### 105TH CONGRESS 1ST SESSION

# H. R. 2306

To authorize construction of the Fort Peck Reservation Rural Water System in the State of Montana, and for other purposes.

### IN THE HOUSE OF REPRESENTATIVES

July 30, 1997

Mr. Hill introduced the following bill; which was referred to the Committee on Resources

## A BILL

To authorize construction of the Fort Peck Reservation Rural Water System in the State of Montana, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Fort Peck Reservation
- 5 Rural Water System Act of 1997".
- 6 SEC. 2. FINDINGS AND PURPOSES.
- 7 (a) FINDINGS.—Congress finds that—
- 8 (1) there are insufficient water supplies avail-
- 9 able to residents of the Fort Peck Indian Reserva-
- 10 tion in Montana, and the water systems that are

- available do not meet minimum health and safety
  standards and therefore pose a threat to public
  health and safety;
  - (2) the United States has a trust responsibility to ensure that adequate and safe water supplies are available to meet the economic, environmental, water supply, and public health needs of the Fort Peck Indian Reservation; and
    - (3) the best available, reliable, and safe rural and municipal water supply to serve the needs of the Fort Peck Indian Reservation is the Missouri River.
- 12 (b) Purposes.—The purposes of this Act are—
- 13 (1) to ensure a safe and adequate municipal, 14 rural, and industrial water supply for the residents 15 of the Fort Peck Indian Reservation in Montana; 16 and
- 17 (2) to assist the citizens of Roosevelt, Sheridan, 18 Daniels, and Valley Counties, Montana, outside the 19 Fort Peck Indian Reservation, in developing safe 20 and adequate municipal, rural, and industrial water 21 supplies.
- 22 SEC. 3. DEFINITIONS.
- 23 In this Act:

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24 (1) COUNTIES WATER SYSTEM.—The term 25 "Counties Water System" means the Roosevelt,

- 1 Sheridan, Daniels, and Valley Counties Rural Water
- 2 System authorized by section 5.
- 3 (2) FORT PECK TRIBE.—The term "Fort Peck
- 4 tribe" means the Assiniboine Indian Tribe or the
- 5 Sioux Indian Tribe within the Fort Peck Indian
- 6 Reservation.
- 7 (3) FORT PECK WATER SYSTEM.—The term
- 8 "Fort Peck Water System" means the Fort Peck
- 9 Reservation Rural Water System authorized by sec-
- 10 tion 4.
- 11 (4) Pick-sloan.—The term "Pick-Sloan"
- means the Pick-Sloan Missouri River Basin Program
- authorized by section 9 of the Act of December 22,
- 14 1944 (58 Stat. 891, chapter 665) (commonly known
- as the "Flood Control Act of 1944").
- 16 (5) Secretary.—The term "Secretary" means
- 17 the Secretary of the Interior.
- 18 SEC. 4. FORT PECK RESERVATION RURAL WATER SYSTEM.
- 19 (a) AUTHORIZATION.—The Secretary shall plan, de-
- 20 sign, construct, operate, maintain, and replace a munici-
- 21 pal, rural, and industrial water system, to be known as
- 22 the "Fort Peck Reservation Rural Water System", as gen-
- 23 erally described in the report entitled "Technical Report
- 24 for the Fort Peck Reservation Rural Water System" and
- 25 dated July 1995.

1	(b) Components.—The Fort Peck Water System
2	shall consist of—
3	(1) pumping and treatment facilities located
4	along the Missouri River near Poplar, Montana;
5	(2) pipelines extending from the Missouri River
6	near Poplar, Montana, throughout the Fort Peck In-
7	dian Reservation;
8	(3) facilities to allow for future interconnections
9	to areas outside the Fort Peck Indian Reservation,
10	including the communities of Plentywood, Scobey,
11	Flaxville, and Culbertson, Montana;
12	(4) distribution and treatment facilities to serve
13	the needs of the Fort Peck Indian Reservation, in-
14	cluding—
15	(A) water systems in existence on the date
16	of enactment of this Act that may be pur-
17	chased, improved, and repaired in accordance
18	with the cooperative agreement under sub-
19	section (e); and
20	(B) water systems owned by individual
21	tribal members and other residents of the Fort
22	Peck Indian Reservation;
23	(5) appurtenant buildings and access roads;
24	(6) all property and property rights necessary
25	for the facilities described in this subsection;

1	(7) electrical power transmission and distribu-
2	tion facilities necessary for services to Fort Peck
3	Water System facilities; and
4	(8) such other pipelines, pumping plants, and
5	facilities as the Secretary determines to be appro-
6	priate to meet the water supply, economic, public
7	health, and environmental needs of the Fort Peck
8	Indian Reservation, including water storage tanks
9	water lines, and other facilities for the Fort Peck
10	tribes and the villages, towns, and municipalities in
11	the Fort Peck Indian Reservation.
12	(c) Cooperative Agreement.—
13	(1) In general.—The Secretary shall enter
14	into a cooperative agreement with the Fort Peck
15	Tribal Executive Board for planning, designing, con-
16	structing, operating, maintaining, and replacing the
17	Fort Peck Water System.
18	(2) Mandatory provisions.—The cooperative
19	agreement under paragraph (1) shall specify, in a
20	manner that is acceptable to the Secretary and the
21	Fort Peck Tribal Executive Board—
22	(A) the responsibilities of each party to the
23	agreement for—
24	(i) needs assessment, feasibility, and
25	environmental studies;

1	(ii) engineering and design;
2	(iii) construction;
3	(iv) water conservation measures; and
4	(v) administration of contracts relat-
5	ing to performance of the activities de-
6	scribed in clauses (i) through (iv);
7	(B) the procedures and requirements for
8	approval and acceptance of the design and con-
9	struction; and
10	(C) the rights, responsibilities, and liabil-
11	ities of each party to the agreement.
12	(3) OPTIONAL PROVISIONS.—The cooperative
13	agreement under paragraph (1) may include provi-
14	sions relating to the purchase, improvement, and re-
15	pair of water systems in existence on the date of en-
16	actment of this Act, including systems owned by in-
17	dividual tribal members and other residents of the
18	Fort Peck Indian Reservation.
19	(4) TERMINATION.—The Secretary may termi-
20	nate a cooperative agreement under paragraph (1) is
21	the Secretary determines that—
22	(A) the quality of construction does not
23	meet all standards established for similar facili-
24	ties constructed by the Secretary; or

1	(B) the operation and maintenance of the
2	Fort Peck Water System does not meet condi-
3	tions acceptable to the Secretary that are ade-
4	quate to fulfill the obligations of the United
5	States to the Fort Peck tribes.
6	(5) Transfer.—On execution of a cooperative
7	agreement under paragraph (1), in accordance with
8	the cooperative agreement, the Secretary may trans-
9	fer to the Fort Peck tribes, on a nonreimbursable
10	basis, funds made available for the Fort Peck Water
11	System under section 7.
12	(d) Service Area.—The service area of the Fort
13	Peck Water System shall be—
14	(1) the area within the boundaries of the Fort
15	Peck Indian Reservation; and
16	(2) the service area of the Counties Water Sys-
17	tem described in section 5(d).
18	(e) Construction Requirements.—The compo-
19	nents of the Fort Peck Water System shall be planned
20	and constructed to a size sufficient to meet the municipal,
21	rural, and industrial water supply requirements of the
22	service area of the Fort Peck Water System described in

- 24 (f) TITLE TO FORT PECK WATER SYSTEM.—Title to
- 25 the Fort Peck Water System shall be held in trust by the

23 subsection (d).

- 1 United States for the Fort Peck tribes and shall not be
- 2 transferred unless a transfer is authorized by an Act of
- 3 Congress enacted after the date of enactment of this Act.
- 4 (g) Limitation on Availability of Construc-
- 5 TION FUNDS.—The Secretary shall not obligate funds for
- 6 construction of the Fort Peck Water System until—
- 7 (1) the requirements of the National Environ-
- 8 mental Policy Act of 1969 (42 U.S.C. 4321 et seq.)
- 9 are met with respect to the Fort Peck Water Sys-
- tem; and
- 11 (2) a final engineering report for the Fort Peck
- Water System is approved by the Secretary.
- 13 (h) TECHNICAL ASSISTANCE.—The Secretary shall
- 14 provide such technical assistance as is necessary to enable
- 15 the Fort Peck tribes to plan, design, construct, operate,
- 16 maintain, and replace the Fort Peck Water System, in-
- 17 cluding operation and management training.
- 18 (i) Application of Indian Self-Determination
- 19 Act.—Planning, design, construction, operation, mainte-
- 20 nance, and replacement of the Fort Peck Water System
- 21 within the Fort Peck Indian Reservation shall be subject
- 22 to the Indian Self-Determination Act (25 U.S.C. 450f et
- 23 seq.).
- 24 (j) Use of Pick-Sloan Power.—

- (1) In general.—The Fort Peck Water System shall use power from Pick-Sloan for operation.

  The use of the power shall be considered to be a project use pumping requirement of Pick-Sloan.
  - (2) RESERVATION OF POWER.—Power identified for future project use pumping shall be reserved for and made available for the purpose authorized by paragraph (1).
  - (3) RATE.—The rate for project use power made available under paragraph (2) shall be the wholesale firm power rate for Pick-Sloan (Eastern Division) in effect at the time at which the power is sold.

#### (4) Additional power.—

- (A) In General.—If power in addition to that made available under paragraph (2) is required to meet the pumping requirements of the service area of the Fort Peck Water System described in subsection (d), the Administrator of the Western Area Power Administration may purchase the necessary additional power under such terms and conditions as the Administrator determines to be appropriate.
- (B) Recovery of expenses.—Expenses associated with power purchases under subpara-

1	graph (A) shall be recovered through a separate
2	power charge, sufficient to recover the expenses,
3	applied to the Fort Peck Water System.
4	SEC. 5. ROOSEVELT, SHERIDAN, DANIELS, AND VALLEY
5	COUNTIES RURAL WATER SYSTEM.
6	(a) Planning and Construction.—
7	(1) AUTHORIZATION.—The Secretary shall
8	enter into a cooperative agreement with appropriate
9	non-Federal entities to provide Federal funds for the
10	planning, design, and construction of the Roosevelt,
11	Sheridan, Daniels, and Valley Counties Rural Water
12	System in Roosevelt, Sheridan, Daniels, and Valley
13	Counties, Montana, outside the Fort Peck Indian
14	Reservation.
15	(2) Use of federal funds.—
16	(A) FEDERAL SHARE.—The Federal share
17	of the cost of the planning, design, and con-
18	struction of the Counties Water System shall be
19	not more than 75 percent.
20	(B) Cooperative agreements.—Federal
21	funds made available to carry out this section
22	may be obligated and expended only through a
23	cooperative agreement described in subsection
24	(c).

1	(b) Components.—The components of the Counties
2	Water System on which Federal funds may be obligated
3	and expended under this section shall include—
4	(1) water intake, pumping, treatment, storage,
5	interconnection, and pipeline facilities;
6	(2) appurtenant buildings and access roads;
7	(3) all property and property rights necessary
8	for the facilities described in this subsection;
9	(4) electrical power transmission and distribu-
10	tion facilities necessary for services to Counties
11	Water System facilities;
12	(5) planning and design services for all facili-
13	ties; and
14	(6) other facilities and services customary to
15	the development of rural water distribution systems
16	in Montana.
17	(c) Cooperative Agreement.—
18	(1) In general.—The Secretary, with the con-
19	currence of the Fort Peck Reservation Rural Water
20	System Board, shall enter into a cooperative agree-
21	ment with appropriate non-Federal entities to pro-
22	vide Federal assistance for the planning, design, and
23	construction of the Counties Water System.

1	(2) Mandatory provisions.—The cooperative
2	agreement under paragraph (1) shall specify, in a
3	manner that is acceptable to the Secretary—
4	(A) the responsibilities of each party to the
5	agreement for—
6	(i) needs assessment, feasibility, and
7	environmental studies;
8	(ii) engineering and design;
9	(iii) construction;
10	(iv) water conservation measures; and
11	(v) administration of contracts relat-
12	ing to performance of the activities de-
13	scribed in clauses (i) through (iv);
14	(B) the procedures and requirements for
15	approval and acceptance of the design and con-
16	struction; and
17	(C) the rights, responsibilities, and liabil-
18	ities of each party to the agreement.
19	(d) Service Area.—The service area of the Coun-
20	ties Water System shall be the area in Montana north of
21	the Missouri River, south of the border between the Unit-
22	ed States and Canada, west of the border between the
23	States of North Dakota and Montana, and east of a north-
24	south line between the Missouri River and the Canadian
25	border, which line passes through the westernmost bound-

- 1 ary of the city of Glasgow, except that the service area
- 2 shall not include the area inside the Fort Peck Indian Res-
- 3 ervation.
- 4 (e) Limitation on Availability of Construction
- 5 Funds.—The Secretary shall not obligate funds for con-
- 6 struction of the Counties Water System before the date
- 7 that is 90 days after the date of submission of a final
- 8 engineering report to Congress.
- 9 (f) Interconnection of Facilities and Waiver
- 10 OF CHARGES.—The Secretary may—
- 11 (1) interconnect the Counties Water System
- with the Fort Peck Water System; and
- 13 (2) provide for the delivery of water to the
- 14 Counties Water System, without charge, from the
- 15 Missouri River through the Fort Peck Water Sys-
- 16 tem.
- 17 (g) Limitation on Use of Federal Funds.—The
- 18 operation and maintenance expenses associated with water
- 19 deliveries to the Counties Water System shall be a non-
- 20 Federal responsibility. The Secretary may not obligate or
- 21 expend any Federal funds for the operation, maintenance,
- 22 or replacement of the Counties Water System.
- 23 SEC. 6. WATER RIGHTS.
- 24 This Act does not—

- 1 (1) impair the validity of or preempt any provi-2 sion of State water law or any interstate compact 3 governing water;
  - (2) alter the right of any State to any appropriated share of the waters of any body of surface or ground water, whether determined by any past or future interstate compact or by any past or future legislative or final judicial allocation;
  - (3) preempt or modify any Federal or State law or interstate compact concerning water quality or disposal;
  - (4) confer on any non-Federal entity the authority to exercise any Federal right to the waters of any stream or to any ground water resource;
  - (5) affect any right of the Fort Peck tribes to water, located within or outside the external boundaries of the Fort Peck Indian Reservation, based on a treaty, compact, executive order, agreement, Act of Congress, aboriginal title, the decision in Winters v. United States, 207 U.S. 564 (1908) (commonly known as the "Winters Doctrine"), or other law; or
  - (6) validate or invalidate any assertion of the existence, nonexistence, or extinguishment of any water right or Indian water compact held by the

- 1 Fort Peck tribes or by any other Indian tribe or in-
- 2 dividual Indian under Federal or State law.

### 3 SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

- 4 (a) FORT PECK WATER SYSTEM.—There are author-
- 5 ized to be appropriated—
- 6 (1) over a period of 5 fiscal years,
- 7 \$109,000,000 for the planning, design, and con-
- 8 struction of the Fort Peck Water System; and
- 9 (2) such sums as are necessary for the oper-
- ation and maintenance of the Fort Peck Water Sys-
- 11 tem.
- 12 (b) Counties Water System.—There are author-
- 13 ized to be appropriated such sums as are necessary to
- 14 carry out section 5.

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