105TH CONGRESS 1ST SESSION

H. R. 1258

To require the Attorney General to conduct a pilot program under which the Attorney General will notify a State of potential employment opportunities for welfare recipients in the State created by the removal of unauthorized aliens from work sites, and to reward pilot program States with a high rate of success in placing such recipients in such employment positions.

IN THE HOUSE OF REPRESENTATIVES

April 9, 1997

Mr. Franks of New Jersey (for himself, Mr. Bilbray, Mr. Gallegly, Mr. Horn, Mr. Kim, Ms. Molinari, and Mr. Rohrabacher) introduced the following bill; which was referred to the Committee on Ways and Means, and in addition to the Committee on the Judiciary, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

A BILL

To require the Attorney General to conduct a pilot program under which the Attorney General will notify a State of potential employment opportunities for welfare recipients in the State created by the removal of unauthorized aliens from work sites, and to reward pilot program States with a high rate of success in placing such recipients in such employment positions.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

| 2 | This Act | may be | cited | as the | "Job | Opportuni | ity and |
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| _ | | 11100, | 01000 | 000 0110 | 300 | O P P O T COLLE | , |

- 3 Welfare Reduction Act of 1997".
- 4 SEC. 2. PILOT PROGRAM FOR PLACING WELFARE RECIPI-
- 5 ENTS IN JOBS VACATED BY UNAUTHORIZED
- 6 ALIENS.
- 7 (a) IN GENERAL.—The Attorney General shall con-
- 8 duct a pilot program under which the Attorney General
- 9 shall provide a written notice to a State of one or more
- 10 potential employment opportunities for an adult who is re-
- 11 ceiving assistance under the State program funded under
- 12 part A of title IV of the Social Security Act, where such
- 13 opportunity arises from—
- 14 (1) the removal of one or more unauthorized
- aliens from a work site in the State by an officer or
- 16 employee of the Service performing duties relating to
- the enforcement of the immigration laws; or
- 18 (2) the issuance of an unauthorized work letter
- by the Attorney General to an employer.
- 20 (b) Implementation Deadline; Termination.—
- 21 The Attorney General shall implement the pilot program
- 22 not later than October 1, 1998. The Attorney General
- 23 shall terminate the pilot program at the end of the 4-year
- 24 period beginning on the first day the pilot program is in
- 25 effect.

| 1 | (c) Scope of Operation.—The Attorney General |
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| 2 | shall provide for the operation of the pilot program in each |
| 3 | State— |
| 4 | (1) the chief executive officer of which has re- |
| 5 | quested that the Attorney General provide for such |
| 6 | operation; and |
| 7 | (2) that is receiving a grant under part A of |
| 8 | title IV of the Social Security Act. |
| 9 | (d) Notice.— |
| 10 | (1) Contents.—The notice required under |
| 11 | subsection (a) shall include the following: |
| 12 | (A) The name and address of the em- |
| 13 | ployer— |
| 14 | (i) from whose work site an unauthor- |
| 15 | ized alien was removed; or |
| 16 | (ii) to whom the unauthorized work |
| 17 | letter was issued. |
| 18 | (B) A classification of the employment po- |
| 19 | sition (or positions) formerly held by each un- |
| 20 | authorized alien who was removed from the |
| 21 | work site or was the subject of the unauthor- |
| 22 | ized work letter, in terms of industry and |
| 23 | whether the work performed was skilled or un- |
| 24 | skilled. |
| 25 | (C) The location of the work site. |

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(D) The number of unauthorized aliens

| 2 | who were— |
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| 3 | (i) removed; or |
| 4 | (ii) the subject of the unauthorized |
| 5 | work letter. |
| 6 | (2) DEADLINE.—The Attorney General shall |
| 7 | submit the notice required under subsection (a) not |
| 8 | later than 8 days after the day on which— |
| 9 | (A) the unauthorized alien is removed (in |
| 10 | a case described in subsection $(a)(1)$; or |
| 11 | (B) an officer or employee of the Service |
| 12 | enters onto the work site for the purpose of re- |
| 13 | moving an unauthorized alien, following issu- |
| 14 | ance of the unauthorized work letter (in a case |
| 15 | described in subsection (a)(2)). |
| 16 | (e) Definitions.—For purposes of this Act: |
| 17 | (1) Service.—The term "Service" has the |
| 18 | meaning given such term in section 101(a)(34) of |
| 19 | the Immigration and Nationality Act. |
| 20 | (2) State.—The term "State" has the mean- |
| 21 | ing given such term in section 101(a)(36) of the Im- |
| 22 | migration and Nationality Act. |
| 23 | (3) Unauthorized alien.—The term "unau- |
| 24 | thorized alien" has the meaning given such term in |
| | |

| 1 | section 274A(h)(3) of the Immigration and Nation- |
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| 2 | ality Act. |
| 3 | (4) Unauthorized work letter.—The term |
| 4 | "unauthorized work letter" means a Form I-9 In- |
| 5 | spection Result Letter, issued by the Attorney Gen- |
| 6 | eral to an employer, identifying the possible presence |
| 7 | of an unauthorized alien worker. |
| 8 | SEC. 3. BONUS TO REWARD PARTICIPATING STATES. |
| 9 | (a) In General.—Section 403(a)(4) of the Social |
| 10 | Security Act (42 U.S.C. 603(a)(4)) (as amended by sec- |
| 11 | tion 103 of the Personal Responsibility and Work Oppor- |
| 12 | tunity Reconciliation Act of 1996 (Public Law 104–193; |
| 13 | 110 Stat. 2121)) is amended— |
| 14 | (1) in subparagraph (B)(i), by adding at the |
| 15 | end the following: |
| 16 | "In the case of a high performing State |
| 17 | that is an immigration pilot program |
| 18 | State, such amount shall also be based on |
| 19 | the score assigned to the State under sub- |
| 20 | paragraph (D)(iii) for such fiscal year."; |
| 21 | (2) by amending subparagraph (C) to read as |
| 22 | follows: |
| 23 | "(C) FORMULA FOR MEASURING STATE |
| 24 | PERFORMANCE.— |

"(i) IN GENERAL.—Not later than 1 year after the date of the enactment of the Personal Responsibility and Work Opportunity Reconciliation Act of 1996, the Secretary, in consultation with the National Governors' Association and the American Public Welfare Association, shall develop a formula for measuring State performance in operating the State program funded under this part so as to achieve the goals set forth in section 401(a).

"(ii) Immigration pilot program states.—Not later than 6 months after the date of the enactment of the Job Opportunity and Welfare Reduction Act of 1997, the Secretary, in consultation with the National Governors' Association and the American Public Welfare Association, shall develop a formula for measuring the performance of immigration pilot program States in placing adults receiving assistance under the State program funded under this part in employment vacancies arising from—

| 1 | "(I) the removal of an unauthor- |
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| 2 | ized alien (as defined in section 2 of |
| 3 | such Act) from a work site in the |
| 4 | State by an officer or employee of the |
| 5 | Immigration and Naturalization Serv- |
| 6 | ice performing duties relating to the |
| 7 | enforcement of the immigration laws; |
| 8 | or |
| 9 | "(II) the issuance by the Attor- |
| 10 | ney General to an employer of an un- |
| 11 | authorized work letter (as defined in |
| 12 | such section) with respect to a work |
| 13 | site in the State."; |
| 14 | (3) by amending subparagraph (D) to read as |
| 15 | follows: |
| 16 | "(D) Scoring of state performance; |
| 17 | SETTING OF PERFORMANCE THRESHOLDS.— |
| 18 | For each bonus year, the Secretary shall— |
| 19 | "(i) use the formula developed under |
| 20 | subparagraph (C)(i) to assign a score to |
| 21 | each eligible State for the fiscal year that |
| 22 | immediately precedes the bonus year; |
| 23 | "(ii) prescribe a performance thresh- |
| 24 | old, based on the scores assigned under |

| 1 | clause (i), in such a manner so as to en- |
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| 2 | sure that— |
| 3 | "(I) the average annual total |
| 4 | amount of grants to be made under |
| 5 | this paragraph for each bonus year |
| 6 | equals \$200,000,000; and |
| 7 | "(II) the total amount of grants |
| 8 | to be made under this paragraph for |
| 9 | all bonus years equals |
| 10 | \$1,000,000,000; and |
| 11 | "(iii) use the formula developed under |
| 12 | subparagraph (C)(ii) to assign an addi- |
| 13 | tional score to each immigration pilot pro- |
| 14 | gram State for the fiscal year that imme- |
| 15 | diately precedes the bonus year, which |
| 16 | score shall be used to reward immigration |
| 17 | pilot program States— |
| 18 | "(I) based on their performance, |
| 19 | as measured under subparagraph |
| 20 | (C)(ii); and |
| 21 | "(II) in a manner consistent with |
| 22 | subclauses (I) and (II) of clause (ii)."; |
| 23 | and |
| 24 | (4) in subparagraph (E), by adding at the end |
| 25 | the following: |

| 1 | "(iii) Immigration pilot program |
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| 2 | STATE.—The term 'immigration pilot pro- |
| 3 | gram State' means, with respect to a fiscal |
| 4 | year immediately preceding a bonus year, |
| 5 | an eligible State— |
| 6 | "(I) within which the Attorney |
| 7 | General is operating the pilot program |
| 8 | under section 2 of the Job Oppor- |
| 9 | tunity and Welfare Reduction Act of |
| 10 | 1997; |
| 11 | "(II) that, after each receipt of a |
| 12 | notice of an employment vacancy (or |
| 13 | vacancies) from the Attorney General |
| 14 | under such section 2, provided to the |
| 15 | employer having the vacancy a list |
| 16 | containing, with respect to each such |
| 17 | vacancy, the name, address, and tele- |
| 18 | phone number of not more than 3 |
| 19 | adults who are receiving assistance |
| 20 | under the State program funded |
| 21 | under this part and who are deter- |
| 22 | mined by the State, based on the |
| 23 | adult's training, skills, prior experi- |
| 24 | ence, and availability for employment, |
| 25 | to be qualified to fill the vacancy; and |

| 1 | "(III) that provided to the Sec- |
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| 2 | retary, in such form and manner as |
| 3 | the Secretary may have required, a re- |
| 4 | port containing the information nec- |
| 5 | essary for the Secretary to measure |
| 6 | the State's performance under sub- |
| 7 | paragraph (C)(ii).". |

8 (b) Effective Date.—The amendments made by 9 subsection (a) shall take effect on the later of July 1, 10 1998, or the date of the enactment of this Act.

11 SEC. 4. REPORT.

Not later than 3 months after the date of the termination of the pilot program under section 2, the Secretary of Health and Human Services shall submit to the Congress a report, based on the rate of success of the program in providing referrals leading to job placements, containing the recommendations of the Secretary of Health and Human Services concerning whether the program should be reauthorized, whether the program should be expanded, and how the program could be improved.

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