

its license. Those considerations which lead to the recognition of the power of a State to tax the property used by the grantee in the enjoyment of a federal license require recognition of the power to tax it on the basis of accepted standards of value, customarily applied in the taxation of other forms of property. See *Railroad Co. v. Peniston, supra*.

We have examined other objections to the tax, made in brief and argument; but we do not discuss them, as they are unsubstantial, and as the objections, on federal grounds, were not presented by the record or passed upon by the state court.

Affirmed.

SUSQUEHANNA POWER COMPANY v. STATE TAX
COMMISSION OF MARYLAND. (No. 2.)

APPEAL FROM THE COURT OF APPEALS OF MARYLAND.

No. 369. Argued March 20, 1931.—Decided April 13, 1931.

A state tax on the capital stock of a corporation based on an assessment equal to the value of its personal property within the State without regard to liens or debts, was construed and upheld by the state court as an indirect tax on the personalty, which was not taxed otherwise. *Held* an adequate state ground of decision, obviating consideration of constitutional objections directed to a different construction of the statute. P. 300.

Dismissed.

APPEAL from a judgment sustaining a capital stock tax. Reported below: 159 Md. 359; 151 Atl. 39.

Mr. William Clarke Mason, with whom *Messrs. Stevenson A. Williams, Frederick R. Williams, and A. Allen Woodruff* were on the brief, for appellant.

Messrs. William L. Marbury, Jr., Assistant Attorney General of Maryland, and *Charles H. MacNabb*, with

whom *Mr. William P. Lane, Jr.*, Attorney General, was on the brief, for appellee.

MR. JUSTICE STONE delivered the opinion of the Court.

This case is here on appeal, § 237 Jud. Code, as amended by Act of January 31, 1928, from a judgment of the Court of Appeals of Maryland, 159 Md. 359; 151 Atl. 39, upholding an order of appellee, the State Tax Commission, which fixed an assessment on the capital stock of appellant, for 1929 taxation, at \$6,000,000.

The assessment was made under the provisions of Art. 81, §§ 154, 163, 166 and 166-A of the Maryland Code. Sections 163, 166 and 166-A impose a tax on the capital stock of every domestic corporation, which "shall be collected from" the corporation, and which, when paid, may be charged to stockholders, and is a lien upon their stock. At the time of the adoption of § 163, corporations were exempt from taxation on their real and personal property; but § 163 provided that "in no case shall the stock of any corporation, in the aggregate, be valued at less than the full value of the real estate and chattels, real or personal, held by or belonging to such corporation." Direct taxation of real property of domestic corporations was restored by Laws, 1896, c. 120, § 1 (2); and by § 166-A, *supra*, it was provided that in assessing the stock of corporations for taxation, the taxable value should be ascertained by deducting the assessed value of the corporation's real estate from the aggregate value of all its stock.

Appellant is a Maryland corporation, and has been granted a license by the Federal Power Commission. Acting under it, it has constructed a dam on the Susquehanna River, in connection with which it has established and is operating a power project. See *Susquehanna Power Co. v. State Tax Commission*, No. 368, *ante*, p. 291. All its shares of capital stock are owned by the Philadelphia

Electric Power Company, a Pennsylvania corporation, with its only place of business in that commonwealth. The report of appellant to the Commission for the assessment of its capital stock showed its gross assets to be \$46,821,885.28, of which its tangible personal property was not less than \$6,000,000; its total liabilities \$41,954,998.92, and its net worth \$4,866,886.36. The order of the Commission fixed the aggregate value of the capital stock at \$28,726,132, from which it deducted \$22,726,132, the assessed value of its real estate, leaving \$6,000,000 as the assessed value of the stock.

Appellant challenges the taxing statute, as applied, on the ground that it violates the due process clause of the Fourteenth Amendment, because the assessed valuation required by it is arbitrary and excessive, and because it imposes a tax on intangible shares of stock owned by a nonresident, which have a situs, for purposes of taxation, only at the owner's residence. Appellant also assails the statute on the ground that, as the assessed value of the capital stock includes a value attributable to the license granted to appellant by the Federal Power Commission, the tax is on a federal instrumentality, which the Constitution impliedly forbids.

The Court of Appeals of Maryland, in upholding the assessment, pointed out that it did not exceed the value of appellant's tangible personal property within the State, and that the tax was in lieu of any direct tax on that property; and sustained it as an indirect tax on the property. It said, 159 Md. at p. 366, 151 Atl. at p. 42:

"There is in this State no direct tax on the personal property of the corporation, Code Art. 81 sec. 163, and the value of the real estate upon which there is a direct tax, is deducted from the aggregate value of both its real and personal property before its stock is finally valued for assessment. So that the final assessment of the shares in

so far as it represents tangible property includes no part of the value of the real estate but is based upon the value of the personal property alone . . ." ". . . under the amended law the value of the real property was excluded for the valuation of its stock, and that valuation represented only the tangible and intangible personal property of the corporation, without regard to any liens thereon. And since it could have taxed such property directly without reference to such liens there is no valid reason why it may not be taxed indirectly through appellant's capital stock, on an assessment made without reference to liens or debts, for in neither case would the corporation be called upon to pay taxes upon more than the assessable value of its property. And there is no possible basis for the contention that the method adopted subjects any of the corporate property to double taxation. For under it the realty is subjected only to direct taxation, and the personal property only to indirect taxation, based in both instances on the fair value of the property taxed."

The tax was thus sustained on an adequate state ground, and it is unnecessary to consider the objections made to it on constitutional grounds. None of them is directed at the statute viewed, as the state court has construed it, as imposing a tax on the personal property of appellant. Nor is it necessary on this record to consider how far any objection made may be availed of by the non-resident stockholder, in the event of an attempted enforcement of the provisions of the statute which authorize the tax to be charged to stockholders, and create a lien upon the stock.

The objection that the property used by appellant in its power project is a federal instrumentality, is not specifically raised on this record; but it was considered and rejected in *Susquehanna Power Company v. State Tax Commission*, *supra*.

Dismissed.