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6 IN THE DISTRICT COURT OF GUAM  
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8 UNITED STATES OF AMERICA,  
9 Plaintiff,  
10 vs.  
11 FRANCISCO HERRERA SALAS,  
12 Defendant.

CRIMINAL CASE NO. 22-00018-001

**ORDER**  
Denying Defendant's Motion for Release  
Pending Sentencing (ECF No. 81)

13 On May 12, 2023, the Defendant filed a Motion for Release Pending Sentencing (the "Motion  
14 for Release"), asserting there are exceptional reasons to support his release pending sentencing. *See*  
15 ECF No. 81. Having heard argument from the parties on June 8, 2023, and based on the relevant  
16 statute and case law, the court hereby issues this Order denying the Motion for Release.

17 **BACKGROUND**

18 **1. Indictment and Release on Conditions**

19 An Indictment was filed on October 5, 2022, charging the Defendant (and his co-defendant  
20 Joseph Mesa Babauta) with Attempted Possession with Intent to Distribute Fifty or More Grams of  
21 Methamphetamine Hydrochloride. *See* Indictment, ECF No. 1.

22 The Defendant appeared before the Chief Judge on October 12, 2022, for his initial  
23 appearance and arraignment. *See* Minutes, ECF No. 5. Trial was then set for December 20, 2022,<sup>1</sup>  
24 and the Defendant was allowed to remain on release with conditions imposed. *Id.* Among various  
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26 <sup>1</sup> The trial was later continued to April 18, 2023, at defense counsel's request, *see* ECF  
27 Nos. 24 and 27, then to May 23, 2023, at the request of counsel for the co-defendant, *see* ECF  
28 Nos. 43 and 47, and then finally to May 30, 2023, at the direction of the Chief Judge. *See* Order,  
ECF No. 63.

1 conditions, the court ordered the Defendant to not use or unlawfully possess a controlled substance  
2 and to submit to drug testing. *See Order Setting Conditions of Release at ¶¶7(m)-(n), ECF No. 9.*

3 **2. Filing of First Violation Petition**

4 On December 6, 2022, the probation officer filed the first violation petition, *see ECF No. 17,*  
5 alleging that the Defendant failed to report for drug testing on October 23, 2022, November 24  
6 and 28, 2022, and on December 5, 2022. He failed to contact the probation officer following each  
7 missed test, and failed to submit his monthly reports electronically. Because all attempts to reach  
8 the Defendant were unsuccessful, the court granted the probation officer's request that a warrant  
9 issue for the Defendant's arrest. *See Order, ECF No. 19.*

10 On December 13, 2022, the Defendant was arrested, and he appeared in court on  
11 December 15, 2022. *See Minutes, ECF No. 23.* The Defendant admitted the allegations. As a  
12 sanction, the court ordered that he remain in custody until Sunday, December 18, 2022, and was  
13 ordered to also report to the probation office the day following his release. *Id.*

14 **3. Filing of Second Violation Petition and Supplemental Declarations**

15 On March 9, 2023, the probation officer filed a second Violation Petition, *see ECF No. 48,*  
16 followed by the filing of a Supplemental Declaration on March 20, 2023, and a Second Supplemental  
17 Declaration on April 13, 2023. *See ECF No. 48, 53 and 64.* The probation officer alleged that the  
18 Defendant violated his pretrial release conditions by (i) admitting to the use of THC on December  
19 12, 2022, (ii) submitting a diluted urine sample on February 15, 2023, (iii) testing positive for  
20 methamphetamine on February 20, 2023 (confirmed by lab analysis) and March 9, 2023 (confirmed  
21 by lab analysis), (iv) failing to report for drug testing on February 23, 2023 (claimed he was sick)  
22 and on April 11, 2023 (no excuse noted), (v) testing positive for methamphetamine on a sweat patch  
23 applied on March 1, 2023, and removed on March 3, 2023, and (vi) testing presumptive positive for  
24 methamphetamine on March 30, 2023, with lab analysis pending.

25 The probation officer originally requested that a summons issue for the Defendant to appear  
26 and answer to the allegations. On March 10, 2023, the court granted the request and ordered the  
27 Defendant to appear on March 23, 2023, to answer to the allegations, but the hearing was later  
28 moved to April 14, 2023, to accommodate the defense counsel's request. *See ECF Nos. 54-55.*

1       On April 14, 2023, the Defendant appeared before the court as summoned to address the  
2 violations. *See* Minutes, ECF No. 65. The probation officer stated that the Defendant had attended  
3 one group session so far and reported for drug testing on April 13, 2023. The probation officer  
4 recommended the matter be continued for two to three weeks so the Defendant could work on his  
5 treatment and show some progress. Without objection, the matter was continued to May 4, 2023,  
6 and the court ordered the Defendant to attend all his treatment sessions and to report for drug testing.  
7 The court warned him that he was subject to possible revocation if there was further noncompliance.

8       On May 4, 2023, the Defendant again appeared in court, and the probation officer stated that  
9 the Defendant missed a drug test on April 29, 2023, but had tested negative on all other drug tests  
10 and was attending treatment at the Lighthouse Recovery Center (“LRC”). *See* Minutes, ECF No.  
11 72. The court agreed to allow the Defendant to remain on release and took no further action on the  
12 petition and supplemental declarations.

13       **4. Entry of Guilty Plea**

14       On May 8, 2023, the Defendant waived his right to an indictment and entered a guilty plea  
15 to an Information charging him with Attempted Possession with Intent to Distribute  
16 Methamphetamine Hydrochloride, in violation of 21 U.S.C. §§ 846 and 841(a)(1) and (b)(1)(C). *See*  
17 Minutes, ECF No. 75, and Amended Plea Agreement, ECF No. 76. After entering the guilty plea,  
18 defense counsel argued for the Defendant’s continued release and addressed Section 3143(a)(2)(B),  
19 but the court pointed out that the Defendant must also satisfy either Section 3143(a)(2)(A)(i) or (ii).<sup>2</sup>

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20       21       <sup>2</sup> Section 3143(a)(2) states that

22       [*t*]he judicial officer shall order that a person who has been found guilty of an offense  
23 in a case described in subparagraph (A), (B), or (C) of subsection (f)(1) of section  
3142 and is awaiting imposition or execution of sentence be detained unless –

24       (A)(i) the judicial officer finds there is a substantial likelihood that a motion for  
25       acquittal or new trial will be granted; **or**

26       (ii) an attorney for the Government has recommended that no sentence of  
27       imprisonment be imposed on the person; **and**

28       (B) the judicial officer finds by clear and convincing evidence that the person is not  
likely to flee or pose a danger to the safety of any other person or the community.

18 U.S.C. § 3143(a)(2) (emphasis added).

1 The government stated it did not object to the Defendant's release, so the court then inquired  
2 whether the government would be recommending that no imprisonment term be imposed,  
3 particularly because there was no cooperation provision in the Amended Plea Agreement, and the  
4 government stated it would likely recommend a sentence that included an imprisonment term.  
5 Moreover, the probation officer objected to the Defendant's continued release and noted that the  
6 Defendant had recently failed to report for another drug test,<sup>3</sup> and given his other pretrial violations,  
7 the probation officer asserted the Defendant should remain detained pending sentencing.  
8 Accordingly, the court stated that its hands were tied and the statute required the Defendant's  
9 detention. The court invited the Defendant to file a motion if he believed the court was incorrect in  
10 its analysis.

11 **5. Filing of Instant Motion for Release Pending Sentencing**

12 On May 12, 2023, the Defendant filed the instant Motion for Release. *See* ECF No. 81. The  
13 Defendant asserted that "exceptional reasons" exist under Section 3145(c) such that his detention  
14 would not be appropriate. The Defendant asserted that these "exceptional reasons" were (1) other  
15 similarly situated defendants, including the co-defendant, were allowed to remain on release pending  
16 sentencing, so an unwarranted disparity would exist if the Defendant were to remain detained  
17 pending sentencing; (2) Defendant was in need of rehabilitative services and was participating in  
18 treatment, but is not receiving any such rehabilitation while incarcerated; (3) Defendant's conduct  
19 was aberrational; (4) the offense did not involve violence; (5) Defendant poses an exceptional  
20 unlikelihood of flight or danger to the community; and (6) the Defendant has been gainfully  
21 employed since January 2021, and his family is financially dependent on him.

22 The United States filed an Opposition to the Motion for Release, and the Defendant filed a  
23 Reply brief thereto. *See* ECF Nos. 88 and 91.

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26 <sup>3</sup> This missed drug test was noted on a subsequent Informational Report, filed on May 15,  
27 2023. According to the report, the Defendant failed to report for drug testing on May 5, 2023, and  
28 he failed to contact the probation officer about the missed test, despite the probation officer sending  
him a text message on May 7, 2023, to return the probation officer's call. *See* ECF No. 84.

## LEGAL STANDARD

The Defendant's ability to be released is governed by 18 U.S.C. § 3143(a)(2).<sup>4</sup> Under said statute, persons convicted of a crime of violence, an offense punishable by life imprisonment or death, or a drug offense for which the maximum term of imprisonment is ten years or more shall not be released pending imposition or execution of sentence unless the judge finds by clear and convincing evidence that the person is not likely to flee or to pose a danger to any other person or the community, **and** (i) there is a substantial likelihood that a motion for acquittal or new trial will be granted or (ii) an attorney for the government has recommended that no sentence of imprisonment be imposed upon the person. 18 U.S.C. § 3143(a)(2). Release may also be authorized "if it is clearly shown that there are exceptional reasons why such person's detention would not be appropriate." See 18 U.S.C. § 3145(c).<sup>5</sup>

## ANALYSIS

Pursuant to the Amended Plea Agreement, the Defendant voluntarily pled guilty to a drug offense for which the maximum term of imprisonment is 20 years. Accordingly, he has not satisfied Section 3143(a)(2)(A)(i), which requires the court to find there is a substantial likelihood that a motion for acquittal or new trial will be granted. Additionally, the counsel for the government confirmed that he is not recommending that no sentence of imprisonment be imposed. According to the parties' Amended Plea Agreement, the base offense level is 36, which would likely be adjusted to a level 33 based on Defendant's acceptance of responsibility, so even if the Defendant's criminal history category is I, he faces a sentencing range of 135-168 months' imprisonment. The Defendant acknowledges that detention is presumed in this case, but he nonetheless asserts that he is eligible for release under Section 3145(c).

The court may release the Defendant "if it is clearly shown that there are exceptional reasons

<sup>4</sup> See footnote 2.

<sup>5</sup> In pertinent part, this statute provides: “A person subject to detention pursuant to section 3143(a)(2) or (b)(2), and who meets the conditions of release set forth in section 3143(a)(1) or (b)(1), may be ordered released, under appropriate conditions, by the judicial officer, if it is clearly shown that there are exceptional reasons why such person’s detention would not be appropriate.”

1 why such person’s detention would not be appropriate.” See 18 U.S.C. § 3145(c). In *United States*  
2 *v. Garcia*, 340 F.3d 1013 (9<sup>th</sup> Cir. 2003), the Ninth Circuit provided guidance to district courts by  
3 setting forth a non-exhaustive list of factors that district courts should consider in determining  
4 whether there were exceptional circumstances that would warrant release from detention. The court  
5 stated that district courts “should examine the totality of the circumstances and, on the basis of that  
6 examination, determine whether, due to any truly unusual factors or combination of factors . . . it  
7 would be unreasonable to incarcerate the defendant prior to [appeal or sentencing].” *Id.* at 1019.  
8 These factors include but are not limited to (1) whether the defendant’s criminal conduct was  
9 aberrational,<sup>6</sup> (2) the nature of the violent act; (3) the length of the prison sentence – both the  
10 maximum and the sentence actually or likely to be imposed, (4) other circumstances, such as a  
11 sufficiently serious illness or injury, that would render hardships of prison unusually harsh for a  
12 particular defendant,<sup>7</sup> (5) the nature of the defendant’s arguments on appeal, (6), whether because

<sup>6</sup> The Ninth Circuit expanded on this by stating that

[a] defendant with no prior history of violence may have acted violently but uncharacteristically, in reaction to an unusually provocative circumstance. Such a defendant may be guilty of a violent crime, and yet may not be the type of violent person for whom Congress intended the mandatory detention rule. Moreover, if the district court finds that the defendant led an exemplary life prior to his offense and would be likely to continue to contribute to society significantly if allowed to remain free on bail, these factors would militate in favor of finding exceptional reasons.

*Id.* at 1019.

## <sup>7</sup> The Ninth Circuit explained

A severely ill or injured defendant might have exceptional reasons even if the requisite medical treatment is available in prison. District judges may consider such factors as the desirability of maintaining an uninterrupted course of treatment while a defendant remains in the care of a particular physician who is providing individual medical supervision to the patient. Although a defendant may ultimately be forced to serve a prison sentence regardless of his health, it may be unreasonable to force him to begin his sentence prior to the resolution of his appeal. Nor do we foreclose the possibility of finding exceptional circumstances in a case in which incarceration would impose exceptional risks on a defendant involving his physical or mental well-being-risks that might arise as a result of the nature of his crime or even as a

1 of particular circumstances the defendant is *exceptionally* unlikely to flee or to constitute a danger  
2 to the community if he is permitted to remain on release, and (7) whether the defendant was  
3 unusually cooperative with the government. *Id.* at 1019-21. The Ninth Circuit further emphasized  
4 that

5 the exception applies only where justified by exceptional circumstances. *Hardships*  
6 *that commonly result from imprisonment do not meet the standard.* The general rule  
7 must remain that conviction for a covered offense entails immediate incarceration.  
*Only in truly unusual circumstances* will a defendant whose offense is subject to the  
statutory provision be allowed to remain on bail pending [sentencing].

8 *Id.* at 1022 (emphasis added).

9 With these factors and standard in mind, the court will now examine the Defendant's  
10 proffered "exceptional reasons" to determine whether the Defendant's continued detention would  
11 not be appropriate.

### 12 **Disparate Treatment Between Similarly Situated Defendants**

13 The first "exceptional reason" cited by the Defendant is the claimed inequity that would  
14 result if he were to remain detained while others who have also pled guilty to similar drug offenses  
15 are allowed to remain on release pending sentencing. He points to the case of his co-defendant,  
16 Joseph Babauta, who pled guilty to the identical offense before another judge and was allowed to  
17 remain released following his guilty plea. Defendant also notes that Jacob Vance Manibusan  
18 (Criminal Case No. 23-00004) entered a guilty plea before the Chief Judge to Conspiracy to  
19 Distribute Five or More Grams of Methamphetamine Hydrochloride, and she allowed the Defendant  
20 to remain on release following his guilty plea. Finally, in his Reply brief, the Defendant cites to the  
21 case of a third defendant in Criminal Case No. 22-00002<sup>8</sup> but that case did not involve the standard  
22 for release under Section 3143(a)(2), so the court finds it inapplicable to the fact herein.

23 The Defendant has not provided the court with any authority to support his claim that

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25 result of his possessing certain physical, psychological, or other characteristics.

26 *Id.* at 1020.

27 <sup>8</sup> As stated at the June 8th hearing on the Motion for Release, this third individual's case was  
28 re-sealed on May 18, 2023, so it would not be appropriate for the court to discuss the case.

1 disparate treatment between similarly situated defendants constitutes an exceptional reason to  
2 support his release pending sentencing, and the court did not find any case law that addresses said  
3 issue. With regard to Mr. Babauta, the court notes that he was ordered to be detained on June 8,  
4 2023, because Mr. Babauta violated conditions of pretrial release. *See Minutes*, ECF No. 100.  
5 Additionally, after Mr. Babauta entered a guilty plea on June 13, 2023, pursuant to a Second  
6 Amended Plea Agreement, *see* ECF No. 105, the court ordered that Mr. Babauta be detained pending  
7 sentencing pursuant to Section 3143(a)(2). Thus, there no longer exists a disparity between the  
8 Defendant and his co-defendant Mr. Babauta. With regard to Mr. Manibusan, his change of plea  
9 proceeding was handled by another judge, so this court is unaware of what facts were or were not  
10 presented to result in his continued release pending sentencing. The court must judge each case and  
11 each defendant on its own merit. Thus, the court will now address the other claimed exceptional  
12 reasons presented by the Defendant.

13 **Need for Rehabilitative Services**

14 The Defendant asserts that detention denies him much needed substance abuse rehabilitation  
15 services. He notes that he had been attending weekly counseling at LRC and was doing well, but  
16 there are no such services offered at the detention center. The Defendant asserts that it is in society's  
17 best interest to allow him to continue with treatment.

18 While the Defendant asserts he would continue with his drug treatment program if released,  
19 his recent actions indicate that he failed to report for drug testing and contact his probation officer  
20 after the missed test. The court already warned the Defendant that it would not tolerate further  
21 noncompliance with his release conditions because the Defendant had been given at least two prior  
22 chances already, so this desire for treatment – though noble – does not overcome the presumption  
23 that he should be detained pending sentencing given the nature of his criminal offense. There is no  
24 serious risk to the Defendant's physical or mental health if he does not receive continued drug  
25 treatment while in custody awaiting sentencing, which is set for September 20, 2023. *See Order*,  
26 ECF No. 110.

27 **Aberrational Nature of Conduct**

28 The Defendant has no prior arrests or convictions, and the government concedes the

1 Defendant's lack of criminal history. Nevertheless, his conduct certainly is not aberrational as he  
2 claims. While the instant offense may be his first criminal conviction, the Defendant's actions while  
3 on pretrial release reflect repeated use of drugs. He tested positive for THC once and for  
4 methamphetamine at least three times. He submitted a diluted urine sample on another occasion and  
5 missed several drug tests, the latest being on May 5, 2023. His actions evidence continued drug use,  
6 even while on pretrial release, thus, his criminal conduct in committing the instant offense was not  
7 truly aberrational.

8 **Nature of Offense Conduct**

9 The Defendant admitted that he attempted to receive a package of methamphetamine mailed  
10 to Guam in December 2020, and he asserts that this offense did not involve any violence or threats  
11 of violence. The government, however, notes that the package he attempted to obtain and distribute  
12 contained 1,781.7 grams of methamphetamine hydrochloride with a 99% purity level. The  
13 government contends that this conduct is serious and dangerous if the drugs had made it into the  
14 streets of Guam.

15 While there was no actual violence associated with the Defendant's offense conduct, the  
16 danger his conduct posed had the drugs not been intercepted is unknown and immeasurable. This  
17 factor, standing alone, is insufficient to justify his release pending sentencing.

18 **Length of Sentence**

19 While the Defendant faces no mandatory minimum sentence, the Defendant acknowledges  
20 that he faces a maximum sentence of 20 years. As noted previously, the Defendant's guideline range  
21 before any departures is 135-168 months' imprisonment. Even with credit for time served, the  
22 Defendant is still looking at serving a lengthy sentence. This factor does not favor the Defendant's  
23 release.

24 **Exceptional Unlikelihood of Flight or Danger to Community**

25 Defendant asserts he is a lifelong resident of Guam, and has numerous family ties to the  
26 island, including his wife and seven-year old daughter. He asserts he does not pose a threat to flee  
27 nor does he pose a risk of danger to the community. The government, however, asserts that the  
28 Defendant's attempt to possess and distribute almost four pounds of methamphetamine into the

1 island makes him a danger to the community. The government argues that but for law enforcement's  
2 intervention, the drugs would have made its way into the community, endangering the people's  
3 safety and welfare.

4 The government's position is well taken. Additionally, with regard to a risk of fleeing, the  
5 court had to issue a warrant for the Defendant's arrest in early December 2022, when he missed three  
6 drug tests, failed to contact his probation officer following each missed test, failed to submit his  
7 monthly supervision reports, and the probation officer could not contact the Defendant. *See* ECF  
8 Nos. 17 and 19. Additionally, the Defendant again missed a drug test on May 5, 2023, and failed  
9 to contact his probation officer, despite text messages sent to the Defendant. The Defendant's  
10 actions evidence that he poses a risk of non-appearance and possible danger because of his continued  
11 drug use, despite not having any other criminal conviction. The court finds that this factor does not  
12 support the Defendant's request for release pending sentencing.

### 13           **Employment History**

14           The Defendant asserts that he was employed as a kitchen manager for Linda's Café since  
15 January 2021, and that his wife and daughter are dependent on him financially. The government  
16 notes that there was a fire at Linda's Café on May 9, 2023, so it is unclear whether the restaurant is  
17 now operational. Additionally, the recent typhoon may have an impact on the Defendant's ability  
18 to continue work at Linda's Café.

19           The Defendant's two-year employment history with Linda's Café and now inability to  
20 financially provide for his family or assist his wife and daughter to deal with the aftermath of  
21 Typhoon Marwar does not amount to an exceptional reason for his release, but rather is common  
22 hardship that results from detention. As the Ninth Circuit noted,

23           *Hardships that commonly result from imprisonment do not meet the standard.* The  
24 general rule must remain that conviction for a covered offense entails immediate  
25 incarceration. *Only in truly unusual circumstances* will a defendant whose offense  
is subject to the statutory provision be allowed to remain on bail pending  
[sentencing].

26           *Garcia*, 340 F.3d at 1022 (emphasis added).

### 27           **CONCLUSION**

28           Based on the above analysis and having considered the factors raised by the Defendant in

1 their totality, the Defendant has failed to meet his burden under Section 3145(c) of clearly showing  
2 that there are exceptional reasons why his detention would not be appropriate. Accordingly, the  
3 court denies the Motion for Release. The court orders the Defendant to remain in the custody of the  
4 U.S. Marshals Service until his sentencing hearing which is set for September 20, 2023, at 9:30 a.m.

5 IT IS SO ORDERED.  
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/s/ Michael J. Bordallo  
U.S. Magistrate Judge  
Dated: Jun 23, 2023

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