

one, is predestined: All are bound to be neighbors. The question is not whether they will live side by side, but how. God willing, soon all will see what he saw and preached. There can be no peace, no dignity, no security of any of Abraham's children until there is peace, dignity, and security for all of them.

During the Wye summit, when the talks were not going so well, he came out within a few short minutes and changed the tenor of the meeting. Though frail with fighting for his own life, he gave life to the process many felt was failing. The smallest man in the room that day was the largest; the frailest was the strongest. The man with the least time remaining reminded us we are working not only for ourselves but for all eternity.

To Queen Noor, I extend the heartfelt condolences of the American people. At times such as these, words are inadequate. But the friendship that joins Jordan and the United States, for which your marriage stood and your love still stands, that will never fail. You are a daughter of America and a Queen of Jordan. You have made two nations very proud. Hillary and I cherish the wonderful times we shared with you and His Majesty, and today we say to you, and indeed to all the King's large and loving family, our prayers are with you.

We say to his son, the new King Abdullah, we wish you well. Our prayers are with you, as you assume the mantle of your father and grandfather. And to the people of Jordan, again we say, we extend the hand of friendship and partnership.

The Koran teaches: you belong to God, and you return to Him. Today my friend is in Paradise, and God has welcomed home a good and faithful servant.

Thank you very much.

NOTE: The President spoke at 11:02 a.m. in the Rose Garden at the White House.

Proclamation 7167—Death of King Hussein

February 7, 1999

By the President of the United States of America

A Proclamation

Today the world mourns one of its great leaders. A man of principle, a powerful force for good, His Majesty King Hussein was the embodiment of courage, dignity, and wisdom. Steadfast in his support for Middle East peace, he was admired by Americans and beloved by his country. King Hussein was an extraordinary statesman and a true friend of the United States.

As a mark of respect for the memory of King Hussein, I hereby order, by the authority vested in me as President by the Constitution and the laws of the United States of America, that the flag of the United States shall be flown at half-staff upon all public buildings and grounds, at all military posts and naval stations, and on all naval vessels of the Federal Government in the District of Columbia and throughout the United States and its Territories and possessions until his interment. I also direct that the flag shall be flown at half-staff during this same period at all United States embassies, legations, consular offices, and other facilities abroad, including all military facilities and naval vessels and stations.

In Witness Whereof, I have hereunto set my hand this seventh day of February, in the year of our Lord nineteen hundred and ninety-nine, and of the Independence of the United States of America the two hundred and twenty-third.

William J. Clinton

[Filed with the Office of the Federal Register, 11:27 a.m., February 9, 1999]

NOTE: This proclamation was published in the *Federal Register* on February 10.

**Message to the Congress
Transmitting the 1999 National
Drug Control Strategy**

February 8, 1999

To the Congress of the United States:

On behalf of the American people, I am pleased to transmit the *1999 National Drug Control Strategy* to the Congress. This *Strategy* renews and advances our efforts to counter the threat of drugs—a threat that continues to cost our Nation over 14,000 lives and billions of dollars each year.

There is some encouraging progress in the struggle against drugs. The *1998 Monitoring the Future* study found that youth drug use has leveled off and in many instances is on the decline—the second straight year of progress after years of steady increases. The study also found a significant strengthening of youth attitudes toward drugs: young people increasingly perceive drug use as a risky and unacceptable behavior. The rate of drug-related murders continue to decline, down from 1,302 in 1992 to 786 in 1997. Overseas, we have witnessed a decline in cocaine production by 325 metric tons in Bolivia and Peru over the last 4 years. Coca cultivation in Peru plunged 56 percent since 1995.

Nevertheless, drugs still exact a tremendous toll on this Nation. In a 10-year period, 100,000 Americans will die from drug use. The social costs of drug use continue to climb, reaching \$110 billion in 1995, a 64 percent increase since 1990. Much of the economic burden of drug abuse falls on those who do not abuse drugs—American families and their communities. Although we have made progress, much remains to be done.

The *1999 National Drug Control Strategy* provides a comprehensive balanced approach to move us closer to a drug-free America. This *Strategy* presents a long-term plan to change American attitudes and behavior with regard to illegal drugs. Among the efforts this *Strategy* focuses on are:

- Educating children: studies demonstrate that when our children understand the dangers of drugs, their rates of drug use drop. Through the National Youth Anti-Drug Media Campaign, the Safe and Drug Free Schools Program

and other efforts, we will continue to focus on helping our youth reject drugs.

- Decreasing the addicted population: the addicted make up roughly a quarter of all drug users, but consume two-thirds of all drugs in America. Our strategy for reducing the number of addicts focuses on closing the “treatment gap.”
- Breaking the cycle of drugs and crime: numerous studies confirm that the vast majority of prisoners commit their crimes to buy drugs or while under the influence of drugs. To help break this link between crime and drugs, we must promote the Zero Tolerance Drug Supervision initiative to better keep offenders drug- and crime-free. We can do this by helping States and localities to implement tough new systems to drug test, treat, and punish prisoners, parolees, and probationers.
- Securing our borders: the vast majority of drugs consumed in the United States enter this Nation through the Southwest border, Florida, the Gulf States, and other border areas and air and sea ports of entry. The flow of drugs into this Nation violates our sovereignty and brings crime and suffering to our streets and communities. We remain committed to, and will expand, efforts to safeguard our borders from drugs.
- Reducing the supply of drugs: we must reduce the availability of drugs and the ease with which they can be obtained. Our efforts to reduce the supply of drugs must target both domestic and overseas production of these deadly substances.

Our ability to attain these objectives is dependent upon the collective will of the American people and the strength of our leadership. The progress we have made to date is a credit to Americans of all walks of life—State and local leaders, parents, teachers, coaches, doctors, police officers, and clergy. Many have taken a stand against drugs. These gains also result from the leadership and hard work of many, including Attorney General Reno, Secretary of Health and Human Services Shalala, Secretary of Education Riley, Treasury Secretary Rubin, and Drug Policy