105TH CONGRESS 1ST SESSION

H. R. 1379

To amend the Internal Revenue Code of 1986 to lower the maximum capital gains rate to 15 percent with respect to assets held for more than 3 years, to replace the estate and gift tax rate schedules, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

APRIL 17, 1997

Mr. Hill introduced the following bill; which was referred to the Committee on Ways and Means

A BILL

To amend the Internal Revenue Code of 1986 to lower the maximum capital gains rate to 15 percent with respect to assets held for more than 3 years, to replace the estate and gift tax rate schedules, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "American Dream Tax
- 5 Fairness Equity Act of 1997".

| 1 | SEC. 2. REDUCTION OF MAXIMUM CAPITAL GAINS RATE |
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| 2 | FOR INDIVIDUALS TO 15 PERCENT WITH RE- |
| 3 | SPECT TO ASSETS HELD FOR MORE THAN 3 |
| 4 | YEARS. |
| 5 | (a) In General.—Subsection (h) of section 1 of the |
| 6 | Internal Revenue Code of 1986 (relating to tax imposed) |
| 7 | is amended to read as follows: |
| 8 | "(h) Maximum Capital Gains Rate.— |
| 9 | "(1) IN GENERAL.—If a taxpayer has a net |
| 10 | capital gain for any taxable year, then the tax im- |
| 11 | posed by this section shall not exceed the sum of— |
| 12 | "(A) a tax computed at the rates and in |
| 13 | the same manner as if this subsection had not |
| 14 | been enacted on the greater of— |
| 15 | "(i) taxable income reduced by the |
| 16 | amount of the net capital gain, or |
| 17 | "(ii) the amount of taxable income |
| 18 | taxed at a rate below 28 percent, |
| 19 | "(B) 15 percent of qualified 3-year capital |
| 20 | gain (to the extent not taken into account |
| 21 | under subparagraph (A)), and |
| 22 | "(C) 28 percent of the excess (if any) of |
| 23 | taxable income over the amounts taken into ac- |
| 24 | count under subparagraphs (A) and (B). |

| 1 | "(2) Qualified 3-year capital gain.—For |
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| 2 | purposes of this subsection, the term 'qualified 3- |
| 3 | year capital gain' means the lesser of— |
| 4 | "(A) net long-term capital gain for the tax- |
| 5 | able year, determined by substituting 'held for |
| 6 | more than 3 years' for 'held for more than 1 |
| 7 | year' in paragraphs (3) and (4) of section 1222, |
| 8 | or |
| 9 | "(B) net capital gain for such taxable year. |
| 10 | "(3) Coordination with investment in- |
| 11 | COME ELECTION.—For purposes of this subsection, |
| 12 | the net capital gain for any taxable year shall be re- |
| 13 | duced (but not below zero) by the amount which the |
| 14 | taxpayer elects to take into account as investment |
| 15 | income for the taxable year under section |
| 16 | 163(d)(4)(B)(iii)." |
| 17 | (b) Effective Date.—The amendment made by |
| 18 | this section shall apply to taxable years beginning after |
| 19 | December 31, 1997. |
| 20 | SEC. 2. REPLACEMENT OF ESTATE AND GIFT TAX RATE |
| 21 | SCHEDULES. |
| 22 | (a) Estate Tax Rate Schedule Replaced by 15 |
| 23 | AND 28 PERCENT TAX RATES.— |
| 24 | (1) In general.—Subsection (b) of section |
| 25 | 2001 of the Internal Revenue Code of 1986 (relating |

- 1 to imposition and rate of tax) is amended to read as
- 2 follows:
- 3 "(b) Computation of Tax.—The amount imposed
- 4 by this section shall be—
- 5 "(1) 15 percent of all qualified 3-year capital
- 6 gain (within the meaning of section 1(h)) included in
- 7 the taxable estate, and
- 8 "(2) 28 percent of all capital gain (other than
- 9 such qualified 3-year capital gain) included in the
- taxable estate,
- 11 determined as if all property included in the taxable estate
- 12 had been sold for its fair market value on the date of the
- 13 decedent's death (or the date applicable with respect to
- 14 the valuation of such property under section 2032, if
- 15 any)."
- 16 (2) Repeal of rate schedule.—Section
- 17 2001 of such Code is amended by striking sub-
- section (c).
- 19 (3) Conforming Amendments.—Section 2001
- of such Code is amended by striking subsections (d)
- 21 and (e).
- 22 (b) REDUCTION OF GIFT TAX.—Subsection (a) of
- 23 section 2502 of such Code is amended to read as follows:
- 24 "(a) Computation of Tax.—The tax imposed by
- 25 section 2501 for each calendar year shall be—

| 1 | "(1) 15 percent of all qualified 3-year capital |
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| 2 | gain (as defined in section 1(h)) contained in the |
| 3 | taxable gifts made during such year, and |
| 4 | "(2) 28 percent of all capital gain (other than |
| 5 | such qualified 3-year capital gain) contained in such |
| 6 | taxable gifts, |
| 7 | determined, with respect to each such gift, as if all prop- |
| 8 | erty contained in such gift had been sold by the grantor |
| 9 | for its fair market value on the date of such gift." |
| 10 | (c) Unified Credit Against Estate and Gift |
| 11 | Taxes.— |
| 12 | (1) Unified credit against estate tax.— |
| 13 | Subsection (a) of section 2010 of such Code (relat- |
| 14 | ing to unified credit against estate tax) is amended |
| 15 | to read as follows: |
| 16 | "(a) Allowance of credit.— |
| 17 | "(1) General Rule.—A credit of the amount |
| 18 | determined under paragraph (2) shall be allowed to |
| 19 | the estate of every decedent against the tax imposed |
| 20 | by section 2001. |
| 21 | "(2) Amount of credit.—The amount deter- |
| 22 | mined under this paragraph is the amount equal to |
| 23 | the sum of— |
| 24 | "(A) the tax imposed under section |
| 25 | 2001(b)(2) (to the extent that such tax is im- |

| 1 | posed on so much of the imputed capital gains |
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| 2 | amount as does not exceed \$600,000), and |
| 3 | "(B) the tax imposed under section |
| 4 | 2001(b)(1) on the excess (if any) of— |
| 5 | "(i) so much of the imputed capital |
| 6 | gains amount as does not exceed \$600,000, |
| 7 | over |
| 8 | "(ii) the portion of the imputed cap- |
| 9 | ital gains amount taken into account under |
| 10 | subparagraph (A). |
| 11 | "(3) Imputed Capital Gains amount.—For |
| 12 | purposes of this subsection, the term 'imputed cap- |
| 13 | ital gains amount' means the aggregate amount to |
| 14 | which the rates of section 2001(b) apply. |
| 15 | "(4) Coordination with unified credit |
| 16 | USED TO REDUCE GIFT TAX.— |
| 17 | "(A) In GENERAL.—The \$600,000 |
| 18 | amounts referred to in subparagraphs (A) and |
| 19 | (B)(i) of paragraph (2) shall each be reduced |
| 20 | by the cumulative gift tax credit amount. |
| 21 | "(B) CUMULATIVE GIFT TAX CREDIT |
| 22 | AMOUNT.—For purposes of this paragraph, the |
| 23 | term 'cumulative gift tax credit amount' means |
| 24 | the sum of the capital gains gift amounts (as |
| 25 | defined in section 2505(a)(3)) with respect to |

| 1 | which a credit was allowed under section 2505 |
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| 2 | (relating to unified credit against gift tax), de- |
| 3 | termined by not taking into account any gift in- |
| 4 | cluded in the taxable estate." |
| 5 | (2) Unified credit against gift tax.—Sub- |
| 6 | section (a) of section 2505 of such Code (relating to |
| 7 | unified credit against gift tax) is amended to read |
| 8 | as follows:- |
| 9 | "(a) Allowance of Credit.— |
| 10 | "(1) GENERAL RULE.—In the case of a citizen |
| 11 | or resident of the United States, there shall be al- |
| 12 | lowed as a credit against the tax imposed by section |
| 13 | 2501 for each calendar year an amount equal to— |
| 14 | "(A) the amount determined under para- |
| 15 | graph (2), reduced by— |
| 16 | "(B) the sum of the amounts allowable as |
| 17 | a credit to the individual under this section for |
| 18 | all preceding calendar periods with respect to |
| 19 | gifts made before the gift tax change date, as |
| 20 | determined under paragraph (4). |
| 21 | "(2) Amount.—The amount determined under |
| 22 | this paragraph is the amount equal to the sum of— |
| 23 | "(A) the tax imposed under section |
| 24 | 2502(a)(2) for the year on the capital gains gift |
| 25 | amount, and |

| 1 | "(B) the tax imposed under section |
|----|--|
| 2 | 2502(a)(1) for the year on the excess (if any) |
| 3 | of— |
| 4 | "(i) the capital gains gift amount for |
| 5 | the year, over |
| 6 | "(ii) the portion of such capital gains |
| 7 | gift amount taken into account under sub- |
| 8 | paragraph (A). |
| 9 | "(3) Capital gains gift amount.—For pur- |
| 10 | poses of this subsection, the term 'capital gains gift |
| 11 | amount' means, for any year, the amount to which |
| 12 | the rates of section 2502(b) apply with respect to |
| 13 | such year, but not more than the excess (if any) |
| 14 | of— |
| 15 | "(A) \$600,000, over |
| 16 | "(B) the sum of the capital gains gift |
| 17 | amounts for all preceding years (determined |
| 18 | without taking into account any gift made be- |
| 19 | fore the date of the enactment of this para- |
| 20 | graph). |
| 21 | "(4) Gifts made before gift tax change |
| 22 | DATE.— |
| 23 | "(A) In general.—For purposes of para- |
| 24 | graph (1)(B), the amount allowable as a credit |
| 25 | to an individual under this section for a preced- |

1 ing calendar period with respect to any gift 2 made before the gift tax change date shall be the amount which would have been allowable to 3 4 the individual as a credit under this section with respect to such gift— 6 "(i) if this section and section 7 2001(b), as in effect on the day after the 8 date of the enactment of this paragraph, 9 had been in effect for the year of such gift 10 and all preceding calendar periods, and 11 "(ii) without regard to the parenthet-12 ical contained in paragraph (3)(B). 13 "(B) GIFT MADE BEFORE GIFT 14 CHANGE DATE.—For purposes of this section, 15 the term 'gift made before gift tax change date' 16 means a gift made before the date of the enact-17 ment of this paragraph (other than a gift taken 18 into account under subsection (b))." 19 (3) Conforming amendment.—Subsection (b) 20 of section 2502 of such Code is amended by adding 21 at the end the following new flush sentence: 22 "In connection with the gift tax imposed by this chapter 23 for the calendar year in which this sentence is enacted with respect to gifts made on or after the date of such enactment, the term 'preceding calendar period' shall in-

| 1 | clude the portion of such calendar year which precedes |
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| 2 | such date of enactment." |
| 3 | (d) Estates of Nonresident Aliens.— |
| 4 | (1) Rate change.— |
| 5 | (A) In General.—Subsection (b) of sec- |
| 6 | tion 2101 of such Code (relating to tax imposed |
| 7 | on estates of nonresident aliens) is amended to |
| 8 | read as follows: |
| 9 | "(b) Computation of Tax.—The tax imposed by |
| 10 | this section shall be the amount equal to the tax computed |
| 11 | under section 2001(b) (determined as if section 2001 ap- |
| 12 | plied to the decedent)." |
| 13 | (B) Conforming amendment.—Section |
| 14 | 2101 of such Code is amended by striking sub- |
| 15 | section (e). |
| 16 | (2) Credits against tax.—Section 2102 of |
| 17 | such Code (relating to credits against estate tax for |
| 18 | nonresidents not citizens) is amended by adding at |
| 19 | the end the following new subsection: |
| 20 | "(d) Adjustment of Amounts To Reflect Uni- |
| 21 | FIED CREDIT CHANGES.—The Secretary shall by regula- |
| 22 | tion adjust the dollar amounts provided in this section to |
| 23 | reflect, in a proportionate manner, the changes made to |
| 24 | sections 2010 and 2505 on the date of the enactment of |
| 25 | this subsection." |

| 1 | (e) Effective Date.—The amendments made by |
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| 2 | this section shall apply to estates of decedents dying on |
| 3 | or after, and gifts made on or after, the date of the enact- |
| 4 | ment of this Act. |
| 5 | SEC. 3. TAX ON TRUSTS WHEN GRANTOR DIES. |
| 6 | (a) IN GENERAL.—Subpart A of part I of subchapter |
| 7 | J of chapter 1 of the Internal Revenue Code of 1986 is |
| 8 | amended by adding at the end the following new section: |
| 9 | "SEC. 646. ASSETS MARKED TO MARKET WHEN GRANTOR |
| 10 | DIES. |
| 11 | "(a) In General.—For purposes of this title, on the |
| 12 | death of any individual who has contributed property to |
| 13 | a trust— |
| 14 | "(1) the trust shall recognize gain or loss as if |
| 15 | all property so contributed by the decedent which is |
| 16 | contained in the trust were sold for its fair market |
| 17 | value on the date of such death, |
| 18 | "(2) such gain or loss shall be taken into ac- |
| 19 | count for the taxable year of the trust in which such |
| 20 | |
| | death occurs, and |
| 21 | death occurs, and "(3) proper adjustment shall be made in the |
| 2122 | , |
| | "(3) proper adjustment shall be made in the |
| 22 | "(3) proper adjustment shall be made in the amount of any gain or loss subsequently realized for |

- 1 retary may by regulations provide that property contrib-
- 2 uted to a trust by a partnership or corporation shall be
- 3 treated as contributed by the individual having a greater
- 4 than 50 percent interest in such partnership or owning
- 5 more than 50 percent of the stock of such corporation.
- 6 For purposes of this subsection, rules similar to the rules
- 7 of section 318 (relating to constructive ownership of stock)
- 8 shall apply.
- 9 "(c) Proportionate Application.—If any prop-
- 10 erty was contributed to a trust partially by the decedent
- 11 and partially by another person, the portion of such prop-
- 12 erty so contributed by the decedent shall be treated as a
- 13 separate asset for purposes of this title and subsection (a)
- 14 shall apply to such portion.
- 15 "(d) Coordination With Inclusion in Taxable
- 16 ESTATE.—This section shall not apply to the portion of
- 17 any trust which is included in the taxable estate of any
- 18 individual."
- 19 (b) CLERICAL AMENDMENT.—The table of sections
- 20 for subpart A of part I of subchapter J of chapter 1 of
- 21 such Code is amended by adding at the end the following
- 22 new item:

"Sec. 646. Assets marked to market when grantor dies."

- (c) Effective Date.—
- 24 (1) In general.—Except as provided in para-
- 25 graph (2), the amendments made by this section

shall apply with respect to decedents dying on or after the date of the enactment of this Act.

> (2) Trusts containing property contributed by decedents dying before date of enactment.—For purposes of section 646 of the Internal Revenue Code of 1986 (as added by subsection (b)), any individual dying before the date of the enactment of this Act shall be treated as dying on the date of the enactment of this Act.

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