

emissions. The United States and Russia reiterate their commitments to achieving the emissions targets agreed to at Kyoto. We will cooperate on efforts to establish a broad-based, unrestricted emissions trading system that is both environmentally and economically successful. The United States and Russia intend to use the Kyoto protocol's flexible, market-based mechanisms, particularly emissions trading.

We note with satisfaction the progress achieved in integrating Russia into international economic and financial structures, especially in regard to the G-8, the Paris club and APEC. We tasked our experts with intensifying their work on Russia's accession to the World Trade Organization and the Organization for Economic Cooperation and Development.

We support the strong non-governmental ties that have developed between our citizens. Cooperation between U.S. and Russian hospitals, universities, community, human rights and other organizations is rapidly expanding. Thousands of U.S. and Russian citizens and communities, throughout all 89 Russian regions and each of the 50 United States, are now involved in these contacts. From science and business to the arts and religion, we are committed to sustaining, expanding, and developing these contacts in all their diversity. In this spirit, we announced a new joint fellowship program for young Americans and Russians committed to public service, providing an opportunity for future leaders from our two countries to learn about our societies during university-level academic study and professional internships. These new, non-governmental, people-to-people relationships are the foundations for ensuring prosperity and a better understanding between our countries that will take us into the next century.

Moscow

September 2, 1998

NOTE: An original was not available for verification of the content of this joint statement.

Joint Statement on Common Security Challenges at the Threshold of the Twenty-First Century

September 2, 1998

We, the Presidents of the United States of America and of the Russian Federation, declare that cooperation between the U.S. and Russia will be of the greatest import in the twenty-first century for promoting prosperity and strengthening security throughout the world. In this connection, we reaffirm that the United States of America and the Russian Federation are natural partners in advancing international peace and stability. We have devoted particular attention to intensifying joint efforts to eliminate threats inherited from the Cold War and to meet common security challenges at the threshold of the twenty-first century.

We understand that the most serious and pressing danger is the proliferation of nuclear, biological, chemical, and other types of weapons of mass destruction, the technologies for their production, and their means of delivery. Given the increasing interdependence of the modern world, these threats are becoming transnational and global in scope; they affect not only the national security of the United States and the Russian Federation, but also international stability. We reaffirm the determination of the U.S. and Russia to cooperate actively and closely with each other, as well as with all other interested countries, to avert and reduce this threat by taking new steps, seeking new forms of collaboration, and strengthening generally recognized international norms.

We recognize that more must be done and today we have taken a number of steps to enhance not only our security, but global security as well. We are declaring our firm commitment to intensifying negotiations toward early completion of the Biological Weapons Convention Protocol. We are embarking on new and important cooperation to further lessen the risks of false warnings of missile attacks. And, we have agreed on principles to guide our cooperation in the management and disposition of plutonium

from nuclear weapons programs so that it can never again be used in a nuclear weapon.

Common commitments have made the U.S. and Russia partners in developing the foundations of an international non-proliferation regime, including the Treaty on the Non-Proliferation of Nuclear Weapons, IAEA safeguards, the Convention on Biological and Toxin Weapons, and the Comprehensive Test Ban Treaty. Russia and the U.S. reaffirm their commitment to the goal of having all countries accede to the Treaty on the Non-Proliferation of Nuclear Weapons in its present form, without amendments. They are also committed to the strengthened guidelines of the Nuclear Suppliers Group. As participants in the Conference on Disarmament, they jointly achieved success in the negotiations of the Chemical Weapons Convention and of the Comprehensive Test Ban Treaty, and call upon all countries to accede to these treaties. Guided by these obligations, they have taken substantial practical steps to reduce the global nuclear threat and control transfers of sensitive technology. They remain deeply concerned about the nuclear tests in South Asia and reaffirm U.S. and Russian commitments to coordinate closely support for all steps set forth in the Joint Communiqué of the "P-5", as endorsed by the G-8 and the UN Security Council.

The START Treaty and Presidents' nuclear arms reduction initiatives in 1991-92 will help to ensure the ultimate goal of nuclear disarmament and enhance international security. We have together eliminated more than 1,700 heavy bombers and missile launchers, including more than 700 launch silos, 45 submarines capable of launching nuclear missiles, and deactivated or eliminated more than 18,000 strategic and tactical nuclear warheads. Reaffirming our commitment to strict compliance with our obligations under the START I and ABM Treaties, we declare our resolve to collaborate in expediting the entry into force of the START II Treaty. Immediately after Russian ratification of START II, the U.S. and Russia will begin negotiations regarding lower levels within the framework of a START III Treaty.

As a result of significant reductions in their nuclear forces, the United States and Russia have large stockpiles of nuclear materials that

are no longer needed for defense purposes. They remain committed to providing the maximum degree of security and accountability for these and other stockpiles of weapons-grade fissile materials and reaffirm the importance of implementing the U.S. Vice President's and Russian Prime Minister's July 1998 Agreement on Scientific and Technical Cooperation in the Management of Plutonium that has been Withdrawn from Nuclear Military Programs.

We reaffirm our commitment to further cooperation on export controls as an essential part of ensuring non-proliferation. Our governments recently created an additional mechanism for cooperation in the field of exports of sensitive technology. To this end, at our meeting today we agreed to establish expert groups on nuclear matters, missile and space technology, catch-all and internal compliance, conventional weapons transfers controls, as well as law enforcement, customs matters, and licensing in order to enhance cooperation and to implement specific bilateral assistance and cooperative projects. These groups will be formed within the next month and begin practical activities without delay. A protected communications channel between senior officials of both countries has also been established, which will ensure the rapid and confidential exchange of information on non-proliferation matters.

We reaffirmed the importance of the Conventional Armed Forces in Europe (CFE) Treaty and its fundamental contribution to stability, predictability and cooperation in Europe. As we work together to build a more integrated and secure Europe, we are committed to accelerating the negotiations to adapt the Treaty to changing circumstances. We consider it necessary to complete work on adapting the Treaty in the nearest future. We reaffirm our commitment to comply with the Treaty's provisions during the process of its adaptation.

The U.S. and Russia remain committed to jointly building an enduring peace based upon the principles of democracy and the indivisibility of security. They reaffirm the common objective of strengthening security and stability in the interest of all countries, and combating aggressive nationalism and preventing abuses of human rights. They will

consult with each other and strive to cooperate in averting and settling conflicts and in crisis management. In this regard, we attach great importance to operational military cooperation, in both bilateral and multilateral settings, between the armed forces of the U.S. and Russia. We are pleased to note that definite progress has been achieved in the area of defense cooperation, particularly in strengthening nuclear security and in implementation of the Cooperative Threat Reduction Program.

We recognize that the soundness of an increasingly interdependent world financial and economic system affects the well-being of people in all countries. We agree on the importance to the international community of the success of economic and structural reform in Russia.

Strengthening environmental protection in the 21st century is imperative in order to protect natural systems on which humanity depends. Russia and the U.S. will work together to resolve the global climate problem, to preserve the ozone layer, to conserve biodiversity, and to ensure the sustainable management of forests and other natural resources. We underscored the necessity of deepening broad based international and bilateral cooperation in this area.

We declare that terrorism in all its forms and manifestations, irrespective of its motives, is utterly unacceptable. The U.S. and Russia harshly condemn the recent terrorist bombings in Kenya and Tanzania. At our meeting today we agreed on a series of actions that respond to this growing scourge.

We agreed to intensify joint efforts to counteract the transnational threats to our economies and security, including those posed by organized crime, the narcotics trade, the illegal arms trade, computer and other high-technology crime, and money laundering. We agreed to establish a bilateral law enforcement working group that will meet on a regular basis, and we agreed to step up law enforcement efforts and improve the public information system to eradicate trafficking in women and children. We agreed that the United States and Russia will take an active part in working out an effective UN convention to combat transnational organised crime. We welcome Russia's

hosting of a G-8 transnational crime conference at the ministerial level in Moscow in 1999.

We recognize the importance of promoting the positive aspects and mitigating the negative aspects of the information technology revolution now taking place, which is a serious challenge to ensuring the future strategic security interests of our two countries. As part of the efforts to resolve these problems the U.S. and Russia have already held productive discussions within the framework of the Defense Consultative Group on resolving the potential Year 2000 computer problem. The U.S. and Russia are committed to continuing consultations and to studying the wider consequences of this computer problem in order to resolve issues of mutual interest and concern.

We declare that the common security challenges on the threshold of the twenty-first century can be met only by consistently mobilizing the efforts of the entire international community. All available resources must be utilized to do so. In the event that it is necessary, the world community must promptly take effective measures to counter such threats. The U.S. and Russia will continue to play a leadership role bilaterally and multilaterally to advance common objectives in the area of security.

The President of the
United States of America:

William J. Clinton

Moscow
September 2, 1998

The President of the
Russian Federation:

Boris Yeltsin

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**Memorandum of Understanding
Between the United States of
America and Russian Federation on
Cooperation in the Field of Civil
Aircraft Accident/Incident
Investigation and Prevention
September 2, 1998**

The Government of the United States of America and the Government of the Russian