

Executive Order 12872—Blocking Property of Persons Obstructing Democratization in Haiti

October 18, 1993

By the authority vested in me as President by the Constitution and the laws of the United States of America, including the International Emergency Economic Powers Act (50 U.S.C. 1701 *et seq.*), the National Emergencies Act (50 U.S.C. 1601 *et seq.*), and section 301 of title 3, United States Code, and in order to take additional steps with respect to the grave events that have occurred in the Republic of Haiti to disrupt the legitimate exercise of power by the democratically elected government of that country and with respect to the national emergency described and declared in Executive Order No. 12775,

I, William J. Clinton, President of the United States of America, hereby order:

Section 1. Except to the extent provided in regulations, orders, directives, or licenses, which may hereafter be issued pursuant to this order, and notwithstanding the existence of any rights or obligations conferred or imposed by any international agreement or any contract entered into or any license or permit granted before the effective date of this order, all property and interests in property of persons:

(a) Who have contributed to the obstruction of the implementation of the United Nations Security Council Resolutions 841 and 873, the Governors Island Agreement of July 3, 1993, or the activities of the United Nations Mission in Haiti;

(b) Who have perpetuated or contributed to the violence in Haiti; or

(c) Who have materially or financially supported any of the foregoing, that are in the United States, that hereafter come within the United States, or that are or hereafter come within the possession or control of United States persons, including their overseas branches, are blocked.

Sec. 2. Any transaction subject to U.S. jurisdiction that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, any of the prohibitions set forth in this order, or in Executive Orders Nos.

12775, 12779, or 12853, is prohibited, notwithstanding the existence of any rights or obligations conferred or imposed by any international agreement or any contract entered into or any license or permit granted before the effective date of this order, except to the extent provided in regulations, orders, directives, or licenses issued pursuant to the relevant Executive order and in effect on the effective date of this order.

Sec. 3. The Secretary of the Treasury, in consultation with the Secretary of State, is hereby authorized to take such actions, including the promulgation of rules and regulations, and to employ all powers granted to me by the International Emergency Economic Powers Act, as may be necessary to carry out the purpose of this order. The Secretary of the Treasury may redelegate any of these functions to other officers and agencies of the United States Government, all agencies of which are hereby directed to take all appropriate measures within their authority to carry out the provisions of this order, including suspension or termination of licenses or other authorizations in effect as of the date of this order.

Sec. 4. Nothing contained in this order shall create any right or benefit, substantive or procedural, enforceable by any party against the United States, its agencies or instrumentalities, its officers or employees, or any other person.

Sec. 5. (a) This order shall take effect at 11:59 p.m., eastern daylight time on October 18, 1993.

(b) This order shall be transmitted to the Congress and published in the *Federal Register*.

William J. Clinton

The White House,
October 18, 1993.

[Filed with the Office of the Federal Register, 4:26 p.m., October 18, 1993]

NOTE: This Executive order was published in the *Federal Register* on October 20.

Message to the Congress on Blocking Property of Persons Obstructing Democratization in Haiti

October 18, 1993

To the Congress of the United States:

Pursuant to section 204(b) of the International Emergency Economic Powers Act, 50 U.S.C. section 1703(b), and section 301 of the National Emergencies Act, 50 U.S.C. section 1631, I hereby report that I have again exercised my statutory authority to issue an Executive order with respect to Haiti that, effective 11:59 p.m., e.d.t., Monday, October 18, 1993, that:

(a) Blocks all property in the United States or within the possession or control of United States persons, including their overseas branches, of persons:

(1) who have contributed to the obstruction of the implementation of United Nations Security Council Resolutions 841 and 873, the Governor's Island Agreement of July 3, 1993, or the activities of the United Nations Mission in Haiti;

(2) who have perpetuated or contributed to the violence in Haiti; or

(3) who have materially or financially supported any of the foregoing; and

(b) Prohibits any transaction subject to U.S. jurisdiction that evades or avoids, or has the purpose of evading or avoiding, or attempts to violate, the prohibitions in the new order, or in Executive Orders Nos. 12775, 12779, or 12853, except to the extent now authorized pursuant to the relevant Executive order.

I am enclosing a copy of the Executive order that I have issued.

The new Executive order is necessary to further the implementation of the Governors Island Agreement by reaching persons who are supporting the groups fomenting violence and opposing the restoration of constitutional government in Haiti. The new Executive order is to be implemented by the Secretary of the Treasury, in consultation with the Secretary of State.

William J. Clinton

The White House,

October 18, 1993.

Letter to Senate Leaders on the Use of United States Armed Forces in International Operations

October 18, 1993

Dear Mr. Leader:

I am writing to express grave concern about a number of amendments that may be offered to H.R. 3116, the Defense Appropriations bill for FY 94, regarding Haiti, Bosnia and the use of United States armed forces in international operations.

I am fundamentally opposed to amendments which improperly limit my ability to perform my constitutional duties as Commander-in-Chief, which may well have unconstitutional provisions, and which if adopted, could weaken the confidence of our allies in the United States. Such amendments would provide encouragement to aggressors and repressive rulers around the world who seek to operate without fear of reprisal.

America's adversaries and allies must know with certainty that the United States can respond decisively to protect the lives of Americans and to address crises that challenge American interests. Successive administrations have found it critical in world affairs to be able to state that no option has been ruled out.

I respect and acknowledge the importance of cooperation between the executive and legislative branches. There will inevitably be give and take between the executive branch and Congress as we work to redefine our role in the post Cold War world. But it is wrong and even dangerous to allow the questions of the moment to undercut the strength of our national security policies and to produce a fundamental shift in the proper relationship between our two branches of government.

The amendment regarding command and control of U.S. forces, which already has been introduced, would insert Congress into the detailed execution of military contingency planning in an unprecedented manner. The amendment would make it unreasonably difficult for me or any President to operate militarily with other nations when it is in our