

and encumbrances remain blocked, until unblocked in accordance with applicable law.

Until the status of all remaining blocked property is resolved, the Peace Agreement implemented, and the terms of the Resolution met, the national emergency declared on May 30, 1992, as expanded in scope on October 25, 1994, and the measures adopted pursuant thereto to deal with that emergency, must continue beyond May 30, 2001.

On June 9, 1998, by Executive Order 13088, President Clinton found that the actions and policies of the FRY (S&M) and the Republic of Serbia with respect to Kosovo, by promoting ethnic conflict and human suffering, threatened to destabilize countries in the region and to disrupt progress in Bosnia and Herzegovina in implementing the Peace Agreement, constituted an unusual and extraordinary threat to the national security and foreign policy of the United States. President Clinton therefore declared a national emergency to deal with that threat. On April 30, 1999, President Clinton issued Executive Order 13121 to take additional steps with respect to the continuing human rights and humanitarian crisis in Kosovo and the national emergency declared with respect to Kosovo.

On January 17, 2001, President Clinton issued Executive Order 13192 in view of the peaceful democratic transition begun in the FRY (S&M); the continuing need to promote full implementation of United Nations Security Council Resolution 827 of May 25, 1993, and subsequent resolutions calling for all states to cooperate fully with the International Criminal Tribunal for the former Yugoslavia (ICTY); the illegitimate control over FRY (S&M) political institutions and economic resources or enterprises exercised by former President Slobodan Milosevic, his close associates and other persons, and those individuals' capacity to repress democracy or perpetrate or promote further human rights abuses; and the continuing threat to regional stability and implementation of the Peace Agreement. Executive Order 13192 amends Executive Order 13088 to lift and modify, with respect to future transactions, most of the economic sanctions imposed against the FRY (S&M). At the same time, Executive Order 13192 imposes restrictions on transactions with certain persons described in sec-

tion 1(a) of the order, namely Slobodan Milosevic, his close associates and supporters and persons under open indictment for war crimes by the ICTY. The Executive Order also provides for the continued blocking of property or interests in property blocked prior to the order's effective date due to the need to address claims or encumbrances involving such property.

Because the crisis with respect to the situation in Kosovo and with respect to Slobodan Milosevic, his close associates and supporters and persons under open indictment for war crimes by ICTY has not been resolved, and because the status of all previously blocked property has yet to be resolved, I have determined that the national emergency declared on June 9, 1998, and the measures adopted pursuant thereto to deal with that emergency, must continue beyond June 9, 2001.

**George W. Bush**

The White House,  
May 24, 2001.

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NOTE: This notice was published in the *Federal Register* on May 25.

**Message to the Congress on  
Continuation of the National  
Emergency With Respect to the  
Federal Republic of Yugoslavia  
(Serbia and Montenegro), the  
Bosnian Serbs, and Kosovo**

*May 24, 2001*

*To the Congress of the United States:*

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)), provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. I have sent the enclosed notice to the *Federal Register* for publication, stating that the national emergencies declared with respect to the Federal Republic of Yugoslavia (Serbia and Montenegro) (the "FRY

(S&M)”) in 1992 and with respect to Kosovo in 1998, are to continue beyond May 30, 2001, and June 9, 2001, respectively. The most recent notice continuing these emergencies was published in the *Federal Register* on May 26, 2000.

With respect to the 1992 national emergency, on December 27, 1995, President Clinton issued Presidential Determination 96-7, directing the Secretary of the Treasury, *inter alia*, to suspend the application of sanctions imposed on the FRY (S&M) and to continue to block property previously blocked until provision is made to address claims or encumbrances, including the claims of the other successor states of the former Yugoslavia. This sanctions relief, in conformity with United Nations Security Council Resolution 1022 of November 22, 1995 (hereinafter the “Resolution”), was an essential factor motivating Serbia and Montenegro’s acceptance of the General Framework Agreement for Peace in Bosnia and Herzegovina initialed in Dayton on November 21, 1995, and signed in Paris on December 14, 1995 (hereinafter the “Peace Agreement”).

Sanctions against both the FRY (S&M) and the Bosnian Serbs were subsequently terminated by United Nations Security Council Resolution 1074 of October 1, 1996. This termination, however, did not end the requirement of the Resolution that those blocked funds and assets that are subject to claims and encumbrances remain blocked, until unblocked in accordance with applicable law.

Until the status of all remaining blocked property is resolved, the Peace Agreement implemented, and the terms of the Resolution met, this situation continues to pose an unusual and extraordinary threat to the national security, foreign policy, and economy of the United States. For these reasons, I have determined that the 1992 emergency, and the measures adopted pursuant thereto, must continue beyond May 30, 2001.

With respect to the 1998 national emergency regarding Kosovo, on January 17, 2001, President Clinton issued Executive Order 13192 in view of the peaceful democratic transition begun in the FRY (S&M);

the continuing need to promote full implementation of United Nations Security Council Resolution 827 of May 25, 1993, and subsequent resolutions calling for all states to cooperate fully with the International Criminal Tribunal for the former Yugoslavia (ICTY); the illegitimate control over FRY (S&M) political institutions and economic resources or enterprises exercised by former President Slobodan Milosevic, his close associates and other persons, and those individuals’ capacity to repress democracy or perpetrate or promote further human rights abuses; and the continuing threat to regional stability and implementation of the Peace Agreement. The order lifts and modifies, with respect to future transactions, most of the economic sanctions imposed against the FRY (S&M) in 1998 and 1999 with regard to the situation in Kosovo. At the same time, the order imposes restrictions on transactions with certain persons described in section 1(a) of the order, namely Slobodan Milosevic, his close associates and supporters and persons under open indictment for war crimes by ICTY. The order also provides for the continued blocking of property or interests in property blocked prior to the order’s effective date due to the need to address claims or encumbrances involving such property.

Because the crisis with respect to the situation in Kosovo and with respect to Slobodan Milosevic, his close associates and supporters and persons under open indictment for war crimes by ICTY has not been resolved, and because the status of all previously blocked property has yet to be resolved, this situation continues to pose an unusual and extraordinary threat to the national security and foreign policy of the United States. For these reasons, I have determined that the emergency declared with respect to Kosovo, and the measures adopted pursuant thereto, must continue beyond June 9, 2001.

**George W. Bush**

The White House,  
May 24, 2001.

**Message to the Congress  
Transmitting a Report on the  
National Emergency With Respect to  
the Federal Republic of Yugoslavia  
(Serbia and Montenegro), the  
Bosnian Serbs, and Kosovo**

*May 24, 2001*

*To the Congress of the United States:*

As required by section 401(c) of the National Emergencies Act, 50 U.S.C. 1641(c) and section 204(c) of the International Emergency Economic Powers Act (IEEPA), 50 U.S.C. 1703(c), I transmit herewith a 6-month periodic report on the national emergency with respect to the Yugoslavia (Serbia and Montenegro) emergency declared in Executive Order 12808 on May 30, 1992, and with respect to the Kosovo emergency declared in Executive Order 13088 on June 9, 1998.

**George W. Bush**

The White House,  
May 24, 2001.

**Statement on Signing the Animal  
Disease Risk Assessment,  
Prevention, and Control Act of 2001**

*May 24, 2001*

Today I am signing into law S. 700, the "Animal Disease Risk Assessment, Prevention, and Control Act of 2001." The Act is intended to assist the Department of Agriculture in its continuing efforts to protect against introduction into the United States of two unrelated animal diseases occurring abroad—bovine spongiform encephalopathy and foot-and-mouth disease. Preventing such diseases from entering the United States is a high priority, and the Department of Agriculture, in cooperation with other Federal agencies, has put strong measures in place designed to accomplish that goal.

Section 3 of the bill requires the Secretary of Agriculture to submit to certain committees and subcommittees of the Congress a preliminary report concerning any immediate needs for additional legislative authority or appropriations and a final report with recommendations for legislation that will im-

prove efforts to assess, prevent, or control transmission of certain diseases. Section 3 will be interpreted in a manner consistent with the constitutional authority of the President to recommend to the consideration of the Congress such measures as the President shall judge necessary and expedient.

**George W. Bush**

The White House,  
May 24, 2001.

NOTE: S. 700, approved May 24, was assigned Public Law No. 107-9. This statement was released by the Office of the Press Secretary on May 25.

**Commencement Address at the  
United States Naval Academy in  
Annapolis, Maryland**

*May 25, 2001*

Thank you very much. Thank you, all. Secretary England, thank you very much. For those of you who don't know this, he was sworn-in at noon yesterday, just to be here as the Secretary of the Navy. I'm proud to have this good man serving our country.

Admiral Clark, thank you very much. General Jones, Admiral Ryan, members of the board of visitors, Members of the United States Congress, distinguished faculty, distinguished guests, family, and friends, and most of all, graduating midshipmen of the class of 2001.

It is a tremendous honor for me to stand before the future of the United States Navy and the United States Marine Corps. You'll always remember this commencement day, a day of excitement, pomp, circumstance; tears of joy and relief when the speaker finally stops speaking. [Laughter] When I accepted the invitation to speak here, I asked Admiral Clark, fine man that he is, if he had any thoughts on what I should talk about. He said, "Mr. President, you should talk about 20 minutes." [Laughter] So we'll see how I do.

I bring with me a small graduation present. In keeping with long-standing tradition, I hereby absolve all midshipmen who are on restriction for minor conduct offenses.