998,
4	1999, 2000, 2001, and 2002 for choice-based housing as-
5	sistance under title III of this Act, not more than
6	\$700,000 shall be available in each such fiscal year for
7	relocating residents of public housing (including providing
8	assistance for costs of relocation and housing assistance
9	under title III of this Act) who are residing in public hous-
10	ing, who have been subject to domestic violence, and for
11	whom provision of assistance is likely to reduce or elimi-
12	nate the threat of subsequent violence to the members of
13	the family. The Secretary shall establish procedures for
14	eligibility and administration of assistance under this sec-
15	tion.
16	TITLE III—CHOICE-BASED RENT-
17	AL HOUSING AND HOME-
18	OWNERSHIP ASSISTANCE FOR
19	LOW-INCOME FAMILIES
20	Subtitle A—Allocation
21	SEC. 301. AUTHORITY TO PROVIDE HOUSING ASSISTANCE
22	AMOUNTS.
23	To the extent that amounts to carry out this title are
24	made available, the Secretary may enter into contracts
25	with public housing agencies for each fiscal year to provide
26	housing assistance under this title

# 1 SEC. 302. CONTRACTS WITH PHA'S.

2	(a) Condition of Assistance.—The Secretary may
3	provide amounts under this title to a public housing agen-
4	cy for a fiscal year only if the Secretary has entered into
5	a contract under this section with the public housing agen-
6	cy, under which the Secretary shall provide such agency
7	with amounts (in the amount of the allocation for the
8	agency determined pursuant to section 304) for housing
9	assistance under this title for low-income families.
10	(b) Use for Housing Assistance.—A contract
11	under this section shall require a public housing agency
12	to use amounts provided under this title to provide hous-
13	ing assistance in any manner authorized under this title.
14	(c) Annual Obligation of Authority.—A con-
15	tract under this title shall provide amounts for housing
16	assistance for 1 fiscal year covered by the contract.
17	(d) Enforcement of Housing Quality Require-
18	MENTS.—Each contract under this section shall require
19	the public housing agency administering assistance pro-
20	vided under the contract—
21	(1) to ensure compliance, under each housing
22	assistance payments contract entered into pursuant
23	to the contract under this section, with the provi-
24	sions of the housing assistance payments contract
25	included pursuant to section 351(c)(4); and

1	(2) to establish procedures for assisted families
2	to notify the agency of any noncompliance with such
3	provisions.
4	SEC. 303. ELIGIBILITY OF PHA'S FOR ASSISTANCE
5	AMOUNTS.
6	The Secretary may provide amounts available for
7	housing assistance under this title pursuant to the formula
8	established under section 304(a) to a public housing agen-
9	cy only if—
10	(1) the agency has submitted a local housing
11	management plan to the Secretary for such fiscal
12	year and applied to the Secretary for such assist-
13	ance;
14	(2) the plan has been determined to comply
15	with the requirements under section 106 and the
16	Secretary has not notified the agency that the plan
17	fails to comply with such requirements;
18	(3) no member of the board of directors or
19	other governing body of the agency, or the executive
20	director, has been convicted of a felony; and
21	(4) the agency has not been disqualified for as-
22	sistance pursuant to title V.
23	SEC. 304. ALLOCATION OF AMOUNTS.
24	(a) Formula Allocation.—

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(1) In General.—When amounts for assistance under this title are first made available for reservation, after reserving amounts in accordance with subsections (b)(3) and (c), the Secretary shall allocate such amounts, only among public housing agencies meeting the requirements under this title to receive such assistance, on the basis of a formula that is established in accordance with paragraph (2) and based upon appropriate criteria to reflect the needs of different States, areas, and communities, using the most recent data available from the Bureau of the Census of the Department of Commerce and the comprehensive housing affordability strategy under section 105 of the Cranston-Gonzalez National Affordable Housing Act (or any consolidated plan incorporating such strategy) for the applicable jurisdiction. The Secretary may establish a minimum allocation amount, in which case only the public housing agencies that, pursuant to the formula, are provided an amount equal to or greater than the minimum allocation amount, shall receive an allocation.

(2) REGULATIONS.—The formula under this subsection shall be established by regulation issued by the Secretary. Notwithstanding sections 563(a) and 565(a) of title 5, United States Code, any pro-

posed regulation containing such formula shall be issued pursuant to a negotiated rulemaking procedure under subchapter III of chapter 5 of such title and the Secretary shall establish a negotiated rulemaking committee for development of any such proposed regulations.

## (b) Allocation Considerations.—

- (1) LIMITATION ON REALLOCATION FOR ANOTHER STATE.—Any amounts allocated for a State or areas or communities within a State that are not likely to be used within the fiscal year for which the amounts are provided shall not be reallocated for use in another State, unless the Secretary determines that other areas or communities within the same State (that are eligible for amounts under this title) cannot use the amounts within the same fiscal year.
- (2) EFFECT OF RECEIPT OF TENANT-BASED ASSISTANCE FOR DISABLED FAMILIES.—The Secretary
  may not consider the receipt by a public housing
  agency of assistance under section 811(b)(1) of the
  Cranston-Gonzalez National Affordable Housing
  Act, or the amount received, in approving amounts
  under this title for the agency or in determining the
  amount of such assistance to be provided to the
  agency.

1 (3)EXEMPTION FROM FORMULA ALLOCA-2 TION.—The formula allocation requirements of sub-3 section (a) shall not apply to any assistance under this title that is approved in appropriation Acts for 5 uses that the Secretary determines are incapable of 6 geographic allocation, including amendments of ex-7 isting housing assistance payments contracts, re-8 newal of such contracts, assistance to families that 9 would otherwise lose assistance due to the decision 10 of the project owner to prepay the project mortgage 11 or not to renew the housing assistance payments 12 contract, assistance to prevent displacement from 13 public or assisted housing or to provide replacement 14 housing in connection with the demolition or disposi-15 tion of public housing, assistance for relocation from 16 public housing, assistance in connection with protec-17 tion of crime witnesses, assistance for conversion 18 from leased housing contracts under section 23 of 19 the United States Housing Act of 1937 (as in effect 20 before the enactment of the Housing and Commu-21 nity Development Act of 1974), and assistance in 22 support of the property disposition and portfolio 23 management functions of the Secretary.

(c) RECAPTURE OF AMOUNTS.—

1 (1) AUTHORITY.—In each fiscal year, from any 2 budget authority made available for assistance under 3 this title or section 8 of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under section 601(b) of this Act) that is 5 6 obligated to a public housing agency but remains un-7 obligated by the agency upon the expiration of the 8 8-month period beginning upon the initial availabil-9 ity of such amounts for obligation by the agency, the 10 Secretary may deobligate an amount, as determined by the Secretary, not exceeding 50 percent of such 11 12 unobligated amount.

(2) Use.—The Secretary may reallocate and transfer any amounts deobligated under paragraph (1) only to public housing agencies in areas that the Secretary determines have received less funding than other areas, based on the relative needs of all areas.

#### 18 SEC. 305. ADMINISTRATIVE FEES.

- 19 (a) Fee for Ongoing Costs of Administra-20 tion.—
- 21 (1) In general.—The Secretary shall establish 22 fees for the costs of administering the choice-based 23 housing assistance program under this title.
- 24 (2) FISCAL YEAR 1998.—

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1	(A) CALCULATION.—For fiscal year 1998,
2	the fee for each month for which a dwelling
3	unit is covered by a contract for assistance
4	under this title shall be—
5	(i) in the case of a public housing
6	agency that, on an annual basis, is admin-
7	istering a program for not more than 600
8	dwelling units, 7.65 percent of the base
9	amount; and
10	(ii) in the case of an agency that, on
11	an annual basis, is administering a pro-
12	gram for more than 600 dwelling units—
13	(I) for the first 600 units, 7.65
14	percent of the base amount; and
15	(II) for any additional dwelling
16	units under the program, 7.0 percent
17	of the base amount.
18	(B) Base amount.—For purposes of this
19	paragraph, the base amount shall be the higher
20	of—
21	(i) the fair market rental established
22	under section 8(c) of the United States
23	Housing Act of 1937 (as in effect imme-
24	diately before the effective date of the re-
25	peal under section 601(b) of this Act) for

1	fiscal year 1993 for a 2-bedroom existing
2	rental dwelling unit in the market area of
3	the agency, and
4	(ii) the amount that is the lesser of
5	(I) such fair market rental for fiscal year
6	1994 or (II) 103.5 percent of the amount
7	determined under clause (i),
8	adjusted based on changes in wage data or
9	other objectively measurable data that reflect
10	the costs of administering the program, as de-
11	termined by the Secretary. The Secretary may
12	require that the base amount be not less than
13	a minimum amount and not more than a maxi-
14	mum amount.
15	(3) Subsequent fiscal years.—For subse-
16	quent fiscal years, the Secretary shall publish a no-
17	tice in the Federal Register, for each geographic
18	area, establishing the amount of the fee that would
19	apply for public housing agencies administering the
20	program, based on changes in wage data or other
21	objectively measurable data that reflect the costs of
22	administering the program, as determined by the
23	Secretary.
24	(4) Increase.—The Secretary may increase
25	the fee if necessary to reflect the higher costs of ad-

- 1 ministering small programs and programs operating
- 2 over large geographic areas.
- 3 (b) Fee for Preliminary Expenses.—The Sec-
- 4 retary shall also establish reasonable fees (as determined
- 5 by the Secretary) for—
- 6 (1) the costs of preliminary expenses, in the
- 7 amount of \$500, for a public housing agency, but
- 8 only in the first year that the agency administers a
- 9 choice-based housing assistance program under this
- title, and only if, immediately before the effective
- date of this Act, the agency was not administering
- a tenant-based rental assistance program under the
- United States Housing Act of 1937 (as in effect im-
- mediately before such effective date), in connection
- with its initial increment of assistance received;
- 16 (2) the costs incurred in assisting families who
- experience difficulty (as determined by the Sec-
- retary) in obtaining appropriate housing under the
- 19 programs; and
- 20 (3) extraordinary costs approved by the Sec-
- 21 retary.
- (c) Transfer of Fees in Cases of Concurrent
- 23 Geographical Jurisdiction.—In each fiscal year, if
- 24 any public housing agency provides tenant-based rental as-
- 25 sistance under section 8 of the United States Housing Act

- 1 of 1937 or housing assistance under this title on behalf
- 2 of a family who uses such assistance for a dwelling unit
- 3 that is located within the jurisdiction of such agency but
- 4 is also within the jurisdiction of another public housing
- 5 agency, the Secretary shall take such steps as may be nec-
- 6 essary to ensure that the public housing agency that pro-
- 7 vides the services for a family receives all or part of the
- 8 administrative fee under this section (as appropriate).

#### 9 SEC. 306. AUTHORIZATIONS OF APPROPRIATIONS.

- 10 (a) In General.—There is authorized to be appro-
- 11 priated for providing public housing agencies with housing
- 12 assistance under this title, such sums as may be necessary
- 13 for each of fiscal years 1998, 1999, 2000, 2001, and 2002
- 14 to provide amounts for incremental assistance under this
- 15 title, for renewal of expiring contracts under section 302
- 16 of this Act and renewal under this title of expiring con-
- 17 tracts for tenant-based rental assistance under section 8
- 18 of the United States Housing Act of 1937 (as in effect
- 19 before the effective date of the repeal under section 601(b)
- 20 of this Act), and for replacement needs for public housing
- 21 under title II.
- (b) Assistance for Disabled Families.—
- 23 (1) Authorization of appropriations.—
- There is authorized to be appropriated, for choice-
- 25 based housing assistance under this title to be used

- in accordance with paragraph (2), \$50,000,000 for fiscal year 1998, and such sums as may be necessary for each subsequent fiscal year.
  - (2) USE.—The Secretary shall provide amounts made available under paragraph (1) to public housing agencies only for use to provide housing assistance under this title for nonelderly disabled families (including such families relocating pursuant to designation of a public housing development under section 227 or the establishment of occupancy restrictions in accordance with section 658 of the Housing and Community Development Act of 1992 and other nonelderly disabled families who have applied to the agency for housing assistance under this title).
    - (3) Allocation of amounts.—The Secretary shall allocate and provide amounts made available under paragraph (1) to public housing agencies as the Secretary determines appropriate based on the relative levels of need among the authorities for assistance for families described in paragraph (1).
- 21 (c) Assistance for Witness Relocation.—Of the 22 amounts made available for choice-based housing assist-23 ance under this title for each fiscal year, the Secretary, 24 in consultation with the Inspector General, shall make 25 available such sums as may be necessary for such housing

- 1 assistance for the relocation of witnesses in connection
- 2 with efforts to combat crime in public and assisted hous-
- 3 ing pursuant to requests from law enforcement and prose-
- 4 cutive agencies.

#### 5 SEC. 307. CONVERSION OF SECTION 8 ASSISTANCE.

- 6 (a) In General.—Any amounts made available to
- 7 a public housing agency under a contract for annual con-
- 8 tributions for assistance under section 8 of the United
- 9 States Housing Act of 1937 (as in effect before the effec-
- 10 tive date of the repeal under section 601(b) of this Act)
- 11 that have not been obligated for such assistance by such
- 12 agency before such effective date shall be used to provide
- 13 assistance under this title, except to the extent the Sec-
- 14 retary determines such use is inconsistent with existing
- 15 commitments.
- 16 (b) Exception.—Subsection (a) shall not apply to
- 17 any amounts made available under a contract for housing
- 18 constructed or substantially rehabilitated pursuant to sec-
- 19 tion 8(b)(2) of the United States Housing Act of 1937,
- 20 as in effect before October 1, 1983.

1	SEC. 308. RECAPTURE AND REUSE OF ANNUAL CONTRACT
2	PROJECT RESERVES UNDER CHOICE-BASED
3	HOUSING ASSISTANCE AND SECTION 8 TEN
4	ANT-BASED ASSISTANCE PROGRAMS.
5	To the extent that the Secretary determines that the
6	amount in the reserve account for annual contributions
7	contracts (for housing assistance under this title or ten-
8	ant-based assistance under section 8 of the United States
9	Housing Act of 1937) that is under contract with a public
10	housing agency for such assistance is in excess of the
11	amounts needed by the agency, the Secretary shall recap-
12	ture such excess amount. The Secretary may hold recap-
13	tured amounts in reserve until needed to enter into
14	amend, or renew contracts under this title or to amend
15	or renew contracts under section 8 of such Act for tenant-
16	based assistance with any agency.
17	Subtitle B—Choice-Based Housing
18	<b>Assistance for Eligible Families</b>
19	SEC. 321. ELIGIBLE FAMILIES AND PREFERENCES FOR AS-
20	SISTANCE.
21	(a) Low-Income Requirement.—Housing assist-
22	ance under this title may be provided only on behalf of
23	a family that—
24	(1) at the time that such assistance is initially
25	provided on behalf of the family, is determined by

1	the public housing agency to be a low-income family;
2	or
3	(2) qualifies to receive such assistance under
4	any other provision of Federal law.
5	(b) Income Targeting.—Of the families initially as-
6	sisted under this title by a public housing agency in any
7	year, not less than 40 percent shall be families whose in-
8	comes do not exceed 30 percent of the area median in-
9	come, as determined by the Secretary with adjustments
10	for smaller and larger families. The Secretary may estab-
11	lish income ceiling higher or lower than 30 percent of the
12	area median income on the basis of the Secretary's find-
13	ings that such variations are necessary because of unusu-
14	ally high or low family incomes.
15	(c) Reviews of Family Incomes.—
16	(1) In general.—Reviews of family incomes
17	for purposes of this title shall be subject to the pro-
18	visions of section 904 of the Stewart B. McKinney
19	Homeless Assistance Amendments Act of 1988 and
20	shall be conducted upon the initial provision of hous-
21	ing assistance for the family and thereafter not less
22	than annually.
23	(2) Procedures.—Each public housing agency
24	administering housing assistance under this title
25	shall establish procedures that are appropriate and

necessary to ensure that income data provided to the agency and owners by families applying for or receiving housing assistance from the agency is complete and accurate.

## (d) Preferences for Assistance.—

- (1) AUTHORITY TO ESTABLISH.—Any public housing agency that receives amounts under this title may establish a system for making housing assistance available on behalf of eligible families that provides preference for such assistance to eligible families having certain characteristics.
- (2) Content.—Each system of preferences established pursuant to this subsection shall be based upon local housing needs and priorities, as determined by the public housing agency using generally accepted data sources, including any information obtained pursuant to an opportunity for public comment as provided under section 106(e) and under the requirements applicable to the comprehensive housing affordability strategy for the relevant jurisdiction.
- (3) Sense of the congress.—It is the sense of the Congress that, to the greatest extent practicable, public housing agencies involved in the selection of tenants under the provisions of this title

should adopt preferences for individuals who are victims of domestic violence.

## (e) Portability of Housing Assistance.—

- (1) National Portability.—An eligible family that is selected to receive or is receiving assistance under this title may rent any eligible dwelling unit in any area where a program is being administered under this title. Notwithstanding the preceding sentence, a public housing agency may require that any family not living within the jurisdiction of the public housing agency at the time the family applies for assistance from the agency shall, during the 12month period beginning on the date of initial receipt of housing assistance made available on behalf of the family from such agency, lease and occupy an eligible dwelling unit located within the jurisdiction served by the agency. The agency for the jurisdiction into which the family moves shall have the responsibility for administering assistance for the family.
- (2) Source of funding for a family that has moved into the jurisdiction of a public housing agency and that, at the time of the move, has been selected to receive, or is receiving, assistance provided by another agency, the agency for the jurisdiction into which the family has

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- moved may, in its discretion, cover the cost of assisting the family under its contract with the Secretary or through reimbursement from the other agency under that agency's contract.
  - (3) AUTHORITY TO DENY ASSISTANCE TO CERTAIN FAMILIES WHO MOVE.—A family may not receive housing assistance as provided under this subsection if the family has moved from a dwelling unit in violation of the lease for the dwelling unit.
  - (4) Funding allocations.—In providing assistance amounts under this title for public housing agencies for any fiscal year, the Secretary may give consideration to any reduction or increase in the number of resident families under the program of an agency in the preceding fiscal year as a result of this subsection.
- 17 (f) Confidentiality for Victims of Domestic
  18 Violence.—A public housing agency shall be subject to
  19 the restrictions regarding release of information relating
  20 to the identity and new residence of any family receiving
  21 housing assistance who was a victim of domestic violence
  22 that are applicable to shelters pursuant to the Family Vio23 lence Prevention and Services Act. The agency shall work
  24 with the United States Postal Service to establish proce-

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1	dures consistent with the confidentiality provisions in the
2	Violence Against Women Act of 1994.
3	SEC. 322. RESIDENT CONTRIBUTION.
4	(a) Amount.—
5	(1) Monthly rent contribution.—An as-
6	sisted family shall contribute on a monthly basis for
7	the rental of an assisted dwelling unit an amount
8	that the public housing agency determines is appro-
9	priate with respect to the family and the unit, but
10	which—
11	(A) shall not be less than the minimum
12	monthly rental contribution determined under
13	subsection (b); and
14	(B) shall not exceed the greatest of—
15	(i) 30 percent of the monthly adjusted
16	income of the family;
17	(ii) 10 percent of the monthly income
18	of the family; and
19	(iii) if the family is receiving pay-
20	ments for welfare assistance from a public
21	agency and a part of such payments, ad-
22	justed in accordance with the actual hous-
23	ing costs of the family, is specifically des-
24	ignated by such agency to meet the hous-

1	ing costs of the family, the portion of such
2	payments that is so designated.
3	(2) Excess rental amount.—In any case in
4	which the monthly rent charged for a dwelling unit
5	pursuant to the housing assistance payments con-
6	tract exceeds the applicable payment standard (es-
7	tablished under section 353) for the dwelling unit
8	the assisted family residing in the unit shall contrib-
9	ute (in addition to the amount of the monthly rent
10	contribution otherwise determined under paragraph
11	(1) for such family) such entire excess rental
12	amount.
13	(b) Minimum Monthly Rental Contribution.—
14	(1) In general.—The public housing agency
15	shall determine the amount of the minimum monthly
16	rental contribution of an assisted family (which rent
17	shall include any amount allowed for utilities)
18	which—
19	(A) shall be based upon factors including
20	the adjusted income of the family and any other
21	factors that the agency considers appropriate;
22	(B) shall be not less than \$25, nor more
23	than \$50; and
24	(C) may be increased annually by the
25	agency, except that no such annual increase

may exceed 10 percent of the amount of the minimum monthly contribution in effect for the preceding year.

### (2) Hardship Provisions.—

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(A) IN GENERAL.—Notwithstanding paragraph (1), a public housing agency shall grant an exemption in whole or in part from payment of the minimum monthly rental contribution established under this paragraph to any assisted family unable to pay such amount because of financial hardship, which shall include situations in which (i) the family has lost eligibility for or is awaiting an eligibility determination for a Federal, State, or local assistance program, including a family that includes a member who is an alien lawfully admitted for permanent residence under the Immigration and Nationality Act who would be entitled to public benefits but for title IV of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996; (ii) the family would be evicted as a result of imposition of the minimum rent; (iii) the income of the family has decreased because of changed circumstance, including loss of employment; and (iv) a death in the family has occurred; and other situations as may be determined by the agency.

- (B) Waiting period.—If an assisted family requests a hardship exemption under this paragraph and the public housing agency reasonably determines the hardship to be of a temporary nature, an exemption shall not be granted during the 90-day period beginning upon the making of a request for the exemption. An assisted family may not be evicted during such 90-day period for nonpayment of rent. In such a case, if the assisted family thereafter demonstrates that the financial hardship is of a long-term basis, the agency shall retroactively exempt the family from the applicability of the minimum rent requirement for such 90-day period.
- 18 (c) Treatment of Changes in Rental Con-19 tribution.—
  - (1) Notification of Changes.—A public housing agency shall promptly notify the owner of an assisted dwelling unit of any change in the resident contribution by the assisted family residing in the unit that takes effect immediately or at a later date.

1	(2) Collection of Retroactive Changes.—
2	In the case of any change in the rental contribution
3	of an assisted family that affects rental payments
4	previously made, the public housing agency shall col-
5	lect any additional amounts required to be paid by
6	the family under such change directly from the fam-
7	ily and shall refund any excess rental contribution
8	paid by the family directly to the family.
9	(d) Phase-In of Rent Contribution In-
10	CREASES.—
11	(1) In general.—Except as provided in para-
12	graph (2), for any family that is receiving tenant-
13	based rental assistance under section 8 of the Unit-
14	ed States Housing Act of 1937 upon the initial ap-
15	plicability of the provisions of this title to such fam-
16	ily, if the monthly contribution for rental of an as-
17	sisted dwelling unit to be paid by the family upon
18	such initial applicability is greater than the amount
19	paid by the family under the provisions of the Unit-
20	ed States Housing Act of 1937 immediately before
21	such applicability, any such resulting increase in
22	rent contribution shall be—
23	(A) phased in equally over a period of not
24	less than 3 years, if such increase is 30 percent

1	or more of such contribution before initial ap-
2	plicability; and
3	(B) limited to not more than 10 percent
4	per year if such increase is more than 10 per-
5	cent but less than 30 percent of such contribu-
6	tion before initial applicability.
7	(2) Exception.—The minimum rent contribu-
8	tion requirement under subsection (b)(1) shall apply
9	to each family described in paragraph (1) of this
10	subsection, notwithstanding such paragraph.
11	SEC. 323. RENTAL INDICATORS.
12	(a) In General.—The Secretary shall establish and
13	issue rental indicators under this section periodically, but
14	not less than annually, for existing rental dwelling units
15	that are eligible dwelling units. The Secretary shall estab-
16	lish and issue the rental indicators by housing market area
17	(as the Secretary shall establish) for various sizes and
18	types of dwelling units.
19	(b) Amount.—For a market area, the rental indica-
20	tor established under subsection (a) for a dwelling unit
21	of a particular size and type in the market area shall be
22	a dollar amount that reflects the rental amount for a

23 standard quality rental unit of such size and type in the

24 market area that is an eligible dwelling unit.

1	(c) Effective Date.—The Secretary shall cause
2	the proposed rental indicators established under sub-
3	section (a) for each market area to be published in the
4	Federal Register with reasonable time for public comment,
5	and such rental indicators shall become effective upon the
6	date of publication in final form in the Federal Register.
7	(d) Annual Adjustment.—Each rental indicator in
8	effect under this section shall be adjusted to be effective
9	on October 1 of each year to reflect changes, based on
10	the most recent available data trended so that the indica-
11	tors will be current for the year to which they apply, in
12	rents for existing rental dwelling units of various sizes and
13	types in the market area suitable for occupancy by families
14	assisted under this title.
15	SEC. 324. LEASE TERMS.
16	Rental assistance may be provided for an eligible
17	dwelling unit only if the assisted family and the owner of
18	the dwelling unit enter into a lease for the unit that—
19	(1) provides for a single lease term of 12
20	months and continued tenancy after such term
21	under a periodic tenancy on a month-to-month basis;
22	(2) contains terms and conditions specifying
23	that termination of tenancy during the term of a
24	lease shall be subject to the provisions set forth in
25	sections 642 and 643; and

1	(3) is set forth in the standard form, which is
2	used in the local housing market area by the owner
3	and applies generally to any other tenants in the
4	property who are not assisted families, together with
5	any addendum necessary to include the many terms
6	required under this section.
7	A lease may include any addenda appropriate to set forth
8	the provisions under this title.
9	SEC. 325. TERMINATION OF TENANCY.
10	Each housing assistance payments contract shall pro-
11	vide that the owner shall conduct the termination of ten-
12	ancy of any tenant of an assisted dwelling unit under the
13	contract in accordance with applicable State or local laws,
14	including providing any notice of termination required
15	under such laws.
16	SEC. 326. ELIGIBLE OWNERS.
17	(a) Ownership Entity.—Rental assistance under
18	this title may be provided for any eligible dwelling unit
19	for which the owner is any public agency, private person
20	or entity (including a cooperative), nonprofit organization,
21	agency of the Federal Government, or public housing
22	agency.
23	(b) Ineligible Owners.—
24	(1) In general.—Notwithstanding subsection
25	(a), a public housing agency—

- 1 (A) may not enter into a housing assist2 ance payments contract (or renew an existing contract) covering a dwelling unit that is owned by an owner who is debarred, suspended, or subject to limited denial of participation under part 24 of title 24, Code of Federal Regulations;
  - (B) may prohibit, or authorize the termination or suspension of, payment of housing assistance under a housing assistance payments contract in effect at the time such debarment, suspension, or limited denial of participation takes effect.

If the public housing agency takes action under subparagraph (B), the agency shall take such actions as may be necessary to protect assisted families who are affected by the action, which may include the provision of additional assistance under this title to such families.

(2) Prohibition of sale or rental to re-LATED Parties.—The Secretary shall establish guidelines to prevent housing assistance payments for a dwelling unit that is owned by any spouse, child, or other party who allows an owner described in paragraph (1) to maintain control of the unit.

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## 1 SEC. 327. SELECTION OF DWELLING UNITS.

2	(a) Family Choice.—The determination of the
3	dwelling unit in which an assisted family resides and for
4	which housing assistance is provided under this title shall
5	be made solely by the assisted family, subject to the provi-
6	sions of this title and any applicable law.
7	(b) Deed Restrictions.—Housing assistance may
8	not be used in any manner that abrogates any local deed
9	restriction that applies to any housing consisting of 1 to
10	4 dwelling units. Nothing in this section may be construed
11	to affect the provisions or applicability of the Fair Hous-
12	ing Act.
13	SEC. 328. ELIGIBLE DWELLING UNITS.
14	(a) In General.—A dwelling unit shall be an eligible
<ul><li>14</li><li>15</li></ul>	(a) IN GENERAL.—A dwelling unit shall be an eligible dwelling unit for purposes of this title only if the public
15	dwelling unit for purposes of this title only if the public
15 16	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the
15 16 17	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—
15 16 17 18	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—  (1) is an existing dwelling unit that is not lo-
15 16 17 18 19	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—  (1) is an existing dwelling unit that is not located within a nursing home or the grounds of any
15 16 17 18 19 20	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—  (1) is an existing dwelling unit that is not located within a nursing home or the grounds of any penal, reformatory, medical, mental, or similar public.
15 16 17 18 19 20 21	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—  (1) is an existing dwelling unit that is not located within a nursing home or the grounds of any penal, reformatory, medical, mental, or similar public or private institution; and
15 16 17 18 19 20 21 22	dwelling unit for purposes of this title only if the public housing agency to provide housing assistance for the dwelling unit determines that the dwelling unit—  (1) is an existing dwelling unit that is not located within a nursing home or the grounds of any penal, reformatory, medical, mental, or similar public or private institution; and  (2) complies—

ability of residential dwellings, with such applicable laws, regulations, standards, or codes; or

- (B) in the case of a dwelling unit located in a jurisdiction which does not have in effect laws, regulations, standards, or codes described in subparagraph (A), with the housing quality standards established under subsection (c).
- 8 Each public housing agency providing housing assistance 9 shall identify, in the local housing management plan for 10 the agency, whether the agency is utilizing the standard 11 under subparagraph (A) or (B) of paragraph (2).

## (b) Determinations.—

- (1) In General.—A public housing agency shall make the determinations required under subsection (a) pursuant to an inspection of the dwelling unit conducted before any assistance payment is made for the unit.
- (2) Expeditious inspection.—Inspections of dwelling units under this subsection shall be made before the expiration of the 15-day period beginning upon a request by the resident or landlord to the public housing agency. The performance of the agency in meeting the 15-day inspection deadline shall be taken into account in assessing the performance of the agency.

- 1 (c) Federal Housing Quality Standards.—The
- 2 Secretary shall establish housing quality standards under
- 3 this subsection that ensure that assisted dwelling units are
- 4 safe, clean, and healthy. Such standards shall include re-
- 5 quirements relating to habitability, including maintenance,
- 6 health and sanitation factors, condition, and construction
- 7 of dwellings, and shall, to the greatest extent practicable,
- 8 be consistent with the standards established under section
- 9 232(b). The Secretary shall differentiate between major
- 10 and minor violations of such standards.
- 11 (d) Annual Inspections.—Each public housing
- 12 agency providing housing assistance shall make an annual
- 13 inspection of each assisted dwelling unit during the term
- 14 of the housing assistance payments contracts for the unit
- 15 to determine whether the unit is maintained in accordance
- 16 with the requirements under subsection (a)(2). The agency
- 17 shall retain the records of the inspection for a reasonable
- 18 time and shall make the records available upon request
- 19 to the Secretary, the Inspector General for the Depart-
- 20 ment of Housing and Urban Development, and any audi-
- 21 tor conducting an audit under section 541.
- (e) Inspection Guidelines.—The Secretary shall
- 23 establish procedural guidelines and performance standards
- 24 to facilitate inspections of dwelling units and conform such
- 25 inspections with practices utilized in the private housing

- 1 market. Such guidelines and standards shall take into con-
- 2 sideration variations in local laws and practices of public
- 3 housing agencies and shall provide flexibility to authorities
- 4 appropriate to facilitate efficient provision of assistance
- 5 under this title.
- 6 (f) Rule of Construction.—This section may not
- 7 be construed to prevent the provision of housing assistance
- 8 in connection with supportive services for elderly or dis-
- 9 abled families.

#### 10 SEC. 329. HOMEOWNERSHIP OPTION.

- 11 (a) IN GENERAL.—A public housing agency providing
- 12 housing assistance under this title may provide home-
- 13 ownership assistance to assist eligible families to purchase
- 14 a dwelling unit (including purchase under lease-purchase
- 15 homeownership plans).
- 16 (b) REQUIREMENTS.—A public housing agency pro-
- 17 viding homeownership assistance under this section shall,
- 18 as a condition of an eligible family receiving such assist-
- 19 ance, require the family to—
- 20 (1) demonstrate that the family has sufficient
- 21 income from employment or other sources (other
- than public assistance), as determined in accordance
- 23 with requirements established by the agency; and
- 24 (2) meet any other initial or continuing require-
- 25 ments established by the public housing agency.

(c) Downpayment Requirement.—

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- (1) In General.—A public housing agency 2 3 may establish minimum downpayment requirements, if appropriate, in connection with loans made for the 5 purchase of dwelling units for which homeownership 6 assistance is provided under this section. If the 7 agency establishes a minimum downpayment re-8 quirement, the agency shall permit the family to use 9 grant amounts, gifts from relatives, contributions 10 from private sources, and similar amounts as down-11 payment amounts in such purchase, subject to the 12 requirements of paragraph (2).
  - (2) DIRECT FAMILY CONTRIBUTION.—In purchase price.
- 21 (d) Ineligibility Under Other Programs.—A
  22 family may not receive homeownership assistance pursu23 ant to this section during any period when assistance is
  24 being provided for the family under other Federal home25 ownership assistance programs, as determined by the Sec-

1	retary, including assistance under the HOME Investment
2	Partnerships Act, the Homeownership and Opportunity
3	Through HOPE Act, title II of the Housing and Commu-
4	nity Development Act of 1987, and section 502 of the
5	Housing Act of 1949.
6	SEC. 330. ASSISTANCE FOR RENTAL OF MANUFACTURED
7	HOMES.
8	(a) Authority.—Nothing in this title may be con-
9	strued to prevent a public housing agency from providing
10	housing assistance under this title on behalf of a low-in-
11	come family for the rental of—
12	(1) a manufactured home that is the principal
13	residence of the family and the real property on
14	which the home is located; or
15	(2) the real property on which is located a man-
16	ufactured home, which is owned by the family and
17	is the principal residence of the family.
18	(b) Assistance for Certain Families Owning
19	Manufactured Homes.—
20	(1) Authority.—Notwithstanding section 351
21	or any other provision of this title, a public housing
22	agency that receives amounts under a contract
23	under section 302 may enter into a housing assist-

ance payment contract to make assistance payments

under this title to a family that owns a manufactured home, but only as provided in paragraph (2).

- (2) LIMITATIONS.—In the case only of a low-income family that owns a manufactured home, rents the real property on which it is located, and to whom housing assistance under this title has been made available for the rental of such property, the public housing agency making such assistance available shall enter into a contract to make housing assistance payments under this title directly to the family (rather than to the owner of such real property) if—
  - (A) the owner of the real property refuses to enter into a contract to receive housing assistance payments pursuant to section 351(a);
  - (B) the family was residing in such manufactured home on such real property at the time such housing assistance was initially made available on behalf of the family;
  - (C) the family provides such assurances to the agency, as the Secretary may require, to ensure that amounts from the housing assistance payments are used for rental of the real property; and

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1	(D) the rental of the real property other-
2	wise complies with the requirements for assist-
3	ance under this title.
4	A contract pursuant to this subsection shall be sub-
5	ject to the provisions of section 351 and any other
6	provisions applicable to housing assistance payments
7	contracts under this title, except that the Secretary
8	may provide such exceptions as the Secretary consid-
9	ers appropriate to facilitate the provision of assist-
10	ance under this subsection.
11	Subtitle C-Payment of Housing
12	Assistance on Behalf of Assisted
13	Families
14	SEC. 351. HOUSING ASSISTANCE PAYMENTS CONTRACTS.
15	(a) In General.—Each public housing agency that
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17	receives amounts under a contract under section 302 may
	receives amounts under a contract under section 302 may enter into housing assistance payments contracts with
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	enter into housing assistance payments contracts with
18	enter into housing assistance payments contracts with owners of existing dwelling units to make housing assist-
18 19	enter into housing assistance payments contracts with owners of existing dwelling units to make housing assist- ance payments to such owners in accordance with this
18 19 20	enter into housing assistance payments contracts with owners of existing dwelling units to make housing assist- ance payments to such owners in accordance with this title.

24 to itself (or any agency or instrumentality thereof) as the

25 owner of dwelling units (other than public housing), and

- 1 the agency shall be subject to the same requirements that
- 2 are applicable to other owners, except that the determina-
- 3 tions under section 328(a) and 354(b) shall be made by
- 4 a competent party not affiliated with the agency, and the
- 5 agency shall be responsible for any expenses of such deter-
- 6 minations.
- 7 (c) Provisions.—Each housing assistance payments
- 8 contract shall—
- 9 (1) have a term of not more than 12 months;
- 10 (2) require that the assisted dwelling unit may
- be rented only pursuant to a lease that complies
- with the requirements of section 324;
- 13 (3) comply with the requirements of sections
- 14 325, 642, and 643 (relating to termination of ten-
- 15 ancy);
- 16 (4) require the owner to maintain the dwelling
- unit in accordance with the applicable standards
- under section 328(a)(2); and
- 19 (5) provide that the screening and selection of
- eligible families for assisted dwelling units shall be
- 21 the function of the owner.
- 22 SEC. 352. AMOUNT OF MONTHLY ASSISTANCE PAYMENT.
- 23 (a) Units Having Gross Rent Exceeding Pay-
- 24 MENT STANDARD.—In the case of a dwelling unit bearing
- 25 a gross rent that exceeds the payment standard estab-

- 1 lished under section 353 for a dwelling unit of the applica-
- 2 ble size and located in the market area in which such as-
- 3 sisted dwelling unit is located, the amount of the monthly
- 4 assistance payment shall be the amount by which such
- 5 payment standard exceeds the amount of the resident con-
- 6 tribution determined in accordance with section 322(a)(1).
- 7 (b) Shopping Incentive for Units Having
- 8 Gross Rent Not Exceeding Payment Standard.—
- 9 In the case of an assisted family renting an eligible dwell-
- 10 ing unit bearing a gross rent that does not exceed the pay-
- 11 ment standard established under section 353 for a dwell-
- 12 ing unit of the applicable size and located in the market
- 13 area in which such assisted dwelling unit is located, the
- 14 following requirements shall apply:
- 15 (1) Amount of monthly assistance pay-
- 16 MENT.—The amount of the monthly assistance pay-
- ment for housing assistance under this title on be-
- half of the assisted family shall be the amount by
- which the gross rent for the dwelling unit exceeds
- the amount of the resident contribution.
- 21 (2) Escrow of shopping incentive sav-
- 22 INGS.—An amount equal to 50 percent of the dif-
- ference between payment standard and the gross
- rent for the dwelling unit shall be placed in an inter-
- est bearing escrow account on behalf of such family

- on a monthly basis by the public housing agency.
- 2 Amounts in the escrow account shall be made avail-
- able to the assisted family on an annual basis.
- 4 (3) Deficit reduction.—The public housing
- 5 agency making housing assistance payments on be-
- 6 half of such assisted family in a fiscal year shall re-
- 7 serve from amounts made available to the agency for
- 8 assistance payments for such fiscal year an amount
- 9 equal to the amount described in paragraph (2). At
- the end of each fiscal year, the Secretary shall re-
- capture any such amounts reserved by public hous-
- ing agencies and such amounts shall be covered into
- the General Fund of the Treasury of the United
- 14 States.
- 15 For purposes of this section, in the case of a family receiv-
- 16 ing homeownership assistance under section 329, the term
- 17 "gross rent" shall mean the homeownership costs to the
- 18 family as determined in accordance with guidelines of the
- 19 Secretary.
- 20 SEC. 353. PAYMENT STANDARDS.
- 21 (a) Establishment.—Each public housing agency
- 22 providing housing assistance under this title shall establish
- 23 payment standards under this section for various areas,
- 24 and sizes and types of dwelling units, for use in determin-

- 1 ing the amount of monthly housing assistance payment
- 2 to be provided on behalf of assisted families.
- 3 (b) Use of Rental Indicators.—The payment
- 4 standard for each size and type of housing for each market
- 5 area shall be an amount that is not less than 80 percent,
- 6 and not greater than 120 percent, of the rental indicator
- 7 established under section 323 for such size and type for
- 8 such area.
- 9 (c) Review.—If the Secretary determines, at any
- 10 time, that a significant percentage of the assisted families
- 11 who are assisted by a public housing agency and are occu-
- 12 pying dwelling units of a particular size are paying more
- 13 than 30 percent of their adjusted incomes for rent, the
- 14 Secretary shall review the payment standard established
- 15 by the agency for such size dwellings. If, pursuant to the
- 16 review, the Secretary determines that such payment stand-
- 17 ard is not appropriate to serve the needs of the low-income
- 18 population of the jurisdiction served by the agency (taking
- 19 into consideration rental costs in the area), as identified
- 20 in the approved community improvement plan of the agen-
- 21 cy, the Secretary may require the public housing agency
- 22 to modify the payment standard.
- 23 SEC. 354. REASONABLE RENTS.
- 24 (a) Establishment.—The rent charged for a dwell-
- 25 ing unit for which rental assistance is provided under this

1	title shall be established pursuant to negotiation and
2	agreement between the assisted family and the owner of
3	the dwelling unit.
4	(b) Reasonableness.—
5	(1) Determination.—A public housing agency
6	providing rental assistance under this title for a
7	dwelling unit shall, before commencing assistance
8	payments for a unit (with respect to initial contract
9	rents and any rent revisions), determine whether the
10	rent charged for the unit exceeds the rents charged
11	for comparable units in the applicable private unas-
12	sisted market.
13	(2) UNREASONABLE RENTS.—If the agency de-
14	termines that the rent charged for a dwelling unit
15	exceeds such comparable rents, the agency shall—
16	(A) inform the assisted family renting the
17	unit that such rent exceeds the rents for com-
18	parable unassisted units in the market; and
19	(B) refuse to provide housing assistance
20	payments for such unit.
21	SEC. 355. PROHIBITION OF ASSISTANCE FOR VACANT
22	RENTAL UNITS.
23	If an assisted family vacates a dwelling unit for which
24	rental assistance is provided under a housing assistance

25 payments contract before the expiration of the term of the

1	lease for the unit, rental assistance pursuant to such con-
2	tract may not be provided for the unit after the month
3	during which the unit was vacated.
4	Subtitle D—General and
5	<b>Miscellaneous Provisions</b>
6	SEC. 371. DEFINITIONS.
7	For purposes of this title:
8	(1) Assisted dwelling unit.—The term "as-
9	sisted dwelling unit" means a dwelling unit in which
10	an assisted family resides and for which housing as-
11	sistance payments are made under this title.
12	(2) Assisted family.—The term "assisted
13	family" means an eligible family on whose behalf
14	housing assistance payments are made under this
15	title or who has been selected and approved for
16	housing assistance.
17	(3) Choice-based.—The term "choice-based"
18	means, with respect to housing assistance, that the
19	assistance is not attached to a dwelling unit but can
20	be used for any eligible dwelling unit selected by the
21	eligible family.
22	(4) ELIGIBLE DWELLING UNIT.—The term "eli-
23	gible dwelling unit" means a dwelling unit that com-
24	plies with the requirements under section 328 for

consideration as an eligible dwelling unit.

1	(5) Eligible family.—The term "eligible
2	family" means a family that meets the requirements
3	under section 321(a) for assistance under this title
4	(6) Homeownership assistance.—The term
5	"homeownership assistance" means housing assist-
6	ance provided under section 329 for the ownership
7	of a dwelling unit.
8	(7) Housing assistance.—The term "housing
9	assistance" means choice-based assistance provided
10	under this title on behalf of low-income families for
11	the rental or ownership of an eligible dwelling unit
12	(8) Housing assistance payments con-
13	TRACT.—The term "housing assistance payments
14	contract" means a contract under section 351 be-
15	tween a public housing agency (or the Secretary)
16	and an owner to make housing assistance payments
17	under this title to the owner on behalf of an assisted
18	family.
19	(9) Public Housing Agency.—The terms
20	"public housing agency" and "agency" have the
21	meaning given such terms in section 103, except
22	that the terms include—
23	(A) a consortia of public housing agencies
24	that the Secretary determines has the capacity

and capability to administer a program for

1	housing assistance under this title in an effi-
2	cient manner;
3	(B) any other entity that, upon the effec-
4	tive date of this Act, was administering any
5	program for tenant-based rental assistance
6	under section 8 of the United States Housing
7	Act of 1937 (as in effect before the effective
8	date of the repeal under section 601(b) of this
9	Act), pursuant to a contract with the Secretary
10	or a public housing agency; and
11	(C) with respect to any area in which no
12	public housing agency has been organized or
13	where the Secretary determines that a public
14	housing agency is unwilling or unable to imple-
15	ment this title, or is not performing effec-
16	tively—
17	(i) the Secretary or another entity
18	that by contract agrees to receive assist-
19	ance amounts under this title and enter
20	into housing assistance payments contracts
21	with owners and perform the other func-
22	tions of public housing agency under this
23	title; or
24	(ii) notwithstanding any provision of
25	State or local law, a public housing agency

- for another area that contracts with the
  Secretary to administer a program for
  housing assistance under this title, without
  regard to any otherwise applicable limitations on its area of operation.
  - (10) Owner.—The term "owner" means the person or entity having the legal right to lease or sublease dwelling units. Such term includes any principals, general partners, primary shareholders, and other similar participants in any entity owning a multifamily housing project, as well as the entity itself.
- 13 (11) RENT.—The terms "rent" and "rental"
  14 include, with respect to members of a cooperative,
  15 the charges under the occupancy agreements be16 tween such members and the cooperative.
- 17 (12) RENTAL ASSISTANCE.—The term "rental assistance" means housing assistance provided under this title for the rental of a dwelling unit.

## 20 SEC. 372. RENTAL ASSISTANCE FRAUD RECOVERIES.

21 (a) AUTHORITY TO RETAIN RECOVERED
22 AMOUNTS.—The Secretary shall permit public housing
23 agencies administering housing assistance under this title
24 to retain, out of amounts obtained by the authorities from
25 tenants that are due as a result of fraud and abuse, an

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1	amount (determined in accordance with regulations issued
2	by the Secretary) equal to the greater of—
3	(1) 50 percent of the amount actually collected;
4	or
5	(2) the actual, reasonable, and necessary ex-
6	penses related to the collection, including costs of in-
7	vestigation, legal fees, and collection agency fees.
8	(b) Use.—Amounts retained by an agency shall be
9	made available for use in support of the affected program
10	or project, in accordance with regulations issued by the
11	Secretary. If the Secretary is the principal party initiating
12	or sustaining an action to recover amounts from families
13	or owners, the provisions of this section shall not apply.
14	(c) Recovery.—Amounts may be recovered under
15	this section—
16	(1) by an agency through a lawsuit (including
17	settlement of the lawsuit) brought by the agency or
18	through court-ordered restitution pursuant to a
19	criminal proceeding resulting from an agency's in-
20	vestigation where the agency seeks prosecution of a
21	family or where an agency seeks prosecution of an
22	owner;
23	(2) through administrative repayment agree-
24	ments with a family or owner entered into as a re-
25	sult of an administrative grievance procedure con-

1	ducted by an impartial decisionmaker in accordance
2	with section 110; or
3	(3) through an agreement between the parties.
4	SEC. 373. STUDY REGARDING GEOGRAPHIC CONCENTRA-
5	TION OF ASSISTED FAMILIES.
6	(a) In General.—The Secretary shall conduct a
7	study of the geographic areas in the State of Illinois served
8	by the Housing Authority of Cook County and the Chicago
9	Housing Authority and submit to the Congress a report
10	and a specific proposal, which addresses and resolves the
11	issues of—
12	(1) the adverse impact on local communities
13	due to geographic concentration of assisted house-
14	holds under the tenant-based housing programs
15	under section 8 of the United States Housing Act of
16	1937 (as in effect upon the enactment of this Act)
17	and under this title; and
18	(2) facilitating the deconcentration of such as-
19	sisted households by providing broader housing
20	choices to such households.
21	The study shall be completed, and the report shall be sub-
22	mitted, not later than 90 days after the date of the enact-
23	ment of this Act.

1	(b) Concentration.—For purposes of this section,
2	the term "concentration" means, with respect to any area
3	within a census tract, that—
4	(1) 15 percent or more of the households resid-
5	ing within such area have incomes which do not ex-
6	ceed the poverty level; or
7	(2) 15 percent or more of the total affordable
8	housing stock located within such area is assisted
9	housing.
10	(c) Effective Date.—This section shall take effect
11	on the date of the enactment of this Act.
12	SEC. 374. STUDY REGARDING RENTAL ASSISTANCE.
13	The Secretary shall conduct a nationwide study of the
14	choice-based housing assistance program under this title
15	and the tenant-based rental assistance program under sec-
16	tion 8 of the United States Housing Act of 1937 (as in
17	effect pursuant to section 601(c) and 602(b)). The study
18	shall, for various localities—
19	(1) determine who are the providers of the
20	housing in which families assisted under such pro-
21	grams reside;
22	(2) describe and analyze the physical and demo-
23	graphic characteristics of the housing in which such
24	assistance is used, including, for housing in which at
25	least one such assisted family resides, the total num-

1	ber of units in the housing and the number of units
2	in the housing for which such assistance is provided;
3	(3) determine the total number of units for
4	which such assistance is provided;
5	(4) describe the durations that families remain
6	on waiting lists before being provided such housing
7	assistance; and
8	(5) assess the extent and quality of participa-
9	tion of housing owners in such assistance programs
10	in relation to the local housing market, including
11	comparing—
12	(A) the quality of the housing assisted to
13	the housing generally available in the same
14	market; and
15	(B) the extent to which housing is avail-
16	able to be occupied using such assistance to the
17	extent to which housing is generally available in
18	the same market.
19	The Secretary shall submit a report describing the results
20	of the study to the Congress not later than the expiration
21	of the 2-year period beginning on the date of the enact-
22.	ment of this Act

# 1 TITLE IV—HOME RULE 2 FLEXIBLE GRANT OPTION

3	SEC. 401. PURPOSE.
4	The purpose of this title is to give local governments
5	and municipalities the flexibility to design creative ap-
6	proaches for providing and administering Federal housing
7	assistance based on the particular needs of the commu-
8	nities that—
9	(1) give incentives to low-income families with
10	children where the head of household is working,
11	seeking work, or preparing for work by participating
12	in job training, educational programs, or programs
13	that assist people to obtain employment and become
14	economically self-sufficient;
15	(2) reduce cost and achieve greater cost-effec-
16	tiveness in Federal housing assistance expenditures;
17	(3) increase housing choices for low-income
18	families; and
19	(4) reduce excessive geographic concentration of
20	assisted families.
21	SEC. 402. FLEXIBLE GRANT PROGRAM.
22	(a) AUTHORITY AND USE.—The Secretary shall carry
23	out a program under which a jurisdiction may, upon the
24	application of the jurisdiction and the review and approval
25	of the Secretary, receive, combine, and enter into perform-

ance-based contracts for the use of amounts of covered
housing assistance in a period consisting of not less than
1 nor more than 5 fiscal years in the manner determined
appropriate by the participating jurisdiction—
(1) to provide housing assistance and services
for low-income families in a manner that facilitates
the transition of such families to work;
(2) to reduce homelessness;
(3) to increase homeownership among low-in-
come families; and
(4) for other housing purposes for low-income
families determined by the participating jurisdiction.
(b) Inapplicability of Categorical Program
Requirements.—
(1) In general.—Except as provided in para-
graph (2) and section 405, the provisions of this Act
regarding use of amounts made available under each
of the programs included as covered housing assist-
ance and the program requirements applicable to
each such program shall not apply to amounts re-
ceived by a jurisdiction pursuant to this title.
(2) Applicability of Certain Laws.—This
title may not be construed to exempt assistance
under this Act from, or make inapplicable any provi-

sion of this Act or of any other law that requires

1	that assistance under this Act be provided in compli-
2	ance with—
3	(A) title VI of the Civil Rights Act of 1964
4	(42 U.S.C. 2000d et seq.);
5	(B) the Fair Housing Act (42 U.S.C. 3601
6	et seq.);
7	(C) section 504 of the Rehabilitation Act
8	of 1973 (29 U.S.C. 701 et seq.);
9	(D) title IX of the Education Amendments
10	of 1972 (86 Stat. 373 et seq.);
11	(E) the Age Discrimination Act of 1975
12	(42 U.S.C. 6101 et seq.);
13	(F) the Americans with Disabilities Act of
14	1990; or
15	(G) the National Environmental Policy Act
16	of 1969 and other provisions of law that further
17	protection of the environment (as specified in
18	regulations that shall be issued by the Sec-
19	retary).
20	(c) Effect on Program Allocations for Cov-
21	ERED HOUSING ASSISTANCE.—The amount of assistance
22	received pursuant to this title by a participating jurisdic-
23	tion shall not be decreased, because of participation in the
24	program under this title, from the sum of the amounts
25	that otherwise would be made available for or within the

1	participating jurisdiction under the programs included as
2	covered housing assistance.
3	SEC. 403. COVERED HOUSING ASSISTANCE.
4	For purposes of this title, the term "covered housing
5	assistance" means—
6	(1) operating assistance provided under section
7	9 of the United States Housing Act of 1937 (as in
8	effect before the effective date of the repeal under
9	section 601(b) of this Act);
10	(2) modernization assistance provided under
11	section 14 of such Act;
12	(3) assistance provided under section 8 of such
13	Act for the certificate and voucher programs;
14	(4) assistance for public housing provided under
15	title II of this Act; and
16	(5) choice-based rental assistance provided
17	under title III of this Act.
18	Such term does not include any amounts obligated for as-
19	sistance under existing contracts for project-based assist-
20	ance under section 8 of the United States Housing Act
21	of 1937 or section 601(f) of this Act.
22	SEC. 404. PROGRAM REQUIREMENTS.
23	(a) Eligible Families.—Each family on behalf of

24 whom assistance is provided for rental or homeownership

25 of a dwelling unit using amounts made available pursuant

- 1 to this title shall be a low-income family. Each dwelling
- 2 unit assisted using amounts made available pursuant to
- 3 this title shall be available for occupancy only by families
- 4 that are low-income families at the time of their initial
- 5 occupancy of the unit.
- 6 (b) Compliance With Assistance Plan.—A par-
- 7 ticipating jurisdiction shall provide assistance using
- 8 amounts received pursuant to this title in the manner set
- 9 forth in the plan of the jurisdiction approved by the Sec-
- 10 retary under section 406(a)(2).
- 11 (c) Rent Policy.—A participating jurisdiction shall
- 12 ensure that the rental contributions charged to families
- 13 assisted with amounts received pursuant to this title—
- 14 (1) do not exceed the amount that would be
- chargeable under title II to such families were such
- families residing in public housing assisted under
- such title; or
- 18 (2) are established, pursuant to approval by the
- 19 Secretary of a proposed rent structure included in
- the application under section 406, at levels that are
- 21 reasonable and designed to eliminate any disincen-
- tives for members of the family to obtain employ-
- 23 ment and attain economic self-sufficiency.
- 24 (d) Housing Quality Standards.—

(1) Compliance.—A participating jurisdiction
shall ensure that housing assisted with amounts re-
ceived pursuant to this title is maintained in a con-
dition that complies—

- (A) in the case of housing located in a jurisdiction which has in effect laws, regulations, standards, or codes regarding habitability of residential dwellings, with such applicable laws, regulations, standards, or codes; or
- (B) in the case of housing located in a jurisdiction which does not have in effect laws, regulations, standards, or codes described in paragraph (1), with the housing quality standards established under paragraph (2).
- (2) Federal Housing Quality standards which standards under this paragraph that ensure that dwelling units assisted under this title are safe, clean, and healthy. Such standards shall include requirements relating to habitability, including maintenance, health and sanitation factors, condition, and construction of dwellings, and shall, to the greatest extent practicable, be consistent with the standards established under sections 232(b) and 328(c). The

- 1 Secretary shall differentiate between major and
- 2 minor violations of such standards.
- 3 (e) Number of Families Assisted.—A participat-
- 4 ing jurisdiction shall ensure that, in providing assistance
- 5 with amounts received pursuant to this title in each fiscal
- 6 year, not less than substantially the same total number
- 7 of eligible low-income families are assisted as would have
- 8 been assisted had the amounts of covered housing assist-
- 9 ance not been combined for use under this title.
- 10 (f) Consistency With Welfare Program.—A
- 11 participating jurisdiction shall ensure that assistance pro-
- 12 vided with amounts received pursuant to this title is pro-
- 13 vided in a manner that is consistent with the welfare, pub-
- 14 lie assistance, or other economic self-sufficiency programs
- 15 operating in the jurisdiction by facilitating the transition
- 16 of assisted families to work, which may include requiring
- 17 compliance with the requirements under such welfare,
- 18 public assistance, or self-sufficiency programs as a condi-
- 19 tion of receiving housing assistance with amounts provided
- 20 under this title.
- 21 (g) Treatment of Currently Assisted Fami-
- 22 LIES.—
- 23 (1) Continuation of Assistance.—A partici-
- pating jurisdiction shall ensure that each family that
- 25 was receiving housing assistance or residing in an

- assisted dwelling unit pursuant to any of the programs included as covered housing assistance immediately before the jurisdiction initially provides assistance pursuant to this title shall be offered assistance or an assisted dwelling unit under the program of the jurisdiction under this title.
  - (2) Phase-in of rent contribution increase in rent contribution infamily that was receiving housing assistance pursuant to any of the programs included as covered housing assistance immediately before the jurisdiction initially provides assistance pursuant to this title, if the monthly contribution for rental of a dwelling unit assisted under this title to be paid by the family upon initial applicability of this title is greater than the amount paid by the family immediately before such applicability, any such resulting increase in rent contribution shall be—
    - (A) phased in equally over a period of not less than 3 years, if such increase is 30 percent or more of such contribution before initial applicability; and
  - (B) limited to not more than 10 percent per year if such increase is more than 10 per-

- 1 cent but less than 30 percent of such contribu-
- 2 tion before initial applicability.
- 3 (h) Amount of Assistance.—In providing housing
- 4 assistance using amounts received pursuant to this title,
- 5 the amount of assistance provided by a participating juris-
- 6 diction on behalf of each assisted low-income family shall
- 7 be sufficient so that if the family used such assistance to
- 8 rent a dwelling unit having a rent equal to the 40th per-
- 9 centile of rents for standard quality rental units of the
- 10 same size and type in the same market area, the contribu-
- 11 tion toward rental paid by the family would be affordable
- 12 (as such term is defined by the jurisdiction) to the family.
- 13 (i) Portability.—A participating jurisdiction shall
- 14 ensure that financial assistance for housing provided with
- 15 amounts received pursuant to this title may be used by
- 16 a family moving from an assisted dwelling unit located
- 17 within the jurisdiction to obtain a dwelling unit located
- 18 outside of the jurisdiction.
- 19 (j) Preferences.—In providing housing assistance
- 20 using amounts received pursuant to this title, a participat-
- 21 ing jurisdiction may establish a system for making hous-
- 22 ing assistance available that provides preference for assist-
- 23 ance to families having certain characteristics. A system
- 24 of preferences established pursuant to this subsection shall
- 25 be based on local housing needs and priorities, as deter-

1 mined by the jurisdiction using generally accepted data2 sources.

(k) Community Work Requirement.—

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- 4 APPLICABILITY OF REQUIREMENTS FOR 5 PHA'S.—Except as provided in paragraph (2), par-6 jurisdictions, families with ticipating assisted 7 amounts received pursuant to this title, and dwelling 8 units assisted with amounts received pursuant to 9 this title, shall be subject to the provisions of section 10 105 to the same extent that such provisions apply 11 with respect to public housing agencies, families re-12 siding in public housing dwelling units and families 13 assisted under title III, and public housing dwelling 14 units and dwelling units assisted under title III.
  - (2) Local community service alternative.—Paragraph (1) shall not apply to a participating jurisdiction that, pursuant to approval by the Secretary of a proposal included in the application under section 406, is carrying out a local program that is designed to foster community service by families assisted with amounts received pursuant to this title.
- 23 (l) Income Targeting.—In providing housing as-24 sistance using amounts received pursuant to this title in 25 any fiscal year, a participating jurisdiction shall ensure

- 1 that the number of families having incomes that do not
- 2 exceed 30 percent of the area median income that are ini-
- 3 tially assisted under this title during such fiscal year is
- 4 not less than substantially the same number of families
- 5 having such incomes that would be initially assisted in
- 6 such jurisdiction during such fiscal year under titles II
- 7 and III pursuant to sections 222(c) and 321(b)).

## 8 SEC. 405. APPLICABILITY OF CERTAIN PROVISIONS.

- 9 (a) Public Housing Demolition and Disposi-
- 10 Tion Requirements.—Section 261 shall continue to
- 11 apply to public housing notwithstanding any use of the
- 12 housing under this title.
- 13 (b) Labor Standards.—Section 112 shall apply to
- 14 housing assisted with amounts provided pursuant to this
- 15 title, other than housing assisted solely due to occupancy
- 16 by families receiving tenant-based assistance.

# 17 SEC. 406. APPLICATION.

- 18 (a) In General.—The Secretary shall provide for
- 19 jurisdictions to submit applications to receive and use cov-
- 20 ered housing assistance amounts as authorized in this title
- 21 for periods of not less than 1 and not more than 5 fiscal
- 22 years. An application—
- 23 (1) shall be submitted only after the jurisdiction
- provides for citizen participation through a public
- 25 hearing and, if appropriate, other means;

- 1 (2) shall include a plan developed by the juris-2 diction for the provision of housing assistance with 3 amounts received pursuant to this title that takes into consideration comments from the public hearing 5 and any other public comments on the proposed pro-6 gram, and comments from current and prospective 7 residents who would be affected, and that includes 8 criteria for meeting each of the requirements under 9 section 404 and this title;
  - (3) shall describe how the plan for use of amounts will assist in meeting the goals set forth in section 401;
  - (4) shall propose standards for measuring performance in using assistance provided pursuant to this title based on the performance standards under subsection (b)(2);
  - (5) shall propose the length of the period for which the jurisdiction is applying for assistance under this title;
  - (6) may include a request assistance for training and technical assistance to assist with design of the program and to participate in a detailed evaluation;
- 24 (7) shall—

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1	(A) in the case of the application of any
2	jurisdiction within whose boundaries are areas
3	subject to any other unit of general local gov-
4	ernment, include the signed consent of the ap-
5	propriate executive official of such unit to the
6	application; and
7	(B) in the case of the application of a con-
8	sortia of units of general local government (as
9	provided under section 409(1)(B)), include the
10	signed consent of the appropriate executive offi-
11	cials of each unit included in the consortia;
12	(8) shall include information sufficient, in the
13	determination of the Secretary—
14	(A) to demonstrate that the jurisdiction
15	has or will have management and administra-
16	tive capacity sufficient to carry out the plan
17	under paragraph (2);
18	(B) to demonstrate that carrying out the
19	plan will not result in excessive duplication of
20	administrative efforts and costs, particularly
21	with respect to activities performed by public
22	housing agencies operating within the bound-

aries of the jurisdiction;

1	(C) to describe the function and activities
2	to be carried out by such public housing agen-
3	cies affected by the plan; and
4	(D) to demonstrate that the amounts re-
5	ceived by the jurisdiction will be maintained
6	separate from other funds available to the juris-
7	diction and will be used only to carry out the
8	plan; and
9	(9) shall include information describing how the
10	jurisdiction will make decisions regarding asset man-
11	agement of housing for low-income families under
12	programs for covered housing assistance or assisted
13	with grant amounts under this title.
14	A plan required under paragraph (2) to be included in
15	the application may be contained in a memorandum of
16	agreement or other document executed by a jurisdiction
17	and public housing agency, if such document is submitted
18	together with the application.
19	(b) REVIEW, APPROVAL, AND PERFORMANCE STAND-
20	ARDS.—
21	(1) Review.—The Secretary shall review appli-
22	cations for assistance pursuant to this title and shall
23	approve or disapprove such applications within 60
24	days after their submission. The Secretary shall pro-
25	vide affected public housing agencies an opportunity

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to review an application submitted under this subsection and to provide written comments on the application, which shall be a period of not less than 30 days ending before the Secretary approves or disapproves the application. If the Secretary determines that the application complies with the requirements of this title, the Secretary shall offer to enter into an agreement with jurisdiction providing for assistance pursuant to this title and incorporating a requirement that the jurisdiction achieve a particular level of performance in each of the areas for which performance standards are established under paragraph (2). If the Secretary determines that an application does not comply with the requirements of this title, the Secretary shall notify the jurisdiction submitting the application of the reasons for such disapproval and actions that may be taken to make the application approvable. Upon approving or disapproving an application under this paragraph, the Secretary shall make such determination publicly available in writing together with a written statement of the reasons for such determination.

(2) Performance standards.—The Secretary shall establish standards for measuring performance of jurisdictions in the following areas:

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1	(A) Success in moving dependent low-in-
2	come families to economic self-sufficiency.
3	(B) Success in reducing the numbers of
4	long-term homeless families.
5	(C) Decrease in the per-family cost of pro-
6	viding assistance.
7	(D) Reduction of excessive geographic con-
8	centration of assisted families.
9	(E) Any other performance goals that the
10	Secretary may prescribe.
11	(3) APPROVAL—If the Secretary and a juris-

(3) APPROVAL.—If the Secretary and a jurisdiction that the Secretary determines has submitted an application meeting the requirements of this title enter into an agreement referred to in paragraph (1), the Secretary shall approve the application and provide covered housing assistance for the jurisdiction in the manner authorized under this title. The Secretary may not approve any application for assistance pursuant to this title unless the Secretary and jurisdiction enter into an agreement referred to in paragraph (1). The Secretary shall establish requirements for the approval of applications under this section submitted by public housing agencies designated under section 533(a) as troubled, which may include additional or different criteria deter-

- 1 mined by the Secretary to be more appropriate for
- 2 such agencies.
- 3 (c) Status of PHA's.—Nothing in this section or
- 4 title may be construed to require any change in the legal
- 5 status of any public housing agency or in any legal rela-
- 6 tionship between a jurisdiction and a public housing agen-
- 7 cy as a condition of participation in the program under
- 8 this title.

#### 9 SEC. 407. TRAINING.

- The Secretary, in consultation with representatives of
- 11 public and assisted housing interests, shall provide train-
- 12 ing and technical assistance relating to providing assist-
- 13 ance under this title and conduct detailed evaluations of
- 14 up to 30 jurisdictions for the purpose of identifying
- 15 replicable program models that are successful at carrying
- 16 out the purposes of this title.

### 17 SEC. 408. ACCOUNTABILITY.

- 18 (a) Performance Goals.—The Secretary shall
- 19 monitor the performance of participating jurisdictions in
- 20 providing assistance pursuant to this title based on the
- 21 performance standards contained in the agreements en-
- 22 tered into pursuant to section 406(b)(1).
- 23 (b) Keeping Records.—Each participating juris-
- 24 diction shall keep such records as the Secretary may pre-
- 25 scribe as reasonably necessary to disclose the amounts and

- 1 the disposition of amounts provided pursuant to this title,
- 2 to ensure compliance with the requirements of this title
- 3 and to measure performance against the performance
- 4 goals under subsection (a).
- 5 (c) Reports.—Each participating jurisdiction agen-
- 6 cy shall submit to the Secretary a report, or series of re-
- 7 ports, in a form and at a time specified by the Secretary.
- 8 The reports shall—
- 9 (1) document the use of funds made available
- 10 under this title;
- 11 (2) provide such information as the Secretary
- may request to assist the Secretary in assessing the
- program under this title; and
- 14 (3) describe and analyze the effect of assisted
- activities in addressing the purposes of this title.
- 16 (d) Access to Documents by Secretary.—The
- 17 Secretary shall have access for the purpose of audit and
- 18 examination to any books, documents, papers, and records
- 19 that are pertinent to assistance in connection with, and
- 20 the requirements of, this title.
- 21 (e) Access to Documents by Comptroller Gen-
- 22 ERAL.—The Comptroller General of the United States, or
- 23 any of the duly authorized representatives of the Comp-
- 24 troller General, shall have access for the purpose of audit
- 25 and examination to any books, documents, papers, and

1	records that are pertinent to assistance in connection with
2	and the requirements of, this title.
3	SEC. 409. DEFINITIONS.
4	For purposes of this title, the following definitions
5	shall apply:
6	(1) Jurisdiction.—The term "jurisdiction"
7	means—
8	(A) a unit of general local government (as
9	such term is defined in section 104 of the Cran-
10	ston-Gonzalez National Affordable Housing
11	Act) that has boundaries, for purposes of carry
12	ing out this title, that—
13	(i) wholly contain the area within
14	which a public housing agency is author-
15	ized to operate; and
16	(ii) do not contain any areas con-
17	tained within the boundaries of any other
18	participating jurisdiction; and
19	(B) a consortia of such units of genera
20	local government, organized for purposes of this
21	title.
22	(2) Participating Jurisdiction.—The term
23	"participating jurisdiction" means, with respect to a
24	period for which such approval is made, a jurisdic-
25	tion that has been approved under section 406(b)(3)

1	to receive assistance pursuant to this title for such			
	- -			
2	fiscal year.			
3	TITLE V—ACCOUNTABILITY AND			
4	OVERSIGHT OF PUBLIC HOUS-			
5	ING AGENCIES			
6	Subtitle A—Study of Alternative			
7	Methods for Evaluating Public			
8	Housing Agencies			
9	SEC. 501. IN GENERAL.			
10	The Secretary of Housing and Urban Development			
11	shall provide under section 505 for a study to be con-			
12	ducted to determine the effectiveness of various alternative			
13	methods of evaluating the performance of public housing			
14	agencies and other providers of federally assisted housing.			
15	SEC. 502. PURPOSES.			
16	The purposes of the study under this subtitle shall			
17	be—			
18	(1) to identify and examine various methods of			
19	evaluating and improving the performance of public			
20	housing agencies in administering public housing			
21	and tenant-based rental assistance programs and of			
22	other providers of federally assisted housing, which			
23	are alternatives to oversight by the Department of			
24	Housing and Urban Development; and			

1 (2) to identify specific monitoring and oversight 2 activities currently conducted by the Department of 3 Housing and Urban Development that are insufficient or ineffective in accurately and efficiently as-5 sessing the performance of public housing agencies 6 and other providers of federally assisted housing, 7 and to evaluate whether such activities should be 8 eliminated, modified, or transferred to other entities 9 (including government and private entities) to in-10 crease accuracy and effectiveness and improve mon-11 itoring.

### 12 SEC. 503. EVALUATION OF VARIOUS PERFORMANCE EVAL-

### 13 UATION SYSTEMS.

To carry out the purpose under section 502(1), the study under this subtitle shall identify, and analyze and assess the costs and benefits of, the following methods of regulating and evaluating the performance of public housing agencies and other providers of federally assisted housing:

(1) Current system.—The system pursuant to the United States Housing Act of 1937 (as in effect upon the enactment of this Act), including the methods and requirements under such system for reporting, auditing, reviewing, sanctioning, and monitoring of such agencies and housing providers and

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- the public housing management assessment program
  pursuant to subtitle C of this title (and section 6(j)
  of the United States Housing Act of 1937 (as in effect upon the enactment of this Act)).
  - (2) Accreditation models.—Various models that are based upon accreditation of such agencies and housing providers, subject to the following requirements:
    - (A) The study shall identify and analyze various models used in other industries and professions for accreditation and determine the extent of their applicability to the programs for public housing and federally assisted housing.
    - (B) If any accreditation models are determined to be applicable to the public and federally assisted housing programs, the study shall identify appropriate goals, objectives, and procedures for an accreditation program for such agencies housing providers.
    - (C) The study shall evaluate the effectiveness of establishing an independent accreditation and evaluation entity to assist, supplement, or replace the role of the Department of Housing and Urban Development in assessing and

1 monitoring the performance of such agencies 2 and housing providers.

- (D) The study shall identify the necessary and appropriate roles and responsibilities of various entities that would be involved in an accreditation program, including the Department of Housing and Urban Development, the Inspector General of the Department, an accreditation entity, independent auditors and examiners, local entities, and public housing agencies.
- (E) The study shall determine the costs involved in developing and maintaining such an independent accreditation program.
- (F) The study shall analyze the need for technical assistance to assist public housing agencies in improving performance and identify the most effective methods to provide such assistance.
- (3) Performance based models, including systems that establish performance goals or targets, assess the compliance with such goals or targets, and provide for incentives or sanctions based on performance relative to such goals or targets.

- 1 (4) Local review and monitoring models.—Various models providing for local, resident,
  3 and community review and monitoring of such agen4 cies and housing providers, including systems for re5 view and monitoring by local and State govern6 mental bodies and agencies.
  - (5) Private Models.—Various models using private contractors for review and monitoring of such agencies and housing providers.
- 10 (6) OTHER MODELS.—Various models of any 11 other systems that may be more effective and effi-12 cient in regulating and evaluating such agencies and 13 housing providers.

#### 14 SEC. 504. CONSULTATION.

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15 The entity that, pursuant to section 505, carries out the study under this subtitle shall, in carrying out the 16 17 study, consult with individuals and organization experienced in managing public housing, private real estate 18 managers, representatives from State and local govern-19 20 ments, residents of public housing, families and individ-21 uals receiving choice- or tenant-based assistance, the Secretary of Housing and Urban Development, the Inspector 23 General of the Department of Housing and Urban Development, and the Comptroller General of the United

States.

### 1 SEC. 505. CONTRACT TO CONDUCT STUDY.

- 2 (a) In General.—Subject to subsection (b), the Sec-
- 3 retary shall enter into a contract with a public or nonprofit
- 4 private entity to conduct the study under this subtitle,
- 5 using amounts made available pursuant to section 507.
- 6 (b) National Academy of Public Administra-
- 7 TION.—The Secretary shall request the National Academy
- 8 of Public Administration to enter into the contract under
- 9 paragraph (1) to conduct the study under this subtitle.
- 10 If such Academy declines to conduct the study, the Sec-
- 11 retary shall carry out such paragraph through other public
- 12 or nonprofit private entities.

#### 13 **SEC. 506. REPORT.**

- 14 (a) Interim Report.—The Secretary shall ensure
- 15 that not later than the expiration of the 6-month period
- 16 beginning on the date of the enactment of this Act, the
- 17 entity conducting the study under this subtitle submits to
- 18 the Congress an interim report describing the actions
- 19 taken to carry out the study, the actions to be taken to
- 20 complete the study, and any findings and recommenda-
- 21 tions available at the time.
- 22 (b) Final Report.—The Secretary shall ensure
- 23 that—
- (1) not later than the expiration of the 12-
- 25 month period beginning on the date of the enact-
- 26 ment of this Act, the study required under this sub-

- title is completed and a report describing the findings and recommendations as a result of the study
- 3 is submitted to the Congress; and
- 4 (2) before submitting the report under this sub-
- 5 section to the Congress, the report is submitted to
- 6 the Secretary and national organizations for public
- 7 housing agencies at such time to provide the Sec-
- 8 retary and such agencies an opportunity to review
- 9 the report and provide written comments on the re-
- port, which shall be included together with the re-
- port upon submission to the Congress under para-
- 12 graph (1).
- 13 **SEC. 507. FUNDING.**
- Of any amounts made available under title V of the
- 15 Housing and Urban Development Act of 1970 for policy
- 16 development and research for fiscal year 1998, \$500,000
- 17 shall be available to carry out this subtitle.
- 18 SEC. 508. EFFECTIVE DATE.
- This subtitle shall take effect on the date of the en-
- 20 actment of this Act.

# 21 Subtitle B—Housing Evaluation

- 22 and Accreditation Board
- 23 SEC. 521. ESTABLISHMENT.
- 24 (a) IN GENERAL.—There is established an independ-
- 25 ent agency in the executive branch of the Government to

- 1 be known as the Housing Foundation and Accreditation
- 2 Board (in this title referred to as the "Board").
- 3 (b) Requirement for Congressional Review of
- 4 STUDY.—Notwithstanding any other provision of this Act,
- 5 sections 523, 524, and 525 shall not take effect and the
- 6 Board shall not have any authority to take any action
- 7 under such sections (or otherwise) unless there is enacted
- 8 a law specifically providing for the repeal of this sub-
- 9 section. This subsection may not be construed to prevent
- 10 the appointment of the Board under section 522.
- 11 (c) Effective Date.—This section shall take effect
- 12 on the date of the enactment of this Act.
- 13 SEC. 522. MEMBERSHIP.
- 14 (a) IN GENERAL.—The Board shall be composed of
- 15 12 members appointed by the President not later than 180
- 16 days after the date of the final report regarding the study
- 17 required under subtitle A is submitted to the Congress
- 18 pursuant to section 506(b), as follows:
- 19 (1) 4 members shall be appointed from among
- 20 10 individuals recommended by the Secretary of
- 21 Housing and Urban Development.
- 22 (2) 4 members shall be appointed from among
- 23 10 individuals recommended by the Chairman and
- 24 Ranking Minority Member of the Committee on
- 25 Banking, Housing, and Urban Affairs of the Senate.

1	(3) 4 members appointed from among 10 indi-
2	viduals recommended by the Chairman and Ranking
3	Minority Member of the Committee on Banking and
4	Financial Services of the House of Representatives.
5	(b) QUALIFICATIONS.—
6	(1) REQUIRED REPRESENTATION.—The Board
7	shall at all times have the following members:
8	(A) 2 members who are residents of public
9	housing or dwelling units assisted under title
10	III of this Act or the provisions of section 8 of
11	the United States Housing Act of 1937 (as in
12	effect before the effective date of the repeal
13	under section 601(b) of this Act).
14	(B) At least 2, but not more than 4 mem-
15	bers who are executive directors of public hous-
16	ing agencies.
17	(C) 1 member who is a member of the In-
18	stitute of Real Estate Managers.
19	(D) 1 member who is the owner of a multi-
20	family housing project assisted under a pro-
21	gram administered by the Secretary of Housing
22	and Urban Development.
23	(2) Required experience.—The Board shall
24	at all times have as members individuals with the
25	following experience:

1	(A) At least 1 individual who has extensive
2	experience in the residential real estate finance
3	business.
4	(B) At least 1 individual who has extensive
5	experience in operating a nonprofit organization
6	that provides affordable housing.
7	(C) At least 1 individual who has extensive
8	experience in construction of multifamily hous-
9	ing.
10	(D) At least 1 individual who has extensive
11	experience in the management of a community
12	development corporation.
13	(E) At least 1 individual who has extensive
14	experience in auditing participants in govern-
15	ment programs.
16	A single member of the board with the appropriate
17	experience may satisfy the requirements of more
18	than 1 subparagraph of this paragraph. A single
19	member of the board with the appropriate qualifica-
20	tions and experience may satisfy the requirements of
21	a subparagraph of paragraph (1) and a subpara-
22	graph of this paragraph.
23	(c) Political Affiliation.—Not more than 6
24	members of the Board may be of the same political party.
25	(d) Terms.—

1	(1) IN GENERAL.—Each member of the Board
2	shall be appointed for a term of 4 years, except as
3	provided in paragraphs (2) and (3).
4	(2) Terms of initial appointees.—As des-
5	ignated by the President at the time of appointment,
6	of the members first appointed—
7	(A) 3 shall be appointed for terms of 1
8	year;
9	(B) 3 shall be appointed for terms of 2
10	years;
11	(C) 3 shall be appointed for terms of 3
12	years; and
13	(D) 3 shall be appointed for terms of 4
14	years.
15	(3) Vacancies.—Any member appointed to fill
16	a vacancy occurring before the expiration of the
17	term for which the member's predecessor was ap-
18	pointed shall be appointed only for the remainder of
19	that term. A member may serve after the expiration
20	of that member's term until a successor has taken
21	office. A vacancy in the Board shall be filled in the
22	manner in which the original appointment was
23	made.
24	(e) Chairperson.—The Board shall elect a chair-
25	person from among members of the Board.

- 1 (f) QUORUM.—A majority of the members of the
- 2 Board shall constitute a quorum for the transaction of
- 3 business.
- 4 (g) Voting.—Each member of the Board shall be en-
- 5 titled to 1 vote, which shall be equal to the vote of every
- 6 other member of the Board.
- 7 (h) Prohibition on Additional Pay.—Members of
- 8 the Board shall serve without compensation, but shall be
- 9 reimbursed for travel, subsistence, and other necessary ex-
- 10 penses incurred in the performance of their duties as
- 11 members of the Board.
- 12 SEC. 523. FUNCTIONS.
- The purpose of this subtitle is to establish the Board
- 14 as a nonpolitical entity to carry out, not later than the
- 15 expiration of the 12-month period beginning upon the ap-
- 16 pointment under section 522 of all of the initial members
- 17 of the Board (or such other date as may be provided by
- 18 law), the following functions:
- 19 (1) Establishment of Performance
- 20 BENCHMARKS.—The Board shall establish standards
- and guidelines for use by the Board in measuring
- 22 the performance and efficiency of public housing
- agencies and other owners and providers of federally
- assisted housing in carrying out operational and fi-
- 25 nancial functions. The standards and guidelines

shall be designed to replace the public housing management assessment program under section 6(j) of the United States Housing Act of 1937 (as in effect before the enactment of this Act) and improve the evaluation of the performance of housing providers relative to such program. In establishing such standards and guidelines, the Board shall consult with the Secretary, the Inspector General of the Department of Housing and Urban Development, and such other persons and entities as the Board considers appropriate.

(2) Establishment of accreditation procedure and accreditation.—The Board shall—

(A) establish a procedure for the Board to accredit public housing agencies to receive block grants under title II for the operation, maintenance, and production of public housing and amounts for housing assistance under title III, based on the performance of agencies, as measured by the performance benchmarks established under paragraph (1) and any audits and reviews of agencies; and

(B) commence the review and accreditation of public housing agencies under the procedures established under subparagraph (A).

- 1 In carrying out the functions under this section, the Board
- 2 shall take into consideration the findings and rec-
- 3 ommendations contained in the report issued under sec-
- 4 tion 506(b).

#### 5 **SEC. 524. POWERS.**

- 6 (a) Hearings.—The Board may, for the purpose of
- 7 carrying out this subtitle, hold such hearings and sit and
- 8 act at such times and places as the Board determines ap-
- 9 propriate.
- 10 (b) Rules and Regulations.—The Board may
- 11 adopt such rules and regulations as may be necessary to
- 12 establish its procedures and to govern the manner of its
- 13 operations, organization, and personnel.
- 14 (c) Assistance From Federal Agencies.—
- 15 (1) Information.—The Board may secure di-
- rectly from any department or agency of the Federal
- Government such information as the Board may re-
- quire for carrying out its functions, including public
- 19 housing agency plans submitted to the Secretary by
- 20 public housing agencies under title I. Upon request
- of the Board, any such department or agency shall
- 22 furnish such information.
- 23 (2) General Services administration.—
- 24 The Administrator of General Services shall provide

- to the Board, on a reimbursable basis, such adminis trative support services as the Board may request.
- 3 (3) Department of Housing and Urban De-VELOPMENT.—Upon the request of the chairperson 5 of the Board, the Secretary of Housing and Urban 6 Development shall, to the extent possible and subject 7 to the discretion of the Secretary, detail any of the 8 personnel of the Department of Housing and Urban 9 Development, on a nonreimbursable basis, to assist 10 the Board in carrying out its functions under this 11 subtitle.
- 12 (4) HUD INSPECTOR GENERAL.—The Inspector
  13 General of the Department of Housing and Urban
  14 Development shall serve the Board as a principal ad15 viser with respect to all aspects of audits of public
  16 housing agencies. The Inspector General may advise
  17 the Board with respect to other activities and func18 tions of the Board.
- 19 (d) Mails.—The Board may use the United States 20 mails in the same manner and under the same conditions 21 as other Federal agencies.
- 22 (e) Contracting.—The Board may, to such extent
  23 and in such amounts as are provided in appropriation
  24 Acts, enter into contracts with private firms, institutions,
  25 and individuals for the purpose of conducting evaluations

- 1 of public housing agencies, audits of public housing agen-
- 2 cies, and research and surveys necessary to enable the
- 3 Board to discharge its functions under this subtitle.
- 4 (f) Staff.—

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- 5 (1) EXECUTIVE DIRECTOR.—The Board shall
  6 appoint an executive director of the Board, who shall
  7 be compensated at a rate fixed by the Board, but
  8 which shall not exceed the rate established for level
  9 V of the Executive Schedule under title 5, United
  10 States Code.
  - (2) Other personnel.—In addition to the executive director, the Board may appoint and fix the compensation of such personnel as the Board considers necessary, in accordance with the provisions of title 5, United States Code, governing appointments to the competitive service, and the provisions of chapter 51 and subchapter III of chapter 53 of such title, relating to classification and General Schedule pay rates.
- 20 (g) Access to Documents.—The Board shall have 21 access for the purposes of carrying out its functions under 22 this subtitle to any books, documents, papers, and records 23 of a public housing agency to which the Secretary has ac-
- 24 cess under this Act.

#### SEC. 525. FEES.

- 2 (a) Accreditation Fees.—The Board may estab-
- 3 lish and charge reasonable fees for the accreditation of
- 4 public housing agencies as the Board considers necessary
- 5 to cover the costs of the operations of the Board relating
- 6 to its functions under section 523.
- 7 (b) Fund.—Any fees collected under this section
- 8 shall be deposited in an operations fund for the Board,
- 9 which is hereby established in the Treasury of the United
- 10 States. Amounts in such fund shall be available, to the
- 11 extent provided in appropriation Acts, for the expenses of
- 12 the Board in carrying out its functions under this subtitle.
- 13 **SEC. 526. GAO AUDIT.**
- The activities and transactions of the Board shall be
- 15 subject to audit by the Comptroller General of the United
- 16 States under such rules and regulations as may be pre-
- 17 scribed by the Comptroller General. The representatives
- 18 of the General Accounting Office shall have access for the
- 19 purpose of audit and examination to any books, docu-
- 20 ments, papers, and records of the Board that are nec-
- 21 essary to facilitate an audit.

# Subtitle C—Interim Applicability of

### 2 Public Housing Management As-

## 3 sessment Program

- 4 SEC. 531. INTERIM APPLICABILITY.
- 5 This subtitle shall be effective only during the period
- 6 that begins on the effective date of this Act and ends upon
- 7 the date of the effectiveness of the standards and proce-
- 8 dures required under section 523.

### 9 SEC. 532. MANAGEMENT ASSESSMENT INDICATORS.

- 10 (a) Establishment.—The Secretary shall develop
- 11 and publish in the Federal Register indicators to assess
- 12 the management performance of public housing agencies
- 13 and other entities managing public housing (including
- 14 resident management corporations, independent managers
- 15 pursuant to section 236, and management entities pursu-
- 16 ant to subtitle D). The indicators shall be established by
- 17 rule under section 553 of title 5, United States Code. Such
- 18 indicators shall enable the Secretary to evaluate the per-
- 19 formance of public housing agencies and such other man-
- 20 agers of public housing in all major areas of management
- 21 operations.
- 22 (b) Content.—The management assessment indica-
- 23 tors shall include the following indicators:
- 24 (1) The number and percentage of vacancies
- within an agency's or manager's inventory, including

- the progress that an agency or manager has made within the previous 3 years to reduce such vacancies.
  - (2) The amount and percentage of funds obligated to the public housing agency or manager from the capital fund or under section 14 of the United States Housing Act of 1937 (as in effect before the effective date of the repeal under section 601(b) of this Act), which remain unexpended after 3 years.
    - (3) The percentage of rents uncollected.
    - (4) The energy consumption (with appropriate adjustments to reflect different regions and unit sizes).
    - (5) The average period of time that an agency or manager requires to repair and turn-around vacant dwelling units.
    - (6) The proportion of maintenance work orders outstanding, including any progress that an agency or manager has made during the preceding 3 years to reduce the period of time required to complete maintenance work orders.
    - (7) The percentage of dwelling units that an agency or manager fails to inspect to ascertain maintenance or modernization needs within such period of time as the Secretary deems appropriate

- (with appropriate adjustments, if any, for large and
   small agencies or managers).
- 3 (8) The extent to which the rent policies of any 4 public housing agency establishing rental amounts in 5 accordance with section 225(b) comply with the re-6 quirement under section 225(c).
  - (9) Whether the agency is providing acceptable basic housing conditions, as determined by the Secretary.
  - (10) Whether the agency has conducted and regularly updated an assessment to identify any pest control problems in the public housing owned or operated by the agency and the extent to which the agency is effective in carrying out a strategy to eradicate or control such problems, which assessment and strategy shall be included in the local housing management plan for the agency under section 106.
- (11) Any other factors as the Secretary deemsappropriate.
- 21 (c) Considerations in Evaluation.—The Sec-22 retary shall—
- 23 (1) administer the system of evaluating public 24 housing agencies and managers flexibly to ensure

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- that agencies and managers are not penalized as result of circumstances beyond their control;
- 3 (2) reflect in the weights assigned to the var-4 ious management assessment indicators the dif-5 ferences in the difficulty of managing individual de-6 velopments that result from their physical condition 7 and their neighborhood environment; and
- 8 (3) determine a public housing agency's or 9 manager's status as "troubled with respect to mod-10 ernization" under section 533(b) based upon factors 11 solely related to its ability to carry out moderniza-12 tion activities.

(a) TROUBLED PHA'S.—The Secretary shall, under

### 13 SEC. 533. DESIGNATION OF PHA'S.

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15 the rulemaking procedures under section 553 of title 5, United States Code, establish procedures for designating 16 troubled public housing agencies and managers, which 17 procedures shall include identification of serious and sub-18 stantial failure to perform as measured by (1) the per-19 20 formance indicators specified under section 532 and such 21 other factors as the Secretary may deem to be appropriate; or (2) such other evaluation system as is determined by 23 the Secretary to assess the condition of the public housing agency or other entity managing public housing, which

system may be in addition to or in lieu of the performance

- 1 indicators established under section 532. Such procedures
- 2 shall provide that an agency that does not provide accept-
- 3 able basic housing conditions shall be designated a trou-
- 4 bled public housing agency.
- 5 (b) Agencies Troubled With Respect to Cap-
- 6 ITAL ACTIVITIES.—The Secretary shall designate, by rule
- 7 under section 553 of title 5, United States Code, agencies
- 8 and managers that are troubled with respect to capital ac-
- 9 tivities.
- 10 (c) Agencies at Risk of Becoming Troubled.—
- 11 The Secretary shall designate, by rule under section 553
- 12 of title 5, United States Code, agencies and managers that
- 13 are at risk of becoming troubled.
- 14 (d) Exemplary Agencies.—The Secretary may
- 15 also, in consultation with national organizations represent-
- 16 ing public housing agencies and managers and public offi-
- 17 cials (as the Secretary determines appropriate), identify
- 18 and commend public housing agencies and managers that
- 19 meet the performance standards established under section
- 20 532 in an exemplary manner.
- 21 (e) Appeal of Designation.—The Secretary shall
- 22 establish procedures for public housing agencies and man-
- 23 agers to appeal designation as a troubled agency or man-
- 24 ager (including designation as a troubled agency or man-
- 25 ager for purposes of capital activities), to petition for re-

- 1 moval of such designation, and to appeal any refusal to
- 2 remove such designation.

#### 3 SEC. 534. ON-SITE INSPECTION OF TROUBLED PHA'S.

- 4 (a) In General.—Upon designating a public hous-
- 5 ing agency or manager as troubled pursuant to section
- 6 533 and determining that an assessment under this sec-
- 7 tion will not duplicate any other review previously con-
- 8 ducted or required to be conducted of the agency or man-
- 9 ager, the Secretary shall provide for an on-site, independ-
- 10 ent assessment of the management of the agency or man-
- 11 ager.
- 12 (b) Content.—To the extent the Secretary deems
- 13 appropriate (taking into consideration an agency's or
- 14 manager's performance under the indicators specified
- 15 under section 532, the assessment team shall also consider
- 16 issues relating to the agency's or manager's resident popu-
- 17 lation and physical inventory, including the extent to
- 18 which—
- 19 (1) the public housing agency plan for the agen-
- 20 cy or manager adequately and appropriately address-
- 21 es the rehabilitation needs of the public housing in-
- ventory;
- 23 (2) residents of the agency or manager are in-
- volved in and informed of significant management
- decisions; and

- 1 (3) any developments in the agency's or man-2 ager's inventory are severely distressed (as such
- 3 term is defined under section 262.
- 4 (c) Independent Assessment Team.—An inde-
- 5 pendent assessment under this section shall be carried out
- 6 by a team of knowledgeable individuals selected by the
- 7 Secretary (referred to in this title as the "assessment
- 8 team") with expertise in public housing and real estate
- 9 management. In conducting an assessment, the assess-
- 10 ment team shall consult with the residents and with public
- 11 and private entities in the jurisdiction in which the public
- 12 housing is located. The assessment team shall provide to
- 13 the Secretary and the public housing agency or manager
- 14 a written report, which shall contain, at a minimum, rec-
- 15 ommendations for such management improvements as are
- 16 necessary to eliminate or substantially remedy existing de-
- 17 ficiencies.

#### 18 SEC. 535. ADMINISTRATION.

- 19 (a) PHA's.—The Secretary shall carry out this sub-
- 20 title with respect to public housing agencies substantially
- 21 in the same manner as the public housing management
- 22 assessment system under section 6(j) of the United States
- 23 Housing Act of 1937 (as in effect immediately before the
- 24 effective date of the repeal under section 601(b) of this
- 25 Act) was required to be carried out with respect to public

- 1 housing agencies. The Secretary may comply with the re-
- 2 quirements under this subtitle by using any regulations
- 3 issued to carry out such system and issuing any additional
- 4 regulations necessary to make such system comply with
- 5 the requirements under this subtitle.
- 6 (b) Other Managers.—The Secretary shall estab-
- 7 lish specific standards and procedures for carrying out this
- 8 subtitle with respect to managers of public housing that
- 9 are not public housing agencies. Such standards and pro-
- 10 cedures shall take in consideration special circumstances
- 11 relating to entities hired, directed, or appointed to manage
- 12 public housing.

### 13 Subtitle D—Accountability and

### 14 Oversight Standards and Proce-

### 15 dures

- 16 SEC. 541. AUDITS.
- 17 (a) By Secretary and Comptroller General.—
- 18 Each block grant contract under section 201 and each
- 19 contract for housing assistance amounts under section 302
- 20 shall provide that the Secretary, the Inspector General of
- 21 the Department of Housing and Urban Development, and
- 22 the Comptroller General of the United States, or any of
- 23 their duly authorized representatives, shall, for the pur-
- 24 pose of audit and examination, have access to any books,
- 25 documents, papers, and records of the public housing

1 agency (or other entity) entering into such contract that

2 are pertinent to this Act and to its operations with respect

3 to financial assistance under the this Act.

### (b) By PHA.—

- (1) Requirement.—Each public housing agency that owns or operates 250 or more public housing dwelling units and receives assistance under this Act shall have an audit made in accordance with chapter 75 of title 31, United States Code. The Secretary, the Inspector General of the Department of Housing and Urban Development, and the Comptroller General of the United States shall have access to all books, documents, papers, or other records that are pertinent to the activities carried out under this Act in order to make audit examinations, excerpts, and transcripts.
  - (2) WITHHOLDING OF AMOUNTS.—The Secretary may, in the sole discretion of the Secretary, arrange for, and pay the costs of, an audit required under paragraph (1). In such circumstances, the Secretary may withhold, from assistance otherwise payable to the agency under this Act, amounts sufficient to pay for the reasonable costs of conducting an acceptable audit, including, when appropriate, the reasonable costs of accounting services necessary to

1	place the agency's books and records in auditable			
2	condition.			
3	SEC. 542. PERFORMANCE AGREEMENTS FOR AUTHORITIES			
4	AT RISK OF BECOMING TROUBLED.			
5	(a) In General.—Upon designation of a public			
6	housing agency as at risk of becoming troubled under sec-			
7	tion 533(c), the Secretary shall seek to enter into an			
8	agreement with the agency providing for improvement of			
9	the elements of the agency that have been identified. An			
10	agreement under this section shall contain such terms and			
11	conditions as the Secretary determines are appropriate for			
12	addressing the elements identified, which may include an			
13	on-site, independent assessment of the management of the			
14	agency.			
15	(b) Powers of Secretary.—If the Secretary deter-			
16	mines that such action is necessary to prevent the public			
17	housing agency from becoming a troubled agency, the Sec-			
18	retary may—			
19	(1) solicit competitive proposals from other pub-			
20	lic housing agencies and private housing manage-			
21	ment agents (which may be selected by existing ten-			
22	ants through administrative procedures established			
23	by the Secretary), for any case in which such agents			
24	may be needed for managing all, or part, of the			
25	housing or functions administered by the agency; or			

1	(2) solicit competitive proposals from other pub-
2	lic housing agencies and private entities with experi-
3	ence in construction management, for any case in
4	which such authorities or firms may be needed to
5	oversee implementation of assistance made available
6	for capital improvement for public housing of the
7	agency.
8	SEC. 543. PERFORMANCE AGREEMENTS AND CDBG SANC-
9	TIONS FOR TROUBLED PHA'S.
10	(a) In General.—Upon designation of a public
11	housing agency as a troubled agency under section 533(a)
12	and after reviewing the report submitted pursuant to sec-
13	tion 534(c) and consulting with the assessment team for
14	the agency under section 534, the Secretary shall seek to
15	enter into an agreement with the agency providing for im-
16	proving the management performance of the agency.
17	(b) Contents.—An agreement under this section be-
18	tween the Secretary and a public housing agency shall set
19	forth—
20	(1) targets for improving performance, as meas-
21	ured by the guidelines and standards established
22	under section 532 and other requirements within a
23	specified period of time, which shall include targets
24	to be met upon the expiration of the 12-month pe-
25	riod beginning upon entering into the agreement;

1	(2) strategies for meeting such targets;
2	(3) sanctions for failure to implement such
3	strategies; and
4	(4) to the extent the Secretary deems appro-
5	priate, a plan for enhancing resident involvement in
6	the management of the public housing agency.
7	(c) Local Assistance in Implementation.—The
8	Secretary and the public housing agency shall, to the max-
9	imum extent practicable, seek the assistance of local public
10	and private entities in carrying out an agreement under
11	this section.
12	(d) Default Under Performance Agree-
13	MENT.—Upon the expiration of the 12-month period be-
14	ginning upon entering into an agreement under this sec-
15	tion with a public housing agency, the Secretary shall re-
16	view the performance of the agency in relation to the per-
17	formance targets and strategies under the agreement. If
18	the Secretary determines that the agency has failed to
19	comply with the performance targets established for such
20	period, the Secretary shall take the action authorized
21	under subsection (b)(2) or (b)(5) of section 545.
22	(e) CDBG SANCTION AGAINST LOCAL GOVERNMENT
23	CONTRIBUTING TO TROUBLED STATUS OF PHA.—If the
24	Secretary determines that the actions or inaction of any
25	unit of general local government within which any portion

1	of the jurisdiction of a public housing agency is located
2	has substantially contributed to the conditions resulting
3	in the agency being designated under section 533(a) as
4	a troubled agency, the Secretary may redirect or withhold,
5	from such unit of general local government any amounts
6	allocated for such unit under section 106 of the Housing
7	and Community Development Act of 1974.
8	SEC. 544. OPTION TO DEMAND CONVEYANCE OF TITLE TO
9	OR POSSESSION OF PUBLIC HOUSING.
10	(a) Authority for Conveyance.—A contract
11	under section 201 for block grants under title $\Pi$ (including
12	contracts which amend or supersede contracts previously
13	made (including contracts for contributions)) may provide
14	that upon the occurrence of a substantial default with re-
15	spect to the covenants or conditions to which the public
16	housing agency is subject (as such substantial default
17	shall be defined in such contract), the public housing agen-
18	cy shall be obligated, at the option of the Secretary, to—
19	(1) convey title in any case where, in the deter-
20	mination of the Secretary (which determination shall
21	be final and conclusive), such conveyance of title is
22	necessary to achieve the purposes of this Act; or
23	(2) deliver to the Secretary possession of the
24	development, as then constituted, to which such con-
25	tract relates

1	(b)	OBLIGATION	TO	RECONVEY.—A	\ny	block	: grant
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- 2 contract under title II containing the provisions author-
- 3 ized in subsection (a) shall also provide that the Secretary
- 4 shall be obligated to reconvey or redeliver possession of
- 5 the development, as constituted at the time of reconvey-
- 6 ance or redelivery, to such public housing agency or to
- 7 its successor (if such public housing agency or a successor
- 8 exists) upon such terms as shall be prescribed in such con-
- 9 tract, and as soon as practicable after—
- 10 (1) the Secretary is satisfied that all defaults
- 11 with respect to the development have been cured,
- and that the development will, in order to fulfill the
- purposes of this Act, thereafter be operated in ac-
- 14 cordance with the terms of such contract; or
- 15 (2) the termination of the obligation to make
- annual block grants to the agency, unless there are
- any obligations or covenants of the agency to the
- 18 Secretary which are then in default.
- 19 Any prior conveyances and reconveyances or deliveries and
- 20 redeliveries of possession shall not exhaust the right to re-
- 21 quire a conveyance or delivery of possession of the develop-
- 22 ment to the Secretary pursuant to subsection (a) upon the
- 23 subsequent occurrence of a substantial default.
- (c) Continued Grants for Repayment of Bonds
- 25 AND NOTES UNDER 1937 ACT.—If—

- (1) a contract for block grants under title II for an agency includes provisions that expressly state that the provisions are included pursuant to this subsection, and
  - (2) the portion of the block grant payable for debt service requirements pursuant to the contract has been pledged by the public housing agency as security for the payment of the principal and interest on any of its obligations, then—
    - (A) the Secretary shall (notwithstanding any other provisions of this Act), continue to make the block grant payments for the agency so long as any of such obligations remain outstanding; and
    - (B) the Secretary may covenant in such a contract that in any event such block grant amounts shall in each year be at least equal to an amount which, together with such income or other funds as are actually available from the development for the purpose at the time such block grant payments are made, will suffice for the payment of all installments of principal and interest on the obligations for which the amounts provided for in the contract shall have

1	been pledged as security that fall due within the
2	next succeeding 12 months.
3	In no case shall such block grant amounts be in excess
4	of the maximum sum specified in the contract involved,
5	nor for longer than the remainder of the maximum period
6	fixed by the contract.
7	SEC. 545. REMOVAL OF INEFFECTIVE PHA'S.
8	(a) Conditions of Removal.—The actions speci-
9	fied in subsection (b) may be taken only upon—
10	(1) the occurrence of events or conditions that
11	constitute a substantial default by a public housing
12	agency with respect to (A) the covenants or condi-
13	tions to which the public housing agency is subject,
14	or (B) an agreement entered into under section 543;
15	or
16	(2) submission to the Secretary of a petition by
17	the residents of the public housing owned or oper-
18	ated by a public housing agency that is designated
19	as troubled pursuant to section 533(a).
20	(b) Removal Actions.—Notwithstanding any other
21	provision of law or of any block grant contract under title
22	II or any grant agreement under title III, in accordance
23	with subsection (a), the Secretary may—
24	(1) solicit competitive proposals from other pub-
25	lic housing agencies and private housing manage-

- ment agents (which, in the discretion of the Secretary, may be selected by existing public housing residents through administrative procedures established by the Secretary) and, if appropriate, provide for such agents to manage all, or part, of the housing administered by the public housing agency or all or part of the other functions of the agency;
  - (2) take possession of the public housing agency, including any developments or functions of the agency under any section of this Act;
  - (3) solicit competitive proposals from other public housing agencies and private entities with experience in construction management and, if appropriate, provide for such authorities or firms to oversee implementation of assistance made available for capital improvements for public housing;
  - (4) require the agency to make other arrangements acceptable to the Secretary and in the best interests of the public housing residents and assisted families under title III for managing all, or part of, the public housing administered by the agency or the functions of the agency; or
  - (5) petition for the appointment of a receiver for the public housing agency to any district court of the United States or to any court of the State in

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- 1 which any portion of the jurisdiction of the public
- 2 housing agency is located, that is authorized to ap-
- 3 point a receiver for the purposes and having the
- 4 powers prescribed in this section.
- 5 (c) Emergency Assistance.—The Secretary may
- 6 make available to receivers and other entities selected or
- 7 appointed pursuant to this section such assistance as is
- 8 fair and reasonable to remedy the substantial deteriora-
- 9 tion of living conditions in individual public housing devel-
- 10 opments or other related emergencies that endanger the
- 11 health, safety and welfare of public housing residents or
- 12 assisted families under title III.
- 13 (d) Powers of Secretary.—If the Secretary takes
- 14 possession of an agency, or any developments or functions
- 15 of an agency, pursuant to subsection (b)(2), the Sec-
- 16 retary—
- 17 (1) may abrogate contracts that substantially
- impede correction of the substantial default or im-
- provement of the classification, but only after efforts
- to renegotiate such contracts have failed and the
- 21 Secretary has made a written determination regard-
- ing such abrogation, which shall be available to the
- public upon request, identify such contracts, and ex-
- plain the determination that such contracts may be
- abrogated;

- 1 (2) may demolish and dispose of assets of the 2 agency in accordance with section 261;
- 3 (3) where determined appropriate by the Sec-4 retary, may require the establishment of one or more 5 new public housing agencies;
  - (4) may consolidate the agency into other well-managed public housing agencies with the consent of such well-managed authorities;
  - (5) shall not be subject to any State or local laws relating to civil service requirements, employee rights, procurement, or financial or administrative controls that, in the determination of the Secretary, substantially impede correction of the substantial default or improvement of the classification, but only if the Secretary has made a written determination regarding such inapplicability, which shall be available to the public upon request, identify such inapplicable laws, and explain the determination that such laws impede such correction; and
  - (6) shall have such additional authority as a district court of the United States has the authority to confer under like circumstances upon a receiver to achieve the purposes of the receivership.
- 24 The Secretary may appoint, on a competitive or non-
- 25 competitive basis, an individual or entity as an administra-

- 1 tive receiver to assume the Secretary's responsibility under
- 2 this paragraph for the administration of a public housing
- 3 agency. The Secretary may delegate to the administrative
- 4 receiver any or all of the powers of the Secretary under
- 5 this subsection. Regardless of any delegation under this
- 6 subsection, an administrative receiver may not require the
- 7 establishment of one or more new public housing agencies
- 8 pursuant to paragraph (3) unless the Secretary first ap-
- 9 proves such establishment. For purposes of this sub-
- 10 section, the term "public housing agency" includes any de-
- 11 velopments or functions of a public housing agency under
- 12 any section of this title.

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# (e) Receivership.—

(1) Required appointment.—In any proceeding under subsection (b)(5), upon a determination that a substantial default has occurred, and without regard to the availability of alternative remedies, the court shall appoint a receiver to conduct the affairs of the public housing agency in a manner consistent with this Act and in accordance with such further terms and conditions as the court may provide. The receiver appointed may be another public housing agency, a private management corporation, the Secretary, or any other appropriate entity. The court shall have power to grant appropriate temporary or

1	preliminary relief pending final disposition of the pe-
2	tition by the Secretary.
3	(2) Powers of receiver.—If a receiver is ap-
4	pointed for a public housing agency pursuant to sub-
5	section (b)(5), in addition to the powers accorded by
6	the court appointing the receiver, the receiver—
7	(A) may abrogate contracts that substan-
8	tially impede correction of the substantial de-
9	fault or improvement of the classification, but
10	only after bona fide efforts to renegotiate such
11	contracts have failed and the receiver has made
12	a written determination regarding such abroga-
13	tion, which shall be available to the public upon
14	request, identify such contracts, and explain the
15	determination that such contracts may be abro-
16	gated;
17	(B) may demolish and dispose of assets of
18	the agency in accordance with section 261;
19	(C) where determined appropriate by the
20	Secretary, may require the establishment of one
21	or more new public housing agencies, to the ex-
22	tent permitted by State and local law; and
23	(D) except as provided in subparagraph
24	(C), shall not be subject to any State or local
25	laws relating to civil service requirements, em-

ployee rights, procurement, or financial or administrative controls that, in the determination of the receiver, substantially impede correction of the substantial default or improvement of the classification, but only if the receiver has made a written determination regarding such inapplicability, which shall be available to the public upon request, identify such inapplicable laws, and explain the determination that such laws impede such correction.

For purposes of this paragraph, the term "public housing agency" includes any developments or functions of a public housing agency under any section of this title.

- (3) TERMINATION.—The appointment of a receiver pursuant to this subsection may be terminated, upon the petition of any party, when the court determines that all defaults have been cured or the public housing agency will be able to make the same amount of progress in correcting the management of the housing as the receiver.
- 22 (f) LIABILITY.—If the Secretary takes possession of 23 an agency pursuant to subsection (b)(2) or a receiver is 24 appointed pursuant to subsection (b)(5) for a public hous-25 ing agency, the Secretary or the receiver shall be deemed

- 1 to be acting in the capacity of the public housing agency
- 2 (and not in the official capacity as Secretary or other offi-
- 3 cial) and any liability incurred shall be a liability of the
- 4 public housing agency.
- 5 (g) Effectiveness.—The provisions of this section
- 6 shall apply with respect to actions taken before, on, or
- 7 after the effective date of this Act and shall apply to any
- 8 receivers appointed for a public housing agency before the
- 9 effective date of this Act.

## 10 SEC. 546. MANDATORY TAKEOVER OF CHRONICALLY TROU-

- 11 BLED PHA'S.
- 12 (a) Removal of Agency.—Notwithstanding any
- 13 other provision of this Act, not later than the expiration
- 14 of the 180-day period beginning on the effective date of
- 15 this Act, the Secretary shall take one of the following ac-
- 16 tions with respect to each chronically troubled public hous-
- 17 ing agency:
- 18 (1) Contracting for management.—Solicit
- 19 competitive proposals for the management of the
- agency pursuant to section 545(b)(1) and replace
- 21 the management of the agency pursuant to selection
- of such a proposal.
- 23 (2) Takeover.—Take possession of the agency
- pursuant to section 545(b)(2) of such Act.

- 1 (3) PETITION FOR RECEIVER.—Petition for the 2 appointment of a receiver for the agency pursuant to 3 section 545(b)(5).
- 4 (b) Definition.—For purposes of this section, the
- 5 term "chronically troubled public housing agency" means
- 6 a public housing agency that, as of the effective date of
- 7 this Act, is designated under section 6(j)(2) of the United
- 8 States Housing Act of 1937 (as in effect immediately be-
- 9 fore the effective date of the repeal under section 601(b)
- 10 of this Act) as a troubled public housing agency and has
- 11 been so designated continuously for the 3-year period end-
- 12 ing upon the effective date of this Act; except that such
- 13 term does not include any agency that owns or operates
- 14 less than 1250 public housing dwelling units and that the
- 15 Secretary determines can, with a reasonable amount of ef-
- 16 fort, make such improvements or remedies as may be nec-
- 17 essary to remove its designation as troubled within 12
- 18 months.

## 19 SEC. 547. TREATMENT OF TROUBLED PHA'S.

- 20 (a) Effect of Troubled Status on CHAS.—The
- 21 comprehensive housing affordability strategy (or any con-
- 22 solidated plan incorporating such strategy) for the State
- 23 or unit of general local government in which any troubled
- 24 public housing agency is located shall not be considered
- 25 to comply with the requirements under section 105 of the

- 1 Cranston-Gonzalez National Affordable Housing Act un-
- 2 less such plan includes a description of the manner in
- 3 which the State or unit will assist such troubled agency
- 4 in improving its operations to remove such designation.
- 5 (b) Definition.—For purposes of this section, the
- 6 term "troubled public housing agency" means a public
- 7 housing agency that—
- 8 (1) upon the effective date of this Act, is des-
- 9 ignated under section 6(j)(2) of the United States
- Housing Act of 1937 (as in effect immediately be-
- 11 fore the effective date of the repeal under section
- 12 601(b) of this Act) as a troubled public housing
- agency; and
- 14 (2) is not a chronically troubled public housing
- agency, as such term is defined in section 546(b) of
- this Act.

#### 17 SEC. 548. MAINTENANCE OF RECORDS.

- Each public housing agency shall keep such records
- 19 as may be reasonably necessary to disclose the amount
- 20 and the disposition by the agency of the proceeds of assist-
- 21 ance received pursuant to this Act and to ensure compli-
- 22 ance with the requirements of this Act.

#### 23 SEC. 549. ANNUAL REPORTS REGARDING TROUBLED PHA'S.

- The Secretary shall submit a report to the Congress
- 25 annually, as a part of the report of the Secretary under

1	section 8 of the Department of Housing and Urban Devel-
2	opment Act, that—
3	(1) identifies the public housing agencies that
4	are designated under section 533 as troubled or at-
5	risk of becoming troubled and the reasons for such
6	designation; and
7	(2) describes any actions that have been taken
8	in accordance with sections 542, 543, 544, and 545.
9	SEC. 550. APPLICABILITY TO RESIDENT MANAGEMENT
10	CORPORATIONS.
11	The Secretary shall apply the provisions of this sub-
12	title to resident management corporations in the same
13	manner as applied to public housing agencies.
14	SEC. 551. ADVISORY COUNCIL FOR HOUSING AUTHORITY
15	OF NEW ORLEANS.
16	(a) Establishment.—The Secretary and the Hous-
17	ing Authority of New Orleans (in this section referred to
18	as the "Housing Authority") shall, pursuant to the coop-
19	erative endeavor agreement in effect between the Sec-
20	retary and the Housing Authority, establish an advisory
21	council for the Housing Authority of New Orleans (in this
22	section referred to as the "advisory council") that com-
23	plies with the requirements of this section.
24	(b) Membership.—

1	(1) In general.—The advisory council shall be
2	appointed by the Secretary, not later than 90 days
3	after the date of the enactment of this Act, and shall
4	be composed of the following members:
5	(A) The Inspector General of the Depart-
6	ment of Housing and Urban Development (or
7	the Inspector General's designee).
8	(B) Not more than 7 other members, who
9	shall be selected for appointment based on their
10	experience in successfully reforming troubled
11	public housing agencies or in providing afford-
12	able housing in coordination with State and
13	local governments, the private sector, affordable
14	housing residents, or local nonprofit organiza-
15	tions.
16	(2) Prohibition on additional pay.—Mem-
17	bers of the advisory council shall serve without com-
18	pensation, but shall be reimbursed for travel, sub-
19	sistence, and other necessary expenses incurred in
20	the performance of their duties as members of the
21	Board using amounts from the Headquarters Re-
22	serve fund pursuant to section 111(b)(4).
23	(c) Functions.—The advisory council shall—
24	(1) establish standards and guidelines for as-

sessing the performance of the Housing Authority in

- 1 carrying out operational, asset management, and fi-2 nancial functions for purposes of the reports and 3 finding under subsections (d) and (e), respectively;
- (2) provide advice, expertise, and recommenda-5 tions to the Housing Authority regarding the man-6 agement, operation, repair, redevelopment, revital-7 ization, demolition, and disposition of public housing 8 developments of the Housing Authority;
  - (3) report to the Congress under subsection (d) regarding any progress of the Housing Authority in improving the performance of its functions; and
- 12 (4) make a final finding to the Congress under 13 subsection (e) regarding the future of the Housing 14 Authority.
- 15 (d) Quarterly Reports.—The advisory council shall report to the Congress and the Secretary not less 16 than every 3 months regarding the performance of the 17 Housing Authority and any progress of the authority in 18 improving its performance and carrying out its functions.
- 20 (e) Final Finding.—Upon the expiration of the 18-21 month period that begins upon the appointment under 22 subsection (b)(1) of all members of the advisory council, 23 the council shall make and submit to the Congress and the Secretary a finding of whether the Housing Authority
- has substantially improved its performance, the perform-

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- 1 ance of its functions, and the overall condition of the Au-
- 2 thority such that the Authority should be allowed to con-
- 3 tinue to operate as the manager of the public housing of
- 4 the Authority. In making the finding under this sub-
- 5 section, the advisory council shall consider whether the
- 6 Housing Authority has made sufficient progress in the
- 7 demolition and revitalization of the Desire Homes develop-
- 8 ment, the revitalization of the St. Thomas Homes develop-
- 9 ment, the appropriate allocation of operating subsidy
- 10 amounts, and the appropriate expending of modernization
- 11 amounts.
- 12 (f) Receivership.—If the advisory council finds
- 13 under subsection (e) that the Housing Authority has not
- 14 substantially improved its performance such that the Au-
- 15 thority should be allowed to continue to operate as the
- 16 manager of the public housing of the Authority, the Sec-
- 17 retary shall (notwithstanding section 545(a)) petition
- 18 under section 545(b) for the appointment of a receiver for
- 19 the Housing Authority, which receivership shall be subject
- 20 to the provisions of section 545.
- 21 (g) Exemption.—The provisions of section 546 shall
- 22 not apply to the Housing Authority.

1	TITLE VI—REPEALS AND
2	RELATED AMENDMENTS
3	Subtitle A—Repeals, Effective Date,
4	and Savings Provisions
5	SEC. 601. EFFECTIVE DATE AND REPEAL OF UNITED
6	STATES HOUSING ACT OF 1937.
7	(a) Effective Date.—
8	(1) In general.—This Act and the amend-
9	ments made by this Act shall take effect upon the
10	expiration of the 6-month period beginning on the
11	date of the enactment of this Act, except as other-
12	wise provided in this section.
13	(2) Exception.—If the Secretary determines
14	that action under this paragraph is necessary for
15	program administration or to avoid hardship, the
16	Secretary may, by notice in accordance with sub-
17	section (d), delay the effective date of any provision
18	of this Act until a date not later than October 1,
19	1998.
20	(3) Specific effective dates.—Any provi-
21	sion of this Act that specifically provides for the ef-
22	fective date of such provision shall take effect in ac-
23	cordance with the terms of the provision.
24	(b) Repeal of United States Housing Act of
25	1937.—Effective upon the effective date under subsection

1	(a)(1), the United States Housing Act of 1937 (42 U.S.C.
2	1437 et seq.) is repealed, subject to the conditions under
3	subsection (c). Subsection (a)(2) shall not apply to this
4	subsection.
5	(c) Savings Provisions.—
6	(1) Obligations under 1937 act.—Any obli-
7	gation of the Secretary made under authority of the
8	United States Housing Act of 1937 shall continue to
9	be governed by the provisions of such Act, except
10	that—
11	(A) notwithstanding the repeal of such
12	Act, the Secretary may make a new obligation
13	under such Act upon finding that such obliga-
14	tion is required—
15	(i) to protect the financial interests of
16	the United States or the Department of
17	Housing and Urban Development; or
18	(ii) for the amendment, extension, or
19	renewal of existing obligations; and
20	(B) notwithstanding the repeal of such
21	Act, the Secretary may, in accordance with sub-
22	section (d), issue regulations and other guid-
23	ance and directives as if such Act were in effect
24	if the Secretary finds that such action is nec-

1	essary to facilitate the administration of obliga-
2	tions under such Act.

- (2) Transition of funding.—Amounts appropriated under the United States Housing Act of 1937 shall, upon repeal of such Act, remain available for obligation under such Act in accordance with the terms under which amounts were made available.
- 9 (3) Cross references.—The provisions of 10 the United States Housing Act of 1937 shall remain 11 in effect for purposes of the validity of any reference 12 to a provision of such Act in any statute (other than 13 such Act) until such reference is modified by law or 14 repealed.
- 15 (d) Publication and Effective Date of No-16 tices of Delay.—
- 17 (1) SUBMISSION TO CONGRESS.—The Secretary 18 shall submit to the Committee on Banking and Fi-19 nancial Services of the House of Representatives and 20 the Committee on Banking, Housing, and Urban Af-21 fairs of the Senate a copy of any proposed notice 22 under subsection (a)(2) or any proposed regulation, 23 guidance, or directive under subsection (c)(1)(B).
- 24 (2) OPPORTUNITY TO REVIEW.—Such a regula-25 tion, notice, guidance, or directive may not be pub-

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- lished for comment or for final effectiveness before or during the 15-calendar day period beginning on the day after the date on which such regulation, notice, guidance, or directive was submitted to the
- (3) EFFECTIVE DATE.—No regulation, notice,
  guideline, or directive may become effective until
  after the expiration of the 30-calendar day period
  beginning on the day after the day on which such
- rule or regulation is published as final.

Congress.

- 11 (4) WAIVER.—The provisions of paragraphs (2) 12 and (3) may be waived upon the written request of 13 the Secretary, if agreed to by the Chairmen and
- Ranking Minority Members of both Committees.
- 15 (e) Modifications.—Notwithstanding any provision
- 16 of this Act or any annual contributions contract or other
- 17 agreement entered into by the Secretary and a public
- 18 housing agency pursuant to the provisions of the United
- 19 States Housing Act of 1937 (as in effect before the effec-
- 20 tive date of the repeal under section 601(b) of this Act),
- 21 the Secretary and the agency may by mutual consent
- 22 amend, supersede, or modify any such agreement as ap-
- 23 propriate to provide for assistance under this Act, except
- 24 that the Secretary and the agency may not consent to any
- 25 such amendment, supersession, or modification that sub-

- 1 stantially alters any outstanding obligations requiring con-
- 2 tinued maintenance of the low-income character of any
- 3 public housing development and any such amendment,
- 4 supersession, or modification shall not be given effect.
- 5 (f) Section 8 Project-Based Assistance.—
- 6 (1) IN GENERAL.—The provisions of the United
  7 States Housing Act of 1937 (42 U.S.C. 1437 et
  8 seq.) shall remain in effect after the effectiveness of
  9 the repeal under subsection (b) with respect to all
  10 section 8 project-based assistance, pursuant to exist11 ing and future contracts, except as otherwise pro12 vided by this section.
  - (2) Tenant selection preferences.—An owner of housing assisted with section 8 project-based assistance shall give preference, in the selection of tenants for units of such projects that become available, according to any system of local preferences established pursuant to section 223 by the public housing agency having jurisdiction for the area in which such projects are located.
  - (3) 1-YEAR NOTIFICATION.—Paragraphs (9) and (10) of section 8(c) of the United States Housing Act of 1937 (42 U.S.C. 1437f(c)) shall not be applicable to section 8 project-based assistance.

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- 1 (4) Lease Terms.—Leases for dwelling units 2 assisted with section 8 project-based assistance shall 3 comply with the provisions of paragraphs (1) and 4 (3) of section 324 of this Act and shall not be sub-5 ject to the provisions of 8(d)(1)(B) of the United 6 States Housing Act of 1937.
  - (5) TERMINATION OF TENANCY.—Any termination of tenancy of a resident of a dwelling unit assisted with section 8 project-based assistance shall comply with the provisions of section 324(2) and section 325 of this Act and shall not be subject to the provisions of section 8(d)(1)(B) of the United States Housing Act of 1937.
  - (6) Treatment of common areas.—The Secretary may not provide any assistance amounts pursuant to an existing contract for section 8 project-based assistance for a housing project and may not enter into a new or renewal contract for such assistance for a project unless the owner of the project provides consent, to such local law enforcement agencies as the Secretary determines appropriate, for law enforcement officers of such agencies to enter common areas of the project at any time and without advance notice upon a determination of

1	probable cause by such officers that criminal activity
2	is taking place in such areas.
3	(7) Definition.—For purposes of this sub-
4	section, the term "section 8 project-based assist-
5	ance" means assistance under any of the following
6	programs:
7	(A) The new construction or substantial
8	rehabilitation program under section 8(b)(2) of
9	the United States Housing Act of 1937 (as in
10	effect before October 1, 1983).
11	(B) The property disposition program
12	under section 8(b) of the United States Hous-
13	ing Act of 1937 (as in effect before the effective
14	date of the repeal under section 601(b) of this
15	Act).
16	(C) The loan management set-aside pro-
17	gram under subsections (b) and (v) of section
18	8 of such Act.
19	(D) The project-based certificate program
20	under section $8(d)(2)$ of such Act.
21	(E) The moderate rehabilitation program
22	under section 8(e)(2) of the United States
23	Housing Act of 1937 (as in effect before Octo-
24	ber 1, 1991).

1	(F) The low-income housing preservation
2	program under Low-Income Housing Preserva-
3	tion and Resident Homeownership Act of 1990
4	or the provisions of the Emergency Low Income
5	Housing Preservation Act of 1987 (as in effect
6	before November 28, 1990).
7	(G) Section 8 of the United States Hous-
8	ing Act of 1937 (as in effect before the effective
9	date of the repeal under section 601(b) of this
10	Act), following conversion from assistance
11	under section 101 of the Housing and Urban
12	Development Act of 1965 or section 236(f)(2)
13	of the National Housing Act.
14	(g) Effective Date.—This section shall take effect
15	on the date of the enactment of this Act.
16	SEC. 602. OTHER REPEALS.
17	(a) In General.—The following provisions of law
18	are hereby repealed:
19	(1) Assisted Housing allocation.—Section
20	213 of the Housing and Community Development
21	Act of 1974 (42 U.S.C. 1439).
22	(2) Public Housing Rent Waivers for Po-
23	LICE.—Section 519 of the Cranston-Gonzalez Na-
24	tional Affordable Housing Act (42 U.S.C. 1437a-1).

(3) Treatment of certificate and vouch-
ER HOLDERS.—Subsection (c) of section 183 of the
Housing and Community Development Act of 1987
(42 U.S.C. 1437f note).
(4) Excessive rent burden data.—Sub-
section (b) of section 550 of the Cranston-Gonzalez
National Affordable Housing Act (42 U.S.C. 1437f
note).
(5) Moving to opportunity for fair hous-
ING.—Section 152 of the Housing and Community
Development Act of 1992 (42 U.S.C. 1437f note).
(6) Report regarding fair housing objec-
TIVES.—Section 153 of the Housing and Community
Development Act of 1992 (42 U.S.C. 1437f note).
(7) Special projects for elderly or
HANDICAPPED FAMILIES.—Section 209 of the Hous-
ing and Community Development Act of 1974 (42
U.S.C. 1438).
(8) Access to Pha Books.—Section 816 of
the Housing Act of 1954 (42 U.S.C. 1435).
(9) Miscellaneous provisions.—Subsections
(b)(1) and (d) of section 326 of the Housing and
Community Development Amendments of 1981

note).

1	(10) Payment for development man-
2	AGERS.—Section 329A of the Housing and Commu-
3	nity Development Amendments of 1981 (42 U.S.C.
4	1437j-1).
5	(11) Procurement of insurance by
6	PHA'S.—In the item relating to "ADMINISTRATIVE
7	PROVISIONS" under the heading "MANAGEMENT
8	AND ADMINISTRATION" in title II of the Depart-
9	ments of Veterans Affairs and Housing and Urban
10	Development, and Independent Agencies Appropria-
11	tions Act, 1991, the penultimate undesignated para-
12	graph of such item (Public Law 101–507; 104 Stat.
13	1369).
14	(12) Public housing childhood develop-
15	MENT.—Section 222 of the Housing and Urban-
16	Rural Recovery Act of 1983 (12 U.S.C. 1701z-6
17	note).
18	(13) Indian housing childhood develop-
19	MENT.—Section 518 of the Cranston-Gonzalez Na-
20	tional Affordable Housing Act (12 U.S.C. 1701z-6
21	note).
22	(14) Public Housing Comprehensive Tran-
23	SITION DEMONSTRATION.—Section 126 of the Hous-
24	ing and Community Development Act of 1987 (42

U.S.C. 1437f note).

1	(15) Public Housing one-stop perinatal
2	SERVICES DEMONSTRATION.—Section 521 of the
3	Cranston-Gonzalez National Affordable Housing Act
4	(42 U.S.C. 1437t note).
5	(16) Public Housing Mincs Demonstra-
6	TION.—Section 522 of the Cranston-Gonzalez Na-
7	tional Affordable Housing Act (42 U.S.C. 1437f
8	note).
9	(17) Public Housing Energy Efficiency
10	DEMONSTRATION.—Section 523 of the Cranston-
11	Gonzalez National Affordable Housing Act (42
12	U.S.C. 1437g note).
13	(18) Omaha Homeownership Demonstra-
14	TION.—Section 132 of the Housing and Community
15	Development Act of 1992 (Public Law 102–550;
16	106 Stat. 3712).
17	(19) Public and assisted housing youth
18	SPORTS PROGRAMS.—Section 520 of the Cranston-
19	Gonzalez National Affordable Housing Act (42
20	U.S.C. 11903a).
21	(20) Frost-Leland Provisions.—Section 415
22	of the Department of Housing and Urban Develop-
23	ment—Independent Agencies Appropriations Act,
24	1988 (Public Law 100–202; 101 Stat. 1329–213);
25	except that, notwithstanding any other provision of

1	law, beginning on the date of enactment of this Act,
2	the public housing projects described in section 415
3	of such appropriations Act (as such section existed
4	immediately before the date of enactment of this
5	Act) shall be eligible for demolition—
6	(A) under section 14 of the United States
7	Housing Act of 1937 (as such section existed
8	upon the enactment of this Act); and
9	(B) under section 9 of the United States
10	Housing Act of 1937.
11	(21) Multifamily financing.—The penul-
12	timate sentence of section 302(b)(2) of the National
13	Housing Act (12 U.S.C. 1717(b)(2)) and the penul-
14	timate sentence of section 305(a)(2) of the Emer-
15	gency Home Finance Act of 1970 (12 U.S.C.
16	1454(a)(2)).
17	(22) Conflicts of interest.—Subsection (c)
18	of section 326 of the Housing and Community De-
19	velopment Amendments of 1981 (42 U.S.C. 1437f
20	note).
21	(23) Conversion of Public Housing.—Sec-
22	tion 202 of the Departments of Veterans Affairs and
23	Housing and Urban Development, and Independent
24	Agencies Appropriations Act, 1996 (42 U.S.C. 1437)
25	note) (enacted as section 101(e) of the Omnibus

1	Consolidated Rescissions and Appropriations Act of
2	1996 (Public Law 104–134; 110 Stat. 1321–279)).
3	(b) SAVINGS PROVISION.—Except to the extent oth-
4	erwise provided in this Act—
5	(1) the repeals made by subsection (a) shall not
6	affect any legally binding obligations entered into be-
7	fore the effective date of this Act; and
8	(2) any funds or activities subject to a provision
9	of law repealed by subsection (a) shall continue to
10	be governed by the provision as in effect immediately
11	before such repeal.
12	Subtitle B—Other Provisions Relat-
13	ing to Public Housing and Rent-
14	al Assistance Programs
15	SEC. 621. ALLOCATION OF ELDERLY HOUSING AMOUNTS.
16	Section 202(l) of the Housing Act of 1959 (12 U.S.C.
17	1701q(l)) is amended by adding at the end the following
18	new paragraph:
19	"(4) Consideration in allocating assist-
20	ANCE.—Assistance under this section shall be allo-
21	cated in a manner that ensures that the awards of
22	the assistance are made for projects of sufficient size
23	to accommodate facilities for supportive services ap-
	to the common the restriction for support the services the

#### 1 SEC. 622. PET OWNERSHIP.

- 2 Section 227 of the Housing and Urban-Rural Recov-
- 3 ery Act of 1983 (12 U.S.C. 1701r-1) is amended to read
- 4 as follows:
- 5 "SEC. 227. PET OWNERSHIP IN FEDERALLY ASSISTED RENT-
- 6 AL HOUSING.
- 7 "(a) Right of Ownership.—A resident of a dwell-
- 8 ing unit in federally assisted rental housing may own com-
- 9 mon household pets or have common household pets
- 10 present in the dwelling unit of such resident, subject to
- 11 the reasonable requirements of the owner of the federally
- 12 assisted rental housing and providing that the resident
- 13 maintains the animals responsibly and in compliance with
- 14 applicable local and State public health, animal control,
- 15 and anticruelty laws. Such reasonable requirements may
- 16 include requiring payment of a nominal fee and pet deposit
- 17 by residents owning or having pets present, to cover the
- 18 operating costs to the project relating to the presence of
- 19 pets and to establish an escrow account for additional such
- 20 costs not otherwise covered, respectively. Notwithstanding
- 21 section 225(d) of the Housing Opportunity and Respon-
- 22 sibility Act of 1997, a public housing agency may not
- 23 grant any exemption under such section from payment,
- 24 in whole or in part, of any fee or deposit required pursuant
- 25 to the preceding sentence.

1	"(b) Prohibition Against Discrimination.—No
2	owner of federally assisted rental housing may restrict or
3	discriminate against any person in connection with admis-
4	sion to, or continued occupancy of, such housing by reason
5	of the ownership of common household pets by, or the
6	presence of such pets in the dwelling unit of, such person.
7	"(c) Definitions.—For purposes of this section, the
8	following definitions shall apply:
9	"(1) Federally assisted rental hous-
10	ING.—The term 'federally assisted rental housing'
11	means any multifamily rental housing project that
12	is—
13	"(A) public housing (as such term is de-
14	fined in section 103 of the Housing Oppor-
15	tunity and Responsibility Act of 1997);
16	"(B) assisted with project-based assistance
17	pursuant to section 601(f) of the Housing Op-
18	portunity and Responsibility Act of 1997 or
19	under section 8 of the United States Housing
20	Act of 1937 (as in effect before the effective
21	date of the repeal under section 601(b) of the
22	Housing Opportunity and Responsibility Act of
23	1997);
24	"(C) assisted under section 202 of the
25	Housing Act of 1959 (as amended by section

1	801 of the Cranston-Gonzalez National Afford-
2	able Housing Act);
3	"(D) assisted under section 202 of the
4	Housing Act of 1959 (as in effect before the en-
5	actment of the Cranston-Gonzalez National Af-
6	fordable Housing Act);
7	"(E) assisted under title V of the Housing
8	Act of 1949; or
9	"(F) insured, assisted, or held by the Sec-
10	retary or a State or State agency under section
11	236 of the National Housing Act.
12	"(2) OWNER.—The term 'owner' means, with
13	respect to federally assisted rental housing, the en-
14	tity or private person, including a cooperative or
15	public housing agency, that has the legal right to
16	lease or sublease dwelling units in such housing (in-
17	cluding a manager of such housing having such
18	right).
19	"(d) Regulations.—This section shall take effect
20	upon the date of the effectiveness of regulations issued by
21	the Secretary to carry out this section. Such regulations
22	shall be issued not later than the expiration of the 1-year
23	period beginning on the date of the enactment of the
24	Housing Opportunity and Responsibility Act of 1997 and
25	after notice and opportunity for public comment in accord-

1	ance with the procedure under section 553 of title 5, Unit-
2	ed States Code, applicable to substantive rules (notwith-
3	standing subsections (a)(2), (b)(B), and (d)(3) of such
4	section).".
5	SEC. 623. REVIEW OF DRUG ELIMINATION PROGRAM CON-
6	TRACTS.
7	(a) REQUIREMENT.—The Secretary of Housing and
8	Urban Development shall investigate all security contracts
9	awarded by grantees under the Public and Assisted Hous-
10	ing Drug Elimination Act of 1990 (42 U.S.C. 11901 et
11	seq.) that are public housing agencies that own or operate
12	more than 4,500 public housing dwelling units—
13	(1) to determine whether the contractors under
14	such contracts have complied with all laws and regu-
15	lations regarding prohibition of discrimination in
16	hiring practices;
17	(2) to determine whether such contracts were
18	awarded in accordance with the applicable laws and
19	regulations regarding the award of such contracts;
20	(3) to determine how many such contracts were
21	awarded under emergency contracting procedures;
22	(4) to evaluate the effectiveness of the con-
23	tracts; and
24	(5) to provide a full accounting of all expenses
25	under the contracts.

- 1 (b) Report.—Not later than 180 days after the date
- 2 of the enactment of this Act, the Secretary shall complete
- 3 the investigation required under subsection (a) and submit
- 4 a report to the Congress regarding the findings under the
- 5 investigation. With respect to each such contract, the re-
- 6 port shall (1) state whether the contract was made and
- 7 is operating, or was not made or is not operating, in full
- 8 compliance with applicable laws and regulations, and (2)
- 9 for each contract that the Secretary determines is in such
- 10 compliance issue a personal certification of such compli-
- 11 ance by the Secretary of Housing and Urban Develop-
- 12 ment.
- 13 (c) Actions.—For each contract that is described in
- 14 the report under subsection (b) as not made or not operat-
- 15 ing in full compliance with applicable laws and regulations,
- 16 the Secretary of Housing and Urban Development shall
- 17 promptly take any actions available under law or regula-
- 18 tion that are necessary—
- 19 (1) to bring such contract into compliance; or
- 20 (2) to terminate the contract.
- 21 (d) Effective Date.—This section shall take effect
- 22 on the date of the enactment of this Act.

1	SEC. 624. AMENDMENTS TO PUBLIC AND ASSISTED HOUS-
2	ING DRUG ELIMINATION ACT OF 1990.
3	(a) Short Title, Purposes, and Authority to
4	Make Grants.—Chapter 2 of subtitle C of title V of the
5	Anti-Drug Abuse Act of 1988 (42 U.S.C. 11901 et seq.)
6	is amended by striking the chapter heading and all that
7	follows through section 5123 and inserting the following
8	"CHAPTER 2—COMMUNITY
9	PARTNERSHIPS AGAINST CRIME
10	"SEC. 5121. SHORT TITLE.
11	"This chapter may be cited as the 'Community Part-
12	nerships Against Crime Act of 1997'.
13	"SEC. 5122. PURPOSES.
14	"The purposes of this chapter are to—
15	"(1) improve the quality of life for the vast ma-
16	jority of law-abiding public housing residents by re-
17	ducing the levels of fear, violence, and crime in their
18	communities;
19	"(2) broaden the scope of the Public and As-
20	sisted Housing Drug Elimination Act of 1990 to
21	apply to all types of crime, and not simply crime
22	that is drug-related; and
23	"(3) reduce crime and disorder in and around
24	public housing through the expansion of community-
25	oriented policing activities and problem solving.

# 1 "SEC. 5123. AUTHORITY TO MAKE GRANTS.

2	"The Secretary of Housing and Urban Development
3	may make grants in accordance with the provisions of this
4	chapter for use in eliminating crime in and around public
5	housing and other federally assisted low-income housing
6	projects to (1) public housing agencies, and (2) private,
7	for-profit and nonprofit owners of federally assisted low-
8	income housing.".
9	(b) Eligible Activities.—
10	(1) In general.—Section 5124(a) of the Anti-
11	Drug Abuse Act of 1988 (42 U.S.C. 11903(a)) is
12	amended—
13	(A) in the matter preceding paragraph (1),
14	by inserting "and around" after "used in";
15	(B) in paragraph (3), by inserting before
16	the semicolon the following: ", including fenc-
17	ing, lighting, locking, and surveillance systems";
18	(C) in paragraph (4), by striking subpara-
19	graph (A) and inserting the following new sub-
20	paragraph:
21	"(A) to investigate crime; and";
22	(D) in paragraph (6)—
23	(i) by striking "in and around public
24	or other federally assisted low-income
25	housing projects"; and

1	(ii) by striking "and" after the semi-
2	colon; and
3	(E) by striking paragraph (7) and insert-
4	ing the following new paragraphs:
5	"(7) providing funding to nonprofit public hous-
6	ing resident management corporations and resident
7	councils to develop security and crime prevention
8	programs involving site residents;
9	"(8) the employment or utilization of one or
10	more individuals, including law enforcement officers,
11	made available by contract or other cooperative ar-
12	rangement with State or local law enforcement agen-
13	cies, to engage in community- and problem-oriented
14	policing involving interaction with members of the
15	community in proactive crime control and prevention
16	activities;
17	"(9) programs and activities for or involving
18	youth, including training, education, recreation and
19	sports, career planning, and entrepreneurship and
20	employment activities and after school and cultural
21	programs; and
22	"(10) service programs for residents that ad-
23	dress the contributing factors of crime, including
24	programs for job training, education, drug and alco-

1	hol treatment, and other appropriate social serv-
2	ices.''.
3	(2) OTHER PHA-OWNED HOUSING.—Section
4	5124(b) of the Anti-Drug Abuse Act of 1988 (42
5	U.S.C. 11903(b)) is amended—
6	(A) in the matter preceding paragraph
7	(1)—
8	(i) by striking "drug-related crime in"
9	and inserting "crime in and around"; and
10	(ii) by striking "paragraphs (1)
11	through (7)" and inserting "paragraphs
12	(1) through (10)"; and
13	(B) in paragraph (2), by striking "drug-re-
14	lated" and inserting "criminal".
15	(c) Grant Procedures.—Section 5125 of the Anti-
16	Drug Abuse Act of 1988 (42 U.S.C. 11904) is amended
17	to read as follows:
18	"SEC. 5125. GRANT PROCEDURES.
19	"(a) PHA's With 250 or More Units.—
20	"(1) Grants.—In each fiscal year, the Sec-
21	retary shall make a grant under this chapter from
22	any amounts available under section 5131(b)(1) for
23	the fiscal year to each of the following public hous-
24	ing agencies:

1	"(A) New Applicants.—Each public
2	housing agency that owns or operates 250 or
3	more public housing dwelling units and has—
4	"(i) submitted an application to the
5	Secretary for a grant for such fiscal year,
6	which includes a 5-year crime deterrence
7	and reduction plan under paragraph (2);
8	and
9	"(ii) had such application and plan
10	approved by the Secretary.
11	"(B) Renewals.—Each public housing
12	agency that owns or operates 250 or more pub-
13	lic housing dwelling units and for which—
14	"(i) a grant was made under this
15	chapter for the preceding Federal fiscal
16	year;
17	"(ii) the term of the 5-year crime de-
18	terrence and reduction plan applicable to
19	such grant includes the fiscal year for
20	which the grant under this subsection is to
21	be made; and
22	"(iii) the Secretary has determined,
23	pursuant to a performance review under
24	paragraph (4), that during the preceding
25	fiscal year the agency has substantially ful-

filled the requirements under subparagraphs (A) and (B) of paragraph (4).

> Notwithstanding subparagraphs (A) and (B), the Secretary may make a grant under this chapter to a public housing agency that owns or operates 250 or more public housing dwelling units only if the agency includes in the application for the grant information that demonstrates, to the satisfaction of the Secretary, that the agency has a need for the grant amounts based on generally recognized crime statistics showing that (I) the crime rate for the public housing developments of the agency (or the immediate neighborhoods in which such developments are located) is higher than the crime rate for the jurisdiction in which the agency operates, (II) the crime rate for the developments (or such neighborhoods) is increasing over a period of sufficient duration to indicate a general trend, or (III) the operation of the program under this chapter substantially contributes to the reduction of crime.

"(2) 5-YEAR CRIME DETERRENCE AND REDUC-TION PLAN.—Each application for a grant under this subsection shall contain a 5-year crime deterrence and reduction plan. The plan shall be developed with the participation of residents and appro-

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1	priate law enforcement officials. The plan shall de-
2	scribe, for the public housing agency submitting the
3	plan—
4	"(A) the nature of the crime problem in
5	public housing owned or operated by the public
6	housing agency;
7	"(B) the building or buildings of the public
8	housing agency affected by the crime problem;
9	"(C) the impact of the crime problem on
10	residents of such building or buildings; and
11	"(D) the actions to be taken during the
12	term of the plan to reduce and deter such
13	crime, which shall include actions involving resi-
14	dents, law enforcement, and service providers.
15	The term of a plan shall be the period consisting of
16	5 consecutive fiscal years, which begins with the first
17	fiscal year for which funding under this chapter is
18	provided to carry out the plan.
19	"(3) Amount.—In any fiscal year, the amount
20	of the grant for a public housing agency receiving a
21	grant pursuant to paragraph (1) shall be the
22	amount that bears the same ratio to the total
23	amount made available under section $5131(b)(1)$ as
24	the total number of public dwelling units owned or
25	operated by such agency bears to the total number

- of dwelling units owned or operated by all public housing agencies that own or operate 250 or more public housing dwelling units that are approved for such fiscal year.
  - "(4) Performance review.—For each fiscal year, the Secretary shall conduct a performance review of the activities carried out by each public housing agency receiving a grant pursuant to this subsection to determine whether the agency—
  - "(A) has carried out such activities in a timely manner and in accordance with its 5year crime deterrence and reduction plan; and
  - "(B) has a continuing capacity to carry out such plan in a timely manner.
  - "(5) Submission of applications.—The Secretary shall establish such deadlines and requirements for submission of applications under this subsection.
  - "(6) REVIEW AND DETERMINATION.—The Secretary shall review each application submitted under this subsection upon submission and shall approve the application unless the application and the 5-year crime deterrence and reduction plan are inconsistent with the purposes of this chapter or any requirements established by the Secretary or the informa-

tion in the application or plan is not substantially complete. Upon approving or determining not to approve an application and plan submitted under this subsection, the Secretary shall notify the public housing agency submitting the application and plan of such approval or disapproval.

"(7) DISAPPROVAL OF APPLICATIONS.—If the Secretary notifies an agency that the application and plan of the agency is not approved, not later than the expiration of the 15-day period beginning upon such notice of disapproval, the Secretary shall also notify the agency, in writing, of the reasons for the disapproval, the actions that the agency could take to comply with the criteria for approval, and the deadlines for such actions.

"(8) Failure to approve or disapprove.—
If the Secretary fails to notify an agency of approval or disapproval of an application and plan submitted under this subsection before the expiration of the 60-day period beginning upon the submission of the plan or fails to provide notice under paragraph (7) within the 15-day period under such paragraph to an agency whose application has been disapproved, the application and plan shall be considered to have been approved for purposes of this section.

1 "(b) PHA's WITH FEWER THAN 250 UNITS AND 2 OWNERS OF FEDERALLY ASSISTED LOW-INCOME HOUS-

3 ING.—

"(1) APPLICATIONS AND PLANS.—To be eligible to receive a grant under this chapter, a public housing agency that owns or operates fewer than 250 public housing dwelling units or an owner of federally assisted low-income housing shall submit an application to the Secretary at such time, in such manner, and accompanied by such additional information as the Secretary may require. The application shall include a plan for addressing the problem of crime in and around the housing for which the application is submitted, describing in detail activities to be conducted during the fiscal year for which the grant is requested.

"(2) Grants for Pha's with fewer than 250 units.—In each fiscal year the Secretary may, to the extent amounts are available under section 5131(b)(2), make grants under this chapter to public housing agencies that own or operate fewer than 250 public housing dwelling units and have submitted applications under paragraph (1) that the Secretary has approved pursuant to the criteria under paragraph (4).

1	"(3) Grants for federally assisted low-
2	INCOME HOUSING.—In each fiscal year the Secretary
3	may, to the extent amounts are available under sec-
4	tion 5131(b)(3), make grants under this chapter to
5	owners of federally assisted low-income housing that
6	have submitted applications under paragraph (1)
7	that the Secretary has approved pursuant to the cri-
8	teria under paragraphs (4) and (5).
9	"(4) Criteria for approval of applica-
10	TIONS.—The Secretary shall determine whether to
11	approve each application under this subsection on
12	the basis of—
13	"(A) the extent of the crime problem in
14	and around the housing for which the applica-
15	tion is made;
16	"(B) the quality of the plan to address the
17	crime problem in the housing for which the ap-
18	plication is made;
19	"(C) the capability of the applicant to
20	carry out the plan; and
21	"(D) the extent to which the tenants of the
22	housing, the local government, local community-
23	based nonprofit organizations, local tenant or-
24	ganizations representing residents of neighbor-
25	ing projects that are owned or assisted by the

1	Secretary, and the local community support and
2	participate in the design and implementation of
3	the activities proposed to be funded under the
4	application.
5	In each fiscal year, the Secretary may give pref-
6	erence to applications under this subsection for
7	housing made by applicants who received a grant for
8	such housing for the preceding fiscal year under this
9	subsection or under the provisions of this chapter as
10	in effect immediately before the date of the enact-
11	ment of the Housing Opportunity and Responsibility
12	Act of 1997.
13	"(5) Additional criteria for federally
14	ASSISTED LOW-INCOME HOUSING.—In addition to
15	the selection criteria under paragraph (4), the Sec-
16	retary may establish other criteria for evaluating ap-
17	plications submitted by owners of federally assisted
18	low-income housing, except that such additional cri-
19	teria shall be designed only to reflect—
20	"(A) relevant differences between the fi-
21	nancial resources and other characteristics of
22	public housing agencies and owners of federally
23	assisted low-income housing; or
24	"(B) relevant differences between the prob-
25	lem of crime in public housing administered by

1	such authorities and the problem of crime in	
2	federally assisted low-income housing.".	
3	(d) Definitions.—Section 5126 of the Anti-Drug	
4	Abuse Act of 1988 (42 U.S.C. 11905) is amended—	
5	(1) by striking paragraphs (1) and (2);	
6	(2) in paragraph (4)(A), by striking "section"	
7	before "221(d)(4)";	
8	(3) by redesignating paragraphs (3) and (4) (as	
9	so amended) as paragraphs (1) and (2), respectively	
10	and	
11	(4) by adding at the end the following new	
12	paragraph:	
13	"(3) Public Housing Agency.—The term	
14	'public housing agency' has the meaning given the	
15	term in section 103 of the Housing Opportunity and	
16	Responsibility Act of 1997.".	
17	(e) Implementation.—Section 5127 of the Anti-	
18	Drug Abuse Act of 1988 (42 U.S.C. 11906) is amended	
19	by striking "Cranston-Gonzalez National Affordable	
20	Housing Act" and inserting "Housing Opportunity and	
21	Responsibility Act of 1997".	
22	(f) Reports.—Section 5128 of the Anti-Drug Abuse	
23	Act of 1988 (42 U.S.C. 11907) is amended—	
24	(1) by striking "drug-related crime in" and in-	
25	serting "crime in and around"; and	

1	(2) by striking "described in section 5125(a)"	
2	and inserting "for the grantee submitted under sub	
3	section (a) or (b) of section 5125, as applicable".	
4	(g) Funding and Program Sunset.—Chapter 2	
5	subtitle C of title V of the Anti-Drug Abuse Act of 19	
6	is amended by striking section 5130 (42 U.S.C. 11909	
7	and inserting the following new section:	
8	"SEC. 5130. FUNDING.	
9	"(a) AUTHORIZATION OF APPROPRIATIONS.—There	
10	are authorized to be appropriated to carry out this chapter	
11	\$290,000,000 for each of fiscal years 1998, 1999, 2000	
12	2001, and 2002.	
13	"(b) Allocation.—Of any amounts available, or	
14	that the Secretary is authorized to use, to carry out this	
15	chapter in any fiscal year—	
16	"(1) 85 percent shall be available only for as-	
17	sistance pursuant to section 5125(a) to public hous-	
18	ing agencies that own or operate 250 or more public	
19	housing dwelling units;	
20	"(2) 10 percent shall be available only for as-	
21	sistance pursuant to section 5125(b)(2) to public	
22	housing agencies that own or operate fewer than 250	
23	public housing dwelling units; and	

1	"(3) 5 percent shall be available only for assist	
2	ance to federally assisted low-income housing pur	
3	ant to section $5125(b)(3)$ .	
4	"(c) Retention of Proceeds of Asset Forfeit	
5	URES BY INSPECTOR GENERAL.—Notwithstanding section	
6	3302 of title 31, United States Code, or any other provi	
7	sion of law affecting the crediting of collections, the pr	
8	ceeds of forfeiture proceedings and funds transferred to	
9	the Office of Inspector General of the Department o	
10	Housing and Urban Development, as a participating agen	
11	cy, from the Department of Justice Assets Forfeiture	
12	Fund or the Department of the Treasury Forfeiture Fund	
13	as an equitable share from the forfeiture of property in	
14	investigations in which the Office of Inspector Genera	
15	participates, shall be deposited to the credit of the Office	
16	of Inspector General for Operation Safe Home activitie	
17	authorized under the Inspector General Act of 1978, a	
18	amended, to remain available until expended.".	
19	(h) Conforming Amendments.—The table of con	
20	tents in section 5001 of the Anti-Drug Abuse Act of 1988	
21	(Public Law 100–690; 102 Stat. 4295) is amended—	
22	(1) by striking the item relating to the heading	

"Chapter 2—Community Partnerships Against Crime";

for chapter 2 of subtitle C of title V and inserting

the following:

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1 (2) by striking the item relating to section 5122 2 and inserting the following new item: "Sec. 5122. Purposes."; 3 (3) by striking the item relating to section 5125 4 and inserting the following new item: "Sec. 5125. Grant procedures."; 5 and 6 (4) by striking the item relating to section 5130 7 and inserting the following new item: "Sec. 5130. Funding.". 8 (i) Treatment of NOFA.—The cap limiting assistance under the Notice of Funding Availability issued by the Department of Housing and Urban Development in the Federal Register of April 8, 1996, shall not apply to a public housing agency within an area designated as a 12 high intensity drug trafficking area under section 1005(c) of the Anti-Drug Abuse Act of 1988 (21 U.S.C. 1504(c)). 15 (j) Effective Date.—This section and the amendments made by this section shall take effect on the date of the enactment of this Act. Subtitle C—Limitations Relating to 18 Occupancy in Federally Assisted 19 Housing 20 21 SEC. 641. SCREENING OF APPLICANTS. 22 (a) Ineligibility Because of Eviction.—Any 23 household or member of a household evicted from federally

1	assisted housing (as such term is defined in section 645)	
2	shall not be eligible for federally assisted housing—	
3	(1) in the case of eviction by reason of drug-re-	
4	lated criminal activity, for a period of not less than	
5	3 years that begins on the date of such eviction, un-	
6	less the evicted member of the household successfully	
7	completes a rehabilitation program; and	
8	(2) in the case of an eviction for other serious	
9	violations of the terms or conditions of the lease, for	
10	a reasonable period of time, as determined by the	
11	public housing agency or owner of the federally as-	
12	sisted housing, as applicable.	
13	The requirements of paragraphs (1) and (2) may be	
14	waived if the circumstances leading to eviction no longer	
15	exist.	
16	(b) Ineligibility of Illegal Drug Users and	
17	Alcohol Users.—	
18	(1) In general.—Notwithstanding any other	
19	provision of law, a public housing agency or an	
20	owner of federally assisted housing, or both, as de-	
21	termined by the Secretary, shall establish standards	
22	that prohibit admission to the program or admission	

to federally assisted housing for any household with

a member—

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1	(A) who the public housing agency or
2	owner determines is engaging in the illegal use
3	of a controlled substance; or
4	(B) with respect to whom the public hous-
5	ing agency or owner determines that it has rea-
6	sonable cause to believe that such household
7	member's illegal use (or pattern of illegal use)
8	of a controlled substance, or abuse (or pattern
9	of abuse) of alcohol, would interfere with the
10	health, safety, or right to peaceful enjoyment of
11	the premises by other residents.
12	(2) Consideration of Rehabilitation.—In
13	determining whether, pursuant to paragraph (1)(B),
14	to deny admission to the program or to federally as-
15	sisted housing to any household based on a pattern
16	of illegal use of a controlled substance or a pattern
17	of abuse of alcohol by a household member, a public
18	housing agency or an owner may consider whether
19	such household member—
20	(A) has successfully completed an accred-
21	ited drug or alcohol rehabilitation program (as
22	applicable) and is no longer engaging in the ille-

gal use of a controlled substance or abuse of al-

cohol (as applicable);

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1	(B) has otherwise been rehabilitated suc-
2	cessfully and is no longer engaging in the illegal
3	use of a controlled substance or abuse of alco-
4	hol (as applicable); or
5	(C) is participating in an accredited drug
6	or alcohol rehabilitation program (as applicable)
7	and is no longer engaging in the illegal use of
8	a controlled substance or abuse of alcohol (as
9	applicable).
10	(c) Ineligibility of Sexually Violent Preda-
11	TORS FOR ADMISSION TO PUBLIC HOUSING.—
12	(1) In general.—Notwithstanding any other
13	provision of law, a public housing agency shall pro-
14	hibit admission to public housing for any household
15	that includes any individual who is a sexually violent
16	predator.
17	(2) Sexually violent predator.—For pur-
18	poses of this subsection, the term "sexually violent
19	predator" means an individual who—
20	(A) is a sexually violent predator (as such
21	term is defined in section 170101(a)(3) of such
22	Act); and
23	(B) is subject to a registration requirement
24	under section $170101(a)(1)(B)$ or $170102(c)$ of
25	the Violent Crime Control and Law Enforce-

1	ment Act of 1994 (42 U.S.C. 14071(a)(1)(B),	
2	14072(c)), as provided under section	
3	170101(b)(6)(B) or $170102(d)(2)$ , respective	
4	of such Act.	
5	(d) AUTHORITY TO DENY ADMISSION TO CRIMINAL	
6	Offenders.—Except as provided in subsections (a), (b)	
7	and (c) and in addition to any other authority to screen	
8	applicants, in selecting among applicants for admission to	
9	the program or to federally assisted housing, if the public	
10	O housing agency or owner of such housing (as applicable	
11	determines that an applicant or any member of the appli-	
12	cant's household is or was, during a reasonable time pre-	
13	ceding the date when the applicant household would other-	
14	wise be selected for admission, engaged in any criminal	
15	activity (including drug-related criminal activity), the pub-	
16	lic housing agency or owner may—	
17	(1) deny such applicant admission to the pro-	
18	gram or to federally assisted housing;	
19	(2) consider the applicant (for purposes of any	
20	waiting list) as not having applied for the program	
21	or such housing; and	
22	(3) after the expiration of the reasonable period	
23	beginning upon such activity, require the applicant,	
24	as a condition of admission to the program or to	
25	federally assisted housing to submit to the public	

- 1 housing agency or owner evidence sufficient (as the
- 2 Secretary shall by regulation provide) to ensure that
- 3 the individual or individuals in the applicant's house-
- 4 hold who engaged in criminal activity for which de-
- 5 nial was made under paragraph (1) have not en-
- 6 gaged in any criminal activity during such reason-
- 7 able period.
- 8 (e) Authority To Require Access to Criminal
- 9 Records.—A public housing agency and an owner of fed-
- 10 erally assisted housing may require, as a condition of pro-
- 11 viding admission to the program or admission to or occu-
- 12 pancy in federally assisted housing, that each adult mem-
- 13 ber of the household provide a signed, written authoriza-
- 14 tion for the public housing agency to obtain the records
- 15 described in section 644(a) regarding such member of the
- 16 household from the National Crime Information Center,
- 17 police departments, other law enforcement agencies, and
- 18 State registration agencies referred to in such section. In
- 19 the case of an owner of federally assisted housing that is
- 20 not a public housing agency, the owner shall request the
- 21 public housing agency having jurisdiction over the area
- 22 within which the housing is located to obtain the records
- 23 pursuant to section 644.
- 24 (f) Admission Based on Disability.—

1	(1) In general.—Notwithstanding any other
2	provision of law, for purposes of determining eligi-
3	bility for admission to federally assisted housing, a
4	person shall not be considered to have a disability or
5	a handicap solely because of the prior or current ille-
6	gal use of a controlled substance (as defined in sec-
7	tion 102 of the Controlled Substances Act) or solely
8	by reason of the prior or current use of alcohol.
9	(2) Continued occupancy.—This subsection
10	may not be construed to prohibit the continued occu-
11	pancy of any person who is a resident in assisted
12	housing on the effective date of this Act.
13	SEC. 642. TERMINATION OF TENANCY AND ASSISTANCE
13 14	SEC. 642. TERMINATION OF TENANCY AND ASSISTANCE FOR ILLEGAL DRUG USERS AND ALCOHOL
14	FOR ILLEGAL DRUG USERS AND ALCOHOL
14 15	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.
14 15 16 17	FOR ILLEGAL DRUG USERS AND ALCOHOL  ABUSERS.  Notwithstanding any other provision of law, a public
14 15 16 17	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing
14 15 16 17	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing (as applicable), shall establish standards or lease provi-
14 15 16 17 18	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing (as applicable), shall establish standards or lease provisions for continued assistance or occupancy in federally
14 15 16 17 18 19 20	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing (as applicable), shall establish standards or lease provisions for continued assistance or occupancy in federally assisted housing that allow the agency or owner (as appli-
14 15 16 17 18 19 20	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing (as applicable), shall establish standards or lease provisions for continued assistance or occupancy in federally assisted housing that allow the agency or owner (as applicable) to terminate the tenancy or assistance for any
14 15 16 17 18 19 20 21	FOR ILLEGAL DRUG USERS AND ALCOHOL ABUSERS.  Notwithstanding any other provision of law, a public housing agency or an owner of federally assisted housing (as applicable), shall establish standards or lease provisions for continued assistance or occupancy in federally assisted housing that allow the agency or owner (as applicable) to terminate the tenancy or assistance for any household with a member—

1	(2) whose illegal use of a controlled substance,
2	or whose abuse of alcohol, is determined by the pub-
3	lic housing agency or owner to interfere with the
4	health, safety, or right to peaceful enjoyment of the
5	premises by other residents.
6	SEC. 643. LEASE REQUIREMENTS.
7	In addition to any other applicable lease require-
8	ments, each lease for a dwelling unit in federally assisted
9	housing shall provide that—
10	(1) the owner may not terminate the tenancy
11	except for violation of the terms or conditions of the
12	lease, violation of applicable Federal, State, or local
13	law, or for other good cause; and
14	(2) grounds for termination of tenancy shall in-
15	clude any criminal or other activity, engaged in by
16	the tenant, any member of the tenant's household,
17	any guest, or any other person under the control of
18	the household, that—
19	(A) threatens the health or safety of, or
20	right to peaceful enjoyment of the premises by,
21	other tenant or employees of the owner or other
22	manager of the housing;
23	(B) threatens the health or safety of, or
24	right to peaceful enjoyment of their premises

1	by, persons residing in the immediate vicinity of
2	the premises; or

3 (C) with respect only to activity engaged in 4 by the tenant or any member of the tenant's 5 household, is criminal activity on or off the 6 premises.

# 7 SEC. 644. AVAILABILITY OF CRIMINAL RECORDS FOR TEN-

## 8 ANT SCREENING AND EVICTION.

# (a) In General.—

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(1)Criminal conviction information.— Notwithstanding any other provision of law other than paragraphs (3) and (4), upon the request of a public housing agency, the National Crime Information Center, a police department, and any other law enforcement agency shall provide to the public housing agency information regarding the criminal conviction records of an adult applicant for, or tenants of, federally assisted housing for purposes of applicant screening, lease enforcement, and eviction, but only if the public housing agency requests such information and presents to such Center, department, or agency a written authorization, signed by such applicant, for the release of such information to the public housing agency or other owner of the federally assisted housing.

1	(2) Information regarding crimes against
2	CHILDREN AND SEXUALLY VIOLENT PREDATORS.—
3	Notwithstanding any other provision of law other
4	than paragraphs (3) and (4), upon the request of a
5	public housing agency, the Federal Bureau of Inves-
6	tigation, a State law enforcement agency designated
7	as a registration agency under a State registration
8	program under subtitle A of title XVII of the Vio-
9	lent Crime Control and Law Enforcement Act of
10	1994 (42 U.S.C. 14071), and any local law enforce-
11	ment agency authorized by the State agency shall
12	provide to a public housing agency the information
13	collected under the national database established
14	pursuant to section 170102 of such Act or such
15	State registration program, as applicable, regarding
16	an adult applicant for, or tenant of, federally as-
17	sisted housing for purposes of applicant screening,
18	lease enforcement, and eviction, but only if the pub-
19	lic housing agency requests such information and
20	presents to such State registration agency or other
21	local law enforcement agency a written authoriza-
22	tion, signed by such applicant, for the release of
23	such information to the public housing agency or
24	other owner of the federally assisted housing.

1	(3) Delayed effective date for owners
2	OTHER THAN PHA'S.—The provisions of paragraphs
3	(1) and (2) authorizing obtaining information for
4	owners of federally assisted housing other than pub-
5	lic housing agencies shall not take effect before—
6	(A) the expiration of the 1-year period be-
7	ginning on the date of enactment of this Act;
8	and
9	(B) the Secretary and the Attorney Gen-
10	eral of the United States have determined that
11	access to such information is feasible for such
12	owners and have provided for the terms of re-
13	lease of such information to owners.
14	(4) Exception.—The information provided
15	under paragraphs (1), (2), and (3) shall include in-
16	formation regarding any criminal conviction of a ju-
17	venile only to the extent that the release of such in-
18	formation is authorized under the law of the applica-
19	ble State, tribe, or locality.
20	(b) Confidentiality.—A public housing agency or
21	owner receiving information under this section may use
22	such information only for the purposes provided in this
23	section and such information may not be disclosed to any

24 person who is not an officer, employee, or authorized rep-

25 resentative of the agency or owner and who has a job-

- 1 related need to have access to the information in connec-
- 2 tion with admission of applicants, eviction of tenants, or
- 3 termination of assistance. For judicial eviction proceed-
- 4 ings, disclosures may be made to the extent necessary. The
- 5 Secretary shall, by regulation, establish procedures nec-
- 6 essary to ensure that information provided under this sec-
- 7 tion to a public housing agency or owner is used, and con-
- 8 fidentiality of such information is maintained, as required
- 9 under this section.
- 10 (c) Opportunity to Dispute.—Before an adverse
- 11 action is taken with regard to assistance for federally as-
- 12 sisted housing on the basis of a criminal record (including
- 13 on the basis that an individual is a sexually violent preda-
- 14 tor, pursuant to section 641(c)), the public housing agency
- 15 or owner shall provide the tenant or applicant with a copy
- 16 of the criminal record and an opportunity to dispute the
- 17 accuracy and relevance of that record.
- 18 (d) Fee.—A public housing agency may be charged
- 19 a reasonable fee for information provided under subsection
- 20 (a). A public housing agency may require an owner of fed-
- 21 erally assisted housing (that is not a public housing agen-
- 22 cy) to pay such fee for any information that the agency
- 23 acquires for the owner pursuant to section 641(e) and sub-
- 24 section (a) of this section.

- 1 (e) Records Management.—Each public housing
- 2 agency and owner of federally assisted housing that re-
- 3 ceives criminal record information pursuant to this section
- 4 shall establish and implement a system of records manage-
- 5 ment that ensures that any criminal record received by
- 6 the agency or owner is—
- 7 (1) maintained confidentially;
- 8 (2) not misused or improperly disseminated;
- 9 and
- 10 (3) destroyed in a timely fashion, once the pur-
- pose for which the record was requested has been
- accomplished.
- 13 (f) Penalty.—Any person who knowingly and will-
- 14 fully requests or obtains any information concerning an
- 15 applicant for, or tenant of, federally assisted housing pur-
- 16 suant to the authority under this section under false pre-
- 17 tenses, or any person who knowingly and willfully discloses
- 18 any such information in any manner to any individual not
- 19 entitled under any law to receive it, shall be guilty of a
- 20 misdemeanor and fined not more than \$5,000. The term
- 21 "person" as used in this subsection shall include an offi-
- 22 cer, employee, or authorized representative of any public
- 23 housing agency or owner.
- 24 (g) CIVIL ACTION.—Any applicant for, or tenant of,
- 25 federally assisted housing affected by (1) a negligent or

- 1 knowing disclosure of information referred to in this sec-
- 2 tion about such person by an officer, employee, or author-
- 3 ized representative of any public housing agency or owner
- 4 of federally assisted housing, which disclosure is not au-
- 5 thorized by this section, or (2) any other negligent or
- 6 knowing action that is inconsistent with this section, may
- 7 bring a civil action for damages and such other relief as
- 8 may be appropriate against any public housing agency or
- 9 owner responsible for such unauthorized action. The dis-
- 10 trict court of the United States in the district in which
- 11 the affected applicant or tenant resides, in which such un-
- 12 authorized action occurred, or in which the officer, em-
- 13 ployee, or representative alleged to be responsible for any
- 14 such unauthorized action resides, shall have jurisdiction
- 15 in such matters. Appropriate relief that may be ordered
- 16 by such district courts shall include reasonable attorney's
- 17 fees and other litigation costs.
- 18 (h) Definition.—For purposes of this section, the
- 19 term "adult" means a person who is 18 years of age or
- 20 older, or who has been convicted of a crime as an adult
- 21 under any Federal, State, or tribal law.
- 22 SEC. 645. DEFINITIONS.
- For purposes of this subtitle, the following definitions
- 24 shall apply:

1	(1) Federally assisted housing.—The
2	term "federally assisted housing" means a dwelling
3	unit—
4	(A) in public housing (as such term is de-
5	fined in section 102);
6	(B) assisted with choice-based housing as-
7	sistance under title III;
8	(C) in housing that is provided project-
9	based assistance under section 8 of the United
10	States Housing Act of 1937 (as in effect before
11	the effective date of the repeal under section
12	601(b) of this Act) or pursuant to section
13	601(f) of this Act, including new construction
14	and substantial rehabilitation projects;
15	(D) in housing that is assisted under sec-
16	tion 202 of the Housing Act of 1959 (as
17	amended by section 801 of the Cranston-Gon-
18	zalez National Affordable Housing Act);
19	(E) in housing that is assisted under sec-
20	tion 202 of the Housing Act of 1959, as such
21	section existed before the enactment of the
22	Cranston-Gonzalez National Affordable Hous-
23	$\inf \operatorname{Act};$

1	(F) in housing that is assisted under sec-
2	tion 811 of the Cranston-Gonzalez National Af-
3	fordable Housing Act;
4	(G) in housing financed by a loan or mort-
5	gage insured under section 221(d)(3) of the
6	National Housing Act that bears interest at a
7	rate determined under the proviso of section
8	221(d)(5) of such Act;
9	(H) in housing insured, assisted, or held
10	by the Secretary or a State or State agency
11	under section 236 of the National Housing Act;
12	(I) for purposes only of subsections 641(c),
13	641(d), 643, and 644, in housing assisted
14	under section 515 of the Housing Act of 1949.
15	(2) Owner.—The term "owner" means, with
16	respect to federally assisted housing, the entity or
17	private person (including a cooperative or public
18	housing agency) that has the legal right to lease or
19	sublease dwelling units in such housing.
20	TITLE VII—AFFORDABLE HOUS-
21	ING AND MISCELLANEOUS
22	PROVISIONS
23	SEC. 701. RURAL HOUSING ASSISTANCE.
24	The last sentence of section 520 of the Housing Act
25	of 1949 (42 U.S.C. 1490) is amended by inserting before

- 1 the period the following: ", and the city of Altus, Okla-
- 2 homa, shall be considered a rural area for purposes of this
- 3 title until the receipt of data from the decennial census
- 4 in the year 2000".

#### 5 SEC. 702. TREATMENT OF OCCUPANCY STANDARDS.

- 6 The Secretary of Housing and Urban Development
- 7 shall not directly or indirectly establish a national occu-
- 8 pancy standard.

### 9 SEC. 703. IMPLEMENTATION OF PLAN.

- 10 (a) Implementation.—
- 11 (1) IN GENERAL.—Not later than 120 days
- after the date of the enactment of this Act, the Sec-
- 13 retary shall implement the Ida Barbour Revitaliza-
- tion Plan of the City of Portsmouth, Virginia, in a
- manner consistent with existing limitations under
- 16 law.
- 17 (2) Waivers.—In carrying out paragraph (1),
- the Secretary shall consider and make any waivers
- to existing regulations and other requirements con-
- sistent with the plan described in paragraph (1) to
- 21 enable timely implementation of such plan, except
- 22 that generally applicable regulations and other re-
- 23 quirements governing the award of funding under
- programs for which assistance is applied for in con-
- 25 nection with such plan shall apply.

1	(b) Report.—
2	(1) In general.—Not later than 1 year after
3	the date of the enactment of this Act and annually
4	thereafter through the year 2000, the city described
5	in subsection (a)(1) shall submit a report to the Sec
6	retary on progress in implementing the plan de
7	scribed in that subsection.
8	(2) Contents.—Each report submitted under
9	this subsection shall include—
10	(A) quantifiable measures revealing the in
11	crease in homeowners, employment, tax base
12	voucher allocation, leverage ratio of funds, im
13	pact on and compliance with the consolidated
14	plan of the city;
15	(B) identification of regulatory and statu
16	tory obstacles that—
17	(i) have caused or are causing unnec
18	essary delays in the successful implementa
19	tion of the consolidated plan; or
20	(ii) are contributing to unnecessary
21	costs associated with the revitalization; and
22	(C) any other information that the Sec
23	retary considers to be appropriate

1	SEC. 704. INCOME ELIGIBILITY FOR HOME AND CDBG PRO-
2	GRAMS.
3	(a) Home Investment Partnerships.—The Cran-
4	ston-Gonzalez National Affordable Housing Act is amend-
5	ed as follows:
6	(1) Definitions.—In section $104(10)$ (42)
7	U.S.C. 12704(10))—
8	(A) by striking "income ceilings higher or
9	lower" and inserting "an income ceiling high-
10	er";
11	(B) by striking "variations are" and in-
12	serting "variation is"; and
13	(C) by striking "high or".
14	(2) Income targeting.—In section 214(1)(A)
15	(42 U.S.C. 12744(1)(A))—
16	(A) by striking "income ceilings higher or
17	lower" and inserting "an income ceiling high-
18	er";
19	(B) by striking "variations are" and in-
20	serting "variation is"; and
21	(C) by striking "high or".
22	(3) Rent limits.—In section $215(a)(1)(A)$ (42)
23	U.S.C. 12745(a)(1)(A))—
24	(A) by striking "income ceilings higher or
25	lower" and inserting "an income ceiling high-
26	er'':

1	(B) by striking "variations are" and in-
2	serting "variation is"; and
3	(C) by striking "high or".
4	(b) CDBG.—Section 102(a)(20) of the Housing and
5	Community Development Act of 1974 (42 U.S.C.
6	5302(a)(20)) is amended by striking subparagraph (B)
7	and inserting the following new subparagraph:
8	"(B) The Secretary may—
9	"(i) with respect to any reference in sub-
10	paragraph (A) to 50 percent of the median in-
11	come of the area involved, establish percentages
12	of median income for any area that are higher
13	or lower than 50 percent if the Secretary finds
14	such variations to be necessary because of un-
15	usually high or low family incomes in such area;
16	and
17	"(ii) with respect to any reference in sub-
18	paragraph (A) to 80 percent of the median in-
19	come of the area involved, establish a percent-
20	age of median income for any area that is high-
21	er than 80 percent if the Secretary finds such
22	variation to be necessary because of unusually
23	low family incomes in such area.".

1	SEC. 705. PROHIBITION OF USE OF CDBG GRANTS FOR EM-
2	PLOYMENT RELOCATION ACTIVITIES.
3	Section 105 of the Housing and Community Develop-
4	ment Act of 1974 (42 U.S.C. 5305) is amended by adding
5	at the end the following new subsection:
6	"(h) Prohibition of Use of Assistance for Em-
7	PLOYMENT RELOCATION ACTIVITIES.—Notwithstanding
8	any other provision of law, no amount from a grant under
9	section 106 made in fiscal year 1997 or any succeeding
10	fiscal year may be used for any activity (including any in-
11	frastructure improvement) that is intended, or is likely,
12	to facilitate the relocation or expansion of any industrial
13	or commercial plant, facility, or operation, from one area
14	to another area, if the relocation or expansion will result
15	in a loss of employment in the area from which the reloca-
16	tion or expansion occurs.".
17	SEC. 706. REGIONAL COOPERATION UNDER CDBG ECO-
18	NOMIC DEVELOPMENT INITIATIVE.
19	Section $108(q)(4)$ (42 U.S.C. $5308(q)(4)$ ) of the
20	Housing and Community Development Act of 1974 is
21	amended—
22	(1) by striking "and" after the semicolon in
23	subparagraph (C);
24	(2) by redesignating subparagraph (D) as sub-
25	paragraph (E); and

1	(3) by inserting after subparagraph (C) the fol-
2	lowing:
3	"(D) when applicable as determined by the
4	Secretary, the extent of regional cooperation
5	demonstrated by the proposed plan; and".
6	SEC. 707. USE OF AMERICAN PRODUCTS.
7	(a) Purchase of American-Made Equipment
8	AND PRODUCTS.—It is the sense of the Congress that, to
9	the greatest extent practicable, all equipment and products
10	purchased with funds made available in this Act should
11	be American made.
12	(b) Notice Requirement.—In providing financial
13	assistance to, or entering into any contract with, any en-
14	tity using funds made available in this Act, the head of
15	each Federal agency, to the greatest extent practicable,
16	shall provide to such entity a notice describing the state-
17	ment made in subsection (a) by the Congress.
18	SEC. 708. CONSULTATION WITH AFFECTED AREAS IN SET-
19	TLEMENT OF LITIGATION.
20	In negotiating any settlement of, or consent decree
21	for, any litigation regarding public housing or rental as-
22	sistance (under title III of this Act or the United States
23	Housing Act of 1937, as in effect before the effective date
24	of the repeal under section 601(b) of this Act) that in-
25	volves the Secretary and any public housing agency or any

- 1 unit of general local government, the Secretary shall con-
- 2 sult with any units of general local government and public
- 3 housing agencies having jurisdictions that are adjacent to
- 4 the jurisdiction of the public housing agency involved.

#### 5 SEC. 709. TREATMENT OF PHA REPAYMENT AGREEMENT.

- 6 (a) Limitation on Secretary.—During the 2-year
- 7 period beginning on the date of the enactment of this Act,
- 8 if the Housing Authority of the City of Las Vegas, Ne-
- 9 vada, is otherwise in compliance with the Repayment Lien
- 10 Agreement and Repayment Plan approved by the Sec-
- 11 retary on February 12, 1997, the Secretary of Housing
- 12 and Urban Development shall not take any action that has
- 13 the effect of reducing the inventory of senior citizen hous-
- 14 ing owned by such housing authority that does not receive
- 15 assistance from the Department of Housing and Urban
- 16 Development.
- 17 (b) Alternative Repayment Options.—During
- 18 the period referred to in subsection (a), the Secretary shall
- 19 assist the housing authority referred to in such subsection
- 20 to identify alternative repayment options to the plan re-
- 21 ferred to in such subsection and to execute an amended
- 22 repayment plan that will not adversely affect the housing
- 23 referred to in such subsection.
- 24 (c) Rule of Construction.—This section may not
- 25 be construed to alter—

1	(1) any lien held by the Secretary pursuant to
2	the agreement referred to in subsection (a); or
3	(2) the obligation of the housing authority re-
4	ferred to in subsection (a) to close all remaining
5	items contained in the Inspector General audits
6	numbered 89 SF 1004 (issued January 20, 1989),
7	$93~\mathrm{SF}$ $1801$ (issued October 30, 1993), and $96~\mathrm{SF}$
8	1002 (issued February 23, 1996).
9	SEC. 710. USE OF ASSISTED HOUSING BY ALIENS.
10	Section 214 of the Housing and Community Develop-
11	ment Act of 1980 (42 U.S.C. 1436a) is amended—
12	(1) in subsection (b)(2), by striking "Secretary
13	of Housing and Urban Development" and inserting
14	"applicable Secretary";
15	(2) in subsection (c)(1)(B), by moving clauses
16	(ii) and (iii) 2 ems to the left;
17	(3) in subsection (d)—
18	(A) in paragraph (1)(A)—
19	(i) by striking "Secretary of Housing
20	and Urban Development" and inserting
21	"applicable Secretary"; and
22	(ii) by striking "the Secretary" and
23	inserting "the applicable Secretary;
24	(B) in paragraph (2), in the matter follow-
25	ing subparagraph (B)—

1	(i) by inserting "applicable" before
2	"Secretary"; and
3	(ii) by moving such matter (as so
4	amended by clause (i)) 2 ems to the right;
5	(C) in paragraph (4)(B)(ii), by inserting
6	"applicable" before "Secretary";
7	(D) in paragraph (5), by striking "the Sec-
8	retary" and inserting "the applicable Sec-
9	retary"; and
10	(E) in paragraph (6), by inserting "appli-
11	cable" before "Secretary";
12	(4) in subsection (h) (as added by section 576
13	of the Illegal Immigration Reform and Immigrant
14	Responsibility Act of 1996 (division C of Public Law
15	104–208))—
16	(A) in paragraph (1)—
17	(i) by striking "Except in the case of
18	an election under paragraph (2)(A), no"
19	and inserting "No";
20	(ii) by striking "this section" and in-
21	serting "subsection (d)"; and
22	(iii) by inserting "applicable" before
23	"Secretary"; and
24	(B) in paragraph (2)—

1	(i) by striking subparagraph (A) and
2	inserting the following new subparagraph:
3	"(A) may, notwithstanding paragraph (1)
4	of this subsection, elect not to affirmatively es-
5	tablish and verify eligibility before providing fi-
6	nancial assistance"; and
7	(ii) in subparagraph (B), by striking
8	"in complying with this section" and in-
9	serting "in carrying out subsection (d)";
10	and
11	(5) by redesignating subsection (h) (as amended
12	by paragraph (4)) as subsection (i).
12	CEC 511 DECEMENTAL OF CENTED HOMEOWNEDS INDED
13	SEC. 711. PROTECTION OF SENIOR HOMEOWNERS UNDER
13 14	REVERSE MORTGAGE PROGRAM.
14	
14 15	REVERSE MORTGAGE PROGRAM.
<ul><li>14</li><li>15</li><li>16</li></ul>	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF
14 15 16 17	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Sec-
14 15 16 17	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C.
14 15 16 17 18	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C. 1715z–20(d)) is amended—
14 15 16 17 18	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C. 1715z–20(d)) is amended—  (1) in paragraph (2)—
14 15 16 17 18 19 20	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C. 1715z–20(d)) is amended—  (1) in paragraph (2)—  (A) in subparagraph (B), by striking
14 15 16 17 18 19 20 21	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C. 1715z–20(d)) is amended—  (1) in paragraph (2)—  (A) in subparagraph (B), by striking "and" at the end;
14 15 16 17 18 19 20 21	REVERSE MORTGAGE PROGRAM.  (a) DISCLOSURE REQUIREMENTS; PROHIBITION OF FUNDING OF UNNECESSARY OR EXCESSIVE COSTS.—Section 255(d) of the National Housing Act (12 U.S.C. 1715z–20(d)) is amended—  (1) in paragraph (2)—  (A) in subparagraph (B), by striking "and" at the end;  (B) by redesignating subparagraph (C) as

1	"(C) has received full disclosure of all costs
2	to the mortgagor for obtaining the mortgage,
3	including any costs of estate planning, financial
4	advice, or other related services; and";
5	(2) in paragraph (9)(F), by striking "and";
6	(3) in paragraph (10), by striking the period at
7	the end and inserting "; and"; and
8	(4) by adding at the end the following:
9	"(11) have been made with such restrictions as
10	the Secretary determines to be appropriate to ensure
11	that the mortgagor does not fund any unnecessary
12	or excessive costs for obtaining the mortgage, includ-
13	ing any costs of estate planning, financial advice, or
14	other related services; such restrictions shall include
15	a requirement that the mortgagee ask the mortgagor
16	about any fees that the mortgagor has incurred in
17	connection with obtaining the mortgage and a re-
18	quirement that the mortgagee be responsible for en-
19	suring that the disclosures required by subsection
20	(d)(2)(C) are made.".
21	(b) Implementation.—
22	(1) Notice.—The Secretary of Housing and
23	Urban Development shall, by interim notice, imple-
24	ment the amendments made by subsection (a) in an
25	expeditious manner, as determined by the Secretary.

- Such notice shall not be effective after the date of the effectiveness of the final regulations issued under paragraph (2) of this subsection.
- (2) REGULATIONS.—The Secretary shall, not 5 later than the expiration of the 90-day period begin-6 ning on the date of the enactment of this Act, issue 7 final regulations to implement the amendments 8 made by subsection (a). Such regulations shall be is-9 sued only after notice and opportunity for public 10 comment pursuant to the provisions of section 553 11 of title 5, United States Code (notwithstanding sub-12 sections (a)(2) and (b)(B) of such section).

## 13 SEC. 712. CONVERSION OF SECTION 8 TENANT-BASED AS-

- 14 SISTANCE TO PROJECT-BASED ASSISTANCE
- 15 IN THE BOROUGH OF TAMAQUA.
- For the Tamaqua Highrise project in the Borough of Tamaqua, Pennsylvania, the Secretary of Housing and Urban Development may require the public housing ageney to convert the tenant-based assistance under section 8 of the United States Housing Act of 1937 to project-based rental assistance under section 8(d)(2) of such Act, notwithstanding the requirement for rehabilitation or the percentage limitations under section 8(d)(2). The tenant-

based assistance covered by the preceding sentance shall

be the assistance for families who are residing in the

- 1 project on the date of enactment of this Act and who ini-
- 2 tially received their assistance in connection with the con-
- 3 version of the section 23 leased housing contract for the
- 4 project to tenant-based assistance under section 8 of such
- 5 Act. The Secretary may not take action under this section
- 6 before the expiration of the 30-day period beginning upon
- 7 the submission of a report to the Congress regarding the
- 8 proposed action under this section.

### 9 SEC. 713. HOUSING COUNSELING.

- 10 (a) Extension of Emergency Homeownership
- 11 Counseling.—Section 106(c)(9) of the Housing and
- 12 Urban Development Act of 1968 (12 U.S.C. 1701x(c)(9))
- 13 is amended by striking "September 30, 1994" and insert-
- 14 ing "September 30, 1999".
- 15 (b) Extension of Prepurchase and Fore-
- 16 CLOSURE PREVENTION COUNSELING DEMONSTRATION.—
- 17 Section 106(d)(13) of the Housing and Urban Develop-
- 18 ment Act of 1968 (12 U.S.C. 1701x(d)(12)) is amended
- 19 by striking "fiscal year 1994" and inserting "fiscal year
- 20 1999".
- 21 (c) Notification of Delinquency on Veterans
- 22 Home Loans.—
- Subparagraph (C) of section 106(c)(5) of the Hous-
- 24 ing and Urban Development Act of 1968 is amended to
- 25 read as follows:

1	"(C) Notification.—Notification under
2	subparagraph (A) shall not be required with re-
3	spect to any loan for which the eligible home-
4	owner pays the amount overdue before the expi-
5	ration of the 45-day period under subparagraph
6	(B)(ii).".
7	SEC. 714. TRANSFER OF SURPLUS REAL PROPERTY FOR
8	PROVIDING HOUSING FOR LOW- AND MOD-
9	ERATE-INCOME FAMILIES.
10	(a) In General.—Notwithstanding any other provi-
11	sion of law (including the Federal Property and Adminis-
12	trative Services Act of 1949), the property known as 252
13	Seventh Avenue in New York County, New York is author-
14	ized to be conveyed in its existing condition under a public
15	benefit discount to a non-profit organization that has
16	among its purposes providing housing for low-income indi-
17	viduals or families provided, that such property is deter-
18	mined by the Administrator of General Services to be sur-
19	plus to the needs of the Government and provided it is
20	determined by the Secretary of Housing and Urban Devel-
21	opment that such property will be used by such non-profit
22	organization to provide housing for low- and moderate-in-
23	come families or individuals.
24	(b)(1) Public Benefit Discount.—The amount of
25	the public benefit discount available under this section

- 1 shall be 75 percent of the estimated fair market value of
- 2 the property, except that the Secretary may discount by
- 3 a greater percentage if the Secretary, in consultation with
- 4 the Administrator, determines that a higher percentage is
- 5 justified due to any benefit which will accrue to the United
- 6 States from the use of such property for the public pur-
- 7 pose of providing low- and moderate-income housing.
- 8 (2) REVERTER.—The Administrator shall require
- 9 that the property be used for at least 30 years for the
- 10 public purpose for which it was originally conveyed, or
- 11 such longer period of time as the Administrator feels nec-
- 12 essary, to protect the Federal interest and to promote the
- 13 public purpose. If this condition is not met, the property
- 14 shall revert to the United States.
- 15 (3) Determination of Fair Market Value.—
- 16 The Administrator shall determine estimated fair market
- 17 value in accordance with Federal appraisal standards and
- 18 procedures.
- 19 (4) Deposit of Proceeds.—The Administrator of
- 20 General Services shall deposit any proceeds received under
- 21 this subsection in the special account established pursuant
- 22 to section 204(h)(2) of the Federal Property and Adminis-
- 23 trative Services Act of 1949.
- 24 (5) Additional Terms and Conditions.—The Ad-
- 25 ministrator may require such additional terms and condi-

- 1 tions in connection with the conveyance under subsection
- 2 (a) as the Administrator considers appropriate to protect
- 3 the interests of the United States and to accomplish a
- 4 public purpose.
- 5 SEC. 715. EFFECTIVE DATE.
- 6 This title and the amendments made by this title
- 7 shall take effect on the date of the enactment of this Act.

Passed the House of Representatives May 14, 1997.

Attest:

ROBIN H. CARLE,

Clerk.