105TH CONGRESS 1ST SESSION

H. R. 192

To establish a demonstration project to evaluate the cost-effectiveness of using the medicare trust funds to reimburse the Department of Defense for certain health care services provided to medicare-eligible covered military beneficiaries.

IN THE HOUSE OF REPRESENTATIVES

January 7, 1997

Mr. Hefley (for himself, Mr. Watts of Oklahoma, Mr. Norwood, Mr. Taylor of Mississippi, Mr. Filner, Mr. Ensign, Mr. Bonilla, Mr. Bartlett of Maryland, Mr. Abercrombie, Mr. Gonzalez, Mr. Ramstad, Mr. Condit, Mr. Goodlatte, Mr. Lewis of Kentucky, Mr. Ballenger, Mr. Bereuter, Mr. Cunningham, Mr. Clement, and Mr. Herger) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committees on Commerce and National Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To establish a demonstration project to evaluate the costeffectiveness of using the medicare trust funds to reimburse the Department of Defense for certain health care services provided to medicare-eligible covered military beneficiaries.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

1 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.

- 2 (a) Short Title.—This Act may be cited as the
- 3 "Uniformed Services Medicare Subvention Demonstration
- 4 Project Act".
- 5 (b) Table of Contents.—The table of contents of
- 6 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Definitions.
 - Sec. 3. Establishment of demonstration project.
 - Sec. 4. Determination of reimbursement amounts.
 - Sec. 5. Reporting requirements.

7 SEC. 2. DEFINITIONS.

- 8 For purposes of this Act:
- 9 (1) Medicare-eligible covered military
- 10 BENEFICIARY.—The term "medicare-eligible covered
- 11 military beneficiary" means a beneficiary under
- chapter 55 of title 10, United States Code, who—
- (A) is entitled to hospital insurance bene-
- fits under part A of title XVIII of the Social
- 15 Security Act (42 U.S.C. 1395c et seq.);
- 16 (B) is enrolled in the supplementary medi-
- cal insurance program under part B of such
- 18 title (42 U.S.C. 1395j et seq.); and
- 19 (C) resides within a geographic area des-
- ignated under section 3(b) as a location for the
- 21 demonstration project.
- 22 (2) TRICARE PROGRAM.—The term
- 23 "TRICARE program" means the managed health

care program that is established by the Secretary of
Defense under the authority of chapter 55 of title
10, United States Code, principally section 1097 of
such title, and includes the competitive selection of
contractors to financially underwrite the delivery of
health care services under the Civilian Health and

Medical Program of the Uniformed Services.

- (3) Demonstration project.—The term "demonstration project" means the uniformed services medicare subvention demonstration project established under section 3.
- 12 (4) SECRETARIES.—The term "Secretaries"
 13 means the Secretary of Defense and the Secretary of
 14 Health and Human Services acting jointly, except
 15 that in section 6, the term means the Secretary of
 16 Veterans Affairs and the Secretary of Health and
 17 Human Services acting jointly.

18 SEC. 3. ESTABLISHMENT OF DEMONSTRATION PROJECT.

19 (a) ESTABLISHMENT REQUIRED.—The Secretary of
20 Defense and the Secretary of Health and Human Services
21 shall jointly establish a demonstration project to provide
22 the Department of Defense with reimbursement, in ac23 cordance with section 4, from the medicare program under
24 title XVIII of the Social Security Act (42 U.S.C. 1395)

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- 1 et seq.) for health care services provided to medicare-eligi-
- 2 ble covered military beneficiaries who enroll in the dem-
- 3 onstration project and receive the health care services
- 4 through the managed care option of the TRICARE pro-
- 5 gram.
- 6 (b) Location of Project.—The Secretaries shall
- 7 conduct the demonstration project in not more than five
- 8 geographic areas of the United States designated by the
- 9 Secretaries.
- 10 (c) Duration.—The Secretaries shall conduct the
- 11 demonstration project during the three-year period begin-
- 12 ning on January 1, 1998.
- 13 (d) Voluntary Enrollment; Effect of Enroll-
- 14 MENT.—Enrollment of medicare-eligible covered military
- 15 beneficiaries in the demonstration project shall be vol-
- 16 untary, subject to the capacity and funding limitations
- 17 specified in section 4. In the case of a medicare-eligible
- 18 covered military beneficiary who enrolls in the demonstra-
- 19 tion project, payments may not be made under title XVIII
- 20 of the Social Security Act (42 U.S.C. 1395 et seq.) other
- 21 than for health care services provided through the dem-
- 22 onstration project, except that the Secretaries may provide
- 23 exceptions for emergencies or other situations as the Sec-
- 24 retaries consider appropriate.

- 1 (e) TRICARE PROGRAM ENROLLMENT FEE WAIV-
- 2 ER.—The Secretary of Defense shall waive the enrollment
- 3 fee applicable to any medicare-eligible covered military
- 4 beneficiary enrolled in the managed care option of the
- 5 TRICARE program for whom reimbursement may be
- 6 made under section 4.
- 7 (f) Modification of TRICARE Contracts.—In
- 8 carrying out the demonstration project, the Secretary of
- 9 Defense may amend existing TRICARE program con-
- 10 tracts to incorporate provisions applicable to medicare-eli-
- 11 gible covered military beneficiaries enrolled in the dem-
- 12 onstration project.
- 13 (g) Cost Sharing.—The Secretary of Defense may
- 14 establish cost sharing requirements for medicare-eligible
- 15 covered military beneficiaries who enroll in the demonstra-
- 16 tion project.
- 17 (h) Expansion of Demonstration Project.—
- 18 The Secretaries shall include in the demonstration project
- 19 a provision for expanding the demonstration project to in-
- 20 corporate health care services provided to medicare-eligible
- 21 covered military beneficiaries under the fee-for-service op-
- 22 tions of the TRICARE program if, in the report submitted
- 23 under section 713 of the National Defense Authorization
- 24 Act for Fiscal Year 1997 (Public Law 104-106; 110 Stat.

- 1 2591), the Secretaries determined that such expansion of
- 2 the demonstration project is feasible and advisable.
- 3 SEC. 4. DETERMINATION OF REIMBURSEMENT AMOUNTS.
- 4 (a) Reimbursement of Department of De-
- 5 FENSE.—
- 6 (1) Basis of payments.—Monthly payments
- 7 to the Department of Defense under the demonstra-
- 8 tion project from the medicare program under title
- 9 XVIII of the Social Security Act (42 U.S.C. 1395 et
- seq.) shall be made on the basis that payments are
- made under section 1876(a) of such Act (42 U.S.C.
- 12 1395 mm(a)).
- 13 (2) Amount of Payments.—Subject to sub-
- section (c), the Secretary of Health and Human
- 15 Services shall make payments to the Department of
- 16 Defense from the Federal Hospital Insurance Trust
- 17 Fund and the Federal Supplementary Medical In-
- surance Trust Fund (allocated by the Secretary of
- 19 Health and Human Services between each trust
- fund based on the relative weight that each trust
- fund contributes to the required payment) at a per
- capita rate equal to 93 percent of the applicable ad-
- justed average per capita cost for each medicare-eli-
- gible covered military beneficiary enrolled in the
- demonstration project in excess of the number of

- such beneficiaries calculated under subsection (b)(4)
- 2 for the Department of Defense maintenance of
- 3 health care effort.
- 4 (b) Maintenance of Defense Health Care Ef-
- 5 FORT.—
- 6 (1) Maintenance of effort required.—
- 7 The Secretary of Defense shall maintain the Depart-
- 8 ment of Defense health care efforts for medicare-eli-
- 9 gible covered military beneficiaries so as to avoid the
- imposition on the medicare program of the costs of
- 11 health care that medicare-eligible covered military
- beneficiaries would be expected to receive from the
- Department of Defense in the absence of the dem-
- onstration project.
- 15 (2) Estimate of Prior Effort.—The Sec-
- retaries shall estimate the amount expended by the
- Department of Defense for fiscal year 1997 for pro-
- viding health care items and services (other than
- pharmaceuticals provided to outpatients) to medi-
- 20 care-eligible covered military beneficiaries. Such
- amount shall be adjusted for inflation after the first
- year of the demonstration project, for differences be-
- tween estimated and actual amounts expended, and
- for changes in the Department of Defense health
- 25 care budget that exceed \$100,000,000.

- 1 (3) DISTRIBUTION OF EFFORT.—The amount 2 determined and adjusted under paragraph (2) shall 3 be divided into a portion devoted to providing health care services to medicare-eligible covered military 5 beneficiaries who do not enroll in the demonstration 6 project (which of the total amount may not exceed 7 70 percent in the first year, 60 percent in the second 8 year, and 50 percent in the third year) and a portion 9 devoted to medicare-eligible covered military bene-10 ficiaries who are enrolled in the demonstration 11 project.
- 12 (4) Target for defense effort.—The Sec13 retaries shall establish monthly targets for the num14 ber of medicare-eligible covered military beneficiaries
 15 enrolled in the demonstration project necessary to
 16 meet the maintenance of effort portion devoted to
 17 such beneficiaries under paragraph (3).
- 18 (c) Annual Limit on Use of Medicare Funds.—
 19 Annual medicare payments to the Department of Defense
 20 under subsection (a) for the demonstration project may
 21 not exceed \$65,000,000.
- 22 (d) Protection of Medicare Program Against23 Increased Costs.—

- 1 (1) Purpose.—The purpose of this subsection 2 is to protect the medicare program against costs in-3 curred in connection with the provision of health 4 care services to medicare-eligible covered military 5 beneficiaries enrolled in the demonstration project 6 that would not have been incurred by the medicare 7 program in the absence of the reimbursement re-8 quirement under subsection (a).
 - retaries determine that the trust funds under title XVIII of the Social Security Act (42 U.S.C. 1395 et seq.) still incur excess costs as a result of the demonstration project, the Secretaries shall take such steps as may be necessary to offset those excess costs (and prevent future excess costs), including suspension or termination of the demonstration project or adjustment of the payment rate under subsection (a)(2).
- (e) REVIEW BY COMPTROLLER GENERAL.—Not later
 than December 31 of each year in which the demonstration project is conducted, the Comptroller General shall
 determine and submit to the Secretaries and Congress a
 report on the extent, if any, to which the costs of the Secretary of Defense under the TRICARE program and the
 costs of the Secretary of Health and Human Services

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- 1 under the medicare program have increased as a result
- 2 of the project.
- 3 (f) Demonstration Project Adjustments Fol-
- 4 Lowing Review.—Based on the review prepared under
- 5 subsection (e), the Secretaries shall modify the demonstra-
- 6 tion project at the end of each year as provided in sub-
- 7 section (d)(2) to correct for any discrepancy between cost
- 8 targets and actual spending under the demonstration
- 9 project. The Secretaries shall provide for an annual rec-
- 10 onciliation of payments to ensure that actual costs in-
- 11 curred by the Secretary of Defense to provide health care
- 12 services to medicare-eligible covered military beneficiaries,
- 13 exclusive of payments from the Secretary of Health and
- 14 Human Services under subsection (a), met the mainte-
- 15 nance of effort requirements under subsection (b).

16 SEC. 5. REPORTING REQUIREMENTS.

- Not later than 15 months after the establishment of
- 18 the demonstration project, and then not later than 90 days
- 19 after the end of the demonstration project, the Secretaries
- 20 shall submit to Congress a report containing the following:
- 21 (1) The number of medicare-eligible covered
- 22 military beneficiaries enrolling in the demonstration
- project instead of receiving health benefits through
- another health insurance plan (including through the
- 25 medicare program).

- (2) An analysis of whether, and in what manner, easier access to the military treatment system affects the number of medicare-eligible covered military beneficiaries receiving health benefits under the medicare program.
 - (3) A list of the health insurance plans and programs that were the primary payers for medicare-eligible covered military beneficiaries during the year prior to their enrollment in the demonstration project and the distribution of their previous enrollment in such plans and programs.
 - (4) An identification of cost-shifting (if any) among medical care programs as a result of the demonstration project and a description of the nature of any such cost-shifting.
 - (5) An analysis of how the demonstration project affects the overall accessibility of the military treatment system and the amount of space available for point-of-service care and a description of the unintended effects (if any) upon the normal treatment priority system.
 - (6) A description of the difficulties (if any) experienced by the Department of Defense in managing the demonstration project.

- (7) A description of the effects of the demonstration project on military treatment facility readiness and training and the probable effects of the project on overall Department of Defense medical readiness and training.
 - (8) A description of the effects that the demonstration project, if permanent, would be expected to have on the overall budget of the military health care system and the budgets of individual military treatment facilities.
 - (9) An analysis of whether the demonstration project affects the cost to the Department of Defense of prescription drugs or the accessibility, availability, and cost of such drugs to program beneficiaries.

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