#### 105TH CONGRESS 1ST SESSION

# H. R. 268

To enhance competition in the financial services sector and merge the commercial bank and savings association charters.

## IN THE HOUSE OF REPRESENTATIVES

January 7, 1997

Mrs. Roukema (for herself and Mr. Vento) introduced the following bill; which was referred to the Committee on Banking and Financial Services, and in addition to the Committee on Commerce, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

## A BILL

To enhance competition in the financial services sector and merge the commercial bank and savings association charters.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Depository Institution Affiliation and Thrift Charter
- 6 Conversion Act".
- 7 (b) Table of Contents.—The table of contents for
- 8 this Act is as follows:
  - Sec. 1. Short title; table of contents.
  - Sec. 2. Findings and purposes.

#### TITLE I—FINANCIAL SERVICES HOLDING COMPANY ACT

#### Sec. 101. Short title.

#### Subtitle A—General Provisions

- Sec. 102. Definitions.
- Sec. 103. Changes in control of depository institutions.
- Sec. 104. Affiliate transactions.
- Sec. 105. Capital requirements.
- Sec. 106. Interstate acquisitions of insured banks.
- Sec. 107. Differential treatment prohibition; laws inconsistent with this Act.
- Sec. 108. Insider lending provisions.
- Sec. 109. Reports, examination and enforcement.
- Sec. 110. Divestiture.
- Sec. 111. Criminal penalties.
- Sec. 112. Civil enforcement, cease-and-desist orders, civil money penalties, removal, and prohibition authority.
- Sec. 113. Judicial review.
- Sec. 114. National Financial Services Committee.

#### Subtitle B—Securities Activities of Financial Services Holding Companies

- Sec. 121. Limitation on securities activities of depository institutions affiliated with securities affiliates.
- Sec. 122. Safeguards relating to securities affiliates.
- Sec. 123. Joint standards relating to retail sales of certain nondeposit investment products.

## Subtitle C—Insurance and Real Estate Development Activities of Financial Services Holding Companies

- Sec. 131. Limitation on insurance underwriting and real estate development activities of depository institutions.
- Sec. 132. Acquisition of preexisting insurance agency by bank holding companies.
- Sec. 133. Existing contracts.

#### Subtitle D—Redomestication of Mutual Life Insurers

Sec. 141. Redomestication of mutual life insurers.

## TITLE II—CONFORMING AMENDMENTS TO OTHER LAWS FOR FINANCIAL SERVICES HOLDING COMPANIES

- Sec. 201. Exemption of financial services holding companies from the Bank Holding Company Act of 1956.
- Sec. 202. Amendment to the Federal Reserve Act.
- Sec. 203. Amendments to the Banking Act of 1933.
- Sec. 204. Amendments to the Federal Deposit Insurance Act.
- Sec. 205. Amendment to the Community Reinvestment Act.
- Sec. 206. Amendment to the Federal Power Act.
- Sec. 207. Amendment to the Right to Financial Privacy Act.
- Sec. 208. Amendments to the International Banking Act.
- Sec. 209. Amendment concerning national banks.

## TITLE III—FUNCTIONAL REGULATION AMENDMENTS TO SECURITIES LAWS FOR FINANCIAL SERVICES HOLDING COMPANIES

#### Subtitle A—Broker Dealer Provisions

- Sec. 301. Definition of broker.
- Sec. 302. Definition of dealer.
- Sec. 303. Power to exempt from the definitions of broker and dealer.
- Sec. 304. Margin requirements.

#### Subtitle B—Investment Company Provisions

- Sec. 311. Custody of investment company assets by affiliated bank.
- Sec. 312. Lending to an affiliated investment company.
- Sec. 313. Independent directors.
- Sec. 314. Additional SEC disclosure authority.
- Sec. 315. Definition of broker under the Investment Company Act of 1940.
- Sec. 316. Definition of dealer under the Investment Company Act of 1940.
- Sec. 317. Removal of the exclusion from the definition of investment adviser for banks that advise investment companies.
- Sec. 318. Definition of broker under the Investment Advisors Act of 1940.
- Sec. 319. Definition of dealer under the Investment Advisors Act of 1940.
- Sec. 320. Interagency consultation.
- Sec. 321. Treatment of bank common trust funds.
- Sec. 322. Investment advisers prohibited from having controlling interest in registered investment company.
- Sec. 323. Conforming change in definition.
- Sec. 324. Effective date.

## TITLE IV—WHOLESALE FINANCIAL INSTITUTIONS OWNED BY FINANCIAL SERVICES HOLDING COMPANIES

- Sec. 401. National wholesale financial institutions.
- Sec. 402. State member wholesale financial institutions.
- Sec. 403. Amendments to the Federal Deposit Insurance Act.

## TITLE V—MERGER OF BANK AND THRIFT CHARTERS, REGULATORS, AND INSURANCE FUNDS

#### Subtitle A—Conversion of Thrift Charters

- Sec. 501. Short title.
- Sec. 502. Termination of Federal savings associations; treatment of State savings associations as banks for purposes of Federal banking law.
- Sec. 503. Treatment of certain activities and affiliations of bank holding companies resulting from this Act.
- Sec. 504. Transition provisions for activities of savings associations which convert into or become treated as banks.
- Sec. 505. Registration of bank holding companies resulting from conversions of savings associations to banks or treatment of savings associations as banks.
- Sec. 506. Additional transition provisions and special rules.
- Sec. 507. Technical and conforming amendments.
- Sec. 508. References to savings associations and state banks in federal law.
- Sec. 509. Repeal of Home Owners' Loan Act.
- Sec. 510. Definitions.

#### Subtitle B—Elimination of Office of Thrift Supervision

Sec. 511. Office of Thrift Supervision abolished.

- Sec. 512. Determination of transferred functions and employees.
- Sec. 513. Savings provisions.
- Sec. 514. Cost of funds indexes.
- Sec. 515. References in federal law to director of the Office of Thrift Supervision.
- Sec. 516. Reconfiguration of board of directors of FDIC as a result of removal of director of the Office of Thrift Supervision.

### Subtitle C-Merger of BIF and SAIF

Sec. 521. Amendment to Economic Growth and Paperwork Reduction Act of 1996.

#### TITLE VI—NATIONAL MARKET FUNDED LENDING INSTITUTIONS

Sec. 601. National market funded lending institutions.

#### TITLE VII—EFFECTIVE DATE

Sec. 701. Effective date.

#### 1 SEC. 2. FINDINGS AND PURPOSES.

- 2 (a) FINDINGS.—The Congress finds that—
- 3 (1) current laws and regulations restrain effi-
- 4 ciency, competition, and innovation in the design
- 5 and delivery of financial services to the disadvantage
- 6 of consumers;
- 7 (2) restrictions on ownership of depository insti-
- 8 tutions and affiliations with other business organiza-
- 9 tions and restrictions and burdens on ownership of
- 10 other financial institutions by insurance companies
- interfere with their ability to attract and retain cap-
- ital and managerial resources;
- 13 (3) the vulnerability of the financial system and
- its discrete components is increased and effective
- monitoring, supervision, and coordination of actions
- during periods of stress is impeded by fragmented
- and disparate regulation;

1	(4) the thrift charter has become obsolete;
2	(5) market demand and safety and soundness
3	considerations warrant the creation of a new charter
4	for uninsured wholesale financial institutions; and
5	(6) current laws inhibit the ability of domestic
6	financial markets and intermediaries to respond to
7	the serious competitive challenges presented by for-
8	eign intermediaries and the globalization of markets.
9	(b) Purposes.—The purposes of this Act are to pro-
10	mote the safety and soundness of the Nation's financial
11	system, enhance the quality of regulation and supervision
12	of financial intermediaries, and achieve a more efficient
13	market and effective regulatory structure by—
13 14	market and effective regulatory structure by—  (1) establishing an alternative and comprehen-
14	(1) establishing an alternative and comprehen-
14 15	(1) establishing an alternative and comprehensive legislative framework for the creation and regu-
14 15 16	(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies;
14 15 16 17	<ul> <li>(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies;</li> <li>(2) enhancing the capital adequacy of commer-</li> </ul>
14 15 16 17	<ul> <li>(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies;</li> <li>(2) enhancing the capital adequacy of commercial banks, brokers and dealers, insurance companies</li> </ul>
114 115 116 117 118	<ul> <li>(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies;</li> <li>(2) enhancing the capital adequacy of commercial banks, brokers and dealers, insurance companies, and other financial companies by eliminating</li> </ul>
114 115 116 117 118 119 220	(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies; (2) enhancing the capital adequacy of commercial banks, brokers and dealers, insurance companies, and other financial companies by eliminating prohibitions on common ownership and affiliation
14 15 16 17 18 19 20 21	(1) establishing an alternative and comprehensive legislative framework for the creation and regulation of financial services holding companies;  (2) enhancing the capital adequacy of commercial banks, brokers and dealers, insurance companies, and other financial companies by eliminating prohibitions on common ownership and affiliation within a financial services holding company;

1	(4) insulating and protecting insured depository
2	institutions through enhanced capital requirements,
3	expanded restrictions on relationships with affiliates,
4	broader examination and enforcement authority, and
5	increased civil and criminal penalties;
6	(5) permitting the efficient marketing and dis-
7	tribution of financial services to consumers subject
8	to safeguards against coercive tie-ins and other un-
9	fair and abusive practices;
10	(6) establishing the National Financial Services
11	Committee to oversee the evolution and supervision
12	of the financial services industry and to report to the
13	Congress;
14	(7) eliminating the thrift charter and requiring
15	thrifts to convert to banks, subject to appropriate
16	transition provisions;
17	(8) merging the bank and thrift insurance
18	funds; and
19	(9) creating new State and Federal charters for
20	uninsured wholesale financial institutions.
21	TITLE I—FINANCIAL SERVICES HOLDING
22	COMPANY ACT
23	SEC. 101. SHORT TITLE.
24	This title may be cited as the "Financial Services
25	Holding Company Act"

## Subtitle A—General Provisions 1 SEC. 102. DEFINITIONS. 3 For purposes of this Act, the following definitions 4 apply. 5 (a) Financial Services Holding Company.—The term "financial services holding company" means a company that— 8 (1) has filed with the National Financial Serv-9 ices Committee a notice stating such company's in-10 tent to comply with the requirements of this Act and 11 has not withdrawn such notice; 12 (2) controls, acquires control of, or operates a 13 depository institution; and 14 (3) is predominantly a financial company. 15 (b) Company.—The term "company" means any corporation, partnership, business, trust, association, or simi-16 lar organization, or any other trust unless by its terms it must terminate within 25 years or not later than 21 years and 10 months after the death of individuals living on the effective date of the trust, but shall not include 20 21 any corporation the majority of the shares of which are 22 owned by the United States or by any State. 23 (c) Bank Holding Company.—The term "bank holding company" has the same meaning as in section

2(a) of the Bank Holding Company Act of 1956.

1	(d) Control.—Except as provided in section
2	107(e)(2), the term "control" means, directly or indi-
3	rectly, owns or has the power to vote 25 percent or more
4	of any class of voting securities of a company, or has the
5	power to elect a majority of the directors of a company,
6	except that—
7	(1) no company shall be deemed to control or
8	to have acquired control of any other company by
9	virtue of its ownership of the voting securities of
10	such other company—
11	(A) acquired or held in an agency, trust, or
12	other fiduciary capacity, unless the company
13	has sole discretionary authority to exercise vot-
14	ing rights with respect thereto;
15	(B) acquired or held in connection with or
16	incidental to the underwriting of securities if
17	such securities are held only for such period of
18	time as will permit the sale thereof on a reason-
19	able basis; or
20	(C) acquired in securing or collecting a
21	debt previously contracted in good faith, until 2
22	years after the date of acquisition or for such
23	additional period of time as the appropriate
24	Federal banking agency may permit: and

1	(2) no company formed for the sole purpose of
2	participating in a proxy solicitation shall be deemed
3	to be in control of a company by virtue of its acqui-
4	sition of voting rights with respect to shares of such
5	company acquired in the course of such solicitation.
6	(e) Affiliate.—Except as provided in section
7	107(e)(1), the term "affiliate" of a company means any
8	other company which controls, is controlled by, or is under
9	common control with such company.
10	(f) Subsidiary.—The term "subsidiary" has the
11	same meaning as in section 2(d) of the Bank Holding
12	Company Act of 1956.
13	(g) Depository Institution and Insured Depos-
14	ITORY INSTITUTION.—
15	(1) In general.—The terms "depository insti-
16	tution" and "insured depository institution" have
17	the same meanings as in section 3 of the Federal
18	Deposit Insurance Act, except that the term "depos-
19	itory institution" also means—
20	(A) any wholesale financial institution; and
21	(B) any branch, agency, or commercial
22	lending company operated in the United States
23	by a foreign bank.
24	(2) EXCEPTION RELATED TO FOREIGN
25	BANKS.—Notwithstanding paragraph (1)(B), the

- 1 National Financial Services Committee may, for
- 2 purposes of any section or provision of this Act, ex-
- 3 empt from the definition of "depository institution"
- 4 any branch, agency, or commercial lending company
- 5 operated in the United States by a foreign bank as
- 6 the Committee deems appropriate, provided that
- 7 such exemption is—
- 8 (A) issued by regulation, and
- 9 (B) consistent with the principles of na-
- tional treatment and equality of competitive op-
- 11 portunity.
- 12 (h) Lead Depository Institution.—The term
- 13 "lead depository institution" means the largest depository
- 14 institution controlled by the financial services holding
- 15 company, based on a comparison of the average total as-
- 16 sets controlled by each depository institution during the
- 17 previous 12-month period.
- 18 (i) Wholesale Financial Institution.—The
- 19 term "wholesale financial institution" means a national
- 20 wholesale financial institution described in section 5136B
- 21 of the Revised Statutes of the United States or a State
- 22 member wholesale financial institution described in section
- 23 9B of the Federal Reserve Act.
- 24 (j) Foreign Bank Terms.—

1	(1) In General.—The terms "agency",
2	"branch", "foreign bank", and "commercial lending
3	company" have the same meaning as in section 1(b)
4	of the International Banking Act.
5	(2) Commercial Lending Company oper-
6	ATED BY A FOREIGN BANK.—The term "commercial
7	lending company operated by a foreign bank" means
8	a commercial lending company controlled by a for-
9	eign bank.
10	(3) Branch or agency operated by a for-
11	EIGN BANK.—A branch or agency operated by a for-
12	eign bank shall be deemed to be controlled by that
13	foreign bank.
14	(k) Domestic Branch.—The term "domestic
15	branch" has the same meaning as in section 3(o) of the
16	Federal Deposit Insurance Act;
17	(l) Predominantly a Financial Company.
18	(1) In general.—The term "predominantly a
19	financial company" with respect to any company
20	means a company at least 75 percent of the business
21	(in the United States) of which is derived from—
22	(A) financial service institutions controlled
23	by such company; or
24	(B) financial activities engaged in by such
25	company or any of its affiliates.

1	(2) Qualified bank holding company al-
2	TERNATIVE.—As an alternative to paragraph (1),
3	the term "predominantly a financial company"
4	means any company which would satisfy all the re-
5	quirements of section 4(k) of the Bank Holding
6	Company Act of 1956 if such company had elected
7	to be a bank holding company rather than a finan-
8	cial services holding company.
9	(3) Foreign bank alternative.—As an al-
10	ternative to paragraph (1), a foreign bank, and any
11	company of which a foreign bank is a subsidiary, is
12	"predominantly a financial company" if—
13	(A) all of the business of such foreign bank
14	and any such company (including the business
15	of direct and indirect subsidiaries of the foreign
16	bank) in the United States is derived from—
17	(i) financial services institutions con-
18	trolled or operated by such foreign bank;
19	(ii) financial activities engaged in by
20	such foreign bank or any of its affiliates;
21	(iii) companies that, with respect to
22	that foreign bank, would meet the stand-
23	ard for investment under sections $2(h)(2)$
24	or $4(c)(9)$ of the Bank Holding Company

1 Act of 1956 as if that foreign bank were 2 subject to that Act; or

- (iv) activities that, with respect to that foreign bank, would be permissible under section 4(c)(9) of the Bank Holding Company Act of 1956 if that foreign bank were subject to that Act; and
- (B) the amount of banking business conducted outside the United States by such foreign bank and such company of which that foreign bank is a subsidiary satisfies the standard described in section 2(h)(2) of the Bank Holding Company Act of 1956.

### (4) RECIPROCAL NATIONAL TREATMENT.—

(A) IN GENERAL.—A foreign bank that operates a branch, agency or commercial lending company in the United States, and any company that owns or controls such a foreign bank, shall be eligible for the treatment afforded under paragraph (1) and section 122(m) only if the home country of such foreign bank or company accords to the United States banks the same competitive opportunities in banking as such country accords to domestic banks of such country.

1 (B) Coordination with Nafta.—Sub-2 paragraph (A) shall not apply in derogation of 3 any obligation under the North American Free 4 Trade Agreement. 5 (C) Home country defined.—For pur-6 poses of subparagraph (A), the term "home 7 country" means, with respect to any foreign 8 bank or company referred to in subparagraph 9 (A), the country under the laws of which the 10 foreign bank or company is organized. 11 (5) Interpretive authority.—The National 12 Financial Services Committee shall issue regulations 13 describing the method for calculating compliance 14 with the standard described in paragraphs (1) and 15 (2), taking into account such factors as revenues 16 and assets, including assets under management. 17 (6) Implementation and authority.—The 18 appropriate Federal banking agency of the lead de-19 pository institution of a financial services holding 20 company shall implement and enforce the regula-21 tions prescribed pursuant to paragraph (4) with re-22 spect to such holding company. 23 (m) Financial Services Institution.—The term "financial services institution" means— 24

•HR 268 IH

(1) A depository institution;

1	(2) A broker or dealer (as defined in section 3
2	of the Securities Exchange Act of 1934);
3	(3) A futures commission merchant (as defined
4	in section 1(a)(12) of the Commodity Exchange
5	Act);
6	(4) An investment company (as defined in sec-
7	tion 3 of the Investment Company Act of 1940);
8	(5) An investment adviser (as defined in section
9	202(a)(11) of the Investment Act of 1940);
10	(6) An insurance company organized or licensed
11	under the law of any State, including a company
12	that only incurs liabilities under annuity contracts,
13	the income on which is tax deferred under Section
14	72 of the Internal Revenue Code of 1986;
15	(7) A trust company organized under the laws
16	of the United States or the laws of any State; or
17	(8) A national market funded lending institu-
18	tion organized pursuant to section 5158 of the Re-
19	vised Statutes of the United States, as added by sec-
20	tion 601 of the Depository Institution Affiliation and
21	Thrift Charter Conversion Act;
22	(9) Any other type of company that is "engaged
23	in the business of providing financial services", as
24	determined by the National Financial Services Com-

mittee by rule, regulation, or order.

1	(n) Financial Activities.—The term "financial ac-
2	tivities" means any of the following—
3	(1) receiving money subject to a deposit or
4	other repayment obligation;
5	(2) lending, exchanging, transferring or safe-
6	guarding money or other financial assets;
7	(3) providing any device or other instrumental-
8	ity for the transfer of money or other financial as-
9	sets;
10	(4) insuring, guaranteeing or indemnifying
11	against loss, harm, damage, illness, disability or
12	death;
13	(5) providing financial, investment or economic
14	advisory or information services, including advising
15	an investment company (as defined in section 3 of
16	the Investment Company Act of 1940);
17	(6) directly or indirectly acquiring or control-
18	ling, whether as principal, on behalf of 1 or more en-
19	tities (including entities, other than a depository in-
20	stitution or subsidiary of a depository institution,
21	that the financial services holding company con-
22	trols), or otherwise, shares, assets, or ownership in-
23	terests (including without limitation debt or equity

securities, partnership interests, trust certificates, or

- other instruments representing ownership) of a company or other entity, whether or not constituting control of such company or entity, engaged in any activity if—
  - (A) the shares, assets, or ownership interests are not acquired or held by a depository institution or a subsidiary of a depository institution;
  - (B) such shares, assets, or ownership interests are acquired and held as part of a bona fide underwriting, investment banking, or insurance company investment activity, which includes investment activities engaged in for the purpose of appreciation and ultimate resale or other disposition of the investment, and such shares, assets, or ownership interest are held for such a period of time as will permit the sale or disposition thereof on a reasonable basis consistent with the nature of such activities; and
  - (C) during the period such shares, assets, or ownership interests are held, the financial services holding company does not actively manage or operate the company or entity except insofar as necessary to achieve the objectives of subparagraph (B);

1	(7) arranging, effecting or facilitating financial
2	transactions for the account of third parties;
3	(8) underwriting, dealing in or making a mar-
4	ket in securities;
5	(9) engaging in any activity that is permissible
6	for a bank holding company pursuant to section
7	4(c)(8) of the Bank Holding Company Act of 1956
8	by rule, order or regulation;
9	(10) engaging in any activity (in the United
10	States) that is—
11	(A) permissible for a bank holding com-
12	pany to engage in outside the United States,
13	and
14	(B) considered a financial activity or bank-
15	ing or financial operation, pursuant to section
16	4(e)(13) of the Bank Holding Company Act of
17	1956 or any rule, order, or regulation issued
18	thereunder;
19	(11) owning shares of any company that would
20	be permissible for a bank holding company to own
21	pursuant to sections $4(c)(6)$ and $4(c)(7)$ of the Bank
22	Holding Company Act of 1956;
23	(12) engaging in the functional equivalent of
24	any of the foregoing: or

1	(13) engaging in any activity that the National
2	Financial Services Committee determines by rule,
3	order, or regulation to be financial in nature or inci-
4	dental to such financial activities, taking into ac-
5	count—
6	(A) changes or reasonably expected
7	changes in the marketplace in which financial
8	services holding company compete;
9	(B) changes or reasonably expected
10	changes in the technology by which financial
11	services are delivered; or
12	(C) whether such activity is necessary or
13	appropriate to—
14	(i) allow a financial services holding
15	company and its affiliates to compete effec-
16	tively against any company seeking to pro-
17	vide financial services in the United States;
18	(ii) use any available or emerging
19	technological means to provide financial
20	services; or
21	(iii) offer customers any available or
22	emerging technological means for using fi-
23	nancial services.
24	(o) Appropriate Federal Banking Agency.—
25	The term "appropriate Federal banking agency" has the

1	same meaning as in section 3 of the Federal Deposit In-
2	surance Act.
3	(p) State.—The term "State" has the same mean-
4	ing as in section 3 of the Federal Deposit Insurance Act.
5	(q) Capital Terms.—
6	(1) IN GENERAL.—The terms "adequately cap-
7	italized" and "well capitalized" have the same mean-
8	ings as in—
9	(A) section 38(b)(1) of the Federal Deposit
10	Insurance Act with respect to an insured depos-
11	itory institution;
12	(B) section 9B(c)(2)(B) of the Federal Re-
13	serve Act with respect to a State member
14	wholesale financial institution; and
15	(C) section 5136(B)(e) of the Revised
16	Statutes of the United States with respect to a
17	national wholesale financial institution.
18	(2) Foreign bank capital.—With respect to
19	a branch, agency, or commercial lending company
20	operated in the United States by a foreign bank, the
21	terms "adequately capitalized" and "well capital-
22	ized" shall be defined and established by the Na-
23	tional Financial Services Committee for purposes of
24	this Act, provided that such capital standards—

1	(A) are comparable to the capital stand-
2	ards that apply to other depository institutions
3	for purposes of this Act; and
4	(B) give due regard to the principle of na-
5	tional treatment and equality of competitive op-
6	portunity.
7	(r) Securities Affiliate.—The term "securities
8	affiliate" means a company that—
9	(1) is an affiliate of a financial services holding
10	company, other than a depository institution; and
11	(2) underwrites or deals in any security; and
12	(3) is (or is required to be) registered under the
13	Securities Exchange Act of 1934 as a broker or
14	dealer,
15	but does not include a company that underwrites or deals
16	exclusively in securities that are expressly authorized by
17	section 5136 of the Revised Statutes of the United States
18	as permissible for a national bank to underwrite or deal
19	in.
20	SEC. 103. CHANGES IN CONTROL OF DEPOSITORY INSTITU-
21	TIONS.
22	No financial services holding company acting directly
23	or indirectly, or through or in concert with one or more
24	other persons, all acquire control of a depository institu-
25	tion, bank holding company, or financial services holding

- 1 company not controlled by such company on the date it
- 2 became a financial services holding company, if such ac-
- 3 quisition and control occurs through a purchase, assign-
- 4 ment, transfer, pledge, or other deposition of voting stock
- 5 of such depository institution, bank holding company, or
- 6 financial services holding company, unless the financial
- 7 services holding company has complied with the require-
- 8 ments of section 7(j) of the Federal Deposit Insurance
- 9 Act. Any failure to comply with the preceding require-
- 10 ments shall subject the relevant financial services holding
- 11 company to the penalties and other procedures provided
- 12 in sections 109 through 112, in addition to otherwise ap-
- 13 plicable penalties.

#### 14 SEC. 104. AFFILIATE TRANSACTIONS.

- 15 (a) Applicability of Sections 23A and 23B of
- 16 THE FEDERAL RESERVE ACT.—
- 17 (1) In general.—The provisions of sections
- 18 23A and 23B of the Federal Reserve Act shall be
- applicable to every depository institution controlled
- by a financial services holding company in the same
- 21 manner and to the same extent as if such depository
- institution were a member bank; and for this pur-
- pose, any company which would be an affiliate of a
- depository institution for purposes of such sections
- 25 23A and 23B if such depository institution were a

1 member bank shall be deemed to be an affiliate of 2 such depository institution.

(2) APPLICABILITY TO FOREIGN BANKS.—A depository institution that is a branch, agency or commercial lending company operated in the United States by a foreign bank that is a financial services holding company shall be deemed to satisfy the requirements of paragraph (1) if all of the transactions between the depository institution and any of the following companies affiliated with the depository institution comply with the provisions of Sections 23A and 23B of the Federal Reserve Act in the same manner and to the same extent as if the foreign bank were a member bank—

### (A) a securities affiliate; and

(B) any company that is neither a financial services institution nor primarily engaged in financial activities, other than, with respect to a foreign bank that qualifies as "predominantly a financial company" under section 102(l)(2) rather than section 102(l)(1), an affiliate that is held and operated in compliance with the standards of sections 2(h)(2) and 2(h)(4) of the Bank Holding Company Act of

1 1956 that would apply if the foreign bank were 2 subject to that Act.

3 (b) Additional Limitations on Affiliate Trans-

4 ACTIONS.—

- banking agency may, upon a finding of probable harm that cannot adequately be prevented by less burdensome rules and regulations, adopt such rules and regulations, consistent with the purposes of this Act, as may be necessary in order to prevent a depository institution that is controlled or operated by a financial services holding company from engaging in unsafe or unsound practices that involve the financial services holding company or any of its affiliates including, without limitation, unsafe or unsound practices that involve covered transactions, as defined in section 23A of the Federal Reserve Act, and any transactions described in section 23B(a)(2) of the Federal Reserve Act.
  - (2) Regulatory activity.—Any rule or regulation adopted pursuant to paragraph (1) shall be adopted in accordance with section 553 of title 5, United States Code, except that the appropriate Federal banking agency shall give interested persons

- an opportunity for oral presentations of data, views,
- 2 and arguments, in addition to written submissions.
- 3 (3) Application to prior approved trans-
- 4 ACTIONS.—Any transaction that was approved by an
- 5 appropriate Federal banking agency before the date
- of enactment of this Act shall be exempt from any
- 7 rules or regulations adopted pursuant to paragraph
- 8 (1).
- 9 (c) Exceptions.—With the concurrence of the Na-
- 10 tional Financial Services Committee, the appropriate Fed-
- 11 eral banking agency may, by rule, regulation or order, ex-
- 12 empt any depository institution that is controlled by a fi-
- 13 nancial services holding company or class of such institu-
- 14 tions, or any transaction or class of transactions (includ-
- 15 ing transactions with affiliates that are neither located nor
- 16 doing business in the United States) from any require-
- 17 ment under subsection (b)(1) or section 23A or 23B of
- 18 the Federal Reserve Act, notwithstanding the provisions
- 19 of any other law, rule, regulation or order, if the appro-
- 20 priate Federal banking agency deems such an exemption
- 21 to be reasonable and not inconsistent with the purposes
- 22 of this Act and in the public interest.
- 23 (d) Safeguards Relating to Nonfinancial Af-
- 24 FILIATES.—

- (1) In general.—Except as permitted pursu-1 2 ant to regulations issued by the National Financial 3 Services Committee, no depository institution con-4 trolled by a financial services holding company shall 5 directly or indirectly extend credit, or issue or enter 6 into a standby letter of credit, indemnity, guarantee, insurance, or other similar facility to or for the ben-7 8 efit of any affiliate that is neither a financial serv-9 ices institution nor primarily engaged in financial 10 activities.
  - (2) EXCEPTION FOR CERTAIN FOREIGN BANKS.—A depository institution that is a branch, agency, or commercial lending company operated or controlled by a foreign bank that—
    - (A) is a financial services holding company; and
- 17 (B) qualifies as "predominantly a financial 18 company" under section 102(l)(2) rather than 19 section 102(l)(1);

shall not be subject to the limitation described in paragraph (1) with respect to transactions with affiliates that, with respect to that foreign bank, are held and operated in compliance with the standard for investment under section 2(h)(2) of the Bank

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- 1 Holding Company Act of 1956 that would apply if 2 that foreign bank were subject to that Act.
- 3 (e) Primarily Engaged in Financial Activi-
- 4 TIES.—For purposes of subsections (a)(2)(B) and (d)(1),
- 5 the term "primarily engaged in financial activities" shall
- 6 be defined by regulation by the National Financial Serv-
- 7 ices Committee.
- 8 SEC. 105. CAPITAL REQUIREMENTS.
- 9 (a) Well-Capitalized Depository Institu-
- 10 Tions.—Each depository institution that is controlled by
- 11 a financial services holding company shall be well capital-
- 12 ized.
- 13 (b) Actions by Appropriate Federal Banking
- 14 AGENCY.—In the event of a finding by the appropriate
- 15 Federal banking agency that a depository institution con-
- 16 trolled by a financial services holding company is not well
- 17 capitalized, the financial services holding company shall—
- (1) execute an agreement with the appropriate
- 19 Federal banking agency within 30 days to return the
- depository institution within a reasonable period of
- 21 time to being well capitalized; or
- 22 (2) divest control of the depository institution
- in an orderly manner within 180 days, or such addi-
- 24 tional period of time as the appropriate Federal

- 1 banking agency may determine is reasonably re-
- 2 quired in order to effect such divestiture.
- 3 (c) No Holding Company Capital Require-
- 4 MENTS.—An appropriate Federal banking agency may not
- 5 impose by regulation, order, agreement, or any other
- 6 means, any requirement pertaining to the capital of a fi-
- 7 nancial services holding company.

### 8 SEC. 106. INTERSTATE ACQUISITIONS OF INSURED BANKS.

- 9 (a) Insured Banks.—Except as otherwise author-
- 10 ized pursuant to section 13(f) of the Federal Deposit In-
- 11 surance Act, no financial services holding company may
- 12 acquire control of an additional insured bank (as such
- 13 term is defined in section 2(c) of the Bank Holding Com-
- 14 pany Act of 1956) if the acquisition could not be approved
- 15 by the Board of Governors of the Federal Reserve System
- 16 under any provision of section 3(d) of the Bank Holding
- 17 Company Act of 1956, other than subsection (d)(1)(A),
- 18 if such acquisition were made by a bank holding company.
- 19 (b) Treatment of Financial Services Holding
- 20 Companies and Subsidiaries.—For purposes of section
- 21 18(r) of the Federal Deposit Insurance Act, a financial
- 22 services holding company shall be treated as a bank hold-
- 23 ing company, and any depository institution affiliate of a
- 24 financial services holding company shall be treated as a
- 25 bank subsidiary.

## SEC. 107. DIFFERENTIAL TREATMENT PROHIBITION; LAWS 2 INCONSISTENT WITH THIS ACT. 3 (a) IN GENERAL.—Notwithstanding any other Federal law, no State, and no Federal or State regulatory 4 5 agency, including the appropriate Federal banking agency, may act by law, rule, regulation, order, or otherwise if the 6 7 effect of such action would be to differentiate depository institutions controlled by financial services holding compa-9 nies from any other depository institutions in a manner 10 adverse to depository institutions controlled by financial services holding companies, or to differentiate financial 11 services holding companies or their affiliates from bank holding companies and their affiliates in a manner adverse 13 to financial services holding companies or their affiliates, 15 except to the extent that the appropriate Federal banking agency may act to implement this Act. (b) APPLICATION OF STATE LAWS.— 17 18 (1) FINDINGS.—The Congress finds that: 19 (A) Certain State laws and regulations 20 have the purpose or effect of preventing deposi-21 tory institutions from being or becoming affili-22 ated with companies or persons engaged in non-23 banking activities.

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1	(B) Such laws restrain legitimate competi-
2	tion in interstate commerce and deny consum-
3	ers freedom of choice in selecting financial serv-
4	ices.
5	(C) Such restrictions also threaten the
6	long-term safety and soundness of depository
7	institutions by denying them access to capital
8	(D) Given the preponderant Federal inter-
9	est in ensuring competition in national markets
10	for financial services and in ensuring the safety
11	and soundness of depository institutions, it is
12	necessary to preempt such anticompetitive State
13	laws and regulations to the extent necessary to
14	permit the formation and efficient operation of
15	financial services holding companies.
16	(E) There is, however, a legitimate and
17	traditional State interest in ensuring that State
18	depository institutions and other State-char-
19	tered or licensed companies are operated in a
20	safe and sound manner to serve the interests of
21	the public and consumers.
22	(F) The preemption provided in paragraph

(2) shall not be construed as preempting State

laws that—

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1	(i) concern the regulation, supervision,
2	and examination of State depository insti-
3	tutions (as defined in section 3 of the Fed-
4	eral Deposit Insurance Act); and
5	(ii) are not inconsistent with the pur-
6	poses of this Act.
7	(2) Preemptions.—
8	(A) Cross-marketing.—Any provision of
9	Federal or State law, rule, regulation, or order
10	that is expressly or impliedly inconsistent with
11	the provisions and purposes of this Act is here-
12	by preempted, including, without limitation,
13	State banking, savings and loan, insurance, real
14	estate, securities, finance company, retail, or
15	other laws which have the purpose or effect
16	of—
17	(i) preventing or impeding depository
18	institutions or affiliates, agents, principals,
19	brokers, directors, officers, employees, or
20	other representatives of such institutions
21	or affiliates thereof, as a result of the
22	types of nonbanking activities (including
23	an insurance business) engaged in directly

or indirectly by such company or any affiliate thereof or by any agent, principal, solicitor, broker, director, officer, employee, or other representative of such company or affiliate thereof, from being owned or controlled by or from being affiliated in any way with a financial services holding company or any affiliate of a financial services holding company;

(ii) preventing or impeding depository institutions or affiliates, agents, principals, brokers, directors, officers, employees or other representatives of such institutions or affiliates thereof from offering or marketing products or services of their affiliated financial services holding company or any affiliate thereof or from having their products or services offered or marketed by their affiliated financial services holding company or any affiliate thereof, or by any agent, principal, broker, director, officer, employee, or other representative of such company or any affiliate of such company;

or

(iii) preventing, impeding, or burdening any insurance company, or any affiliate of an insurance company (whether such affiliate is organized as a stock company, mutual holding company or otherwise), from becoming a financial services holding company under this Act or acquiring control of a depository institution or limiting the amount of an insurance company's assets that may be invested in the voting securities of a depository institution the parent company of a depository institution (except that the laws of an insurance company's State of domicile may limit the amount of an insurance company's assets that may be invested in a depository institution to an amount that is not less than 5 percent of the insurance company's admitted assets), or authorizing the insurance regulatory or other authorities of States other than the State in which an insurance company is domiciled to prevent, impede or burden or review a plan of reorganization by which the insurance company proposes to reorganize from mutual form to become a stock insurance company controlled by a mutual holding company.

### (B) Information sharing.—

- (i) IN GENERAL.—Notwithstanding any other provision of law, any depository institution, or any affiliate or subsidiary of any depository institution, may share or exchange information or otherwise transfer information between or among themselves without any restriction or limitation if it is clearly and conspicuously disclosed that the information may be communicated among such persons and the consumer is given the opportunity, before the time that the information is initially communicated, to direct that such information not be communicated among such persons.
- (ii) DEFINITION.—For purposes of this subsection, the term "information" means any and all data, records, or other information and material obtained or maintained by any depository institution or any affiliate or subsidiary thereof in the ordinary course of its business that relates in any way to a person who applies for,

maintains, or has maintained an account or credit relationship with or applied for, purchased or obtained other products or services from any depository institution or any affiliate or subsidiary of any depository institution, regardless of the source or manner in which the information is obtained or furnished.

### (c) Laws Affecting Court Actions.—

- (1) In General.—No State or State regulatory agency may act by law, rule, regulation, or order if the effect of such action would be to impede or prevent a depository institution that is located in another State from qualifying to maintain or defend in court any action which could be maintained or defended under similar circumstances by a company that is located in such other State and that is not a depository institution, if the depository institution does not establish or operate in that State a domestic branch.
- (2) EXCEPTION.—Where the maintenance or defense of a court action referred to in paragraph (1) by a company that is located in such other State and that is not a depository institution is subject to certain conditions, the maintenance or defense of

1 such an action by a depository institution located in 2 such other State may be subject to those same con-

3 ditions, if such conditions are applied in a non-

discriminatory manner to fulfill legitimate State ob-

5 jectives and do not have the effect, directly or indi-

6 rectly, of denying depository institutions located in

7 other States the opportunity to maintain or defend

8 such actions.

9 (d) Other Restrictions.—Except for licensing, 10 marketing, compensation, employment, or other requirements applied in a nondiscriminatory manner to fulfill le-11 12 gitimate State regulatory objectives which are not inconsistent with the purposes of this Act, no State may, through legislative, administrative, executive, or judicial 14 15 action, impede or prevent a financial services holding company or affiliate thereof from utilizing or compensating 16 17 any agent (including an affiliated depository institution 18 acting in accordance with section 18(r) of the Federal Deposit Insurance Act), solicitor, broker, employee, or other 19 person located in that State and representing in any lawful 21 capacity any depository institution or any such financial 22 services holding company or such affiliate thereof, pro-23 vided that if any such person is being utilized or com-

pensated for the performance of activities on behalf of a

depository institution, such activities do not result in the

- 1 establishment or operation by the depository institution of
- 2 a domestic branch at any location other than the main
- 3 or branch offices of such depository institution.
- 4 (e) Definitions.—As used in subsections (b)
- 5 through (d) only—
- 6 (1) the term "affiliate" means a person that di-
- 7 rectly or indirectly controls or is controlled by, or is
- 8 under common control with the person specified; and
- 9 (2) the term "control," including the terms
- "controlled by" and "under common control with,"
- means the power, directly or indirectly, to direct the
- management or policies of a person and shall be pre-
- sumed to exist if any person, directly or indirectly,
- owns, controls, or holds with power to vote 10 per-
- cent or more of the voting securities of any other
- person.

### 17 SEC. 108. INSIDER LENDING PROVISIONS.

- 18 (a) In General.—A financial services holding com-
- 19 pany shall be treated as a bank holding company, and any
- 20 depository institution controlled by such financial services
- 21 holding company shall be treated as a bank, for purposes
- 22 of section 22(h) of the Federal Reserve Act and any regu-
- 23 lation prescribed under such section.
- 24 (b) REGULATORY AUTHORITY.—For purposes of this
- 25 subsection, the appropriate Federal banking agency shall

- 1 exercise the authority provided to the Board of Governors
- 2 of the Federal Reserve System under section 22(h) of the
- 3 Federal Reserve Act.
- 4 SEC. 109. REPORTS, EXAMINATION AND ENFORCEMENT.
- 5 (a) Notice.—

- 6 (1) TIMING.—Within 90 days after filing the
  7 notice referred to in section 102(a)(1), each financial
  8 services holding company shall file a separate notice
  9 with the appropriate Federal banking agency for the
  10 lead depository institution of such company.
  - (2) Form and content.—The notice required by paragraph (1) shall be on forms prescribed by the National Financial Services Committee, and shall include such information under oath or otherwise, with respect to the financial condition, ownership, operation and management of such financial services company and its subsidiaries, and related matters, as the Committee may deem necessary or appropriate for the appropriate Federal banking agency to ascertain and monitor the impact that such financial services holding company and its subsidiaries may have on the safety and soundness of any depository institution affiliated with such financial services holding company or to otherwise carry out the purposes of this Act.

1	(b) REPORTING AND RECORDKEEPING.—
2	(1) Definitions.—
3	(A) Depository institution.—For pur-
4	poses of this subsection, the term "depository
5	institution", in addition to its meaning under
6	section 102(g), means a depository institution
7	affiliated with a financial services holding com-
8	pany.
9	(B) Appropriate federal banking
10	AGENCY.—For purposes of this subsection, the
11	appropriate Federal banking agency of a depos-
12	itory institution (which is affiliated with a fi-
13	nancial services holding company) shall be the
14	appropriate Federal banking agency of the lead
15	depository institution of that financial services
16	holding company.
17	(2) Obligations to obtain, maintain, and
18	REPORT INFORMATION.—
19	(A) IN GENERAL.—Every depository insti-
20	tution shall obtain such information and make
21	and keep such records as its appropriate Fed-
22	eral banking agency by rule prescribes concern-
23	ing the depository institution's policies, proce-
24	dures, or systems for—

1	(i) monitoring and controlling finan-
2	cial and operational risks to it resulting
3	from the activities of any of its affiliates
4	whose business activities are reasonably
5	likely to have a material impact on the fi-
6	nancial or operational condition of such de-
7	pository institution, including its level of
8	capitalization and its ability to conduct or
9	finance its operations; and
10	(ii) monitoring the extent to which the
11	depository institution or its affiliates have
12	complied with the provisions of this Act.
13	(B) Contents of Records.—Such
14	records shall describe, in the aggregate, each of
15	the financial activities conducted by, and the
16	customary sources of capital and funding of,
17	these affiliates.
18	(C) Reports.—The appropriate Federal
19	banking agency, by rule, may require summary
20	reports of such information to be filed no more

frequently than quarterly.

1 (3) AUTHORITY TO REQUIRE ADDITIONAL IN-2 FORMATION.—If, as a result of adverse market con-3 ditions or based on reports provided to the appropriate Federal banking agency pursuant to para-5 graph (2) or other available information, the appro-6 priate Federal banking agency reasonably concludes 7 that the agency has concerns regarding the financial 8 or operational condition of any depository institution 9 for which such agency is the appropriate Federal 10 banking agency, such agency may require the depository institution to make reports concerning the fi-12 nancial activities of any of such depository institu-13 tion's affiliates engaged in financial activities whose 14 business activities are reasonably likely to have a 15 material impact on the financial or operational con-16 dition of such depository institution. The appro-17 priate Federal banking agency, in requiring reports 18 pursuant to this paragraph, shall specify the infor-19 mation required, the period for which it is required, 20 and the time and date on which the information must be furnished.

> (4) Special provisions with respect to af-FILIATES SUBJECT TO SECURITIES AND EXCHANGE COMMISSION OR STATE INSURANCE REGULATION.—

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1 (A) Cooperation in implementation.— 2 In developing and implementing reporting re-3 quirements pursuant to paragraph (2) of this 4 subsection with respect to the activities of affili-5 ates subject to examination by, or reporting re-6 quirements of, the Securities and Exchange 7 Commission, the appropriate Federal banking 8 agency shall consult with and consider the views 9 of the Securities and Exchange Commission. If 10 the Securities and Exchange Commission com-11 ments in writing on a proposed rule of the ap-12 propriate Federal banking agency under this 13 subsection that has been published for com-14 ment, the appropriate Federal banking agency 15 shall respond in writing to such written com-16 ment before adopting the proposed rule. The 17 appropriate Federal banking agency shall, at 18 the request of the Securities and Exchange 19 Commission, publish such comment and re-20 sponse in the Federal Register at the time of 21 publishing the adopted rule. 22

(B) Use of securities and exchange commission or state insurance records and reports.—A depository institution shall

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be in compliance with any recordkeeping or reporting requirement adopted pursuant to paragraph (2) of this subsection concerning an affiliate if (i) with respect to an affiliate that is subject to examination by or reporting requirements of the Securities and Exchange Commission, such depository institution utilizes for such recordkeeping or reporting requirement copies of reports filed by the affiliate with the Securities and Exchange Commission pursuant to section 204 of the Investment Advisers Act of 1940, sections 30 and 31 of the Investment Company Act of 1940, or section 17 of the Securities Exchange Act of 1934; and (ii) with respect to an affiliate that is subject to examination by or reporting requirements of a State insurance regulator, such depository institution utilizes for such recordkeeping or reporting requirement copies of reports filed by the affiliate with the State insurance regulator. The appropriate Federal banking agency of a depository institution may, however, by rule adopted pursuant to paragraph (2), require any such depository institution filing such reports with the appropriate Federal banking agency to obtain,

maintain, or report supplemental information if the appropriate Federal banking agency makes an explicit finding that such supplemental information is necessary to inform the appropriate Federal banking agency regarding potential risks to such depository institution. Prior to requiring any such supplemental information, the appropriate Federal banking agency shall first request the Securities and Exchange Commission or the State insurance regulator, as appropriate, to expand its reporting requirements to include such information.

(C) PROCEDURE FOR REQUIRING ADDITIONAL INFORMATION.—Prior to making a request pursuant to paragraph (3) of this subsection for information with respect to an affiliate that is subject to examination by or reporting requirements of the Securities and Exchange Commission or a State insurance regulator, the appropriate Federal banking agency shall—

(i) notify the Securities and Exchange Commission or the State insurance regulator, as appropriate, of the information required with respect to such affiliate; and

(ii) consult with the Securities and Exchange Commission or the State insurance regulator, as appropriate, to determine whether the information required is available from the Securities and Exchange Commission or the State insurance regulator, unless the appropriate Federal banking agency determines that any delay resulting from such consultation would be inconsistent with ensuring the safety and soundness of the depository institution or the stability or integrity of the banking system.

(D) Confidentiality of information provided to or obtained by the appropriate Federal banking agency from the Securities and Exchange Commission or a State insurance regulator pursuant to a request by the appropriate Federal banking agency under subparagraph (C) of this paragraph may be disclosed to any other person, without the prior written approval of the Securities and Exchange Commission or the State insurance regulator, as appropriate. Nothing in this subsection shall authorize the appropriate

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Federal banking agency to withhold information from Congress, or prevent the appropriate Federal banking agency from complying with a request for information from any other Federal department or agency requesting the information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the appropriate Federal banking agency.

(E) NOTICE TO BANKING AGENCIES CON-CERNING FINANCIAL AND OPERATIONAL CONDI-TION CONCERNS.—The Securities and Exchange Commission shall notify the appropriate Federal banking agency of any concerns it has regarding significant financial or operational risks to any depository institution resulting from the activities of any affiliate of the depository institution for which the Securities and Exchange Commission is the appropriate regulatory agency. Any State insurance regulator shall notify the appropriate Federal banking agency of any concerns it has regarding significant financial or operational risks to any depository institution resulting from the activities of

- any affiliate of the depository institution for which the State insurance regulator is the appropriate regulatory agency.
  - (5) Uniform regulations.—The National Financial Services Committee shall prescribe by regulation uniform standards for the rules required by this subsection.
  - (6) Exemptions.—The National Financial Services Committee by rule or order may exempt any person or class of persons, under such terms and conditions and for such periods as the Committee shall provide in such rule or order, from the provisions of this subsection, and the rules thereunder. In granting such exemptions, the Committee shall consider, among other factors—
    - (A) whether information of the type required under this subsection is available for a supervisory agency (as defined in section 1101(6) of the Right to Financial Privacy Act of 1978 (12 U.S.C. 3401(6)), a State insurance commission or similar State agency, the Commodity Futures Trading Commission, or a foreign regulatory body of a similar type;
- 24 (B) the primary business of any affiliate;

- 1 (C) the nature and extent of domestic or 2 foreign regulation of the affiliate's activities;
  - (D) the nature and extent of the depository institution's banking activities;
  - (E) with respect to the depository institution and its affiliates, on a consolidated basis, the amount and proportion of assets devoted to, and revenues derived from, banking activities in the United States; and
  - (F) whether the affiliate's activities could pose a significant risk to the safety and soundness of any depository institution subsidiary of the financial services holding company.
  - (7) Authority to limit disclosure of information.—Notwithstanding any other provision of law, the appropriate Federal banking agency shall not be compelled to disclose any information required to be reported pursuant to this subsection, or any information supplied to the appropriate Federal banking agency by any domestic or foreign regulatory agency that relates to the financial or operational condition of any affiliate of a depository institution. Nothing in this subsection shall authorize the appropriate Federal banking agency to withhold

information from Congress, or prevent the appropriate Federal banking agency from complying with a request for information from any other Federal department or agency requesting the information for purposes within the scope of its jurisdiction, or complying with an order of a court of the United States in an action brought by the United States or the appropriate Federal banking agency. For purposes of section 552 of title 5, United States Code, this subsection shall be considered a statute described in subsection (b)(3)(B) of such section 552.

(8) APPLICABILITY TO FOREIGN BANKS.—For purposes of this subsection, with respect to a foreign bank that is a financial services holding company, the appropriate Federal banking agency shall give due regard to the primary authority and responsibility of the foreign bank's home country regulator for supervision and examination of the bank outside the United States and shall seek to minimize additional examination or regulatory burdens on the foreign bank outside of the United States, by coordinating with and relying on examinations of and information from the home country regulator to the fullest extent possible.

- 1 (c) TERMINATION.— The National Financial Services
- 2 Committee may at any time, upon its own motion or upon
- 3 application, terminate the status of a company as a finan-
- 4 cial services holding company, if it is determined that such
- 5 company no longer controls or operates any depository in-
- 6 stitutions or otherwise fails to qualify as a financial serv-
- 7 ices holding company as defined in this Act.
- 8 (d) No Extension of Insurance Coverage.—In
- 9 no instance shall the benefits of Federal deposit insurance
- 10 coverage applicable to an insured depository institution
- 11 that is controlled by a financial services holding company
- 12 be extended or interpreted to extend to either such finan-
- 13 cial services holding company or to any other company
- 14 controlled by such financial services holding company that
- 15 is not an insured depository institution.
- 16 (e) Enforcement of Violations.—Whenever it
- 17 appears to the appropriate Federal banking agency of the
- 18 lead depository institution of a financial services holding
- 19 company that such holding company is violating, has vio-
- 20 lated, or is about to violate any provision of this Act or
- 21 any regulation prescribed under this Act, such agency
- 22 may, in its discretion, apply to the appropriate district
- 23 court of the United States or the United States court of
- 24 any territory for—

- 1 (1) a temporary or permanent injunction or re-2 straining order enjoining such financial services 3 holding company from violating this Act or any reg-4 ulation prescribed under this Act; or
- 5 (2) such other equitable relief, including divesti-6 ture, as may be necessary to prevent such violation.
- 7 (f) COURT JURISDICTION.—The district courts of the
- 8 United States and the United States court in any territory
- 9 shall have jurisdiction and power to issue any injunction
- 10 or restraining order or grant any other relief described in
- 11 subsection (f). When appropriate, any injunction, order,
- 12 or other equitable relief granted under this subparagraph
- 13 shall be granted without requiring the posting of any
- 14 bond.
- 15 (g) Notice of Violations.—Whenever it appears
- 16 to a Federal or State official or agency with supervisory
- 17 or examination authority over any affiliate of a financial
- 18 services holding company that such affiliate or such finan-
- 19 cial services holding company is violating, has violated, or
- 20 is about to violate any provision of this Act or any regula-
- 21 tion prescribed under this Act, such official or agency shall
- 22 promptly notify the appropriate Federal banking agency
- 23 of the lead depository institution of such holding company
- 24 in order that such banking agency, in consultation with

- 1 the notifying agency, may determine whether action under
- 2 this section is appropriate.

## 3 SEC. 110. DIVESTITURE.

- 4 (a) In General.—In addition to all of its other reg-
- 5 ulatory and supervisory powers, if the appropriate Federal
- 6 banking agency determines that a depository institution
- 7 under its supervision has engaged in a continuing course
- 8 of conduct involving its financial services holding company
- 9 or any affiliate of such holding company which has had,
- 10 or has a significant probability of having, the effect of
- 11 causing such depository institution to be in an unsafe or
- 12 unsound condition, it may make an initial finding that the
- 13 financial services holding company should be required to
- 14 terminate its control or operation of the depository institu-
- 15 tion. If the appropriate Federal banking agency makes
- 16 such an initial finding, it shall within 3 days so notify the
- 17 financial services holding company controlling or operating
- 18 the depository institution and the National Financial Serv-
- 19 ices Committee. Such notice shall provide a statement for
- 20 the basis of the appropriate Federal banking agency's ac-
- 21 tion.
- 22 (b) Hearing Procedures.—Not later than 30 days
- 23 after receipt of the notice described in subsection (a), the
- 24 financial services holding company receiving such notice
- 25 may request an agency hearing before the appropriate

- 1 Federal banking agency. In such hearing, all issues shall
- 2 be determined pursuant to section 554 of title 5, United
- 3 States Code. The length of the hearing shall be determined
- 4 by the appropriate Federal banking agency, and such
- 5 hearing may be before a hearing examiner appointed by
- 6 such agency. At the conclusion thereof, the appropriate
- 7 Federal banking agency shall issue a final order, on the
- 8 basis of the record made at such hearing, affirming or re-
- 9 versing the initial finding of the appropriate Federal bank-
- 10 ing agency. A company that fails to request an agency
- 11 hearing under this paragraph shall be deemed to have con-
- 12 sented to the issuance of a final order affirming the initial
- 13 finding without the necessity of the hearing provided for
- 14 in this paragraph.
- 15 (c) TERMINATION OF CONTROL.—If such final order
- 16 affirms the initial finding, the financial services holding
- 17 company shall, upon completion of the judicial review, if
- 18 any, of the appropriate Federal banking agency's final
- 19 order as provided for in section 113, terminate its control
- 20 or operation of the depository institution involved within
- 21 1 year or such longer period as the appropriate Federal
- 22 banking deems necessary and appropriate to protect the
- 23 safety and soundness of the depository institution or pre-
- 24 vent financial disruption.

- 1 (d) No "Source of Strength" Doctrine.—No
- 2 appropriate Federal banking agency may require, by regu-
- 3 lation, order, agreement, or any other means, any financial
- 4 services holding company to serve as a "source of
- 5 strength" to any depository institution affiliate of such
- 6 holding company.

#### 7 SEC. 111. CRIMINAL PENALTIES.

- 8 (a) WILLFUL VIOLATIONS.—Any company or insured
- 9 depository institution which knowingly and willfully par-
- 10 ticipates in a material violation of any provision of this
- 11 Act, or any rule, regulation, or order issued by an appro-
- 12 priate Federal banking agency pursuant thereto, shall,
- 13 upon conviction, be fined for each violation not more than
- 14 the greater of \$250,000 or an amount equal to 0.01 per-
- 15 cent of the minimum required capital of the lead deposi-
- 16 tory institution of the financial services holding company
- 17 for each day during which the violation continues, except
- 18 that in no case shall any such amount for any violation
- 19 or related series of violations exceed 1 percent of the mini-
- 20 mum required capital of the lead depository institution.
- 21 (b) Enforcement Against Individuals.—Any
- 22 natural person who knowingly and willfully participates in
- 23 a material violation of any provision of this Act or any
- 24 rule, regulation, or order issued pursuant thereto, shall
- 25 upon conviction be imprisoned not more than 5 years and

- 1 fined for each violation not more than the greater of
- 2 \$250,000 or double the individual's annual compensation
- 3 at the time the violation occurred.
- 4 (c) Enforceability Against Officers and Em-
- 5 PLOYEES.—Every officer, director, employee, and agent of
- 6 a financial services holding company or depository institu-
- 7 tion also shall be subject to the same penalties for false
- 8 entries in any book, report, or statement of such company
- 9 or depository institution as are applicable to officers, di-
- 10 rectors, employees, and agents of member banks for false
- 11 entries in any books, reports, or statements of member
- 12 banks under section 1005 of title 18, United States Code.
- 13 (d) Enforceability Against Holding Compa-
- 14 NIES.—A financial services holding company and its affili-
- 15 ates shall be subject to the provisions of title 18, United
- 16 States Code, to the same extent as a registered bank hold-
- 17 ing company or any affiliate of such a company.
- 18 SEC. 112. CIVIL ENFORCEMENT, CEASE-AND-DESIST OR-
- 19 DERS, CIVIL MONEY PENALTIES, REMOVAL,
- 20 AND PROHIBITION AUTHORITY.
- 21 Subsections (b) through (s) and subsection (u) of sec-
- 22 tion 8 of the Federal Deposit Insurance Act shall apply
- 23 to any financial services holding company in the same
- 24 manner as they apply to an insured depository institution.
- 25 Nothing in subsection (b) or (c) of that section 8 shall

- 1 authorize any Federal banking agency, other than the ap-
- 2 propriate Federal banking agency, to issue a notice of
- 3 charges or cease-and-desist order against a financial serv-
- 4 ices holding company.

#### 5 SEC. 113. JUDICIAL REVIEW.

- 6 Any party aggrieved by an appropriate Federal bank-
- 7 ing agency's findings or other actions under this Act may
- 8 obtain review by the United States court of appeals of the
- 9 circuit wherein such party has its principal place of busi-
- 10 ness or the United States Court of Appeals for the District
- 11 of Columbia Circuit, by filing a Notice of Appeal in such
- 12 court within 30 days from the date of such action, and
- 13 simultaneously sending a copy of such notice by registered
- 14 or certified mail to the appropriate Federal banking agen-
- 15 cy. The appropriate Federal banking agency shall prompt-
- 16 ly certify and file in such court the record upon which
- 17 such action or finding was based. The actions or findings
- 18 of the appropriate Federal banking agency shall be set
- 19 aside if not supported by substantial evidence or if found
- 20 to violate procedures established by this Act. An initial
- 21 finding by the appropriate Federal banking agency under
- 22 section 110 shall be subject to judicial review only in the
- 23 context of review of a final order under section 110(b).

# 1 SEC. 114. NATIONAL FINANCIAL SERVICES COMMITTEE.

(a) ESTABLISHMENT.—There is established a Na-
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- 3 tional Financial Services Committee which shall consist of
- 4 the following members:
- 5 (1) The Secretary of the Treasury.
- 6 (2) The Chairman of the Board of Governors of
- 7 the Federal Reserve System.
- 8 (3) The Chairman of the Board of Directors of
- 9 the Federal Deposit Insurance Corporation.
- 10 (4) The Comptroller of the Currency.
- 11 (5) The Chairman of the Securities and Ex-
- change Commission.
- 13 (6) An insurance commissioner (or similar offi-
- cial) of a State, as designated by the National Asso-
- 15 ciation of Insurance Commissioners.
- 16 (b) Member Agencies.—For purposes of this Act,
- 17 the term "member agencies means—
- 18 (1) the agencies or departments headed by
- members of the committee described in paragraphs
- 20 (1), (2), (3), (4), and (5) of subsection (a); and
- 21 (2) in the case of a member of the committee
- appointed in accordance with paragraph (6) of such
- subsection, the National Association of Insurance
- 24 Commissioners.
- (c) CHAIR.—The Chair of the Committee shall be the
- 26 Secretary of the Treasury.

- 1 (d) Compensation.—Each member of the Commit-
- 2 tee shall serve without additional compensation, but shall
- 3 be entitled to reasonable expenses incurred in carrying out
- 4 the official duties as such a member.
- 5 (e) Public Meetings.—The Committee shall hold
- 6 public meetings at least annually. All meetings of the
- 7 Committee shall be conducted in conformity with the pro-
- 8 visions of section 3(a) of the Government in the Sunshine
- 9 Act (5 U.S.C. 552b). The Committee may not take any
- 10 action unless such action is approved by a majority vote
- 11 of the members of the Committee.
- 12 (f) Secretariat.—The Department of the Treasury
- 13 shall provide the Secretariat for the Committee and shall
- 14 assume any expenses arising from execution of the respon-
- 15 sibilities of the Committee, except for expenses incurred
- 16 by employees of any Member of the Committee.
- 17 (g) Access To Records.—For the purpose of carry-
- 18 ing out this section, the Committee shall have access to
- 19 all books, accounts, records, reports, files, memoranda, pa-
- 20 pers, things, and property belonging to or in use by any
- 21 appropriate Federal banking agency.
- 22 (h) Functions of the Committee.—
- 23 (1) Uniform principles and standards.—
- 24 The Committee shall, insofar as is practicable, es-
- 25 tablish uniform principles and standards applicable

- to the notices, reports, examinations and supervision of financial services institutions regulated by the member agencies, and to the extent permitted by this Act, financial services holding companies, which principles and standards shall be applied by the member agencies.
  - (2) Recommendations.—The Committee shall make recommendations for uniformity in other supervisory matters, such as, but not limited to, identifying financial services institutions and other providers of financial services in need of special supervisory attention, the adequacy of supervisory tools for determining the impact of affiliate operations on insured depository institutions, and the ability of the member agencies to discover possible fraud or questionable practices.
  - (3) RECOMMENDATIONS TO CONGRESS.—The Committee shall, from time to time, recommend to the Congress additional measures to strengthen the separation between insured depository institutions controlled by depository institutions holding companies from the activities of any of their affiliates, including the imposition of additional restrictions on interaffiliate transactions and the strict application of Federal deposit insurance coverage only for the

- 1 benefit of depositors of insured depository institu-
- 2 tions.
- 3 (i) Consultation With State Regulators.—The
- 4 Committee shall consult with the appropriate organiza-
- 5 tions representing the State regulators of banks, savings
- 6 and loan associations, savings banks, securities firms, and
- 7 other providers of financial services, and as deemed appro-
- 8 priate, meet with such State regulators. The Committee,
- 9 when appropriate, shall invite to each public meeting of
- 10 the Committee representatives of such organizations.
- 11 (j) Studies and Recommendations.—The Com-
- 12 mittee may conduct or authorize studies to carry out the
- 13 purposes of this Act. On the basis of such studies, the
- 14 Committee may make recommendations to the Congress
- 15 and member agencies concerning the implementation of
- 16 this Act and changes in statutes and regulations necessary
- 17 to promote the strength and stability of the Nation's fi-
- 18 nancial system and financial institutions, the competitive-
- 19 ness of providers of financial services in domestic and
- 20 international markets, and the purposes of this Act. Not
- 21 later than 1 year after the date of the enactment of this
- 22 Act, the Committee shall report to the Congress on pro-
- 23 posals for legislative or regulatory actions that will im-
- 24 prove the examination process to permit better oversight
- 25 of all insured depository institutions. In particular, the

1	Committee shall consider whether the number of, or com-
2	pensation for, examiners employed by the appropriate
3	Federal regulatory agencies should be increased.
4	(k) Notice Procedures for Determining New
5	FINANCIAL SERVICES INSTITUTIONS AND NEW FINAN-
6	CIAL ACTIVITIES.—
7	(1) Notice requirement.—A financial serv-
8	ices holding company may request the Committee to
9	determine that—
10	(A) an activity not described in section
11	102(n) (1)-(12) constitutes a financial activity
12	pursuant to section 102(n)(13); or
13	(B) a company not described in section
14	102(m) (1)-(8) is a financial services institu-
15	tion pursuant to section 102(m)(9),
16	by providing the Committee with written notice de-
17	scribing the proposed activity or institution.
18	(2) Contents of Notice.—The notice submit-
19	ted to the Committee shall contain such information
20	as the Committee shall prescribe by regulation or by
21	specific request in connection with a particular no-
22	tice.
23	(3) Procedure for committee action.—
24	(a) Notice of disapproval.—Any notice
25	filed under this subsection shall be deemed to

be approved by the Committee unless before the end of the 60-day period beginning on the date the Committee receives a complete notice under subparagraph (1), the Committee issues an order determining the activity does not constitute a financial activity or the institution is not a financial services institution and setting forth the reasons for disapproval.

- (B) EXTENSION OF PERIOD.—The Committee may extend the 60-day period referred to in subparagraph (A) for an additional 30 days. The Committee may further extend the period with the agreement of the financial services holding company submitting the notice pursuant to this subsection.
- (4) SHORTER PERIODS.—The Committee may prescribe regulations which provide for a shorter notice period than the periods described in subparagraphs (A) and (B).
- (5) Incomplete information.—The Committee may determine that an activity or an institution for which notice has been submitted pursuant to this subsection, does not constitute a financial activity or is not a financial services institution, if the financial

1	services holding company submitting such notice ne-
2	glects, fails, or refuses to furnish the Committee all
3	the information required by the Committee.
4	Subtitle B—Securities Activities of Financial
5	<b>Services Holding Companies</b>
6	SEC. 121. LIMITATION ON SECURITIES ACTIVITIES OF DE-
7	POSITORY INSTITUTIONS AFFILIATED WITH
8	SECURITIES AFFILIATES.
9	(a) In General.—A financial services holding com-
10	pany that is affiliated with a securities affiliate shall not
11	permit any depository institution, or any subsidiary of any
12	depository institution, which is controlled by such holding
13	company to engage, directly or indirectly in the United
14	States—
15	(1) in underwriting securities backed by or rep-
16	resenting interests in notes, drafts, acceptances,
17	loans, leases, receivables, other obligations, or pools
18	of any such obligations originated or purchased by
19	the institution or its affiliates; or
20	(2) in underwriting or dealing in any other se-
21	curities,
22	except securities expressly authorized by section 5136 of
23	the Revised Statutes of the United States as permissible
24	for a national bank to underwrite or deal in.

1	(b) Rule of Construction.—No provision of this
2	section shall be construed as permitting a securities affili-
3	ate to accept deposits in contravention of section 21 of
4	the Banking Act of 1933.
5	(c) Definition of Security.—
6	(1) In general.—For purposes of this section
7	the term "security" has the meaning given to such
8	term in section 3(a)(10) of the Securities Exchange
9	Act of 1934.
10	(2) Exceptions.—Notwithstanding any other
11	provision of law, the term "security" does not in-
12	clude any of the following for purposes of this sec-
13	tion:
14	(A) A contract of insurance.
15	(B) A deposit account, savings account
16	certificate of deposit, or other deposit instru-
17	ment issued by a depository institution.
18	(C) A share account issued by a savings
19	association if the account is insured by the Fed-
20	eral Deposit Insurance Corporation.
21	(D) A banker's acceptance.
22	(E) A letter of credit issued by a deposi-
23	tory institution

- (F) A debit account at a depository institution arising from a credit card or similar arrangement.
  - (G) A loan or loan participation (as determined by the appropriate Federal banking agency), including any debt security issued in connection with sovereign debt restructuring which a bank purchases and sells pursuant to such bank's lending authority.
  - (H) A qualified financial contract (as defined in section 11(e)(8)(D)(i) of the Federal Deposit Insurance Act), as determined by the appropriate Federal Banking agency, after consultation with and consideration of the views of the Securities and Exchange Commission, except that, for purposes of this section such term does not include—
    - (i) any securities contract (as defined in section 11(e)(8)(D)(ii) of such Act) that is based on or directly relates to a security that is not expressly authorized by section 5136 of the Revised Statutes of the United States as permissible for a national bank to underwrite or deal in unless the appropriate Federal banking agency determines,

after consultation with and consideration of the views of the Securities and Exchange Commission, that such securities contract is appropriate for a bank to underwrite or deal in, taking into account other qualified financial contracts which a bank is permitted to underwrite or deal in; and

- (ii) any agreement, contract, or transaction which is determined by the Federal Deposit Insurance Corporation in a regulation prescribed after the date of the enactment of this Act to be a qualified financial contract unless the appropriate Federal banking agency determines, after consultation with and consideration of the views of the Securities and Exchange Commission, that such agreement, contract, or transaction shall be treated as a qualified financial contract for purposes of this section.
- (3) AUTHORITY TO EXEMPT BANKING PROD-UCTS.—Notwithstanding any other provision of law, the appropriate Federal banking agency may, by regulation or order, exempt a banking product from

1	the definition of security if the appropriate Federal
2	banking agency finds that—
3	(i) the product is available in the
4	course of a banking business and is more
5	appropriately regulated as a banking prod-
6	uct; and
7	(ii) the exemption is otherwise consist-
8	ent with the purposes of this section, the
9	maintenance of fair and orderly markets,
10	and the protection of investors.
11	(4) Definition for Limited Purpose.—The
12	fact that a particular instrument is excluded pursu-
13	ant to paragraph (2) or (3) from the definition of
14	security for purposes of this section shall not be con-
15	strued as finding or implying that such instrument
16	is or is not a security for purposes of—
17	(A) Federal securities law;
18	(B) section 5136 of the Revised Statutes
19	of the United States; or
20	(C) section 20, 21, or 32 of the Banking
21	Act of 1933 (12 U.S.C. 377, 378, and 78).
22	(5) Reservation of authority to charter-
23	ING AUTHORITY.—A determination by the appro-
24	priate Federal banking agency under this subsection
25	shall not be construed in any way as authorizing a

1	bank to provide any product or service that the bank
2	is not otherwise authorized to provide under relevant
3	law governing the activities and powers of the bank.
4	(6) Consultation with commission.—
5	(A) NOTICE AND CONSULTATION RE-
6	QUIRED.—In determining whether to exempt a
7	banking product pursuant to paragraph (3), the
8	appropriate Federal banking agency shall pro-
9	vide written notice to, consult with, and con-
10	sider the views of the Securities and Exchange
11	Commission.
12	(B) RESPONSE AND PUBLICATION.—If the
13	Securities and Exchange Commission comments
14	in writing on a proposed determination of the
15	appropriate Federal banking agency, such agen-
16	cy shall—
17	(i) respond in writing to such written
18	comment; and
19	(ii) at the request of such Commis-
20	sion, publish such comment and response
21	in the Federal Register at the time the de-
22	termination becomes effective.
23	(7) Approval of national financial serv-
24	ICES COMMITTEE.—

1	(A) In general.—An appropriate Federal
2	banking agency may not issue a regulation or
3	order pursuant to paragraph (3) without the
4	approval of the National Financial Services
5	Committee.
6	(B) Uniform standards.—Any regula-
7	tion or order subject to the approval of the Na-
8	tional Financial Services Committee under
9	paragraph (1) shall be identical for each appro-
10	priate Federal banking agency, except as other-
11	wise permitted by such Committee.
12	SEC. 122. SAFEGUARDS RELATING TO SECURITIES AFFILI-
13	ATES.
13 14	ATES.  (a) Extensions of Credit and Asset Purchases
14	(a) Extensions of Credit and Asset Purchases
14 15	(a) Extensions of Credit and Asset Purchases Restricted.—
14 15 16	<ul> <li>(a) Extensions of Credit and Asset Purchases</li> <li>Restricted.—</li> <li>(1) In general.—No depository institution af-</li> </ul>
14 15 16 17	(a) Extensions of Credit and Asset Purchases Restricted.—  (1) In general.—No depository institution af- filiated with a securities affiliate shall, directly or in-
14 15 16 17 18	<ul> <li>(a) Extensions of Credit and Asset Purchases</li> <li>Restricted.—</li> <li>(1) In General.—No depository institution affiliated with a securities affiliate shall, directly or indirectly, do any of the following:</li> </ul>
14 15 16 17 18	<ul> <li>(a) Extensions of Credit and Asset Purchases</li> <li>Restricted.—</li> <li>(1) In General.—No depository institution affiliated with a securities affiliate shall, directly or indirectly, do any of the following:</li> <li>(A) Extend credit in any manner to the securities</li> </ul>
14 15 16 17 18 19 20	<ul> <li>(a) Extensions of Credit and Asset Purchases</li> <li>Restricted.— <ul> <li>(1) In general.—No depository institution affiliated with a securities affiliate shall, directly or indirectly, do any of the following:</li> <li>(A) Extend credit in any manner to the securities affiliate.</li> </ul> </li> </ul>
14 15 16 17 18 19 20 21	<ul> <li>(a) Extensions of Credit and Asset Purchases Restricted.—</li> <li>(1) In General.—No depository institution affiliated with a securities affiliate shall, directly or indirectly, do any of the following: <ul> <li>(A) Extend credit in any manner to the securities affiliate.</li> <li>(B) Issue a guarantee, acceptance, or let-</li> </ul> </li> </ul>

1	(C) Except as provided in paragraph (3),
2	purchase for its own account, or for the account
3	of any subsidiary of such institution, financial
4	assets of the securities affiliate.
5	(2) Exception for clearing securities.—
6	Paragraph (1)(A) shall not apply with respect to an
7	extension of credit by a well capitalized depository
8	institution to acquire or sell securities if the follow-
9	ing conditions are met:
10	(A) The extension of credit is incidental to
11	clearing transactions in those securities through
12	the depository institution.
13	(B) Both the principal of and the interest
14	on the extension of credit are fully secured by
15	those securities.
16	(C) Either—
17	(i) the extension of credit is to be re-
18	paid before the close of business on the
19	same business day; or
20	(ii) all of the following conditions are
21	satisfied:
22	(I) The securities cannot, in the
23	ordinary course of business, be cleared
24	on that business day.

1	(II) The extension of credit is to
2	be repaid before the close of business
3	on the next business day.
4	(III) Extensions of credit subject
5	to this clause, when aggregated with
6	all other covered transactions between
7	the institution and all affiliated secu-
8	rities affiliates do not exceed 10 per-
9	cent of the institution's capital stock
10	and surplus.
11	(D) Either—
12	(i) the securities are securities ex-
13	pressly authorized by section 5136 of the
14	Revised Statutes of the United States as
15	permissible for a national bank to under-
16	write or deal in; or
17	(ii) the appropriate Federal banking
18	agency for the depository institution per-
19	mits transactions under this paragraph in
20	securities not described in clause (i) and
21	the securities affiliate provides the deposi-
22	tory institution with such additional secu-

rity or other assurance of performance, if

1	any, as such agency shall require to pre-
2	vent such transactions from posing any ap-
3	preciable risk to the institution.
4	(3) Exceptions for certain securities
5	PURCHASED FOR A DEPOSITORY INSTITUTION'S OWN
6	ACCOUNT.—Paragraph (1)(C) shall not apply with
7	respect to purchases at the current market value
8	(based on reliable and regularly available price
9	quotations, including those readily available on elec-
10	tronic quotation systems) of—
11	(A) securities expressly authorized by sec-
12	tion 5136 of the Revised Statutes of the United
13	States as permissible for a national bank to un-
14	derwrite or deal in; or
15	(B) securities that—
16	(i) the securities affiliate has been
17	marking to market daily; and
18	(ii) are rated investment grade by at
19	least one nationally recognized statistically
20	rating organization.
21	(4) Other exceptions.—The appropriate
22	Federal banking agency may make exceptions to
23	paragraph (1) for well capitalized depository institu-
24	tions it regulates if—

- 1 (A) the transaction is fully secured in ac-2 cordance with section 23A(c) of the Federal Re-3 serve Act; and
  - (B) the aggregate amount of covered transactions between the institution and all securities affiliates of the financial services holding company, excluding transactions permitted under paragraph (2)(C)(i) or (3)(A), does not exceed 10 percent of the institution's capital stock and surplus.

## (b) Credit Enhancement Restricted.—

- (1) In General.—No depository institution affiliated with a securities affiliate shall, directly or indirectly, extend credit, or issue or enter into a standby letter of credit, asset purchase agreement, indemnity, guarantee, insurance, or other facility, for the purpose of enhancing the marketability of a securities issue underwritten by the securities affiliate.
- (2) DEFINITION OF TERM BY BOARD.—The appropriate Federal banking agency shall prescribe a definition for the term "for the purpose of enhancing the marketability of a securities issue" for purpose of paragraph (1).
- (3) Exception for bank eligible securities.—Paragraph (1) shall not apply with regard to

1	securities expressly authorized by section 5136 of
2	the Revised Statutes of the United States as permis-
3	sible for a national bank to underwrite or deal in
4	(4) Application to well capitalized de-
5	POSITORY INSTITUTIONS.—
6	(A) In general.—A well capitalized de-
7	pository institution may engage in a transaction
8	described in paragraph (1) if—
9	(i) the depository institution has
10	adopted appropriate limits on exposure on
11	a consolidated basis to any single customer
12	whose securities are underwritten by the
13	securities affiliate; and
14	(ii) the institution and its securities
15	affiliate have adopted appropriate proce-
16	dures, including maintenance of necessary
17	documentary records, to assure that any
18	such extension of credit, standby letter of
19	credit, asset purchase agreement indem-
20	nity, guarantee, insurance or other facility,
21	is on arm's length basis.
22	(B) Arm's length transaction de-
23	SCRIBED.—An extension of credit may be con-
24	sidered to be on arm's length basis if the terms
25	and conditions are substantially the same as

- those prevailing at the time for comparable transactions involving securities that are not underwritten by the securities affiliate.
- 4 (C) COMPLIANCE WITH PARAGRAPH (1).—
  5 The appropriate Federal banking agency may
  6 require, by regulation or order, compliance with
  7 paragraph (1) by well capitalized depository in8 stitutions exempt under this paragraph in order
  9 to achieve any purpose specified in subsection
  10 (k).
- 11 (c) Prohibition of Financing Purchase of Se-12 curity Being Underwritten.—
  - (1) In General.—No financial services holding company or subsidiary of a financial services holding company (other than a securities affiliate) shall knowingly extend or arrange for the extension of credit, directly or indirectly, secured by or for the purpose of purchasing any security while, or for 30 days after, that security is the subject of a distribution in which a securities affiliate of that financial services holding company participates as an underwriter or a member of a selling group.
  - (2) Reliance on acknowledgement.—For purposes of paragraph (1), a financial services holding company or subsidiary may rely on an express

- written acknowledgement signed by the borrower that the credit is not secured by or for the purpose of purchasing a security described in this subparagraph.
  - (3) APPLICATION TO BANK ELIGIBLE SECURITIES.—Paragraph (1) shall not apply with regard to extensions of credit if the securities are securities expressly authorized by section 5136 of the Revised Statutes of the United States as permissible for a national bank to underwrite or deal in.
  - (4) APPLICATION TO WELL CAPITALIZED DE-POSITORY INSTITUTIONS.—The appropriate Federal banking agency may make exceptions, by regulation or order, to paragraph (1) for an extension of credit, after consultation with and considering the views of the Securities and Exchange Commission.
  - (5) Consistency with the federal securities laws.—No provision of this subsection shall be construed as permitting a securities affiliate to extend or maintain credit, or arrange for an extension of credit, except in compliance with applicable provisions of the Securities Exchange Act of 1934 and the regulations prescribed and interpretations issued under such Act.

1	(d) Restriction on Extending Credit To Make
2	PAYMENTS ON SECURITIES.—
3	(1) In general.—No depository institution af-
4	filiated with a securities affiliate shall, directly or in-
5	directly, extend credit to an issuer of securities un-
6	derwritten by such securities affiliate for the purpose
7	of paying the principal of those securities or interest
8	or dividends on those securities.
9	(2) Exceptions for certain extensions of
10	CREDIT.—Paragraph (1) shall not apply to an exten-
11	sion of credit for a documented purpose (other than
12	paying principal, interest, or dividends) if the tim-
13	ing, maturity, and other terms of the credit, taken
14	as a whole, are substantially different from those of
15	the underwritten securities.
16	(3) Exceptions for bank eligible securi-
17	TIES.—Paragraph (1) shall not apply with respect to
18	any security expressly authorized by section 5136 of
19	the Revised Statutes of the United States as permis-
20	sible for a national bank to underwrite or deal in.
21	(4) Application to well capitalized de-
22	POSITORY INSTITUTIONS.—
23	(A) In General.—Paragraph (1) shall not
24	apply with respect to well capitalized depository
25	institutions if—

1	(i) the depository institution has
2	adopted appropriate limits on exposure on
3	a consolidated basis to any single customer
4	whose securities are underwritten by the
5	securities affiliate; and
6	(ii) the depository institution has
7	adopted appropriate procedures, including
8	maintenance of necessary documentary
9	records, to assure that any extension of
10	credit by the depository institution to an
11	issuer for the purpose of paying the prin-
12	cipal, interest or dividends on securities
13	underwritten by the securities affiliate is
14	on an arm's length basis.
15	(B) ARM'S LENGTH TRANSACTION DE-
16	SCRIBED.—An extension of credit may be con-
17	sidered to have been made on an arm's length
18	basis if the terms and conditions are substan-
19	tially the same as those prevailing at the time
20	for comparable transactions with issuers whose
21	securities are not underwritten by the securities
22	affiliate.
23	(C) COMPLIANCE WITH SUBPARAGRAPH
24	(A).—The appropriate Federal banking agency

may require by regulation or order, compliance

1	with paragraph (1) by well capitalized deposi-
2	tory institutions exempt under this paragraph
3	in order to achieve any purpose specified in
4	subsection (k).
5	(e) Common Directors and Senior Executive
6	Officers.—
7	(1) In general.—The appropriate Federal
8	banking agency shall, by regulation or order, pre-
9	scribe the circumstances under which directors and
10	senior executive officers of a securities affiliate may
11	serve at the same time as directors or senior execu-
12	tive officers of any affiliated depository institutions.
13	(2) Standards.—The appropriate Federal
14	banking agency, in issuing any regulation or order
15	pursuant to paragraph (1), shall consider appro-
16	priate factors including—
17	(A) any burdens imposed by restrictions on
18	director and senior executive officer interlocks;
19	(B) the safety and soundness of depository
20	institutions and securities affiliates;
21	(C) unfair competition in securities activi-
22	ties;
23	(D) improper exchange of customer infor-
24	mation; or

1	(E) harm to customers of securities affili-
2	ates or depository institutions that could rea-
3	sonably result from director and senior officer
4	interlocks.
5	(3) Exception for small financial serv-
6	ICES HOLDING COMPANIES.—
7	(A) In General.—Notwithstanding para-
8	graph (1), a director or senior executive officer
9	of a securities affiliate may serve at the same
10	time as a director or senior executive officer or
11	an affiliated depository institution if that insti-
12	tution and all affiliated depository institutions
13	have, in the aggregate, total assets of not more
14	than \$500,000,000.
15	(B) Inflation adjustment.—The dollar
16	limitation contained in subparagraph (A) shal
17	be adjusted annually after December 31, 1995
18	by the annual percentage increase in the
19	Consumer Price Index for Urban Wage Earners
20	and Clerical Workers published by the Bureau
21	of Labor Statistics.
22	(4) Exception for certain foreign affili-
23	ATES.—Paragraph (1) shall not prohibit a director

or senior executive officer of a securities affiliate

1	from serving at the same time as a director or senior
2	executive officer of an entity which—
3	(A) is organized under section 25 or 25A
4	of the Federal Reserve Act;
5	(B) is an affiliate of such securities affili-
6	ate; and
7	(C) principally engages in business outside
8	the United States.
9	(f) Disclosure Required by Securities Affili-
10	ATE.—
11	(1) In general.—Pursuant to rules adopted
12	by the Securities and Exchange Commission in con-
13	sultation with the appropriate Federal banking agen-
14	cies, a securities affiliate shall conspicuously disclose
15	in writing to each of its customers at the time a se-
16	curities account is opened, or within a reasonable
17	time thereafter if it is not practicable to provide
18	such notice at that time, that—
19	(A) securities sold, offered, or rec-
20	ommended by the securities affiliate—
21	(i) are not deposits;
22	(ii) are not insured by the Federal
23	Deposit Insurance Corporation;
24	(iii) are not guaranteed by an affili-
25	ated insured depository institution;

1	(iv) are not otherwise an obligation of
2	an insured depository institution (unless
3	such is the case); and
4	(v) with regard to any product that
5	includes any investment component, are
6	subject to investment risks including pos-
7	sible loss of principal invested;
8	(B) the securities affiliate is not an in-
9	sured depository institution, and is a corpora-
10	tion separate from any insured depository insti-
11	tution; and
12	(C) the securities affiliate may be under-
13	writing or dealing in the securities being sold,
14	offered or recommended, and if so, would have
15	a financial interest in the transaction.
16	(2) Form of disclosure.—The disclosures re-
17	quired by paragraph (1) shall be made in clear and
18	concise language that—
19	(A) is readily comprehensible to customers
20	of the securities affiliate; and
21	(B) is designed to promote customer un-
22	derstanding that uninsured investment products
23	are not deposits insured by the Federal Deposit
24	Insurance Corporation.

1	(3) Disclosure authority.—Subject to para-
2	graph (2), the Securities and Exchange Commission,
3	after consultation with the appropriate Federal
4	banking agencies may, in its discretion, prescribe
5	disclosures in addition to the disclosures prescribed
6	by paragraph (1).
7	(g) Disclosure Required by Depository Insti-
8	TUTIONS.—
9	(1) In general.—Pursuant to rules adopted
10	jointly by the appropriate Federal banking agencies
11	in consultation with the Securities and Exchange
12	Commission, no insured depository institution shall
13	knowingly express any opinion on the value of, or
14	the advisability of purchasing or selling, nonbanking
15	products (as defined by the appropriate Federal
16	banking agency) sold by the insured depository insti-
17	tution or any affiliate of an insured depository insti-
18	tution unless the insured depository institution con-
19	spicuously discloses in writing to the customer
20	that—
21	(A) the insured depository institution or
22	affiliate (whichever is applicable) is selling the
23	nonbanking product and has a financial interest
24	in the transaction (if such is the case);
25	(B) the nonbanking products—

1	(i) are not deposits;
2	(ii) are not insured by the Federal
3	Deposit Insurance Corporation;
4	(iii) are not guaranteed by the institu-
5	tion or any other affiliated insured deposi-
6	tory institution;
7	(iv) are not otherwise an obligation of
8	an insured depository institution (unless
9	such is the case); and
10	(v) with regard to any nonbanking
11	product that includes any investment com-
12	ponent, are subject to investment risks in-
13	cluding possible loss of principal invested
14	and
15	(C) an affiliate, if involved, is not an in-
16	sured depository institution (unless such is the
17	case), and is a corporation separate from any
18	insured depository institution (unless such is
19	not the case).
20	(2) Form of disclosure.—The disclosures re-
21	quired by paragraph (1) shall be made in clear and
22	concise language that—
23	(A) is readily comprehensible to customers
24	of the insured depository institution, and

1	(B) is designed to promote customer un-
2	derstanding that nonbanking products are not
3	deposits insured by the Federal Deposit Insur-
4	ance Corporation.
5	(3) Customer acknowledgment of disclo-
6	SURE.—
7	(A) In General.—Whenever any insured
8	depository institution or securities affiliate
9	opens an account for the purpose of selling a
10	nondeposit investment product or products to a
11	customer, such insured depository institution or
12	securities affiliate, as the case may be, shall ob-
13	tain a one-time acknowledgment of receipt by
14	the customer of such disclosures, including the
15	date of receipt with the customer's name, ad-
16	dress, and the account number.
17	(B) ONE-TIME ACKNOWLEDGMENT.—The
18	one-time written acknowledgment required by
19	subparagraph (A) and obtained with respect to

(B) One-time acknowledgment required by subparagraph (A) and obtained with respect to one account from a customer shall satisfy the requirement with respect to all other investment accounts opened by that customer at that depository institution or securities affiliate.

1	(C) TIMING OF ACKNOWLEDGMENT.—The
2	one-time acknowledgment required by subpara-
3	graph (A) must be obtained within a reasonable
4	time after the account is opened.
5	(D) SPECIAL RULE FOR ACCREDITED IN-
6	VESTORS.—This paragraph shall not apply to
7	any customer who is, or meets the requirements
8	for, an accredited investor (as defined in section
9	2(15) of the Securities Act of 1933).
10	(4) Disclosure authority.—Subject to para-
11	graph (2), the appropriate Federal banking agencies
12	may jointly prescribe, after consultation with the Se-
13	curities and Exchange Commission, disclosures in
14	addition to the disclosures required by paragraph
15	(1).
16	(h) Underwriting Securities Representing Ob-
17	LIGATIONS ORIGINATED BY AFFILIATE RESTRICTED.—A
18	securities affiliate shall not underwrite securities secured
19	by or representing an interest in mortgages or other obli-
20	gations originated or purchased by an affiliated depository
21	institution or subsidiary of such an institution—
22	(1) unless those securities—
23	(A) are rated by at least one unaffiliated,
24	nationally recognized statistical rating organiza-
25	tion:

1	(B) are issued or guaranteed by the Fed-
2	eral Home Loan Mortgage Corporation, the
3	Federal National Mortgage Association, or the
4	Government National Mortgage Association; or
5	(C) represent interests in securities de-
6	scribed in subparagraph (B); or
7	(2) except as permitted by the appropriate Fed-
8	eral banking agency.
9	(i) Reciprocal Arrangements Prohibited.—No
10	financial services holding company and no subsidiary of
11	a financial services holding company may enter into any
12	agreement, understanding, or other arrangement under
13	which—
14	(1) One financial services holding company (or
15	subsidiary of that financial services holding com-
16	pany) agrees to engage in a transaction with, or on
17	behalf of, another financial services holding company
18	(or subsidiary of that financial services holding com-
19	pany), in exchange for
20	(2) the agreement of the second financial serv-
21	ices holding company referred to in paragraph (1)
22	(or a subsidiary of that financial services holding
23	company) to engage in any transaction with, or on

1	behalf of, the first financial services holding com-
2	pany referred to in such paragraph (or any subsidi-
3	ary of that financial services holding company), for
4	the purpose of evading any requirement or restric-
5	tion of Federal law on transactions between, or for
6	the benefit of, affiliates of financial services holding
7	companies.
8	(j) Safeguards Apply to Certain Subsidi-
9	ARIES.—Except as provided in this section—
10	(1) Securities Affiliate.—No subsidiary of
11	a securities affiliate may do anything that this sec-
12	tion prohibits the securities affiliate from doing.
13	(2) Depository institution.—No subsidiary
14	of a depository institution may do anything that this
15	subsection prohibits the depository institution from
16	doing.
17	(k) Authority To Modify and Impose Addi-
18	TIONAL SAFEGUARDS; INTERPRETIVE AUTHORITY.—
19	(1) In general.—The appropriate Federal
20	banking agency may, by regulation or order—
21	(A) adopt additional limitations, restric-
22	tions or conditions on relationships or trans-
23	actions among depository institutions, their af-
24	filiates, and their customers; and

1	(B) make any modification to any limita-
2	tion, restriction, or condition imposed under
3	this section on relationships or transactions
4	among depository institutions, the affiliates of
5	depository institutions, and the customers of
6	such institutions or affiliates, including modi-
7	fications in addition to those expressly provided
8	for in this section.
9	(2) Standards.—The appropriate Federal
10	banking agency may not exercise authority under
11	paragraph (1) unless such agency finds that such
12	action is consistent with the purposes of this act, in-
13	cluding—
14	(A) the avoidance of any significant risk to
15	the safety and soundness of depository institu-
16	tions or the Federal deposit insurance funds;
17	(B) the enhancement of the financial sta-
18	bility of financial services holding companies;
19	(C) the prevention of the subsidization of
20	securities affiliates by depository institutions;
21	(D) the avoidance of conflicts of interest or
22	other abuses; and
23	(E) the application of the principle of na-
24	tional treatment and equality of competitive op-
25	portunity between securities affiliates owned or

1	controlled by domestic financial services holding
2	companies and securities affiliates owned or
3	controlled by foreign banks operating in the
4	United States.
5	(3) Biennial Review.—Beginning 2 years
6	after the effective date of the Depository Institution
7	Affiliation Act, the appropriate Federal banking
8	agency shall, on a biennial basis—
9	(A) review all restrictions established pur-
10	suant to paragraph (1) to determine whether
11	any such restrictions are required any longer to
12	carry out the purposes of this Act; and
13	(B) modify or eliminate any such restric-
14	tion that such agency determines is no longer
15	required to carry out the purposes of this Act.
16	(l) Compliance Programs Required.—
17	(1) In general.—Each appropriate Federal
18	banking agency and the Securities and Exchange
19	Commission shall establish a program for—
20	(A) sharing information, including reports
21	of examinations, concerning compliance with
22	this section or the amendments made by title
23	III of the Depository Institution Affiliation and
24	Thrift Charter Conversion Act, by—

1	(i) brokers, dealers, investment advis-
2	ers, or investment companies that are reg-
3	istered with the Securities and Exchange
4	Commission and that are affiliated with
5	depository institutions, or are separately
6	identifiable departments or divisions of de-
7	pository institutions registered as invest-
8	ment advisers; and
9	(ii) depository institutions and their
10	affiliates;
11	(B) enforcing compliance with this section
12	and the amendments made by this subtitle and
13	paragraphs (4) and (5) of section 3(a) of the
14	Securities Exchange Act of 1934 by entities
15	under its supervision; and
16	(C) responding to any complaints from
17	customers about inappropriate cross-marketing
18	of securities products or inadequate disclosure.
19	(2) Data collection.—
20	(A) In general.—The appropriate Fed-
21	eral banking agencies, after consultation with
22	and consideration of the views of the Securities
23	and Exchange Commission, shall (except as oth-
24	erwise provided by the appropriate Federal
25	banking agency after such consultation) require

- any depository institution that has effected securities transactions pursuant to any exception
  enumerated in paragraphs (4)(C) and (5)(D) of
  section 3(a) of the Securities Exchange Act of
  1934 to identify the exceptions relied upon and
  to submit such information necessary to monitor compliance under such paragraphs.
  - (B) COMMISSION ACCESS.—The appropriate Federal banking agency shall make any information referred to in subparagraph (A) available to the Securities and Exchange Commission, upon the request of the Commission.
  - (C) COMPLIANCE.—In implementing the provisions of this paragraph, the appropriate Federal banking agencies shall ensure that any information requests to depository institutions take into account the size and activities of the institutions and do not cause undue reporting burdens.
  - (3) Commission's enforcement authority of the appropriate Federal banking agencies under this section, the Securities and Exchange Commission shall have the authority to enforce provision of this

section against a securities affiliate as if such provision were a provision of the Securities Exchange Act of 1934 to the extent that the provision applies with respect to the conduct or activities of the securities affiliate.

## (4) Examination reports.—

- (A) In General.—The appropriate Federal banking agencies shall, to the fullest extent possible, use the reports of examination of any broker, dealer, investment adviser, or investment company made by or on behalf of the Securities and Exchange Commission and reports made by or on behalf of a registered securities association or national securities exchange, and shall defer to such examinations for compliance with the Federal securities laws.
- (B) COMPLIANCE WITH SECTION 122 SAFE-GUARDS.—The appropriate Federal banking agencies shall—
  - (i) to the fullest extent possible, use the reports of examination of any securities affiliate made by the appropriate Federal banking agency for such affiliate; and

1	(ii) defer to such examinations for
2	compliance with the provisions of this sec-
3	tion.
4	(5) Interpretations of the federal secu-
5	RITIES LAWS.—The appropriate Federal banking
6	agencies shall defer to the Securities and Exchange
7	Commission regarding all interpretations and en-
8	forcement of the Federal securities laws relating to
9	the application of the Federal securities laws to the
10	activities and conduct of brokers, dealers, investment
11	advisers, and investment companies.
12	(6) Notice of Certain actions by sec.—
13	The Securities and Exchange Commission shall give
14	notice to the appropriate Federal banking agency
15	upon the commencement of any disciplinary or law
16	enforcement proceedings by the Commission and a
17	copy of any order entered by the Commission
18	against—
19	(A) any broker, dealer, or investment ad-
20	viser that—
21	(i) is registered with the Securities
22	and Exchange Commission; and
23	(ii) is affiliated with, or is a sepa-
24	rately identifiable department or division
25	of, a depository institution;

- 1 (B) any investment company registered 2 with the Securities and Exchange Commission 3 that is an affiliate of or is advised by an invest-4 ment adviser affiliated with a depository institu-5 tion or by a separately identifiable department 6 or division of a depository institution that is a 7 registered investment adviser; or
  - (C) any financial services holding company, depository institution, or subsidiary of such company or institution, if the proposed action relates to this section or the amendments made by title III of the Depository Institution Affiliation and Thrift Charter Conversion Act.
  - (7) Notice of Certain actions by appropriate Federal banking agencies.—Upon the commencement of any disciplinary or law enforcement proceedings to enforce the provisions of this section by an appropriate Federal banking agency against any broker, dealer, investment adviser, or investment company that is registered under the Federal securities laws and is affiliated with a depository institution or is a separately identifiable department or division of a depository institution, the appropriate Federal banking agency shall give notice to

- the Securities and Exchange Commission of the proposed action.
  - (8) IMMEDIATE ACTION ALLOWED BEFORE NOTICE.—The notice required under paragraph (6) or (7) may be provided promptly after action by the Securities and Exchange Commission or the appropriate Federal banking agency, if—
    - (A) the Commission determines that the protection of investors requires immediate action by the Commission and prior notice under paragraph (6) is not practical under the circumstances; or
    - (B) the appropriate Federal banking agency determines that concerns for the safety and soundness of a depository institution or its affiliate require immediate action by the agency and prior notice under (7) is not practical under the circumstances.
    - (9) COORDINATED ENFORCEMENT ACTION.—
      The Securities and Exchange Commission and the appropriate Federal banking agencies shall, to the extent practicable, coordinate supervisory actions based on applicable law where the actions are based on the same or related events or practices.

1	(10) Investment companies not affiliated
2	WITH A DEPOSITORY INSTITUTION.—The appro-
3	priate Federal banking agency shall not have au-
4	thority under this section or any other provision or
5	law to inspect or examine any investment company
6	registered under the Federal securities laws that is
7	not—
8	(A) affiliated with a depository institution
9	or
10	(B) advised by an investment adviser affili-
11	ated with a depository institution or by a sepa-
12	rately identifiable department or division of a
13	depository institution that is a registered invest
14	ment adviser.
15	(11) Definition.—For purposes of this sub-
16	section, the term "Federal securities laws" means
17	the provisions of Federal law governing securities ac-
18	tivities that are within the jurisdiction of the Securi-
19	ties and Exchange Commission under the Securities
20	Act of 1933, the Securities Exchange Act of 1934
21	the Investment Company Act of 1940, the Invest
22	ment Advisers Act of 1940, and the Trust Indenture
23	Act of 1939.
24	(m) Foreign Bank Firewalls.—

1	(1) In general.—A branch, agency, or com-
2	mercial lending company that is operated by a for-
3	eign bank that is a financial services holding com-
4	pany shall not be subject to the restrictions of any
5	subsection of this section, other than subsections (k)
6	and (l), if—
7	(A) such branch, agency, or commercial
8	lending company accepts no deposits in the
9	United States that are insured under the Fed-
10	eral Deposit Insurance Act;
11	(B) such foreign bank meets risk-based
12	capital standards comparable to the capital
13	standards required for a wholesale financial in-
14	stitution, giving due regard to the principle of
15	national treatment and equality of competitive
16	opportunity; and
17	(C) the home country of such foreign bank
18	satisfies the national treatment standard de-
19	scribed in section $102(1)(3)$ .
20	(2) Applicability of subsection (k) to for-
21	EIGN BANKS.—Any limitation, restriction, condition,
22	or modification adopted under subsection (k) may be
23	applied by the appropriate Federal banking agency

to—

- 1 (A) a foreign bank that operates a branch, 2 agency, or commercial lending company de-3 scribed in paragraph (1) (and any company 4 that owns or controls such foreign bank);
  - (B) any branch, agency or commercial lending company operated by such foreign bank in the United States; or
  - (C) any other affiliate of such foreign bank in the United States; if such limitation, restriction, condition, or modification is applied by regulation or order of general applicability under subsection (n)(1) to wholesale financial institutions and their securities affiliates, subject to such modifications, conditions, or exemptions as the appropriate Federal banking agency of such wholesale financial institution deems appropriate, giving due regard to the principle of national treatment and equality of competitive opportunity.
- 20 (n) Firewalls Applicable to Wholesale Fi-21 Nancial Institutions and National Market Lend-22 ing Institutions.—
- 23 (1) IN GENERAL.—A wholesale financial institu-24 tion, and transactions between a wholesale financial 25 institution and its securities affiliate, shall not be

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1 subject to the provisions of this section, except that 2 a wholesale financial institution and its securities af-3 filiate shall be subject to subsections (k) and (l) in the same manner and to the same extent such sub-5 sections would apply if the wholesale financial insti-

tution were an insured depository institution.

- 7 (2) Prohibition on evasion of firewalls 8 AFFILIATED INSURED DEPOSITORY INSTITU-9 TIONS.—An insured depository institution that is af-10 filiated with a wholesale financial institution shall not evade any requirement or restriction imposed by 12 this section by engaging in transactions or arrange-13 ments with its affiliated wholesale financial institu-14 tion.
  - (3) Similar treatment for national mar-KET LENDING INSTITUTIONS.—A national market lending institution, as defined in section 5158 of the Revised Statutes of the United States, that is controlled by a financial services holding company shall be subject to this section in the same manner and to the same extent as a wholesale financial institution.
- 23 (o) AUTHORITY OF NATIONAL FINANCIAL SERVICES COMMITTEE.—

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- (1) IN GENERAL.—Except for rules issued pursuant to subsections (f) or (g), no rule, regulation, or order authorized or required by this section shall be issued without the approval of the National Financial Services Committee.
  - Uniform standards.—Any regulation, rule, or order subject to the approval of the National Financial Services Committee under paragraph (1) shall be identical for each appropriate Federal banking agency, except as otherwise permitted by such Committee, taking into account existing requirements, coordination of new requirements, minimization of duplicative regulation, the degree of uniformity between regulation of securities affiliates or investment companies affiliated with or advised by depository institutions or their affiliates and other broker dealers or investment companies, and an analysis of any of the benefits to be obtained by any unique regulatory burdens placed on securities affiliates or investment companies affiliated with or advised by depository institutions or their affiliates.

1	SEC. 123. JOINT STANDARDS RELATING TO RETAIL SALES
2	OF CERTAIN NONDEPOSIT INVESTMENT
3	PRODUCTS.
4	(a) In General.—The National Financial Services
5	Committee shall prescribe standards applicable to any de-
6	pository institution which—
7	(1) is not registered as a broker under the Se-
8	curities Exchange Act of 1934;
9	(2) effects retail transactions in securities, in-
10	cluding securities issued by an investment company
11	or annuities; and
12	(3) is affiliated with a financial services holding
13	company.
14	(b) Scope of Standards.—The standards required
15	under paragraph (1) with respect to retail sales of securi-
16	ties and annuities referred to in such paragraph shall, at
17	a minimum, establish requirements with respect to—
18	(1) sales practices;
19	(2) disclosures and advertising in connection
20	with transactions in such securities and annuities,
21	including—
22	(A) the content, form, and timing of any
23	such disclosure; and
24	(B) disclaimers concerning the noninsured
25	status of the security or annuity:

1	(3) the compensation of sales personnel with re-
2	spect to referrals or transactions;

- (4) the training of and qualifications for personnel involved in such transactions, including training in making an accurate judgment about the suitability of a particular investment product for a prospective customer; and
  - (5) the setting in which and the circumstances under which transactions may be effected, and referrals made, by sales personnel with respect to such securities and annuities.
- 12 (c) Comparability Requirement.—The standards
  13 required under paragraph (1) shall be comparable to the
  14 standards applicable to brokers and dealers registered
  15 under the Securities Exchange Act of 1934 unless the Na16 tional Financial Services Committee determines that im17 plementation of comparable standards is not necessary or
  18 appropriate for the maintenance of fair and orderly mar19 kets or the protection of investors or is not in the public
  20 interest.

1	Subtitle C—Insurance and Real Estate Devel-
2	opment Activities of Financial Services
3	<b>Holding Companies</b>
4	SEC. 131. LIMITATION ON INSURANCE UNDERWRITING AND
5	REAL ESTATE DEVELOPMENT ACTIVITIES OF
6	DEPOSITORY INSTITUTIONS.
7	(a) In General.—No depository institution that is
8	an affiliate of a financial services holding company shall
9	directly engage in—
10	(1) insurance underwriting (other than credit-
11	related insurance underwriting); or
12	(2) real estate investment or development, ex-
13	cept to the extent that such activities are performed
14	in relation to the premises of the depository institu-
15	tion or in connection with securing or collecting a
16	debt previously contracted in good faith, or would be
17	authorized for a national bank under section 5137
18	of the Revised Statutes of the United States or the
19	first section of the Act of September 28, 1962 (12
20	U.S.C. 92a).
21	(b) Construction.—Nothing contained in this sec-
22	tion shall be construed to prohibit or impede—
23	(1) a financial services holding company or any
24	affiliate of a financial services holding company

1	other than a depository institution from engaging in
2	any of the activities set forth in paragraph (1); or
3	(2) any employee of a depository institution
4	that is an affiliate of a financial services holding
5	company from promoting or advertising products or
6	services of an affiliate of such insured depository in-
7	stitution that engages in any of such activities.
8	SEC. 132. ACQUISITION OF PREEXISTING INSURANCE AGEN-
9	CY BY BANK HOLDING COMPANIES.
10	(a) by Compact No. 1 and

10 (a) IN GENERAL.— No bank holding company which becomes a financial services holding company and no fi-12 nancial services holding company which did not at any time prior to becoming such a holding company, directly 14 or indirectly, engage in insurance agency activities other 15 than activities generally permissible for bank holding companies under section 4(c)(8) of the Bank Holding Com-16 17 pany Act of 1956, shall commence any insurance agency 18 activities not generally permissible for bank holding com-19 panies under section 4(c)(8) of the Bank Holding Company Act of 1956, unless such activities are conducted 21 through an existing insurance agency acquired directly or indirectly by such financial services holding company or

- 1 through any successor to such insurance agency, and un-
- 2 less such acquired insurance agency shall have been ac-
- 3 tively engaged in such insurance activities during the 2-
- 4 year period preceding the date of such acquisition.
- 5 SEC. 133. EXISTING CONTRACTS.
- 6 Nothing in sections 131 or 132 shall require the
- 7 breach of any contract entered into before the date of en-
- 8 actment of this Act.

## 9 Subtitle D—Redomestication of

## 10 Mutual Life Insurers

- 11 SEC. 141. REDOMESTICATION OF MUTUAL LIFE INSURERS.
- 12 (a) Redomestication.—A mutual life insurer orga-
- 13 nized under the laws of any State may transfer its domi-
- 14 cile to a transferee domicile as a step in a reorganization
- 15 in which, pursuant to the laws of the transferee domicile,
- 16 the mutual life insurer becomes a stock life insurer, wheth-
- 17 er as a direct or indirect subsidiary of a mutual holding
- 18 company or otherwise. Upon compliance with the applica-
- 19 ble law of the transferee domicile governing transfers of
- 20 domicile and completion of a transfer pursuant to this sec-
- 21 tion, the mutual life insurer shall cease to be a domestic
- 22 insurer in the transferor domicile and, as a continuation
- 23 of its corporate existence, shall be a domestic insurer of
- 24 the transferee domicile.

1	(b) Licenses, Etc.—The certificate of authority,
2	agents' appointments and licenses, rates, approvals and
3	other items which a licensed State allows and that are in
4	existence immediately prior to the time a redomesticating
5	insurer transfers its domicile pursuant to this section shall
6	continue in full force and effect upon transfer if the in-
7	surer remains duly qualified to transact the business of
8	insurance in such licensed State. All outstanding insur-
9	ance policies and annuity contracts of a redomesticating
10	insurer shall remain in full force and effect and need not
11	be endorsed as to the new domicile of the insurer unless
12	so ordered by the State insurance regulator of a licensed
13	State, and then only as to those outstanding policies whose
14	owners reside in such licensed State. Applicable State law
15	may require a redomesticating insurer to file new policy
16	forms with the State insurance regulator of a licensed
17	State on or before the effective date of the transfer, but
18	a redomesticating insurer may use existing policy forms
19	with appropriate endorsements to reflect the new domicile
20	of the redomesticating insurer until the new policy forms
21	are approved for use by the State insurance regulator of
22	such licensed State. A redomesticating insurer shall give
23	notice of the proposed transfer to the State insurance reg-
24	ulator of each licensed State and shall file promptly any
25	resulting amendments to corporate documents required to

- 1 be filed by a foreign licensed mutual life insurer with the
- 2 insurance regulator of each such licensed State.
- 3 (c) Preemption of State Laws Restricting Re-
- 4 DOMESTICATION.—(1) Any State law conflicting with the
- 5 provisions of this section is hereby preempted. Without
- 6 limiting the generality of the preceding sentence, the fol-
- 7 lowing State laws purporting to regulate redomesticated
- 8 or redomesticating insurers shall be preempted with re-
- 9 spect to such insurers:
- 10 (A) Any provision impeding or intended to im-
- 11 pede the activities of, taking any action against, or
- applying any provision of law or regulation to, any
- insurer or affiliate of such insurer because that in-
- surer or any affiliate plans to redomesticate or has
- redomesticated pursuant to this section.
- 16 (B) Any provision impeding the activities of,
- taking any action against, or applying any provision
- of law or regulation to, any insured or any insurance
- licensee or other intermediary because such insured
- or such insurance licensee or other intermediary has
- 21 procured insurance from or placed insurance with
- any insurer or any affiliate of such insurer that
- plans to redomesticate or has redomesticated pursu-
- 24 ant to this section.

1 (C) Any provision purporting to terminate, by
2 reason of the redomestication of a mutual life in3 surer pursuant to this section, any certificate of au4 thority, agent appointment or license, rate approval
5 or other approval of any State insurance regulator
6 or other State authority in existence immediately
7 prior to the redomestication in any State other than
8 the transferee domicile.

9 Where a State applies any State law to a redomesticating 10 or redomesticated insurer or insurers (as well as affiliates 11 of such insurer or insurers) in a different manner than 12 the State has applied such law to insurers that are not 13 redomesticating or redomesticated insurers, such applica-14 tion of such law or regulation to the redomesticating or

redomesticated insurer or insurers shall be preempted.

16 (2) If any licensed State fails to issue, delays the issuance of, or seeks to revoke an original or renewal certifi-17 18 cate of authority of a redomesticated insurer immediately following redomestication, except on grounds and in a 19 20 manner consistent with its past practices regarding the 21 issuance of certificates of authority to foreign insurers that are not redomesticating, then the redomesticating in-23 surer shall be exempt from any State law of the licensed State to the extent that such State law or the operation

- 1 of such State law would make unlawful, or regulate, di-
- 2 rectly or indirectly, the operation of the redomesticated in-
- 3 surer, except that such licensed State may require the re-
- 4 domesticated insurer to—

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- 5 (A) comply with the unfair claim settlement 6 practices law of the licensed State;
- 7 (B) pay, on a nondiscriminatory basis, applica-8 ble premium and other taxes which are levied on li-9 censed insurers or policyholders under the laws of 10 the licensed State;
  - (C) register with and designate the State insurance regulator as its agent solely for the purpose of receiving service of legal documents or process;
  - (D) submit to an examination by the State insurance regulator in any licensed State in which the redomesticated insurer is doing business to determine the insurer's financial condition, if (i) the State insurance regulator of the transferee domicile has not begun and has refused to initiate an examination of the redomesticated insurer; and (ii) any such examination is coordinated to avoid unjustified duplication and repetition;
  - (E) comply with a lawful order issued in (i) a delinquency proceeding commenced by the State insurance regulator of any licensed State if there has

- been a judicial finding of financial impairment under
  subparagraph (G) below, or (ii) a voluntary dissolution proceeding;
- (F) comply with any State law regarding deceptive, false, or fraudulent acts or practices, except that if the licensed State seeks an injunction regarding the conduct described in this paragraph, such injunction must be obtained from a court of competent jurisdiction as provided in subparagraph (D);
  - (G) comply with an injunction issued by a court of competent jurisdiction, upon a petition by the State insurance regulator alleging that the redomesticated insurer is in hazardous financial condition or is financially impaired;
  - (H) participate in any insurance insolvency guaranty association on the same basis as any other insurer licensed in the licensed State;
  - (I) require a person acting, or offering to act, as an insurance licensee for a redomesticated insurer in the licensed State to obtain a license from that State, except that such State may not impose any qualification or requirement which discriminates against a nonresident insurance licensee.
- 24 (d) Judicial Review.—The appropriate United 25 States district court shall have exclusive jurisdiction over

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1	litigation arising under this section involving any redomes-
2	ticating or redomesticated company.
3	(e) Separability.—If any provision of this section
4	or the application thereof to any person or circumstances
5	is held invalid, the remainder of the section, and the appli-
6	cation of such provision to other persons or circumstances
7	shall not be affected thereby.
8	(f) Definitions.—For purposes of this section, the
9	following definitions shall apply:
10	(1) Court of competent jurisdiction.—
11	The term "court of competent jurisdiction" means a
12	court authorized pursuant to subsection (d) to adju-
13	dicate litigation arising under this section.
14	(2) Domicile.—The term "domicile" means
15	the State in which an insurer is incorporated, char-
16	tered or organized.
17	(3) Insurance licensee.—The term "insur-
18	ance licensee" means any person who or which holds
19	a license under State law to act as insurance agent
20	subagent, broker or consultant.
21	(4) Institution.—The term "institution"

means a corporation, joint stock company, limited li-

ability company, limited liability partnership, asso-

ciation, trust, partnership or any similar entity.

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- 1 (5) LICENSED STATE.—The term "licensed 2 State" means any State, Puerto Rico or the United 3 States Virgin Islands in which the redomesticating 4 insurer has a certificate of authority in effect imme-5 diately prior to the redomestication.
  - (6) MUTUAL LIFE INSURER.—The term "mutual life insurer" means a mutual life insurer organized under the laws of any State.
  - (7) PERSON.—The term "person" means an individual, institution, government or governmental agency, State or political subdivision of a State, public corporation, board, association, estate, trustee, or fiduciary, or any similar entity.
  - (8) Redomesticated insurer" means a mutual life insurer that has redomesticated pursuant to this section.
  - (9) Redomesticating insurer" means a mutual life insurer that is redomesticating pursuant to this section.
  - (10) REDOMESTICATION OR TRANSFER.—The terms "redomestication" and "transfer" mean the transfer of the domicile of a mutual life insurer from one State to another State pursuant to this section.

- 1 (11) STATE INSURANCE REGULATOR.—The 2 term "State insurance regulator" means the prin-3 cipal insurance regulatory authority of a State or of 4 Puerto Rico or the United States Virgin Islands.
  - (12) STATE LAW.—The term "State law" means the statutes of any State or of Puerto Rico or the United States Virgin Islands and any regulation, order, or requirement prescribed pursuant to any such statute.
  - (13) Transferee domicile' means the State to which a mutual life insurer is redomesticating pursuant to the provisions of this section.
  - (14) Transferor domicile" means the State from which a mutual life insurer is redomesticating pursuant to the provisions of this section.
  - (15) VOTING SECURITIES.—The term "voting securities" means securities of any class or any ownership interest having voting power for the election of the board of directors of a person, other than securities having voting power only because of the occurrence of a contingency.

1	TITLE II—CONFORMING AMENDMENTS TO
2	OTHER LAWS FOR FINANCIAL SERV-
3	ICES HOLDING COMPANIES
4	SEC. 201. EXEMPTION OF FINANCIAL SERVICES HOLDING
5	COMPANIES FROM THE BANK HOLDING COM-
6	PANY ACT OF 1956.
7	Section 2(e)(2) of the Bank Holding Company Act
8	of 1956 (12 U.S.C. 1841(c)(2)) is amended by adding at
9	the end the following new subparagraphs:
10	"(K) An insured bank, as defined in sec-
11	tion 3 of the Federal Deposit Insurance Act,
12	that is controlled by a financial services holding
13	company, as defined in section 102(a) of the
14	Financial Services Holding Company Act.
15	"(L) A wholesale financial institution, as
16	defined in section 102(i) of the Financial Serv-
17	ices Holding Company Act, that is controlled by
18	a financial services holding company, as defined
19	in section 102(a) of such Act.".
20	SEC. 202. AMENDMENTS TO THE FEDERAL RESERVE ACT.
21	(a) In General.—Section 23B(b)(1)(B) of the Fed-
22	eral Reserve Act (12 U.S.C. 371c–1(b)(1)(B)) is amended
23	by inserting "and for 30 days thereafter" after "during
24	the existence of any underwriting or selling syndicate".

- 1 (b) Affiliates of Member Banks.—The 22d un-
- 2 designated paragraph of section 9 of the Federal Reserve
- 3 Act (12 U.S.C. 338) is amended by adding at the end the
- 4 following new sentence: "No provision of this paragraph
- 5 shall be construed as authorizing an examination of an
- 6 affiliate of a member bank if the member bank is an affili-
- 7 ate of a financial services holding company (as defined in
- 8 section 102 of the Financial Services Holding Company
- 9 Act).".

## 10 SEC. 203. AMENDMENTS TO THE BANKING ACT OF 1933.

- 11 (a) Section 20.—Section 20 of the Banking Act of
- 12 1933 (12 U.S.C. 377) is amended by inserting after the
- 13 first undesignated paragraph the following: "The provi-
- 14 sions of this section shall not apply to a financial services
- 15 holding company or any of its affiliates, as such terms
- 16 are defined in section 102 of the Financial Services Hold-
- 17 ing Company Act."
- 18 (b) Section 32.—Section 32 of the Banking Act of
- 19 1933 (12 U.S.C. 78) is amended by adding at the end
- 20 the following: "This section shall not apply so as to pro-
- 21 hibit an officer, director, or employee of a securities affili-
- 22 ate (as defined in section 102(r) of the Financial Services
- 23 Holding Company Act) from serving at the same time as
- 24 an officer, director, or employee of a member bank affili-
- 25 ated with the securities affiliate pursuant to such Act.

1	This section shall not apply so as to prohibit an officer,
2	director, or employee of an investment company registered
3	under the Investment Company Act of 1940 or an invest-
4	ment adviser registered under the Investment Advisers
5	Act of 1940 from serving at the same time as an officer,
6	director, or employee of a member bank that is affiliated
7	with a financial services holding company (as defined in
8	section 102(a) of the Financial Services Holding Company
9	Act).''.
10	SEC. 204. AMENDMENTS TO THE FEDERAL DEPOSIT INSUR-
11	ANCE ACT.
12	(a) Section 7.—Section 7(j) of the Federal Deposit
13	Insurance Act (12 U.S.C. 1817(j)) is amended—
14	(1) in paragraph (8), by striking subparagraph
15	(B) and inserting the following:
16	"(B) the term 'control' means the power,
17	directly or indirectly, to direct the management
18	or policies of a company, or to vote 25 percent
19	or more of any class of voting securities of a
20	company, except that no company shall be
21	deemed to control or to have acquired control of
22	any other company by virtue of its ownership of
23	the voting securities of such other company—
24	"(i) acquired or held in an agency,
25	trust, or other fiduciary capacity;

1	"(ii) acquired or held in connection
2	with or incidental to—
3	"(I) the underwriting of securi-
4	ties if such securities are held only for
5	such person of time as will permit the
6	sale thereof on a reasonable basis; or
7	"(II) market making, dealing,
8	trading, brokerage, or other securities-
9	related activities and not with a view
10	to acquiring, exercising, or transfer-
11	ring any control over the management
12	or policies of such company; or
13	"(iii) acquired in securing or collect-
14	ing a debt previously contracted in good
15	faith, until 2 years after the date of acqui-
16	sition, except that no company formed for
17	the sole purpose of participating in a proxy
18	solicitation is in control of a company by
19	virtue of its acquisition of voting rights
20	with respect to shares of such company ac-
21	quired in the course of such solicitation.";
22	and
23	(2) by adding at the end the following new
24	paragraph:

1	"(19) Definition.—For purposes of this sub-
2	section, the term 'insured depository institution'
3	shall include—
4	"(A) any 'bank holding company', as that
5	term is defined in section 2 of the Bank Hold-
6	ing Company Act of 1956, which has control of
7	any insured bank (as defined in that section 2),
8	and the appropriate Federal banking agency in
9	the case of a bank holding company shall be the
10	Board of Governors of the Federal Reserve Sys-
11	tem; and
12	"(B) any 'financial services holding com-
13	pany', as that term is defined in section 102(a)
14	of the Financial Services Holding Company
15	Act, which has control of any such insured
16	bank, and the appropriate Federal banking
17	agency in the case of a financial services hold-
18	ing company shall be the appropriate Federal
19	banking agency of the lead depository institu-
20	tion (as defined in section 102(h) of the Finan-
21	cial Services Holding Company Act) of the fi-
22	nancial services holding company.
23	(b) Section 18.—Section $18(j)(1)(A)$ of the Federal
24	Deposit Insurance Act (12 U.S.C. $1828(j)(1)(A)$ ) is
25	amended by striking "Sections" and inserting "Subject to

1	section 104(a)(2) of the Financial Services Holding Com-
2	pany Act, sections".
3	(c) Appropriate Federal Banking Agency.—
4	(1) State member wholesale financial in-
5	STITUTIONS.—Section 3(g)(2)(A) of the Federal De-
6	posit Insurance Act (12 U.S.C. 1813 $(q)(2)(A)$ ) is
7	amended to read as follows:
8	"(A) any State member insured bank (ex-
9	cept a District bank) and State member whole-
10	sale financial institution as authorized pursuant
11	to section 9B of the Federal Reserve Act.".
12	(2) National wholesale financial insti-
13	TUTION.—Section 3(g)(1) of the Federal Deposit In-
14	surance Act (12 U.S.C. 1813(q)(1)) is amended by
15	inserting "(including any national wholesale finan-
16	cial institution and any national market funded lend-
17	ing institution, as authorized pursuant to sections
18	5136B and 5158 of the Revised Statutes of the
19	United States)".
20	(d) Securities Company Affiliations of FDIC-
21	Insured Banks.—Section 18 of the Federal Deposit In-
22	surance Act (12 U.S.C. 1828) is amended by adding at
23	the end thereof the following new subsection:
24	"(s) Securities Affiliations of Banks.—

1	"(1) IN GENERAL.—A bank shall not be an af-
2	filiate of any company that, directly or indirectly,
3	acts as an underwriter or dealer of any security,
4	other than—
5	"(A) a bank;
6	"(B) a securities affiliate as defined in sec-
7	tion 102(r) of the Financial Services Holding
8	Company Act; or
9	"C) a company that underwrites or deals
10	only in securities that are described in section
11	121 of the Depository Institution Affiliation
12	and Thrift Charter Conversion Act.
13	"(2) Exceptions.—
14	"(A) CERTAIN BANKS NOT INCLUDED.—
15	For purposes of this subsection, the term 'bank'
16	does not include—
17	"(i) an insured bank described in sub-
18	paragraph (D), (F), or (H) of section
19	2(c)(2) of the Bank Holding Company Act
20	of 1956; and
21	"(ii) a Federal branch or an insured
22	branch (as defined in section 3 of the Fed-
23	eral Deposit Insurance Act).
24	"(B) Affiliations with edge act and
25	AGREEMENT CORPORATIONS — Paragraph (1)

1	shall not apply with respect to the affiliation of
2	a bank with a company held pursuant to section
3	25 or 25A of the Federal Reserve Act or section
4	4(e)(13) of the Bank Holding Company Act of
5	1956.
6	"(3) Grandfather Provision.—This sub-
7	section shall not apply with respect to—
8	"(A) an affiliation between a bank and a
9	company that underwrites or deals in securities,
10	provided that—
11	"(i) the affiliation is authorized pur-
12	suant to an order issued by the Board of
13	Governors of the Federal Reserved System
14	under section $4(c)(8)$ of the Bank Holding
15	Company Act of 1956; and
16	"(ii) such company complies with the
17	limitations, restrictions, and conditions, in-
18	cluding the limitation on the revenue that
19	may be derived from underwriting or deal-
20	ing activities, that were generally applica-
21	ble to companies that, as of January 1,
22	1996, were subject to orders described in
23	clause (i);
24	"(B) any other lawful affiliation that ex-
25	isted on January 1, 1996; or

1	"(C) any new affiliation by an insured that
2	has an affiliation that would be prohibited if the
3	affiliation were not covered by subparagraph
4	(B).
5	"(4) Definitions.—For purposes of this sub-
6	section, the following definitions shall apply:
7	"(A) DEALER.—The term 'dealer' has the
8	meaning given to such term in section 3(a)(5)
9	of the Securities Exchange Act of 1934.
10	"(B) Security.—The term 'security' has
11	the meaning given to such term in section
12	121(c) of the Financial Services Holding Com-
13	pany Act.
14	"(C) Underwriter.—The term under-
15	writer' has the meaning given to such term in
16	section 2(11) of the Securities Act of 1933.".
17	(e) Affiliate of an Insured Depository Insti-
18	TUTION.—Section 10(b)(4) of the Federal Deposit Insur-
19	ance Act (12 U.S.C. 1820(b)(4)) is amended by adding
20	at the end the following new subparagraph:

1	"(C) Affiliates of financial services
2	HOLDING COMPANY.—No provision of this para-
3	graph shall be construed as authorizing an ex-
4	amination of an affiliate of an insured deposi-
5	tory institution if the insured depository institu-
6	tion is an affiliate of a financial services holding
7	company (as defined in section 102 of the Fi-
8	nancial Services Holding Company Act).".
9	SEC. 205. AMENDMENT TO THE COMMUNITY REINVEST-
10	MENT ACT.
11	Section 803(3) of the Community Reinvestment Act
12	of 1977 (12 U.S.C. 2902(3)) is amended—
13	(1) by inserting "or notice, as appropriate"
14	after "an application";
15	(2) in subparagraph (E), by striking "or" at
16	the end;
17	(3) in subparagraph (F), by striking the period
18	at the end and inserting "; or"; and
19	(4) by adding at the end the following new sub-
20	paragraph:
21	"(G) the acquisition of an insured deposi-
22	tory institution requiring prior notice under sec-
23	tion 103 of the Financial Services Holding
24	Company Act.".

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1	SEC. 206.	AMENDMENT	TOTHE	REDERAL	POWER	ACT.

- 2 Section 305(b) of the Federal Power Act shall not
- 3 apply to any person now holding, or proposing to hold,
- 4 at the same time the position of officer or director of a
- 5 public utility and the position of officer or director of a
- 6 bank, trust company, banking association, or firm per-
- 7 mitted by the Financial Services Holding Company Act
- 8 to underwrite or participate in the marketing of securities
- 9 of the public utility for which the person serves, or pro-
- 10 poses to serve, as an officer of director.
- 11 SEC. 207. AMENDMENT TO THE RIGHT TO FINANCIAL PRI-
- 12 VACY ACT.
- 13 Section 1112(e) of the Right to Financial Privacy Act
- 14 (12 U.S.C. 3412(e)) is amended as follows—
- 15 (1) by striking "this title" and inserting "law";
- 16 and
- 17 (2) by inserting ", examination reports," after
- 18 "financial records".
- 19 SEC. 208. AMENDMENTS TO THE INTERNATIONAL BANKING
- 20 ACT.
- 21 (a) Exemption From Provisions of Bank Hold-
- 22 ING COMPANY ACT FOR FOREIGN BANKS QUALIFYING AS
- 23 Financial Services Holding Companies.—Section
- 24 8(a) of the International Banking Act (12 U.S.C.
- 25 32016(a)) is amended by adding at the end by striking

- 1 "provisions." and inserting the following: "provisions, ex-
- 2 cept that any such foreign bank or company that qualifies
- 3 and elects to be treated as a financial services holding
- 4 company, shall not be so subject to the provisions of the
- 5 Bank Holding Company Act of 1956.".
- 6 (b) AUTHORITY TO TERMINATE GRANDFATHER
- 7 Rights.—Section 8(c) of the International Banking Act
- 8 of 1978 (12 U.S.C. 3106(c)) is amended by adding at the
- 9 end the following new paragraph:
- 10 "(3) Parity in conduct of authorized se-
- 11 CURITIES ACTIVITIES.—
- 12 "(A) IN GENERAL.—Notwithstanding the
- provisions of paragraph (1) or any other provi-
- sion of law, any authority conferred under this
- subsection on any foreign bank or company
- with respect to securities activities authorized
- for bank holding companies in the United
- 18 States shall terminate 30 days after such for-
- eign bank or company becomes a financial serv-
- ices holding company under the Financial Serv-
- ices Holding Company Act.".
- 22 SEC. 209. AMENDMENT CONCERNING NATIONAL BANKS.
- The 1st undesignated paragraph of section 5240 of
- 24 the Revised Statutes of the United States (12 U.S.C. 481)

1	is amended by inserting after the 1st sentence the follow-
2	ing new sentence: "No provision of this paragraph shall
3	be construed as authorizing an examination of an affiliate
4	of a national bank if the national bank is an affiliate of
5	a financial services holding company (as defined in section
6	102 of the Financial Services Holding Company Act).".
7	TITLE III—FUNCTIONAL REGULATION
8	AMENDMENTS TO SECURITIES LAWS
9	FOR FINANCIAL SERVICES HOLDING
10	COMPANIES
11	Subtitle A—Broker Dealer Provisions
12	SEC. 301. DEFINITION OF BROKER.
13	Section 3(a)(4) of the Securities Exchange Act of
14	1934 (15 U.S.C. 78c(a)(4)) is amended to read as follows:
15	"(4) Broker.—
16	"(A) IN GENERAL.—The term 'broker'
17	means any person engaged in the business of
18	effecting transactions in securities for the ac-
19	count of others.
20	"(B) Exclusion of banks.—The term
21	'broker' does not include a bank unless such
22	bank is affiliated with a financial services hold-
23	ing company, as defined in section 102(a) of
24	the Financial Services Holding Company Act
25	and—

1	"(i) publicly solicits the business of
2	effecting securities transactions for the ac-
3	count of others; or
4	"(ii) is compensated for such business
5	by the payment of commissions or similar
6	remuneration based on effecting trans-
7	actions in securities (other than fees cal-
8	culated as a percentage of assets under
9	management) in excess of the bank's incre-
10	mental costs directly attributable to
11	effecting such transactions (hereafter re-
12	ferred to as 'incentive compensation').
13	"(C) Exemption for certain bank ac-
14	TIVITIES.—A bank shall not be considered to be
15	a broker because the bank engages in any of
16	the following activities under the conditions de-
17	scribed:
18	"(i) Third party brokerage ar-
19	RANGEMENTS.—The bank enters into a
20	contractual or other arrangement with a
21	broker or dealer registered under this title
22	under which the broker or dealer offers
23	brokerage services on or off the premises
24	of the bank if—

1	"(I) such broker or dealer is
2	clearly identified as the person per-
3	forming the brokerage services;
4	"(II) the broker or dealer per-
5	forms brokerage services in an area
6	that is clearly marked, and unless
7	made impossible by space or personnel
8	considerations, physically separate
9	from the routine deposit-taking activi-
10	ties of the bank;
11	"(III) any materials used by the
12	bank to advertise or promote generally
13	the availability of brokerage services
14	under the contractual or other ar-
15	rangement clearly indicate that the
16	brokerage services are being provided
17	by the broker or dealer and not by the
18	bank;
19	"(IV) any materials used by the
20	bank to advertise or promote generally
21	the availability of brokerage services
22	under the contractual or other ar-
23	rangement are in compliance with the
24	Federal securities laws before dis-
25	tribution;

1	"(V) bank employees perform
2	only clerical or ministerial functions in
3	connection with brokerage actions, in-
4	cluding scheduling appointments with
5	the associated persons of a broker or
6	dealer, and on behalf of a broker or
7	dealer, transmitting orders or han-
8	dling customers' funds or securities
9	except that bank employees who are
10	not so qualified may describe in gen-
11	eral terms investment vehicles under
12	the contractual or other arrangement
13	and accept customers' orders on be-
14	half of the broker or dealer if such
15	employees have received training that
16	is substantially equivalent to the
17	training required for personnel quali-
18	fied to sell securities pursuant to the
19	requirements of a self-regulatory orga-
20	nization (as defined in section 3(a) of
21	the Securities Exchange Act of 1934)
22	"(VI) bank employees do not di-
23	rectly receive incentive compensation
24	for any brokerage transaction unless
25	such employees are associated persons

1	of a broker or dealer and are qualified
2	pursuant to the requirements of a
3	self-regulatory organization (as so de-
4	fined) except that the bank employees
5	may receive nominal cash and
6	noncash compensation for customer
7	referrals if the cash compensation is a
8	one-time fee of a fixed dollar amount
9	and the payment of the fee is not con-
10	tingent on whether the referral results
11	in a transaction;
12	"(VII) such services are provided
13	by the broker or dealer on a basis in
14	which all customers which receive any
15	services are fully disclosed to the
16	broker or dealer; and
17	"(VIII) the broker or dealer in-
18	forms each customer that the broker-
19	age services are provided by the
20	broker or dealer and not by the bank
21	and that the securities are not depos-
22	its or other obligations of the bank,
23	are not guaranteed by the bank, and
24	are not insured by the Federal De-

 $posit\ Insurance\ Corporation.$ 

1	"(ii) Trust activities.—The bank
2	engages in trust activities (including
3	effecting transactions in the course of such
4	trust activities) permissible for national
5	banks under the first section of the Act of
6	September 28, 1962, or for State banks
7	under relevant State trust statutes or law
8	(including securities safekeeping, self-di-
9	rected individual retirement accounts, or
10	managed agency accounts or other func-
11	tionally equivalent accounts of a bank) un-
12	less the bank—
13	"(I) publicly solicits brokerage
14	business, other than by advertising
15	that it effects transactions in securi-
16	ties in conjunction with advertising its
17	other activities; or
18	"(II) receives incentive com-
19	pensation for such brokerage activi-
20	ties.
21	"(iii) Permissible securities
22	TRANSACTIONS.—The bank effects trans-
23	actions in exempted securities, other than
24	municipal securities, in commercial paper,
25	bankers acceptances, commercial bills.

1 qualified Canadian Government obligations 2 as defined in section 5136 of the Revised 3 Statues, obligations of the Washington Metropolitan Area Transit Authority which are guaranteed by the Secretary of Trans-6 portation under section 9 of the National 7 Capital Transportation Act of 1969, obli-8 gations of the North American Develop-9 ment Bank, and obligations of any local 10 public agency (as defined in section 110(h) 11 of the Housing Act of 1949) or any public 12 housing agency (as defined in the United 13 States Housing Act of 1937) that are ex-14 pressly authorized by section 5136 of the 15 Revised Statutes of the United States as 16 permissible for a national bank to under-17 write or deal in. 18 "(iv) Municipal securities.—The 19 bank effects transactions in municipal se-20 curities. 21 "(v) Employee and shareholder 22 BENEFIT PLANS.—The bank effects trans-23 actions as part of any bonus, profit-shar-

ing, pension, retirement, thrift, savings, in-

centive, stock purchase, stock ownership,

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I	stock appreciation, stock option, dividend
2	reinvestment, or similar plan for employees
3	or shareholders of an issuer or its subsidi-
4	aries.
5	"(vi) Sweep accounts.—The bank
6	effects transactions as part of a program
7	for the investment or reinvestment of bank
8	deposit funds into any no-load, open-end
9	management investment company reg-
10	istered under the Investment Company Act
11	of 1940 that holds itself out as a money
12	market fund.
13	"(vii) Affiliate transactions.—
14	The bank effects transactions for the ac-
15	count of any affiliate of the bank, as de-
16	fined in section 102(c) of the Financial
17	Services Holding Company Act.
18	"(viii) Private securities offer-
19	INGS.—The bank—
20	"(I) effects sales as part of pri-
21	mary offering of securities by an is-
22	suer, not involving a public offering,
23	pursuant to section $3(b)$ , $4(2)$ , or $4(6)$
24	of the Securities Act of 1933 and the

1	rules and regulations issued there-
2	under; and
3	"(II) effects such sales exclu-
4	sively to an accredited investor, as de-
5	fined in section 3 of the Securities Act
6	of 1933.
7	"(ix) DE MINIMUS EXEMPTION.—If
8	the bank does not have a subsidiary or af-
9	filiate registered as a broker or dealer
10	under section 15, the bank effects, other
11	than in transactions referred to in clauses
12	(i) through (viii), not more than—
13	"(I) 800 transactions in any cal-
14	endar year in securities for which a
15	ready market exists, and
16	"(II) 200 other transactions in
17	securities in any calendar year.
18	"(x) Safekeeping and custody
19	SERVICES.—The bank, as part of cus-
20	tomary banking activities—
21	"(I) provides safekeeping or cus-
22	tody services with respect to securi-
23	ties, including the exercise of warrants
24	or other rights on behalf of customers;

1	"(II) clears or settles trans-
2	actions in securities;
3	"(III) effects securities lending
4	or borrowing transactions with or on
5	behalf of customers as part of services
6	provided to customers pursuant to
7	subclauses (I) and (II) or invests cash
8	collateral pledged in connection with
9	such transactions; or
10	"(IV) holds securities pledged by
11	one customer to another customer or
12	securities subject to resale agreements
13	between customers or facilitates the
14	pledging or transfer of such securities
15	by book entry.
16	"(xi) Banking products.—The bank
17	effects transactions in products that—
18	"(I) are described in section
19	121(c)(2) of the Financial Services
20	Holding Company Act; or
21	"(II) have been exempted by the
22	appropriate Federal banking agency
23	pursuant to section 121(e)(3) of such
24	$\operatorname{Act}$ .

1	"(D) Exemption for entities subject
2	TO SECTION 15(e).—The term 'broker' does not
3	include a bank that—
4	"(i) was, immediately prior to the en-
5	actment of the Depository Institution Af-
6	filiation Act, subject to section 15(e); and
7	"(ii) is subject to such restrictions
8	and requirements as the Commission con-
9	siders appropriate.".
10	SEC. 302. DEFINITION OF DEALER.
11	Section 3(a)(5) of the Securities Exchange Act of
12	1934 (15 U.S.C. 78c(a)(5)) is amended to read as follows:
13	"(5) Dealer.—
14	"(A) IN GENERAL.—The term 'dealer'
15	means any person engaged in the business of
16	buying and selling securities for such person's
17	own account through a broker or otherwise.
18	"(B) Exception for Person not en-
19	GAGED IN THE BUSINESS OF DEALING.—The
20	term 'dealer' does not include a person that
21	buys or sells securities for such person's own
22	account, either individually or in a fiduciary ca-
23	pacity, but not as a part of a regular business.
24	"(C) Exclusion of banks.—The term
25	'dealer' does not include a bank unless such

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bank is affiliated with a financial services holding company, as defined in section 102(a) of the Financial Services Holding Company Act.

"(D) EXEMPTION FOR CERTAIN BANK ACTIVITIES.—A bank shall not be considered to be a dealer because the bank engages in any of the following activities under the conditions described:

"(i) The bank buys and sells commercial paper, bankers acceptances, exempted securities (other than municipal securities), qualified Canadian Government obligations as defined in section 5136 of the Revised Statutes, obligations of the Washington Metropolitan Area Transit Authority which are guaranteed by the Secretary of Transportation under section 9 of the National Capital Transportation Act of 1969, obligations of the North American Development Bank, and obligations of any local public agency (as defined in section 110(h) of the Housing Act of 1949) or any public agency (as defined in the United States Housing Act of 1937) that are expressly authorized by section 5136 of the Revised

1	Statutes of the United States as permis-
2	sible for a national bank to underwrite or
3	deal in.
4	"(ii) The bank buys and sells munici-
5	pal securities that are expressly authorized
6	by section 5136 of the Revised Statutes of
7	the United States as permissible for a na-
8	tional bank to underwrite or deal in.
9	"(iii) The bank buys and sells securi-
10	ties for investment purposes for the bank
11	or for accounts for which the bank acts as
12	a trustee or fiduciary.
13	"(iv) The bank—
14	"(I) has not been affiliated with
15	a securities affiliate for purposes of
16	the Financial Services Holding Com-
17	pany Act for more than 1 year; and
18	"(II) engages in the issuance or
19	sale, through a grantor trust or other-
20	wise, of securities backed by or rep-
21	resenting an interest in notes, drafts,
22	acceptances, loans, leases, receivables,
23	other obligations, or pools of any such
24	obligations originated or purchased by
25	the bank or any affiliate of the bank.

1	"(v) The bank buys and sells products
2	that—
3	"(I) are described in section
4	121(c)(2) of the Financial Services
5	Holding Company Act; or
6	"(II) have been exempted by the
7	appropriate Federal banking agency
8	pursuant to section 121(c)(3) of such
9	Act.".
10	SEC. 303. POWER TO EXEMPT FROM THE DEFINITIONS OF
11	BROKER AND DEALER.
12	Section 3 of the Securities Exchange Act of 1934 (15
13	U.S.C. 78c) is amended by adding at the end the follow-
14	ing:
15	"(e) Exemption From the Definition of
16	Broker and Dealer.—The Commission, by regulation
17	or order, upon its own motion or upon application, may
18	conditionally or unconditionally exclude any person or
19	class of persons from the definitions of 'broker' or 'dealer',
20	if the Commission finds that such exclusion is consistent
21	with the public interest, the protection of investors, and
22	the purposes of this title.".
23	SEC. 304. MARGIN REQUIREMENTS.
24	(a) Section 7(d) of the Securities Exchange Act of
25	1934 (15 U.S.C. 15g(d)) is amended by striking "or (E)"

1	and inserting "(E) to a loan to a broker or dealer by a
2	member bank or any other person that has entered into
3	an agreement pursuant to section 8(a) if the proceeds of
4	the loan are to be used in the ordinary course of the bro-
5	ker's or dealer's business other than for the purpose of
6	funding the purchase of securities for the account of such
7	broker or dealer, or (F)".
8	(b) Section 8(a) of the Securities and Exchange Act
9	of 1934 is amended—
10	(1) by striking "nonmember bank" and insert-
11	ing "person other than a member bank"; and
12	(2) by striking "such bank" in the second sen-
13	tence and inserting "such person".
14	Subtitle B—Investment Company Provisions
15	SEC. 311. CUSTODY OF INVESTMENT COMPANY ASSETS BY
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10	AFFILIATED BANK.
17	AFFILIATED BANK.  (a) Management Companies.—Section 17(f) of the
17	
17	(a) Management Companies.—Section 17(f) of the
17 18	(a) Management Companies.—Section 17(f) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(f))
17 18 19	(a) Management Companies.—Section 17(f) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(f)) is amended—
17 18 19 20	(a) Management Companies.—Section 17(f) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(f)) is amended—  (1) by redesignating paragraphs (1), (2), and
17 18 19 20 21	(a) Management Companies.—Section 17(f) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(f)) is amended—  (1) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (A), (B), and
117 118 119 220 221 222	(a) Management Companies.—Section 17(f) of the Investment Company Act of 1940 (15 U.S.C. 80a–17(f)) is amended—  (1) by redesignating paragraphs (1), (2), and (3) as subparagraphs (A), (B), and (A), (B), and (C), respectively;

	(C) by designating the second, third,
2	fourth, and fifth sentences of such subsection
3	as paragraphs (2) through (5), respectively, and
1	indenting the left margin of such paragraphs
5	appropriately; and

- (D) by adding at the end the following new paragraph:
- "(6) Notwithstanding any provision of this subsection, if a bank described in paragraph (1) and affiliated with a financial services company, as defined in section 102(a) of the Financial Services Holding Company Act, or an affiliated person of such bank, is an affiliated person, promoter, organizer, or sponsor of, or principal underwriter for the registered company, such bank may serve as custodian under this subsection in accordance with such rules, regulations, or orders as the Commission may prescribe, consistent with the protection of investors, after consulting in writing with the appropriate Federal banking agency, as defined in section 3 of the Federal Deposit Insurance Act.".
- 22 (b) Unit Investment Trusts.—Section 26(a)(1) of 23 the Investment Company Act of 1940 (15 U.S.C. 80a– 24 26(a)(1)) is amended by inserting before the semicolon at

- 1 the end the following: ", except that, if the trustee or cus-
- 2 todian described in this subsection is an affiliated person
- 3 of such underwriter or depositor and of a financial services
- 4 holding company, as defined in section 102(a) of the Fi-
- 5 nancial Services Holding Company Act, the Commission
- 6 may adopt rules and regulations or issue orders, consistent
- 7 with the protection of investors, prescribing the conditions
- 8 under which such trustee or custodian may serve, after
- 9 consulting in writing with the appropriate Federal bank-
- 10 ing agency (as defined in section 3 of the Federal Deposit
- 11 Insurance Act)".
- 12 (c) FIDUCIARY DUTY OF CUSTODIAN.—Section 36(a)
- 13 of the Investment Company Act of 1940 (15 U.S.C. 80a-
- 14 35(a)) is amended—
- 15 (1) in paragraph (1), by striking "or" at the
- 16 end;
- 17 (2) in paragraph (2), by striking the period at
- the end and inserting "; or"; and
- 19 (3) by inserting after paragraph (2) the follow-
- 20 ing:
- 21 "(3) if affiliated with a financial services hold-
- ing company, as defined section 102(a) of the Fi-
- 23 nancial Services Holding Company Act, as custo-
- 24 dian.".

1	SEC. 312. LENDING TO AN AFFILIATED INVESTMENT COM-
2	PANY.
3	Section 18 of the Investment Company Act of 1940
4	(15 U.S.C. 80a-18) is amended by adding at the end the
5	following:
6	"(l) Notwithstanding any provision of this section, it
7	shall be unlawful for any affiliated person of a registered
8	investment company that is affiliated with a financial serv-
9	ices holding company, as defined in section 102(a) of the
10	Financial Services Holding Company Act, or any affiliated
11	person of such a person, to loan money to such investment
12	company in contravention of such rules, regulations, or or-
13	ders as the Commission may prescribe in the public inter-
14	est and consistent with the protection of investors.".
15	SEC. 313. INDEPENDENT DIRECTORS.
16	(a) In General.—Section 2(a)(19)(A) of the Invest-
17	ment Company Act of 1940 (15 U.S.C. 80a–2(a)(19)(A))
18	is amended—
19	(1) by striking clause (v) and inserting the fol-
20	lowing new clause:
21	"(v) any person affiliated with a fi-
22	nancial services holding company (other
23	than a registered investment company)
24	that, at any time during the preceding 6

1	months, has executed any portfolio trans-
2	actions for, engaged in any principal trans-
3	actions with, or distributed shares for—
4	"(I) the investment company,
5	"(II) any other investment com-
6	pany having the same investment ad-
7	viser as such investment company or
8	holding itself out to investors as a re-
9	lated company for purposes of invest-
10	ment or investor services, or
11	"(III) any account over which the
12	investment company's investment ad-
13	viser has brokerage placement discre-
14	tion,
15	or any affiliated person of such a person,";
16	(2) by redesignating clause (vi) as clause (vii)
17	and
18	(3) by inserting after clause (v) the following
19	new clause:
20	"(vi) any person affiliated with a fi-
21	nancial services holding company (other
22	than a registered investment company)
23	that, at any time during the preceding 6
24	months, has loaned money to—
25	"(I) the investment company,

1	"(II) any other investment com-
2	pany having the same investment ad-
3	viser as such investment company or
4	holding itself out to investors as a re-
5	lated company for purposes of invest-
6	ment or investor services, or
7	"(III) any account for which the
8	investment company's investment ad-
9	viser has borrowing authority,
10	or any affiliated person of such a person,
11	or''.
12	(b) Affiliation of Directors.—Section 10(c) of
13	the Investment Company Act of 1940 (15 U.S.C. 80a-
14	10(c)) is amended by striking, "bank, except" and insert-
15	ing "bank affiliated with a financial services holding com-
16	pany (and its subsidiaries) or any single financial services
17	holding company (and its affiliates and subsidiaries), as
18	those terms are defined in the Financial Services Holding
19	Company Act, except".
20	(c) Effective Date.—The provisions of subsection
21	(a) of this section shall become effective 1 year after the
22	effective date of this subtitle.

## SEC. 314. ADDITIONAL SEC DISCLOSURE AUTHORITY.

2	(a) Misrepresentation.—Section 35(a) of the In-
3	vestment Company Act of 1940 (15 U.S.C. 80a-34(a)) is
4	amended to read as follows:
5	"(a) Misrepresentation of Guarantees.—
6	"(1) IN GENERAL.—It shall be unlawful for any
7	person, issuing or selling any security of which a
8	registered investment company is the issuer, to rep-
9	resent or imply in any manner whatsoever that such
10	security or company—
11	"(A) has been guaranteed, sponsored, rec-
12	ommended, or approved by the United States,
13	or any agency, instrumentality or officer of the
14	United States;
15	"(B) has been insured by the Federal De-
16	posit Insurance Corporation;
17	"(C) is guaranteed by or is otherwise an
18	obligation of any bank or insured depository in-
19	stitution.
20	"(2) DISCLOSURES.—Any person that is affili-
21	ated with an insured depository institution and is-
22	sues or sells the securities of a registered investment
23	company shall prominently disclose that the invest-
24	ment company or any security issued by the invest-
25	ment company—

1	"(A) is not insured by the Federal Deposit
2	Insurance Corporation;
3	"(B) is not guaranteed by an affiliated in-
4	sured depository institution; and
5	"(C) is not otherwise an obligation of any
6	bank or insured depository institution,
7	in accordance with such rules, regulations, or orders
8	as the Commission may prescribe as reasonably nec-
9	essary or appropriate in the public interest for the
10	protection of investors, after consulting in writing
11	with the appropriate Federal banking agencies.
12	"(3) Definitions.—The terms 'insured deposi-
13	tory institution' and 'appropriate Federal banking
14	agency' have the meanings given to such terms in
15	section 3 of the Federal Deposit Insurance Act.".
16	(b) Deceptive Use of Names.—Section 35(d) of
17	the Investment Company Act of 1940 (15 U.S.C. 80a-
18	34(d)) is amended to read as follows:
19	"(d)(1) It shall be unlawful for any registered invest-
20	ment company to adopt as part of the name or title of
21	such company, or any securities of which it is the issuer,
22	any word or words that the Commission finds are materi-
23	ally deceptive or misleading. The Commission may adopt

- 1 such rules or regulations or issue such orders as are nec-
- 2 essary or appropriate to prevent the use of deceptive or
- 3 misleading names or titles by investment companies.
- 4 "(2) It shall be deceptive and misleading for any reg-
- 5 istered investment company—
- 6 "(A) that is an affiliated person of a bank that
- 7 is affiliated with a financial service holding company,
- 8 as defined in section 102(a) of the Financial Serv-
- 9 ices Holding Company Act, or an affiliated person of
- such person, or
- "(B) for which a bank that is affiliated with a
- financial service holding company, as defined in sec-
- tion 102(a) of the Financial Services Holding Com-
- pany Act, or an affiliated person of such a bank,
- acts as investment adviser, sponsor, promoter, or
- principal underwriter,
- 17 to adopt, as part of the name or title such company, or
- 18 of any security of which it is an issuer, any word that
- 19 is the same or similar to, or a variation of, the name or
- 20 title of such bank, in contravention of such rules, regula-
- 21 tions, or orders as the Commission may, prescribe as nec-
- 22 essary or appropriate in the public interest or for the pro-
- 23 tection of investors.".

1	SEC. 315. DEFINITION OF BROKER UNDER THE INVEST-
2	MENT COMPANY ACT OF 1940.
3	Section 2(a)(6) of the Investment Company Act of
4	1940 (15 U.S.C. 89a-2(a)(6)) is amended to read as fol-
5	lows:
6	"(6) The term 'broker' has the same meaning
7	as in the Securities Exchange Act of 1934, except
8	that such term does not include any person solely by
9	reason of the fact that such person is an underwriter
10	for one or more investment companies.".
11	SEC. 316. DEFINITION OF DEALER UNDER THE INVEST-
12	MENT COMPANY ACT OF 1940.
13	Section 2(a)(11) of the Investment Company Act of
14	1940 (15 U.S.C. 80a–2(a)(11)) is amended to read as fol-
15	lows:
16	"(11) The term 'dealer' has the same meaning
17	as in the Securities Exchange Act of 1934, but does
18	not include an insurance company or investment
19	company.".
20	SEC. 317. REMOVAL OF THE EXCLUSION FROM THE DEFINI-
21	TION OF INVESTMENT ADVISER FOR BANKS
22	THAT ADVISE INVESTMENT COMPANIES.
23	(a) Investment Adviser.—Section 202(a)(11) of
24	the Investment Advisers Act of 1940 (15 U.S.C. 80b-
25	2(a)(11)) is amended in subparagraph (A), by striking

1	"investment company" and inserting "investment com-
2	pany, except that the term 'investment adviser' includes
3	any financial services holding company, as defined in sec-
4	tion 102(a) of the Financial Services Holding Company
5	Act, or any bank affiliated with such company, to the ex-
6	tent that such financial services holding company or bank
7	acts as an investment adviser to a registered investment
8	company, or if, in the case of such a bank, such services
9	are performed through a separately identifiable depart-
10	ment or division, the department or division, and not the
11	bank itself, shall be deemed to be the investment adviser".
12	(b) Separately Identifiable Department or
13	Division.—Section 202(a) of the Investment Advisers Act
14	of 1940 (15 U.S.C. 80b-2(a)) is amended by adding at
15	the end the following:
16	"(25) The term 'separately identifiable depart-
17	ment or division' of a bank means a unit—
18	"(A) that is under the direct supervision of
19	an officer or officers designated by the board of
20	directors of the bank as responsible for the day-
21	to-day conduct of the bank's investment adviser
22	activities for one or more investment companies,
23	including the supervision of all bank employees
24	engaged in the performance of such activities;
25	and

1	"(B) for which all of the records relating
2	to its investment adviser activities are sepa-
3	rately maintained in or extractable from such
4	unit's own facilities or the facilities of the bank,
5	and such records are so maintained or other-
6	wise accessible as to permit independent exam-
7	ination and enforcement of this Act or the In-
8	vestment Company Act of 1940 and rules and
9	regulations promulgated under this Act or the
10	Investment Company Act of 1940.".
11	SEC. 318. DEFINITION OF BROKER UNDER THE INVEST-
12	MENT ADVISERS ACT OF 1940.
13	Section 202(a)(3) of the Investment Advisers Act of
14	1940 (15 U.S.C. 80b–2(a)(3)) is amended to read as fol-
15	lows:
16	"(3) The term 'broker' has the same meaning
17	as in the Securities Exchange Act of 1934.".
18	SEC. 319. DEFINITION OF DEALER UNDER THE INVEST-
19	MENT ADVISERS ACT OF 1940.
20	Section 202(a)(7) of the Investment Advisers Act of
21	1940 (15 U.S.C. 80b–2(a)(7)) is amended to read as fol-
22	lows:
23	"(7) The term 'dealer' has the same meaning as
24	in the Securities Exchange Act of 1934, but does

- 1 not include an insurance company or investment
- 2 company.".
- 3 SEC. 320. INTERAGENCY CONSULTATION.
- 4 The Investment Advisers Act of 1940 (15 U.S.C.
- 5 80b-1 et seq.) is amended by inserting after section 210
- 6 the following new section:
- 7 "SEC. 210A. CONSULTATION.
- 8 "(a) Examination Results and Other Informa-
- 9 TION.—
- 10 "(1) The appropriate Federal banking agency
- shall provide the Commission upon request the re-
- sults of any examination, reports, records, or other
- information as each may have access to with respect
- to the investment advisory activities of any financial
- services holding company, as defined in section
- 16 102(a) of the Financial Services Holding Company
- 17 Act, bank that is affiliated with a financial services
- 18 holding company, or separately identifiable depart-
- ment or division of a bank, that is registered under
- section 203 of this title, or, in the case of a financial
- 21 services holding company or affiliated bank, that has
- a subsidiary or a separately identifiable department
- or division registered under that section, to the ex-
- tent necessary for the Commission to carry out its
- 25 statutory responsibilities.

- 1 "(2) The Commission shall provide to the ap-2 propriate Federal banking agency upon request the 3 results of any examination, reports, records, or other information with respect to the investment advisory 5 activities of any financial services holding company, 6 bank that is affiliated with a financial services hold-7 ing company, or separately identifiable department 8 or division of a bank, any of which is registered 9 under section 203 of this title, to the extent nec-10 essary for the agency to carry out its statutory re-11 sponsibilities.
- 12 "(b) Effect on Other Authority.—Nothing
- 13 herein shall limit in any respect the authority of the appro-
- 14 priate Federal banking agency with respect to such finan-
- 15 cial services holding company, bank that is affiliated with
- 16 a financial services holding company, or department or di-
- 17 vision under any provision of law.
- 18 "(c) Definition.—For purposes of this section, the
- 19 term 'appropriate Federal banking agency' shall have the
- 20 same meaning as in section 3 of the Federal Deposit in-
- 21 surance Act."
- 22 SEC. 321. TREATMENT OF BANK COMMON TRUST FUNDS.
- 23 (a) SECURITIES ACT OF 1933.—Section 3(a)(2) of
- 24 the Securities Act of 1933 (15 U.S.C. 77c(a)(2)) is
- 25 amended by striking "or any interest or participation in

- 1 any common trust fund or similar fund maintained by a
- 2 bank exclusively for the collective investment and reinvest-
- 3 ment of assets contributed thereto by such bank in its ca-
- 4 pacity as trustee, executor, administrator, or guardian"
- 5 and inserting "or any interest or participation in any com-
- 6 mon trust fund or similar fund that is excluded from the
- 7 definition of the term 'investment company' under section
- 8 3(c)(3) of the Investment Company Act of 1940".
- 9 (b) Securities Exchange Act of 1934.—Section
- 10 3(a)(12)(A)(iii) of the Securities Exchange Act of 1934
- 11 (15 U.S.C. 78c(a)(12)(A)(iii) is amended to read as fol-
- 12 lows:
- 13 "(iii) any interest or participation in
- any common trust fund or similar fund
- that is excluded from the definition of the
- term 'investment company' under section
- 3(c)(3) of the Investment Company Act of
- 18 1940;".
- 19 (c) Investment Company Act of 1940.—Section
- 20 3(c)(3) of the Investment Company Act of 1940 (15
- 21 U.S.C. 80a-3(c)(3)) is amended by inserting before the
- 22 period the following: ", if—
- 23 "(A) such fund is employed by the bank
- solely as an aid to the administration of trusts,

1	estates, or other accounts created and main-
2	tained for a fiduciary purpose;
3	"(B) except if the bank is not affiliated
4	with a financial services holding company, as
5	defined in section 102(a) of the Financial Serv-
6	ices Holding Company Act, or in connection
7	with the ordinary advertising of the bank's fidu-
8	ciary services, interests in such fund are not—
9	"(i) advertised; or
10	"(ii) offered for sale to the general
11	public, and
12	"(C) fees and expenses charged by such
13	fund are not in contravention of fiduciary prin-
14	ciples established under applicable Federal or
15	State law."
16	SEC. 322. INVESTMENT ADVISERS PROHIBITED FROM HAV-
17	ING CONTROLLING INTEREST IN REG-
18	ISTERED INVESTMENT COMPANY.
19	Section 15 of the Investment Company Act of 1940
20	(15 U.S.C. 80a-15) is amended by adding at the end the
21	following new subsection:
22	"(g) Controlling Interest in Investment Com-
23	PANY PROHIBITED.—
24	"(1) In general.—If any investment adviser
25	to a registered investment company, or an affiliated

1	person of that investment adviser, holds a control-
2	ling interest in that registered investment company
3	in a trustee or fiduciary capacity, such person
4	shall—
5	"(A) if it holds the shares in a trustee or
6	fiduciary capacity with respect to any employee
7	benefit plan subject to the Employee Retire-
8	ment Income Security Act of 1974, transfer the
9	power to vote the shares of the investment com-
10	pany through to another person acting in a fi-
11	duciary capacity with respect to the plan who is
12	not an affiliated person of that investment ad-
13	viser or any affiliated person thereof; or
14	"(B) if it holds the shares in a trustee or
15	fiduciary capacity with respect to any other per-
16	son or entity other than an employee benefit
17	plan subject to the Employee Retirement In-
18	come Security Act of 1974—
19	"(i) transfer the power to vote the
20	shares of the investment company through
21	to—
22	"(I) the beneficial owners of the
23	shares;

1	"(II) another person acting in a
2	fiduciary capacity who is not an affili-
3	ated person of that investment adviser
4	or any affiliated person thereof; or
5	"(III) any person authorized to
6	receive statements and information
7	with respect to the trust who is not an
8	affiliated person of that investment
9	adviser or any affiliated person there-
10	of;
11	"(ii) vote the shares of the investment
12	company held by it in the same proportion
13	as shares held by all other shareholders of
14	the company; or
15	"(iii) vote the shares of the invest-
16	ment company as otherwise permitted
17	under such rules, regulations, or orders as
18	the Commission may prescribe for the pro-
19	tection of investors.
20	"(2) Exemption.—Paragraph (1) shall not
21	apply to any investment adviser to a registered in-
22	vestment company, or an affiliated person of that in-
23	vestment adviser, if such investment adviser or affili-
24	ated person—

1	"(A) is not affiliated with a financial serv-
2	ices holding company, as defined in section
3	102(a) of the Financial Services Holding Com-
4	pany Act; or
5	"(B) holds shares of the investment com-
6	pany in a trustee or fiduciary capacity if that
7	registered investment company consists solely of
8	assets held in such capacities.
9	"(3) Safe Harbor.—No investment adviser to
10	a registered investment company or any affiliated
11	person of such investment adviser shall be deemed to
12	have acted unlawfully or to have breached a fidu-
13	ciary duty under State or Federal law solely by rea-
14	son of acting in accordance with clause (i), (ii), or
15	(iii) of paragraph (1)(B).
16	"(4) Church Plan Exemption.—Paragraph
17	(1) shall not apply to any investment adviser to a
18	registered investment company, or an affiliated per-
19	son of that investment adviser, holding shares in
20	such a capacity, if such investment adviser or such
21	affiliated person is an organization described in sec-
22	tion 414(e)(3)(A) of the Internal Revenue Code of

1986.".

## 1 SEC. 323. CONFORMING CHANGE IN DEFINITION.

- 2 Section 2(a)(5) of the Investment Company Act of
- 3 1940 (15 U.S.C. 80a-2(a)(5)) is amended by striking
- 4 "(A) a banking institution under the laws of the United
- 5 States" and inserting "(A) a depository institution (as de-
- 6 fined in section 3 of the Federal Deposit Insurance Act)
- 7 or a branch or agency of a foreign bank (as such terms
- 8 are defined in section 101(b) of the International Banking
- 9 Act of 1978)".
- 10 SEC. 324. EFFECTIVE DATE.
- This subtitle shall take effect 270 days after the ef-
- 12 fective date of this Title.
- 13 TITLE IV—WHOLESALE FINANCIAL INSTI-
- 14 TUTIONS OWNED BY FINANCIAL SERV-
- 15 ICES HOLDING COMPANIES
- 16 SEC. 401. NATIONAL WHOLESALE FINANCIAL INSTITU-
- 17 TIONS.
- 18 Chapter 1 of Title LXII of the Revised Statutes of
- 19 the United States (12 U.S.C. 21 et seq.) is amended by
- 20 inserting after section 5136A the following new section:
- 21 "SEC. 5136B. NATIONAL WHOLESALE FINANCIAL INSTITU-
- 22 TIONS.
- 23 "(a) National Wholesale Financial Institu-
- 24 TIONS.—Any financial services holding company (as de-
- 25 fined in Section 102(a) of the Financial Services Holding

- 1 Company Act) may apply to the Comptroller of the Cur-
- 2 rency on such forms and in accordance with such proce-
- 3 dures as the Comptroller may prescribe by regulation, for
- 4 permission to organize a national wholesale financial insti-
- 5 tution. Upon approval of the application, such national
- 6 wholesale financial institution shall be a body corporate,
- 7 chartered under the laws of the United States by the
- 8 Comptroller. A national wholesale financial institution
- 9 shall operate pursuant to the requirements of this section
- 10 at the direction of a board of directors elected at an orga-
- 11 nizational meeting, to be held as soon as practicable after
- 12 issuance by the Comptroller of a charter, by such financial
- 13 services holding company for the purpose of electing such
- 14 board of directors and taking such other action necessary,
- 15 pursuant to the charter and the regulations issued by the
- 16 Comptroller, to complete the corporate organization of the
- 17 national wholesale financial institution. Immediately fol-
- 18 lowing its election, the board of directors shall meet to
- 19 elect the officers of the national wholesale financial insti-
- 20 tution and to take such other action, as prescribed by the
- 21 Comptroller, to complete the corporate organization of
- 22 such national wholesale financial institution.
- 23 "(b) Unauthorized Organization Prohibited.—
- 24 "(1) In General.—No person may organize a
- 25 national wholesale financial institution, collect

1	money from others for such purpose, or represent
2	himself or herself as authorized to do so and no na-
3	tional wholesale financial institution shall transact
4	any business prior to completion of its organization
5	except as provided in this section and in implement-
6	ing regulations of the Comptroller.
7	"(2) Insurance termination.—No bank that
8	is insured under the Federal Deposit Insurance Act
9	may become a national wholesale financial institu-
10	tion unless—
11	"(A) it has met all the requirements under
12	that Act for voluntary termination of deposit in-
13	surance; and
14	"(B) it is affiliated with a financial service
15	holding company, as defined in section 102(a)
16	of the Financial Services Holding Company
17	Act.
18	"(c) Authorized Activities for National
19	WHOLESALE FINANCIAL INSTITUTION.—Except as other-
20	wise provided in this section, a national wholesale financial
21	institution—

1 "(1) may exercise, in accordance with its arti-2 cles of organization and such regulations as are is-3 sued by the Comptroller, all of the powers and privileges of a national banking association formed in accordance with section 5133 of the Revised Statutes 5 6 of the United States; and "(2) shall be subject to any provision of title 7 LXII of the Revised Statutes of the United States 8 9 that is applicable to a national banking association 10 that is not a national wholesale financial institution. 11 "(d) TERMINATION.—A national wholesale financial 12 institution may terminate its status as a national banking association only with the prior written approval of the 13 Comptroller and on terms and conditions that the Comp-14 15 troller determines are appropriate to carry out the purposes of this section. 16 17 "(e) Prompt Corrective Action.—A national wholesale financial institution shall be deemed to be an 18 insured depository institution for purposes of section 38 19 of the Federal Deposit Insurance Act except that— 20 "(1) the relevant capital levels and capital 21 22 measures for each capital category shall be the levels 23 specified by the Comptroller for national wholesale 24 financial institutions in accordance with subsection

(i)(2);

- 1 "(2) the provisions applicable to well capitalized 2 insured depository institutions shall be inapplicable 3 to national wholesale financial institutions;
- "(3) the provisions authorizing or requiring an institution to be placed into receivership shall not apply to a national wholesale financial institution, and, instead, the Comptroller is authorized or required to place the national wholesale financial institution into conservatorship; and
- "(4) for purposes of applying the provisions of section 38 of the Federal Deposit Insurance Act to national wholesale financial institutions, all references to the appropriate Federal banking agency or to the Corporation in that section shall be deemed to be references to the Comptroller.
- "(f) Enforcement Authority.—Subsections (j) 16 and (k) of section 7, subsections (b) through (n), (s), (u), 17 18 and (v) of section 8, and section 19 of the Federal Deposit Insurance Act shall apply to a national wholesale financial 19 20 institution in the same manner and to the same extent 21 as such provisions apply to insured national banks and any references in such sections to an insured depository 23 institution shall be deemed, for purposes of this paragraph, to be a reference to a national wholesale financial

institution.

1	"(g) CERTAIN OTHER STATUTES APPLICABLE.—A
2	national wholesale financial institution shall be deemed to
3	be a banking institution, and the Comptroller shall be the
4	appropriate Federal banking agency for such bank and all
5	such bank's affiliates, for purposes of the International
6	Lending Supervision Act.
7	"(h) Bank Merger Act.—A national wholesale fi-
8	nancial institution shall be subject to the provisions of sec-
9	tions 18(c) and 44 of the Federal Deposit Insurance Act
10	in the same manner and to the same extent the national
11	wholesale financial institution would be subject to such
12	sections if the institution were an insured national bank.
13	"(i) Specific Requirements Applicable to Na-
14	TIONAL WHOLESALE FINANCIAL INSTITUTIONS.—
15	"(1) Limitations on deposits.—
16	"(A) MINIMUM AMOUNT.—
17	"(i) In general.—Pursuant to such
18	regulations as the Comptroller may pre-
19	scribe, no national wholesale financial in-
20	stitution may receive initial deposits of
21	\$100,000 or less, other than on an inciden-
22	tal or occasional basis.
23	"(ii) Limitation on deposits of
24	LESS THAN \$100,000.—No bank may be
25	treated as a national wholesale financial

1	institution if the total amount of the initial
2	deposits of \$100,000 or less at such bank
3	constitutes more than 5 percent of the
4	bank's total deposits.
5	"(B) No deposit insurance.—No depos-
6	its held by a national wholesale financial insti-
7	tution shall be insured deposits under the Fed-
8	eral Deposit Insurance Act.
9	"(C) Advertising and disclosure.—
10	The Comptroller shall prescribe regulations per-
11	taining to advertising and disclosure by national
12	wholesale financial institutions to ensure that
13	each depositor is notified that deposits at such
14	wholesale financial institution are not federally
15	insured or otherwise guaranteed by the United
16	States Government.
17	"(2) Specific capital requirements appli-
18	CABLE TO NATIONAL WHOLESALE FINANCIAL INSTI-
19	TUTIONS.—
20	"(A) MINIMUM CAPITAL LEVELS.—
21	"(i) In General.—The Comptroller
22	shall, by regulation, adopt capital require-
23	ments for national wholesale financial in-
24	stitutions to—

1	"(A) account for the status of national
2	wholesale financial institutions as institutions
3	that accept deposits that are not insured under
4	the Federal Deposit Insurance Act: and

- "(B) provide for the safe and sound operation of the national wholesale financial institution without undue risk to creditors or other persons engaged in transactions with such institution.
- "(2) MINIMUM TIER 1 CAPITAL RATIO.—The minimum ratio of tier 1 capital to total risk-weighted assets of national wholesale financial institutions shall be not less than the level required for an insured national bank to be well capitalized unless the Comptroller determines otherwise, consistent with safety and soundness.
- "(3) Capital categories for prompt cor-Rective action.—For purposes of applying section 38 of the Federal Deposit Insurance Act with respect to any national wholesale financial institution, the Comptroller shall, by regulation, establish, for each relevant capital measure specified by the Comptroller under this subsection, the levels at which a

1	national wholesale financial institution is well cap-
2	italized, adequately capitalized, undercapitalized, sig-
3	nificantly undercapitalized, and critically under-
4	capitalized.
5	"(4) Additional requirements applicable
6	TO NATIONAL WHOLESALE FINANCIAL INSTITU-
7	TIONS.—In addition to any requirement otherwise
8	applicable to State member banks or applicable,
9	under this section, to national wholesale financial in-
10	stitutions, the Comptroller may prescribe, by regula-
11	tion or order, for national wholesale financial institu-
12	tions—
13	"(A) limitations on transaction with affili-
14	ates to prevent an affiliate from gaining access
15	to, or the benefits of, credit from a Federal re-
16	serve bank, including overdrafts at a Federal
17	reserve bank;
18	"(B) special clearing balance requirements;
19	and
20	"(C) any additional requirements that the
21	Comptroller determines to be appropriate or
22	necessary to—
23	"(i) promote the safety and soundness
24	of the national wholesale financial institu-
25	tion, or

1	"(ii) protect creditors and other per-
2	sons engaged in transactions with the na-
3	tional wholesale financial institution.
4	"(5) Exemptions for national wholesale
5	FINANCIAL INSTITUTIONS.—The Comptroller may,
6	by regulation or order, exempt any national whole-
7	sale financial institution from any provision applica-
8	ble to a national bank that is not a national whole-
9	sale financial institution, if the Comptroller finds
10	that such exemption is not inconsistent with—
11	"(A) the promotion of the safety and
12	soundness of the national wholesale financial in-
13	stitution; and
14	"(B) the protection of creditors and other
15	persons engaged in transactions with the na-
16	tional wholesale financial institution.
17	"(6) No effect on other provisions.—This
18	section shall not be construed as limiting the Comp-
19	troller's authority over national banks under any
20	other provision of law, or to create any obligation for
21	any Federal reserve bank to make, increase, review,
22	or extend any advances or discount under the Fed-
23	eral Reserve Act to any member bank or other de-
24	pository institution.

- 1 "(d) Conservatorship Authority.—The Comp-
- 2 troller may appoint a conservator to take possession and
- 3 control of a national wholesale financial institution to the
- 4 same extent and in the same manner as the Comptroller
- 5 may appoint a conservator for a national bank under sec-
- 6 tion 203 of the Bank Conservation Act, and the conserva-
- 7 tor shall exercise the same powers, functions, and duties,
- 8 subject to the same limitations, as are provided under such
- 9 Act for conservators of national banks.
- 10 "(e) Definitions.—For purposes of this section, the
- 11 following definitions shall apply:
- 12 "(1) National wholesale financial insti-
- 13 TUTION.—The term 'national wholesale financial in-
- stitution' means a bank that has been approved to
- become a national wholesale financial institution by
- the Comptroller under this section pursuant to an
- application filed under subsection (a).
- 18 "(2) Deposit.—The term 'deposit' has the
- meaning given to such term by the Comptroller
- 20 under this section.
- 21 "(f) Exclusive Jurisdiction.—Subsections (c) and
- 22 (e) of section 43 of the Federal Deposit Insurance Act
- 23 shall not apply to any national wholesale financial institu-
- 24 tion.".

1	SEC. 402. STATE MEMBER WHOLESALE FINANCIAL INSTITU-
2	TIONS.
3	(a) In General.—The Federal Reserve Act (12
4	U.S.C. 221 et seq.) is amended by inserting after section
5	9A the following new section:
6	"SEC. 9B. WHOLESALE FINANCIAL INSTITUTIONS.
7	"(a) Application for Membership as Whole-
8	SALE FINANCIAL INSTITUTION.—
9	"(1) Application required.—
10	"(A) In General.—Any bank incor-
11	porated by special law of any State, or orga-
12	nized under the general laws of any State, may
13	apply to the Board of Governors of the Federal
14	Reserve System to become a State member
15	wholesale financial institution and to subscribe
16	to the stock of the Federal reserve bank orga-
17	nized within the district where the applying
18	bank is located.
19	"(B) Treatment as state member
20	BANK.—Any application under subparagraph
21	(A) shall be treated as an application to become
22	a State member bank under, and shall be sub-
23	ject to the provisions of, section 9.
24	"(2) Insurance termination.—No bank that
25	is insured under the Federal Deposit Insurance Act

1	may become a State member wholesale financial in-
2	stitution unless—
3	"(A) it has met all requirements under
4	that Act for voluntary termination of deposit in-
5	surance; and
6	"(B) is affiliated with a financial services
7	holding company, as defined in section 102(a)
8	of the Financial Services Holding Company
9	Act.
10	"(b) General Requirements Applicable to
11	STATE MEMBER WHOLESALE FINANCIAL INSTITU-
12	TIONS.—
13	"(1) Federal reserve act.—Except as oth-
14	erwise provided in this section, State member whole-
15	sale financial institutions shall be member banks
16	and shall be subject to the provisions of this Act
17	that apply to member banks to the same extent and
18	in the same manner as State member insured banks,
19	except that a State member wholesale financial insti-
20	tution may terminate membership under this Act
21	only with the prior written approval of the Board
22	and on terms and conditions that the Board deter-
23	mines are appropriate to carry out the purposes of

"(2) Prompt corrective action.—A State
member wholesale financial institution shall be
deemed to be an insured depository institution for
purposes of section 38 of the Federal Deposit Insur-
ance Act except that—
"(A) the relevant capital levels and capital
measures for each capital category shall be the
levels specified by the Board for State member
wholesale financial institutions in accordance
with subsection (e);
"(B) the provisions applicable to well cap-
italized insured depository institutions shall be
inapplicable to wholesale financial institutions;
"(C) the provisions authorizing or requir-
ing an institution to be placed into receivership
shall not apply to a State member wholesale fi-
nancial institution, and, instead, the Board is
authorized or required, as the case may be, to
terminate the State member wholesale financial
institution's membership in the Federal Reserve
System or place the bank into conservatorship;

and

"(D) for purposes of applying the provisions of section 38 of the Federal Deposit Insurance Act to State member wholesale financial institutions, all references to the appropriate Federal banking agency or to the Corporation in that section shall be deemed to be
references to the Board.

"(3) Enforcement authority.—Subsections (j) and (k) of section 7, subsections (b) through (n), (s), (u), and (v) of section 8, and section 19 of the Federal Deposit Insurance Act shall apply to a State member wholesale financial institution in the same manner and to the same extent as such provisions apply to State member insured banks and any references in such sections to an insured depository institution shall be deemed, for purposes of this paragraph, to be a reference to a State member wholesale financial institution.

"(4) CERTAIN OTHER STATUTES APPLICABLE.—A State member wholesale financial institution shall be deemed to be a banking institution, and the Board shall be the appropriate Federal banking agency for such bank and all such bank's affiliates for purposes of the International Lending Supervision Act.

1	"(5) Bank merger act.—A State member
2	wholesale financial institution shall be subject to the
3	provisions of sections 18(c) and 44 of the Federal
4	Deposit Insurance Act in the same manner and to
5	the same extent as the State member wholesale fi-
6	nancial institution would be subject to such sections
7	if the institution were a State member insured bank.
8	"(c) Specific Requirements Applicable to
9	STATE MEMBER WHOLESALE FINANCIAL INSTITU-
10	TIONS.—
11	"(1) Limitations on deposits.—
12	"(A) MINIMUM AMOUNT.—
13	"(i) In general.—Pursuant to such
14	regulations as the Board may prescribe, no
15	State member wholesale financial institu-
16	tion may receive initial deposits of
17	\$100,000 or less, other than on an inciden-
18	tal or occasional basis.
19	"(ii) Limitation on deposits of
20	LESS THAN \$100,000.—No bank may be
21	treated as a State member wholesale finan-
22	cial institution if the total amount of the
23	initial deposits of \$100,000 or less at such
24	bank constitutes more than 5 percent of
25	the bank's total deposits.

1	"(B) No deposit insurance.—No depos-
2	its held by a State member wholesale financial
3	institution shall be insured deposits under the
4	Federal Deposit Insurance Act.
5	"(C) Advertising and disclosure.—
6	The Board shall prescribe regulations pertain-
7	ing to advertising and disclosure by State mem-
8	ber wholesale financial institutions to ensure
9	that each depositor is notified that deposits at
10	such wholesale financial institution are not fed-
11	erally insured or otherwise guaranteed by the
12	United States Government.
13	"(2) Special capital requirements appli-
14	CABLE TO STATE MEMBER WHOLESALE FINANCIAL
15	INSTITUTIONS.—
16	"(A) MINIMUM CAPITAL LEVELS.—
17	"(i) In general.—The Board shall,
18	by regulation, adopt capital requirements
19	for State member wholesale financial insti-
20	tutions—
21	"(I) to account for the status of
22	State member wholesale financial in-
23	stitutions as institutions that accept
24	deposits that are not insured under

1	the Federal Deposit Insurance Act;
2	and
3	"(II) to provide for the safe and
4	sound operation of the State member
5	wholesale financial institution without
6	undue risk to creditors or other per-
7	sons, including Federal reserve banks,
8	engaged in transactions with such in-
9	stitution.
10	"(ii) Minimum tier 1 capital
11	RATIO.—The minimum ratio of tier 1 cap-
12	ital to total risk-weighted assets of State
13	member wholesale financial institutions
14	shall be not less than the level required for
15	a State member insured bank to be well
16	capitalized unless the Board determines
17	otherwise, consistent with safety and
18	soundness.
19	"(B) Capital categories for prompt
20	CORRECTIVE ACTION.—For purposes of apply-
21	ing section 38 of the Federal Deposit Insurance
22	Act with respect to any wholesale financial in-
23	stitution, the Board shall, by regulation, estab-
24	lish, for each relevant capital measure specified

1	by the Board under subparagraph (A), the lev-
2	els at which a State member wholesale financial
3	institution is well capitalized, adequately cap-
4	italized, undercapitalized, significantly under-
5	capitalized, and critically undercapitalized.
6	"(3) Additional requirements applicable
7	TO STATE MEMBER WHOLESALE FINANCIAL INSTI-
8	TUTIONS.—In addition to any requirement otherwise
9	applicable to State member banks or applicable,
10	under this section, to State member wholesale finan-
11	cial institutions, the Board may prescribe, by regula-
12	tion or order, for State member wholesale financial
13	institutions—
14	"(A) limitations on transaction with affili-
15	ates to prevent an affiliate from gaining access
16	to, or the benefits of, credit from a Federal re-
17	serve bank, including overdrafts at a Federal
18	reserve bank;
19	"(B) special clearing balance requirements;
20	and
21	"(C) any additional requirements that the
22	Board determines to be appropriate or nec-
23	essary to—
24	"(i) promote the safety and soundness
25	of the wholesale financial institution, or

1	"(ii) protect creditors and other per-
2	sons, including Federal reserve banks, en-
3	gaged in transactions with the State mem-
4	ber wholesale financial institution.
5	"(4) Exemptions for state member whole-
6	SALE FINANCIAL INSTITUTIONS.—The Board may,
7	by regulation or order, exempt any State member
8	wholesale financial institution from any provision ap-
9	plicable to a State member bank that is not a State
10	member wholesale financial institution, if the Board
11	finds that such exemption is not inconsistent with—
12	"(A) the promotion of the safety and
13	soundness of the State member wholesale finan-
14	cial institution; and
15	"(B) the protection of creditors and other
16	persons, including Federal reserve banks, en-
17	gaged in transactions with the State member
18	wholesale financial institution.
19	"(5) No effect on other provisions.—This
20	section shall not be construed as limiting the
21	Board's authority over member banks under any
22	other provision of law, or to create any obligation for
23	any Federal reserve bank to make, increase, renew,
24	or extend any advances or discount under this Act

to any member bank or other depository institution.

	1 "(	d) Conservatorship Authority.—
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"(1) In General.—The Board may appoint a conservator to take possession and control of a State member wholesale financial institution to the same extent and in the same manner as the Comptroller of the Currency may appoint a conservator for a national bank under section 203 of the Bank Conservation Act, and the conservator shall exercise the same powers, functions, and duties, subject to the same limitations, as are provided under such Act for conservators of national banks.

- "(2) Board authority.—The Board shall have the same authority with respect to any conservator appointed under paragraph (1) and the State member wholesale financial institution for which such conservator has been appointed as the Comptroller of the Currency has under the Bank Conservation Act with respect to a conservator appointed under such Act and a national bank for which the conservator has been appointed.
- 21 "(e) Definitions.—For purposes of this section, the 22 following definitions shall apply:
- 23 "(1) STATE MEMBER WHOLESALE FINANCIAL
  24 INSTITUTION.—The term 'State member wholesale
  25 financial institution' means a bank whose application

1	to become a State member wholesale financial insti-
2	tution and a State member bank has been approved
3	by the Board under this section.
4	"(2) Deposit.—The term 'deposit' has the
5	meaning given to such term by the Board under this
6	Act.
7	"(3) State member insured bank.—The
8	term 'State member insured bank' means a State
9	member bank which is an insured bank (as defined
10	in section 3(h) of the Federal Deposit Insurance
11	Act).
12	"(f) Exclusive Jurisdiction.—Subsections (c) and
13	(e) of section 43 of the Federal Deposit Insurance Act
14	shall not apply to any State member wholesale financial
15	institution.".
16	SEC. 403. AMENDMENTS TO THE FEDERAL DEPOSIT INSUR-
17	ANCE ACT.
18	(a) Voluntary Termination of Insured Status
19	BY CERTAIN INSTITUTIONS.—
20	(1) Section 8 designations.—Section 8(a) of
21	the Federal Deposit Insurance Act (12 U.S.C.
22	1818(a)) is amended—
23	(A) by striking paragraph (1); and

1	(B) by redesignating paragraphs (2)
2	through (9) as paragraphs (1) through (8), re-
3	spectively.
4	(2) Voluntary termination of insured
5	STATUS.—The Federal Deposit Insurance Act (12
6	U.S.C. 1811 et seq.) is amended by inserting after
7	section 8 the following new section:
8	"SEC. 8A. VOLUNTARY TERMINATION OF STATUS AS IN-
9	SURED DEPOSITORY INSTITUTION.
10	"(a) In General.—Except as provided in subsection
11	(b), an insured State bank or a national bank may volun-
12	tarily terminate such bank's status as an insured deposi-
13	tory institution in accordance with regulations of the Cor-
14	poration if—
15	"(1) the bank provides written notice of the
16	bank's intent to terminate such insured status—
17	"(A) to the Corporation and either the
18	Board of Governors of the Federal Reserve Sys-
19	tem (in the case of a State member bank) or
20	the Comptroller of the Currency (in the case of
21	a national bank) not less than 6 months before
22	the effective date of such termination; and
23	"(B) to all depositors at such bank, not
24	less than 6 months before the effective date of
25	the termination of such status: and

1	"(2) either—
2	"(A) the deposit insurance fund of which
3	such bank is a member equals or exceeds the
4	fund's designated reserve ratio as of the date
5	the bank provides a written notice under para-
6	graph (1) and the Corporation determines that
7	the fund will equal or exceed the applicable des-
8	ignated reserve ratio for the 2 semiannual as-
9	sessment periods immediately following such
10	date; or
11	"(B) the Corporation and the Board of
12	Governors of the Federal Reserve System (in
13	the case of a State member bank) or the Comp-
14	troller of the Currency (in the case of a na-
15	tional bank) approve the termination of the
16	bank's insured status and the bank pays an exit
17	fee in accordance with subsection (e).
18	"(b) Exception.—Subsection (a) shall not apply
19	with respect to—
20	"(1) an insured savings association;
21	"(2) an insured branch that is required to be
22	insured under subsection (a) or (b) of section 6 of
23	the International Banking Act of 1978; or
24	"(3) any institution described in section $2(c)(2)$
25	of the Bank Holding Company Act of 1956.

- 1 "(c) Eligibility for Insurance Terminated.—
- 2 Any bank that voluntarily elects to terminate the bank's
- 3 insured status under subsection (a) shall not be eligible
- 4 for insurance on any deposits or any assistance authorized
- 5 under this Act after the period specified in subsection
- 6 (f)(1).
- 7 "(d) Institution Must Become Wholesale Fi-
- 8 NANCIAL INSTITUTION OR TERMINATE DEPOSIT-TAKING
- 9 ACTIVITIES.—Any depository institution which voluntarily
- 10 terminates such institution's status as an insured deposi-
- 11 tory institution under this section may not, upon termi-
- 12 nation of insurance, accept any deposits unless the institu-
- 13 tion is either a State member wholesale financial institu-
- 14 tion under section 9B of the Federal Reserve Act, or a
- 15 national wholesale financial institution under section
- 16 5136B of the Revised Statutes of the United States.
- 17 "(e) Exit Fees.—
- 18 "(1) IN GENERAL.—Any bank that voluntarily
- 19 terminates such bank's status as an insured deposi-
- tory institution under this section shall pay an exit
- 21 fee in an amount that the Corporation determines is
- sufficient to account for the institution's pro rata
- share of the amount (if any) which would be re-
- 24 quired to restore the relevant deposit insurance fund
- 25 to the fund's designated reserve ratio as of the date

- the bank provides a written notice under subsection
  (a)(1).
- 3 "(2) PROCEDURES.—The Corporation shall pre-4 scribe, by regulation, procedures for assessing any 5 exit fee under this subsection.
- 6 "(f) Temporary Insurance of Deposits Insured 7 as of Termination.—
- "(1) Transition Period.—The insured depos-8 9 its of each depositor in a State bank or a national 10 bank on the effective date of the voluntary termi-11 nation of the bank's insured status, less all subse-12 quent withdrawals from any deposits of such deposi-13 tor, shall continue to be insured for a period of not 14 less than 6 months and not more than 2 years, as 15 determined by the Corporation. During such period, 16 no additions to any such deposits, and no new de-17 posits in the depository institution made after the ef-18 fective date of such termination shall be insured by 19 the Corporation.
  - "(2) Temporary assessments; obligations and duties.—During the period specified in paragraph (1) with respect to any bank, the bank shall continue to pay assessments under section 7 as if the bank were an insured depository institution. The bank shall, in all other respects, be subject to the

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authority of the Corporation and the duties and obligations of an insured depository institution under this Act during such period, and in the event that the bank is closed due to an inability to meet the demands of the bank's depositors during such period, the Corporation shall have the same powers and rights with respect to such bank as in the case of an insured depository institution.

# "(g) Advertisements.—

- "(1) IN GENERAL.—A bank that voluntarily terminates the bank's insured status under this section shall not advertise or hold itself out as having insured deposits, except that the bank may advertise the temporary insurance of deposits under subsection (f) if, in connection with any such advertisement, the advertisement also states with equal prominence that additions to deposits and new deposits made after the effective date of the termination are not insured.
- "(2) CERTIFICATES OF DEPOSIT, OBLIGATIONS, AND SECURITIES.—Any certificate of deposit or other obligation or security issued by a State bank or a national bank after the effective date of the voluntary termination of the bank's insured status

1	under this section shall be accompanied by a con-
2	spicuous, prominently displayed notice that such cer-
3	tificate of deposit or other obligation or security is
4	not insured under this Act.
5	"(h) Notice Requirements.—
6	"(1) Notice to the corporation.—The no-
7	tice required under subsection $(a)(1)(A)$ shall be in
8	such form as the Corporation may require.
9	"(2) Notice to depositors.—The notice re-
10	quired under subsection (a)(1)(B) shall be—
11	"(A) sent to each depositor's last address
12	of record with the bank; and
13	"(B) in such manner and form as the Cor-
14	poration finds to be necessary and appropriate
15	for the protection of depositors.".
16	(b) Definition.—Section $19(b)(1)(A)(i)$ of the Fed-
17	eral Reserve Act (12 U.S.C. $461(b)(1)(A)(i)$ ) is amended
18	after "such Act" by inserting ", or any State member
19	wholesale financial institution as defined in section 9B of
20	this Act or any national wholesale financial institution as
21	defined in section 5136B of the Revised Statutes of the
22	United States".
23	(e) Reports on Discounts and Advances to
24	WHOLESALE FINANCIAL INSTITUTIONS.—Section 10B of

- 1 the Federal Reserve Act (12 U.S.C. 347(b)) is amended
- 2 by adding at the end the following new subsection:
- 3 "(c) Reports on Discounts and Advances to
- 4 Wholesale Financial Institutions.—
- 5 "(1) In general.—The Board shall submit a 6 report to the Congress at the end of any year in 7 which any State member wholesale financial institu-8 tion or national wholesale financial institution (as 9 defined in section 5136B of the Revised Statutes of 10 the United States) has obtained a discount, advance, 11 or other extension of credit from a Federal reserve 12 bank.
- 13 "(2) Contents.—Any report submitted under 14 paragraph (1) shall explain the circumstances and 15 need for any discount, advance, or other extension of 16 credit to a wholesale financial institution during the 17 period covered by the report, including the type and 18 amount of credit extended and the amount of credit 19 remaining outstanding as of the date of the report.".

1	TITLE V—MERGER OF BANK AND THRIFT
2	CHARTERS, REGULATORS, AND INSUR-
3	ANCE FUNDS
4	Subtitle A—Conversion of Thrift Charters
5	SEC. 501. SHORT TITLE.
6	This title may be cited as the Thrift Charter Conver-
7	sion Act of 1997.
8	SEC. 502. TERMINATION OF FEDERAL SAVINGS ASSOCIA-
9	TIONS; TREATMENT OF STATE SAVINGS ASSO-
10	CIATIONS AS BANKS FOR PURPOSES OF FED-
11	ERAL BANKING LAW.
12	(a) Termination of Federal Savings Associa-
13	TION CHARTERS.—
14	(1) In General.—No later than June 30,
15	1998, each Federal savings association shall—
16	(A) convert to a national bank charter;
17	(B) convert to a State depository institu-
18	tion; or
19	(C) surrender the charter of such savings
20	association and liquidate the institution.
21	(2) Conversion to national bank by oper-
22	ATION OF LAW.—
23	(A) In general.—Except as provided in
24	paragraph (1), the requirement under para-
25	graph (1)(A) for a Federal savings association

to convert shall be deemed to have been satis-
fied by operation of law effective 15 days after
such association has delivered a conversion reg-
istration statement to the Comptroller of the
Currency.

- (B) Powers, privileges, duties, and Liabilities.—After the conversion of a Federal savings association to a national bank by operation of law, such national bank shall, except as otherwise specified by law, have the same powers and privileges and shall be subject to the same duties, liabilities, and regulation as an institution originally organized as a national bank under Federal law.
- (3) Conversion registration statement shall include the following:
- (A) A copy of the resolution approved by a majority of the full board of directors of the Federal savings association resolving to convert the association into a national bank.

1	(B) A certification by the secretary of a
2	Federal savings association attesting to the re-
3	ceipt of any required affirmative vote of share-
4	holders necessary to convert the Federal sav-
5	ings association into a national bank.
6	(C) A copy of the most recent charter and
7	bylaws of the Federal savings association cer-
8	tified by the Office of Thrift Supervision.
9	(D) Articles of association and an organi-
10	zational certificate in accordance with sections
11	5133, 5134, and 5135 of the Revised Statutes
12	of the United States, except that—
13	(i) a Federal savings association may
14	include in such articles any provisions in
15	the most recent Federal charter under
16	which it operated as a Federal savings as-
17	sociation; and
18	(ii) references to capital stock, shares,
19	shareholders, and related terms in such
20	sections of the Revised Statutes of the
21	United States shall not apply to a mutual
22	savings association converting to a national
23	bank organized in mutual form.
24	(4) Effective date of conversion to Na-
25	TIONAL BANK.—

1 (A) If the Comptroller of the Currency de-2 termines that a conversion registration statement includes all of the documents described in 3 4 subsection (a)(3) (A) through (D), the Comp-5 troller of the Currency shall issue a certificate, 6 under the Comptroller's hand and official seal, that such association has complied with all the 7 8 provisions required herein to be complied with, 9 and that such association is authorized to com-10 mence the business of banking effective 15 days after the date of delivery of the conversion reg-12 istration statement. Such converted association 13 may include in its bylaws as a national bank 14 any provisions in the most recent bylaws under 15 which it operated as a Federal savings association. 16

> (B) If the Comptroller of the Currency determines that a conversion registration statement does not include all of the documents described in subsection (a)(3) (A) through (D), the Comptroller shall advise the Federal savings association, before the end of the 15-day period beginning on the date of delivery, to resubmit a new statement with the required documents

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- to initiate a new 15-day period. A Federal savings association shall not otherwise be required to take any additional action beyond those specified in subsection (a) (2) and (3) in order to satisfy the requirement of subsection (a)(1)(A).
  - (5) TERMINATION OF SAVINGS ASSOCIATION CHARTER.—Upon conversion of a Federal savings association to a national bank or State bank pursuant to the requirements of paragraph (1), the association's charter as a savings association shall automatically terminate and be canceled.
  - (6) No fees or charges.—A Federal savings association that converts to a national bank or State bank pursuant to the requirements of paragraph (1) shall not be required to pay any application fee, examination fee, assessment, or other charge to any Federal agency in connection with such conversion.
  - (7) Share conversion.—Notwithstanding any other provision of law, upon conversion of a Federal savings association organized in stock form to a national bank or State bank pursuant to the requirements of paragraph (1), the shares of such stock savings association shall automatically convert into shares of such national bank or State bank, each for the same value as they were and with the same

terms and conditions as they contained immediatelybefore the conversion.

### (8) Directors and officers.—

- (A) In GENERAL.—Notwithstanding any other provision of law, upon conversion of a Federal savings association to a national bank or State bank pursuant to the requirements of paragraph (1), each person who was a director or officer of such association before such conversion may continue to serve as and be elected a director or officer of such national bank or State bank.
- (B) Treatment for certain purposes.—For purposes of section 32 of the Federal Deposit Insurance Act, a national bank or State bank which converted from a savings association pursuant to the requirements of paragraph (1) shall not be treated as having been chartered less than 2 years or having undergone a change in control within the preceding 2 years solely because of its conversion into a national bank or State bank.
- 23 (9) Failure to obtain a charter.—

- (A) IN GENERAL.—Any Federal savings association that has not complied with para-graph (1) by June 30, 1998, shall as of that date be subject to all laws, regulations, and orders applicable to a national bank, and the Comptroller of the Currency may determine the terms and conditions upon which the savings association converts into a national bank.
  - (B) Continuing failure to comply.—A Federal savings association's continuing failure to comply with paragraph (1) may, in the discretion of the Comptroller of the Currency, be considered an unsafe or unsound condition to transact business, or a violation of law under section 11 of the Federal Deposit Insurance Act.
  - (10) Association converting in unsafe and unsound continuous that a Federal savings association is operating in an unsafe and unsound condition, the Comptroller may determine the terms and conditions upon which such association converts into a national bank.
- (b) Treatment of State Savings Associations
   as Banks for Purposes of Federal Banking Law.—

1	(1) Amendments to federal deposit in-
2	SURANCE ACT.—Section 3 of the Federal Deposit
3	Insurance Act (12 U.S.C. 1813) is amended—
4	(A) by striking paragraph (2) of subsection
5	(a) and inserting the following new paragraph:
6	"(2) State bank.—
7	"(A) IN GENERAL.—The term 'State bank'
8	means any bank, banking association, trust
9	company, savings bank, industrial bank (or
10	similar depository institution which the Board
11	of Directors finds to be operating substantially
12	in the same manner as an industrial bank),
13	building and loan association, savings and loan
14	association, homestead association, cooperative
15	bank, or other banking institution—
16	"(i) which is engaged in the business
17	of receiving deposits, other than trust
18	funds (as defined in this section); and
19	"(ii) which—
20	"(I) is incorporated under the
21	laws of any State;
22	"(II) is organized and operating
23	according to the laws of the State in
24	which such institution is chartered or
25	organized; or

1	"(III) is operating under the
2	Code of Law for the District of Co-
3	lumbia (except a national bank).
4	"(B) CERTAIN INSURED BANKS IN-
5	CLUDED.—The term 'State bank' includes a co-
6	operative bank or other unincorporated bank
7	the deposits of which were insured by the Cor-
8	poration on the day before the date of the en-
9	actment of the Financial Institutions Reform
10	Recovery, and Enforcement Act of 1989.
11	"(C) CERTAIN UNINSURED BANKS EX-
12	CLUDED.—The term 'State bank' does not in-
13	clude any cooperative bank or other unincor-
14	porated bank the deposits of which were not in-
15	sured by the Corporation on the day before the
16	date of the enactment of the Financial Institu-
17	tions Reform, Recovery, and Enforcement Act
18	of 1989."; and
19	(B) in subsection (q)—
20	(i) by inserting "and" after the semi-
21	colon at the end of paragraph (2);
22	(ii) by striking "; and" at the end of
23	paragraph (3) and inserting a period; and
24	(iii) by striking paragraph (4).

1	(2) Amendments to the bank holding
2	COMPANY ACT OF 1956.—Section 2 of the Bank
3	Holding Company Act of 1956 (12 U.S.C. 1841) is
4	amended—
5	(A) by striking subparagraph (E) of sub-
6	section (a)(5); and
7	(B) by striking subparagraphs (B) and (J)
8	of subsection $(c)(2)$ .
9	(3) Amendments to the federal reserve
10	ACT.—The 2d and 3d paragraphs of the 1st section
11	of the Federal Reserve Act (12 U.S.C. 221) are each
12	amended by inserting "(as defined in section 3(a)(2)
13	of the Federal Deposit Insurance Act)" after "State
14	bank".
15	(c) Comparability of Regulation for State-
16	CHARTERED DEPOSITORY INSTITUTIONS.—
17	(1) REVIEW OF STATE SUPERVISION.—The
18	Corporation shall maintain procedures for reviewing,
19	under standards the Board of Directors shall pre-
20	scribe in regulations, the manner in which State de-
21	pository institutions are regulated by a State for the
22	purpose of ensuring that State savings associations
23	are no less rigorously regulated by a State than
24	State banks.

- 1 (2) Inadequate state regulations.—If, in 2 connection with a review of State regulation of State 3 depository institutions pursuant to paragraph (2), the Corporation determines that a State regulates 5 savings associations chartered by such State less rig-6 orously than the State regulates banks chartered by 7 such State, the Corporation may take such action 8 under section 8(a) of the Federal Deposit Insurance 9 Act as the Corporation determines to be appropriate which shall be effective no later than the end of the 10 1-year period beginning on the date of such deter-12 mination.
  - (3) Definitions.—The following definitions shall apply for purposes of this subsection:
    - (A) STATE BANK.—The term "State bank" has the same meaning as in section 3(a)(2) of the Federal Deposit Insurance Act (as in effect on the date of the enactment of the Thrift Charter Conversion Act of 1997).
    - (B) STATE SAVINGS ASSOCIATION.—The term "State savings association" has the same meaning as in section 3(b)(2) of the Federal Deposit Insurance Act (as in effect on the date of the enactment of the Thrift Charter Conversion Act of 1997).

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1	(C) STATE DEPOSITORY INSTITUTION.—
2	The term "State depository institution" has the
3	same meaning as in section 3(c)(5) of the Fed-
4	eral Deposit Insurance Act.
5	SEC. 503. TREATMENT OF CERTAIN ACTIVITIES AND AFFILI-
6	ATIONS OF BANK HOLDING COMPANIES RE-
7	SULTING FROM THIS ACT.
8	Section 4 of the Bank Holding Company Act of 1956
9	(12 U.S.C. 1843) is amended by adding at the end the
10	following new subsection:
11	"(k) Treatment of Companies Resulting From
12	SAVINGS AND LOAN HOLDING COMPANIES.—
13	"(1) In General.—Notwithstanding any other
14	provision of this section (other than paragraph (5))
15	or any other provision of Federal law including sec-
16	tions 20 and 32 of the Banking Act of 1933, a
17	qualified bank holding company may, after such
18	company becomes a bank holding company—
19	"(A) maintain or enter into any non-bank-
20	ing affiliation which such company was author-
21	ized to maintain or enter into as of the date of
22	the enactment of the Depository Institution Af-
23	filiation and Thrift Charter Conversion Act or
24	was authorized to maintain following a merger
25	of insured depository institution subsidiaries

1	pursuant to an application filed no later than
2	such date; and
3	"(B) engage, directly or through any affili-
4	ate described in subparagraph (A) which is not
5	a bank, in any activity in which such company
6	or any affiliate described in subparagraph (A)
7	was authorized to engage as of such date of en-
8	actment, or in which such company was author-
9	ized to engage following a merger of insured de-
10	pository institution subsidiaries pursuant to an
11	application filed no later than such date, if the
12	requirements of paragraph (4) are met.
13	"(2) Qualified bank holding company de-
14	FINED.—For purposes of this subsection, the term
15	'qualified bank holding company' means—
16	"(A) any company—
17	"(i) which—
18	"(I) as of the date of the enact-
19	ment of the Depository Institution Af-
20	filiation and Thrift Charter Conver-
21	sion Act, is a savings and loan holding
22	company; or

1	"(II) as of such date of enact-
2	ment, has filed an application to char-
3	ter a de novo Federal savings associa-
4	tion and thereafter becomes a savings
5	and loan holding company by virtue of
6	the establishment of such savings as-
7	sociation; and
8	"(ii) which as of the dates referred to
9	in subclause (I) or (II), as the case may
10	be, is not a bank holding company and be-
11	comes a bank holding company after such
12	date, or any subsidiary of such company;
13	and
14	"(B) any bank holding company which as
15	of the date of the enactment of the Depository
16	Institution Affiliation and Thrift Charter Con-
17	version Act—
18	"(i) is a savings and loan holding
19	company; and
20	"(ii) is exempt from this section pur-
21	suant to an order issued by the Board
22	under subsection (d).
23	"(3) No loss of subsection (d) exemp-
24	TION.—No qualified bank holding company de-
25	scribed in paragraph (2)(B) shall lose the grounds

1	for the exemption under subsection (d) because a
2	savings association which such company controlled,
3	directly or indirectly, as of the date of the enactment
4	of the Depository Institution Affiliation and Thrift
5	Charter Conversion Act, becomes a bank after such
6	date so long as such bank continues to meet the re-
7	quirements of subparagraphs (A) and (B) of para-
8	graph (4).
9	"(4) Prerequisites for continuation of
10	GRANDFATHERED ACTIVITIES AND AFFILIATIONS.—
11	"(A) In general.—This subsection shall
12	cease to apply with respect to a qualified bank
13	holding company if, at any time after such com-
14	pany first meets the definition of a qualified
15	bank holding company—
16	"(i) any insured depository institution
17	controlled by such company which, as of
18	the day before the company first meets the
19	definition of a qualified bank holding com-
20	pany—
21	"(I) was subject to the require-
22	ments contained in section 10(m) of
23	the Home Owners' Loan Act, as in ef-
24	fect on such date, (and regulations in

1	effect on such date under such sec-
2	tion) for treatment as a qualified
3	thrift lender under such section; and
4	"(II) was not a savings associa-
5	tion described in section $10(m)(3)(F)$
6	of such Act, as in effect on such date,
7	fails to meet any requirement of such sec-
8	tion;
9	"(ii) any insured depository institu-
10	tion controlled by such company fails to
11	comply with any limitation or restriction
12	on the type of amounts of loans or invest-
13	ments of the institution to which such in-
14	stitution was subject as of the date of the
15	enactment of the Thrift Charter Conver-
16	sion Act of 1997, other than any limitation
17	relating to qualified thrift investments
18	under section 10(m) of the Home Owners'
19	Loan Act, as in effect on such date, unless
20	such failure to comply is the 1st such fail-
21	ure and the institution returns to compli-
22	ance within 60 days of having learned or
23	been notified of such noncompliance:

1	"(iii) the company or any subsidiary
2	of the company acquires more than 5 per-
3	cent of the shares or assets of any bank or
4	any savings association (as such term is
5	defined in section 3 of the Federal Deposit
6	Insurance Act, as in effect on the date of
7	the enactment of the Depository Institu-
8	tion Affiliation and Thrift Charter Conver-
9	sion Act) after such date of enactment.
10	"(B) REQUALIFICATION AS QUALIFIED
11	THRIFT LENDER.—
12	"(i) Notification of intention to
13	REQUALIFY.—If an institution referred to
14	in subparagraph (A)(i) notifies—
15	"(I) the Board; or
16	"(II) in the case of an institution
17	which is controlled by a financial serv-
18	ices holding company, the appropriate
19	Federal banking agency for such com-
20	pany's lead depository institution (as
21	defined by the Financial Services
22	Holding Company Act),
23	within 15 days of having learned of such
24	institution's failure to meet such require-
25	ments, of the intention of the institution to

1	requalify as a qualified thrift lender pursu-
2	ant to the requirements of such section,
3	the institution shall be deemed not to have
4	failed to meet the requirements for treat-
5	ment as a qualified thrift lender for pur-
6	poses of this paragraph.
7	"(ii) Failure to requalify.—If an
8	institution referred to in clause (i) notifies
9	an agency described in subclause (I) or
10	(II) of clause (i) in accordance with such
11	clause and thereafter fails to requalify as
12	a qualified thrift lender within 1 year from
13	the date of the institution's initial failure
14	to meet such requirements, the institution
15	shall be deemed to have failed to meet such
16	requirements at the end of such 1-year pe-
17	riod.
18	"(iii) 1 ELECTION TO REQUALIFY.—
19	An institution referred to in clause (i) may
20	elect to requalify as a qualified thrift lend-
21	er under this subparagraph only once.
22	"(5) Nontransferable.—This subsection
23	shall not apply with respect to any qualified bank
24	holding company if, after the date of the enactment

1	of the Depository Institution Affiliation and Thrift
2	Charter Conversion Act—
3	"(A) any person not under common control
4	with such company acquires, directly or indi-
5	rectly, control of the company; or
6	"(B) the company is the subject of any
7	merger, consolidation, or other similar trans-
8	action as a result of which a person not under
9	common control with such company acquires,
10	directly or indirectly, control of such company.
11	"(6) Prohibition on Certain Insured De-
12	POSITORY INSTITUTIONS IDENTIFYING THEMSELVES
13	AS NATIONAL BANKS.—
14	"(A) IN GENERAL.—Notwithstanding the
15	requirement of section 5134 of the Revised
16	Statutes of the United States—
17	"(i) the name of an insured depository
18	institution subsidiary of a qualified bank
19	holding company which—
20	"(I) as of the date of the enact-
21	ment of the Thrift Charter Conversion
22	Act of 1997, is a savings and loan
23	holding company described in section
24	10(c)(3) of the Home Owners' Loan
25	Act (as in effect on such date); and

1	"(II) is subject to the restrictions
2	contained in paragraph (4),
3	may not include the term "national"; and
4	"(ii) such insured depository institu-
5	tion may not be identified as a national
6	bank on any sign displayed by the institu-
7	tion or in any advertisement or other pub-
8	lication of the institution.
9	"(B) Depository institution not lia-
10	BLE FOR FRAUDULENT MISREPRESENTATION
11	FOR NOT REPRESENTING ITSELF AS A NA-
12	TIONAL BANK.—An insured depository institu-
13	tion which is subject to subparagraph (A) shall
14	not be liable for any civil or criminal penalty
15	under any Federal or State consumer protection
16	law, or in any criminal or civil action, for fraud-
17	ulently misrepresenting the nature of the char-
18	ter of the institution, for falsely advertising the
19	status of the institution, for making a false
20	statement with respect to the status of the in-
21	stitution, or for any similar offense by reason of
22	the institution's compliance with such subpara-
23	graph.

1	"(7) Enforcement.—In addition to any other
2	power of the Board, the Board may enforce compli-
3	ance with the provisions of this subsection with re-
4	spect to any qualified bank holding company and
5	any bank controlled by such company under section
6	8 of the Federal Deposit Insurance Act.".
7	SEC. 504. TRANSITION PROVISIONS FOR ACTIVITIES OF
8	SAVINGS ASSOCIATIONS WHICH CONVERT
9	INTO OR BECOME TREATED AS BANKS.
10	(a) In General.—Notwithstanding any other provi-
11	sion of Federal law, any insured depository institution
12	which, as of the date of the enactment of the Depository
13	Institution Affiliation and Thrift Charter Conversion Act,
14	is a savings association (as defined in section 3(b) of the
15	Federal Depository Insurance Act (as in effect on such
16	date)) and after such date converts to a national or State
17	bank charter or becomes treated as a State bank pursuant
18	to the amendment made by section 502(b), may continue
19	to engage, directly or indirectly, in any activity in which
20	such institution was lawfully engaged as of such date dur-
21	ing the 2-year period beginning on the effective date of
22	such conversion or the effective date of such amendments,
23	as the case may be.
24	(b) Two 1-Year Extensions Authorized.—The
25	2-year period described in subsection (a) with respect to

- 1 any insured depository institution may be extended for
- 2 such institution not to exceed two additional times for not
- 3 more than 1 year each time if the appropriate Federal
- 4 banking agency determines that such extension is nec-
- 5 essary to avert substantial loss to the institution and is
- 6 otherwise consistent with the safety and soundness of the
- 7 institution.
- 8 SEC. 505. REGISTRATION OF BANK HOLDING COMPANIES
- 9 RESULTING FROM CONVERSIONS OF SAV-
- 10 INGS ASSOCIATIONS TO BANKS OR TREAT-
- 11 MENT OF SAVINGS ASSOCIATIONS AS BANKS.
- 12 Section 3 of the Bank Holding Company Act of 1956
- 13 (12 U.S.C. 1842) is amended by adding at the end the
- 14 following new subsections:
- 15 "(h) Registration of Certain Bank Holding
- 16 COMPANIES.—A company which, as of September 13,
- 17 1995, is a savings and loan holding company (as defined
- 18 in section 10(a)(1)(D) of the Home Owners' Loan Act,
- 19 as in effect on such date) and is not a bank holding com-
- 20 pany shall not be required to obtain the approval of the
- 21 Board under subsection (a) to become a bank holding com-
- 22 pany after September 13, 1995, as a result of the conver-
- 23 sion of any insured depository institution subsidiary of
- 24 such company into a bank or by virtue of the treatment
- 25 of any insured depository institution subsidiary of such

- 1 company as a bank pursuant to the amendments made
- 2 by the Thrift Charter Conversion Act of 1997, if such
- 3 company—
- 4 "(1) registers as a bank holding company with
- 5 the Board in accordance with section 5(a); and
- 6 "(2) does not acquire, directly or indirectly,
- 7 ownership or control of any additional insured de-
- 8 pository institution or other company in connection
- 9 with such conversion or treatment.
- 10 "(i) REGULATION OF QUALIFIED BANK HOLDING
- 11 Companies.—The Board shall regulate qualified bank
- 12 holding companies (as defined in section 4(k)(2)) in a
- 13 manner consistent with—
- "(1) the regulation of such companies by the
- 15 Director of the Office of Thrift Supervision before
- the date of the enactment of the Depository Institu-
- 17 tion Affiliation and Thrift Charter Conversion Act;
- 18 and
- 19 "(2) the safety and soundness of insured depos-
- 20 itory institution subsidiaries of such companies.
- 21 "(j) Opportunity to Become a Bank Holding
- 22 Company or a Financial Services Holding Com-
- 23 PANY.—
- "(1) Election.—A company described in sub-
- section (h) may elect to conform the activities of the

- company to those activities permitted for a bank holding company or a financial services holding company.
- "(2) Transition period.—A company which makes an election under paragraph (1) shall have a 6-month period beginning on the date of the enactment of the Depository Institution Affiliation and Thrift Charter Conversion Act to conform the activities of the company to those permitted for a bank holding company or a financial services holding company, as the case may be.
- "(3) EXEMPTION DURING TRANSITION PE-RIOD.—During the 6-month period described in paragraph (2), a company which makes an election under paragraph (1) shall be exempt from the requirements imposed on a qualified bank holding company.".
- 18 SEC. 506. ADDITIONAL TRANSITION PROVISIONS AND SPE-
- 19 CIAL RULES.
- 20 (a) Mutual National Banks Authorized; Con-
- 21 VERSION OF MUTUAL SAVINGS ASSOCIATIONS INTO NA-
- 22 TIONAL BANKS.—
- 23 (1) In general.—Chapter one of title LXII of
- the Revised Statutes of the United States (12

- 1 U.S.C. 21 et seq.) is amended by inserting after sec-
- 2 tion 5133 the following new section:

#### 3 "SEC. 5133A. MUTUAL NATIONAL BANKS.

- 4 "(a) In General.—Notwithstanding the paragraph
- 5 designated the "Third" of section 5134, the Comptroller
- 6 of the Currency may charter national banks organized in
- 7 the mutual form either de novo or through a conversion
- 8 of any stock national or State bank (as defined in section
- 9 3 of the Federal Deposit Insurance Act) or any State mu-
- 10 tual bank or credit union, subject to regulations prescribed
- 11 by the Comptroller of the Currency in accordance with this
- 12 section.

## "(b) Regulations.—

- "(1) Transition rules.—National banks or-
- ganized in the mutual form shall be subject to the
- regulations of the Director of the Office of Thrift
- 17 Supervision governing corporate organization, gov-
- ernance, and conversion of mutual institutions, as in
- effect on September 13, 1995, including parts 543,
- 20 544, 546, 563b, and 563c) of chapter V of title 12
- of the Code of Federal Regulations (as in effect on
- such date), during the 3-year period beginning on
- 23 the date of the enactment of the Thrift Charter Con-
- version Act of 1997.

"(2) REGULATIONS OF THE COMPTROLLER.—

The Comptroller of the Currency shall prescribe appropriate regulations for national banks organized in the mutual form, effective as of the end of the 3-year period referred to in paragraph (1).

"(3) APPLICABILITY OF CAPITAL STOCK RE-QUIREMENTS.—The Comptroller of the Currency shall prescribe regulations regarding the manner in which requirements of title LXII of the Revised Statutes of the United States with respect to capital stock, and limitations imposed on national banks under such title based on capital stock, shall apply to national banks organized in mutual form pursuant to subsection (a).

## "(c) Conversions.—

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"(1) Conversion to Stock National Bank.—Subject to such regulations as the Comptroller of the Currency may prescribe for the protection of depositors' rights and for any other purpose the Comptroller of the Currency may consider appropriate, any national bank which is organized in mutual form pursuant to paragraph (1) may reorganize as a stock national bank.

"(2) Conversions to state banks.—Any national mutual bank may convert to a State bank

1	charter in accordance with regulations prescribed by
2	the Comptroller of the Currency and applicable
3	State law.".
4	(2) Mutual bank holding companies.—
5	Subsection (g) of section 3 of the Bank Holding
6	Company Act of 1956 (12 U.S.C. 1842(g)) is
7	amended to read as follows:
8	"(g) Mutual Bank Holding Companies.—
9	"(1) In general.—A national mutual bank
10	may reorganize so as to become a holding company
11	by—
12	"(A) chartering an interim national bank,
13	the stock of which is to be wholly owned, except
14	as otherwise provided in this section by the na-
15	tional mutual bank; and
16	"(B) transferring the substantial part of
17	the national mutual bank's assets and liabil-
18	ities, including all of the bank's insured liabil-
19	ities, to the interim national bank.
20	"(2) Directors and Certain account hold-
21	ERS'' APPROVAL OF PLAN REQUIRED.—A reorga-
22	nization is not authorized under this subsection un-
23	less—
24	"(A) a plan providing for such reorganiza-
25	tion has been approved by a majority of the

1	board of directors of the national mutual bank;
2	and
3	"(B) in the case of a national mutual bank
4	in which holders of accounts and obligers exer-
5	cise voting rights, such plan has been submitted
6	to an approved by a majority of such individ-
7	uals at a meeting held at the call of the direc-
8	tors in accordance with the procedures pre-
9	scribed by the bank's charter and bylaws.
10	"(3) Notice to the board; disapproval pe-
11	RIOD.—
12	"(A) Notice required.—
13	"(i) In general.—At least 60 days
14	before taking any action described in para-
15	graph (1), a national mutual bank seeking
16	to establish a mutual holding company
17	shall provide written notice to the Board.
18	"(ii) Contents of Notice.—The no-
19	tice shall contain such relevant information
20	as the Board shall require by regulation or
21	by specific request in connection with any
22	particular notice.
23	"(B) Transaction allowed if not dis-
24	APPROVED.—Unless the Board within such 60-
25	day notice period disapproves the proposed

1	holding company formation, or extends for an-
2	other 30 days the period during which such dis-
3	approval may be issued, the national mutual
4	bank providing such notice may proceed with
5	the transaction, if the requirements of para-
6	graph (2) have been met.
7	"(C) Grounds for disapproval.—The
8	Board may disapprove any proposed holding
9	company formation only if—
10	"(i) such disapproval is necessary to
11	prevent unsafe or unsound practices;
12	"(ii) the financial or management re-
13	sources of the national mutual bank in-
14	volved warrant disapproval;
15	"(iii) the national mutual bank fails
16	to furnish the information required under
17	subparagraph (A); or
18	"(iv) the national mutual bank fails to
19	comply with the requirement of paragraph
20	(2).
21	"(D) RETENTION OF CAPITAL ASSETS.—In
22	connection with the transaction described in
23	paragraph (1), a national mutual bank may,
24	subject to the approval of the Board, retain
25	capital assets at the holding company level to

1	the extent that the capital retained at the hold-
2	ing company is in excess of the amount of cap-
3	ital required in order for the interim national
4	bank to meet all relevant capital standards es-
5	tablished by the Comptroller of the Currency
6	for national banks.
7	"(4) Ownership.—
8	"(A) In general.—Persons having own-
9	ership rights in the national mutual bank under
10	section 5133A of the Revised Statutes of the
11	United States (including paragraph 575.5 of
12	chapter V of title 12 of the Code of Federal
13	Regulations, as in effect on September 13,
14	1995, and applicable to national mutual banks
15	pursuant to such section) or State law shall
16	have the same ownership rights with respect to
17	the mutual holding company.
18	"(B) Holders of Certain Accounts.—
19	Holders of savings, demand, or other accounts
20	of—
21	"(i) a national bank chartered as part
22	of a transaction described in paragraph
23	(1); or
24	"(ii) a mutual bank acquired pursuant
25	to paragraph (5)(B),

1	shall have the same ownership rights with re-
2	spect to the mutual holding company as persons
3	described in subparagraph (A) of this para-
4	graph.
5	"(5) Permitted activities.—A mutual hold-
6	ing company may engage only in the following activi-
7	ties:
8	"(A) Investing in the stock of a national or
9	State bank.
10	"(B) Acquiring a mutual bank through the
11	merger of such bank into a national bank sub-
12	sidiary of such holding company or an interim
13	national bank subsidiary of such holding com-
14	pany.
15	"(C) Subject to paragraph (6), merging
16	with or acquiring another holding company, one
17	of whose subsidiaries is a national mutual bank.
18	"(D) Investing in a corporation the capital
19	stock of which is available for purchase by a na-
20	tional mutual bank under Federal law or under
21	the law of any State where the home office of
22	any subsidiary bank is located.
23	"(E) Engaging in the activities permitted
24	under section $4(e)$ .

1	"(F) Engaging in the activities permitted
2	for financial services holding companies under
3	the Financial Services Holding Company Act, if
4	such company elects to be a financial services
5	holding company.
6	"(6) Limitations on certain activities of
7	ACQUIRED HOLDING COMPANIES.—
8	"(A) New activities.—If a mutual hold-
9	ing company acquires or merges with another
10	holding company under paragraph (5)(C), the
11	holding company acquired or the holding com-
12	pany resulting from such merger or acquisition
13	may only invest in assets and engage in activi-
14	ties which are authorized under paragraph (5).
15	"(B) Grace period for divesting pro-
16	HIBITED OR DISCONTINUING PROHIBITED AC-
17	TIVITIES.—Not later than 2 years following a
18	merger or acquisition described in paragraph
19	(5)(C), the acquired holding company or the
20	holding company resulting from such merger or
21	acquisition shall—
22	"(i) dispose of any asset which is an
23	asset in which a mutual holding company
24	may not invest under paragraph (5); and

1	"(ii) cease any activity which is an ac-
2	tivity in which a mutual holding company
3	may not engage under paragraph (5).
4	"(7) Chartering and other require-
5	MENTS.—
6	"(A) IN GENERAL.—A mutual holding
7	company shall be chartered by the Board and
8	shall be subject to such regulations as the
9	Board may prescribe.
10	"(B) OTHER REQUIREMENTS.—Unless the
11	context otherwise required, a mutual holding
12	company shall be subject to the other require-
13	ments of this Act regarding regulation of hold-
14	ing companies.
15	"(8) Capital improvement.—
16	"(A) Pledge of stock of savings asso-
17	CIATION SUBSIDIARY.—This section shall not
18	prohibit a mutual holding company from pledg-
19	ing all or a portion of the stock of a national
20	bank chartered as part of a transaction de-
21	scribed in paragraph (1) to raise capital for
22	such bank.
23	"(B) Issuance of nonvoting shares.—
24	No provision of this Act shall be construed as
25	prohibiting a national bank chartered as part of

1	a transaction described in paragraph (1) from
2	issuing any nonvoting shares or less than 50
3	percent of the voting shares of such bank to
4	any person other than the mutual holding com-
5	pany.
6	"(9) Insolvency and Liquidation.—
7	"(A) In general.—Notwithstanding any
8	provision of law, upon—
9	"(i) the default of any national
10	bank—
11	"(I) the stock of which is owned
12	by any mutual holding company; and
13	"(II) which was chartered in a
14	transaction described in paragraph
15	(1);
16	"(ii) the default of a mutual holding
17	company; or
18	"(iii) a foreclosure on a pledge by a
19	mutual holding company described in para-
20	graph (8)(A),
21	A trustee shall be appointed receiver of such
22	mutual holding company and such trustee shall
23	have the authority to liquidate the assets of,

1	and satisfy the liabilities of, such mutual hold-
2	ing company pursuant to title 11, United States
3	Code.
4	"(B) Distribution of Net Proceeds.—
5	Except as provided in subparagraph (C), the
6	net proceeds of any liquidation of any mutual
7	holding company pursuant to subparagraph (A)
8	shall be transferred to persons who hold owner-
9	ship interests in such mutual holding company.
10	"(C) Recovery by federal deposit in-
11	SURANCE CORPORATION.—If the Federal De-
12	posit Insurance Corporation incurs a loss as a
13	result of the default of any depository institu-
14	tion subsidiary of a mutual holding company
15	which is liquidated pursuant to subparagraph
16	(A), the Federal Deposit Insurance Corporation
17	shall succeed to the ownership interest of the
18	depositors of such depository institution in the
19	mutual holding company, to the extent of the
20	Federal Deposit Insurance Corporation's loss.
21	"(10) State mutual bank holding com-
22	PANY.—

"(A) IN GENERAL.—Notwithstanding any provision of Federal law, a State bank operating in mutual form may reorganize so as to form a holding company under State law.

"(B) REGULATION OF STATE MUTUAL HOLDING COMPANY.—A corporation organized as a holding company in accordance with subparagraph (A) shall be regulated on the same terms and be subject to the same limitations as any other holding company which controls a bank.

## "(11) Regulations.—

"(A) Transition rules.—Mutual bank holding companies organized under this subsection shall be subject to the regulations of the Director of the Office of Thrift Supervision governing corporate organization, governance, and conversion of mutual institutions, as in effect on September 13, 1995, including part 575 of chapter V of title 12 of the Code of Federal Regulations (as in effect on such date), during the 3-year period beginning on the date of the enactment of the Thrift Charter Conversion Act of 1997.

1	"(B) REGULATIONS OF THE BOARD.—The
2	Board shall prescribe appropriate regulations
3	for mutual holding companies, effective at the
4	end of the 3-year period referred to in subpara-
5	graph (A).
6	"(12) No Change of Control.—Any second
7	stage conversion of a mutual holding company to full
8	stock form shall not be deemed to be a change of
9	control if, in connection with such conversion, no
10	company, directly or indirectly, acquires control of
11	such mutual holding company or any successor to
12	such company.
13	"(13) Definitions.—For purposes of this sub-
14	section, the following definitions shall apply:
15	"(A) MUTUAL HOLDING COMPANY.—The
16	term 'mutual holding company' means a cor-
17	poration organized as a holding company under
18	this subsection.
19	"(B) Default.—The term 'default'
20	means an adjudication or other official deter-
21	mination of a court of competent jurisdiction or
22	other public authority pursuant to which a con-
23	servator, receiver, or other legal custodian is
24	appointed.

- 1 "(C) NATIONAL MUTUAL BANK.—The term
  2 'national mutual bank' means a national bank
  3 organized in mutual form under section 5133A
  4 of the Revised Statutes of the United States.".
  - (3) Limitation on Federal Regulation of State Banks.—Except as otherwise provide in Federal law, the Comptroller of the Currency, Board of Governors of the Federal Reserve System, and Federal Deposit Insurance Corporation may not adopt or enforce any regulation which contravenes the corporation governance rules prescribed by State law or regulation for State banks unless the Comptroller, Board, or Corporation finds that such Federal regulation is necessary to assure the safety and soundness of such State banks.
    - (4) Conversions of Mutual Savings association to Mutual National Banks by operation of Law.—Notwithstanding any other provision of Federal or State law, any savings association (as defined in section 3 of the Federal Deposit Insurance Act (as in effect on September 13, 1995)) which is organized in mutual form as of the date of the enactment of this Act may become a national mutual bank by operation of law if the association—

1	(A) files the articles of association and or-
2	ganization certificate with the Comptroller of
3	the Currency before January 1, 1998, in ac-
4	cordance with chapter one of the LXII of the
5	Revised Statutes of the United States; and
6	(B) provides such other document or infor-
7	mation as the Comptroller of the Currency may
8	prescribe in regulations consistent with this sec-
9	tion and section 5133A of the Revised Statutes
10	of the United States (as added by paragraph
11	(1) of this subsection).
12	(b) Membership in Federal Home Loan
13	Banks.—Any insured depository institution which—
14	(1) as of the date of the enactment of this Act,
15	is a Federal savings association which, pursuant to
16	section 6(e) of the Federal Home Loan Bank Act,
17	may not voluntarily withdraw from membership in a
18	federal home loan bank; and
19	(2) after such date converts from a Federal
20	savings association to a national bank, shall continue
21	to be subject to the prohibition under such section
22	on voluntary withdrawal from such membership as
23	though such bank were still a Federal savings asso-
24	ciation until the bank ceases to be a national bank.
25	(c) Branches —

1	(1) In General.—Notwithstanding any provi-
2	sion of the Federal Deposit Insurance Act, the Bank
3	Holding Company Act of 1956, or any other Federal
4	or State law, any depository institution which—
5	(A) as of the date of the enactment of this
6	Act, is a savings association; and
7	(B) becomes a bank before January 1,
8	1998, or, pursuant to the amendments made by
9	this subsection, is treated as a bank as of such
10	date under the Federal Deposit Insurance Act,
11	and any depository institution or bank holding com-
12	pany which acquires such depository institution, may
13	continue, after the depository institution becomes or
14	commences to be treated as a bank, to operate any
15	branch or agency which the savings association was
16	operating as a branch or agency or was in the proc-

(2) No additional branches.—Paragraph (1) shall not be construed as authorizing the establishment, acquisition, or operation of any additional branch of a depository institution, or the conversion of any agency to a branch, in any State by virtue of the operation by such institution of a branch or

ess of establishing as a branch or agency on January

7, 1997.

1	agency in such State pursuant to such paragraph ex-
2	cept to the extent such establishment, acquisition,
3	operation, or conversion is permitted under the Fed-
4	eral Deposit Insurance Act, Bank Holding Company
5	Act of 1956, and any other applicable Federal or
6	State law.
7	(3) Establishing a branch of agency.—
8	For purposes of paragraph (1), a savings association
9	shall be treated as having been in the process of es-
10	tablishing a branch or agency as of January 7,
11	1997, if, as of such date, the savings association—
12	(A) had received approval from the Direc-
13	tor of the Office of Thrift Supervision to estab-
14	lish such branch or agency;
15	(B) had pending with the Director of the
16	Office of Thrift Supervision an application or
17	notice to establish such branch or agency;
18	(C) had a legal and contractual obligation
19	to establish such branch or agency;
20	(D) had received authority from the appro-
21	priate Federal banking agency to establish such
22	branch in connection with the assumption of li-
23	abilities or an acquisition of an insured deposi-

tory institution pursuant to subsection (f) or

1	(k) of section 13 of the Federal Deposit Insur-
2	ance Act or section 408(m) of the National
3	Housing Act (as in effect before the date of the
4	enactment of the Financial Institutions Reform,
5	Recovery, and Enforcement Act of 1989); or
6	(E) in the case of a well capitalized deposi-
7	tory institution, is able to demonstrate to the
8	appropriate Federal banking agency that the
9	savings association—
10	(i) had made a significant financial
11	commitment; and
12	(ii) had taken legally binding action or
13	incurred a contractual obligation, in fur-
14	therance of the establishment of such
15	branch or agency.
16	(d) Transition Provision Relating to Limita-
17	TIONS ON LOANS TO ONE BORROWER.—Section 5200 of
18	the Revised Statutes of the United States (12 U.S.C. 84)
19	is amended by adding at the end the following new sub-
20	section:
21	"(e) Transition Provisions for Savings Asso-
22	CIATIONS CONVERTING TO NATIONAL BANKS.—In the
23	case of any depository institution which, as of the date
24	of the enactment of the Depository Institution Affiliation

1	and Thrift Charter Conversion Act, is a savings associa-
2	tion (as defined in section 3(b) of the Federal Deposit In-
3	surance Act (as in effect on such date)) and becomes a
4	national bank on or before January 1, 1998, any loan,
5	or legally binding commitment to make a loan, made or
6	entered into by such institution becomes a national bank
7	may continue to be held without regard to any limitation
8	contained in this section and any such loan may be re-
9	newed, modified or extended after the savings association
10	becomes a national bank except that any increase in the
11	aggregate amount of funds disbursed under such loan
12	shall be subject to prior approval by the Comptroller of
13	the Currency.".
14	(e) Rights and Authority of Banks Resulting
15	From Conversions of Savings Associations.—
16	(1) In general.—Upon conversion of a sav-
17	ings association to a national or State bank in ac-
18	cordance with this Act and the amendments made
19	by this title or other provisions of law—
20	(A) the national or State bank shall suc-
21	ceed to all rights, benefits, privileges, powers
22	and franchises, and be subject to all the obliga-
23	tions, duties, restrictions, and disabilities, of
24	such savings association under any contract,
25	agreement, document, or instrument in effect at

1	the time of such conversion to which such sav-
2	ings association was a party; and
3	(B) any reference to the savings associa-
4	tion in any such contract, agreement, docu-
5	ment, or instrument shall be deemed to be a
6	reference to such national or State bank.
7	(2) Treatment of bank or savings associa-
8	TION.—If the application of paragraph (1) with re-
9	spect to any national or State bank referred to in
10	such paragraph would—
11	(A) be inconsistent or in conflict with any
12	contract, agreement, document, or instrument
13	described in such paragraph;
14	(B) constitute a default under the con-
15	tract, agreement, document, or instrument;
16	(C) cause such national or State bank to
17	be in default or breach under any provision of
18	the contract, agreement, document, or instru-
19	ment, the national or State bank shall be
20	deemed to be, and treated as, a savings associa-
21	tion for purposes of the contract, agreement,
22	document, or instrument.
23	(f) Transfer and Grandfather of Mutual
24	HOLDINGS COMPANIES.—

1	(1) Supervision and regulation of mutual
2	HOLDINGS COMPANIES.—
3	(A) In general.—The supervision and
4	regulation of any mutual holding company in
5	existence as of the date of the enactment of this
6	Act is hereby transferred to the Board of Gov-
7	ernors of the Federal Reserve System.
8	(B) Transition rules.—Mutual bank
9	holding companies described in subparagraph
10	(A) shall be subject to the regulations of the
11	Director of the Office of Thrift Supervision, as
12	in effect on September 13, 1995, including part
13	575 of chapter V of title 12 of the Code of Fed-
14	eral Regulations (as in effect on such date),
15	during the 3-year period beginning on the date
16	of the enactment of the Thrift Charter Conver-
17	sion Act of 1997.
18	(2) Grandfather of existing federal mu-
19	TUAL HOLDING COMPANIES.—
20	(A) IN GENERAL.—Any Federal mutual
21	holding company in existence as of the date of
22	the enactment of this Act shall be subject to
23	section 4(k) of the Bank Holding Company Act
24	of 1956 (as added by section 2222 of this title).

1	(B) Treatment under 4(k).—Any treat-
2	ment of a Federal mutual holding company
3	under section 4(k) shall not be construed as a
4	change in control unless, as a result of the
5	transaction, the holding company no longer con-
6	trols the entity.
7	(g) Treatment of Institutions Specializing in
8	Housing Finance.—Section 18(0)(2) of the Federal De-
9	posit Insurance Act (12 U.S.C. 1828(o)(2)) is amended
10	by adding at the end the following new subparagraph:
11	"(C) Treatment of institutions spe-
12	CIALIZING IN HOUSING FINANCE.—No deposi-
13	tory institution shall be subject to regulatory
14	criticism, enforcement action of any type, or in-
15	creased capital requirements by the appropriate
16	Federal banking agency based on credit con-
17	centration concerns resulting from maintaining
18	a portfolio that reflects the institution's spe-
19	cialization in residential housing finance.".
20	SEC. 507. TECHNICAL AND CONFORMING AMENDMENTS.
21	(a) Amendments to the Federal Deposit In-
22	SURANCE ACT.—

1	(1) Section 3(z) of the Federal Deposit Insur-
2	ance Act (12 U.S.C. 1813(z)) is amended by strik-
3	ing ", the Director of the Office of Thrift Super-
4	vision".
5	(2) Section 8(b) of the Federal Deposit Insur-
6	ance Act (12 U.S.C. 1818(b)) is amended by strik-
7	ing paragraph (9).
8	(3) Section 13 of the Federal Deposit Insurance
9	Act (12 U.S.C. 1823) is amended by striking sub-
10	section (k).
11	(4) Subsections $(c)(2)$ and $(i)(2)$ of section 18
12	of the Federal Deposit Insurance Act (12 U.S.C.
13	1828) are each amended—
14	(A) in the subparagraph (B), by inserting
15	"and" after the semicolon;
16	(B) in subparagraph (C), by striking ";
17	and" and inserting a period; and
18	(C) by striking subparagraph (D).
19	(5) Section 18 of the Federal Deposit Insurance
20	Act (12 U.S.C. 1828) is amended by striking sub-
21	section (m).
22	(6) The Federal Deposit Insurance Act (12
23	U.S.C. 1811 et seq.) is amended by striking 28.
24	(b) Amendments to the Bank Holding Company
25	ACT OF 1956.—

1	(1) Section 2 of the Bank Holding Company
2	Act of 1956 (12 U.S.C. 1841) is amended by strik-
3	ing subsections (i) and (j).
4	(2) Section 4(c)(8) of the Bank Holding Com-
5	pany Act of 1956 (12 U.S.C. 1843(c)(8)) is amend-
6	ed by striking the sentence preceding the penul-
7	timate sentence.
8	(3) Section 4(f) of the Bank Holding Company
9	Act of 1956 (12 U.S.C. 1843(f) is amended—
10	(A) in paragraph (2)(A)(i), by striking "or
11	an insured institution" and all that follows
12	through "of this subsection";
13	(B) in paragraph (2)(A)(ii)—
14	(i) by striking "or a savings associa-
15	tion" where such term appears in the por-
16	tion of such paragraph which precedes sub-
17	clause (I));
18	(ii) by inserting "and" at the end of
19	subclause (VI);
20	(iii) by striking subclauses (VIII),
21	(IX), and (X); and
22	(iv) by striking "(V), and (VIII)",
23	where such term appears in the portion of
24	such paragraph which appears after the

1	end of subclause (VII), and inserting "and
2	(V)"; and
3	(C) by striking paragraphs (10), (11),
4	(12), and (13).
5	(4) Section 4(i) of the Bank Holding Company
6	Act of 1956 (12 U.S.C. 1843(i)) is amended—
7	(A) by striking paragraphs (1) and (2);
8	and
9	(B) in paragraph (3)(A), by striking "any
10	Federal savings association" and all that fol-
11	lows through the period at the end of such
12	paragraph and inserting "such association was
13	authorized to engage under this section as of
14	September 15, 1995."
15	(c) Other Technical and Conforming Amend-
16	MENTS.—
17	(1) Section 804(a) of the Alternative Mortgage
18	Transaction Parity Act of 1982 (12 U.S.C. 3803) is
19	amended.—
20	(A) in the portion of such subsection which
21	precedes paragraph (1)—
22	(i) by striking ", and other nonfeder-
23	ally chartered housing creditors,"; and
24	(ii) by inserting "and in order to per-
25	mit other nonfederally chartered housing

1	creditors to make, purchase, and enforce
2	alternative mortgage transactions," after
3	"enforcing alternative mortgage trans-
4	actions,"; and
5	(B) in paragraph (1), by inserting "(as
6	such term is defined in section 3(a) of the Fed-
7	eral Deposit Insurance Act)" after "with re-
8	spect to banks".
9	(2) Section 205 of the Depository Institution
10	Management Interlock Act (12 U.S.C. 3204) is
11	amended.—
12	(A) in the portion of paragraph (8)(A)
13	which precedes clause (i), by striking "diversi-
14	fied savings" and all that follows through "with
15	respect to" and inserting "depository institution
16	holding company which, as of September 13,
17	1995, and at all times thereafter, satisfies the
18	consolidated net worth and consolidated net
19	earnings requirements for a diversified savings
20	and loan holding company (as set forth in sec-
21	tion 10(1)(F) of Home Owners' Loan Act, as
22	such section is in effect on such date, which

1	shall be applicable for purposes of this para-
2	graph without regard to the fact that a deposi-
3	tory institution subsidiary of such holding com-
4	pany has ceased to be a savings association
5	after September 13, 1995) with respect to";
6	and
7	(B) by striking paragraph (9).
8	(3) Section 19(b)(1)(A) of the Federal Reserve
9	Act (12 U.S.C. 461(b)(1)(A)) is amended—
10	(A) by inserting "and" after the semicolon
11	at the end of clause (v); and
12	(B) by striking clause (vi).
13	(4) Subparagraphs (A), (B), and (C) of section
14	10(e)(5) of the Federal Home Loan Bank Act (12
15	U.S.C. 1430(e)(5)) are each amended by inserting
16	before the period at the end "(as such section is in
17	effect on September 13, 1995)".
18	SEC. 508. REFERENCES TO SAVINGS ASSOCIATIONS AND
19	STATE BANKS IN FEDERAL LAW.
20	Effective January 1, 1998, any reference in any Fed-
21	eral banking law to—
22	(1) the term "savings association" shall be
23	deemed to be a reference to a bank as defined in
24	section 3(a) of the Federal Deposit Insurance Act;
25	and

	210
1	(2) the term "State bank" shall be deemed to
2	include any depository institution included in the
3	definition of such term in section 3(a)(2) of such
4	Act.
5	SEC. 509. REPEAL OF HOME OWNERS' LOAN ACT.
6	The Home Owners' Loan Act (12 U.S.C. 1461 et

8 SEC. 510. DEFINITIONS.

seq.) is hereby repealed.

- 9 For purposes of this subtitle, the terms "appropriate
- 10 Federal banking agency", "bank holding company", "de-
- 11 pository institution", "Federal savings association", "in-
- 12 sured depository institution", "savings association", and
- 13 "State bank" have the same meanings as in section 3 of
- 14 the Federal Deposit Insurance Act (as in effect on the
- 15 date of the enactment of this Act).

## 16 Subtitle B—Elimination of Office of The

- 17 **Thrift Supervision**
- 18 SEC. 511. OFFICE OF THRIFT SUPERVISION ABOLISHED.
- 19 Effective January 1, 1998, the Office of Thrift Su-
- 20 pervision and the position of Director of the Office of
- 21 Thrift Supervision are hereby abolished.

## 1 SEC. 512. DETERMINATION OF TRANSFERRED FUNCTIONS

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2.	AND	EMPI	OYEES.

- 3 (a) All Office of Thrift Supervision Employ-
- 4 EES SHALL BE TRANSFERRED.—All employees of the Of-
- 5 fice of Thrift Supervision shall be identified for transfer
- 6 under subsection (b) to the Office of the Comptroller of
- 7 the Currency, the Federal Deposit Insurance Corporation,
- 8 or the Board of Governors of the Federal Reserve System.
  - (b) Functions and Employees Transferred.—
- 10 (1) IN GENERAL.—The Director of the Office of
- 11 Thrift Supervision, the Comptroller of the Currency,
- the Chairperson of the Federal Deposit Insurance
- 13 Corporation, and the Chairman of the Board of Gov-
- ernors of the Federal Reserve System shall jointly
- determine the functions or activities of the Office of
- 16 Thrift Supervision, and the number of employees of
- such Office necessary to perform or support such
- functions or activities, which are transferred from
- the Office to the Office of the Comptroller of the
- 20 Currency, the Federal Deposit Insurance Corpora-
- 21 tion, or the Board of Governors of the Federal Re-
- serve System, as the case may be.

1 (2) Allocation of employees.—The Comp-2 troller of the Currency, the Chairperson of the Fed-3 eral Deposit Insurance Corporation, and the Chairman of the Board of Governors of the Federal Re-5 serve System shall allocate the employees of the Of-6 fice of Thrift Supervision consistent with the num-7 ber determined pursuant to paragraph (1) in a man-8 ner which such Comptroller, Chairperson, and Chair-9 man, in their sole discretion, deem equitable except 10 that, within work units, the agency preferences of 11 individual employees shall be accommodated as far 12 as possible.

- 13 (c) RIGHTS OF EMPLOYEES OF THE OFFICE OF
  14 THRIFT SUPERVISION.—All employees of the Office of
  15 Thrift Supervision who are identified for transfer under
  16 subsection (b) shall be entitled to the following rights:
- 17 (1) Each employee so identified shall be trans-18 ferred to the appropriate agency or entity for em-19 ployment no later than the earlier of the end of the 20 60-day period beginning on the date such employees 21 are identified for transfer under subsection (b) or 22 January 1, 1998, and such transfer shall be deemed 23 a transfer of function for the purpose of section 24 3503 of title 5, United States Code.

- 1 (2) Each transferred employee holding a perma-2 nent position shall not be involuntarily separated or 3 reduced in grade or compensation for 1 year after 4 the date of transfer, except for cause or, if the em-5 ployee is a temporary employee, separated in accord-6 ance with the terms of the appointment.
  - (3) If any agency or entity to which employees are transferred determines, after the end of the 1-year period beginning on the date the transfer of functions to such agency or entity is completed, that a reorganization of the combined work force is required, that reorganization shall be deemed a "major reorganization" for purposes of affording affected employees retirement under section 833(d)(2) or 8414(b)(1)(B) of title 5, United States Code.

## (d) Disposition of Affairs.—

(1) IN GENERAL.—In winding up the affairs of the Office of Thrift Supervision, the Director of the Office of Thrift Supervision shall consult and cooperate with the Comptroller of the Currency, the Federal Deposit Insurance Corporation, and the Board of Governors of the Federal Reserve System, as the case may be, to facilitate the orderly transfer of the functions to such Comptroller, Corporation, or Board.

- (2) Continuing authority of director of the office of the Supervision (2) Thrift Supervision.—Except as provided in paragraph (1), no provision of this subtitle shall be construed as affecting the authority vested in the Director of the Office of Thrift Supervision before the date of enactment of this Act which is necessary to carry out the duties of the position until the date upon which the position of Director of the Office of Thrift Supervision is abolished.
  - (3) Continuation of agency services.—
    Any agency, department, or other instrumentality of
    the United States, or any successor to any such
    agency, department or instrumentality, which was
    providing support services to the Director of the Office of Thrift Supervision on the day before the date
    such position is abolished shall—
    - (A) continue to provide such services on a reimbursable basis, in accordance with the terms of the arrangement pursuant to which such services were provided until the arrangement is modified or terminated in accordance with such terms, except that effective January 1, 1998, the Comptroller of the Currency, the Federal Deposit Insurance Corporation, or the

- 1 Board of Governors of the Federal Reserve Sys-
- 2 tem, as the case may be, shall be substituted
- for the Director of the Office of Thrift Super-
- 4 vision as a party to the arrangement; and
- 5 (B) consult with the Comptroller, the Cor-
- 6 poration, or the Board to coordinate and facili-
- 7 tate a prompt and reasonable transition.
- 8 (e) Transfer of Property.—Effective January 1,
- 9 1998, all property of the Office of Thrift Supervision shall
- 10 be transferred to the Comptroller of the Currency, the
- 11 Federal Deposit Insurance Corporation, or the Board of
- 12 Governors of the Federal Reserve System, as determined
- 13 in accordance with subsections (a) and (b).
- 14 SEC. 513. SAVINGS PROVISIONS.
- 15 (a) Existing Rights, Duties, and Obligations
- 16 Not Affected.—No provision of this title shall be con-
- 17 strued as affecting the validity of any right, duty or obliga-
- 18 tion of the United States, the Director of the Office of
- 19 Thrift Supervision, or any person, which existed on the
- 20 day before the date upon which the position of Director
- 21 of the Office of Thrift Supervision and the Office of Thrift
- 22 Supervision are abolished.
- 23 (b) Continuation of Suite.—No action or other
- 24 proceeding commenced by or against the Director of the

- 1 Office of Thrift Supervision shall abate by reason of enact-
- 2 ment of this title, except that, effective January 1, 1998,
- 3 the Comptroller of the Currency, the Federal Deposit In-
- 4 surance Corporation, or the Board of Governors of the
- 5 Federal Reserve System, as the case may be, shall be sub-
- 6 stituted as a party to any such action or proceeding.
- 7 (c) Continuation of Administrative Rules.—
- 8 All orders, resolutions, determinations, regulations, inter-
- 9 pretative rules, other interpretations, guidelines, proce-
- 10 dures, supervisory and enforcement actions, and other ad-
- 11 visory material (other than any regulation implementing
- 12 or prescribed pursuant to section 3(f) of the Home Own-
- 13 ers' Loan Act (as in effect on September 13, 1995))
- 14 which—
- 15 (1) have been issued, made, prescribed, or per-
- mitted to become effective by the Office of Thrift
- 17 Supervision, and
- 18 (2) are in effect on December 31, 1997 (or be-
- come effective after such date pursuant to the terms
- of the order, resolution, determination, rule, other
- 21 interpretation, guideline, procedure, supervisory or
- 22 enforcement action, and other advisory material, as
- in effect on such date), shall—

1	(A) continue in effect according to the
2	terms of such orders, resolutions, determina-
3	tions, regulations, interpretative rules, other in-
4	terpretations, guidelines, procedures, super-
5	visory or enforcement actions, or other advisory
6	material;
7	(B) be administered by the Comptroller of
8	the Currency, the Federal Deposit Insurance
9	Corporation, or the Board of Governors of the
10	Federal Reserve System; and
11	(C) be enforceable by or against the Comp-
12	troller of the Currency, the Federal Deposit In-
13	surance Corporation, or the Board of Governors
14	of the Federal Reserve System until modified,
15	terminated, set aside, or superseded in accord-
16	ance with applicable law by the Comptroller,
17	Corporation, or Board, by any court of com-
18	petent jurisdiction, or by operation of law.
19	(d) Treatment of References in Adjustable
20	RATE MORTGAGES ISSUED BEFORE FIRREA.—
21	(1) References in Prior Law.—For purposes
22	of section 402(e) of Financial Institutions Reform,
23	Recovery, and Enactment Act of 1989 (12 U.S.C.
24	1437 note), any reference in such section to—

1	(A) the Director of the Office of Thrift Su-
2	pervision shall be deemed to be a reference to
3	the Secretary of the Treasury; and
4	(B) a Savings Association Insurance Fund
5	member shall be deemed to be a reference to an
6	insured depository institution (as defined in sec-
7	tion 3 of the Federal Deposit Insurance Act).
8	(e) Treatment of References in Adjustable
9	RATE MORTGAGES INSTRUMENTS ISSUED AFTER
10	FIRREA.—
11	(1) In general.—For purposes of adjustable
12	rate mortgage instruments that are in effect as of
13	the date of enactment of this Act, any reference in
14	the instrument to the Director of the Office of
15	Thrift Supervision or Savings Association Insurance
16	Fund members shall be treated as a reference to the
17	Secretary of the Treasury or insured depository in-
18	stitutions (as defined in section 3 of the Federal De-
19	posit Insurance Act), as appropriate.
20	(2) Substitution for indexes.—If any index
21	used to calculate the applicable interest rate on any
22	adjustable rate mortgage instrument is no longer
23	calculated and made available as a direct or indirect
24	result of the enactment of this title, any index—

1	(A) made available by the Secretary of the
2	Treasury; or

- (B) determined by the Secretary of the Treasury, pursuant to paragraph (4), to be substantially similar to the index which is no longer calculated or made available,
- may be substituted by the holder of any such adjustable rate mortgage instrument upon notice to the borrower.
  - (3) AGENCY ACTION REQUIRED TO PROVIDE CONTINUED AVAILABILITY OF INDEXES.—Promptly after the enactment of this subsection, the Secretary of the Treasury, the Chairperson of the Federal Deposit Insurance Corporation, and the Comptroller of the Currency shall take such action as may be necessary to assure that the indexes prepared by the Director of the Office of Thrift Supervision immediately before the enactment of this subsection and used to calculate the interest rate on adjustable rate mortgage instruments continue to be available.
  - (4) REQUIREMENTS RELATING TO SUBSTITUTE INDEXES.—If any agency can no longer make available an index pursuant to paragraph (3), an index that is substantially similar to such index may be substituted for such index for purposes of paragraph

1	(2) if the Secretary of the Treasury determines
2	after notice and opportunity for comment, that—
3	(A) the new index is based upon data sub-
4	stantially similar to that of the original index
5	and
6	(B) the substitution of the new index will
7	result in an interest rate substantially similar to
8	the rate in effect at the time the original index
9	became unavailable.
10	SEC, 514. COST OF FUNDS INDEXES.
11	(a) Cost of Funds Index Defined.—The term
12	"cost of funds indexed" means any index that is published
13	by a Federal home loan bank and is based, in whole or
14	in part, upon the cost of funds of such bank's members
15	(b) Calculations Based on Type of Charter
16	AND INSURANCE FUND MEMBERSHIP OF MEMBERS.— I
17	any cost of funds index includes data based on charter
18	type, insurance fund membership, or other similar charac-
19	teristics of members of a Federal home loan ban, such
20	index shall be calculated after the date of the enactment
21	of this Act using data only from insured depository insti-
22	tutions which were bank members and whose data was in-
23	cluded in such index on or before such date of enactment
24	(c) Acquisition of Data.—

- 1 (1) In GENERAL.—Each insured depository in2 stitution the data from which is required to compile
  3 a cots of funds index in accordance with subsection
  4 (b) shall provide to the Federal home loan bank
  5 which maintains the index such information as may
  6 be necessary, and in such form as may be appro7 priate, for the bank to calculate and publish the
  8 index.
  - (2) Enforcement by banking agency shall take such action as may be necessary to ensure that insured depository institutions which are required to provide information to any Federal home loan bank under paragraph (1) furnish such information on a timely basis and in the form required by the bank.
  - (3) TREATMENT OF INSTITUTIONS.—Notwithstanding any other provision of law, an insured depository institution which furnishes information to a Federal home loan bank pursuant to this section for use in compiling a cost of funds index shall not be deemed to control, directly, or indirectly, such index.
- 22 (d) CERTAIN DATA EXCLUDED.—Notwithstanding 23 subsections (b) and (c), no cost of funds index shall in-24 clude any data from any insured depository institution 25 which results from the merger, consolidation, or other

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- 1 combination of a member of a Federal home loan bank
- 2 with a nonmember of any such bank if—
- 3 (1) the total assets of the nonmember exceed
- 4 the total assets of the bank member at the time of
- 5 such merger, consolidation, or other combination; or
- 6 (2) in the case of a merger, consolidation, or
- 7 other merger in which a member of a Federal home
- 8 loan bank is the resulting insured depository institu-
- 9 tion, combined ration of the average amount of sin-
- gle-family loan balances to average total assets of all
- insured depository institutions involved in such
- merger, consolidation, or other combination for the
- 13 12-months period ending on the date of such trans-
- action is less than 70 percent.
- 15 (e) Other Definitions.—For purposes of this sec-
- 16 tion, the terms "appropriate Federal banking agency" and
- 17 "insured depository institution" shall have the same
- 18 meanings as in section 3 of the Federal Deposit Insurance
- 19 Act.
- 20 SEC. 515. REFERENCES IN FEDERAL LAW TO DIRECTOR OF
- 21 THE OFFICE OF THRIFT SUPERVISION.
- 22 Effective January 1, 1998, any reference in any Fed-
- 23 eral law to the Director of the office of Thrift Supervision
- 24 or the Office of Thrift supervision shall be deemed to be
- 25 a reference to the appropriate Federal banking agency (as

1	defined in section 3(q) of the Federal Deposit insurance
2	Act).
3	SEC. 516. RECONFIGURATION OF BOARD OF DIRECTORS OF
4	FDIC AS A RESULT OF REMOVAL OF DIREC-
5	TOR OF THE OFFICE OF THRIFT SUPER-
6	VISION.
7	(a) In General.—Section 2(a)(1) of the Federal
8	Deposit Insurance Act (12 U.S.C. 1812(a)(1)) is amended
9	to read as follows:
10	"(1) IN GENERAL.—The management of the
11	Corporation shall be vested in a Board of Directors
12	consisting of 5 members—
13	(A) 1 of whom shall be the Comptroller of
14	the Currency; and
15	(B) 4 of whom shall be appointed by the
16	President, and with the advice and consent of
17	the Senate, from among individuals who are
18	citizens of the United States, 1 of whom shall
19	have State bank supervisory experience".
20	(b) Technical and Conforming Amendments.—
21	(1) Section 2(d)(2) of the Federal Deposit In-
22	surance Act (12 U.S.C. 1812(d)(2)) is amended—
23	(A) by striking "or the Office of Director
24	of the Office of Thrift Supervision";
25	(B) by striking "or such Director";

1	(C) by striking "or the acting Director of
2	the Office of Thrift Supervision, as the case
3	may be"; and
4	(D) by striking "or Director".
5	(2) Section 2(f)(2) of the Federal Deposit In-
6	surance Act (12 U.S.C. 1812(f)(2)) is amended by
7	striking "or of the Office of Thrift Supervision".
8	(c) Effective Date.—The amendments made by
9	subsections (a) and (b) shall take effect on January 1,
10	1998.
11	Subtitle C—Merger of BIF and SAIF
12	SEC. 521. AMENDMENT TO ECONOMIC GROWTH AND REGU-
13	LATORY PAPERWORK REDUCTION ACT OF
14	1996.
15	Section 2704(c) of the Economic Growth and Regu-
16	latory Paperwork Reduction Act of 1996 is amended to
17	read as follows:
18	"(c) Effective Date.—This section and the
19	amendments made by this section shall become effective
<ul><li>19</li><li>20</li></ul>	amendments made by this section shall become effective on the date of the enactment of the Depository Institution

1	TITLE VI—NATIONAL MARKET FUNDING
2	LENDING INSTITUTIONS
3	SEC. 601. NATIONAL MARKET FUNDED LENDING INSTITU-
4	TIONS.
5	Chapter 1 of title LXII of the Revised Statutes of
6	the United States is amended by adding the following sec-
7	tion:
8	"SEC. 5158. NATIONAL MARKET FUNDED LENDING INSTITU-
9	TIONS.
10	"(a) National Market Funded Lending Insti-
11	TUTIONS.—
12	"(1) Organization of National Market
13	FUNDED LENDING INSTITUTIONS.—Any company
14	(as defined in section 2(b) of the Bank Holding
15	Company Act of 1956 (12 U.S.C. 1841(b)) or any
16	number of natural persons, not less in any case than
17	five, may apply to the Comptroller of the Currency
18	on such forms and in accordance with such proce-
19	dures as the Comptroller may prescribe by regula-
20	tion, for permission to organize a national market
21	funded lending institution. Upon approval of the ap-
22	plication, such national market funded lending insti-
23	tution shall be a body corporate, chartered under the
24	laws of the United States by the Comptroller. All

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national market funded lending institutions shall operate pursuant to the requirements of this section at the direction of a board of directors elected at an organizational meeting to be held as soon as practicable after issuance by the Comptroller of a charter by such company or such natural persons for the purpose of electing such board of directors and taking such other action necessary, pursuant to the charter and the regulations issued by the Comptroller, to complete the corporate organization of the national market funded lending institution. Immediately following their election, the board of directors shall meet to elect officers of the national market funded lending institution and to take such other action, as prescribed by the Comptroller, to complete the corporate organization of such national market funded lending institution.

"(2) Unauthorized organization prohibited.—No company or person may organize a national market funded lending institution, collect money from others for such purpose, or represent itself, himself, or herself as authorized to do so and no national market funded lending institution shall transact any business prior to completion of its organization except as provided in this Act and in implementing regulations of the Comptroller.

- "(3) AUTHORIZED ACTIVITIES FOR NATIONAL MARKET-FUNDED LENDING INSTITUTION.—Subject to the provisions of paragraphs (4) and (5) of this subsection, and subsections (b) and (c) of this section, a national market funded lending institution may exercise, in accordance with its articles of organization and such regulations as are issued by the Comptroller, all of the powers and privileges of a national banking association formed in accordance with section 5133 of the Revised Statutes (12 U.S.C. 21).
- "(4) Prohibition of taking deposits or receiving federal deposit insurance.—No national market funded lending institution may—
  - (A) become an "insured depository institution" within the meaning of section 3(c)(2) of the Federal Deposit Insurance Act (12 U.S.C. 1813(c)(2)) or acquire, directly or indirectly through a subsidiary, control of such an insured depository institution;
- (B) accept any deposits as defined in section (3)(l)(1) of the Federal Deposit Insurance Act (12 U.S.C. 1813(l)(1);

1	(C) advertise or hold itself out as having
2	deposits insured by the Federal Deposit Insur-
3	ance Corporation.
4	"(5) Prohibition on access to discount
5	WINDOW.—No national market funded lending insti-
6	tution may exercise discount borrowing privileges
7	pursuant to section 19(b)(7) of the Federal Reserve
8	Act.
9	"(6) Prohibition on access to payments
10	SYSTEM.—No national market funded lending insti-
11	tution may obtain payment or payment related serv-
12	ices from any Federal Reserve bank, including any
13	service referred to in section 11A of the Federal Re-
14	serve Act.
15	"(7) Capital.—The capital of national market
16	funded lending institution shall be maintained at all
17	times at such level and in such manner as may be
18	prescribed by the Comptroller by regulation.
19	"(8) Prohibition on identification as a
20	BANK.—
21	"(A) In general.—Notwithstanding the re-
22	quirement of section 5134 of the Revised Stat-
23	utes of the United States—

1	"(i) the name of a national market
2	lending institution may not include the
3	term "bank"; and
4	"(ii) such institution may not be iden-
5	tified as a bank on any sign displayed by
6	the institution or in any advertisement or
7	other publication of the institution.
8	"(B) Depository institution not lia-
9	BLE FOR FRAUDULENT MISREPRESENTATION
10	FOR NOT REPRESENTING ITSELF AS A BANK.—
11	A national market lending institution shall not
12	be liable for any civil or criminal penalty under
13	any Federal or State consumer protection law,
14	or in any criminal or civil action, for falsely ad-
15	vertising the status of the institution, for mak-
16	ing a false statement with respect to the status
17	of the institution, or for any similar offense by
18	reason of the institution's compliance with this
19	paragraph.
20	"(9) Implementing regulations.—The
21	Comptroller shall promulgate such regulations as
22	may be necessary to implement the provisions of this
23	section.
24	"(b) Regulation and Supervision of National
25	Market Funded Lending Institution.—

"(1) AUTHORITY VESTED IN COMPTROLLER OF
THE CURRENCY.—Notwithstanding any other provision of law, the authority to regulate and supervise
the activities of national market funding lending institutions shall be vested exclusively in the Comptroller of the Currency.

"(2) Examination.—Each national market funded lending institution and each subsidiary thereof shall be subject to such examinations and to such reporting and recordkeeping requirements as the Comptroller may prescribe. The cost of examinations shall be assessed against and paid by such national market funded lending institution. Examiners appointed by the Comptroller for the purposes of this Act shall be subject to the same requirements, responsibilities, and penalties as are applicable to examiners under the Federal Reserve Act and title LXII of the Revised Statutes and shall have, in the exercise of functions under this Act, the same powers and privileges as are vested in such examiners by law. If any national market funded lending institution fails to pay any assessment required under this subsection within 60 days of such assessment, or refuses to permit any examiner appointed by the Comptroller to make an examination, or refuses to

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provide any information required to be disclosed by regulation or in the course of any examination, or submits or publishes any false or misleading report or information, the Comptroller may assess against such national market funded lending institution civil penalty of not more than \$5,000 for each day any such failure or refusal continues. And such civil penalty shall be assessed by the Comptroller in a manner prescribed in subparagraphs (E), (F), (G), (I) and (J) of section 8(i)(2) of the Federal Deposit Insurance Act, for penalties imposed by such section, and such assessment shall also be subject to the provisions of subparagraph (H) of that section and of section 8(h) of that Act.

## "(3) Enforcement.—

"(A) Capital.—If any national market funded lending institution fails to maintain capital at or above the minimum level prescribed by the Comptroller's regulations, the Comptroller may issue a directive requiring the national market funded lending institution to submit and adhere to a plan for increasing capital which is acceptable to the Comptroller. Any such directive, and such plan when approved by

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the Comptroller, shall be enforceable as provided in this paragraph.

"(B) Cease-and-desist authority.—If a national market funded lending institution subject to a capital directive issued pursuant to subparagraph (A) fails to submit or adhere to a plan for increasing capital which is acceptable to the Comptroller, or if the Comptroller has reasonable cause to believe that any national market funded lending institution has accepted any deposit or has taken action which has caused it to become an "insured depository institution" within the meaning of section 3(c)(2)of the Federal Deposit Insurance Act or has represented to any person that any amount accepted by such national market funded lending institution is an "insured deposit" within the meaning of section 3(m) of the Federal Deposit Insurance Act, the Comptroller may issue and serve upon such national market funded lending institution a notice of charges which shall contain a statement of the facts constituting the alleged violation or violations of this Act and shall fix a time and a place at which a hearing will be held to determine whether an order to

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cease-and-desist therefrom should be issued against the national market funded lending institution. Such hearing shall be fixed for a date not earlier than 30 days nor later than 60 days after service of such notice unless an earlier or later date is set by the Comptroller at the request of the national market funded lending institution. Unless the institution so served shall appear at the hearing, it shall be deemed to have consented to the issuance of the cease-anddesist order. In the event of such consent, or if upon the record made at any such hearing the Comptroller shall find that any violation or violations specified in the notice of charges has or have been established, the Comptroller may issue an order to cease-and-desist from any such violation or violations and, in an appropriate case as determined by the Comptroller in his or her discretion, to take affirmative action to correct the conditions resulting from any such violation or violations. Such order shall become effective at the expiration of 30 days after service thereof upon the national market funded lending institution (except in the case of a cease-and-desist order issued upon consent,

which shall become effective at the time specified therein), and shall remain effective and enforceable, as provided therein except as stayed, modified, terminated or set aside by action of the Comptroller or reviewing court. Any hearing provided for in this subsection and judicial review of any final cease-and-desist order (other than a cease-and-desist order issued upon consent, which shall be unreviewable) shall be in accordance with the provisions of section 8(h) of the Federal Deposit Insurance Act.

"(C) CIVIL MONEY PENALTY.—Any person who violates, or has caused a national market funded lending institution to violate any cease-and-desist order issued pursuant to subparagraph (B) shall forfeit and pay a civil penalty of not more than \$100,000 for each day during which such violation continues. Any such civil penalty shall be assessed and collected by the Comptroller in the manner provided in subparagraphs (E), (F), (G), (I), and (J) of section 8(i)(2) of the Federal Deposit Insurance Act, and any such assessment shall be subject to the provisions of subparagraph (H) of that section and of section 8(h) of that Act.

"(D) 1 CHARTER REVOCATION.—If the 2 Comptroller determines that any national mar-3 ket funded lending institution has violated any 4 cease-and-desist order which was issued under 5 subparagraph (B) of this paragraph and which 6 has become final, the Comptroller may, in addi-7 tion to or in lieu of any other remedies provided 8 by law, issue an order revoking the charter of 9 such national market funded lending institu-10 tion. Any order revoking the charter of a na-11 tional market funded lending institution shall 12 be effected within 20 days of service upon such 13 national market funded lending institution un-14 less staved, modified, terminated or set aside by 15 a court in proceedings authorized in this sub-16 paragraph. The national market funded lending 17 institution shall give notice of such revocation 18 order to each of its depositors in such manner 19 and at such times as the Comptroller may deem 20 necessary and may order for the protection of the depositors. Any national market funded 21 22 lending institution served with an order revok-23 ing its charter, may, within 10 days of the date 24 of service of such order, apply to the United

States District Court for the District of Columbia or the United States District Court for the judicial district in which the home office of such national market funded lending institution is located for an injunction setting aside, limiting, modifying, or suspending the enforcement, operation, or effectiveness of such order, and such court shall have jurisdiction to issue such injunction. Failure to seek judicial review within such 10-day period shall constitute a waiver thereof and shall constitute consent by the national market funded lending institution or any company which controls such national market funded lending institution to the issuance of a final order of revocation of its charter.

## "(c) Criminal Penalties.—

"(1) Unauthorized organization.—Any person who violates the provisions of this title or any regulation or order issued by the Comptroller pursuant hereto by knowingly organizing a national market funded lending institution, collecting money from others for such purpose, or representing himself or herself as authorized to do so, or transacting business as a national market lending institution, without a validly issued and unrevoked charter from the

Comptroller of the Currency, or, in the case of a national market funded lending institution which has had its charter revoked, by failing to give notice to depositors of charter revocation when and as directed by the Comptroller under this section, shall be imprisoned not more than one year, fined not more than \$100,000 for each day during which such violation continues, or both.

"(2) VIOLATION OF ACTIVITIES LIMITATION.—
Whoever violates this section by knowingly causing a national market funded lending institution to accept any deposit or by representing to any person that any deposit accepted by such national market funded lending institution is an "insured deposit" within the meaning of section 3(m) of Federal Deposit Insurance Act (12 U.S.C. 1813(m)) shall be imprisoned not more than 5 years, fined not more than \$500,000 per day for each day during which such violation continues, or both.

"(3) VIOLATION DEFINED.—For purposes of this section, the term "violation" includes any action (alone or with another or others) for or toward causing, bringing about, participating in, counseling or aiding or abetting a violation.

- 1 "(d) Voluntary Liquidation.—A national market
- 2 funded lending institution may go into voluntary liquida-
- 3 tion and be closed by a vote of its shareholders owning
- 4 two-thirds of its stock, pursuant to sections 5220 and
- 5 5221 of the Revised States (12 U.S.C. 181, 182).
- 6 "(e) Conservatorship.—The Comptroller may ap-
- 7 point a conservator to take possession and control of a
- 8 national market funded lending institution pursuant to the
- 9 Bank Conservation Act (12 U.S.C. 201 et seq.).
- 10 "(f) Conversions of Depository Institutions
- 11 Into National Market Funded Lending Institu-
- 12 Tions.—Any depository institution (as defined in section
- 13 3(c)(1) of the Federal Deposit Insurance Act) may, by the
- 14 vote of its shareholders owning not less than two-thirds
- 15 of the stock of such depository institution, and with the
- 16 approval of the Comptroller upon such terms as he or she
- 17 shall determine are necessary to further the purposes of
- 18 this section, be converted into a national market funded
- 19 lending institution, provided, however that said conversion
- 20 shall not be in contravention of any applicable State law.
- 21 Such national market funded lending institution shall have
- 22 the same powers and privileges and shall be subject to the
- 23 same duties, liabilities and regulations in all respects, as
- 24 national market funded lending institutions originally or-
- 25 ganized under this section.".

## 1 TITLE VII—EFFECTIVE DATE

- 2 SEC. 701. EFFECTIVE DATE.
- 3 Except as otherwise provided, this Act shall take ef-
- 4 fect on January 1, 1998.

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