

and the benefits of proration depending upon the existence of a common source drawn upon by different producers, would not necessarily extend to any particular county.

The Supreme Court of Oklahoma emphasized the fact that the  $\frac{1}{8}$  of a cent per barrel tax, denominated by the statute an "excise," is an excise tax distinguishable from a property tax in lieu of which the gross production tax is levied, and different from the gross production tax in its temporary character and the method of its computation and distribution, and so concluded that it is not a tax contemplated by the congressional consent. Construing that consent with the strictness appropriate to the interpretation of a waiver of a defined tax immunity of the sovereign, we think the conclusion of the state court was right.

*Affirmed.*

---

CHAPMAN *v.* HOAGE, DEPUTY COMMISSIONER,  
DISTRICT OF COLUMBIA COMPENSATION DIS-  
TRICT, ET AL.

CERTIORARI TO THE UNITED STATES COURT OF APPEALS FOR  
THE DISTRICT OF COLUMBIA.

No. 151. Argued December 13, 16, 1935.—Decided January 6, 1936.

1. The question whether an employer and his insurance carrier, in the District of Columbia, were released from their obligation to an injured employee under the Longshoremen's and Harbor Workers' Compensation Act through the voluntary discontinuance by the employee of his action against a third person, alleged to have caused the injury, when no compromise with the third person took place but the discontinuance occurred after the statute of limitations had run against the claim sued upon, and the employer and insurance carrier were thereby deprived of an opportunity to pursue the third person as subrogees,—*held* a question to be determined by the general principles of suretyship. P. 528.

2. The rule that any modification of the principal obligation releases the surety is abated in the case of a compensated surety or indemnitor. He is discharged only so far as his right is shown to be in fact prejudiced by action of the indemnitee. P. 531.
3. An insurance company which, under the above-mentioned compensation act, receives premiums from an employer for insuring the performance of his duty to compensate his employees for injuries, and which is entitled to be subrogated to any claim that an injured employee may have against a third person, is not released from its obligation to pay the prescribed compensation because the employee, after bringing suit on such a claim, dismissed it when the statute of limitations had run upon it, if the claim had been demonstrated to be groundless, so that the insurer was not prejudiced by the loss of its right of subrogation. Pp. 529, 532.
4. An indemnitor is given the right of subrogation not to enable him to avoid his undertaking but in order that it may not be enlarged beyond that of indemnity. P. 531.

64 App. D. C. 349; 78 F. (2d) 233, reversed.

CERTIORARI \* to review the affirmance of a decree dismissing a petition for a mandatory injunction requiring the respondent, as Deputy Commissioner, etc., to make an award of compensation to the petitioner.

*Mr. Harlan Wood*, with whom *Mr. James P. Donovan* was on the brief, for petitioner.

*Mr. G. Bowdoin Craighill*, with whom *Mr. Frank H. Myers* was on the brief, for Indemnity Insurance Company of North America, respondent.

MR. JUSTICE STONE delivered the opinion of the Court.

This case comes here on certiorari to resolve a question arising under the Longshoremen's and Harbor Workers' Compensation Act of March 4, 1927, 44 Stat. 1424, made applicable to the District of Columbia by the Act of April 17, 1928, 45 Stat. 600.

---

\* See Table of Cases Reported in this volume.

Opinion of the Court.

296 U.S.

Petitioner sought, in the Supreme Court of the District of Columbia, a mandatory injunction directing respondent, a Deputy Commissioner of the District of Columbia Compensation District, to award him compensation. In the proceedings in that court it appeared that petitioner had been injured in a collision with a street car, in the course of his employment as helper on a delivery truck of his employer, for whom the respondent, The Indemnity Insurance Company of North America, intervenor in the suit, is the insurance carrier: that petitioner, electing to sue the street car company, had recovered judgment in the District Supreme Court, which the District Court of Appeals had reversed and remanded for further proceedings, *Washington Ry. & Electric Co. v. Chapman*, 62 App. D. C. 140; 65 F. (2d) 486: that petitioner had then discontinued his suit and pressed his application for compensation before the Deputy Commissioner who denied it on the ground that petitioner had failed to pursue to final judgment his remedy against the third party. The present suit was dismissed by the District Supreme Court on motion of the Insurance Company. The Court of Appeals affirmed, 64 App. D. C. 349; 78 F. (2d) 233, holding that, as the petitioner had elected to pursue his remedy against the third party, and as the statute of limitations had run while the suit was pending, his failure to proceed to final judgment operated to discharge the employer and the insurance carrier.

While by § 33 (a) of the Compensation Act the employee may elect to pursue his remedy against a third person, election does not deprive him of his right to compensation. See *American Lumbermen's Mutual Casualty Co. v. Lowe*, 70 F. (2d) 616. By § 33 (f) the employer or the insurance carrier who, by §§ 32 (a), 35 and 36 is substituted for the employer, remains liable for any amount by which the recovery against the third person falls short of the prescribed compensation. Section 33 (a) only pro-

vides for release of the employer's liability for compensation when the claim against the third party is compromised without the employer's consent. In other respects his rights and liabilities, so far as he is in the position of a surety or indemnitor, are governed, as the court below held, by the general principles of suretyship.

Upon election of the employee to take compensation the employer is entitled to be subrogated to the rights of the employee against the third person. The insurer, who, as an indemnitor of the employer, and by the Act, stands in the place of the employer, is similarly entitled to subrogation. As with other indemnitors, his obligation may be discharged by release or other relinquishment of the principal liability which deprives him of his right of subrogation. *Aetna Life Insurance Co. v. Moses*, 287 U. S. 530; *Doleman v. Levine*, 295 U. S. 221, 225; *Travelers' Insurance Co. v. Great Lakes Engineering Works Co.*, 184 Fed. 426. Hence the only question for decision is whether the abandonment by plaintiff of his suit against the third party, after the running of the statute of limitations had precluded the possibility of bringing another suit, and in the circumstances disclosed by the record, is to be deemed so prejudicial to the insurer's right of subrogation as to operate as a discharge of its liability.

Whether, in any case, an indemnitor is discharged by the mere failure of his obligee to sue the principal debtor until suit is barred by the statute of limitations, remains an open question in this Court. See *Nelson v. First Nat. Bank*, 69 Fed. 798; *Gill v. Waterhouse*, 245 Fed. 75, answering it in the negative; contra: *Hayward v. Sencenbaugh*, 141 Ill. App. 395; *Auchampaugh v. Schmidt*, 70 Iowa 642; 27 N. W. 805; *Mulvane v. Sedgley*, 63 Kan. 105; 64 Pac. 1038; *Johnson v. Success Brick Machinery Co.*, 104 Miss. 217; 61 So. 178; and see *Cheesman v. Cheesman*, 236 N. Y. 47, 51; 139 N. E. 775. It is unnecessary to decide it now. We assume for present purposes

Opinion of the Court.

296 U.S.

that petitioner's election to sue the third party followed by his discontinuance of the suit when the claim was barred by the statute is sufficient to discharge respondent from its obligation as an insurer, if prejudicial to its right of subrogation. We confine our investigation to the questions whether the fact of prejudice to this right is open to inquiry and, if so, whether the right is shown in the present circumstances to be so unsubstantial that respondent has not in fact been prejudiced by its loss.

It is generally true that the obligation of a voluntary surety is so far regarded as *strictissimi juris* as to be released upon a showing, without more, that the principal obligation has been modified or surrendered without the consent of the surety. *Sprigg v. Bank of Mt. Pleasant*, 14 Pet. 201; *Wood v. Steele*, 6 Wall. 80; *Porto Rico v. Title Guaranty & Surety Co.*, 227 U. S. 382; *Edwards v. Goode*, 228 Fed. 664; *United States Fidelity & Casualty Co. v. Pensacola*, 263 Fed. 344. But the strictness of this rule is relaxed in those jurisdictions where the failure of the creditor to prosecute his claim against the principal debtor after demand by the surety may be availed of as a defense by the latter. In that case the surety is discharged only to the extent of the loss which results. *Pain v. Packard*, 13 Johns. (N. Y.) 174; *Huffman v. Hulbert*, 13 Wend. (N. Y.) 377; *Herrick v. Borst*, 4 Hill (N. Y.) 650; *Hunt v. Purdy*, 82 N. Y. 486; see *Snow v. Horgan*, 18 R. I. 289, 291; 27 Atl. 338; cf. *Pickens v. Yarborough's Administrator*, 26 Ala. 417; *Wurster v. Albrecht*, 237 Ill. App. 284; *Bingham v. Mears*, 4 N. D. 437; 61 N. W. 808; *Thompson v. Watson*, 10 Yerg. (Tenn.) 362; but cf. *Shehan v. Hampton*, 8 Ala. 942; *Shenandoah Nat. Bank v. Ayres*, 87 Iowa 526; 54 N. W. 367; *Sullivan v. Dwyer*, 42 S. W. 355 (Tex. Civ. App.).

This follows from the fact that the surety's contract, not being one of guaranty, does not entitle him to have the creditor first assert his claim against the principal debtor.

Failure by the creditor to perform any obligation to prosecute the claim arising out of his conduct subsequent to the contract, like his failure to realize upon subsequently acquired security, is a defense only so far as it is prejudicial to the surety. See *State Bank v. Edwards*, 20 Ala. 512; *Curan v. Colbert*, 3 Ga. 239; *Brown v. Executors of Riggins*, 3 Ga. 405; *Robeson v. Roberts*, 20 Ind. 155; *Mt. Sterling Improvement Co. v. Cockrell*, 70 S. W. 842; 24 Ky. Law Rep. 1151; *Springer v. Toothaker*, 43 Me. 381; *Humphrey v. Hitt*, 6 Grat. (Va.) 509; *Hyde v. Rogers*, 59 Wis. 154; 17 N. W. 127. The analogy to the present case, where the employee was not bound to proceed against the third person but elected to do so, is apparent.

Moreover, respondent is a compensated surety, whose premiums the employer is required to pay by § 32. The rule that any modification of the principal obligation releases the surety is also abated in the case of a compensated surety or indemnitor, who is discharged only so far as his right is shown to be in fact prejudiced by action of the indemnitee. One who engages in the business of insurance for compensation may properly be held more rigidly to his obligation to indemnify the insured than one whose suretyship is an undertaking uncompensated and casual. *Atlantic Trust & Deposit Co. v. Laurinburg*, 163 Fed. 690; *Gunsul v. American Surety Co.*, 308 Ill. 312; 139 N. E. 620; *United States Fidelity & Guaranty Co. v. Poetker*, 180 Ind. 255; 102 N. E. 372; *State ex rel. Elberta Peach & Land Co. v. Chicago Bonding & Surety Co.*, 279 Mo. 535; 215 S. W. 20; *Royal Indemnity Co. v. Northern Ohio Granite & Stone Co.*, 100 Ohio St. 373; 126 N. E. 405; *Duke v. National Surety Co.*, 130 Wash. 276; 227 Pac. 2; cf. *Guaranty Co. v. Pressed Brick Co.*, 191 U. S. 416. The insurer is given a right of subrogation not to enable him to avoid his undertaking to indemnify but that it may not be enlarged beyond that of indemnity. *Standard Marine Insurance Co. v. Scottish*

Opinion of the Court.

296 U.S.

*Metropolitan Assurance Co., Ltd.*, 283 U. S. 284, 288. He is not prejudiced by failure to prosecute a claim after it has been demonstrated to be groundless.

Application of these principles to an insurance contract under a compensation act such as the present does not require that an employee who has elected to proceed against a third person do more than prosecute his claim in a manner and to an extent which will avoid prejudice to the insurer's right of subrogation. The facts disclosed show that respondent has not been prejudiced. The judgment upon the first trial was set aside by the Court of Appeals because uncontradicted evidence established petitioner's contributory negligence so clearly that the trial judge should have directed a verdict for the defendant. The appellate court was nevertheless required by the rule of *Slocum v. New York Life Insurance Co.*, 228 U. S. 364, to remand the case for further proceedings. Meanwhile, petitioner's main witness, the driver of the truck, had died. Petitioner, who was without funds, asked leave of the trial court to proceed with the second trial *in forma pauperis*, with the evident purpose of preserving, by this course, his rights against the insurer. His application was denied, presumably because it was thought a second trial would be fruitless. These circumstances are enough to establish, at least *prima facie*, that failure to proceed with a second trial did not prejudice the insurer. Respondent, insisting that it was discharged by the mere failure of petitioner to proceed further, regardless of prejudice, has offered no evidence that it did.

*Reversed.*