H. R. 2538

IN THE SENATE OF THE UNITED STATES

September 14, 1998
Received; read twice and referred to the Committee on Energy and Natural Resources

AN ACT

To establish a Presidential commission to determine the validity of certain land claims arising out of the Treaty of Guadalupe-Hidalgo of 1848 involving the descendants of persons who were Mexican citizens at the time of the Treaty.

1 Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled, 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS. 4 (a) SHORT TITLE.—This Act may be cited as the 5 "Guadalupe-Hidalgo Treaty Land Claims Act of 1998". 6 (b) Table of Contents.—The table of contents of this Act is as follows: Sec. 1. Short title; table of contents. Sec. 2. Definitions and findings. Sec. 3. Establishment and membership of Commission. Sec. 4. Examination of land claims. Sec. 5. Community Land Grant Study Center. Sec. 6. Miscellaneous powers of Commission. Sec. 7. Report. Sec. 8. Termination. Sec. 9. Authorization of appropriations. SEC. 2. DEFINITIONS AND FINDINGS. 9 (a) Definitions.—For purposes of this Act: 10 Commission.—The term "Commission" 11 means the Guadalupe-Hidalgo Treaty Land Claims 12 Commission established under section 3. 13 Treaty of guadalupe-hidalgo.—The 14 term "Treaty of Guadalupe-Hidalgo" means the 15 Treaty of Peace, Friendship, Limits, and Settlement 16 (Treaty of Guadalupe Hidalgo), between the United 17 States and the Republic of Mexico, signed February 18 2, 1848 (TS 207; 9 Bevans 791). 19 (3) Eligible descendant.—The term "eligi-

ble descendant" means a descendant of a person

- 1 (A) was a Mexican citizen before the Trea-2 ty of Guadalupe-Hidalgo;
 - (B) was a member of a community land grant; and
 - (C) became a United States citizen within ten years after the effective date of the Treaty of Guadalupe-Hidalgo, May 30, 1848, pursuant to the terms of the Treaty.
 - (4) Community Land Grant.—The term "community land grant" means a village, town, settlement, or pueblo consisting of land held in common (accompanied by lesser private allotments) by three or more families under a grant from the King of Spain (or his representative) before the effective date of the Treaty of Cordova, August 24, 1821, or from the authorities of the Republic of Mexico before May 30, 1848, in what became the State of New Mexico, regardless of the original character of the grant.
 - (5) RECONSTITUTED.—The term "reconstituted", with regard to a valid community land grant, means restoration to full status as a municipality with rights properly belonging to a municipality under State law and the right of local self-government.

- 1 (b) FINDINGS.—Congress finds the following:
- (1) New Mexico has a unique history regarding the acquisition of ownership of land as a result of the substantial number of Spanish and Mexican land grants that were an integral part of the colonization and growth of New Mexico before the United States acquired the area in the Treaty of Guadalupe-Hi-
 - (2) Various provisions of the Treaty of Guadalupe-Hidalgo have not yet been fully implemented in the spirit of Article VI, section 2, of the Constitution of the United States.
- 13 (3) Serious questions regarding the prior own-14 ership of lands in the State of New Mexico, particu-15 larly certain public lands, still exist.
- 16 (4) Congressionally established land claim com-17 missions have been used in the past to successfully 18 examine disputed land possession questions.
- 19 SEC. 3. ESTABLISHMENT AND MEMBERSHIP OF COMMIS-
- 20 SION.

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dalgo.

- 21 (a) Establishment.—There is established a com-
- 22 mission to be known as the "Guadalupe-Hidalgo Treaty
- 23 Land Claims Commission".
- 24 (b) Number and Appointment of Members.—
- 25 The Commission shall be composed of five members ap-

- 1 pointed by the President by and with the advice and con-
- 2 sent of the Senate. At least two of the members of the
- 3 Commission shall be selected from among persons who are
- 4 eligible descendants.
- 5 (c) TERMS.—Each member shall be appointed for the
- 6 life of the Commission. A vacancy in the Commission shall
- 7 be filled in the manner in which the original appointment
- 8 was made.
- 9 (d) Compensation.—Members shall each be entitled
- 10 to receive the daily equivalent of level V of the Executive
- 11 Schedule for each day (including travel time) during which
- 12 they are engaged in the actual performance of duties vest-
- 13 ed in the Commission.

14 SEC. 4. EXAMINATION OF LAND CLAIMS.

- 15 (a) Submission of Land Claims Petitions.—Any
- 16 three (or more) eligible descendants who are also descend-
- 17 ants of the same community land grant may file with the
- 18 Commission a petition on behalf of themselves and all
- 19 other descendants of that community land grant seeking
- 20 a determination of the validity of the land claim that is
- 21 the basis for the petition.
- 22 (b) Deadline for Submission.—To be considered
- 23 by the Commission, a petition under subsection (a) must
- 24 be received by the Commission not later than five years
- 25 after the date of the enactment of this Act.

- 1 (c) Elements of Petition.—A petition under sub-2 section (a) shall be made under oath and shall contain 3 the following:
- 4 (1) The names and addresses of the eligible de-5 scendants who are petitioners.
 - (2) The fact that the land involved in the petition was a community land grant at the time of the effective date of the Guadalupe-Hidalgo Treaty.
 - (3) The extent of the community land grant, to the best of the knowledge of the petitioners, accompanied with a survey or, if a survey is not feasible to them, a sketch map thereof.
- 13 (4) The fact that the petitioners reside, or in-14 tend to settle upon, the community land grant.
 - (5) All facts known to petitioners concerning the community land grant, together with copies of all papers in regard thereto available to petitioners.
- 18 (d) Petition Hearing.—At one or more designated 19 locations in the State of New Mexico, the Commission 20 shall hold a hearing upon each petition timely submitted 21 under subsection (a), at which hearing all persons having 22 an interest in the land involved in the petition shall have
- 23 the right, upon notice, to appear as a party.
- 24 (e) Subpoena Power.—

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- 1 (1) IN GENERAL.—The Commission may issue 2 subpoenas requiring the attendance and testimony of 3 witnesses and the production of any evidence relat-4 ing to any petition submitted under subsection (a). 5 The attendance of witnesses and the production of 6 evidence may be required from any place within the 7 United States at any designated place of hearing 8 within the State of New Mexico.
 - (2) Failure to obey a subpoena issued under paragraph (1), the Commission may apply to a United States district court for an order requiring that person to appear before the Commission to give testimony, produce evidence, or both, relating to the matter under investigation. The application may be made within the judicial district where the hearing is conducted or where that person is found, resides, or transacts business. Any failure to obey the order of the court may be punished by the court as civil contempt.
 - (3) SERVICE OF SUBPOENAS.—The subpoenas of the Commission shall be served in the manner provided for subpoenas issued by a United States district court under the Federal Rules of Civil Procedure for the United States district courts.

- 1 (4) Service of process.—All process of any
- 2 court to which application is to be made under para-
- graph (2) may be served in the judicial district in
- 4 which the person required to be served resides or
- 5 may be found.
- 6 (f) Decision.—On the basis of the facts contained
- 7 in a petition submitted under subsection (a), and the hear-
- 8 ing held with regard to the petition, the Commission shall
- 9 determine the validity of the community land grant de-
- 10 scribed in the petition. The decision shall include a rec-
- 11 ommendation of the Commission regarding whether the
- 12 community land grant should be reconstituted and its
- 13 lands restored.
- 14 (g) Protection of Non-Federal Property.—
- 15 The decision of the Commission regarding the validity of
- 16 a petition submitted under subsection (a) shall not affect
- 17 the ownership, title, or rights of owners of any non-Fed-
- 18 eral lands covered by the petition. Any recommendation
- 19 of the Commission under subsection (f) regarding whether
- 20 a community land grant should be reconstituted and its
- 21 lands restored may not address non-Federal lands. In the
- 22 case of a valid petition covering lands held in non-Federal
- 23 ownership, the Commission shall modify the recommenda-
- 24 tion under subsection (f) to recommend the substitution

- 1 of comparable Federal lands in the State of New Mexico
- 2 for the lands held in non-Federal ownership.

3 SEC. 5. COMMUNITY LAND GRANT STUDY CENTER.

- 4 To assist the Commission in the performance of its
- 5 activities under section 4, the Commission shall establish
- 6 a Community Land Grant Study Center at the Onate Cen-
- 7 ter in Alcalde, New Mexico. The Commission shall be
- 8 charged with the responsibility of directing the research,
- 9 study, and investigations necessary for the Commission to
- 10 perform its duties under this Act.

11 SEC. 6. MISCELLANEOUS POWERS OF COMMISSION.

- 12 (a) Hearings and Sessions.—The Commission
- 13 may, for the purpose of carrying out this Act, hold hear-
- 14 ings, sit and act at times and places, take testimony, and
- 15 receive evidence as the Commission considers appropriate.
- 16 The Commission may administer oaths or affirmations to
- 17 witnesses appearing before it.
- 18 (b) Powers of Members and Agents.—Any mem-
- 19 ber or agent of the Commission may, if authorized by the
- 20 Commission, take any action which the Commission is au-
- 21 thorized to take by this section.
- (c) Gifts, Bequests, and Devises.—The Commis-
- 23 sion may accept, use, and dispose of gifts, bequests, or
- 24 devises of services or property, both real and personal, for

- 1 the purpose of aiding or facilitating the work of the Com-
- 2 mission.
- 3 (d) Mails.—The Commission may use the United
- 4 States mails in the same manner and under the same con-
- 5 ditions as other departments and agencies of the United
- 6 States.
- 7 (e) Administrative Support Services.—Upon
- 8 the request of the Commission, the Administrator of Gen-
- 9 eral Services shall provide to the Commission, on a reim-
- 10 bursable basis, the administrative support services nec-
- 11 essary for the Commission to carry out its responsibilities
- 12 under this Act.
- 13 (f) Immunity.—The Commission is an agency of the
- 14 United States for the purpose of part V of title 18, United
- 15 States Code (relating to immunity of witnesses).
- 16 **SEC. 7. REPORT.**
- 17 As soon as practicable after reaching its last decision
- 18 under section 4, the Commission shall submit to the Presi-
- 19 dent and the Congress a report containing each decision,
- 20 including the recommendation of the Commission regard-
- 21 ing whether certain community land grants should be re-
- 22 constituted, so that the Congress may act upon the rec-
- 23 ommendations.

SEC. 8. TERMINATION.

- 2 The Commission shall terminate on 180 days after
- 3 submitting its final report under section 7.
- 4 SEC. 9. AUTHORIZATION OF APPROPRIATIONS.
- 5 There is authorized to be appropriated \$1,000,000
- 6 for each of the fiscal years 1999 through 2007 for the
- 7 purpose of carrying out the activities of the Commission
- 8 and to establish and operate the Community Land Grant
- 9 Study Center under section 5.

Passed the House of Representatives September 10, 1998.

Attest: ROBIN H. CARLE,

Clerk.