## 105TH CONGRESS 1ST SESSION

# H. R. 1148

To authorize expenditures for fiscal year 1998 for the operation and maintenance of the Panama Canal, and for other purposes.

# IN THE HOUSE OF REPRESENTATIVES

March 20, 1997

Mr. Bateman (for himself and Mr. Abercrombie) (both by request) introduced the following bill; which was referred to the Committee on National Security

# A BILL

To authorize expenditures for fiscal year 1998 for the operation and maintenance of the Panama Canal, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 Subtitle A—Authorization of Appropriations
- 4 SECTION 1. SHORT TITLE.
- 5 This subtitle may be cited as the "Panama Canal
- 6 Commission Authorization Act for Fiscal Year 1998".
- 7 SEC. 2. AUTHORIZATION OF EXPENDITURES.
- 8 (a) In General.—Subject to subsection (b), the
- 9 Panama Canal Commission is authorized to use amounts

- 1 in the Panama Canal Revolving Fund to make such ex-
- 2 penditures within the limits of funds and borrowing au-
- 3 thority available to it in accordance with law, and to make
- 4 such contracts and commitments as may be necessary
- 5 under the Panama Canal Act of 1979, as amended, (22
- 6 U.S.C. 3601 et seq.) for the operation, maintenance, im-
- 7 provement, and administration of the Panama Canal for
- 8 fiscal year 1998.
- 9 (b) Limitations.—For fiscal year 1998, the Panama
- 10 Canal Commission may expend from funds in the Panama
- 11 Canal Revolving Fund not more than \$85,000 for recep-
- 12 tion and representation expenses, of which—
- 13 (1) not more than \$23,000 may be used for of-
- 14 ficial reception and representation expenses of the
- 15 Supervisory Board of the Commission;
- 16 (2) not more than \$12,000 may be used for of-
- 17 ficial reception and representation expenses of the
- 18 Secretary of the Commission; and
- 19 (3) not more than \$50,000 may be used for of-
- 20 ficial reception and representation expenses of the
- 21 Administrator of the Commission.
- 22 SEC. 3. PURCHASE OF MOTOR VEHICLES.
- Notwithstanding any other provision of law, funds
- 24 available to the Panama Canal Commission shall be avail-
- 25 able for the purchase and transportation to the Isthmus

- 1 of Panama of passenger motor vehicles, the purchase price
  2 of which shall not exceed \$22,000 per vehicle.
- 3 Subtitle B—Amendments to Panama Canal
- 4 Act of 1979
- 5 SEC. 4. SHORT TITLE; REFERENCES.
- 6 (a) SHORT TITLE.—This subtitle may be cited as the
- 7 "Panama Canal Act Amendments of 1979".
- 8 (b) Reference.—Except as otherwise expressly pro-
- 9 vided, whenever in this subtitle an amendment or repeal
- 10 is expressed in terms of an amendment to, or repeal of,
- 11 a section or other provision, the reference shall be consid-
- 12 ered to be made to a section or other provision of the Pan-
- 13 ama Canal Act of 1979, as amended (22 U.S.C. 3601 et
- 14 seq.).
- 15 SEC. 5. NOTARY PUBLIC.
- 16 Section 1102a (22 U.S.C. 3612a) is amended—
- 17 (a) by redesignating subsection (g) as sub-
- 18 section (i);
- 19 (b) by adding a new subsection (g), reading as
- 20 follows:
- (g)(1) The Commission shall have the power to ap-
- 22 point United States citizens to have the general powers
- 23 of a notary public who shall perform, on behalf of Commis-
- 24 sion employees and dependents, those notarial acts which

- 1 any notary public is required or authorized to do within
- 2 the United States.
- 3 "(2) Every such notarial act shall be as valid, and
- 4 of like force and effect within the United States, for all
- 5 intents and purposes, as if executed by or before any other
- 6 person within the United States duly authorized and com-
- 7 petent.
- 8 "(3) The signature of any such person acting as no-
- 9 tary, together with the title of that person's offices, is
- 10 prima facie evidence that the signature is genuine, that
- 11 the person holds the designated title, and that the person
- 12 is authorized to perform a notarial act."
- 13 SEC. 6. COMMERCIAL SERVICES.
- Section 1102a (22 U.S.C. 3612a) is amended by add-
- 15 ing new subsection (h), reading as follows:
- 16 "(h) The Commission shall have authority to conduct
- 17 and promote commercial activities related to the manage-
- 18 ment, operation or maintenance of the Panama Canal,
- 19 consistent with the Panama Canal Treaty of 1977 and re-
- 20 lated agreements."
- 21 SEC. 7. POST-EMPLOYMENT RESTRICTIONS.
- Section 1112 (22 U.S.C. 3622) is amended by adding
- 23 new subsection (e) to read as follows:
- 24 "(e) An officer or employee of the Commission shall
- 25 be exempt from the restrictions of section 207 of title 18,

- 1 United States Code, following termination of employment
- 2 with the Commission at noon, December 31, 1999, but
- 3 only for official actions as an officer or employee of the
- 4 Panama Canal Authority."

### 5 SEC. 8. COMPENSATION.

- 6 (a) Repeals.—The following provisions are repealed:
- 7 (1) Section 1215 (22 U.S.C. 3655), relating to
- 8 basic pay.
- 9 (2) Section 1219 (22 U.S.C. 3659), relating to 10 salary protection upon conversion of pay base.
- 11 (3) Section 1225 (22 U.S.C. 3665), relating to
- minimum level of pay and minimum annual in-
- 13 creases.
- 14 (b) SAVINGS PROVISION.—The rate of basic pay for
- 15 an officer or employee of the Commission after the effec-
- 16 tive date of this Act shall not be less than it was imme-
- 17 diately before the effective date of this Act, except—
- 18 (1) as provided in a collective bargaining agree-
- ment;
- 20 (2) as a result of an adverse action against the
- 21 officer or employee; or
- 22 (3) pursuant to a voluntary demotion.
- 23 SEC. 9. TRAVEL AND TRANSPORTATION EXPENSES.
- 24 Section 1210 (22 U.S.C. 3650) is amended—

1 (a) by repealing subsections (a), (b) and (c) and 2 redesignating subsection (d)(1) as (a) and subsection 3 (d)(2) as (b). (b) in subsection (a) by striking "2" and insert-4 5 ing "b". (c) in subsection (b) by striking "1" and insert-6 7 ing "a". 8 (d) by revising the heading to read as follows: "AIR TRANSPORTATION". 9 10 SEC. 10. RECRUITMENT AND RETENTION REMUNERATION. 11 Section 1217 (22 U.S.C. 3657) is amended— 12 (a) by redesignating subsection (c) as sub-13 section (e) and striking therein "for the same or 14 similar work performed in the United States by indi-15 viduals employed by the Government of the United States". 16 17 (b) by adding new subsections (c), (d) and (f), 18 reading as follows: "(c)(1) The Administrator may authorize the pay-19 20 ment of a bonus to an employee who is newly recruited 21 to a position, or to an employee who must relocate to accept a position, if the Administrator determines that the 23 Commission would be likely, in the absence of such a bonus, to encounter difficulty in filling the position.

- 1 "(2) Payment of a recruitment or relocation bonus
- 2 shall be contingent upon the employee's entering into an
- 3 agreement with the Commission to complete a period of
- 4 employment with the Commission established by the Com-
- 5 mission. If the employee voluntarily fails to complete such
- 6 period of service or is separated from the service as a re-
- 7 sult of an adverse action before completion of such period,
- 8 the employee shall repay the bonus on a pro rata basis.
- 9 "(3) A recruitment or relocation bonus shall be paid
- 10 as a lump sum and may not be considered to be part of
- 11 the basic pay of an employee.
- 12 "(d)(1) The Administrator may authorize the pay-
- 13 ment of a retention bonus to an employee if the Adminis-
- 14 trator determines that—
- 15 "(A) the unusually high or unique qualifications
- of the employee or a special need of the agency for
- the employee's services makes it essential to retain
- the employee; and
- 19 "(B) the employee would be likely to leave in
- the absence of the receipt of a retention bonus.
- 21 "(2) A retention bonus shall be a fixed amount, but
- 22 paid on pro rata basis at the same time and in the same
- 23 manner as basic pay but shall not be part of the basic
- 24 pay of an employee.
- 25 "(e) \* \* \*.

- 1 "(f) The decision to exercise or forgo the authority
- 2 to make payments under this section shall not be subject
- 3 to challenge under any statutory procedure or any agency
- 4 or negotiated grievance procedure."

#### 5 SEC. 11. CLASSIFICATION APPEALS.

- 6 (a) Section 1221(a) (22 U.S.C. 3661(a)) is amended
- 7 in the first sentence by striking "President" and inserting
- 8 "Commission".
- 9 (b) Section 1222(a) (22 U.S.C. 3662(a)) is amended
- 10 in the second sentence by striking "President" and insert-
- 11 ing "Commission".
- 12 SEC. 12. TRAVEL, TRANSPORTATION AND SUBSISTENCE.
- 13 Section 1224 (22 U.S.C. 3664) is amended by—
- (a) striking out clause (10); and
- 15 (b) redesignating clauses (11)–(20) as (10)–
- 16 (19).
- 17 SEC. 13. CONTINGENT SEVERANCE PAY LIABILITY.
- 18 Section 1302(a) (22 U.S.C. 3712(a)) is amended by
- 19 adding the following paragraph:
- 20 "(10) payment of severance pay to employees
- 21 terminated from the Panama Canal Authority for
- periods of service with the Commission."

#### 1 SEC. 14. PRINTING.

- 2 Section 1306 (22 U.S.C. 3716) is amended by strik-
- 3 ing "Section 501" and inserting in lieu thereof "Sections
- 4 501 through 517 and 1101 through 1123".
- 5 SEC. 15. INTERAGENCY SERVICES, REIMBURSEMENTS.
- 6 Section 1321(e)(2) (22 U.S.C. 3731(e)(2)) is amend-
- 7 ed to read as follows:
- 8 "(2) educational services provided by schools in
- 9 the Republic of Panama, or the United States, which
- are not operated by the United States, to employees
- of the Commission who are citizens of the United
- 12 States, to other Commission employees when deter-
- mined by the Administrator to be necessary for their
- recruitment or retention, and to other persons who
- were receiving such services at the expense of the
- 16 Canal Zone Government before the effective date of
- the Panama Canal Act of 1979."
- 18 SEC. 16. TRANSACTIONS WITH THE REPUBLIC OF PANAMA.
- 19 Section 1342 (22 U.S.C. 3752) is amended—
- 20 (a) by redesignating the present section as sub-
- 21 section (a);
- (b) in subsection (a), by striking "the Commis-
- sion" whenever it appears and inserting in lieu
- 24 thereof "an executive agency"; and
- (c) adding the following new subsection:

- 1 "(b) Notwithstanding subsection (a), the Commission
- 2 may provide office space, equipment, supplies, personnel
- 3 and other inkind services to the Panama Canal Author-
- 4 ity."

#### 5 SEC. 17. FILING OF ADMIRALTY CLAIMS.

- 6 (a) Section 1411(a) (22 U.S.C. 3771(a)) is amended
- 7 by revising the last sentence to read as follows: "No pay-
- 8 ment for damages on a claim may be made under this
- 9 section unless the claim is filed with the Commission with-
- 10 in 1 year after the date of the injury, or within 1 year
- 11 after the date of the enactment of the Panama Canal Act
- 12 Amendments of 1997, whichever is later."
- 13 (b) Section 1412 (22 U.S.C. 3772) is amended by
- 14 revising the last sentence to read as follows: "No payment
- 15 for damages on a claim may be made under this section
- 16 unless the claim is filed with the Commission within 1 year
- 17 after the date of the injury, or within 1 year after the
- 18 date of the enactment of the Panama Canal Act Amend-
- 19 ments of 1997, whichever is later."
- 20 (c) Section 1416 (22 U.S.C. 3776) is amended by re-
- 21 vising the penultimate sentence to read as follows: "Any
- 22 action on a claim under this section shall be barred unless
- 23 the action is brought within 180 days after the date on
- 24 which the Commission mails to the claimant written notifi-
- 25 cation of the Commission's final determination with re-

- 1 spect to the claim, or within 180 days after the date of
- 2 the enactment of the Panama Canal Act Amendments of
- 3 1997, whichever is later."
- 4 SEC. 18. TOLLS FOR SMALL VESSELS.
- 5 Section 1602(a) (22 U.S.C. 3792(a)) is amended—
- 6 (a) in the first sentence, by adding "and" be-
- fore "supply ships", deleting the comma after "sup-
- 8 ply ships" and deleting "and yachts"; and
- 9 (b) by adding at the end thereof a new sen-
- tence, reading as follows: "The tolls for yachts and
- other small vessels as defined by the Commission
- may be set at fixed rates determined by the Commis-
- 13 sion."
- 14 SEC. 19. DATE OF ACTUARIAL EVALUATION OF FECA LI-
- 15 ABILITY.
- Section 3715c(a) of title 22, United States Code, is
- 17 amended by striking "Upon termination of the Panama
- 18 Canal Commission" and inserting in lieu thereof "By
- 19 March 31, 1998".
- 20 SEC. 20. RETIREMENT ELIGIBILITY.
- 21 (a) Section 8336(c)(2)(B) of title 5, United States
- 22 Code, is amended by striking "before January 1, 2000,"
- 23 and inserting "with the Panama Canal Commission,".
- 24 (b) Paragraph (4) of section 8336(I) is redesignated
- 25 as paragraph (5) and amended to read as follows:

| 1  | "(5) For the purpose of this subsection—              |
|----|---|
| 2  | "(A) 'Panama Canal service' means—                    |
| 3  | "(i) service as an employee of the                    |
| 4  | Canal Zone Government, the Panama                     |
| 5  | Canal Company, or the Panama Canal                    |
| 6  | Commission, including service with the of-            |
| 7  | fice established pursuant to 22 U.S.C.                |
| 8  | 3714a(b) to close out the affairs of the              |
| 9  | Commission that are still pending after the           |
| 10 | termination of the Panama Canal Treaty                |
| 11 | of 1977; or   |
| 12 | "(ii) service at a permanent duty sta-                |
| 13 | tion in the Canal Zone or Republic of Pan-            |
| 14 | ama as an employee of an Executive agen-              |
| 15 | cy (other than the Commission) conducting             |
| 16 | operations in the Canal Zone or the Re-               |
| 17 | public of Panama; and                                 |
| 18 | "(B) 'Executive agency' includes the                  |
| 19 | Smithsonian Institution."                             |
| 20 | (c) Section 8336(I) is amended by adding the follow-  |
| 21 | ing new paragraph:                                    |
| 22 | "(4) An employee of the Panama Canal Com-             |
| 23 | mission, assigned to the office established pursuant  |
| 24 | to 22 U.S.C. 3714a(b) to close out the affairs of the |
| 25 | Commission, who is separated after January 1.         |

- 1 2000, and who otherwise would be eligible for an im-
- 2 mediate annuity under 8336(I) (1), (2) or (3) except
- 3 for date of separation, is entitled to an annuity if
- 4 the employee is separated—
- 5 "(A) involuntarily, after completing 20
- 6 years of service or after becoming 48 years of
- 7 age and completing 18 years of service, except
- 8 by adverse action, or
- 9 "(B) voluntarily, after completing 23 years
- of service or after becoming 48 years of age and
- 11 completing 18 years of service."

#### 12 SEC. 21. LUMP SUM SEVERANCE PAY.

- 13 Section 5595 of title 5, United States Code, is
- 14 amended to read as follows:
- 15 "(j) In the case of an employee of the Panama Canal
- 16 Commission who is entitled to severance pay under this
- 17 section, on or after December 31, 1999, the agency may
- 18 pay the total amount of the severance pay due the em-
- 19 ployee in one lump sum."
- 20 SEC. 22. EMPLOYMENT OF RESERVES AND RETIRED MEM-
- 21 BERS BY PANAMA CANAL AUTHORITY.
- Section 908 of title 37, United States Code, is
- 23 amended by adding the following new subsection:
- 24 "(c) Notwithstanding subsection (b), a person de-
- 25 scribed in subsection (a) may accept employment or com-

- 1 pensation described in that subsection with the entity of
- 2 the Government of the Republic of Panama known as the
- 3 Panama Canal Authority, which is the successor to the
- 4 Panama Canal Commission."

#### 5 SEC. 23. CONFORMING AND CLERICAL AMENDMENTS.

- 6 (a) Section 1216 (22 U.S.C. 3656) is amended by
- 7 striking "1215" and inserting in lieu thereof "1202".
- 8 (b) Section 1218 (22 U.S.C. 3658) is amended by
- 9 striking "1215" and inserting in lieu thereof "1202" and
- 10 by revising "1217" to read "1217(a)".
- 11 (c) Section 5315 of title 5, United States Code, is
- 12 amended by striking "Administrator, Panama Canal Com-
- 13 mission".
- 14 (d)(1) Section 5724(a)(3) of title 5, United States
- 15 Code, is amended by striking ", the Commonwealth of
- 16 Puerto Rico, or the areas and installations in the Republic
- 17 of Panama made available to the United States pursuant
- 18 to the Panama Canal Treaty of 1977 and related agree-
- 19 ments, as described in section 3(a) of the Panama Canal
- 20 Act of 1979" and inserting in lieu thereof "or the Com-
- 21 monwealth of Puerto Rico".
- 22 (2) Section 5724a of title 5, United States Code, is
- 23 amended by striking ", the Commonwealth of Puerto Rico,
- 24 or the areas and installations in the Republic of Panama
- 25 made available to the United States pursuant to the Pan-

- 1 ama Canal Treaty of 1977 and related agreements, (as
- 2 described in section 3(a) of the Panama Canal Act of
- 3 1979)" and inserting in lieu thereof "or the Common-
- 4 wealth of Puerto Rico" every time it appears.
- 5 (e) Table of Contents.—The table of contents in
- 6 section 1 is amended as follows:
- 7 (1) The item relating to section 1210 is amend-
- 8 ed to read as follows:

"Sec. 1210. Air Transportation.".

- 9 (2) Such table of contents is further amended
- by inserting after the item relating to section 1232
- 11 the following new item:

"Sec. 1233. Transition Separation Incentive Payment.".

- 12 (3) Such table of contents is further amended
- by striking out the items relating to sections 1215,
- 14 1219, and 1225.

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