H. R. 1104

To establish a partnership to rebuild and modernize America's school facilities.

IN THE HOUSE OF REPRESENTATIVES

March 18, 1997

Mrs. Lowey (for herself, Mr. Kennedy of Massachusetts, Mr. Clay, Mrs. Maloney of New York, Mr. Schumer, Ms. Delauro, Mr. Miller of California, Mr. Kildee, Mr. Martinez, Mr. Sawyer, Mr. Green, Ms. Waters, Ms. Norton, Mr. Kucinich, Mr. Dixon, Mr. Andrews, Mr. Hastings of Florida, Ms. Pelosi, Mr. Hinojosa, Mr. Lewis of Georgia, Ms. Sanchez, Ms. Christian-Green, Mrs. McCarthy of New York, Mr. McGovern, Mr. Neal of Massachusetts, Ms. McCarthy of Missouri, Mr. Matsui, Mrs. Mink of Hawaii, Mr. Stokes, Mr. Conyers, Mr. Frost, Mr. McDermott, Mr. Bentsen, Mr. Ford, Mr. Etheridge, Mr. Underwood, Mr. Baldacci, Mr. Fattah, Ms. McKinney, Mr. Gonzalez, Mr. Markey, and Mr. Gutierrez) introduced the following bill; which was referred to the Committee on Education and the Workforce

A BILL

To establish a partnership to rebuild and modernize America's school facilities.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Partnership to Rebuild
- 5 America's Schools Act of 1997".

1 TITLE I—SCHOOL CONSTRUCTION ASSISTANCE

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1	Part 1—Program Authorized
2	FINDINGS AND PURPOSE
3	Sec. 102. (a) Findings.—The Congress finds as fol-
4	lows:
5	(1) According to the General Accounting Office,
6	one-third of all elementary and secondary schools in
7	the United States, serving 14,000,000 students,
8	need extensive repair or renovation.
9	(2) School infrastructure problems exist across
10	the country, but are most severe in central cities and
11	in schools with high proportions of poor and minor-
12	ity children.
13	(3) Many States and school districts will need
14	to build new schools in order to accommodate in-
15	creasing student enrollments; the Department of
16	Education has predicted that the Nation will need
17	6,000 more schools by the year 2006.
18	(4) Many schools do not have the physical in-
19	frastructure to take advantage of computers and
20	other technology needed to meet the challenges of
21	the next century.
22	(5) While school construction and maintenance
23	are primarily a State and local concern, States and
24	communities have not, on their own, met the in-
25	creasing burden of providing acceptable school facili-

- ties for all students, and the poorest communitieshave had the greatest difficulty meeting this need.
- (6) The Federal Government, by providing interest subsidies and similar types of support, can
 lower the costs of State and local school infrastructure investment, creating an incentive for States and
 localities to increase their own infrastructure improvement efforts and helping ensure that all students are able to attend schools that are equipped
 for the 21st century.
- 11 (b) Purpose.—The purpose of this Act is to provide 12 Federal interest subsidies, or similar assistance, to States 13 and localities to help them bring all public school facilities 14 up to an acceptable standard and build the additional pub-15 lie schools needed to educate the additional numbers of 16 students who will enroll in the next decade.

17 DEFINITIONS

- 18 SEC. 103. Except as otherwise provided, as used in 19 this Act, the following terms have the following meanings:
- 20 (1) CHARTER SCHOOL.—The term "charter 21 school" has the meaning given that term in section 22 10306(1) of the Elementary and Secondary Edu-23 cation Act of 1965 (20 U.S.C. 8066(1)).
- 24 (2) COMMUNITY SCHOOL.—The term "commu-25 nity school" means a school, or part of a school, that 26 serves as a center for after-school and summer pro-

1	grams and delivery of education, tutoring, cultural
2	and recreational services, and as a safe haven for al
3	members of the community by—
4	(A) collaborating with other public and pri-
5	vate nonprofit agencies (including libraries and
6	other educational, human-service, cultural, and
7	recreational entities) and private businesses in
8	the provision of services;
9	(B) providing services such as literacy and
10	reading programs; senior citizen programs; chil-
11	dren's day-care services; nutrition services; serv
12	ices for individuals with disabilities; employ-
13	ment counseling, training, and placement; and
14	other educational, health, cultural, and rec
15	reational services; and
16	(C) providing those services outside the
17	normal school day and school year, such as
18	through safe and drug-free safe havens for
19	learning.
20	(3)(A) Construction.—The term "construc
21	tion" means—
22	(i) the preparation of drawings and speci-
23	figations for school facilities:

1	(ii) erecting, building, acquiring, remodel-
2	ing, renovating, improving, repairing or extend-
3	ing school facilities;
4	(iii) demolition, in preparation for rebuild-
5	ing school facilities; and
6	(iv) the inspection and supervision of the
7	construction of school facilities.
8	(B) The term "construction" does not include
9	the acquisition of any interest in real property.
10	(4) Local educational agency.—The term
11	"local educational agency" has the meaning given
12	that term in section 14101(18) (A) and (B) of the
13	Elementary and Secondary Education Act of 1965
14	(20 U.S.C. 8801(18) (A) and (B)).
15	(5) School facility.—(A) Term "school facil-
16	ity'' means—
17	(i) a public structure suitable for use as a
18	classroom, laboratory, library, media center, or
19	related facility, whose primary purpose is the
20	instruction of public elementary or secondary
21	students; and
22	(ii) initial equipment, machinery, and utili-
23	ties necessary or appropriate for school pur-
24	poses.

1	(B) The term "school facility" does not include
2	an athletic stadium, or any other structure or facil-
3	ity intended primarily for athletic exhibitions, con-
4	tests, games, or events for which admission is
5	charged to the general public.
6	(6) Secretary.—The term "Secretary" means
7	the Secretary of Education.
8	(7) STATE.—The term "State" means each of
9	the 50 States and the Commonwealth of Puerto
10	Rico.
11	(8) STATE EDUCATIONAL AGENCY.—The term
12	"State educational agency" has the meaning given
13	that term in section 14101(28) of the Elementary
14	and Secondary Education Act of 1965 (20 U.S.C.
15	8801(28)).
16	FUNDS APPROPRIATED
17	Sec. 104. There are appropriated \$5,000,000,000 for
18	the purpose of carrying out this Act, which shall be avail-
19	able for obligation by the Secretary of Education from Oc-
20	tober 1, 1997 until September 30, 2001.
21	ALLOCATION OF FUNDS
22	Sec. 105. (a) Reservation for the Secretary
23	OF THE INTERIOR AND THE OUTLYING AREAS.—
24	(1) The Secretary shall reserve up to 2 percent
25	of the funds appropriated by section 104 to—

1	(A) provide assistance to the Secretary of
2	the Interior, which the Secretary of the Interior
3	shall use for the school construction priorities
4	described in section 1125(c) of the Education
5	Amendments of 1978 (25 U.S.C. 2005(c)); and
6	(B) make grants to American Samoa
7	Guam, the Virgin Islands, and the Common-
8	wealth of the Northern Mariana Islands, in ac-
9	cordance with their respective needs, as deter-
10	mined by the Secretary.
11	(2) Grants provided under paragraph (1)(B)
12	shall be used for activities that the Secretary deter-
13	mines best meet the school infrastructure needs of
14	the areas identified in that paragraph, subject to the
15	terms and conditions, consistent with the purpose of
16	this Act, that the Secretary may establish.
17	(b) Allocation of Remaining Funds.—Of the re-
18	maining funds appropriated by section 104—
19	(1) 50 percent shall be used for formula grants
20	to States under section 111;
21	(2) 35 percent shall be used for direct formula
22	grants to local educational agencies under section
23	196: and

1	(3) 15 percent shall be used for competitive
2	grants to local educational agencies under section
3	127.
4	Part 2—Grants to States
5	ALLOCATION OF FUNDS
6	Sec. 111. (a) Formula Grants to States.—Sub-
7	ject to subsection (b), the Secretary shall allocate the
8	funds available under section $105(b)(1)$ among the States
9	in proportion to the relative amounts each State would
10	have received for Basic Grants under subpart 2 of part
11	A of title I of the Elementary and Secondary Education
12	Act of 1965 (20 U.S.C. 6331 et seq.) for the most recent
13	fiscal year if the Secretary had disregarded the numbers
14	of children counted under that subpart who were enrolled
15	in schools of local educational agencies that are eligible
16	to receive direct grants under section 126 of this Act.
17	(b) Adjustments to Allocations.—The Sec-
18	retary shall adjust the allocations under subsection (a),
19	as necessary, to ensure that, of the total amount allocated
20	to States under subsection (a) and to local educational
21	agencies under section 126, the percentage allocated to a
22	State under this section and to localities in the State
23	under section 126 is at least the minimum percentage for
24	the State described in section 1124(d) of the Elementary

- 1 and Secondary Education Act of 1965 (20 U.S.C.
- 2 6334(d)) for the previous fiscal year.
- 3 (c) Reallocations.—If a State does not apply for
- 4 its allocation, applies for less than its full allocation, or
- 5 fails to submit an approvable application, the Secretary
- 6 may reallocate all or a portion of the State's allocation,
- 7 as the case may be, to the remaining States in the same
- 8 proportions as the original allocations were made to those
- 9 States under subsections (a) and (b).
- 10 ELIGIBLE STATE AGENCY
- 11 Sec. 112. The Secretary shall award each State's
- 12 grant to the State agency, such as a State educational
- 13 agency, a State school construction agency, or a State
- 14 bond bank, that the Governor, with the agreement of the
- 15 chief State school officer, designates as best able to admin-
- 16 ister the grant.
- 17 ALLOWABLE USES OF FUNDS
- 18 Sec. 113. Each State shall use its grant under this
- 19 part only for one or more of the following activities to sub-
- 20 sidize the cost of eligible school construction projects de-
- 21 scribed in section 114:
- 22 (1) Providing a portion of the interest cost (or
- of another financing cost approved by the Secretary)
- on bonds, certificates of participation, purchase or
- lease arrangements, or other forms of indebtedness

issued or entered into by a State or its instrumentality for the purpose of financing eligible projects.

(2) State-level expenditures approved by the
Secretary for credit enhancement for the debt or fi-

nancing instruments described in paragraph (1).

- (3) Making subgrants, or making loans through a State revolving fund, to local educational agencies or (with the agreement of the affected local educational agency) to other qualified public agencies to subsidize—
 - (A) the interest cost (or another financing cost approved by the Secretary) of bonds, certificates of participation, purchase or lease arrangements, or other forms of indebtedness issued or entered into by a local educational agency or other agency or unit of local government for the purpose of financing eligible projects; or
 - (B) local expenditures approved by the Secretary for credit enhancement for the debt or financing instruments described in subparagraph (A).
- (4) Other State and local expenditures approved by the Secretary that leverage funds for additional school construction.

1	ELIGIBLE CONSTRUCTION PROJECTS; PERIOD FOR
2	INITIATION
3	SEC. 114. (a) ELIGIBLE PROJECTS.—States and
4	their subgrantees may use funds under this part, in ac-
5	cordance with section 113, to subsidize the cost of—
6	(1) construction of elementary and secondary
7	school facilities in order to ensure the health and
8	safety of all students, which may include the removal
9	of environmental hazards; improvements in air qual-
10	ity, plumbing, lighting, heating and air conditioning
11	electrical systems, or basic school infrastructure; and
12	building improvements that increase school safety;
13	(2) construction activities needed to meet the
14	requirements of section 504 of the Rehabilitation
15	Act of 1973 (29 U.S.C. 794) or of the Americans
16	with Disabilities Act of 1990 (42 U.S.C. 12101 et
17	seq.);
18	(3) construction activities that increase the en-
19	ergy efficiency of school facilities;
20	(4) construction that facilitates the use of mod-
21	ern educational technologies;
22	(5) construction of new school facilities that are
23	needed to accommodate growth in school enroll-
24	ments: or

- 1 (6) construction projects needed to facilitate the
- 2 establishment of charter schools and community
- 3 schools.
- 4 (b) Period for Initiation of Project.—(1) Each
- 5 State shall use its grant under this part only to subsidize
- 6 construction projects described in subsection (a) that the
- 7 State or its localities have chosen to initiate, through the
- 8 vote of a school board, passage of a bond issue, or similar
- 9 public decision, made between July 11, 1996 and Septem-
- 10 ber 30, 2001.
- 11 (2) If a State determines, after September 30, 2001,
- 12 that an eligible project for which it has obligated funds
- 13 under this part will not be carried out, the State may use
- 14 those funds (or any available portion of those funds) for
- 15 other eligible projects selected in accordance with this
- 16 part.
- 17 (c) Reallocation.—If the Secretary determines, by
- 18 a date before September 30, 2001 selected by the Sec-
- 19 retary, that a State is not making satisfactory progress
- 20 in carrying out its plan for the use of the funds allocated
- 21 to it under this part, the Secretary may reallocate all or
- 22 part of those funds, including any interest earned by the
- 23 State on those funds, to one or more other States that
- 24 are making satisfactory progress.

1	SELECTION OF LOCALITIES AND PROJECTS
2	Sec. 115. (a) Priorities.—In determining which lo-
3	calities and activities to support with grant funds, each
4	State shall give the highest priority to—
5	(1) localities with the greatest needs, as dem-
6	onstrated by inadequate educational facilities, cou-
7	pled with a low level of resources available to meet
8	school construction needs; and
9	(2) localities that will achieve the greatest
10	leveraging effect on school construction from assist-
11	ance under this part.
12	(b) Additional Criteria.—In addition to the prior-
13	ities required by subsection (a), each State shall consider
14	each of the following in determining the use of its grant
15	funds under this part:
16	(1) The condition of the school facilities in dif-
17	ferent communities in the State.
18	(2) The energy efficiency and the effect on the
19	environment of projects proposed by communities,
20	and the extent to which these projects use cost-effi-
21	cient architectural design.
22	(3) The commitment of communities to finance
23	school construction and renovation projects with as-
24	sistance from the State's grant, as demonstrated by
25	their incurring indebtedness or by similar public or

- private commitments for the purposes described in section 114(a).
- 3 (4) The ability of communities to repay bonds 4 or other forms of indebtedness supported with grant 5 funds.
 - (5) The particular needs, if any, of rural communities in the State for assistance under this Act.
- 8 (6) The receipt by local educational agencies in 9 the State of grants under part 3, except that a local 10 educational agency is not ineligible for a subgrant 11 under this part solely because it receives such a 12 grant.
- 13 STATE APPLICATIONS
- 14 Sec. 116. (a) Application Required.—A State
- 15 that wishes to receive a grant under this part shall submit
- 16 an application to the Secretary, in the manner the Sec-
- 17 retary may require, not later than two years after the date
- 18 of enactment of this Act.

- 19 (b) DEVELOPMENT OF APPLICATION.—(1) The State
- 20 agency designated under section 112 shall develop the
- 21 State's application under this part only after broadly con-
- 22 sulting with the State board of education, and representa-
- 23 tives of local school boards, school administrators, the
- 24 business community, parents, and teachers in the State
- 25 about the best means of carrying out this part.

- 1 (2) If the State educational agency is not the State
- 2 agency designated under section 112, the designated agen-
- 3 cy shall consult with the State educational agency and ob-
- 4 tain its approval before submitting the State's application.
- 5 (c) STATE SURVEY.—(1) Before submitting the
- 6 State's application, the State agency designated under sec-
- 7 tion 112, with the involvement of local school officials and
- 8 experts in building construction and management, shall
- 9 survey the needs throughout the State (including in local-
- 10 ities receiving grants under part 3) for construction and
- 11 renovation of school facilities, including, at a minimum—
- 12 (A) the overall condition of school facilities in
- the State, including health and safety problems;
- (B) the capacity of the schools in the State to
- 15 house projected enrollments; and
- 16 (C) the extent to which the schools in the State
- offer the physical infrastructure needed to provide a
- high-quality education to all students.
- 19 (2) A State need not conduct a new survey under
- 20 paragraph (1) if it has previously completed a survey that
- 21 meets the requirements of that paragraph and that the
- 22 Secretary finds is sufficiently recent for the purpose of
- 23 carrying out this part.
- 24 (d) Application Contents.—Each State applica-
- 25 tion under this part shall include—

1	(1) an identification of the State agency des-
2	ignated by the Governor under section 112 to receive
3	the State's grant under this part;
4	(2) a summary of the results of the State's sur-
5	vey of its school facility needs, as described in sub-
6	section (e);
7	(3) a description of how the State will imple-
8	ment its program under this part;
9	(4) a description of how the State will allocate
10	its grant funds, including a description of how the
11	State will implement the priorities and criteria de-
12	scribed in section 115;
13	(5)(A) a description of the mechanisms that will
14	be used to finance construction projects supported
15	by grant funds; and
16	(B) a statement of how the State will determine
17	the amount of the Federal subsidy to be applied, in
18	accordance with section 117(a), to each local project
19	that the State will support;
20	(6) a description of how the State will ensure
21	that the requirements of this part are met by sub-
22	grantees under this part;
23	(7) a description of the steps the State will take

to ensure that local educational agencies will ade-

- 1 quately maintain the facilities that are constructed 2 or improved with funds under this part;
- 3 (8) an assurance that the State will use its 4 grant only to supplement the funds that the State, 5 and the localities receiving subgrants, would spend 6 on school construction and renovation in the absence 7 of a grant under this part, and not to supplant those 8 funds;
- 9 (9) an assurance that, during the four-year pe-10 riod beginning with the year the State receives its 11 grant, the combined expenditures for school con-12 struction by the State and the localities that benefit 13 from the State's program under this part (which, at 14 the State's option, may include private contribu-15 tions) will be at least 125 percent of those combined 16 expenditures for that purpose for the four preceding 17 vears; and
 - (10) other information and assurances that the Secretary may require.
- 20 (e) WAIVER OF REQUIREMENT TO INCREASE EX-21 PENDITURES.—The Secretary may waive or modify the re-22 quirement of subsection (d)(9) for a particular State if 23 the State demonstrates to the Secretary's satisfaction that 24 that requirement is unduly burdensome because the State

or its localities have incurred a particularly high level of

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1	school construction expenditures during the previous four
2	years.
3	AMOUNT OF FEDERAL SUBSIDY
4	Sec. 117. (a) Projects Funded With Sub-
5	GRANTS.—For each construction project assisted by a
6	State through a subgrant to a locality, the State shall de-
7	termine the amount of the Federal subsidy under this
8	part, taking into account the number or percentage of chil-
9	dren from low-income families residing in the locality, sub-
10	ject to the following limits:
11	(1) If the locality will use the subgrant to help
12	meet the costs of repaying bonds issued for a school
13	construction project, the Federal subsidy shall be
14	not more than one-half of the total interest cost of
15	those bonds, determined in accordance with para-
16	graph (4).
17	(2) If the bonds to be subsidized are general ob-
18	ligation bonds issued to finance more than one type
19	of activity (including school construction), the Fed-
20	eral subsidy shall be not more than one-half of the
21	interest cost for that portion of the bonds that will
22	be used for school construction purposes, determined
23	in accordance with paragraph (4).
24	(3) If the locality elects to use its subgrant for
25	an allowable activity not described in paragraph (1)

or (2), such as for certificates of participation, pur-

- chase or lease arrangements, reduction of the
 amount of principal to be borrowed, or credit enhancements for individual construction projects, the
 Federal subsidy shall be not more than one-half of
 the interest cost, as determined by the State in accordance with paragraph (4), that would have been
 incurred if bonds had been used to finance the
 project.
- 9 (4) The interest cost referred to in paragraphs 10 (1), (2), and (3) shall be—
- 11 (A) calculated on the basis of net present 12 value; and
- 13 (B) determined in accordance with an am14 ortization schedule and any other criteria and
 15 conditions the Secretary considers necessary, in16 cluding provisions to ensure comparable treat17 ment of different financing mechanisms.
- 18 (b) STATE-FUNDED PROJECTS.—For a construction 19 project under this part funded directly by the State 20 through the use of State-issued bonds or other financial 21 instruments, the Secretary shall determine the Federal 22 subsidy in accordance with subsection (a).
- 23 (c) Non-Federal Share.—A State, and localities 24 in the State receiving subgrants under this part, may use 25 any non-Federal funds, including State, local, and private-

1	sector funds, for the financing costs that are not covered
2	by the Federal subsidy under subsection (a).
3	SEPARATE FUNDS OR ACCOUNTS; PRUDENT INVESTMENT
4	Sec. 118. (a) Separate Funds or Accounts Re-
5	QUIRED.—Each State that receives a grant, and each re-
6	cipient of a subgrant under this part, shall deposit the
7	grant or subgrant proceeds in a separate fund or account,
8	from which it shall make bond repayments and pay other
9	expenses allowable under this part.
10	(b) PRUDENT INVESTMENT REQUIRED.—Each State
11	that receives a grant, and each recipient of a subgrant
12	under this part, shall—
13	(1) invest the grant or subgrant in a fiscally pru-
14	dent manner, in order to generate amounts needed
15	to make repayments on bonds and other forms of in-
16	debtedness described in section 113; and
17	(2) notwithstanding section 6503 of title 31,
18	United States Code or any other law, use the pro-
19	ceeds of that investment to carry out this part.
20	STATE REPORTS
21	Sec. 119. (a) Reports Required.—
22	(1) Each State receiving a grant under this
23	part shall report to the Secretary on its activities

under this part, in the form and manner the Sec-

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retary may prescribe.

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- 1 (2) If the State educational agency is not the 2 State agency designated under section 112, the 3 State's report shall include the approval of the State 4 educational agency or its comments on the report.
- 5 (b) Contents.—Each report shall—

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- (1) describe the State's implementation of this part, including how the State has met the requirements of this part;
 - (2) identify the specific school facilities constructed, renovated, or modernized with support from the grant, and the mechanisms used to finance those activities;
- 13 (3) identify the level of Federal subsidy pro-14 vided to each construction project carried out with 15 support from the State's grant; and
- (4) include any other information the Secretarymay require.
- 18 (c) Frequency.—(1) Each State shall submit its
 19 first report under this section not later than 24 months
 20 after it receives its grant under this part.
- 21 (2) Each State shall submit an annual report for each 22 of the three years after submitting its first report, and 23 subsequently shall submit periodic reports as long as the 24 State or localities in the State are using grant funds.

1	Part 3—Direct Grants to Local Educational
2	AGENCIES
3	ELIGIBLE LOCAL EDUCATIONAL AGENCIES
4	Sec. 121. (a) Eligible Agencies.—Except as pro-
5	vided in subsection (b), the local educational agencies that
6	are eligible to receive formula grants under section 126
7	and competitive grants under section 127 from the Sec-
8	retary are the 100 local educational agencies with the larg-
9	est numbers of children aged 5 through 17 from families
10	living below the poverty level, as determined by the Sec-
11	retary using the most recent data available from the De-
12	partment of Commerce that are satisfactory to the Sec-
13	retary.
14	(b) CERTAIN JURISDICTIONS INELIGIBLE.—For the
15	purpose of this part, the local educational agencies for Ha-
16	waii and the Commonwealth of Puerto Rico are not eligi-
17	ble local educational agencies.
18	GRANTEES
19	SEC. 122. For each local educational agency de-
20	scribed in section 121(a) for which an approvable applica-
21	tion is submitted, the Secretary shall make any grant
22	under this part to the local educational agency or to an-
23	other public agency, on behalf of the local educational
24	agency, if the Secretary determines, on the basis of the
25	local educational agency's recommendation, that the other
26	agency is better able to carry out activities under this part.

1	ALLOWABLE USES OF FUNDS
2	SEC. 123. Each grantee under this part shall use its
3	grant only for one or more of the following activities to
4	reduce the cost of financing eligible school construction
5	projects described in section 124:
6	(1) Providing a portion of the interest cost (or
7	of any other financing cost approved by the Sec-
8	retary) on bonds, certificates of participation, pur-
9	chase or lease arrangements, or other forms of in-
10	debtedness issued or entered into by a local edu-
11	cational agency or other unit or agency of local gov-
12	ernment for the purpose of financing eligible school
13	construction projects.
14	(2) Local expenditures approved by the Sec-
15	retary for credit enhancement for the debt or financ-
16	ing instruments described in paragraph (1).
17	(3) Other local expenditures approved by the
18	Secretary that leverage funds for additional school
19	construction.
20	ELIGIBLE CONSTRUCTION PROJECTS; REDISTRIBUTION
21	Sec. 124. (a) Eligible Projects.—A grantee
22	under this part may use its grant, in accordance with sec-
23	tion 123, to subsidize the cost of the activities described
24	in section 114(a) for projects that the local educational
25	agency has chosen to initiate, through the vote of the
26	school board, passage of a bond issue, or similar public

- 1 decision, made between July 11, 1996 and September 30,
- 2 2001.
- 3 (b) Redistribution.—If the Secretary determines,
- 4 by a date before September 30, 2001 selected by the Sec-
- 5 retary, that a local educational agency is not making satis-
- 6 factory progress in carrying out its plan for the use of
- 7 funds awarded to it under this part, the Secretary may
- 8 redistribute all or part of those funds, and any interest
- 9 earned by that agency on those funds, to one or more
- 10 other local educational agencies that are making satisfac-
- 11 tory progress.
- 12 LOCAL APPLICATIONS
- 13 Sec. 125. (a) Application Required.—A local
- 14 educational agency, or an alternative agency described in
- 15 section 122 (both referred to in this part as the "local
- 16 agency"), that wishes to receive a grant under this part
- 17 shall submit an application to the Secretary, in the man-
- 18 ner the Secretary may require, not later than two years
- 19 after the date of enactment of this Act.
- 20 (b) Development of Application.—(1) The local
- 21 agency shall develop the local application under this part
- 22 only after broadly consulting with parents, administrators,
- 23 teachers, the business community, and other members of
- 24 the local community about the best means of carrying out
- 25 this part.

- 1 (2) If the local educational agency is not the appli-
- 2 cant, the applicant shall consult with the local educational
- 3 agency, and shall obtain its approval before submitting its
- 4 application to the Secretary.
- 5 (c) Local Survey.—(1) Before submitting its appli-
- 6 cation, the local agency, with the involvement of local
- 7 school officials and experts in building construction and
- 8 management, shall survey the local need for construction
- 9 and renovation of school facilities, including, at a mini-
- 10 mum—
- 11 (A) the overall condition of school facilities in
- the local educational agency, including health and
- safety problems;
- (B) the capacity of the local educational agen-
- cy's schools to house projected enrollments; and
- 16 (C) the extent to which the local educational
- agency's schools offer the physical infrastructure
- needed to provide a high-quality education to all stu-
- dents.
- 20 (2) A local educational agency need not conduct a
- 21 new survey under paragraph (1) if it has previously com-
- 22 pleted a survey that meets the requirements of that para-
- 23 graph and that the Secretary finds is sufficiently recent
- 24 for the purpose of carrying out this part.

1	(d) Application Contents.—Each local applica-
2	tion under this part shall include—
3	(1) an identification of the local agency to re-
4	ceive the grant under this part;
5	(2) a summary of the results of the survey of
6	school facility needs, as described in subsection (c);
7	(3) a description of how the local agency will
8	implement its program under this part;
9	(4) a description of the criteria the local agency
10	has used to determine which construction projects to
11	support with grant funds;
12	(5) a description of the construction projects
13	that will be supported with grant funds;
14	(6) a description of the mechanisms that will be
15	used to finance construction projects supported by
16	grant funds;
17	(7) a requested level of Federal subsidy, with a
18	justification for that level, for each construction
19	project to be supported by the grant, in accordance
20	with section 128(a), including the financial and de-
21	mographic information the Secretary may require;
22	(8) a description of the steps the agency will
23	take to ensure that facilities constructed or improved
24	with funds under this part will be adequately main-
25	tained;

- 1 (9) an assurance that the agency will use its 2 grant only to supplement the funds that the locality 3 would spend on school construction and renovation 4 in the absence of a grant under this part, and not 5 to supplant those funds;
 - (10) an assurance that, during the four-year period beginning with the year the local educational agency receives its grant, its expenditures for school construction (which, at that agency's option, may include private contributions) will be at least 125 percent of its expenditures for that purpose for the four preceding years; and
- 13 (11) other information and assurances that the 14 Secretary may require.
- 15 (e) WAIVER OF REQUIREMENT TO INCREASE EX16 PENDITURES.—The Secretary may waive or modify the re17 quirement of subsection (d)(10) for a local educational
 18 agency that demonstrates to the Secretary's satisfaction
 19 that that requirement is unduly burdensome because that
 20 agency has incurred a particularly high level of school con21 struction expenditures during the previous four years.
- FORMULA GRANTS
- SEC. 126. (a) ALLOCATIONS.—The Secretary shall allocate the funds available under section 105(b)(2) to the local educational agencies identified under section 121(a) on the basis of their relative allocations under section

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- 1 1124 of the Elementary and Secondary Education Act of
- 2 1965 (20 U.S.C. 6333) in the most recent year for which
- 3 that information is available to the Secretary.
- 4 (b) Reallocations.—If a local educational agency
- 5 does not apply for its allocation, applies for less than its
- 6 full allocation, or fails to submit an approvable applica-
- 7 tion, the Secretary may reallocate all or a portion of its
- 8 allocation, as the case may be, to the remaining local edu-
- 9 cational agencies in the same proportions as the original
- 10 allocations were made to those agencies under subsection
- 11 (a).
- 12 COMPETITIVE GRANTS
- 13 Sec. 127. (a) Grants Authorized.—The Secretary
- 14 shall use funds available under section 105(b)(3) to make
- 15 additional grants, on a competitive basis, to recipients of
- 16 formula grants under section 126.
- 17 (b) Additional Application Materials.—Any el-
- 18 igible applicant under section 126 that wishes to receive
- 19 additional funds under this section shall include in its ap-
- 20 plication under section 125 the following additional infor-
- 21 mation:
- 22 (1) The amount of funds requested under this
- section, in accordance with ranges or limits that the
- 24 Secretary may establish based on factors such as rel-
- ative size of the eligible applicants.

- 1 (2) A description of the additional construction 2 activities that the applicant would carry out with 3 those funds.
 - (3) Information on the current financial effort the applicant is making for elementary and secondary education, including support from private sources, relative to its resources.
 - (4) Information on the extent to which the applicant will increase its own (or other public or private) spending for school construction in the year in which it receives a grant under this section, above the average annual amount for construction activity during the preceding four years.
 - (5) A description of the energy efficiency and the effect on the environment of the projects that the applicant will undertake, both with its grant under this section and its grant under section 126, and of the extent to which those projects will use cost-efficient architectural design.
- 20 (6) Other information that the Secretary may 21 require.
- 22 (c) SELECTION OF GRANTEES.—The Secretary shall 23 select grantees under this section on the basis of criteria, 24 consistent with the purpose of this Act, that the Secretary 25 may establish, which shall include—

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- 1 (1) the relative need of applicants, as dem-2 onstrated by inadequate educational facilities and a 3 low level of resources to meet their school construc-4 tion needs;
- 5 (2) the commitment of applicants to meet their 6 school construction needs and the leveraging effect 7 that assistance under this part would have, as dem-8 onstrated by the additional resources that they will 9 provide, from non-Federal sources, to meet those 10 needs, in accordance with subsection (b)(4).

11 AMOUNT OF FEDERAL SUBSIDY

- 12 Sec. 128. (a) Amount of Federal Subsidy.—For
- 13 each construction project assisted under this part, the Sec-
- 14 retary shall determine the amount of the Federal subsidy
- 15 in accordance with section 117(a).
- 16 (b) Non-Federal Share.—A grantee under this
- 17 part may use any non-Federal funds, including State,
- 18 local, and private-sector funds, for the financing costs that
- 19 are not covered by the Federal subsidy under subsection
- 20 (a).
- 21 SEPARATE FUNDS OR ACCOUNTS; PRUDENT INVESTMENT
- Sec. 129. (a) Separate Funds or Accounts Re-
- 23 QUIRED.—Each grantee under this part shall deposit the
- 24 grant proceeds in a separate fund or account, from which
- 25 it shall make bond repayments and pay other expenses al-
- 26 lowable under this part.

1	(b) PRUDENT INVESTMENT REQUIRED.—Each
2	grantee under this part shall—
3	(1) invest the grant funds in a fiscally prudent
4	manner, in order to generate amounts needed to
5	make repayments on bonds and other forms of in-
6	debtedness; and
7	(2) Notwithstanding section 6503 of title 31,
8	United States Code or any other law, use the pro-
9	ceeds of that investment to carry out this part.
10	LOCAL REPORTS
11	Sec. 130. (a) Reports Required.—(1) Each grant-
12	ee under this part shall report to the Secretary on its ac-
13	tivities under this part, in the form and manner the Sec-
14	retary may prescribe.
15	(2) If the local educational agency is not the grantee
16	under this part, the grantee's report shall include the ap-
17	proval of the local educational agency or its comments on
18	the report.
19	(b) Contents.—Each report shall—
20	(1) describe the grantee's implementation of
21	this part, including how it has met the requirements
22	of this part;
23	(2) identify the specific school facilities con-
24	structed, renovated, or modernized with support
25	from the grant, and the mechanisms used to finance
26	those activities: and

1	(3) other information the Secretary may re-
2	quire.
3	(c) Frequency.—(1) Each grantee shall submit its
4	first report under this section not later than 24 months
5	after it receives its grant under this part.
6	(2) Each grantee shall submit an annual report for
7	each of the three years after submitting its first report,
8	and subsequently shall submit periodic reports as long as
9	it is using grant funds.
10	TITLE II—GENERAL PROVISIONS
11	TECHNICAL EMPLOYEES
12	Sec. 201. For the purpose of carrying out this Act,
13	the Secretary, without regard to the provisions of title 5,
14	United States Code, governing appointments in the com-
15	petitive service, may appoint not more than 10 technical
16	employees who may be paid without regard to the provi-
17	sions of chapter 51 and subchapter IV of chapter 5 of
18	that title relating to classification and General Schedule
19	pay rates.
20	WAGE RATES
21	Sec. 202. (a) Prevailing Wage.—The Secretary
22	shall ensure that all laborers and mechanics employed by
23	contractors and subcontractors on any project assisted
24	under this Act are paid wages at rates not less than those
25	prevailing as determined by the Secretary of Labor in ac-

cordance with the Act of March 3, 1931, as amended (40

- 1 U.S.C. 276a et seq.). The Secretary of Labor has, with
- 2 respect to this section, the authority and functions estab-
- 3 lished in Reorganization Plan Numbered 14 of 1950 (ef-
- 4 fective May 24, 1950, 64 Stat. 1267) and section 2 of
- 5 the Act of June 13, 1934 (40 U.S.C. 276c).
- 6 (b) WAIVER FOR VOLUNTEERS.—Section 7305 of the
- 7 Federal Acquisition Streamlining Act of 1994 (40 U.S.C.
- 8 276d-3) is amended—
- 9 (1) in paragraph (5), by striking out the "and"
- at the end thereof;
- 11 (2) in paragraph (6), by striking out the period
- at the end thereof and inserting a semi-colon and
- 13 "and"; and
- 14 (3) by adding at the end thereof the following
- 15 new paragraph:
- 16 "(7) the Partnership to Rehabilitate America's
- 17 Schools Act of 1997.".
- NO LIABILITY OF FEDERAL GOVERNMENT
- 19 Sec. 203. (a) No Federal Liability.—Any finan-
- 20 cial instruments, including but not limited to contracts,
- 21 bonds, bills, notes, certificates of participation, or pur-
- 22 chase or lease arrangements, issued by States, localities
- 23 or instrumentalities thereof in connection with any assist-
- 24 ance provided by the Secretary under this Act are obliga-
- 25 tions of such States, localities or instrumentalities and not

- 1 obligations of the United States and are not guaranteed
- 2 by the full faith and credit of the United States.
- 3 (b) Notice Requirement.—Documents relating to
- 4 any financial instruments, including but not limited to
- 5 contracts, bonds, bills, notes, offering statements, certifi-
- 6 cates of participation, or purchase or lease arrangements,
- 7 issued by States, localities or instrumentalities thereof in
- 8 connection with any assistance provided under this Act,
- 9 shall include a prominent statement providing notice that
- 10 the financial instruments are not obligations of the United
- 11 States and are not guaranteed by the full faith and credit
- 12 of the United States.
- 13 CONSULTATION WITH SECRETARY OF THE TREASURY
- 14 Sec. 204. The Secretary shall consult with the Sec-
- 15 retary of the Treasury in carrying out this Act.

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