105TH CONGRESS 1ST SESSION

H. R. 1452

To amend part E of title IV of the Social Security Act to provide for demonstration projects to test the feasibility of establishing kinship care as an alternative to foster care for a child who has adult relatives willing to provide safe and appropriate care for the child, and to require notice to adult relative caregivers.

IN THE HOUSE OF REPRESENTATIVES

April 24, 1997

Mrs. Morella (for herself, Mr. Kennedy of Massachusetts, Ms. Norton, Mr. Martinez, Mr. Owens, Mr. Fox of Pennsylvania, and Mr. Moran of Virginia) introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend part E of title IV of the Social Security Act to provide for demonstration projects to test the feasibility of establishing kinship care as an alternative to foster care for a child who has adult relatives willing to provide safe and appropriate care for the child, and to require notice to adult relative caregivers.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Kinship Care Act of
- 5 1997".

1 SEC. 2. KINSHIP CARE DEMONSTRATION PROJECTS.

- 2 (a) IN GENERAL.—Part E of title IV of the Social
- 3 Security Act (42 U.S.C. 670–679) is amended by inserting
- 4 after section 477 the following:

5 "SEC. 478. KINSHIP CARE DEMONSTRATION PROJECTS.

- 6 "(a) Purpose.—The purpose of this section is to
- 7 allow and encourage States to develop effective alter-
- 8 natives to foster care for children who might be eligible
- 9 for foster care but who have adult relatives who can pro-
- 10 vide safe and appropriate care for the child.
- 11 "(b) Demonstration Authority.—The Secretary
- 12 may authorize any State to conduct a demonstration
- 13 project designed to determine whether it is feasible to es-
- 14 tablish kinship care as an alternative to foster care for
- 15 a child who—
- 16 "(1) has been removed from home as a result
- of a judicial determination that continuation in the
- 18 home would be contrary to the welfare of the child;
- 19 "(2) would otherwise be placed in foster care;
- 20 and
- 21 "(3) has adult relatives willing to provide safe
- and appropriate care for the child.
- 23 "(c) Kinship Care Defined.—As used in this sec-
- 24 tion, the term 'kinship care' means safe and appropriate
- 25 care (including long-term care) of a child by 1 or more
- 26 adult relatives of the child who have legal custody of the

- 1 child, or physical custody of the child pending transfer to
- 2 the adult relative of legal custody of the child.
- 3 "(d) Project Requirements.—In any demonstra-
- 4 tion project authorized to be conducted under this section,
- 5 the State—
- 6 "(1) should examine the provision of alternative
- 7 financial and service supports to families providing
- 8 kinship care; and
- 9 "(2) shall establish such procedures as may be
- 10 necessary to assure the safety of children who are
- 11 placed in kinship care.
- 12 "(e) WAIVER AUTHORITY.—The Secretary may waive
- 13 compliance with any requirement of this part which (if ap-
- 14 plied) would prevent a State from carrying out a dem-
- 15 onstration project under this section or prevent the State
- 16 from effectively achieving the purpose of such a project,
- 17 except that the Secretary may not waive—
- "(1) any provision of section 422(b)(10), sec-
- tion 479, or this section; or
- 20 "(2) any provision of this part, to the extent
- 21 that the waiver would impair the entitlement of any
- qualified child or family to benefits under a State
- plan approved under this part.
- 24 "(f) Payments to States; Cost Neutrality.—In
- 25 lieu of any payment under section 473 for expenses in-

- 1 curred by a State during a quarter with respect to a dem-
- 2 onstration project authorized to be conducted under this
- 3 section, the Secretary shall pay to the State an amount
- 4 equal to the total amount that would be paid to the State
- 5 for the quarter under this part, in the absence of the
- 6 project, with respect to the children and families partici-
- 7 pating in the project.
- 8 "(g) Use of Funds.—A State may use funds paid
- 9 under this section for any purpose related to the provision
- 10 of services and financial support for families participating
- 11 in a demonstration project under this section.
- 12 "(h) Duration of Project.—A demonstration
- 13 project under this section may be conducted for not more
- 14 than 5 years.
- 15 "(i) Application.—Any State seeking to conduct a
- 16 demonstration project under this section shall submit to
- 17 the Secretary an application, in such form as the Sec-
- 18 retary may require, which includes—
- "(1) a description of the proposed project, the
- 20 geographic area in which the proposed project would
- be conducted, the children or families who would be
- served by the proposed project, the procedures to be
- used to assure the safety of such children, and the
- services which would be provided by the proposed
- project (which shall provide, where appropriate, for

- 1 random assignment of children and families to
 2 groups served under the project and to control
 3 groups);
- "(2) a statement of the period during which the proposed project would be conducted, and how, at the termination of the project, the safety and stability of the children and families who participated in the project will be protected;
 - "(3) a discussion of the benefits that are expected from the proposed project (compared to a continuation of activities under the State plan approved under this part);
- 13 "(4) an estimate of the savings to the State of 14 the proposed project;
- "(5) a statement of program requirements for which waivers would be needed to permit the proposed project to be conducted;
- 18 "(6) a description of the proposed evaluation 19 design; and
- 20 "(7) such additional information as the Sec-21 retary may require.
- 22 "(j) State Evaluations and Reports.—Each
- 23 State authorized to conduct a demonstration project under
- 24 this section shall—

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| 1 | "(1) obtain an evaluation by an independent |
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| 2 | contractor of the effectiveness of the project, using |
| 3 | an evaluation design approved by the Secretary |
| 4 | which provides for— |
| 5 | "(A) comparison of outcomes for children |
| 6 | and families (and groups of children and fami- |
| 7 | lies) under the project, and such outcomes |
| 8 | under the State plan approved under this part, |
| 9 | for purposes of assessing the effectiveness of |
| 10 | the project in achieving program goals; and |
| 11 | "(B) any other information that the Sec- |
| 12 | retary may require; |
| 13 | "(2) obtain an evaluation by an independent |
| 14 | contractor of the effectiveness of the State in assur- |
| 15 | ing the safety of the children participating in the |
| 16 | project; and |
| 17 | "(3) provide interim and final evaluation re- |
| 18 | ports to the Secretary, at such times and in such |
| 19 | manner as the Secretary may require. |
| 20 | "(k) Report to the Congress.—Not later than 4 |
| 21 | years after the date of the enactment of this section, the |
| 22 | Secretary shall submit to the Congress a report that con- |
| 23 | tains the recommendations of the Secretary for changes |
| 24 | in law with respect to kinship care and placements.". |

| 1 | (b) Conforming Amendments.—Title IV of the So- |
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| 2 | cial Security Act (42 U.S.C. 601 et seq.) is amended |
| 3 | (1) in section 422(b)— |
| 4 | (A) by striking the period at the end of the |
| 5 | paragraph (9) (as added by section 554(3) of |
| 6 | the Improving America's Schools Act of 1994 |
| 7 | (Public Law 103–382; 108 Stat. 4057)) and in- |
| 8 | serting a semicolon; |
| 9 | (B) by redesignating paragraph (10) as |
| 10 | paragraph (11); and |
| 11 | (C) by redesignating paragraph (9), as |
| 12 | added by section 202(a)(3) of the Social Secu- |
| 13 | rity Act Amendments of 1994 (Public Law |
| 14 | 103-432, 108 Stat. 4453), as paragraph (10); |
| 15 | (2) in sections 424(b), 425(a), and 472(d), by |
| 16 | striking "422(b)(9)" each place it appears and in- |
| 17 | serting "422(b)(10)"; and |
| 18 | (3) in section 471(a)— |
| 19 | (A) by striking "and" at the end of para- |
| 20 | graph (17); |
| 21 | (B) by striking the period at the end of |
| 22 | paragraph (18) (as added by section 1808(a) of |
| 23 | the Small Business Job Protection Act of 1996 |
| 24 | (Public Law 104–188; 110 Stat. 1903)) and in- |
| 25 | serting "; and; and |

| 1 | (C) by redesignating paragraph (18) (as |
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| 2 | added by section 505(3) of the Personal Re- |
| 3 | sponsibility and Work Opportunity Reconcili- |
| 4 | ation Act of 1996 (Public Law 104–193; 110 |
| 5 | Stat. 2278)) as paragraph (19). |
| 6 | SEC. 3. NOTICE TO RELATIVE CAREGIVERS. |
| 7 | (a) In General.—Section 471(a)(19) of the Social |
| 8 | Security Act (42 U.S.C. 671(a)(19), as redesignated by |
| 9 | section 1(b)(3)(C), is amended to read as follows: |
| 10 | "(19) provides that the State shall, with respect |
| 11 | to an adult relative caregiver for a child— |
| 12 | "(A) provide that relative caregiver with |
| 13 | notice of, and an opportunity to be heard in, |
| 14 | any dispositional hearing or administrative re- |
| 15 | view held with respect to the child; and |
| 16 | "(B) give preference to that relative |
| 17 | caregiver over a non-related caregiver when de- |
| 18 | termining a placement for a child, provided that |
| 19 | the relative caregiver meets all relevant State |
| 20 | child protection standards, and that placement |
| 21 | with the relative caregiver would be consistent |
| 22 | with the safety needs of the child.". |
| 23 | (b) Effective Date.—The amendment made by |
| 24 | subsection (a) takes effect on October 1, 1997. |