105TH CONGRESS 1ST SESSION

H. R. 1144

To amend the Stewart B. McKinney Homeless Assistance Act to revise and extend programs providing urgently needed assistance for the homeless, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

March 20, 1997

Mr. Vento introduced the following bill; which was referred to the Committee on Banking and Financial Services

A BILL

- To amend the Stewart B. McKinney Homeless Assistance Act to revise and extend programs providing urgently needed assistance for the homeless, and for other purposes.
 - 1 Be it enacted by the Senate and House of Representa-
 - 2 tives of the United States of America in Congress assembled,
 - 3 SECTION 1. SHORT TITLE AND TABLE OF CONTENTS.
 - 4 (a) Short Title.—This Act may be cited as the
 - 5 "Stewart B. McKinney Homeless Assistance Amendments
 - 6 Act of 1997".
 - 7 (b) Table of Contents for
 - 8 this Act is as follows:

Sec. 1. Short title and table of contents.

TITLE I—GENERAL PROVISIONS

Sec. 101. Budget compliance.

TITLE II—INTERAGENCY COUNCIL ON THE HOMELESS

Sec. 201. Authorization of appropriations.

Sec. 202. Chairperson.

Sec. 203. Extension.

TITLE III—FEDERAL EMERGENCY MANAGEMENT AGENCY FOOD AND SHELTER PROGRAM

Sec. 301. Authorization of appropriations.

TITLE IV—HOUSING ASSISTANCE

Sec. 401. Short title.

Subtitle A—Reorganization of Certain McKinney Act Housing Provisions

Sec. 411. Flexible grant program.

Sec. 412. Regulations and transition provisions.

Sec. 413. Report on single room occupancy assistance.

Subtitle B—Other Housing Assistance Programs for the Homeless Under McKinney Act

- Sec. 421. Section 8 assistance for single room occupancy dwellings.
- Sec. 422. Section 8 assistance for shelter plus care single room occupancy dwellings.
- Sec. 423. Rural homelessness grant program.
- Sec. 424. Clerical amendment.

Subtitle C—Miscellaneous Homeless Housing Provisions

Sec. 431. Strategy to eliminate unfit transient facilities.

1 TITLE I—GENERAL PROVISIONS

2 SEC. 101. BUDGET COMPLIANCE.

- 3 (a) In General.—This Act and the amendments
- 4 made by this Act may not be construed to provide for new
- 5 budget authority, budget outlays, or new entitlement au-
- 6 thority, for fiscal year 1998, 1999, 2000, 2001, or 2002
- 7 in excess of the appropriate aggregate levels established
- 8 by the concurrent resolution on the budget for such years

- 1 for the programs authorized by this Act and the amend-
- 2 ments made by this Act.
- 3 (b) Definitions.—For purposes of this section, the
- 4 terms "budget authority", "budget outlays", "concurrent
- 5 resolution on the budget", and "entitlement authority"
- 6 have the meanings given such terms in section 3 of the
- 7 Congressional Budget Act of 1974.

8 TITLE II—INTERAGENCY

9 COUNCIL ON THE HOMELESS

- 10 SEC. 201. AUTHORIZATION OF APPROPRIATIONS.
- 11 Section 208 of the Stewart B. McKinney Homeless
- 12 Assistance Act (42 U.S.C. 11318) is amended to read as
- 13 follows:
- 14 "SEC. 208. AUTHORIZATION OF APPROPRIATIONS.
- 15 "There are authorized to be appropriated to carry out
- 16 this title \$1,000,000 for fiscal year 1998 and such sums
- 17 as may be necessary for each of fiscal years 1999, 2000,
- 18 2001, and 2002.".
- 19 SEC. 202. CHAIRPERSON.
- 20 Section 202(b) of the Stewart B. McKinney Homeless
- 21 Assistance Act (42 U.S.C. 11312(b) is amended to read
- 22 as follows:
- "(b) Chairperson and Vice Chairperson.—
- 24 "(1) Chairperson.—The Council shall elect an
- 25 Chairperson from among its members, who shall

- 1 have a term of 2 years. A member of the Council by 2 reason of any of paragraphs (1) through (16) of 3 subsection (a) who serves as Chairperson for a term may not be elected to serve as Chairperson for the 5 succeeding term. The preceding sentence shall not 6 apply to any member serving as Chairperson on the 7 date of the enactment of the Stewart B. McKinnev 8 Homeless Assistance Amendments Act of 1997. 9 "(2) Vice Chair-The Vice Chair-10 person of the Council shall have a term of 2 years 11 and shall be— 12 "(A) the Secretary of Housing and Urban 13 Development, if such Secretary is not elected as 14 the Chairperson of the Council; or 15 "(B) elected by the Council from among its 16 members, if the Secretary of Housing and 17 Urban Development is elected as the Chair-18 person of the Council.". 19 SEC. 203. EXTENSION.
- 20 Section 209 of the Stewart B. McKinney Homeless
- Assistance Act (42 U.S.C. 11319) is amended by striking
- "October 1, 1994" and inserting "October 1, 2002".

5 III—FEDERAL EMER-TITLE **GENCY MANAGEMENT** AGEN-2 CY FOOD AND SHELTER PRO-3 **GRAM** 4 5 SEC. 301. AUTHORIZATION OF APPROPRIATIONS. 6 Section 322 of the Stewart B. McKinney Homeless Assistance Act (42 U.S.C. 11352) is amended to read as 7 8 follows: 9 "SEC. 322. AUTHORIZATION OF APPROPRIATIONS. 10 "There are authorized to be appropriated to carry out 11 this title \$130,000,000 for fiscal year 1998 and such sums 12 as may be necessary for each of fiscal years 1999, 2000, 2001, and 2002.". 13 TITLE IV—HOUSING ASSISTANCE SEC. 401. SHORT TITLE. This title may be cited as the "Stewart B. McKinney 16 Homeless Housing Assistance Amendments Act of 1997". 17 Subtitle A—Reorganization of Certain 18 19 McKinney Act Housing Provisions 20 SEC. 411. FLEXIBLE GRANT PROGRAM. 21 Title IV of the Stewart B. McKinney Homeless As-22 sistance Act (42 U.S.C. 11361 et seq.) is amended— 23 (1) by striking subtitles A, B, C, D, and F;

(2) by striking the headings for subtitles E and

G;

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1	(3) by redesignating sections 441 (as amended
2	by the preceding provisions of this Act), 491, and
3	592 (as added by section 1414 of the Housing and
4	Community Development Act of 1992) as sections
5	451, 453, and 454, respectively;
6	(4) by striking sections 442 and 443; and
7	(5) by inserting after the heading for the title
8	the following:
9	"Subtitle A—Flexible Grant Program
10	"CHAPTER 1—GENERAL PROVISIONS
11	"SEC. 401. PURPOSES.
12	"The purposes of this subtitle are to—
13	"(1) expand and reorganize the Federal com-
14	mitment to alleviate homelessness by providing
15	States and localities with the resources to more effi-
16	ciently and effectively design a comprehensive sys-
17	tem to address the shelter, service, and permanent
18	housing needs of homeless individuals and families
19	in the United States;
20	"(2) help very low-income families avoid becom-
21	ing homeless;
22	"(3) meet the emergency shelter needs of home-
23	less persons and families;

1	"(4) provide transitional or specialized perma-
2	nent housing to facilitate the movement of homeless
3	persons and families to independent living;
4	"(5) provide supportive services to help home-
5	less persons and families lead independent and dig-
6	nified lives;
7	"(6) encourage the cooperation and participa-
8	tion of the States and units of general local govern-
9	ment, together with private nonprofit organizations,
10	in planning and implementing comprehensive home-
11	less assistance programs;
12	"(7) reduce the costs to States, units of general
13	local government, and private nonprofit organiza-
14	tions in applying for and using Federal housing as-
15	sistance for families and persons who are homeless;
16	and
17	"(8) begin meeting the needs of most of the
18	Nation's homeless population through the existing
19	Federal programs providing basic assistance for low-
20	income families and persons.
21	"SEC. 402. AUTHORIZATION OF APPROPRIATIONS.
22	"There are authorized to be appropriated—
23	(1) \$855,000,000 for fiscal year 1998 for
24	grants in accordance with section 412(b) of the

1	Stewart B. McKinney Homeless Assistance Amend-
2	ments Act of 1997; and
3	"(2) such sums as may be necessary for each
4	of fiscal years 1999, 2000, 2001, and 2002 for
5	grants under this subtitle.
6	Any amounts appropriated pursuant to this section shall
7	remain available until expended.
8	"SEC. 403. DEFINITIONS.
9	"For purposes of this subtitle, the following defini-
10	tions shall apply:
11	"(1) The term 'allocation unit of general local
12	government' means a metropolitan city and an
13	urban county.
14	"(2) The term 'applicant' means an eligible
15	grantee that submits an application under section
16	408 for a grant under this subtitle.
17	"(3) The term 'disability' means—
18	"(A) a disability as defined in section 223
19	of the Social Security Act;
20	"(B) to be determined to have, pursuant to
21	regulations issued by the Secretary, a physical,
22	mental, or emotional impairment which (i) is
23	expected to be a long-continued and indefinite
24	duration, (ii) substantially impedes an individ-
25	ual's ability to live independently, and (iii) of

1	such a nature that such ability could be im-
2	proved by more suitable housing conditions;
3	"(C) a developmental disability as defined
4	in section 102 of the Developmental Disabilities
5	Assistance and Bill of Rights Act; or
6	"(D) the disease of acquired
7	immunodeficiency syndrome or any conditions
8	arising from the etiologic agency for acquired
9	immunodeficiency syndrome.
10	Subparagraph (D) shall not be construed to limit eli-
11	gibility under subparagraphs (A) through (C) or the
12	provisions referred to in subparagraphs (A) through
13	(C).
14	"(4) The term 'eligible grantee' means—
15	"(A) an allocation unit of general local
16	government or insular area, or a consortium of
17	such entities, that elects to administer a grant
18	under section 410(a)(1);
19	"(B) a public agency or a private nonprofit
20	organization (or a consortium of such organiza-
21	tions) designated by the Secretary under section
22	410(a)(3) to administer grant amounts for an
23	allocation unit of general local government or
24	insular area;

1	"(C) an entity eligible to receive grant
2	amounts from the Secretary under section
3	410(a)(4);
4	"(D) a State that elects under section
5	410(b)(1)(A) to administer a grant;
6	"(E) a unit of general local government se-
7	lected under section 410(b)(5) to receive grant
8	amounts from the Secretary; and
9	"(F) a private nonprofit organization se-
10	lected under section 410(b)(4) to receive grant
11	amounts from the Secretary.
12	"(5) The term 'families' has the same meaning
13	given the term under section 3(b) of the United
14	States Housing Act of 1937.
15	"(6) The term 'grantee' means—
16	"(A) an allocation unit of general local
17	government or insular area, or a consortium of
18	such entities, that receives a grant under this
19	subtitle and administers the grant under section
20	410(a)(1);
21	"(B) an allocation unit of general local
22	government or insular area that receives a
23	grant under this subtitle and designates a pub-
24	lic agency or private nonprofit organization (or
25	a consortium of such organizations) to admin-

1	ister grant amounts for the jurisdiction under
2	section 410(a)(2);
3	"(C) a public agency or a private nonprofit
4	organization (or a consortium or such organiza-
5	tions) designated by the Secretary under section
6	410(a)(3) to administer grant amounts for an
7	allocation unit of general local government or
8	insular area, and that receives grant amounts
9	under this subtitle;
10	"(D) an entity that receives grant amounts
11	from the Secretary under section 410(a)(4);
12	"(E) a State that receives grant amounts
13	under this subtitle and administers such
14	amounts under section 410(b)(1)(A);
15	"(F) a unit of general local government
16	that receives grant amounts from the Secretary
17	under section 410(b)(5); and
18	"(G) a private nonprofit organization that
19	receives grant amounts from the Secretary
20	under section $410(b)(4)$.
21	"(7) The term 'homeless family' means a group
22	of one or more related individuals who are homeless
23	individuals.

1	"(8) The term 'insular area' means the Virgin
2	Islands, Guam, American Samoa, and the Common-
3	wealth of the Northern Mariana Islands.
4	"(9) The term 'low-demand services and refer-
5	rals' means the provision of health care, mental
6	health, substance abuse, and other supportive serv-
7	ices and referrals for services in a noncoercive man-
8	ner, which may include medication management,
9	education, counseling, job training, and assistance in
10	obtaining entitlement benefits and in obtaining other
11	supportive service including mental health treatment
12	and substance abuse treatment.
13	"(10) The term 'metropolitan city' has the
14	meaning given the term in section 102(a) of the
15	Housing and Community Development Act of 1974.
16	"(11) The term 'operating costs' means ex-
17	penses of operating any housing assisted under this
18	subtitle with respect to—
19	"(A) the administration, maintenance, re-
20	pair, and security of such housing;
21	"(B) utilities, fuels, furnishings, and equip-
22	ment for such housing; and
23	"(C) the conducting of the assessments of
24	and the provision of supportive services to the
25	residents of such housing.

1	"(12) The term 'outpatient health services'
2	means outpatient health care, outpatient mental
3	health services, outpatient substance abuse services,
4	case management services and child immunization.
5	"(13) The term 'private nonprofit organization'
6	means an organization—
7	"(A) no part of the net earnings of which
8	inures to the benefit of any member, founder,
9	contributor, or individual;
10	"(B) that has a voluntary board;
11	"(C) that has an accounting system or has
12	designated a fiscal agent in accordance with re-
13	quirements established by the Secretary; and
14	"(D) that practices nondiscrimination in
15	the provision of assistance.
16	"(14) The term 'project' means a structure or
17	a portion of a structure that is acquired or rehabili-
18	tated with assistance provided under this subtitle or
19	with respect to which the Secretary provides tech-
20	nical assistance or annual payments for operation
21	costs.
22	"(15) The term 'project sponsor' means an en-
23	tity that—
24	"(A) provides housing or assistance for
25	homeless individuals or families by carrying out

1	eligible activities under chapter 2 that are as-
2	sisted under this subtitle; and
3	"(B) meets such minimum standards as
4	the Secretary considers appropriate.
5	"(16) The term 'recipient' means a grantee
6	(other than a State distributing grant amounts to
7	State recipients) and a State recipient.
8	"(17) The term 'Secretary' means the Secretary
9	of Housing and Urban Development.
10	"(18) The term 'State' means a State of the
11	United States and the Commonwealth of Puerto
12	Rico, or any agency or instrumentality thereof that
13	is established pursuant to legislation and designated
14	by the chief executive to act on behalf of the juris-
15	diction with regard to provisions of this subtitle.
16	"(19) The term 'State recipient' means—
17	"(A) a unit of general local government
18	within a State (other than an allocation unit of
19	general local government) that receives grant
20	amounts from the State under section
21	410(b)(3); and
22	"(B) a private nonprofit organization that
23	receives grant amounts from a State under sec-
24	tion $410(b)(4)$.

1	"(20)(A) The term 'supportive services' means
2	assistance that—
3	"(i) addresses the special needs of home-
4	less persons, such as deinstitutionalized per-
5	sons, families with children, persons with men-
6	tal disabilities, other persons with disabilities,
7	the elderly, and veterans intended to be served
8	by a project; and
9	"(ii) assists in accomplishing the purposes
10	of the different types of housing for the home-
11	less eligible for assistance under this subtitle.
12	"(B) Such term includes—
13	"(i) food services, child care, substance
14	abuse treatment, assistance in obtaining perma-
15	nent housing, outpatient health services, em-
16	ployment counseling, nutritional counseling, se-
17	curity arrangements for the protection of resi-
18	dents of facilities to assist the homeless, and
19	such other services essential for maintaining or
20	moving toward independent living as the Sec-
21	retary determines to be appropriate; and
22	"(ii) assistance to homeless persons in ob-
23	taining other Federal, State, and local assist-
24	ance available for such individuals, including
25	public assistance benefits, mental health bene-

1	fits, employment counseling, and medical assist-
2	ance.
3	"(C) Such term does not include the provision
4	of major medical equipment.
5	"(D) All or part of the supportive services may
6	be provided directly by the project sponsor or by ar-
7	rangements with other public or private service pro-
8	viders.
9	"(21) The term 'unit of general local govern-
10	ment' means—
11	"(A) a city, town, township, county, parish
12	village, or other general purpose political sub-
13	division of a State;
14	"(B) the District of Columbia; and
15	"(C) any agency or instrumentality thereof
16	that is established pursuant to legislation and
17	designated by the chief executive to act on be-
18	half of the jurisdiction with regard to provisions
19	of this subtitle.
20	The term includes a consortium of geographically
21	contiguous units of general local government if the
22	Secretary determines that the consortium—
23	"(i) has sufficient authority and adminis-
24	trative capability to carry out the purposes of

1	this subtitle on behalf of its member jurisdic-
2	tions; and
3	"(ii) will, according to a written certifi-
4	cation by the State (or State, if the consortium
5	includes jurisdictions in more than one State),
6	direct its activities to alleviation of problems of
7	homeless individuals or families within the
8	State or States.
9	"(22) The term 'urban county' has the meaning
10	given the term in section 102(a) of the Housing and
11	Community Development Act of 1974.
12	"(23) The term 'very low-income families' has
13	the same meaning given the term under section 104
14	of the Cranston-Gonzalez National Affordable Hous-
15	ing Act.
16	"SEC. 404. PROVISION OF GRANTS.
17	"(a) AUTHORITY AND USE.—The Secretary may
18	make grants to eligible grantees in accordance with the
19	provisions of this subtitle. Grants under this subtitle may
20	be used only—
21	"(1) to carry out activities under chapter 2 for
22	assisting homeless individuals and families that are
23	conducted to provide comprehensive homeless assist-
24	ance required under section 405; and

- 1 "(2) for administrative expenses, to the extent 2 provided in section 436.
- 3 "(b) General Rule for Award of Grants.—Ex-
- 4 cept as provided in subsection (c), the Secretary shall
- 5 make grants using amounts appropriated under section
- 6 402 in the manner provided in this subtitle.
- 7 "(c) Insufficient Appropriations.—
- "(1) Trigger.—If the amounts appropriated 8 9 pursuant to section 402 for any fiscal year are less 10 than 50 percent of the amount authorized to be ap-11 propriated under such section for the year, the Sec-12 retary shall use such amounts to make grants under 13 the provisions of this title as in effect immediately 14 before the enactment of the Stewart B. McKinney 15 Homeless Assistance Amendments Act of 1997.
 - "(2) Grant Requirements.—The Secretary shall establish requirements for grants made under this subsection, as the Secretary considers appropriate, that are additional or alternative to the requirements under the provisions of this title as in effect immediately before the enactment of the Stewart B. McKinney Homeless Assistance Amendments Act of 1997.
- 24 "(3) Grant criteria.—The criteria for award-25 ing grants under this subsection shall include—

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1	"(A) the extent to which there is a need
2	for assistance for homeless individuals and fam-
3	ilies in the jurisdiction in which the grant will
4	be used;
5	"(B) the extent to which the activities pro-
6	posed to be carried out with grant amounts will
7	further the provision of comprehensive homeless
8	assistance required under section 405(b)(1);
9	"(C) the extent to which private nonprofit
10	organizations providing assistance to homeless
11	individuals and families in the jurisdiction have
12	been, and will be, included in planning for the
13	receipt of assistance under this subtitle, the de-
14	velopment of the application under section 408,
15	and the execution of the proposed activities;
16	and
17	"(D) such other criteria as the Secretary
18	considers appropriate to further the purposes of
19	this subsection and this subtitle.
20	"SEC. 405. COMPREHENSIVE HOMELESS ASSISTANCE.
21	"(a) Establishment and Maintenance.—Each
22	applicant shall, based on information provided in the cur-
23	rent comprehensive affordable housing strategy for the ap-

24 propriate jurisdiction under section 105 of the Cranston-

25 Gonzalez National Affordable Housing Act or such other

1	plan as the Secretary may prescribe, use assistance pro-
2	vided under this subtitle in a manner that ensures that
3	comprehensive homeless assistance is established and
4	maintained within the jurisdiction of the applicant.
5	"(b) Requirements.—For purposes of this subtitle,
6	comprehensive homeless assistance required under this
7	section shall include—
8	"(1) providing a system of outreach and assess-
9	ment for—
10	"(A) determining whether an individual or
11	family is homeless, needs assistance to avoid
12	being homeless, or needs other assistance; and
13	"(B) ensuring that individuals and families
14	so identified receive appropriate housing and
15	supportive services;
16	"(2) providing assistance to the extent nec-
17	essary to avoid eviction (or foreclosure) and termi-
18	nation of utility services of low- and very low-income
19	families to prevent such families from becoming
20	homeless;
21	"(3) making emergency shelters with appro-
22	priate supportive services available to the extent nec-
23	essary to ensure that homeless individuals and fami-
24	lies for which such housing is appropriate receive
25	adequate shelter, including during any period in

1	which an assessment referred to in paragraph (1)
2	is performed for such an individual or family;
3	"(4) making transitional housing with appro-
4	priate supportive services available to the extent nec-
5	essary to ensure that homeless individuals and fami-
6	lies for which such housing is appropriate are pre-
7	pared for increased responsibility and permanent
8	housing, or permanent supportive housing, after the
9	transition period;
10	"(5) making permanent supportive housing,
11	available to the extent necessary to meet the long-
12	term housing needs of all homeless individuals and
13	families;
14	"(6) providing assistance to meet specific needs
15	of various subpopulations of the homeless, especially
16	the unique needs of homeless veterans; and
17	"(7) providing for coordination of assistance
18	provided under this subtitle and assistance provided
19	under other Federal, State, and local programs that
20	may be used to assist homeless individuals and fami-
21	lies, including—
22	"(A) assistance under the programs for
23	
	public housing and section 8 rental assistance
24	under the United States Housing Act of 1937

(including the program for section 8 assistance

1 for moderate rehabilitation under section 451 of 2 this Act and the shelter plus care program for 3 such assistance under section 452 of this Act), 4 the HOME Investment Partnerships Act, the community development block grant program 6 under title I of the Housing and Community Development Act of 1974, the program for sup-7 portive housing for the elderly under section 8 9 202 of the Housing Act of 1959, the program 10 for supportive housing for persons with disabil-11 ities under section 811 of the Cranston-Gon-12 zalez National Affordable Housing Act, and the 13 program for housing opportunities for persons 14 with AIDS under subtitle D of title VIII of the 15 Cranston-Gonzalez National Affordable Hous-16 ing Act; 17 "(B) programs administered by the Direc-18 tor of the Federal Emergency Management

- Agency;
- "(C) programs administered by the Secretary of Labor, including programs for employment and training;
- "(D) programs administered by the Secretary of Health and Human Services, including programs for health care, mental health care,

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1	social services, income support services, run-
2	away youth, and unfit transient facilities;
3	"(E) programs administered by the Sec-
4	retary of Veterans Affairs (including programs
5	for compensation benefits, health care, and
6	mental health care, and other services and pro-
7	grams) that are specifically designed to assist
8	homeless veterans;
9	"(F) programs administered by the Sec-
10	retary of Education, including programs for
11	adult education and education for homeless
12	children and youth;
13	"(G) programs administered by the Cor-
14	poration for National and Community Service,
15	including programs for national service; and
16	"(H) such other assistance as the Sec-
17	retary shall prescribe upon consultation with
18	the Interagency Council on the Homeless.
19	"SEC. 406. MATCHING REQUIREMENTS.
20	"(a) In General.—Except as provided in subsection
21	(c), each recipient shall supplement the amount of grants
22	provided under this subtitle to the recipient with an
23	amount of funds from non-Federal sources equal to the
24	amount of the Federal grant, which shall include funds

- 1 from project sponsors receiving assistance from the recipi-
- 2 ent.
- 3 "(b) Supplemental Funds.—Supplemental funds
- 4 may include (1) the value of any donated material or
- 5 building, the value of any lease on a building, (2) any sal-
- 6 ary paid to staff to carry out the program of a project
- 7 sponsor, (3) the value of the time and services contributed
- 8 by volunteers to carry out the program of project sponsor
- 9 at a rate determined by the Secretary, and (4) the pro-
- 10 ceeds from bond financing validly issued by a State or unit
- 11 of general local government, agency, or instrumentality
- 12 thereof, and repayable with revenues derived from a
- 13 project assisted under this subtitle, except that not more
- 14 than 25 percent of the contribution required may be de-
- 15 rived from the proceeds of such bond financings. Any
- 16 State or local government funds used independently from
- 17 the program under this title, or designated for such use,
- 18 to assist the homeless by carrying out activities that would
- 19 be eligible for assistance under this subtitle shall be con-
- 20 sidered supplemental funds under this section.
- 21 "(c) States.—In the case of a State administering
- 22 grant amounts under section 410(b)(1)(A), in each fiscal
- 23 year, the State shall supplement the amount of grants pro-
- 24 vided under this subtitle with an amount of funds from
- 25 sources other than this subtitle equal to the amount re-

- 1 ceived under this subtitle. Each grantee that is a State
- 2 shall obtain any supplemental amounts from State recipi-
- 3 ents receiving amounts under the grant.
- 4 "(d) Prohibition of Substitution of Funds.—
- 5 Assistance provided under this subtitle may not be used
- 6 to replace other public funds previously used, or des-
- 7 ignated for use, to assist persons who are homeless.
- 8 "(e) CERTIFICATION.—Each recipient shall certify, to
- 9 the satisfaction of the Secretary, its compliance with the
- 10 provisions of this section, which shall describe the sources
- 11 and amounts of supplemental funds provided pursuant to
- 12 this section.
- 13 "SEC. 407. RESPONSIBILITIES OF RECIPIENTS AND
- 14 PROJECT SPONSORS.
- 15 "(a) Use of Assistance Through Private Non-
- 16 PROFIT ORGANIZATIONS.—Each recipient shall make
- 17 available more than 50 percent of the grant amounts it
- 18 receives for any fiscal year to project sponsors that are
- 19 private nonprofit organizations to carry out eligible activi-
- 20 ties under chapter 2, except that the Secretary may waive
- 21 the applicability of this requirement if the recipient dem-
- 22 onstrates to the Secretary that the requirement interferes
- 23 with the ability of the recipient to provide assistance under
- 24 this subtitle because of a paucity of qualified private non-
- 25 profit organizations in the jurisdiction of the recipient.

- 1 "(b) Housing Quality.—Each recipient shall en-
- 2 sure that housing assisted with grant amounts provided
- 3 under this subtitle is decent, safe, and sanitary and, when
- 4 appropriate, complies with all applicable State and local
- 5 housing codes, building codes, and licensing requirements
- 6 in the jurisdiction in which the housing is located.
- 7 "(c) Prevention of Undue Benefit.—The Sec-
- 8 retary may prescribe such terms and conditions as the
- 9 Secretary considers necessary to prevent project sponsors
- 10 from unduly benefiting from the sale or other disposition
- 11 of projects other than a sale or other disposition resulting
- 12 in the use of the project for the direct benefit of very low-
- 13 income families.
- "(d) Confidentiality.—Each recipient shall de-
- 15 velop and implement procedures to ensure the confiden-
- 16 tiality of records pertaining to any individual provided
- 17 family violence prevention or treatment services under any
- 18 project and to ensure that the address or location or any
- 19 family violence shelter project assisted with grant amounts
- 20 under this subtitle will, except with written authorization
- 21 of the person or person responsible for the operation of
- 22 such shelter, not be made public.
- "(e) Employment of Homeless Individuals.—
- 24 To the maximum extent practicable, the Secretary shall
- 25 ensure that recipients involve, through employment, volun-

- 1 teer services, or otherwise, homeless individuals and fami-
- 2 lies in constructing, renovating, maintaining, and operat-
- 3 ing facilities assisted with grant amounts under this sub-
- 4 title, in providing services so assisted, and in providing
- 5 services for occupants of facilities so assisted.
- 6 "(f) Participation of Homeless Individuals.—
- 7 The Secretary shall, by regulation, provide that each recip-
- 8 ient shall require each project sponsor receiving assistance
- 9 under this subtitle from the recipient to provide for the
- 10 participation of not less than one homeless individual or
- 11 formerly homeless individual on the board of directors or
- 12 other equivalent policy making entity of the project spon-
- 13 sor, to the extent that such entity considers and makes
- 14 policies and decision regarding any project, facility, serv-
- 15 ices, or other activities assisted with grant amounts under
- 16 this subtitle. A recipient may grant waivers to project
- 17 sponsors unable to meet the requirement under the pre-
- 18 ceding sentence if the project sponsor agrees to otherwise
- 19 consult with homeless or formerly homeless individuals in
- 20 considering and making such policies and decisions.
- 21 "SEC. 408. APPLICATION.
- 22 "(a) Requirement.—Except as otherwise provided
- 23 in section 404(c), the Secretary may make a grant under
- 24 this subtitle only to an eligible grantee that submits an

1	application under this section that is approved by the Sec-
2	retary.
3	"(b) FORM AND PROCEDURE.—Applications shall be
4	submitted in such form and in accordance with such proce-
5	dures as the Secretary shall, by regulation, establish.
6	"(c) Content.—An application under this section
7	shall—
8	"(1) include a detailed description, based on in-
9	formation provided in the current comprehensive
10	housing affordability strategy under section 105 of
11	the Cranston-Gonzalez National Affordable Housing
12	Act for the appropriate jurisdiction or such other
13	plan as the Secretary may prescribe, of—
14	"(A) the existing population of homeless
15	individuals and families for the jurisdiction of
16	the applicant; and
17	"(B) the existing facilities and services de-
18	signed to assist such population;
19	"(2) include a detailed description of the com-
20	prehensive homeless assistance under section 405 to
21	be established and maintained within the jurisdiction
22	of the applicant;
23	"(3) provide an assessment of what is required
24	to establish and maintain the provision of com-

- prehensive homeless assistance required under section 405 for the jurisdiction of the applicant;
- "(4) set forth a multiyear strategy for establishing and maintaining the provision of comprehensive homeless assistance for the jurisdiction, as described pursuant to paragraph (2), and include timetables, goals, and budget estimates for accomplishing each element of the strategy;
 - "(5) set forth a 1-year action plan that identifies all activities to be carried out with assistance under this subtitle and demonstrates how such activities will further the strategy set forth pursuant to paragraph (4);
 - "(6) except in the case of an application by a State that elects under section 410(b)(1)(A) to administer grants under this subtitle, describe the means the applicant will use to distribute grant amounts to project sponsors and whether such amounts will be awarded on a competitive or non-competitive basis;
 - "(7) contain certifications or other such forms of proof of commitments of financial and other resources from each public agency or private nonprofit organization that has a role in establishing and maintaining the provision of comprehensive homeless

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- 1 assistance for the jurisdiction of the applicant, required under section 405;
- "(8) contain assurances satisfactory to the Secretary that activities carried out under chapter 2 with grant amounts under this subtitle will comply with the requirements of this subtitle;
 - "(9) in the case of an application by a State that elects to under section 410(b)(1)(A) administer grants under this subtitle, describe the method of distribution of such amounts to State recipients;
 - "(10) except with respect to an application by a State that elects under section 410(b)(1)(A) to administer grants under this subtitle, contain a certification from the public official responsible for submitting the comprehensive housing affordability strategy under section 105 of the Cranston-Gonzalez National Affordable Housing Act for the State or unit of general local government within which a project is to be located (or such other plan as the Secretary may require) that the proposed project is consistent with the approved housing strategy of such State or unit of general local government;
 - "(11) contain a certification that the applicant will comply with the requirements of the Fair Housing Act, title VI of the Civil Rights Act of 1964, sec-

- 1 tion 504 of the Rehabilitation Act of 1973, and the
- 2 Age Discrimination Act of 1975, and will affirma-
- 3 tively further fair housing; and
- 4 "(12) contain a certification that the applicant
- 5 will comply with the requirements of this subtitle
- 6 and other applicable laws.
- 7 "(d) Relationship to CHAS and Consolidated
- 8 Plan.—In establishing requirements for applications
- 9 under this section, the Secretary shall provide that if an
- 10 applicant includes in the application information also re-
- 11 quired under the comprehensive housing affordability
- 12 strategy for the appropriate jurisdiction under section 105
- 13 of the Cranston-Gonzalez National Affordable Housing
- 14 Act or such other plan as the Secretary may require, the
- 15 requirements under such subsection regarding such infor-
- 16 mation shall be considered to be fulfilled by the submission
- 17 of the application.
- 18 "SEC. 409. ALLOCATION AND DISTRIBUTION OF FUNDS.
- 19 "(a) Insular Areas.—In each fiscal year, from any
- 20 amounts appropriated for such year to carry out this sub-
- 21 title, the Secretary shall allocate amounts to insular areas
- 22 in accordance with an allocation formula established by
- 23 the Secretary.
- 24 "(b) States and Allocation Units of General
- 25 Local Government.—

"(1) FORMULA ALLOCATION.—

"(A) IN GENERAL.—For each fiscal year, of the amounts that remain after amounts are reserved for insular areas under subsection (a), the Secretary shall allocate assistance according to this paragraph.

"(B) Formula.—The Secretary shall allocate amounts under this paragraph using a formula established by the Secretary that allocates amounts for allocation units of general local government and States in a manner that provides that the percentage of the total amount referred to in subparagraph (A) for any fiscal year that is allocated for any State or allocation unit of general local government is equal to the percentage of the total amount available for section 106 of the Housing and Community Development Act of 1974 for the prior fiscal year that was allocated for such State or allocation unit of general local government.

"(C) MINIMUM AMOUNT.—If, in any fiscal year, allocation under the provisions of subparagraphs (A) and (B) would result in any allocation unit of general local government receiving a grant of less than 0.05 percent of the

amounts appropriated to carry out this subtitle for the fiscal year, such amount shall instead be reallocated to the State for use under section 410(b).

"(D) 70 PERCENT FOR UNITS OF GENERAL LOCAL GOVERNMENT.—In each fiscal year, the amount allocated under this paragraph for each allocation unit of general local government shall be the amount that results from increasing all of the amounts determined pursuant to the preceding subparagraphs for allocation units of general local government on a pro rata basis so that the sum of such amounts is equal to 70 percent of the remainder of the amount appropriated for the year to carry out this subtitle after amounts are allocated for insular areas under subsection (a).

"(E) 30 PERCENT FOR STATES.—In each fiscal year, the amount allocated under this paragraph for each State shall be the amount that results from decreasing all of the amounts determined pursuant to the preceding subparagraphs for States on a pro rata basis so that the sum of such amounts is equal to 30 percent of the remainder of the amount appropriated

1	for the year to carry out this subtitle after
2	amounts are allocated for insular areas under
3	subsection (a).
4	"(2) Grant amount for states and allo-
5	CATION UNITS OF GENERAL LOCAL GOVERNMENT.—
6	"(A) IN GENERAL.—The amount allocated
7	for a fiscal year under paragraph (1) for an al-
8	location unit of general local government or a
9	State shall be the maximum amount that the
10	allocation unit or State may receive under this
11	subtitle for the fiscal year.
12	"(B) REDUCTION.—In any fiscal year, the
13	Secretary may provide a grant under this sub-
14	title for a State or for an allocation unit of gen-
15	eral local government in an amount less than
16	the amount allocated under paragraph (1), if
17	the Secretary determines based upon review of
18	the application of the jurisdiction under section
19	408 or as a result of the annual performance
20	review and audit under section 413, that the ju-
21	risdiction has failed to comply fully with the re-
22	quirements under section 408 or 411 or that
23	such action is otherwise appropriate.
24	"(3) MINIMUM STATE ALLOCATION.—Notwith-
25	standing paragraph (2), if, in allocating amounts for

1	States under paragraph (1) for any fiscal year, the
2	amount allocated for the year for a State is less
3	than \$2,000,000, the allocation for the State shall
4	instead be \$2,000,000 and the increase shall be de-
5	ducted pro rata from the allocations of other States
6	"(c) Reallocations.—Any amounts that a State or
7	an allocation unit of general local government is eligible
8	to receive for a fiscal year under subsection (b) that are
9	not received for use in the jurisdiction, as provided by sub-
10	sections (a) and (b) of section 410, or that become avail-
11	able as a result of actions under section 413(b), shall be
12	added to amounts available for allocation under this sec-
13	tion for the succeeding fiscal year.
14	"SEC. 410. ADMINISTRATION OF PROGRAM.
15	"(a) Grants to Allocation Units of General
16	LOCAL GOVERNMENT AND INSULAR AREAS.—
17	"(1) In general.—Except as provided in para-
18	graphs (2), (3), and (4), an allocation unit of gen-
19	eral local government or insular area shall admin-
20	ister grant amounts for any fiscal year received
21	under section 409 by such grantees.
22	"(2) Administration by designees of Ju-
23	RISDICTION.—
24	"(A) AUTHORITY TO ELECT.—An alloca-
25	tion unit of general local government or insular

area may elect for any fiscal year to designate a public agency or a private nonprofit organization (or a consortium of such organizations) to administer grant amounts under section 409 for the jurisdiction.

- "(B) ELECTION REQUIREMENTS.—The Secretary shall prescribe the manner and time for making an election under subparagraph (A), and shall establish criteria for the approval of agencies and organizations designated, which shall require such agencies and organizations to demonstrate experience of the entity in providing assistance to homeless individuals and families in the jurisdiction.
- "(C) DIRECT PROVISION OF ASSIST-ANCE.—The Secretary may, at the request of the jurisdiction, provide grant amounts directly to the agency or organization designated under this paragraph.
- "(3) Administration by designees of secretary.—If an allocation unit of general local government or insular area, or (if appropriate) a public agency or private nonprofit organization designated by the jurisdiction under paragraph (2), does not receive a grant under section 409 for any fiscal year

1	because of failure to meet the application require-
2	ments of section 408, the Secretary may designate
3	an agency or organization meeting the criteria estab-
4	lished under paragraph (2)(B) to receive the grant.
5	"(4) Administration by Secretary.—If for
6	any fiscal year the Secretary determines that the
7	grant amounts allocated under section 409 for an al-
8	location unit of general local government or insular
9	area will not be used in the jurisdiction as provided
10	by the preceding provisions of this subsection, the
11	Secretary may administer such amounts for the ju-
12	risdiction. The Secretary shall prescribe such proce-
13	dures and requirements as the Secretary considers
14	appropriate for administering grant amounts under
15	this paragraph.
16	"(b) Grants to States.—
17	"(1) In general.—To receive an allocation
18	under section 409, each State shall elect—
19	"(A) to administer grant amounts received
20	under section 409, as provided in paragraphs
21	(2) and (3); or
22	"(B) to have the Secretary administer such
23	grant amounts for the State, as provided in
24	paragraph (5).

1	If a State elects to administer grant amounts under
2	subparagraph (A), the election shall be irrevocable.
3	"(2) State program.—A State administering
4	grant amounts as provided in paragraph (1)(A)—
5	"(A) shall distribute the amounts remain-
6	ing after use in accordance with subparagraph
7	(B) to State recipients for use under this sub-
8	title;
9	"(B) may use up to 15 percent of the
10	grant amounts received under section 409 to
11	carry out its own homeless assistance program
12	under this subtitle, except that—
13	"(i) such amounts may only be used
14	for eligible activities under chapter 2 for
15	which States are eligible recipients under
16	this subtitle; and
17	"(ii) the Secretary may increase the
18	percentage limitation under this subpara-
19	graph in the case of any State homeless
20	assistance program that is limited to pro-
21	viding assistance in areas of the State that
22	are not allocation units of general local
23	government; and
24	"(C) may retain not to exceed 5.0 percent
25	of the amount to be distributed under subpara-

1	graph (A) to State recipients to defray the cost
2	of carrying out its responsibilities under this
3	subtitle.
4	Unless a State demonstrates to the satisfaction of
5	the Secretary that the needs for assistance for ac-
6	tivities under this subtitle in areas of the State that
7	are not allocation units of general local government
8	have been fulfilled, grant amounts received by State
9	may only be used to carry out activities in areas of
10	the State that do not include allocation units of gen-
11	eral local government.
12	"(3) Distribution of amounts to state re-
13	CIPIENTS.—
14	"(A) CHOICE OF ADMINISTRATION.—A
15	State administering grant amounts as provided
16	in paragraph (1)(A) shall, for each fiscal year,
17	afford each such recipient the options of—
18	"(i) administering the grant amounts
19	on its own behalf;
20	"(ii) designating a public agency or a
21	private nonprofit organization (as provided
22	by subsection (a)(2)) to administer the
23	grant amounts for the jurisdiction; or
24	"(iii) entering into an agreement with
25	the State, in consultation with private non-

profit organizations providing assistance to homeless individuals and families in the jurisdiction, under which the State will administer the grant amounts for the jurisdiction.

A recipient may choose to exercise such options at such time and in accordance with such criteria as the Secretary may prescribe.

- "(B) DIRECT PROVISION OF ASSIST-ANCE.—A State may, at the request of the State recipient, provide grant amounts directly to the agency or organization designated under subparagraph (A)(ii).
- "(C) DISTRIBUTION OF AMOUNTS.—The State shall distribute amounts to State recipients (or to agencies or organizations designated under subparagraph (A)(ii), as appropriate) on the basis of an application containing such information as the State may prescribe. Each application shall evidence an intent to establish and maintain the provision of comprehensive homeless assistance in the jurisdiction of the recipient, except that the State may waive this requirement with respect to one or more proposed activities, where the State determines that—

1	"(i) the activities are necessary to
2	meet the needs of homeless individuals and
3	families within the jurisdiction; and
4	"(ii) comprehensive homeless assist-
5	ance is not necessary, due to the nature
6	and extent of homelessness in the jurisdic-
7	tion.
8	"(D) Preference for certain state
9	RECIPIENTS.—In selecting State recipients and
10	making awards under subparagraph (C), the
11	State shall give preference to applications that
12	demonstrate higher relative levels of homeless
13	need and fiscal distress.
14	"(4) State or hud administration of
15	GRANTS FOR INDIVIDUAL STATE RECIPIENTS.—If in
16	any fiscal year a State distributes grant amounts to
17	a State recipient, but the recipient fails to receive
18	the amounts pursuant to paragraph (3)(A), the Sec-
19	retary or the State, as the Secretary may provide,
20	may distribute the amounts to private nonprofit or-
21	ganizations in the jurisdiction. If the Secretary dis-

tributes the amounts, the Secretary shall deduct the

amounts distributed from the grant provided to the

State for the fiscal year.

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1 "(5) HUD ADMINISTRATION OF STATE PRO-2 GRAM.—If a State elects pursuant to paragraph 3 (1)(B) to have the Secretary administer grant amounts for the State received under section 409, 5 the Secretary may distribute grant amounts to State 6 recipients for the State, in accordance with require-7 ments and procedures prescribed by the Secretary. 8 The Secretary shall establish criteria for selecting 9 recipients and making awards under this paragraph, 10 which shall include giving preference to applications 11 that demonstrate higher relative levels of homeless 12 need and fiscal distress.

13 "SEC. 411. CITIZEN PARTICIPATION.

14 "(a) IN GENERAL.—Each grantee who is not a State 15 recipient shall ensure that citizens, and appropriate private nonprofit organizations and other interested groups 16 17 and entities, participate fully in developing and carrying 18 out the program for providing assistance under this subtitle in the jurisdiction of the recipient. The Secretary 19 20 shall prescribe such requirements to carry out this section 21 as the Secretary deems appropriate, which shall include requirements applicable to the homeless assistance plan-23 ning boards referred to in subsection (b) and the citizen participation provisions of subsection (c), and the timing

1	of, and sequence for, carrying out the requirements of
2	such subsections.
3	"(b) Homeless Assistance Planning Boards.—
4	"(1) Establishment.—As a condition of a
5	grantee who is not a State recipient receiving assist-
6	ance under this subtitle, the chief executive officer of
7	the appropriate unit government in the jurisdiction
8	of the grantee shall establish and provide support
9	for the operation of a homeless assistance planning
10	board under this subsection.
11	"(2) Functions.—Each board under this sub-
12	section shall assist the recipient in—
13	"(A) determining whether grant amounts
14	of the grantee should be administered by the
15	grantee, a public agency or private nonprofit or-
16	ganization, or the State or the Secretary, under
17	subsections (a) and (b) of section 410;
18	(B) developing the application under sec-
19	tion 408;
20	(C) overseeing the activities carried out
21	with assistance under this subtitle; and
22	(D) evaluating the performance of the
23	grantee (and recipients of the grantee) in carry-
24	ing out such activities.

1	"(3) Membership.—Each board under this
2	subsection shall consist of members appointed by the
3	chief executive officer referred to in paragraph (1)
4	(subject to recommendations in accordance with
5	paragraph (4)), and shall include—
6	"(A) not less than one member represent-
7	ing homeless individuals and families;
8	"(B) not less than one member represent-
9	ing homeless advocates;
10	"(C) not less than one member represent-
11	ing individuals and entities providing assistance
12	to homeless individuals and families, including
13	agencies of units of general local government
14	providing Federal assistance;
15	"(D) not less than one member represent-
16	ing the business community;
17	"(E) not less than one member represent-
18	ing labor;
19	"(F) not less than one member who is a
20	community representative;
21	"(G) not less than one member of the local
22	board established for the jurisdiction for pur-
23	poses of allocating amounts under the emer-
24	gency food and shelter program of the Federal
25	Emergency Management Agency;

1	"(H) not less than one member represent-
2	ing the grantee; and
3	"(I) in the case of a grantee that is a
4	State—
5	"(i) one member representing the
6	State agency or instrumentality dealing
7	with mental health; and
8	"(ii) one member representing the
9	State agency or instrumentality dealing
10	with education.
11	"(4) Distribution of membership.—Not less
12	than 50 percent of the members of each board under
13	this subsection (including the members required
14	under subparagraphs (A), (B), (C), and (G) of para-
15	graph (3)) shall be members of the board that rep-
16	resent homeless individuals and families, homeless
17	advocates, or nongovernmental entities that provide
18	assistance to homeless individuals and families. They
19	shall be individuals who were recommended for
20	membership by individuals and entities other than a
21	unit of general local government or any agency
22	thereof.
23	"(5) Board Review.—
24	"(A) APPLICANTS.—No eligible grantee
25	may submit an application to the Secretary

under section 408, and no grantee may submit to the Secretary a performance report under subsection 413(a), unless the board under this subsection for the jurisdiction of the grantee has reviewed, and been provided an opportunity to include any comments of the board in, the application or report.

"(B) STATE RECIPIENTS.—No State recipient may submit an application under section 410(b)(3) or a performance report to a State, unless the board under this subsection for the jurisdiction has reviewed, and been provided an opportunity to include any comments of the board in, the application or report.

"(6) Review by Secretary.—A member or members of the board under this subsection for a jurisdiction or other members of the community may request the Secretary to review process for constituting or operating the board to determine whether the process is fair. If the Secretary finds that the process is unfair and submits a written justification to the board within 15 days of the request for review, the Secretary may disapprove the application under section 408 for the jurisdiction or refuse to accept a performance report under section 413(a).

1	"(7) Conflicts of interest.—The Secretary
2	shall prescribe standards governing potential con-
3	flicts of interest under which members of boards
4	under this subsection may participate in activities
5	carried out under this subtitle.
6	"(c) Involvement of Citizens and Others.—
7	"(1) In general.—Each recipient shall—
8	"(A) make available to its citizens, public
9	agencies, and other interested parties informa-
10	tion concerning the amount of assistance the ju-
11	risdiction expects to receive and the range of
12	activities that may be undertaken with the as-
13	sistance;
14	"(B) publish the proposed application in a
15	manner that, in the determination of the Sec-
16	retary, affords affected citizens, public agencies,
17	and other interested parties a reasonable oppor-
18	tunity to examine its content and to submit
19	comments on it;
20	"(C) hold one or more public hearings to
21	obtain the views of citizens, public agencies, and
22	other interested parties on the housing needs of
23	the jurisdiction; and
24	"(D) provide citizens, public agencies, and
25	other interested parties with reasonable access

- to records regarding any uses of any assistance
 the recipient may have received under this subtitle during the preceding 5 years.
 - "(2) Notice and comment.—Before submitting any performance report under section 413(a) or any substantial amendment to an application under section 408, a recipient shall provide citizens with reasonable notice of, and opportunity to comment on, the performance report or application.
 - "(3) Consider any comments or views of citizens in preparing a final application, amendment to an application, or performance report for submission. A summary of such comments or views shall be attached when an application, amendment to an application, or performance report is submitted. The submitted application, amendment, or report shall be made available to the public.
 - "(4) AUTHORITY OF SECRETARY.—The Secretary shall establish procedures appropriate and practicable for providing a fair hearing and timely resolution of citizen complaints related to applications or performance reports under this subtitle.

1	"(d) REQUIREMENTS FOR CITIZEN PARTICIPATION
2	FOR STATE RECIPIENTS AND RECIPIENTS OF AMOUNTS
3	From the Secretary.—
4	"(1) State recipients.—The State may pre-
5	scribe citizen participation requirements comparable
6	(to the extent appropriate) to the requirements
7	under the preceding provisions of this section for
8	cases in which a State distributes grant amounts to
9	State recipients, as provided in section 410(b)(2).
10	"(2) RECIPIENTS FROM SECRETARY.—The Sec-
11	retary may prescribe citizen participation require-
12	ments comparable (to the extent appropriate) to the
13	requirements under the preceding provisions of this
14	section for cases in which the Secretary—
15	"(A) administers the grant amounts of an
16	allocation unit of general local government, as
17	provided in section 410(a)(4); or
18	"(B) distributes grant amounts to recipi-
19	ents, as provided in paragraph (3), (4), or (5)
20	of section 410(b).
21	"(3) Inapplicable laws.—The Federal Advi-
22	sory Committee Act and section 12 of the Depart-
23	ment of Housing and Urban Development Act shall
24	not apply with respect to the actions of the Sec-
25	retary referred to in paragraph (2). The Secretary

- 1 shall establish appropriate standards under this
- 2 paragraph to ensure the integrity of the process for
- 3 awarding assistance.

4 "SEC. 412. APPLICABILITY OF OTHER PROVISIONS.

- 5 "(a) Flood Elevation Requirements.—Flood
- 6 protection standards applicable to housing acquired, reha-
- 7 bilitated, or assisted under this subtitle shall be no more
- 8 restrictive than the standards applicable to any other pro-
- 9 gram administrated by the Secretary.
- 10 "(b) Environmental Protection.—The provi-
- 11 sions of, and regulations and procedures applicable under,
- 12 section 104(g) of the Housing and Community Develop-
- 13 ment Act of 1974 shall apply to assistance and projects
- 14 under this subtitle.
- 15 "(c) GAO AUDITS.—Insofar as they relate to funds
- 16 provided under this subtitle, the financial transactions of
- 17 grantees and project sponsors may be audited by the Gen-
- 18 eral Accounting Office under such rules and regulations
- 19 as may be prescribed by the Comptroller General of the
- 20 United States. The representatives of the General Ac-
- 21 counting Office shall have access to all books, accounts,
- 22 records, reports, files and other papers, things, or property
- 23 belonging to, or in use by such grantees, and project spon-
- 24 sors pertaining to the financial transactions and necessary
- 25 to facilitate the audit.

"SEC. 413. REPORTS, REVIEWS, AND AUDITS.

2	"(a) Grantee Performance Report.—Each
3	grantee shall submit to the Secretary a performance and
4	evaluation report concerning the use of funds made avail-
5	able under this subtitle. The report shall be submitted at
6	such time and contain such information as the Secretary
7	shall prescribe, and shall be made available to the relevant
8	boards referred to in section 411(b) and to citizens, public
9	agencies, and other interested parties in the jurisdiction
10	of the grantee in sufficient time to permit the board and
11	the citizens, public agencies, and other interested parties
12	to comment on the report before submission.
13	"(b) Reviews and Audits.—The Secretary shall, at
14	least on an annual basis, make such reviews and audits
15	as may be necessary or appropriate to determine—
16	"(1) in the case of a grantee (other than a
17	grantee referred to in paragraph (2)), whether the
18	grantee—
19	"(A) has carried out its activities in a
20	timely manner;
21	"(B) has made progress toward establish-
22	ing and maintaining the comprehensive home-
23	less assistance system in conformity with its ap-
24	plication under this subtitle;

1	"(C) has carried out its activities and cer-
2	tifications in accordance with the requirements
3	of this subtitle and other applicable laws; and
4	"(D) has a continuing capacity to carry
5	out its activities in a timely manner; and
6	"(2) in the case of States distributing grant
7	amounts to State recipients, whether the State—
8	"(A) has distributed amounts to State re-
9	cipients in a timely manner and in conformance
10	with the method of distribution described in its
11	application;
12	"(B) has carried out its activities and cer-
13	tifications in compliance with the requirements
14	of this subtitle and other applicable laws; and
15	"(C) has made such reviews and audits of
16	the State recipients as may be necessary or ap-
17	propriate to determine whether they have satis-
18	fied the applicable performance criteria con-
19	tained in paragraph (1).
20	The Secretary may make appropriate adjustments in the
21	amount of grants in accordance with the Secretary's find-
22	ings under this subsection. With respect to assistance
23	made available for State recipients, the Secretary may ad-
24	just, reduce, or withdraw such assistance, or take other
25	action as appropriate in accordance with the Secretary's

- 1 reviews and audits under this subsection, except that
- 2 amounts already properly expended on eligible activities
- 3 under this subtitle shall not be recaptured or deducted
- 4 from future assistance to such recipients.
- 5 "SEC. 414. NONDISCRIMINATION IN PROGRAMS AND AC-
- 6 TIVITIES.
- 7 "(a) IN GENERAL.—No person in the United States
- 8 shall on the ground of race, color, national origin, religion,
- 9 or sex be excluded from participation in, be denied the
- 10 benefits of, or be subjected to discrimination under any
- 11 program or activity funded in whole or in part with funds
- 12 made available under this subtitle. Any prohibition against
- 13 discrimination on the basis of age under the Age Discrimi-
- 14 nation Act of 1975 or with respect to an otherwise quali-
- 15 fied handicapped individual, as provided in section 504 of
- 16 the Rehabilitation Act of 1973, shall also apply to any
- 17 such program or activity.
- 18 "(b) Hawahan Home Lands.—The provisions of
- 19 this subtitle relating to discrimination on the basis of race
- 20 shall not apply to the provision of assistance under this
- 21 subtitle to the Hawaiian Home Lands.
- 22 "SEC. 415. CONSULTATION.
- "In carrying out the provisions of this subtitle, in-
- 24 cluding the issuance of regulations, the Secretary shall
- 25 consult with other Federal agencies administering pro-

- 1 grams affecting homeless individuals and families through
- 2 the Interagency Council on the Homeless established
- 3 under title II.
- 4 "SEC. 416. RECORDS, REPORTS, AND AUDITS.
- 5 "(a) KEEPING OF RECORDS.—Any recipient (includ-
- 6 ing a State distributing grant amounts to State recipients
- 7 as provided in section 410(b)(2)) shall keep such records
- 8 as may be reasonably necessary—
- 9 "(1) to disclose the amounts and the disposition
- of the grant amounts; and
- 11 "(2) to ensure compliance with the require-
- ments of this subtitle.
- 13 "(b) Access to Documents by Secretary.—The
- 14 Secretary shall have access for the purpose of audit and
- 15 examination to any books, documents, papers, and records
- 16 of any recipient specified in subsection (a) that are perti-
- 17 nent to grant amounts received in connection with, and
- 18 the requirements of, this subtitle.
- 19 "(c) Access to Documents by Comptroller
- 20 GENERAL.—The Comptroller General of the United
- 21 States, or any of the duly authorized representatives of
- 22 the Comptroller General, shall have access for the purpose
- 23 of audit and examination to any books, documents, papers,
- 24 and records of any recipient specified in subsection (a)

- 1 that are pertinent to grant amounts received in connection
- 2 with, and the requirements of, this subtitle.

3 "SEC. 417. REPORTS TO CONGRESS.

- 4 "The Secretary shall submit a report to the Congress
- 5 annually, summarizing the activities carried out under this
- 6 subtitle and setting forth the findings, conclusions, and
- 7 recommendations of the Secretary as a result of the activi-
- 8 ties. The report shall be submitted not later than 4
- 9 months after the end of each fiscal year (except that, in
- 10 the case of fiscal year 1998, the report shall be submitted
- 11 not later than 6 months after the end of the fiscal year).

12 "CHAPTER 2—ELIGIBLE ACTIVITIES

13 "SEC. 431. HOMELESSNESS PREVENTION.

- 14 "(a) Eligible Activities.—A recipient may use
- 15 grant amounts under this subtitle for activities designed
- 16 to help persons and families described in subsection (b)
- 17 avoid becoming homeless, which shall include assistance
- 18 for making mortgage payments, rental payments, and util-
- 19 ity payments and any activities other than those found by
- 20 the Secretary to be inconsistent with the purposes of this
- 21 Act.
- 22 "(b) Requirements for Assistance.—Assistance
- 23 may be provided under this section only to very low-income
- 24 persons and families who have received eviction (or mort-

gage delinquency or foreclosure) notices or notices of termination of utility services and who— 3 "(1) are unable to make the required payments 4 due to a sudden reduction in income; "(2) need such assistance to avoid the eviction 5 6 or termination of services; and "(3) have a reasonable prospect of being able to 7 8 resume payments within a reasonable period of time. 9 "SEC. 432. EMERGENCY SHELTER. 10 "(a) Eligible Activities.—A recipient may use 11 grant amounts under this subtitle for— 12 "(1) the renovation, major rehabilitation, or 13 conversion of a building or buildings to be used as 14 emergency shelters; 15 "(2) the provision of supportive services, if such 16 services do not supplant any services provided by the 17 local government during any part of the 12-month 18 period ending on the date of the commencement of 19 the operation of the emergency shelter; and "(3) maintenance, operation, insurance, utili-20 21 ties, and furnishings for emergency shelters. 22 "(b) Definition.—A project shall be considered 23 emergency shelter for purposes of this section if the project is designed to provide overnight sleeping accommodations for homeless persons. An emergency shelter

- 1 may include appropriate eating and cooking accommoda-
- 2 tions.
- 3 "(c) Program Requirements.—A recipient may
- 4 use grant amounts under this subtitle for an emergency
- 5 shelter project only if the project sponsor has agreed that
- 6 it will—

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- 7 "(1) in the case of assistance involving major 8 rehabilitation or conversion of a building, maintain 9 the building as a shelter for homeless individuals 10 and families for not less than a 10-year period un-11 less, within such 10-year period, the need for main-12 taining the building as a full-time shelter ceases to 13 exist and the building is used for the remainder of such period to carry out other eligible activities 14 15 under this subtitle;
 - "(2) in the case of assistance involving rehabilitation (other than major rehabilitation or conversion of a building), maintain the building as a shelter for homeless individuals and families for not less than a 3-year period; or
 - "(3) in the case of assistance involving only activities described in paragraphs (2) and (3) of subsection (a), provide services or shelter to homeless individuals and families at the original site or structure or other sites or structures serving the same

1	general population for the period during which such
2	assistance is provided;
3	"(4) comply with the standards of habitability
4	prescribed under subsection (d) by the Secretary and
5	(if applicable) the State or unit of general local gov-
6	ernment; and
7	"(5) assist homeless persons in obtaining—
8	"(A) appropriate supportive service, includ-
9	ing permanent housing, medical and mental
10	health treatment, counseling, supervision, and
11	other services essential for achieving independ-
12	ent living; and
13	"(B) other Federal, State, local, and pri-
14	vate assistance available for homeless persons.
15	"(d) Minimum Standards of Habitability.—The
16	Secretary shall prescribe such minimum standards of hab-
17	itability as the Secretary determines to be appropriate to
18	ensure that emergency shelters assisted under this section
19	are environments that provide appropriate privacy, safety,
20	and sanitary and other health-related conditions for home-
21	less persons and families. Grantees may establish stand-
22	ards of habitability in addition to those prescribed by the
23	Secretary.

1 "SEC. 433. SUPPORTIVE HOUSING FOR THE HOMELESS.

- 2 "(a) ELIGIBLE ACTIVITIES.—A recipient may use 3 grant amounts under this subtitle to provide assistance to 4 a project sponsor of supportive housing in the following
- 6 "(1) Acquisition and Rehabilitation.—As-7 sistance may be provided in the form of an advance 8 in an amount not exceeding cost of acquisition, sub-9 stantial rehabilitation, or acquisition and rehabilita-10 tion of an existing structure for use as supportive 11 housing. The repayment of any outstanding debt 12 owed on a loan made to purchase an existing struc-13 ture shall be considered to be a cost of acquisition 14 eligible for an advance under this paragraph if the 15 structure was not used as supportive housing before

the receipt of assistance.

- "(2) Moderate rehabilitation.—Assistance may be provided in the form of a grant for moderate rehabilitation of an existing structure for use as supportive housing. Assistance under this paragraph shall not preclude assistance under paragraph (1).
- "(3) OPERATING COSTS.—Assistance may be provided in the form of annual payments for operating costs of supportive housing (including supportive housing that is newly constructed with assistance provided from sources other than this subtitle) in an

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manners:

1	amount not exceeding 75 percent of the annual oper-
2	ating costs of such housing.
3	"(4) Technical assistance.—Technical as-
4	sistance may be provided in—
5	"(A) establishing supportive housing in an
6	existing structure;
7	"(B) operating supportive housing in exist-
8	ing structures and in structures that are newly
9	constructed with assistance provided from
10	sources other than this subtitle; and
11	"(C) providing supportive services to the
12	residents of supportive housing (including sup-
13	portive housing that is newly constructed with
14	assistance provided from sources other than
15	this subtitle).
16	"(5) Employment assistance program.—
17	Assistance may be provided in the form of a grant
18	for establishing and operating an employment assist-
19	ance program for the residents of supportive hous-
20	ing, which shall include—
21	"(A) employment of residents in the oper-
22	ation and maintenance of the housing; and
23	"(B) the payment of the transportation
24	costs of residents to places of employment.

1	"(6) Supportive services.—Assistance may
2	be provided in the form of a grant for costs of sup-
3	portive services provided to homeless individuals.
4	Any project sponsor, including program recipients
5	under title IV of this Act before the date of the en-
6	actment of the Stewart B. McKinney Homeless As-
7	sistance Amendments Act of 1997, may reapply for
8	such assistance or for the renewal of such assistance
9	to continue services funded under prior grants or to
10	provide other services.
11	"(7) Child care services.—Assistance may
12	be provided in the form of a grant to establish and
13	operate a child care services program for homeless
14	families, which shall—
15	"(A) include—
16	"(i) establishing, licensing, and oper-
17	ating an onsite child care facility for the
18	residents of transitional housing;
19	"(ii) making contributions for the
20	child care costs of residents of transitional
21	housing to existing community child care
22	programs and facilities; and
23	"(iii) counseling designed to inform
24	the residents of transitional housing of

1	public and private child care services for
2	which they are eligible; and
3	"(B) provide only child care services that
4	comply with any applicable State and local laws
5	and regulations.
6	A grant under this paragraph for any child care
7	services program may not exceed the amount equal
8	to 75 percent of the cost of operating the program
9	for a period not exceeding 5 years.
10	"(b) Supportive Housing.—Housing for homeless
11	individuals shall be considered to be supportive housing
12	for purposes of this section if—
13	"(1) the housing is safe and sanitary and meets
14	any applicable State and local housing codes and li-
15	censing requirements in the jurisdiction in which the
16	housing is located;
17	"(2) the housing is—
18	"(A) transitional housing;
19	"(B) permanent housing for homeless per-
20	sons with disabilities; or
21	"(C) a particularly innovative project for,
22	or alternative methods of, meeting the imme-
23	diate and long-term needs of homeless individ-
24	uals and families (or is part of such a project);
25	and

"(3) supportive services are provided in connec-1 2 tion with the housing to address the special needs of homeless individuals intended to be served by the 3 housing. 5 "(c) Transitional Housing.—For purposes of this section, the term 'transitional housing' means housing, the purpose of which is to facilitate the movement of homeless 8 individuals and families to permanent housing within 24 months or such longer period as the Secretary determines 10 necessary. 11 "(d) Permanent Housing for Homeless Per-SONS WITH DISABILITIES.—For purposes of this section, 12 the term 'permanent housing for homeless persons with 13 14 disabilities' means community-based housing for homeless 15 persons with disabilities that— "(1) is a home designed solely for housing 16 17 homeless persons with disabilities or dwelling units 18 in a multifamily housing project, condominium 19 project, or cooperative project; 20 "(2) in the case of a home, is located on a site 21 that does not contain another home used for the 22 same purposes and that is not contiguous to another 23 site containing a home used for the same purposes;

and

1	"(3) provides long-term housing and supportive
2	services for not more than—
3	"(A) 8 such persons in a single structure
4	or contiguous structures;
5	"(B) 16 such persons, but only if not more
6	than 20 percent of the units in a structure are
7	designated for such persons; or
8	"(C) more than 16 persons if the applicant
9	demonstrates that local market conditions dic-
10	tate the development of a large project and
11	such development will achieve the neighborhood
12	integration objectives of the program within the
13	context of the affected community.
14	"(e) Program Requirements.—
15	"(1) REQUIRED AGREEMENTS.—A recipient
16	may use grant amounts under this subtitle for a
17	supportive housing project under this section only if
18	the project sponsor for the project has agreed—
19	"(A) to operate the proposed project as
20	supportive housing for not less than 10 years;
21	"(B) to conduct an ongoing assessment of
22	the supportive services required by the residents
23	of the project;
24	"(C) to provide such residential supervision
25	as the Secretary determines is necessary to fa-

- cilitate the adequate provision of supportive services to the residents of the project; and
- "(D) to comply with such other terms and conditions as the Secretary or recipient may establish for purposes of carrying out this program in an effective and efficient manner.
- 7 "(2) Occupant Charge.—Each homeless indi-8 vidual or family residing in a project assisted under 9 this section that provides supportive housing may be 10 required to pay an occupancy charge in an amount 11 determined by the project sponsor, which may not 12 exceed the amount determined under section 3(a) of 13 the United States Housing Act of 1937. Occupancy 14 charges paid may be reserved, in whole or in part, 15 to assist residents in moving to permanent housing. "(f) SINGLE ROOM OCCUPANCY DWELLINGS.—A 16 project assisted under this section may provide supportive housing or supportive services in dwelling units that do not contain bathrooms or kitchen facilities and are appro-19 priate for use as supportive housing or in projects contain-21 ing some or all such dwelling units.
- 22 "SEC. 434. SAFE HAVENS FOR HOMELESS INDIVIDUALS.
- 23 "(a) ELIGIBLE ACTIVITIES.—A recipient may use 24 grant amounts under this subtitle for—

1	"(1) the construction of a structure for use in
2	providing a safe haven or the acquisition, rehabilita-
3	tion, or acquisition and rehabilitation of an existing
4	structure for use in providing a safe haven;
5	"(2) the leasing of an existing structure for use
6	in providing a safe haven;
7	"(3) operating costs of a safe haven;
8	"(4) costs of administering a safe haven pro-
9	gram, in an amount not exceeding 10 percent of the
10	amounts made available for activities under para-
11	graphs (1) through (3);
12	"(5) conducting outreach activities designed to
13	inform eligible persons about and attract them to a
14	safe haven program;
15	"(6) the provision of low-demand services and
16	referrals for residents of a safe haven; and
17	"(7) conducting other activities that further the
18	purposes of this section, including the modification
19	of an existing facility to use a portion of a facility
20	to provide a safe haven.
21	"(b) Definition.—For purposes of this section, the
22	term 'safe haven' means housing for homeless persons
23	who, at the time, are unwilling or unable to participate
24	in mental health treatment programs or to receive other
25	supportive services. Such a facility may provide—

- 1 "(1) 24-hour residence for eligible persons who 2 may reside for an unspecified duration;
- 3 "(2) private or semiprivate accommodations;
- 4 "(3) common use of kitchen facilities, dining 5 rooms, and bathrooms;
- 6 "(4) supportive services to eligible persons who 7 are not residents on a drop-in basis; and
- 8 "(5) overnight occupancy limited to no more 9 than 25 persons.

10 "SEC. 435. SHELTER PLUS CARE.

- 11 "(a) Eligible Activities.—A recipient may use
- 12 grant amounts under this subtitle to provide shelter plus
- 13 care for homeless persons with disabilities (primarily per-
- 14 sons who have severe and persistent mental or emotional
- 15 impairments that seriously limit a person's ability to live
- 16 independently, have chronic programs with alcohol, drugs,
- 17 or both, or have acquired immunodeficiency syndrome and
- 18 related diseases) and the families of such persons.
- 19 "(b) Definition.—For purposes of this section, the
- 20 term 'shelter plus care' means rental housing assistance,
- 21 in connection with supportive services funded from sources
- 22 other than under this section. Such rental housing assist-
- 23 ance may be tenant-based, project-based, or sponsor-
- 24 based.

1	"SEC. 436. ADMINISTRATIVE AND CAPACITY-BUILDING EX-
2	PENSES.
3	"(a) Availability of Grant Amounts.—A recipi-
4	ent may use grant amounts under this subtitle for the fol-
5	lowing expenses:
6	"(1) Administrative expenses.—During—
7	"(A) the first year in which a recipient re-
8	ceives grant amounts under this subtitle, for
9	administrative expenses in connection with
10	planning the development of, and establishing,
11	its program under this subtitle;
12	"(B) subsequent years, to defray the cost
13	of administering the program; and
14	"(C) any year in which a recipient receives
15	grant amounts under this subtitle, to defray the
16	cost of establishing and operating the board re-
17	ferred to in section 411(b).
18	Not more than 5 percent of any amounts provided
19	to a recipient under this subtitle for a fiscal year
20	may be used for activities under this paragraph.
21	"(2) Capacity building for nonprofit or-
22	GANIZATIONS.—For building the capacity of private
23	nonprofit organizations to participate in the com-
24	prehensive homeless assistance system of the recipi-
25	ent, except that not more than 2 percent of any
26	amounts provided to a recipient under this subtitle

1	for a fiscal year may be used for activities under this
2	paragraph.
3	"(b) Provision of Administrative Expenses for
4	CERTAIN ENTITIES.—
5	"(1) Provision of Amounts.—Any recipient
6	under paragraph (2) shall make available, to defray
7	the administrative expenses of the designee or the
8	State, not more than 5 percent from amounts eligi-
9	ble for this purpose under subsection $(a)(1)$.
10	"(2) RECIPIENTS COVERED.—The recipients
11	under this paragraph shall be—
12	"(A) any allocation unit of general local
13	government or insular area, that designates a
14	public agency or a private nonprofit organiza-
15	tion under section 410(a)(2);
16	"(B) any State recipient that designates a
17	public agency or a private nonprofit organiza-
18	tion under section 410(b)(3)(A)(ii); and
19	"(C) any State recipient that enters into
20	an agreement under section 410(b)(3)(A)(iii)
21	with a State.
22	"SEC. 437. INNOVATIVE HOMELESS INITIATIVES.
23	"(a) Eligible Activities.—A recipient may use
24	grant amounts under this subtitle for—

1 "(1) establishing innovative programs to dem-2 onstrate methods of undertaking comprehensive 3 strategies for assisting homeless individuals and families (including homeless individuals who have 5 the disease of acquired immunodeficiency syndrome 6 or who are infected with HIV), through cooperative efforts in partnership with other levels of govern-7 8 ment and the private sector (including nonprofit or-9 ganizations, foundations, and communities) and 10 through a variety of activities, including the coordi-11 nation of efforts and the filling of gaps in available 12 services and resources; and

- "(2) to obtain technical assistance in establishing a program for providing homeless assistance in accordance with the provisions of this subtitle, except that not more than 10 percent of the amount provided to a recipient under this subtitle for a fiscal year may be used under this paragraph.
- 19 "(b) Requirements.—A recipient may use grant 20 amounts to establish an innovative program under sub-21 section (a)(1) only if—
- "(1) the existing public and private systems for homelessness prevention, outreach, assessment, shelter, services, transitional services, transitional housing, and permanent housing available within the ju-

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- 1 risdiction of the recipient would benefit from addi-
- 2 tional resources to achieve a comprehensive ap-
- 3 proach to meeting the needs of individuals and fami-
- 4 lies who are homeless, or who are very low-income
- 5 and at risk of homelessness;
- 6 "(2) the recipient works cooperatively with the
- 7 Department of Housing and Urban Development,
- 8 nonprofit organizations, foundations, other private
- 9 entities, and the community, to the extent feasible,
- to design and implement the program; and
- 11 "(3) the recipient obtains a commitment from
- the jurisdiction to make necessary changes in policy
- and procedure to provide sufficient flexibility and re-
- sources as necessary to implement and sustain the
- program.

16 "SEC. 438. OTHER APPROVED ACTIVITIES.

- 17 "The Secretary, in cooperation with grantees, recipi-
- 18 ents, and other appropriate parties, shall develop addi-
- 19 tional activities to carry out the purposes of this subtitle.
- 20 A recipient may use grants amounts under this subtitle
- 21 to carry out any such activities developed and approved
- 22 by the Secretary.

1	"Subtitle B—Other Permanent Housing
2	Assistance Programs for the Homeless".
3	SEC. 412. REGULATIONS AND TRANSITION PROVISIONS.
4	(a) In General.—Not later than May 1, 1998, the
5	Secretary of Housing and Urban Development (in this sec-
6	tion referred to as the "Secretary") shall publish final reg-
7	ulations to implement the amendments made by this sub-
8	title. The final rule shall be published after notice and op-
9	portunity for public comment in accordance with section
10	553 of title 5, United States Code.
11	(b) Transition Provisions.—
12	(1) Emergency shelter grants program.—
13	Notwithstanding any other provision of law, during
14	fiscal year 1998, the Secretary shall allocate grants
15	from amounts available for such year under subtitle
16	A of title IV of the Stewart B. McKinney Homeless
17	Assistance Act (as amended by this Act) in accord-
18	ance with the provisions of subtitle B of title IV of
19	the Stewart B. McKinney Homeless Assistance Act
20	(relating to emergency shelter grants), as such pro-
21	visions existed immediately before the enactment of
22	this Act.
23	(2) Failure to publish regulations.—
24	(A) IN GENERAL.—If the Secretary fails to
25	publish final regulations as provided by sub-

1	section (a), the Secretary shall distribute the
2	amounts available for fiscal year 1998 under
3	subtitle A of title IV of the Stewart B. McKin-
4	ney Homeless Assistance Act (as amended by
5	this Act) (excluding amounts allocated under
6	paragraph (1)) in accordance with the following
7	provisions of title IV of the Stewart B. McKin-
8	ney Homeless Assistance Act, as such provi-
9	sions existed immediately before the enactment
10	of this Act:
11	(i) Subtitle C (relating to supportive
12	housing).
13	(ii) Subtitle D (relating to safe ha-
14	vens).
15	(iii) Subtitle F (relating to shelter
16	plus care).
17	(B) Procedure.—For purposes of award-
18	ing assistance under this paragraph, the Sec-
19	retary may, as appropriate—
20	(i) provide for use of a single applica-
21	tion; and
22	(ii) publish a single notice of funding
23	availability.
24	(3) MINIMUM AMOUNTS.—The Secretary shall
25	determine the amount to be allocated for each of the

- 1 programs referred to in this subsection, but the
- 2 amount so allocated for each such program shall not
- 3 be less than the amount appropriated for the pro-
- 4 gram for fiscal year 1997.
- 5 (c) Technical Assistance.—Of any amounts ap-
- 6 propriated to carry out section 2 of the HUD Demonstra-
- 7 tion Act of 1993 in fiscal year 1998, the Secretary may
- 8 use not more than 10 percent for providing technical as-
- 9 sistance to assist recipients under subtitle A of title IV
- 10 of the Stewart B. McKinney Homeless Assistance Act (as
- 11 amended by this subtitle) to establish a program for pro-
- 12 viding homeless assistance in accordance with the provi-
- 13 sions of such subtitle A.
- 14 SEC. 413. REPORT ON SINGLE ROOM OCCUPANCY ASSIST-
- 15 ANCE.
- Not later than July 1, 1998, the Secretary shall sub-
- 17 mit a report to the Congress evaluating the effectiveness
- 18 of combining the programs for assistance for single room
- 19 occupancy dwellings under sections 451 and 452 of the
- 20 Stewart B. McKinney Homeless Assistance Act (as so re-
- 21 designated and amended by this Act) into the program
- 22 for assistance under subtitle A of title IV of such Act and,
- 23 if effective, describing how to provide such assistance
- 24 under the program under such subtitle A.

1	Subtitle B—Other Housing Assistance Pro-
2	grams for the Homeless Under McKinney
3	Act
4	SEC. 421. SECTION 8 ASSISTANCE FOR SINGLE ROOM OCCU-
5	PANCY DWELLINGS.
6	(a) In General.—Section 451 of the Stewart B.
7	McKinney Homeless Assistance Act (42 U.S.C. 11401(a)),
8	as so redesignated by section 411(3) of this Act, is amend-
9	ed—
10	(1) in the second sentence of subsection (c), in
11	the matter preceding paragraph (1), by striking
12	"containing" and inserting the following: "for the
13	provision of assistance under this section that is spe-
14	cifically provided for in the comprehensive homeless
15	assistance described in the application under section
16	408 of the relevant eligible grantee and that con-
17	tains"; and
18	(2) in subsection (j)(1), by inserting "recipient
19	under subtitle A," after "authority,".
20	(b) Funding.—Section 451(a) of the Stewart B.
21	McKinney Homeless Assistance Act (42 U.S.C. 11401(a)),
22	as so redesignated by section 411(3) of this Act, is amend-
23	ed to read as follows:
24	"(a) Increase in Budget Authority.—The budg-
25	et authority available under section 5(c) of the United

- 1 States Housing Act of 1937 for assistance under section
- 2 8(e)(2) of such Act (as in effect immediately before Octo-
- 3 ber 1, 1991) is authorized to be increased by
- 4 \$200,000,000 on or after October 1, 1997, by such sums
- 5 as may be necessary on or after October 1, 1998, by such
- 6 sums as may be necessary on or after October 1, 1999,
- 7 by such sums as may be necessary on or after October
- 8 1, 2000, and by such sums as may be necessary on or
- 9 after October 1, 2001.".
- 10 SEC. 422. SECTION 8 ASSISTANCE FOR SHELTER PLUS CARE
- 11 SINGLE ROOM OCCUPANCY DWELLINGS.
- 12 Title IV of the Stewart B. McKinney Homeless As-
- 13 sistance Act (42 U.S.C. 11361 et seq.) is amended by in-
- 14 serting after section 451, as so redesignated by section
- 15 411(3) of this Act, the following new section:
- 16 "SEC. 452. SECTION 8 ASSISTANCE FOR SHELTER PLUS
- 17 CARE SINGLE ROOM OCCUPANCY DWELL-
- 18 **INGS.**
- 19 "(a) Purpose.—The purpose of the program under
- 20 this section is to provide assistance for the moderate reha-
- 21 bilitation of single room occupancy housing to be made
- 22 available for rental, in connection with supportive services
- 23 funded from sources other than this section, to homeless
- 24 persons with disabilities (primarily persons who are seri-
- 25 ously mentally ill, have chronic problems with alcohol,

- 1 drugs, or both, or have acquired immunodeficiency syn-
- 2 drome and related diseases) and the families of such per-
- 3 sons.
- 4 "(b) Moderate Rehabilitation Assistance.—
- 5 The Secretary may use amounts made available to carry
- 6 out this section for moderate rehabilitation of single room
- 7 occupancy housing described in section 8(l) of the United
- 8 States Housing Act of 1937 for occupancy by eligible per-
- 9 sons in accordance with this section. Such amounts may
- 10 be used in connection with the moderate rehabilitation of
- 11 efficiency units if the building owner agrees to pay the
- 12 additional cost of rehabilitating and operating the effi-
- 13 ciency units.
- 14 "(c) Funding Limitations.—
- 15 "(1) Targeted populations.—To the maxi-
- mum extent practicable, the Secretary shall reserve
- 17 not less than 50 percent of all amounts made avail-
- able to carry out this section for homeless individ-
- uals who are seriously mentally ill or have chronic
- problems with alcohol, drugs, or both.
- 21 "(2) Geographical Limitation.—Of the as-
- sistance made available under this section for any
- fiscal year, not more than 10 percent may be used
- for programs located within any one unit of general
- local government.

"(d) Supportive Services Requirements.—

"(1) REQUIREMENT OF MATCHING AMOUNTS.—
Each recipient of assistance under this section shall supplement the assistance provided under this section with an equal amount of funds for supportive services from sources other than this section. Each recipient shall certify to the Secretary its compliance with this paragraph, and shall include with the certification a description of the sources and amounts of such supplemental funds.

- "(2) Determination of matching Amounts.—In calculating the amount of supplemental funds provided under this section, a recipient may include the value of any lease on a building, any salary paid to staff to carry out the program of the recipient, and the value of the time and services contributed by volunteers to carry out the program of the recipient at a rate determined by the Secretary.
- "(3) RECAPTURE.—If the supportive services and funding for the supportive services required by this subsection are not provided by a recipient, the Secretary may recapture any unexpended housing assistance provided under this section to the recipient.

1	"(e) Contract Requirements.—Each contract for
2	annual contributions entered into by the Secretary with
3	a public housing agency to obligate budget authority made
4	available to carry out this section shall—
5	"(1) commit the Secretary to make the author-
6	ity available to the public housing agency for an ag-
7	gregate period of 10 years, and require that any
8	amendments increasing the authority shall be avail-
9	able for the remainder of such 10-year period;
10	"(2) provide the Secretary with the option to
11	renew the contract for an additional period of 10
12	years, subject to the availability of authority;
13	"(3) provide that, notwithstanding any other
14	provision of law, first priority for occupancy of hous-
15	ing rehabilitated under this section shall be given to
16	homeless persons; and
17	"(4) require installation in the housing assisted
18	of a sprinkler system that protects all major spaces,
19	hard-wired smoke detectors, and any other fire safe-
20	ty improvements as may be required by State or
21	local law.
22	For purposes of this subsection, the term 'major spaces'
23	means hallways, large common areas, and other areas
24	specified in local fire, building, or safety codes.
25	"(f) Applications.—

1	"(1) In general.—An application for rental
2	housing assistance under this section shall be sub-
3	mitted by an applicant in such form and in accord-
4	ance with such procedures as the Secretary shall es-
5	tablish.
6	"(2) MINIMUM CONTENTS.—The Secretary
7	shall require that an application identify the need
8	for the assistance in the community to be served and
9	shall contain at a minimum—
10	"(A) a request for housing assistance
11	under this section specifying the number of
12	units requested and the amount of necessary
13	budget authority;
14	"(B) a description of the size and charac-
15	teristics of the population of eligible persons;
16	"(C) an identification of the need for the
17	program in the community to be served;
18	"(D) the identity of the proposed service
19	provider or providers (which may be, or include,
20	the applicant) and a statement of the qualifica-
21	tions of the provider or providers;
22	"(E) a description of the supportive serv-
23	ices that the applicant proposes to assure will
24	he available for eligible persons.

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1	"(F) a description of the resources that
2	are expected to be made available to provide the
3	supportive services required by subsection (d);
4	"(G) a description of the mechanisms for
5	developing a housing and supportive services
6	plan for each person and for monitoring each
7	person's progress in meeting that plan;
8	"(H) reasonable assurances satisfactory to
9	the Secretary that the supportive services will
10	be provided for the full term of the housing as-
11	sistance under this section and a certification
12	from the applicant that it will fund the support-
13	ive services itself if the planned resources do
14	not become available for any reason;
15	"(I) a certification by the public official re-
16	sponsible for submitting the comprehensive
17	housing affordability strategy under section 105
18	of the Cranston-Gonzalez National Affordable
19	Housing Act that the proposed activities are
20	consistent with the approved housing strategy
21	of the unit of general local government within
22	which housing assistance under this section will

be provided; and

1	"(J) identification of the specific struc-
2	tures that the recipient is proposing for assist-
3	ance.
4	"(g) Selection Criteria.—The Secretary shall es-
5	tablish selection criteria for a national competition for as-
6	sistance under this section which shall include—
7	"(1) the ability of the applicant to develop and
8	operate the proposed assisted housing and support-
9	ive services program, taking into account the quality
10	of any ongoing program of the applicant;
11	"(2) geographic diversity among the projects to
12	be assisted;
13	"(3) the need for a program providing housing
14	assistance and supportive services for eligible per-
15	sons in the area to be served;
16	"(4) the quality of the proposed program for
17	providing supportive services and housing assistance;
18	"(5) the extent to which the proposed funding
19	for the supportive services is or will be available;
20	"(6) the extent to which the project would meet
21	the needs of the homeless persons proposed to be
22	served by the program;
23	"(7) the extent to which the program integrates
24	program recipients into the community served by the
25	program;

1	"(8) the cost-effectiveness of the proposed pro-
2	gram; and
3	"(9) such other factors as the Secretary speci-
4	fies in regulations to be appropriate for purposes of
5	carrying out the program established by this section
6	in an effective and efficient manner.
7	"(h) Participation of Homeless Individuals.—
8	The Secretary shall, by regulation, require each recipient
9	of assistance under this section to provide for the consulta-
10	tion and participation of not less than one homeless indi-
11	vidual or former homeless individual on the board of direc-
12	tors or other equivalent policymaking entity of the recipi-
13	ent, to the extent that such entity considers and makes
14	policies and decisions regarding any housing assisted
15	under this section or services for such housing. The Sec-
16	retary may grant waivers to recipients unable to meet the
17	requirement under the preceding sentence if the recipient
18	agrees to otherwise consult with homeless or formerly
19	homeless individuals in considering and making such poli-
20	cies and decisions.
21	"(i) REQUIRED AGREEMENTS.—The Secretary may
22	not approve assistance under this section for an applicant
23	unless the applicant agrees—
24	"(1) to operate the proposed program in ac-
25	cordance with the provisions of this section;

1	"(2) to conduct an ongoing assessment of the
2	housing assistance and supportive services required
3	by the participants in the program;
4	"(3) to ensure the adequate provision of sup-
5	portive services to the participants in the program;
6	"(4) to comply with such other terms and con-
7	ditions as the Secretary may establish for purposes
8	of carrying out the program in an effective and effi-
9	cient manner; and
10	"(5) to the maximum extent practicable, to in-
11	volve homeless individuals and families, through em-
12	ployment volunteer services, or otherwise, in con-
13	structing or rehabilitating housing assisted under
14	this section and in providing services required under
15	this section.
16	"(j) Housing Standards and Rent Reasonable-
17	NESS.—
18	"(1) STANDARDS REQUIRED.—The Secretary
19	shall require that—
20	"(A) before any assistance may be pro-
21	vided to or on behalf of a person, each unit as-
22	sisted under this section shall be inspected by
23	the applicant directly or by another entity, in-
24	cluding the local public housing agency, to de-
25	termine that the unit meets the housing quality

1 standards under section 8 of the United States 2 Housing Act of 1937 and that the occupancy 3 charge for the dwelling unit is reasonable; and "(B) the recipient shall make at least annual inspections of each unit assisted under this 6 section during the term of the contract for such 7 assistance. "(2) Prohibition.—No assistance may be pro-8 9 vided under this section for a dwelling unit (A) for 10 which the occupancy charge is not reasonable, or (B) 11 which fails to meet the housing standards, unless the 12 owner promptly corrects the deficiency and the re-13 cipient verifies the correction. 14 "(k) TENANT RENT.—Each tenant of a dwelling unit 15 assisted under this section shall pay as rent an amount that does not exceed the amount determined in accordance 16 with the provisions of section 3(a)(1) of the United States Housing Act of 1937. 18 19 "(1) Administrative Fees.—From amounts made available to carry out this section, the Secretary shall 20 21 make amounts available to pay the entity administering the housing assistance an administrative fee in an amount 23 determined appropriate by the Secretary for the costs of administering the housing assistance. "(m) OCCUPANCY.— 25

- 1 "(1) OCCUPANCY AGREEMENT.—The occupancy 2 agreement between a tenant and an owner of a 3 dwelling unit assisted under this section shall be for 4 at least 1 month.
 - "(2) VACANCY PAYMENTS.—If an eligible person vacates a dwelling unit assisted under this section before the expiration of the occupancy agreement, no assistance payment may be made with respect to the unit after the month that follows the month during which the unit was vacated, unless it is occupied by another eligible person.

"(n) TERMINATION OF ASSISTANCE.—

- "(1) AUTHORITY.—If an eligible individual who receives assistance under this section violates program requirements, the recipient may terminate assistance in accordance with the process established pursuant to paragraph (2).
- "(2) PROCEDURE.—In terminating assistance under this paragraph, the recipient shall provide a formal process that recognizes the rights of individuals receiving such assistance to due process of law.
- "(o) Definitions.—For purposes of this section, thefollowing definitions shall apply:
- 24 "(1) The term 'acquired immunodeficiency syn-25 drome and related diseases' has the meaning given

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- such term in section 853 of the Cranston-Gonzalez
 National Affordable Housing Act.
- 3 "(2) The term 'applicant' means a State, unit 4 of general local government, or public housing 5 agency.
 - "(3) The term 'eligible person' means a homeless person with disabilities (primarily persons who are seriously mentally ill, have chronic problems with alcohol, drugs, or both, or have acquired immunodeficiency syndrome and related diseases) and the family of such a person.
 - "(4) The term 'nonprofit organization' has the meaning given such term by section 104 of the Cranston-Gonzalez National Affordable Housing Act, and includes community mental health centers established as public nonprofit organizations.
 - "(5) The term 'person with disabilities' has the meaning given such term in section 811 of the Cranston-Gonzalez National Affordable Housing Act.
 - "(6) The term 'public housing agency' has the meaning given such term in section 3(b) of the United States Housing Act of 1937.
 - "(7) The term 'recipient' means an applicant approved for participation in the program to provide assistance under this section.

- "(8) The term 'Secretary' means the Secretary
 of Housing and Urban Development.
- "(9) The term 'seriously mentally ill' means having a severe and persistent mental or emotional impairment that seriously limits a person's ability to live independently.
 - "(10) The term 'State' means each of the several States, the District of Columbia, the Commonwealth of Puerto Rico, the Commonwealth of the Northern Mariana Islands, the Virgin Islands, Guam, American Samoa, and any other territory or possession of the United States.
 - "(11) The term 'supportive services' means assistance that the Secretary determines (A) addresses the special needs of eligible persons; and (B) provides appropriate services or assists such persons in obtaining appropriate services, including health care, mental health services, substance and alcohol abuse services, child care services, case management services, counseling, supervision, education, job training, and other services essential for achieving and maintaining independent living. Inpatient acute hospital care shall not qualify as a supportive service.
 - "(12) The term 'unit of general local government' has the meaning given such term in section

- 1 102 of the Housing and Community Development
- 2 Act of 1974.
- 3 "(p) Authorization of Appropriations.—For
- 4 purposes of providing assistance under this section, there
- 5 are authorized to be appropriated \$75,000,000 for fiscal
- 6 year 1998 and such sums as may be necessary for each
- 7 of fiscal years 1999, 2000, 2001, and 2002.".
- 8 SEC. 423. RURAL HOMELESSNESS GRANT PROGRAM.
- 9 (a) In General.—Section 453 of the Stewart B.
- 10 McKinney Homeless Assistance Act, as so redesignated by
- 11 section 411(3) of this Act, is amended—
- 12 (1) in subsection (a), by striking "Secretary of
- Housing and Urban Development" and inserting
- "Secretary of Agriculture"; and
- 15 (2) in subsection (k), by striking paragraph (3)
- and inserting the following new paragraph:
- 17 "(3) The term 'Secretary' means the Secretary
- of Agriculture.".
- 19 (b) AUTHORIZATION OF APPROPRIATIONS.—Section
- 20 453(l)(1) of the Stewart B. McKinney Homeless Assist-
- 21 ance Act (42 U.S.C. 11408(l)(1)), as so redesignated by
- 22 section 411(3) of this Act, is amended to read as follows:
- "(1) In General.—There are authorized to be
- appropriated to carry out this section \$30,000,000
- for fiscal year 1998 and such sums as may be nec-

- essary for each of fiscal years 1999, 2000, 2001,
- and 2002.".
- 3 SEC. 424. CLERICAL AMENDMENT.
- 4 The table of contents in section 101(b) of the Stewart
- 5 B. McKinney Homeless Assistance Act is amended by
- 6 striking the items relating to title IV and inserting the
- 7 following new items:

"TITLE IV—HOUSING ASSISTANCE

"Subtitle A—Flexible Grant Program

"Chapter 1—General Provisions

- "Sec. 401. Purposes.
- "Sec. 402. Authorization of appropriations.
- "Sec. 403. Definitions.
- "Sec. 404. Provision of grants.
- "Sec. 405. Comprehensive homeless assistance.
- "Sec. 406. Matching requirements.
- "Sec. 407. Responsibilities of grantees and project sponsors.
- "Sec. 408. Application.
- "Sec. 409. Allocation and distribution of funds.
- "Sec. 410. Administration of program.
- "Sec. 411. Citizen participation.
- "Sec. 412. Applicability of other provisions.
- "Sec. 413. Reports, reviews, and audits.
- "Sec. 414. Nondiscrimination in programs and activities.
- "Sec. 415. Consultation.
- "Sec. 416. Records, reports, and audits.
- "Sec. 417. Reports to Congress.

"Chapter 2—Eligible Activities

- "Sec. 431. Homelessness prevention.
- "Sec. 432. Emergency shelter.
- "Sec. 433. Supportive housing for the homeless.
- "Sec. 434. Safe havens for homeless individuals.
- "Sec. 435. Shelter plus care.
- "Sec. 436. Administrative and capacity-building expenses.
- "Sec. 437. Innovative homeless initiatives.
- "Sec. 438. Other approved activities.
- "Subtitle B—Other Permanent Housing Assistance Programs for the Homeless
- "Sec. 451. Section 8 assistance for single room occupancy dwellings.
- "Sec. 452. Section 8 assistance for shelter plus care single room occupancy dwellings.

"Sec. 453. Rural homelessness grant program.

"Sec. 454. Use of FMHA inventory for transitional housing for homeless persons and for turnkey housing.".

Subtitle C—Miscellaneous Homeless Housing

2	Provisions
3	SEC. 431. STRATEGY TO ELIMINATE UNFIT TRANSIENT FA-
4	CILITIES.
5	Section 825(b) of the Cranston-Gonzalez National
6	Affordable Housing Act (42 U.S.C. 11301 note) is
7	amended—
8	(1) in paragraph (2), by striking "and" at the
9	end;
10	(2) in paragraph (3), by striking the period at
11	the end and inserting "; and; and
12	(3) by adding at the end the following new
13	paragraph:
14	"(4) that States and units of general local gov-
15	ernment shall eliminate the use of unfit transient fa-
16	cilities as housing for homeless families with children
17	not later than July 1, 1998, in the manner provided
18	under the strategy.".

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