105TH CONGRESS 1ST SESSION

H. R. 1376

To amend the Forest and Rangeland Renewable Resources Planning Act of 1974 and related laws to strengthen the protection of native biodiversity and ban clearcutting on Federal lands, and to designate certain Federal lands as Northwest Ancient Forests, roadless areas, and Special Areas where logging and other intrusive activities are prohibited.

IN THE HOUSE OF REPRESENTATIVES

April 17, 1997

Ms. Eshoo (for herself, Mrs. Maloney of New York, Mr. Ackerman, Mr. Andrews, Mr. Brown of California, Mr. Bonior, Mr. Berman, Mr. CAPPS, Mr. CARDIN, Mr. CLAY, Mr. CONYERS, Ms. CHRISTIAN-GREEN, Mr. Davis of Illinois, Ms. Delauro, Mr. Dellums, Mr. Delahunt, Mr. Evans, Mr. Farr of California, Mr. Flake, Mr. Frank of Massachusetts, Mr. Frost, Mr. Filner, Mr. Gonzalez, Mr. Gutierrez, Mr. HINCHEY, Ms. EDDIE BERNICE JOHNSON of Texas, Mr. KENNEDY of Massachusetts, Ms. Kilpatrick, Mr. Kucinich, Mr. Lantos, Mr. Lewis of Georgia, Ms. Lofgren, Mrs. Lowey, Ms. McKinney, Mr. McGovern, Mr. Meehan, Mrs. Meek of Florida, Mr. Moran of Virginia, Mr. Nadler, Ms. Norton, Mr. Payne, Ms. Rivers, Ms. Roybal-Allard, Mr. Sanders, Mr. Schumer, Mr. Serrano, Mr. Sherman, Ms. Slaughter, Mr. Stark, Mr. Thompson, Mr. Tierney, Ms. Velázquez, Ms. Waters, Mr. Waxman, Ms. Woolsey, and Mr. YATES) introduced the following bill; which was referred to the Committee on Agriculture, and in addition to the Committees on Resources, and National Security, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To amend the Forest and Rangeland Renewable Resources Planning Act of 1974 and related laws to strengthen the protection of native biodiversity and ban clearcutting on Federal lands, and to designate certain Federal lands as Northwest Ancient Forests, roadless areas, and Special Areas where logging and other intrusive activities are prohibited.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE; TABLE OF CONTENTS.
- 4 (a) Short Title.—This Act may be cited as the
- 5 "Act to Save America's Forests".
- 6 (b) Table of Contents.—The table of contents of
- 7 this Act is as follows:
 - Sec. 1. Short title; table of contents.
 - Sec. 2. Purposes and findings.
 - Sec. 3. Effective date.

TITLE I—AMENDMENTS TO EXISTING LAND MANAGEMENT LAWS

- Sec. 101. Amendment of Forest and Rangeland Renewable Resources Planning
 Act of 1974 relating to National Forest System lands.
- Sec. 102. Amendment of Federal Land Policy and Management Act of 1976 relating to the public lands.
- Sec. 103. Amendment of National Wildlife Refuge System Administration Act of 1966 relating to the National Wildlife Refuge System.
- Sec. 104. Amendment of National Indian Forest Resources Management Act relating to Indian lands.
- Sec. 105. Amendment of title 10, United States Code, relating to forest management on military lands.

TITLE II—PROTECTION FOR NORTHWEST ANCIENT FORESTS, ROADLESS AREAS, AND SPECIAL AREAS

- Sec. 201. Definitions and findings.
- Sec. 202. Designation of special areas.
- Sec. 203. Restrictions on management activities in Northwest Ancient Forests, roadless areas, and special areas.
- Sec. 204. Effect on private inholdings.

8 SEC. 2. PURPOSES AND FINDINGS.

- 9 (a) Purposes.—The purposes of this Act are, on all
- 10 Federal public lands, to conserve native biodiversity and

- 1 to protect all native ecosystems against losses that result
- 2 from—

- 3 (1) clearcutting and other forms of even-age
- 4 logging; and
- (2) logging in Northwest Ancient Forests,
 roadless areas, and Special Areas.
- 7 (b) FINDINGS.—Congress finds the following:
 - (1) Federal agencies of the United States that engage in even-age logging practices include the Forest Service of the Department of Agriculture, the United States Fish and Wildlife Service, Bureau of Land Management, and Bureau of Indian Affairs of the Department of the Interior, and the Army, Navy, and Air Force of the Department of Defense.
 - (2) Even-age logging causes substantial alterations in native biodiversity by emphasizing the production of a limited number of commercial species of trees on each site, generally only one; by manipulating the vegetation toward greater relative density of such commercial species, by suppressing competing species, and by planting, on numerous sites, a commercial strain that was developed to reduce the relative diversity of genetic strains that previously occurred within the species on the same sites.

- (3) Even-age logging kills immobile species and the very young of mobile species of wildlife and depletes the habitat of deep-forest species of animals, including endangered species.
 - (4) Even-age logging exposes the soil to direct sunlight and the impact of rains, disrupts the surface, and compacts organic layers. It disrupts the run-off restraining capabilities of roots and low-lying vegetation, which results in soil erosion, the leaching out of nutrients, a reduction in the biological content of the soil, and the impoverishment of the soil. All these consequences have a long-range deleterious effect on all land resources, including timber production.
 - (5) Even-age logging decreases the capability of the soil to retain carbon and, during the critical periods of felling and site preparation, reduces the capacity of the biomass to process and to store carbon, with a resultant of loss of such carbon to the atmosphere, thereby aggravating global warming.
 - (6) Even-age logging renders the soil increasingly sensitive to acid deposits by causing a decline of soil wood and coarse woody debris, thereby reducing the capacity of the soil to retain water and nutrients, which increases soil heat and impairs the soil's

- ability to maintain protective carbon compounds on its surface.
 - (7) Even-age logging results in increased stream sedimentation, the silting of stream bottoms, a decline in water quality, and the impairment of life cycles and spawning processes of aquatic life from benthic organisms to large fish, thereby depleting the sports and commercial fisheries of the United States.
 - (8) Even-age logging increases harmful edge effects, including blowdowns, invasions by weed species, and heavier losses to predators and competitors.
 - (9) Even-age logging decreases the land's recreational values, reducing deep, canopied, variegated, permanent forests, thereby limiting areas where the public can fulfill an expanding need for recreation. Even-age logging replaces such forests with a surplus of clearings that grow into relatively impenetrable thickets of saplings, and then into monoculture tree plantations.
 - (10) Human beings depend on native biological resources, including plants, animals, and micro-organisms, for food, medicine, shelter, and other important products, and as a source of intellectual and

- scientific knowledge, recreation, and aesthetic pleasure.
 - (11) Alteration of native biodiversity has serious consequences for human welfare as America irretrievably loses resources for research and agricultural, medicinal, and industrial development.
 - (12) Alteration of biodiversity in Federal forests adversely affects the functions of ecosystems and critical ecosystem processes that moderate climate, govern nutrient cycles and soil conservation and production, control pests and diseases, and degrade wastes and pollutants.
 - (13) The harm of even-age logging to the natural resources of this Nation and the quality of life of its people are substantial, severe, and avoidable.
 - (14) By substituting selection management, as prescribed in this Act, for the even-age system, the Federal agencies now engaged in even-age logging would substantially reduce devastation to the environment and would improve the quality of life of the American people.
 - (15) By protecting native biodiversity, as prescribed in this Act, Federal agencies would maintain vital native ecosystems and would improve the quality of life of the American people.

- 1 (16) Selection logging is more job intensive, and 2 therefore provides more employment than even-age 3 logging to manage the same amount of timber pro-
- 4 duction, and produces higher quality sawlogs.
- 5 (17) The court remedies now available to en-
- 6 force Federal forest laws are inadequate, and should
- 7 be strengthened by providing for injunctions, declar-
- 8 atory judgments, civil penalties, and reasonable costs
- 9 of suit.

10 SEC. 3. EFFECTIVE DATE.

- 11 (a) IN GENERAL.—This Act and the amendments
- 12 made by this Act shall take effect on the date of the enact-
- 13 ment of this Act.
- 14 (b) Effect on Existing Contracts.—The amend-
- 15 ments made by this Act shall not apply with respect to
- 16 any contract to sell timber which was awarded on or before
- 17 the date of the enactment of this Act.

1	TITLE I—AMENDMENTS TO EX-
2	ISTING LAND MANAGEMENT
3	LAWS
4	SEC. 101. AMENDMENT OF FOREST AND RANGELAND RE-
5	NEWABLE RESOURCES PLANNING ACT OF
6	1974 RELATING TO NATIONAL FOREST SYS-
7	TEM LANDS.
8	(a) Conservation of Native Biodiversity.—Sec-
9	tion 6(g)(3)(B) of the Forest and Rangeland Renewable
10	Resources Planning Act of 1974 (16 U.S.C.
11	1604(g)(3)(B)) is amended to read as follows:
12	"(B) regardless of any other provision in
13	this Act, in each stand and each watershed
14	throughout each forested area, the Secretary
15	shall provide for the conservation or restoration
16	of native biodiversity except during the extrac-
17	tion stage of authorized mineral development or
18	during authorized construction projects, in
19	which events the Secretary shall conserve native
20	biodiversity to the extent possible;".
21	(b) Committee of Scientists.—Section 6(h)(1) of
22	the Forest and Rangeland Renewable Resources Planning
23	Act of 1974 (16 U.S.C. 1604(h)(1)) is amended to read
24	as follows:

- 1 "(h) Committee of Scientists.—(1) In carrying
- 2 out the purposes of subsection (g) of this section, the Sec-
- 3 retary shall appoint a committee of scientists who are not
- 4 officers or employees of the Forest Service nor of any
- 5 other public entity, nor of any entity engaged in whole
- 6 or in part in the production of wood or wood products,
- 7 and have not contracted with or represented any of such
- 8 entities within a period of 5 years prior to serving on such
- 9 committee. The committee shall provide scientific and
- 10 technical advice and counsel on proposed guidelines and
- 11 procedures and all other issues involving forestry and na-
- 12 tive biodiversity to assure that an effective interdiscipli-
- 13 nary approach is proposed and adopted. The committee
- 14 shall terminate after the expiration of 10 years from the
- 15 date of the enactment of this paragraph.".
- 16 (c) Restriction on Use of Certain Logging
- 17 Practices.—Section 6 of the Forest and Rangeland Re-
- 18 newable Resources Planning Act of 1974 (16 U.S.C.
- 19 1604) is amended by adding at the end the following:
- 20 "(n) Restriction on Use of Certain Logging
- 21 Practices.—(1) In each stand and watershed throughout
- 22 each forested area, the Secretary shall prohibit any even-
- 23 age logging and any even-age management after the date
- 24 of the enactment of this subsection.

1 "(2) On each site already under even-age manage-

2 ment, the Secretary shall (A) prescribe a shift to selection

3 management within one year, or (B) cease managing for

4 timber purposes and actively restore the native biodiver-

5 sity, or permit each site to regain its native biodiversity.

6 "(3) For the purposes of this Act:

"(A) The term 'native biodiversity' means the full range of variety and variability within and among living organisms and the ecological complexes in which they would have occurred in the absence of significant human impact, and encompasses diversity within a species (genetic diversity, species diversity, or age diversity), within a community of species (within-community diversity), between communities of species (between-communities), within a total area such as a watershed (total area), along a plane from ground to sky (vertical), and along the plane of the earth-surface (horizontal). Vertical and horizontal diversity apply to all the other aspects of diversity.

"(B) The terms 'conserve' and 'conservation' refer to protective measures for maintaining existing native biodiversity and active and passive measures for restoring diversity through management efforts, in order to protect, restore, and enhance as much of the variety of species and communities as possible in

- abundances and distributions that provide for their continued existence and normal functioning, including the viability of populations throughout their natural geographic distributions.
 - "(C) The term 'within-community diversity' means the distinctive assemblages of species and ecological processes that occur in different physical settings of the biosphere and distinct parts of the world.
 - "(D) The term 'genetic diversity' means the differences in genetic composition within and among populations of a given species.
 - "(E) The term 'species diversity' means the richness and variety of native species in a particular location of the world.
 - "(F) The term 'age diversity' means the naturally occurring range and distribution of age classes within a given species.
 - "(G) The term 'group selection' means a form of selection management that emphasizes the periodic removal of trees, including mature, undesirable, and cull trees in small groups, where they occur that way, with a result of (i) creating openings not to exceed in width in any direction the height of the tallest tree standing within 10 feet outside the edge of

the group cut, and (ii) maintaining different age groups in a given stand. In no event will more than 10 percent of the basal area of a stand be felled within 15 years. The foregoing limitation shall not be deemed to establish a 150-year projected felling age as the standard at which individual trees in a stand are to be cut, nor shall native biodiversity be limited to that which occurs within the context of a 150-year projected felling age.

- "(H) The term 'stand' means a biological community with enough identity by location, topography, or dominant species to be managed as a unit, not to exceed 100 acres.
- "(I) The term 'clearcutting' means the logging of more than one-half of the commercial trees in a patch larger than a group defined in subparagraph (F) or in a stand of any size in a short period of time.
- "(J) The term 'even-age management' means the growing of commercial timber so that all trees in a patch or stand are generally within 10 years of the same age. Except for designated leave trees, or clumps of trees, the patch or stand is logged, completely in any acre within a period of 30 years, by clearcutting, salvage logging, seed-tree cutting or

- shelterwood cutting, or any system other than selection management.
- "(K) The term 'salvage logging' means the felling or further damaging, within any 30-year period, of a greater basal area than 20 square feet per acre of dead, damaged, or other trees, or any combination of such trees.
 - "(L) The term 'seed-tree cut' means an evenage logging operation that leaves a small minority of seed trees in a stand for any period of time.
 - "(M) The term 'selection management' means the application of logging and other actions needed to maintain continuous high forest cover where such cover naturally occurs, recurring natural regeneration of all native species on the site, and the orderly growth and development of trees through a range of diameter or age classes to provide a sustained yield of forest products. Cutting methods that develop and maintain selection stands are individual-tree and group selection.
 - "(N) The term 'shelterwood cut' means an even-aged logging operation that leaves a minority (larger than in a seed-tree cut) of the stand as a seed source or protection cover remaining standing for any period of time.

- 1 "(O) The term 'timber purposes' shall include
- 2 the use, sale, lease, or distribution of trees, or the
- felling of trees or portions of trees except to create
- 4 land space for a structure or other use.
- 5 "(4)(A)(i) The purpose of this paragraph is to foster
- 6 the widest possible enforcement of subsection (g)(3)(B)
- 7 and this subsection.
- 8 "(ii) Congress finds that all people of the United
- 9 States are injured by actions on lands to which subsection
- (g)(3)(B) and this subsection apply.
- 11 "(B) The provisions of subsection (g)(3)(B) and this
- 12 subsection shall be enforced by the Secretary of Agri-
- 13 culture and the Attorney General of the United States
- 14 against any person who violates either of them.
- 15 "(C)(i) Any citizen harmed by a violation of this Act
- 16 may enforce any provision of subsection (g)(3)(B) and this
- 17 subsection by bringing an action for declaratory judgment,
- 18 temporary restraining order, injunction, civil penalty, and
- 19 other remedies against any alleged violator including the
- 20 United States, in any district court of the United States.
- 21 "(ii) The court, after determining a violation of either
- 22 of such subsections, shall impose a penalty of not less than
- 23 \$5,000 and not more than \$50,000 per violation, shall
- 24 issue one or more injunctions and other equitable relief
- 25 and shall award to the plaintiffs reasonable costs of litiga-

- 1 tion including attorney's fees, witness fees and other nec-
- 2 essary expenses.
- 3 "(iii) The standard of proof in all actions brought
- 4 under this subparagraph shall be the preponderance of the
- 5 evidence and the trial shall be de novo.
- 6 "(D) The penalty authorized by subparagraph (C)(ii)
- 7 shall be paid by the violator or violators designated by the
- 8 court. If that violator is the United States of America or
- 9 a Federal agency or officer, the penalty shall be paid to
- 10 the Judgment Fund, as provided by Congress under sec-
- 11 tion 1304 of title 31, United States Code.
- 12 "(E) The penalty shall be paid from the Judgment
- 13 Fund within 40 days after judgment to the person or per-
- 14 sons designated to receive it, to be applied in protecting
- 15 or restoring native biodiversity in or adjoining Federal
- 16 land. Any award of costs of litigation and any award of
- 17 attorney fees shall be paid within 40 days after judgment.
- 18 "(F) The United States, including its agents and em-
- 19 ployees waives its sovereign immunity in all respects in
- 20 all actions under subsection (g)(3)(B) and this subsection.
- 21 No notice is required to enforce this subsection.".
- 22 (d) Conforming Amendment.—Section 6(g)(2)(F)
- 23 of the Forest and Rangeland Renewable Resource Plan-
- 24 ning Act of 1974 (16 U.S.C. 1604(g)(2)(F)) is amended

by inserting "in accordance with subsection (g) and" after "National Forest System lands.". SEC. 102. AMENDMENT OF FEDERAL LAND POLICY AND 4 MANAGEMENT ACT OF 1976 RELATING TO 5 THE PUBLIC LANDS. 6 (a) Conservation of Native Biodiversity.—Section 202(c) of the Federal Land Policy and Management 8 Act of 1976 (43 U.S.C. 1712(c)) is amended— 9 (1) by redesignating paragraphs (8) and (9) as 10 paragraphs (9) and (10), respectively; and 11 (2) by inserting after paragraph (7) the follow-12 ing new paragraph (8): 13 "(8) regardless of any other provision in this 14 Act, in each stand and each watershed throughout 15 each forested area, the Secretary shall provide for 16 the conservation or restoration of native biodiversity 17 except during the extraction stage of authorized 18 mineral development or during authorized construc-19 tion projects, in which events the Secretary shall 20 conserve native biodiversity to the extent possible;". 21 (b) RESTRICTION ON USE OF CERTAIN LOGGING Practices.—Section 202 of the Federal Land Policy and

Management Act of 1976 (43 U.S.C. 1712) is amended

24 by adding at the end the following:

- 1 "(g) Restriction on Use of Certain Logging
- 2 Practices.—(1) In each stand and watershed throughout
- 3 each forested area, the Secretary shall prohibit any even-
- 4 age logging and any even-age management after the date
- 5 of the enactment of this subsection.
- 6 "(2) On each site already under even-age manage-
- 7 ment, the Secretary shall (A) prescribe a shift to selection
- 8 management within one year, or (B) cease managing for
- 9 timber purposes and actively restore the native biodiver-
- 10 sity, or permit each site to regain its native biodiversity.
- 11 "(3) For the purposes of this Act:
- 12 "(A) The term 'native biodiversity' means the
- 13 full range of variety and variability within and
- among living organisms and the ecological complexes
- in which they would have occurred in the absence of
- significant human impact, and encompasses diversity
- 17 within a species (genetic diversity, species diversity,
- or age diversity), within a community of species
- 19 (within-community diversity), between communities
- of species (between-communities), within a total area
- such as a watershed (total area), along a plane from
- ground to sky (vertical), and along the plane of the
- earth-surface (horizontal). Vertical and horizontal
- 24 diversity apply to all the other aspects of diversity.

- 1 "(B) The terms 'conserve' and 'conservation' 2 refer to protective measures for maintaining existing 3 native biodiversity and active and passive measures for restoring diversity through management efforts, 5 in order to protect, restore, and enhance as much of 6 the variety of species and communities as possible in 7 abundances and distributions that provide for their 8 continued existence and normal functioning, includ-9 ing the viability of populations throughout their nat-10 ural geographic distributions.
 - "(C) The term 'within-community diversity' means the distinctive assemblages of species and ecological processes that occur in different physical settings of the biosphere and distinct parts of the world.
 - "(D) The term 'genetic diversity' means the differences in genetic composition within and among populations of a given species.
 - "(E) The term 'species diversity' means the richness and variety of native species in a particular location of the world.
 - "(F) The term 'age diversity' means the naturally occurring range and distribution of age classes within a given species.

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"(G) The term 'group selection' means a form 1 2 of selection management that emphasizes the peri-3 odic removal of trees, including mature, undesirable, and cull trees in small groups, where they occur that 5 way, with a result of (i) creating openings not to ex-6 ceed in width in any direction the height of the tall-7 est tree standing within 10 feet outside the edge of 8 the group cut, and (ii) maintaining different age 9 groups in a given stand. In no event will more than 10 10 percent of the basal area of a stand be felled within 15 years. The foregoing limitation shall not 12 be deemed to establish a 150-year projected felling 13 age as the standard at which individual trees in a 14 stand are to be cut, nor shall native biodiversity be 15 limited to that which occurs within the context of a 16 150-year projected felling age.

> "(H) The term 'stand' means a biological community with enough identity by location, topography, or dominant species to be managed as a unit, not to exceed 100 acres.

> "(I) The term 'clearcutting' means the logging of more than one-half of the commercial trees in a patch larger than a group defined in subparagraph (F) or in a stand of any size in a short period of time.

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- "(J) The term 'even-age management' means the growing of commercial timber so that all trees in a patch or stand are generally within 10 years of the same age. Except for designated leave trees, or clumps of trees, the patch or stand is logged, com-pletely in any acre within a period of 30 years, by clearcutting, salvage logging, seed-tree cutting or shelterwood cutting, or any system other than selec-tion management.
 - "(K) The term 'salvage logging' means the felling or further damaging, within any 30-year period, of a greater basal area than 20 square feet per acre of dead, damaged, or other trees, or any combination of such trees.
 - "(L) The term 'seed-tree cut' means an evenage logging operation that leaves a small minority of seed trees in a stand for any period of time.
 - "(M) The term 'selection management' means the application of logging and other actions needed to maintain continuous high forest cover where such cover naturally occurs, recurring natural regeneration of all native species on the site, and the orderly growth and development of trees through a range of diameter or age classes to provide a sustained yield of forest products. Cutting methods that develop and

- maintain selection stands are individual-tree and
 group selection.
- "(N) The term 'shelterwood cut' means an even-aged logging operation that leaves a minority (larger than in a seed-tree cut) of the stand as a seed source or protection cover remaining standing for any period of time.
- 8 "(O) The term 'timber purposes' shall include 9 the use, sale, lease, or distribution of trees, or the 10 felling of trees or portions of trees except to create 11 land space for a structure or other use.
- "(4)(A)(i) The purpose of this paragraph is to foster
 the widest possible enforcement of subsection (c)(8) and
 this subsection.
- 15 "(ii) Congress finds that all people of the United 16 States are injured by actions on lands to which subsection 17 (c)(8) and this subsection apply.
- "(B) The provisions of subsection (c)(8) and this sub-19 section shall be enforced by the Secretary of the Interior 20 and the Attorney General of the United States against any 21 person who violates either of them.
- "(C)(i) Any citizen harmed by a violation of this Act may enforce any provision of subsection (c)(8) and this subsection by bringing an action for declaratory judgment, temporary restraining order, injunction, civil penalty, and

- 1 other remedies against any alleged violator including the
- 2 United States, in any district court of the United States.
- 3 "(ii) The court, after determining a violation of either
- 4 of such subsections, shall impose a penalty of not less than
- 5 \$5,000 and not more than \$50,000 per violation, shall
- 6 issue one or more injunctions and other equitable relief
- 7 and shall award to the plaintiffs reasonable costs of litiga-
- 8 tion including attorney's fees, witness fees and other nec-
- 9 essary expenses.
- 10 "(iii) The standard of proof in all actions brought
- 11 under this subparagraph shall be the preponderance of the
- 12 evidence and the trial shall be de novo.
- 13 "(D) The penalty authorized by subparagraph (C)(ii)
- 14 shall be paid by the violator or violators designated by the
- 15 court. If that violator is the United States of America or
- 16 a Federal agency or officer, the penalty shall be paid to
- 17 the Judgment Fund, as provided by Congress under sec-
- 18 tion 1304 of title 31, United States Code.
- 19 "(E) The penalty shall be paid from the Judgment
- 20 Fund within 40 days after judgment to the person or per-
- 21 sons designated to receive it, to be applied in protecting
- 22 or restoring native biodiversity in or adjoining Federal
- 23 land. Any award of costs of litigation and any award of
- 24 attorney fees shall be paid within 40 days after judgment.

- 1 "(F) The United States, including its agents and em-
- 2 ployees waives its sovereign immunity in all respects in
- 3 all actions under subsection (c)(8) and this subsection. No
- 4 notice is required to enforce this subsection.".
- 5 (c) Repeal.—Subsection (b) of section 701 of the
- 6 Federal Land Policy and Management Act of 1976 (43
- 7 U.S.C. 1701 note) is hereby repealed.
- 8 SEC. 103. AMENDMENT OF NATIONAL WILDLIFE REFUGE
- 9 SYSTEM ADMINISTRATION ACT OF 1966 RE-
- 10 LATING TO THE NATIONAL WILDLIFE REF-
- 11 UGE SYSTEM.
- 12 Section 4 of the National Wildlife Refuge System Ad-
- 13 ministration Act of 1966 (16 U.S.C. 668dd) is amended
- 14 by adding at the end the following:
- 15 "(j) Conservation of Native Biodiversity.—Re-
- 16 gardless of any other provision in this Act, in each stand
- 17 and each watershed throughout each forested area within
- 18 the System, the Secretary shall provide for the conserva-
- 19 tion or restoration of native biodiversity, except during the
- 20 extraction stage of authorized mineral development or dur-
- 21 ing authorized construction projects, in which events the
- 22 Secretary shall conserve native biodiversity to the extent
- 23 possible.
- 24 "(k) Restriction on Use of Certain Logging
- 25 Practices.—(1) In each stand and watershed throughout

- each forested area, the Secretary shall prohibit any even-
- 2 age logging and any even-age management after the date
- 3 of the enactment of this subsection.
- "(2) On each site already under even-age manage-4
- ment, the Secretary shall (A) prescribe a shift to selection
- management within one year, or (B) cease managing for 6
- 7 timber purposes and actively restore the native biodiver-
- 8 sity, or permit each site to regain its native biodiversity.
- 9 "(3) For the purposes of this subsection:
- 10 "(A) The term 'native biodiversity' means the full range of variety and variability within and 12 among living organisms and the ecological complexes 13 in which they would have occurred in the absence of 14 significant human impact, and encompasses diversity 15 within a species (genetic diversity, species diversity, or age diversity), within a community of species 16 17 (within-community diversity), between communities 18 of species (between-communities), within a total area 19 such as a watershed (total area), along a plane from 20 ground to sky (vertical), and along the plane of the earth-surface (horizontal). Vertical and horizontal 22 diversity apply to all the other aspects of diversity.
 - "(B) The terms 'conserve' and 'conservation' refer to protective measures for maintaining existing native biodiversity and active and passive measures

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- for restoring diversity through management efforts,
 in order to protect, restore, and enhance as much of
 the variety of species and communities as possible in
 abundances and distributions that provide for their
 continued existence and normal functioning, including the viability of populations throughout their natural geographic distributions.
 - "(C) The term 'within-community diversity' means the distinctive assemblages of species and ecological processes that occur in different physical settings of the biosphere and distinct parts of the world.
 - "(D) The term 'genetic diversity' means the differences in genetic composition within and among populations of a given species.
 - "(E) The term 'species diversity' means the richness and variety of native species in a particular location of the world.
 - "(F) The term 'age diversity' means the naturally occurring range and distribution of age classes within a given species.
 - "(G) The term 'group selection' means a form of selection management that emphasizes the periodic removal of trees, including mature, undesirable, and cull trees in small groups, where they occur that

way, with a result of (i) creating openings not to exceed in width in any direction the height of the tallest tree standing within 10 feet outside the edge of the group cut, and (ii) maintaining different age groups in a given stand. In no event will more than 10 percent of the basal area of a stand be felled within 15 years. The foregoing limitation shall not be deemed to establish a 150-year projected felling age as the standard at which individual trees in a stand are to be cut, nor shall native biodiversity be limited to that which occurs within the context of a 150-year projected felling age.

- "(H) The term 'stand' means a biological community with enough identity by location, topography, or dominant species to be managed as a unit, not to exceed 100 acres.
- "(I) The term 'clearcutting' means the logging of more than one-half of the commercial trees in a patch larger than a group defined in subparagraph (F) or in a stand of any size in a short period of time.
- "(J) The term 'even-age management' means the growing of commercial timber so that all trees in a patch or stand are generally within 10 years of the same age. Except for designated leave trees, or

- clumps of trees, the patch or stand is logged, completely in any acre within a period of 30 years, by clearcutting, salvage logging, seed-tree cutting or shelterwood cutting, or any system other than selection management.
 - "(K) The term 'salvage logging' means the felling or further damaging, within a 30-year period, of a greater basal area than 20 square feet per acre of dead, damaged, or other trees, or any combination of such trees.
 - "(L) The term 'seed-tree cut' means an evenage logging operation that leaves a small minority of seed trees in a stand for any period of time.
 - "(M) The term 'selection management' means the application of logging and other actions needed to maintain continuous high forest cover where such cover naturally occurs, recurring natural regeneration of all native species on the site, and the orderly growth and development of trees through a range of diameter or age classes to provide a sustained yield of forest products. Cutting methods that develop and maintain selection stands are individual-tree and group selection.
 - "(N) The term 'shelterwood cut' means an even-aged logging operation that leaves a minority

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- 1 (larger than in a seed-tree cut) of the stand as a
- 2 seed source or protection cover remaining standing
- 3 for any period of time.
- 4 "(N) The term 'timber purposes' shall include
- 5 the use, sale, lease, or distribution of trees, or the
- 6 felling of trees or portions of trees except to create
- 7 land space for a structure or other use.
- 8 "(4)(A)(i) The purpose of this paragraph is to foster
- 9 the widest possible enforcement of subsection (j) and this
- 10 subsection.
- 11 "(ii) Congress finds that all people of the United
- 12 States are injured by actions on lands to which subsection
- 13 (j) and this subsection apply.
- 14 "(B) The provisions of subsection (j) and this sub-
- 15 section shall be enforced by the Secretary of the Interior
- 16 and the Attorney General of the United States against any
- 17 person who violates either of them.
- 18 "(C)(i) Any citizen harmed by a violation of this Act
- 19 may enforce any provision of this subsection by bringing
- 20 an action for declaratory judgment, temporary restraining
- 21 order, injunction, civil penalty, and other remedies against
- 22 any alleged violator including the United States, in any
- 23 district court of the United States.
- 24 "(ii) The court, after determining a violation of either
- 25 of such subsections, shall impose a penalty of not less than

- 1 \$5,000 and not more than \$50,000 per violation, shall
- 2 issue one or more injunctions and other equitable relief
- 3 and shall award to the plaintiffs reasonable costs of litiga-
- 4 tion including attorney's fees, witness fees and other nec-
- 5 essary expenses.
- 6 "(iii) The standard of proof in all actions brought
- 7 under this subparagraph shall be the preponderance of the
- 8 evidence and the trial shall be de novo.
- 9 "(D) The penalty authorized by subparagraph (C)(ii)
- 10 shall be paid by the violator or violators designed by the
- 11 court. If that violator is the United States of America or
- 12 a Federal agency or officer, the penalty shall be paid to
- 13 the Judgment Fund, as provided by Congress under sec-
- 14 tion 1304 of title 31, United States Code.
- 15 "(E) The penalty should be paid from the Judgment
- 16 Fund within 40 days after judgment to the person or per-
- 17 sons designated to receive it, to be applied in protecting
- 18 or restoring native biodiversity in or adjoining Federal
- 19 land. Any award of costs of litigation and any award of
- 20 attorney fees shall be paid within 40 days after judgment.
- 21 "(F) The United States, including its agents and em-
- 22 ployees waives its sovereign immunity in all respects in
- 23 all actions under subsection (j) and this subsection. No
- 24 notice is required to enforce this subsection.".

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1	SEC. 104. AMENDMENT OF NATIONAL INDIAN FOREST RE
2	SOURCES MANAGEMENT ACT RELATING TO
3	INDIAN LANDS.
4	Section 305 of the National Indian Forest Resources
5	Management Act (25 U.S.C. 4535) is amended by adding
6	at the end the following new subsections:
7	"(c) Conservation of Native Biodiversity.—
8	Regardless of any other provision in this Act, in each
9	stand and each watershed throughout each stand that is
10	managed or operated for timber purposes in each forested
11	area on Indian lands except during the extraction stage
12	of authorized mineral development or during authorized
13	construction projects in which events the Secretary shall
14	conserve native biodiversity to the extent possible.
15	"(d) Restriction on Use of Certain Logging
16	PRACTICES.—(1) In each stand and watershed throughout
17	each forested area, the Secretary shall prohibit any even
18	age logging and any even-age management after the date
19	of the enactment of this subsection.
20	"(2) On each site already under even-age manage
21	ment, the Secretary shall (A) prescribe a shift to selection
22	management within one year, or (B) cease managing for
23	timber purposes and actively restore the native biodiver

24 sity, or permit each site to regain its native biodiversity.

"(A) The term 'native biodiversity' means the full range of variety and variability within and among living organisms and the ecological complexes in which they would have occurred in the absence of significant human impact, and encompasses diversity within a species (genetic diversity, species diversity, or age diversity), within a community of species (within-community diversity), between communities of species (between-communities), within a total area such as a watershed (total area), along a plane from ground to sky (vertical), and along the plane of the earth-surface (horizontal). Vertical and horizontal diversity apply to all the other aspects of diversity.

"(B) The terms 'conserve' and 'conservation' refer to protective measures for maintaining existing native biodiversity and active and passive measures for restoring diversity through management efforts, in order to protect, restore, and enhance as much of the variety of species and communities as possible in abundances and distributions that provide for their continued existence and normal functioning, including the viability of populations throughout their natural geographic distributions.

"(C) The term 'within-community diversity' means the distinctive assemblages of species and ec-

- ological processes that occur in different physical settings of the biosphere and distinct parts of the world.
 - "(D) The term 'genetic diversity' means the differences in genetic composition within and among populations of a given species.
 - "(E) The term 'species diversity' means the richness and variety of native species in a particular location of the world.
 - "(F) The term 'age diversity' means the naturally occurring range and distribution of age classes within a given species.
 - "(G) The term 'group selection' means a form of selection management that emphasizes the periodic removal of trees, including mature, undesirable, and cull trees in small groups, where they occur that way, with a result of (i) creating openings not to exceed in width in any direction the height of the tallest tree standing within 10 feet outside the edge of the group cut, and (ii) maintaining different age groups in a given stand. In no event will more than 10 percent of the basal area of a stand be felled within 15 years. The foregoing limitation shall not be deemed to establish a 150-year projected felling age as the standard at which individual trees in a

- stand are to be cut, nor shall native biodiversity be limited to that which occurs within the context of a 150-year projected felling age.
 - "(H) The term 'stand' means a biological community with enough identity by location, topography, or dominant species to be managed as a unit, not to exceed 100 acres.
 - "(I) The term 'clearcutting' means the logging of more than one-half of the commercial trees in a patch larger than a group defined in subparagraph (F) or in a stand of any size in a short period of time.
 - "(J) The term 'even-age management' means the growing of commercial timber so that all trees in a patch or stand are generally within 10 years of the same age. Except for designated leave trees, or clumps of trees, the patch or stand is logged, completely in any acre within a period of 30 years, by clearcutting, salvage logging, seed-tree cutting or shelterwood cutting, or any system other than selection management.
 - "(K) The term 'salvage logging' means the felling or further damaging, within any 30-year period, of a greater basal area than 20 square feet per acre

- of dead, damaged, or other trees, or any combination of such trees.
 - "(L) The term 'seed-tree cut' means an evenage logging operation that leaves a small minority of seed trees in a stand for any period of time.
 - "(M) The term 'selection management' means the application of logging and other actions needed to maintain continuous high forest cover where such cover naturally occurs, recurring natural regeneration of all native species on the site, and the orderly growth and development of trees through a range of diameter or age classes to provide a sustained yield of forest products. Cutting methods that develop and maintain selection stands are individual-tree and group selection.
 - "(N) The term 'shelterwood cut' means an even-aged logging operation that leaves a minority (larger than in a seed-tree cut) of the stand as a seed source or protection cover remaining standing for any period of time.
 - "(O) The term 'timber purposes' shall include the use, sale, lease, or distribution of trees, or the felling of trees or portions of trees except to create land space for a structure or other use.

- 1 "(4)(A)(i) The purpose of this paragraph is to foster
- 2 the widest possible enforcement of subsection (c) and this
- 3 subsection.
- 4 "(ii) Congress finds that all people of the United
- 5 States are injured by actions on lands to which subsection
- 6 (c) and this subsection apply.
- 7 "(B) The provisions of subsection (c) and this sub-
- 8 section shall be enforced by the Secretary of the Interior
- 9 and the Attorney General of the United States against any
- 10 person who violates either of them.
- 11 "(C)(i) Any citizen harmed by a violation of this Act
- 12 may enforce any provision of subsection (c) and this sub-
- 13 section by bringing an action for declaratory judgment,
- 14 temporary restraining order, injunction, civil penalty, and
- 15 other remedies against any alleged violator including the
- 16 United States, in any district court of the United States.
- 17 "(ii) The court, after determining a violation of either
- 18 of such subsections shall impose a penalty of not less than
- 19 \$5,000 and not more than \$50,000 per violation, shall
- 20 issue one or more injunctions and other equitable relief
- 21 and shall award to the plaintiffs reasonable costs of litiga-
- 22 tion including attorney's fees, witness fees and other nec-
- 23 essary expenses.

- 1 "(iii) The standard of proof in all actions brought
- 2 under this subparagraph shall be the preponderance of the
- 3 evidence and the trial shall be de novo.
- 4 "(D) The penalty authorized by subparagraph (C)(ii)
- 5 shall be paid by the violator or violators designated by the
- 6 court. If that violator is the United States of America or
- 7 a Federal agency or officer, the penalty shall be paid to
- 8 the Judgment Fund, as provided by Congress under sec-
- 9 tion 1304 of title 31, United States Code.
- 10 "(E) The penalty should be paid from the Judgment
- 11 Fund within 40 days after judgment to the person or per-
- 12 sons designated to receive it, to be applied in protecting
- 13 or restoring native biodiversity in or adjoining Federal
- 14 land. Any award of costs of litigation and any award of
- 15 attorney fees shall be paid within 40 days after judgment.
- 16 "(F) The United States, including its agents and em-
- 17 ployees waives its sovereign immunity in all respects in
- 18 all actions under subsection (c) and this subsection. No
- 19 notice is required to enforce this subsection.".
- 20 SEC. 105. AMENDMENT OF TITLE 10, UNITED STATES CODE,
- 21 RELATING TO FOREST MANAGEMENT ON
- 22 MILITARY LANDS.
- 23 (a) IN GENERAL.—Chapter 159 of title 10, United
- 24 States Code, is amended by adding at the end the follow-
- 25 ing new section:

1 "§ 2694. Conservation of native biodiversity

- 2 "(a) Conservation of Native Biodiversity.—
- 3 Regardless of any other provision in this Act, in each
- 4 stand and each watershed throughout each forested area
- 5 on a military installation or projects administered by the
- 6 Army Corps of Engineers, the Secretary concerned shall
- 7 provide for the conservation or restoration of native bio-
- 8 diversity, except during authorized construction projects
- 9 in which events the Secretary shall conserve native bio-
- 10 diversity to the extent possible.
- 11 "(b) Restriction on Use of Certain Logging
- 12 Practices.—(1) In each stand and watershed throughout
- 13 each forested area, the Secretary shall prohibit any even-
- 14 age logging and any even-age management after the date
- 15 of the enactment of this subsection.
- 16 "(2) On each site already under even-age manage-
- 17 ment, the Secretary shall (A) prescribe a shift to selection
- 18 management within one year, or (B) cease managing for
- 19 timber purposes and actively restore the native biodiver-
- 20 sity, or permit each site to regain its native biodiversity.
- 21 "(3) In this section:
- 22 "(A) The term 'native biodiversity' means the
- full range of variety and variability within and
- among living organisms and the ecological complexes
- in which they would have occurred in the absence of
- significant human impact, and encompasses diversity

within a species (genetic diversity, species diversity, or age diversity), within a community of species (within-community diversity), between communities of species (between-communities), within a total area such as a watershed (total area), along a plane from ground to sky (vertical), and along the plane of the earth-surface (horizontal). Vertical and horizontal diversity apply to all the other aspects of diversity.

"(B) The terms 'conserve' and 'conservation' refer to protective measures for maintaining existing native biodiversity and active and passive measures for restoring diversity through management efforts, in order to protect, restore, and enhance as much of the variety of species and communities as possible in abundances and distributions that provide for their continued existence and normal functioning, including the viability of populations throughout their natural geographic distributions.

"(C) The term 'within-community diversity' means the distinctive assemblages of species and ecological processes that occur in different physical settings of the biosphere and distinct parts of the world.

- 1 "(D) The term 'genetic diversity' means the dif-2 ferences in genetic composition within and among 3 populations of a given species.
 - "(E) The term 'species diversity' means the richness and variety of native species in a particular location of the world.
 - "(F) The term 'group selection' means a form of selection management that emphasizes the periodic removal of trees, including mature, undesirable, and cull trees in small groups, where they occur that way, with a result of (i) creating openings not to exceed in width in any direction the height of the tallest tree standing within 10 feet outside the edge of the group cut, and (ii) maintaining different age groups in a given stand. In no event will more than 10 percent of the basal area of a stand be felled within 15 years. The foregoing limitation shall not be deemed to establish a 150-year projected felling age as the standard at which individual trees in a stand are to be cut, nor shall native biodiversity be limited to that which occurs within the context of a 150-year projected felling age.
 - "(G) The term 'stand' means a biological community with enough identity by location, topography,

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- or dominant species to be managed as a unit, not to exceed 100 acres.
- "(H) The term 'clearcutting' means the logging of more than one-half of the commercial trees in a patch larger than a group defined in subparagraph (F) or in a stand of any size in a short period of time.
- "(I) The term 'even-age management' means 8 9 the growing of commercial timber so that all trees 10 in a patch or stand are generally within 10 years of 11 the same age. Except for designated leave trees, or 12 clumps of trees, the patch or stand is logged com-13 pletely in any acre within a period of 30 years, by 14 clearcutting, salvage logging, seed-tree cutting or 15 shelterwood cutting, or any system other than selec-16 tion management.
 - "(J) The term 'salvage logging' means the felling or further damaging, within any 30-year period, of a greater basal area than 20 square feet per acre of dead, damaged, or other trees, or any combination of such trees.
 - "(K) The term 'seed-tree cut' means an evenage logging operation that leaves a small minority of seed trees in a stand for any period of time.

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"(L) The term 'selection management' means 1 2 the application of logging and other actions needed to maintain continuous high forest cover where such 3 cover naturally occurs, recurring natural regenera-5 tion of all native species on the site, and the orderly 6 growth and development of trees through a range of 7 diameter or age classes to provide a sustained yield 8 of forest products. Cutting methods that develop and 9 maintain selection stands are individual-tree and 10 group selection.

- "(M) The term 'shelterwood cut' means an even-aged logging operation that leaves a minority (larger than in a seed-tree cut) of the stand as a seed source or protection cover remaining standing for any period of time.
- "(O) The term 'timber purposes' shall include the use, sale, lease, or distribution of trees, or the felling of trees or portions of trees except to create land space for a structure or other use.
- 20 "(4)(A)(i) The purpose of this paragraph is to foster 21 the widest possible enforcement of this section.
- "(ii) Congress finds that all people of the United 23 States are injured by actions on lands to which this section 24 applies.

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- 1 "(B) The provisions of this section shall be enforced
- 2 by the Secretary of Defense and the Attorney General of
- 3 the United States against any person who violates this sec-
- 4 tion.
- 5 "(C)(i) Any citizen harmed by a violation of this Act
- 6 may enforce any provision of this section by bringing an
- 7 action for declaratory judgment, temporary restraining
- 8 order, injunction, civil penalty, and other remedies against
- 9 any alleged violator including the United States, in any
- 10 district court of the United States.
- 11 "(ii) The court, after determining a violation of this
- 12 section, shall impose a penalty of not less than \$5,000 and
- 13 not more than \$50,000 per violation, shall issue one or
- 14 more injunctions and other equitable relief and shall
- 15 award to the plaintiffs reasonable costs of litigation in-
- 16 cluding attorney's fees, witness fees and other necessary
- 17 expenses.
- 18 "(iii) The standard of proof in all actions brought
- 19 under this subparagraph shall be the preponderance of the
- 20 evidence and the trial shall be de novo.
- 21 "(D) The penalty authorized by subparagraph (C)(ii)
- 22 shall be paid by the violator or violators designated by the
- 23 court. If that violator is the United States of America or
- 24 a Federal agency or officer, the penalty shall be paid to

- 1 the Judgment Fund, as provided by Congress under sec-
- 2 tion 1304 of title 31, United States Code.
- 3 "(E) The penalty should be paid from the Judgment
- 4 Fund within 40 days after judgment to the person or per-
- 5 sons designated to receive it, to be applied in protecting
- 6 or restoring native biodiversity in or adjoining Federal
- 7 land. Any award of costs of litigation and any award of
- 8 attorney fees shall be paid within 40 days after judgment.
- 9 "(F) The United States, including its agents and em-
- 10 ployees waives its sovereign immunity in all respects in
- 11 all actions under this section. No notice is required to en-
- 12 force this section.".
- 13 (b) Conforming Amendment.—The table of sec-
- 14 tions for chapter 159 of title 10, United States Code, is
- 15 amended by adding at the end the following new item:

"2694. Conservation of native biodiversity.".

16 TITLE II—PROTECTION FOR

- 17 NORTHWEST ANCIENT FOR-
- 18 ESTS, ROADLESS AREAS, AND
- 19 **SPECIAL AREAS**
- 20 SEC. 201. DEFINITIONS AND FINDINGS.
- 21 (a) Definitions.—For purposes of this title:
- 22 (1) Extractive logging.—The term "extrac-
- 23 tive logging" means the cutting or removal of any
- trees from Federal forest lands for any purpose.

1	(2) Northwest ancient forests.—The term
2	"Northwest Ancient Forests" refers to—
3	(A) lands identified as Late-Successional
4	Reserves, Riparian Reserves, and Key Water-
5	sheds under the heading "Alternative 1" of the
6	report "Final Supplemental Environmental Im-
7	pact Statement on Management of Habitat for
8	Late-Successional and Old-Growth Forest Re-
9	lated Species Within the Range of the Northern
10	Spotted Owl, Vol. I.", dated February 1994
11	and
12	(B) lands identified by the term "Medium
13	and Large Conifer Multi-Storied, Canopied For-
14	ests" as defined in "Final Supplemental Envi-
15	ronmental Impact Statement on Management of
16	Habitat for Late-Successional and Old-Growth
17	Forest Related Species Within the Range of the
18	Northern Spotted Owl, Vol. I.", dated February
19	1994.
20	(3) Improved roads.—The term "improved
21	roads" means any roads maintained for travel by
22	standard passenger type vehicles.
23	(4) ROADLESS AREAS.—The term "roadless
24	areas" means those contiguous parcels of Federa

1	land that are devoid of improved roads, except as
2	permitted by subparagraph (B), and—
3	(A) are greater than or equal to 5,000
4	acres west of the 100th meridian;
5	(B) are greater than or equal to 1,500
6	acres east of the 100th meridian, but possibly
7	containing up to ½ mile of improved roads per
8	1,000 acres; or
9	(C) are less than 5,000 acres, but are con-
10	tiguous to existing Wilderness, Primitive Areas,
11	Administration-endorsed Wilderness, or roadless
12	areas in other Federal ownership, regardless of
13	their size.
14	(5) Special Areas.—The term "Special
15	Areas" means certain areas of Federal land des-
16	ignated in section 202 that are to be managed ac-
17	cording to the instructions of section 203(c).
18	(6) Secretary concerned.—The term "Sec-
19	retary concerned" means the head of the Federal
20	agency having jurisdiction over Federal lands in-
21	cluded within a Northwest Ancient Forest, roadless
22	area, or Special Area.
23	(b) FINDINGS.—Congress finds the following:

- (1) Unfragmented forests on Federal lands are unique and valuable assets to the general public which are damaged by extractive logging.
 - (2) Less than 10 percent of the original unlogged forests of the United States remain. The vast majority of the remnants of America's original forests are located on Federal lands.
 - (3) Large, unfragmented forest watersheds provide high-quality water supplies for drinking, agriculture, industry, and fisheries across the United States.
 - (4) The most recent scientific studies indicate that several thousand species of plants and animals are dependent on large, unfragmented forest areas.
 - (5) Many neotropical migratory songbird species are currently experiencing documented broadscale population declines and require large, unfragmented forests to ensure their survival.
 - (6) Destruction of large-scale natural forests has resulted in a tremendous loss of jobs in the fishing, hunting, tourism, recreation, and guiding industries, and has adversely affected sustainable nontimber forest products industries such as the collection of mushrooms and herbs.

- 1 (7) Extractive logging programs on Federal 2 lands are carried out at enormous financial costs to 3 the United States Treasury and American taxpayers.
 - (8) The Northwest Ancient Forests continue to be threatened by logging and deforestation and are rapidly disappearing.
 - (9) Northwest Ancient Forests help regulate atmospheric balance, maintain biodiversity, and provide valuable scientific opportunity for monitoring the health of the planet.
 - (10) Prohibiting extractive logging in the Northwest Ancient Forests would create the best conditions for ensuring stable, well distributed, and viable populations of the northern spotted owl, marbled murrelet, American marten, and other vertebrates, invertebrates, vascular plants, and nonvascular plants associated with those forests.
 - (11) Prohibiting extractive logging in the Northwest Ancient Forests would create the best conditions for ensuring stable, well distributed, and viable populations of anadromous salmonids, resident salmonids, and bull trout.
 - (12) Roadless areas are de facto wilderness that provide wildlife habitat and recreation.

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- 1 (13) Roadless areas contain many of the largest
 2 unfragmented forests on Federal lands. Large
 3 unfragmented forests are among the last refuges for
 4 native animal and plant biodiversity, and are vital to
 5 maintaining viable populations of threatened, endan6 gered, sensitive, and rare species.
 - (14) Roads cause soil erosion, disrupt wildlife migration, and allow nonnative species of plants and animals to invade native forests.
 - (15) The mortality and reproduction patterns of forest dwelling animal populations are adversely affected by traffic-related fatalities that accompany roads.
 - (16) The exceptional recreational, biological, scientific, or economic assets of certain special forested areas on Federal lands are valuable to the American public and are damaged by extractive logging in these areas.
 - (17) In order to gauge the effectiveness and appropriateness of current and future resource management activities, and to continue to broaden and develop our understanding of silvicultural practices, many special forested areas need to remain in a natural, unmanaged state to serve as scientifically established baseline control forests.

1	(18) Certain special forested areas provide habi-
2	tat for the survival and recovery of endangered and
3	threatened plant and wildlife species such as grizzly
4	bears, spotted owls, Pacific salmon, and Pacific yew
5	that are harmed by extractive logging.
6	(19) Many special forested areas on Federal
7	lands are considered sacred sites by native peoples.
8	(20) As a legacy for the enjoyment, knowledge,
9	and well-being of future generations, provisions must
10	be made for the protection and perpetuation of
11	America's Northwest Ancient Forests, roadless
12	areas, and Special Areas.
13	SEC. 202. DESIGNATION OF SPECIAL AREAS.
14	(a) Description of Special Areas.—
15	(1) In general.—Special areas are parcels of
16	Federal forest land that possess outstanding biologi-
17	cal, scenic, recreational, or cultural values, exem-
18	plary on a regional national or international level,
19	yet may not meet the definitions of Northwest An-
20	cient Forests or roadless areas.
21	(2) BIOLOGICAL VALUES.—Biological values in-
22	clude—
23	(A) the presence of threatened or endan-
24	gered species of plants or animals;
25	(B) rare or endangered ecosystems;

1	(C) key habitats necessary for the recovery
2	of endangered or threatened species;
3	(D) recovery or restoration areas of rare or
4	underrepresented forest ecosystems;
5	(E) migration corridors;
6	(F) areas of outstanding biodiversity;
7	(G) old growth forests;
8	(H) commercial fisheries; and
9	(I) sources of clean water such as key wa-
10	tersheds.
11	(3) Scenic values.—Scenic values include—
12	(A) unusual geological formations;
13	(B) designated wild and scenic rivers;
14	(C) unique biota; and
15	(D) vistas.
16	(4) Recreational values.—Recreational val-
17	ues include—
18	(A) designated National Recreational
19	Trails or Recreational Areas;
20	(B) popular areas for recreation and sports
21	including—
22	(i) hunting;
23	(ii) fishing;
24	(iii) camping;
25	(iv) hiking;

1	(v) aquatic recreation; and
2	(vi) winter recreation;
3	(C) Federal lands in regions that are un-
4	derserved in terms of recreation;
5	(D) lands adjacent to designated Wilder-
6	ness Area; and
7	(E) solitude.
8	(5) Cultural values.—Cultural values in-
9	clude—
10	(A) sites with Native American religious
11	significance; and
12	(B) historic or prehistoric archaeological
13	sites eligible for the national historic register.
14	(b) Size Variation.—Special areas may vary in size
15	to encompass the outstanding biological, scenic, rec-
16	reational, or cultural value or values to be protected.
17	(c) Designation of Special Areas.—For purposes
18	of this title, there are hereby designated the following Spe-
19	cial Areas, which shall be subject to the management re-
20	strictions specified in section 203(c):
21	(1) Alabama: sipsey wilderness.—Certain
22	lands in the Bankhead National Forest in Alabama,
23	which comprise approximately 20,000 acres, located
24	directly west of Highway 33 and directly north of
25	County Road 60, including all of the Sipsey River

Watershed north of Cranal Road, known as the "Sipsey Wilderness".

(2) Alaska.—

- (A) Turnagain Arm.—Certain lands in the Chugach National Forest, Kenai Peninsula, Alaska, which comprise approximately 100,000 acres, known as "Turnagain Arm", extending from sea level to ridgetop surrounding the inlet of Turnagain Arm.
- (B) Honker divide.—Certain lands in the Tongass National Forest in Alaska, which comprise approximately 75,000 acres, located on north central Prince of Wales Island, comprising the Thorne River and Hatchery Creek watersheds, stretching approximately 40 miles northwest from the vicinity of the town of Thorne Bay to the vicinity of the town of Coffman Cove, generally known as the "Honker Divide".
- (3) ARIZONA: NORTH RIM OF THE GRAND CAN-YON.—Certain lands in the Kaibab National Forest, Arizona, included in the Grand Canyon Game Preserve, which comprise approximately 500,000 acres, abutting the northern side of the Grand Canyon in

the area generally known as the "North Rim of theGrand Canyon".

(4) Arkansas.—

- (A) Cow Creek Drainage, Arkansas.—Certain lands in the Ouachita National Forest, Mena Ranger District, Polk County, Arkansas, comprising approximately 7,000 acres, bounded approximately by the following landmarks: on the north by County Road 95; on the south by County Road 157; on the east by County Road 48 and on the west by the Arkansas-Oklahoma border, known as "Cow Creek Drainage, Arkansas".
- (B) Leader and Brush Mountains.— Certain lands in the Ouachita National Forest of Montgomery and Polk Counties, Arkansas, known as "Leader and Brush Mountains", which comprise approximately 120,000 acres located in the vicinity of the Blaylock Creek Watershed between Long Creek and the South Fork of the Saline River.
- (C) Polk Creek Area.—Certain lands in the Ouachita National Forest, Mena Ranger District, Arkansas, comprising approximately 20,000 acres bounded by Arkansas Highway 4

- 1 and Forest Roads 73 and 43 known as the 2 "Polk Creek Area".
 - (D) Lower Buffalo River Water-Shed.—Certain lands in the Ozark National Forest, Sylamore Ranger District, totaling approximately 6,000 acres, known as "The Lower Buffalo River Watershed". The area is comprised of those Forest Service lands, not already designated as Wilderness, located in the watershed of Big Creek, southwest of the Leatherwood Wilderness Area in Searcy and Marion Counties, Arkansas.
 - UPPER BUFFALO RIVER WATER-SHED.—Certain lands in the Ozark National Forest, Buffalo Ranger District, totaling approximately 220,000 acres known the "Upper Buffalo River Watershed". This area is located approximately 35 miles from the town of Harrison, in Madison, Newton and Searcy Counties, Arkansas. The Upper Buffalo River Watershed is comprised of those Forest Service lands, not already designated as Wilderness Areas, upstream of the confluence of the Buffalo River and Richland Creek and located in the following watersheds: Buffalo River, the

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- various streams comprising the Headwaters of the Buffalo River, Richland Creek, Little Buffalo Headwaters, Edgmon Creek, Big Creek and Cane Creek.
 - Certain lands in the Sequoia and Sierra National Forests in California comprised of 3 discontinuous parcels, totaling approximately 442,425 acres known as the "Giant Sequoia Preserve" located in Fresno, Tulare, and Kern Counties. All 3 parcels are located in the Southern Sierra Nevada mountain range; the Kings River Unit (145,600 acres) and nearby proposed Redwood Mountain Unit (11,730 acres) are located approximately 25 miles east of the city of Fresno. The South Unit (285,095 acres) is approximately 15 miles east of the city of Porterville.
 - (6) Colorado: Cochetopa Hills.—Certain lands in the Gunnison Basin area administered by the Gunnison, Grand Mesa, Uncompanier, and Rio Grand National Forests, comprising approximately 500,000 acres, known as the "Cochetopa Hills". This area spans the continental divide south and east of Gunnison in Saguache County, Colorado and includes the Elk and West Elk Mountains, Grand

Mesa, the Uncompangre Plateau, the northern San
 Juans, the La Garitas and the Cochetopa Hills.

(7) Georgia.—

- (A) Armuchee Cluster.—Certain lands in the Chattahoochee National Forest, Armuchee Ranger District, totaling approximately 19,700 acres, known as the "Armuchee Cluster". The cluster is comprised of three parcels known as Rocky Face, Johns Mountain and Hidden Creek. The cluster is located approximately 10 miles southwest of Dalton and 14 miles north of Rome, Whitfield, Walker, Chattooga, Floyd, and Gordon Counties, Georgia.
- (B) Blue Ridge Corridor Cluster, Georgia Areas.—Certain lands in the Chattahoochee National Forest, Chestatee Ranger District, totaling approximately 15,000 acres, known as the "Blue Ridge Corridor Cluster, Georgia Areas". The cluster is comprised of the following 5 parcels: Horse Gap, Hogback Mountain, Blackwell Creek, Little Cedar Mountain, and Black Mountain. The cluster is located approximately 15 to 20 miles north of the town of

- Dahlonega, Union and Lumpkin Counties,
 Georgia.
 - (C) Chattooga watershed cluster, georgia areas.—Certain lands in the Chattahoochee National Forest, Tallulah Ranger District, comprising 63,500 acres known as the "Chattooga Watershed Cluster, Georgia Areas". This cluster is comprised of 7 areas, located in Rabun County, Georgia, known as the following: Rabun Bald, Three Forks, Ellicott Rock Extension, Rock Gorge, Big Shoals, Thrift's Ferry, and Five Falls. The towns of Clayton, Georgia, and Dillard, South Carolina are situated nearby.
 - (D) Cohutta Cluster.—Certain lands in the Chattahoochee National Forest, Cohutta Ranger District, totaling approximately 28,000 acres, known as the "Cohutta Cluster". The cluster is comprised of four parcels known as Cohutta Extensions, Grassy Mountain, Emery Creek, and Mountaintown. The cluster is located near the towns of Chatsworth and Ellijay, Murray, Fannin, and Gilmer Counties, Georgia.
 - (E) DUNCAN RIDGE CLUSTER.—Certain lands in the Chattahoochee National Forest,

Brasstown and Toccoa Ranger Districts, comprising approximately 17,000 acres known as the "Duncan Ridge Cluster". The cluster is comprised of the following four parcels: Licklog Mountain, Duncan Ridge, Board Camp, and Cooper Creek Scenic Area Extension. The cluster is located approximately 10 to 15 miles south of the town of Blairsville in Union and Fannin Counties, Georgia.

- (F) ED JENKINS NATIONAL RECREATION AREA CLUSTER.—Certain lands in the Chattahoochee National Forest, Toccoa and Chestatee Ranger Districts, totaling approximately 19,300 acres, known as the "Ed Jenkins National Recreation Area Cluster". The cluster is comprised of the Springer Mountain, Mill Creek, and Toonowee parcels. The cluster is located 30 miles north of the town of Dahlonega, Fannin, Dawson, and Lumpkin Counties, Georgia.
- (G) Gainesville Ridges cluster.—Certain lands in the Chattahoochee National Forest, Chattooga Ranger District, totaling approximately 14,200 acres, known as the "Gainesville Ridges Cluster". The cluster is

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comprised of the following three parcels: Panther Creek, Tugaloo Uplands, and Middle Fork Broad River. The cluster is located approximately 10 miles from the town of Toccoa, Habersham and Stephens Counties, Georgia.

(H) NORTHERN BLUE RIDGE CLUSTER, GEORGIA AREAS.—Certain lands in the Chattahoochee National Forest, Brasstown and Tallulah Ranger Districts, totaling approximately 46,000 acres, known as the "Northern Blue Ridge Cluster, Georgia Areas". The cluster is comprised of the following eight areas: Andrews Cove, Anna Ruby Falls Scenic Area Extension, High Shoals, Tray Mountain Extension, Kelly Ridge-Moccasin Creek, Buzzard Knob, Southern Nantahala Extension, and Patterson Gap. The cluster is located approximately 5 to 15 miles north of Helen, 5 to 15 miles southeast of Hiawassee, north of Clayton and west of Dillard, White, Towns and Rabun Counties, Georgia.

(I) RICH MOUNTAIN CLUSTER.—Certain lands in the Chattahoochee National Forest, Toccoa Ranger District, totaling approximately 9,500 acres known as the "Rich Mountain

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Cluster". The cluster is comprised of the parcels known as Rich Mountain Extension and Rocky Mountain. The cluster is located 10 to 15 miles northeast of the town of Ellijay, Gilmer and Fannin Counties, Georgia.

(J) WILDERNESS HEARTLANDS CLUSTER, GEORGIA AREAS.—Certain lands in the Chattahoochee National Forest, Chestatee, Brasstown and Chattooga Ranger Districts, comprising approximately 16,500 acres, known as the "Wilderness Heartlands Cluster, Georgia Areas". The cluster is comprised of four parcels known as the following: Blood Mountain Extensions, Raven Cliffs Extensions, Mark Trail Extensions, and Brasstown Extensions. The cluster is located near the towns of Dahlonega, Cleveland, Helen, and Blairsville, Lumpkin, Union, White, and Towns Counties, Georgia.

(8) Idaho.—

(A) COVE/MALLARD.—Certain lands in the Nez Perce National Forest in Idaho, which comprise approximately 94,000 acres, located approximately 30 miles southwest of the town of Elk City, west of the town of Dixie, in the area generally known as "Cove/Mallard".

- 1 (B) Meadow creek.—Certain lands in 2 the Nez Perce National Forest in Idaho, which 3 comprise approximately 180,000 acres, located 4 approximately 8 miles east of the town of Elk 5 City in the area generally known as "Meadow 6 Creek".
 - (C) French Creek/Patrick Butte.— Certain lands in the Payette National Forest in Idaho, which comprise approximately 141,000 acres, located approximately 20 miles north of the town of McCall in the area generally known as "French Creek/Patrick Butte".

(9) Illinois.—

- (A) CRIPPS BEND.—Certain lands in the Shawnee National Forest in Illinois, which comprise approximately 39 acres in Jackson County in the Big Muddy River watershed, in the area generally known as "Cripps Bend".
- (B) OPPORTUNITY AREA 6.—Certain lands in the Shawnee National Forest in Illinois, which comprise approximately 50,000 acres located in northern Pope County, surrounding Bell Smith Springs Natural Area, in the area generally known as "Opportunity Area 6".

- 1 (C) QUARREL CREEK.—Certain lands in 2 the Shawnee National Forest in Illinois, which 3 comprise approximately 490 acres located in 4 northern Pope County, in the Quarrel Creek 5 watershed, in the area generally known as 6 "Quarrel Creek".
 - (10) MICHIGAN: TRAP HILLS.—Certain lands in the Ottawa National Forest, Bergland Ranger District, totaling approximately 37,120 acres, known as the "Trap Hills", located approximately 5 miles from the town of Bergland, Ontonagon County, Michigan.
 - (11) MINNESOTA: TROUT LAKE AND SUOMI HILLS.—Certain lands in the Chippewa National Forest, comprising approximately 12,000 acres, known as "Trout Lake/Suomi Hills" in Itasca County, Minnesota.
 - (12) MISSOURI: ELEVEN POINT-BIG SPRINGS AREA.—Certain lands in the Mark Twain National Forest in Missouri, Eleven Point Ranger District, totaling approximately 200,000 acres, comprised of the administrative area of the Eleven Point Ranger District, known as the "Eleven Point-Big Springs Area".

1 (13) Montana: Mount Bushnell.—Certain 2 lands in the Lolo National Forest in Montana, which 3 comprise approximately 41,000 acres located ap-4 proximately 5 miles southwest of the town of 5 Thompson Falls in the area generally known as 6 "Mount Bushnell".

(14) New Mexico.—

- (A) Angostura.—Certain lands in the east half of the Carson National Forest in New Mexico, Camino Real Ranger District, totaling approximately 10,000 acres located in Township 21, Ranges 12 and 13, known as "Angostura". The area's approximate boundaries are as follows: the northeast boundary is formed by Highway 518, the southeast boundary consists of the Angostura Creek watershed boundary, the southern boundary is Trail 19 and the Pecos Wilderness, and on the west, the boundary is formed by the Agua Piedra Creek watershed.
- (B) LA MANGA.—Certain lands in the western half of the Carson National Forest, El Rito Ranger District, New Mexico, Vallecitos Sustained Yield Unit, comprising approximately 5,400 acres, known as "La Manga". The parcel

is in Township 27, Range 6 and bounded on the north by the Tierra Amarilla Land Grant, on the south by Canada Escondida, on the west by the Sustained Yield Unit boundary and the Tierra Amarilla Land Grant, and on the east by the Rio Vallecitos.

- (C) ELK MOUNTAIN.—Certain lands in the Santa Fe National Forest, New Mexico, comprising approximately 7,220 acres, known as "Elk Mountain" and located in Townships 17 and 18 and Ranges 12 and 13. The area is bounded on the north by the Pecos Wilderness, the Cow Creek Watershed forms the eastern boundary and the Cow Creek, itself, forms the western boundary. The southern boundary is formed by Rito de la Osha.
- (D) Jemez Highlands.—Certain lands in the Jemez Ranger District of the Santa Fe National Forest, totaling approximately 54,400 acres, known as the "Jemez Highlands", located primarily in Sandoval County, New Mexico.

(15) North Carolina.—

(A) CENTRAL NANTAHALA CLUSTER,
NORTH CAROLINA AREAS.—Certain lands in the

Nantahala National Forest, Tusquitee, Cheoah, and Wayah Ranger Districts, totaling approximately 107,000 acres, known as the "Central Nantahala Cluster, North Carolina Areas". The cluster is comprised of the following nine parcels: Tusquitee Bald, Shooting Creek Bald, Cheoah Bald, Piercy Bald, Wesser Bald, Tellico Bald, Split White Oak, Siler Bald, and Southern Nantahala Extensions. The cluster is located near the towns of Murphy, Franklin, Bryson City, Andrews, and Beechertown, Cherokee, Macon, Clay and Swain Counties, North Carolina.

- (B) CHATTOOGA WATERSHED CLUSTER, NORTH CAROLINA AREAS.—Certain lands in the Nantahala National Forest, Highlands Ranger District, totaling approximately 8,000 acres, known as the "Chattooga Watershed Cluster, North Carolina Areas". The cluster is comprised of the Overflow (Blue Valley) and Terrapin Mountain parcels. The cluster is located five miles from the town of Highlands, Macon and Jackson Counties, North Carolina.
- (C) Tennessee Border Cluster, North Carolina Areas.—Certain lands in the

- Nantahala National Forest, Tusquitee and Cheoah Ranger Districts, totaling approximately 28,000 acres, known as the "Tennessee Border Cluster, North Carolina Areas". The cluster is comprised of the four following parcels: Unicoi Mountains, Deaden Tree, Snowbird, and Joyce Kilmer-Slickrock Extension. The cluster is located near the towns of Murphy and Robbinsville, Cherokee and Graham Counties, North Carolina.
 - (D) Bald Mountains.—Certain lands in the Pisgah National Forest, French Broad Ranger District, totaling approximately 13,000 acres known as the "Bald Mountains", located 12 miles northeast of Hot Springs, Madison County, North Carolina.
 - (E) BIG IVY TRACT.—Certain lands in the Pisgah National Forest in North Carolina, which comprise approximately 14,000 acres, located approximately 15 miles west of Mount Mitchell in the area generally known as the "Big Ivy Tract".
 - (F) Black mountains cluster, north carolina areas.—Certain lands in the Pisgah National Forest, Toecane and Grandfather

Ranger Districts, totaling approximately 62,000 acres, known as the "Black Mountains Cluster, North Carolina Areas". The cluster is comprised of the following five parcels: Craggy Mountains, Black Mountains, Jarrett Creek, Mackey Mountain, and Woods Mountain. The cluster is located near the towns of Burnsville, Montreat and Marion, Buncombe, Yancey and McDowell Counties, North Carolina.

- (G) LINVILLE CLUSTER.—Certain lands in the Pisgah National Forest, Grandfather Ranger District, totaling approximately 42,000 acres known as the "Linville Cluster". The cluster is comprised of the following seven parcels: Dobson Knob, Linville Gorge Extension, Steels Creek, Sugar Knob, Harper Creek, Lost Cove and Upper Wilson Creek. The cluster is located near the towns of Marion, Morgantown, Spruce Pine, Linville, and Blowing Rock, Burke, McDowell, Avery and Caldwell Counties, North Carolina.
- (H) Nolichucky, North Carolina Area.—Certain lands in the Pisgah National Forest, Toecane Ranger District, totaling approximately 4,000 acres, known as the

- "Nolichucky, North Carolina Area", located 25
 miles northwest of Burnsville, Mitchell and
 Yancey Counties, North Carolina.
 - (I) PISGAH CLUSTER, NORTH CAROLINA AREAS.—Certain lands in the Pisgah National Forest, Pisgah Ranger District, totaling approximately 52,000 acres, known as the "Pisgah Cluster, North Carolina Areas". The cluster is comprised of the following 5 parcels: Shining Rock and Middle Prong Extensions, Daniel Ridge, Cedar Rock Mountain, South Mills River, and Laurel Mountain. The cluster is located 5 to 12 miles north of the town of Brevard and southwest of the city of Asheville, Haywood, Transylvania, and Henderson Counties, North Carolina.
 - (J) WILDCAT.—Certain lands in the Pisgah National Forest, French Broad Ranger District, totaling approximately 6,500 acres, known as "Wildcat", located 20 miles northwest of the town of Canton, Haywood County, North Carolina.

23 (16) Оню.—

(A) Archers fork complex.—Certain lands in the Marietta Unit of the Athens Rang-

- er District, in the Wayne National Forest, Washington County, Ohio, known as "Archers Fork Complex", comprising approximately 18,350 acres, located northeast of Newport and bounded by State Highway 26 to the northwest, State Highway 260 to the northeast, the Ohio River to the southeast and Bear Run and Danas Creek to the southwest.
 - (B) Bluegrass Ridge.—Certain lands in the Ironton Ranger District on the Wayne National Forest, Lawrence County, Ohio, known as "Bluegrass Ridge", comprising approximately 4,000 acres, located three miles east of Etna in Township 4 North, Range 17 West, sections 19–23, 27–30.
 - (C) Buffalo Creek.—Certain lands in the Ironton Ranger District of the Wayne National Forest, Lawrence County, Ohio, known as "Buffalo Creek", comprising approximately 6500 acres, located four miles northwest of Waterloo in Township 5 North, Range 17 West, sections 3–10, 15–18.
 - (D) Lake Vesuvius.—Certain lands in the Ironton Ranger District of the Wayne National Forest, Lawrence County, Ohio, compris-

- ing approximately 4,900 acres, generally known as "Lake Vesuvius", located to the east of Etna and bounded by State Highway 93 to the southwest and State Highway 4 to the northwest in Township 2 North, Range 18 West.
 - (E) Morgan Sisters.—Certain lands in the Ironton Ranger District of the Wayne National Forest, Lawrence County, Ohio, known as "Morgan Sisters", comprising approximately 2,500 acres, located one mile east of Gallia and bounded by State Highway 233 in Township 6 North, Range 17 West, sections 13, 14, 23, 24 and Township 5 North, Range 16 West, sections 18, 19.
 - (F) UTAH RIDGE.—Certain lands in the Athens Ranger District of the Wayne National Forest, Athens County, Ohio, known as "Utah Ridge", comprising approximately 9,000 acres, located one mile northwest of Chauncey and bounded by State Highway 682 and State Highway 13 to the southeast, US Highway 33 to the southwest and State Highway 216 and State Highway 665 to the north.
 - (G) WILDCAT HOLLOW.—Certain lands in the Athens Ranger District of the Wayne Na-

tional Forest, Perry and Morgan Counties,

Ohio, known as "Wildcat Hollow", comprising

approximately 4,500 acres, located one mile

east of Corning in Township 12 North, Range

West, sections 1, 2, 11–14, 23, 24 and

Township 8 North, Range 13 West, sections 7,

18, 19.

(17) OKLAHOMA: COW CREEK DRAINAGE, OKLAHOMA.—Certain lands in the Ouachita National Forest, Mena Ranger District, Le Flore County, Oklahoma, comprising approximately 3,000 acres, bounded approximately by the Beech Creek National Scenic Area on the west, State Highway 63 on the north and the Arkansas-Oklahoma border on the east, and County Road 9038 on the south, known as "Cow Creek Drainage, Oklahoma".

(18) OREGON: APPLEGATE WILDERNESS.—Certain lands in the Siskiyou National Forest and Rogue River National Forest in Oregon, which comprise approximately 20,000 acres, located approximately 20 miles southwest of the town of Grants Pass and 10 miles south of Williams, in the area generally known as the "Applegate Wilderness".

24 (19) South Carolina.—

- 1 (A) Big SHOALS, SOUTH CAROLINA 2 AREA.—Certain lands in the Sumter National 3 Forest. Andrew Pickens Ranger District, 4 Oconee County, South Carolina, comprising ap-5 proximately 2,000 acres known as "Big Shoals, 6 South Carolina Area". This area is located 15 7 miles south of Highlands, North Carolina.
 - (B) Brasstown Creek, south Carolina Area.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 3,500 acres known as "Brasstown Creek, South Carolina Area". This area is located approximately 15 miles west of Westminster, South Carolina.
 - (C) CHAUGA.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 16,000 acres known as "Chauga". This area is located approximately 10 miles west of Walhalla, South Carolina.
 - (D) DARK BOTTOMS.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 4,000 acres known as

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- "Dark Bottoms". This area is located approximately 10 miles northwest of Westminster,
 South Carolina.
 - (E) Ellicott Rock extension, south Carolina Area.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 2,000 acres known as "Ellicott Rock Extension, South Carolina Area". This area is located approximately 10 miles south of Cashiers, North Carolina.
 - (F) FIVE FALLS, SOUTH CAROLINA AREA.—Certain lands in the Sumter National Andrew Pickens Ranger Forest. District, Oconee County, South Carolina, comprising approximately 3,500 acres known as "Five Falls, South Carolina Area". This area is located approximately 10 miles southeast of Clayton, Georgia.
 - (G) Persimmon Mountain.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 7,000 acres known as "Persimmon Mountain". This area is

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- located approximately 12 miles south of Cashiers, North Carolina.
 - (H) Rock Gorge, south Carolina Area.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 2,000 acres known as "Rock Gorge, South Carolina Area". This area is located 12 miles southeast of Highlands, North Carolina.
 - (I) Tamassee.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 5,500 acres known as "Tamassee". This area is located approximately 10 miles north of Walhalla, South Carolina.
 - (J) Thrift's Ferry, south Carolina Area.—Certain lands in the Sumter National Forest, Andrew Pickens Ranger District, Oconee County, South Carolina, comprising approximately 5,000 acres known as "Thrift's Ferry, South Carolina Area". This area is located 10 miles east of Clayton, Georgia.
- 24 (20) South Dakota.—

- (A) Black fox area.—Certain lands in the Black Hills National Forest of South Dakota, totaling approximately 12,400 acres, located in the upper reaches of the Rapid Creek watershed known as the "Black Fox Area". The area is roughly bounded by FDR 206 in the north, the steep slopes north of Forest Road 231 form the southern boundary and a fork of Rapid Creek forms the western boundary.
 - (B) Breakneck area.—Certain lands in the Black Hills National Forest, South Dakota, totaling 6,700 acres along the northeast edge of the Black Hills in the vicinity of the Black Hills National Cemetery and the Bureau of Land Management's Fort Meade Recreation Area known as the "Breakneck Area". The area is generally bounded by Forest Roads 139 and 169 on the north, west and south. The eastern and western boundaries are also demarcated by the ridge-crests dividing the watershed.
 - (C) Norbeck Preserve.—Certain lands in the Black Hills National Forest of South Dakota, totaling approximately 27,766 acres known as the "Norbeck Preserve" encompassed

approximately by the following traverse. Starting at the southeast corner, the area boundary runs north along FDR 753 and U.S. Highway Alt. 16, then along SD 244 to the junction of Palmer Creek Road, which serves generally as a northwest limit. It then heads south from the junction of Highway 87–89, southeast along Highway 87, and east back to FDR 753. A corridor of private land along FDR 345 is excluded.

- (D) PILGER MOUNTAIN AREA.—Certain lands in the Black Hills National Forest of South Dakota, comprising approximately 12,600 acres, known as the "Pilger Mountain Area" and located in the Elk Mountains on the southwest edge of the Black Hills. This area is roughly bounded by Forest Roads 318 and 319 on the east and northeast, Road 312 on the north and northwest, and private land to the southwest.
- (E) STAGEBARN CANYONS.—Certain lands in the Black Hills National Forest, South Dakota, known as "Stagebarn Canyons", which comprise approximately 7,300 acres located ap-

proximately 10 miles west of Rapid City, South
 Dakota.

(21) Tennessee.—

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- BALD MOUNTAINS CLUSTER, TEN-AREAS.—Certain NESSEE lands the Nolichucky and Unaka Ranger Districts of the Cherokee National Forest, Cocke, Green, Washington and Unicoi Counties, Tennessee, comprising approximately 46,133 acres known as "Bald the Mountains Cluster, Tennessee Areas". This Cluster is comprised of the following parcels known as: Laurel Hollow Mountain, Devil's Backbone, Laurel Mountain, Walnut Mountain, Wolf Creek, Meadow Creek Mountain, Brush Creek Mountain, Paint Creek, Bald Mountain and Sampson Mountain Extension. These parcels are located near the towns of Newport, Hot Springs, Greeneville and Erwin, Tennessee.
- (B) BIG FROG/COHUTTA CLUSTER.—Certain lands in the Cherokee National Forest, Polk County, Tennessee, Ocoee, Hiwassee, and Tennessee Ranger Districts, comprising approximately 28,800 acres known as the "Big Frog/Cohutta Cluster". This Cluster is com-

prised of the following parcels: Big Frog Extensions, Little Frog Extensions, Smith Mountain and Rock Creek. These parcels are located near the towns of Copperhill, Ducktown, Turtletown and Benton, Tennessee.

- (C) CITICO CREEK WATERSHED CLUSTER TENNESSEE AREAS.—Certain lands in the Tellico Ranger District of the Cherokee National Forest, Monroe County, Tennessee, comprising approximately 14,256 acres known as the "Citico Creek Watershed Cluster, Tennessee Areas". This Cluster is comprised of the following parcels known as: Flats Mountain, Miller Ridge, Cowcamp Ridge and Joyce Kilmer-Slickrock Extension. These parcels are located near the town of Tellico Plains, Tennessee.
- (D) Iron Mountains Cluster.—Certain lands in the Cherokee National Forest, Watauga Ranger District, totaling approximately 58,090 acres known as the "Iron Mountains Cluster". The cluster is comprised of the following 8 parcels: Big Laurel Branch Addition, Hickory Flat Branch, Flint Mill, Lower Iron Mountain, Upper Iron Mountain, London Bridge, Beaverdam Creek, and Rodgers Ridge.

The cluster is located near the towns of Briston and Elizabethton, Sullivan and Johnson Counties, Tennessee.

- (E) Northern unicol mountains cluster.—Certain lands in the Tellico Ranger District of the Cherokee National Forest, Monroe County, Tennessee, comprising approximately 30,453 acres known as the "Northern Unicol Mountains Cluster". This Cluster is comprised of the following parcels known as: Bald River Gorge Extension, Upper Bald River, Sycamore Creek and Brushy Ridge. These parcels are located near the town of Tellico Plains, Tennessee.
- (F) Roan Mountain Cluster.—Certain lands in the Cherokee National Forest, Unaka and Watauga Ranger Districts, totaling approximately 23,725 acres known as the "Roan Mountain Cluster". The cluster is comprised of the following seven parcels: Strawberry Mountain, Highlands of Roan, Ripshin Ridge, Doe River Gorge Scenic Area, White Rocks Mountain, Slide Hollow and Watauga Reserve. The cluster is located approximately eight to twenty

miles south of the town of Elizabethton, Unicoi,
 Carter and Johnson Counties, Tennessee.

- (G) Southern unicol mountains cluster.—Certain lands in the Hiwassee Ranger District of the Cherokee National Forest, Polk, Monroe and McMinn Counties, Tennessee, comprising approximately 11,251 acres known as the "Southern Unicol Mountains Cluster". This Cluster is comprised of the following parcels known as: Gee Creek Extension, Coker Creek and Buck Bald. These parcels are located near the towns Etowah, Benton and Turtletown, Tennessee.
- (H) UNAKA MOUNTAINS CLUSTER, TENNESSEE AREAS.—Certain lands in the Cherokee National Forest, Unaka Ranger District, totaling approximately 15,669 acres known as the "Unaka Mountains Cluster, Tennessee Areas". The cluster is comprised of the Nolichucky, Unaka Mountain Extension and Stone Mountain parcels. The cluster is located approximately eight miles from Erwin, Unicoi and Carter Counties, Tennessee.
- (22) Texas: Longleaf Ridge.—Certain lands in the Angelina National Forest, Jasper and

Angelina Counties, Texas, comprising approximately
30,000 acres bounded on the west by Upland Island
Wilderness Area, on the south by the Neches River,
and on the northeast by Sam Rayburn Reservoir,
generally known as "Longleaf Ridge".

(23) Vermont.—

- (A) GLASTENBURY AREA.—Certain lands in the Green Mountain National Forest in Vermont, which comprise approximately 35,000 acres, located 3 miles northeast of Bennington, bounded by Kelly Stand Road to the North, Forest Road 71 to the east, Route 9 to the south and Route 7 to the west, generally known as the "Glastenbury Area".
- (B) Lamb Brook.—Certain lands in the Green Mountain National Forest in Vermont, which comprise approximately 5,500 acres, located 3 miles southwest of Wilmington, bounded on the west and south by Routes 8 and 100, on the north by Route 9, and on the east by New England Power Company lands, generally known as "Lamb Brook".
- (C) ROBERT FROST MOUNTAIN AREA.—
 Certain lands in the Green Mountain National
 Forest, Vermont, comprising approximately

8,500 acres, known as "Robert Frost Mountain Area", northeast of Middlebury, consisting of the Forest Service lands bounded on the west by Route 116, on the north by Bristol Notch Road, on the east by Lincoln/Ripton Road and on the south by Route 125.

(24) Virginia.—

- (A) BEAR CREEK.—Certain lands known as "Bear Creek", in the Jefferson National Forest, Wythe Ranger District, north of Rural Retreat, Smyth and Wythe Counties, Virginia.
- (B) CAVE SPRINGS.—Certain lands known as "Cave Springs" in the Jefferson National Forest, Clinch Ranger District, comprising approximately 3,000 acres located between State Route 621 and the North Fork of the Powell River, Lee County, Virginia.
- (C) DISMAL CREEK.—Certain lands known as "Dismal Creek" totaling approximately 6,000 acres in the Jefferson National Forest, Blacksburg Ranger District, north of State Route 42, Giles and Bland Counties, Virginia.
- (D) STONE COAL CREEK.—Certain lands known as "Stone Coal Creek", totaling approximately 2,000 acres in the Jefferson National

- Forest, New Castle Ranger District, Craig and Botentourt Counties, Virginia.
 - (E) White Oak Ridge: Terrapin Mountain.—Certain lands known as "White Oak Ridge—Terrapin Mountain", totaling approximately 8,000 acres, Glenwood Ranger District, east of the Blue Ridge Parkway, Botetourt and Rockbridge Counties, Virginia.
 - (F) WHITETOP MOUNTAIN.—Certain lands in the Jefferson National Forest, Mt. Rodgers Recreation Area, comprising 3,500 acres in Washington, Smyth and Grayson Counties, Virginia, known as "Whitetop Mountain".
 - (G) WILSON MOUNTAIN.—Certain lands known as "Wilson Mountain", comprising approximately 5,100 acres in the Jefferson National Forest, Glenwood Ranger District, east of Interstate 81, Botetourt and Rockbridge Counties, Virginia.
 - (H) Feathercamp.—Certain lands located in the Mt. Rodgers Recreation Area of the Jefferson National Forest, comprising 4,974 acres, known as "Feathercamp", in Washington County, Virginia, located northeast

of the town of Damascus and north of State Route 58 on the Feathercamp ridge.

(25) Wisconsin.—

- (A) FLYNN LAKE.—Certain lands in the Chequamegon National Forest, Washburn Ranger District, totaling approximately 5,700 acres within the Flynn Lake Semi-primitive Non-motorized Area, known as "Flynn Lake". The site is located in Bayfield County, Wisconsin.
- (B) GHOST LAKE CLUSTER.—Certain lands in the Chequamegon National Forest, Great Divide Ranger District, totaling approximately 6,000 acres, known as "Ghost Lake Cluster" and including parcels known as Ghost Lake, Perch Lake, Lower Teal River, Foo Lake, and Bulldog Springs. The cluster is located in Sawyer County, Wisconsin.
- (C) Lake owens cluster.—Certain lands in the Chequamegon National Forest, Great Divide and Washburn Ranger Districts, totaling approximately 3,600 acres, known as "Lake Owens Cluster" and including parcels known as or near Lake Owens, Sage, Hidden, and Deer Lick Lakes, Eighteenmile Creek, and

Northeast and Sugarbush Lakes. The cluster is in Bayfield County, Wisconsin.

(D) Medford cluster.—Certain lands in the Chequamegon National Forest, Medford-Park Falls Ranger District, totaling approximately 23,000 acres, known as the "Medford Cluster", and including parcels known as County E Hardwoods, Silver Creek/Mondeaux River Bottoms, Lost Lake Esker, North and South Fork Yellow Rivers, Bear Creek, Brush Creek, Chequamegon Waters, John's and Joseph Creeks, Hay Creek Pine-Flatwoods, 558 Hardwoods, Richter Lake, and Lower Yellow River. The cluster is located in Taylor County, Wisconsin.

(E) Park falls cluster.— Certain lands in the Chequamegon National Forest, Medford-Park Falls Ranger District, totaling approximately 23,000 acres, known as "Park Falls Cluster", and including parcels known as Sixteen Lakes, Chippewa Trail, Tucker and Amik Lakes, Lower Rice Creek, Doering Tract, Foulds Creek, Bootjack Conifers, Pond, Mud and Riley Lake Peatlands, Little Willow

Drumlin, and Elk River. The cluster is located in Price and Vilas Counties, Wisconsin.

- (F) Penokee Mountain Cluster.—Certain lands in the Chequamegon National Forest, Great Divide Ranger District, totaling approximately 23,000 acres, known as "Penokee Mountain Cluster", and including parcels known as or near St. Peters Dome, Brunsweiler River Gorge, Lake Three, Marengo River and Brunsweiler River Semi-primitive Non-motorized Areas, Hell Hole Creek, and the North Country Trail Hardwoods. The cluster is located in Ashland and Bayfield Counties, Wisconsin.
- (G) Southeast Great divide Cluster.—Certain lands in the Chequamegon National Forest, Medford Park Falls Ranger District, totaling approximately 25,000 acres, known as the "Southeast Great Divide Cluster", and including parcels known as or near Snoose Lake, Cub Lake, Springbrook Hardwoods, upper Moose River, East Fork Chippewa River, upper Torch River, Venison Creek, upper Brunet River, Bear Lake Slough, and No-name

- Lake. The Cluster is located in Ashland and
 Sawyer Counties, Wisconsin.
 - (H) DIAMOND ROOF CLUSTER.—Certain lands in the Nicolet National Forest, Lakewood-Laona Ranger District, totaling approximately 6,000 acres, known as "Diamond Roof Cluster", including parcels known as McCaslin Creek, Ada Lake, Section 10 Lake, and Diamond Roof. The cluster is located in Forest, Langlade, and Oconto Counties, Wisconsin.
 - (I) Argonne forest cluster.—Certain lands in the Nicolet National Forest, Eagle River-Florence Ranger District, totaling approximately 12,000 acres, known as "Argonne Forest Cluster" and including parcels known as Argonne Experimental Forest, Scott Creek, Atkins Lake, and Island Swamp. The cluster is located in Forest County, Wisconsin.
 - (J) Bonita Grade.—Certain lands in the Nicolet National Forest, Lakewood-Laona Ranger District, totaling approximately 1,200 acres, known as "Bonita Grade", and including parcels near Mountain Lakes, Temple Lake, and Second South Branch, First South Branch,

and South Branch Oconto River. The cluster is
 located in Langlade County, Wisconsin.

- (K) Franklin and Butternut Lakes Cluster.—Certain lands in the Nicolet National Forest, Eagle River-Florence Ranger District, totaling approximately 12,000 acres, known as "Franklin and Butternut Lakes Cluster", and including parcels known as Bose Lake Hemlocks, Luna White Deer, Echo Lake, Franklin and Butternut Lakes, Wolf Lake, Upper Ninemile, Meadow, and Bailey Creeks. The cluster is located in Forest and Onieda Counties, Wisconsin.
- (L) Lauterman Lake and Kieper Creek.—Certain lands in the Nicolet National Forest, Eagle River-Florence Ranger District, totaling approximately 2,500 acres, known as "Lauterman Lake and Kieper Creek", located in Florence County, Wisconsin.
- (26) WYOMING: SAND CREEK AREA.—Certain lands in the Black Hills National Forest, totaling approximately 8,300 acres known as the "Sand Creek Area", located in Crook County, Wyoming. This area is situated in the far northwest corner of the Black Hills. Beginning in the northwest corner

1 and proceeding counterclockwise, the boundary for 2 the Sand Creek Area roughly follows Forest Roads 3 863, 866, 866.1B, a line linking 866.1B to 802.1B, 802.1B, 802.1, an unnamed road, Spotted Tail 5 Creek (excluding all private lands), 8219.1, a line 6 connecting 829.1 with 864, 852.1 and a line con-7 necting 852.1 with 863. 8 (d) Committee of Scientists.— 9 (1) Establishment.—The Secretaries con-10 cerned shall appoint a committee consisting of sci-11 entists who— 12 (A) are not officers or employees of the 13 Federal Government: 14 (B) are not officers or employees of any 15 entity engaged in whole or in part in the pro-16 duction of wood or wood products; and 17 (C) have not contracted with or rep-18 resented any such entity within a 5-year period 19 prior to serving on the committee. 20 (2) Recommendations for additional spe-21 CIAL AREAS.—Within 2 years of the date of the en-22 actment of this Act, the committee shall provide 23 Congress with recommendations for additional Spe-

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cial Areas.

1	(3) Candidate areas for
2	recommendation as additional Special Area shall
3	have outstanding biological values that are exem-
4	plary on a regional, national, or international level
5	Biological values include—
6	(A) the presence of threatened or endan-
7	gered species of plants or animals;
8	(B) rare or endangered ecosystems;
9	(C) key habitats necessary for the recovery
10	of endangered or threatened species;
11	(D) recovery or restoration areas of rare or
12	underrepresented forest ecosystems;
13	(E) migration corridors;
14	(F) areas of outstanding biodiversity;
15	(G) old growth forests;
16	(H) commercial fisheries; and
17	(I) sources of clean water such as key wa-
18	tersheds.
19	(4) GOVERNING PRINCIPLE.—The committee
20	shall adhere to the principles of conservation biology
21	in identifying special areas based on biological val-
22	ues.

1	SEC. 203. RESTRICTIONS ON MANAGEMENT ACTIVITIES IN
2	NORTHWEST ANCIENT FORESTS, ROADLESS
3	AREAS, AND SPECIAL AREAS.
4	(a) RESTRICTION OF MANAGEMENT ACTIVITIES IN
5	NORTHWEST ANCIENT FORESTS.—With respect to North-
6	west Ancient Forests on Federal lands, the following pro-
7	hibitions shall apply:
8	(1) No roads shall be constructed or recon-
9	structed.
10	(2) No extractive logging shall be permitted.
11	(3) No improvements for the purpose of extrac-
12	tive logging shall be permitted.
13	(b) RESTRICTION OF MANAGEMENT ACTIVITIES IN
14	ROADLESS AREAS.—With respect to roadless areas on
15	Federal lands, the following prohibitions shall apply:
16	(1) No roads shall be constructed or recon-
17	structed.
18	(2) No extractive logging shall be permitted.
19	(3) No improvements for the purpose of extrac-
20	tive logging shall be permitted.
21	(c) RESTRICTION OF MANAGEMENT ACTIVITIES IN
22	Special Areas.—With respect to Special Areas on Fed-
23	eral lands, the following prohibitions shall apply:
24	(1) No roads shall be constructed or recon-
25	structed.
26	(2) No extractive logging shall be permitted.

1	(3) No improvements for the purpose of extrac-
2	tive logging shall be permitted.
3	(d) Rule of Construction Regarding Recon-
4	STRUCTION OF ROADS.—The restriction on the recon-
5	struction of roads on Federal lands in a Northwest An-
6	cient Forest, roadless area, or Special Area does not pro-
7	hibit the maintenance or repair of a public highway, recre-
8	ation road, road accessing private inholdings, or other
9	road within the Northwest Ancient Forest, roadless area,
10	or Special Area unless the Secretary concerned determines
11	that the road was abandoned before the date of the enact-
12	ment of this Act.
13	(e) Enforcement.—
14	(1) Purpose and finding.—The purpose of
15	this subsection is to foster the widest possible en-
16	forcement of this section. Congress finds that all
17	people of the United States are injured by actions on
18	lands to which this section applies.
19	(2) Federal enforcement.—The provisions
20	of this section shall be enforced by the Secretary
21	concerned and the Attorney General of the United
22	States against any person who violates this section.
23	(3) CITIZEN SUITS.—Any citizen harmed by a
24	violation of this Act may enforce any provision of
25	this section by bringing an action for declaratory

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- judgment, temporary restraining order, injunction, civil penalty, and other remedies against any alleged violator including the United States, in any district court of the United States.
 - (4) STANDARD OF PROOF.—The standard of proof in all actions brought under this subsection shall be the preponderance of the evidence and the trial shall be de novo.
 - (5) Penalty.—The court, after determining a violation of this section, shall impose a penalty of not less than \$5,000 and not more than \$50,000 per violation, shall issue one or more injunctions and other equitable relief, and shall award to the plaintiffs reasonable costs of litigation including attorney's fees, witness fees and other necessary expenses. The penalty shall be paid by the violator or violators designated by the court. If that violator is the United States of America or a Federal agency or officer, the penalty shall be paid to the Judgment Fund, as provided by Congress under section 1304 of title 31, United States Code. The penalty shall be paid from the Judgment Fund within 40 days after judgment to the person or persons designated to receive it, to be applied in protecting or restoring native biodiversity in or adjoining Federal land. Any

- 1 award of costs of litigation and any award of attor-
- 2 ney fees shall be paid within 40 days after judg-
- 3 ment.
- 4 (6) Waiver.—The United States, including its
- 5 agents and employees waives its sovereign immunity
- 6 in all respects in all actions under this subsection
- 7 subsection. No notice is required to enforce this sub-
- 8 section.

9 SEC. 204. EFFECT ON PRIVATE INHOLDINGS.

- Nothing in this title shall be construed to alter or
- 11 affect the use of private lands located within a Northwest
- 12 Ancient Forest, roadless area, or Special Area identified
- 13 by this title.

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