

**Message to the Senate Transmitting  
the Montreal Protocol on Substances  
That Deplete the Ozone Layer**

September 16, 1999

*To the Senate of the United States:*

I transmit herewith, for the advice and consent of the Senate to ratification, the Amendment to the Montreal Protocol on Substances that Deplete the Ozone Layer (the "Montreal Protocol"), adopted at Montreal on September 15–17, 1997, by the Ninth Meeting of the Parties to the Montreal Protocol. The report of the Department of State is also enclosed for the information of the Senate.

The principal features of the 1997 Amendment, which was negotiated under the auspices of the United Nations Environment Program (UNEP), are the addition of methyl bromide to the substances that are subject to trade control with non-Parties; and the addition of a licensing requirement for import and export of controlled substances. The 1997 Amendment will constitute a major step forward in protecting public health and the environment from potential adverse effects of stratospheric ozone depletion.

By its terms, the 1997 Amendment was to have entered into force on January 1, 1999, provided that at least 20 states had deposited their instruments of ratification, acceptance, or approval. However, because this condition was not met until August 12, 1999, the 1997 Amendment will enter into force on November 10, 1999.

I recommend that the Senate give early and favorable consideration to the 1997 Amendment to the Montreal Protocol and give its advice and consent to ratification.

**William J. Clinton**

The White House,  
September 16, 1999.

**Proclamation 7222—Citizenship Day  
and Constitution Week, 1999**

September 16, 1999

*By the President of the United States  
of America*

**A Proclamation**

The Constitution is perhaps our Nation's most cherished document, the compass that has helped us chart America's course toward freedom, human dignity, and democracy for more than 200 years. Its text, born of the genius and idealism of our Founders and hammered out through hard effort and compromise by the delegates to the Constitutional Convention, established a system of government capable of responding to the pressures of social and political change. It created a sacred covenant that continues to bind all our citizens by a set of principles based on the ideals of equality, inclusion, and independence and by a delicate balance of powers, rights, and responsibilities among citizens and their State and Federal Governments. Today, sustained by the efforts and sacrifices of generations of Americans, the U.S. Constitution remains as strong and vibrant a charter of freedom as it was at the time of its signing 212 years ago.

The 20th century has witnessed a great wave of migration of men and women to our Nation from all parts of the globe, attracted by the freedom, justice, and rule of law guaranteed by our Constitution. As they assume the responsibilities of American citizenship, they infuse our political process with fresh perspectives and enthusiasm and prove to the world that a diverse people can live in peace and progress. Today we are a Nation with new hopes, new dreams, and new people, but we are united by a devotion to the same democratic ideals that have guided us for over 200 years.

As we reflect upon America's past, we recognize that our country is still in the act of becoming the "more perfect union" envisioned by our Founders. Every generation of Americans has struggled to live up to our

Nation's promise, working to overcome forces of fear or ignorance or prejudice that would seek to deny the rights of others because of their gender, race, religion, sexual orientation, or disability. The 21st century may bring new challenges to the rights and liberties of American citizens, but we can be confident that the Constitution will still light a clear and shining path of freedom and justice into the future.

During Citizenship Day and Constitution Week, let us recognize the great efforts not only of our leaders, but also of ordinary Americans who labor daily to uphold and strengthen the ideals embodied in our Constitution. Whether citizens by birth or choice, we share the blessings guaranteed to us by the Constitution and the responsibility of ensuring that those blessings are extended to all our people equally.

In commemoration of the signing of the Constitution and in recognition of the importance of active, responsible citizenship in preserving the Constitution's blessings for our Nation, the Congress, by joint resolution of February 29, 1952 (36 U.S.C. 153), designated September 17 as "Citizenship Day," and by joint resolution of August 2, 1956 (U.S.C. 159), requested that the President proclaim the week beginning September 17 and ending September 23 of each year as "Constitution Week."

**Now, Therefore, I, William J. Clinton,** President of the United States of America, do hereby proclaim September 17, 1999, as Citizenship Day and September 17 through September 23, 1999, as Constitution Week. I call upon Federal, State, and local officials, as well as leaders of civic, educational, and religious organizations, to conduct meaningful ceremonies and programs in our schools, houses of worship, and other community centers to foster a greater understanding and appreciation of the Constitution and the rights and duties of citizenship. I also call on all citizens to rededicate themselves to the principles of the Constitution.

**In Witness Whereof,** I have hereunto set my hand this sixteenth day of September, in the year of our Lord nineteen hundred and ninety-nine, and of the independence of the

United States of America the two hundred and twenty-fourth.

**William J. Clinton**

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NOTE: This proclamation will be published in the *Federal Register* on September 21.

**Message to the Congress  
Transmitting the Proposed  
"Cyberspace Electronic Security Act  
of 1999"**

*September 16, 1999*

*To the Congress of the United States:*

I am pleased to transmit for your early consideration and speedy enactment a legislative proposal entitled the "Cyberspace Electronic Security Act of 1999" (CESA). Also transmitted herewith is a section-by-section analysis.

There is little question that continuing advances in technology are changing forever the way in which people live, the way they communicate with each other, and the manner in which they work and conduct commerce. In just a few years, the Internet has shown the world a glimpse of what is attainable in the information age. As a result, the demand for more and better access to information and electronic commerce continues to grow—among not just individuals and consumers, but also among financial, medical, and educational institutions, manufacturers and merchants, and State and local governments. This increased reliance on information and communications raises important privacy issues because Americans want assurance that their sensitive personal and business information is protected from unauthorized access as it resides on and traverses national and international communications networks. For Americans to trust this new electronic environment, and for the promise of electronic commerce and the global information infrastructure to be fully realized, information systems must provide methods to protect the data and communications of legitimate users. Encryption can address this need because encryption can be used to protect the confidentiality of both stored data