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7 GOOGLE LLC,  
8 Plaintiff,  
9 v.  
10 NAO TSARGRAD MEDIA, et al.,  
11 Defendants.

Case No. [5:24-cv-05423-EJD](#)

**ORDER GRANTING IN PART  
MOTION FOR PRELIMINARY  
INJUNCTION**

Re: ECF No. 4<sup>1</sup>

12 In 2020, Plaintiff Google LLC terminated the Google Account associated with Defendant  
13 NAO Tsargrad Media, a Russian media company. According to Google, it terminated Tsargrad's  
14 account to comply with U.S. sanctions law and to enforce its own internal policies. Tsargrad  
15 responded by filing suit against Google in Russian court, alleging that the account termination  
16 violated Google's Terms of Service (the Google Terms). Tsargrad won a judgment against  
17 Google in that lawsuit, but in the process, Tsargrad allegedly violated the Google Terms' forum  
18 selection clause. Based on that alleged violation, Google now moves to enjoin Tsargrad from  
19 enforcing its Russian judgment anywhere in the world. The Court finds that Tsargrad likely  
20 procured its Russian judgment in violation of the Google Terms' forum selection clause.  
21 Therefore, the Court GRANTS Google's motion for a preliminary injunction, except to the extent  
22 that Google seeks to enjoin Tsargrad from enforcing its judgment in Russia.

**I. BACKGROUND**

24 Tsargrad is a Russian media company whose indirect owner and parent company are  
25 subject to U.S. sanctions. Compl. ¶ 19, ECF No. 1; Andreatta Decl. ¶ 11, ECF No. 4-20. Because  
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27 <sup>1</sup> There are also pending preliminary injunction motions against Defendants ANO TV-Novosti  
28 (Case No. 5:24-cv-05426, ECF No. 4), and NO Fond Pravoslavnogo Televideniya (Case No. 5:24-  
cv-05428, ECF No. 4). As stated in a concurrent order, the Court does not resolve those motions.

1 of this, Google terminated Tsargrad's Google account on or about July 27, 2020. Andreatta Decl.  
2 ¶ 11. A month later, Tsargrad filed suit in Russian court alleging in part that Google had violated  
3 its own Terms when terminating Tsargrad's account. Radin Decl. I,<sup>2</sup> Ex. 1, ECF No. 4-2.

4 Tsargrad chose to file suit in Russian court despite the fact that the Google Terms  
5 contained a forum selection clause requiring “[a]ll disputes in any way relating to these terms” to  
6 be “subject to the exclusive jurisdiction of the federal and state courts located in Santa Clara  
7 County, California, USA.” Andreatta Decl., Ex. 1 at 17, ECF No. 4-21 (Google Terms). To  
8 justify filing suit in Russia, Tsargrad pointed to a Russian law—Article 248.1 of the Arbitrash  
9 Procedural Code. Article 248.1 purports to vest “exclusive jurisdiction [in the] arbitrash courts of  
10 the Russian Federation over disputes with the participation of persons against whom restrictive  
11 measures [*i.e.*, sanctions] have been adopted.” Compl., Ex. F, ECF No. 1-6 (Art. 248.1). Part 4 of  
12 Article 248.1 further provides that any forum selection clause designating a non-Russian forum is  
13 “unenforceable due to application in relation to one of the persons participating in the dispute of  
14 [foreign sanctions], creating obstacles for such a person in access to justice.” Art. 248.1(4).

15 Over Google's objections, the Russian arbitrash court held that Article 248.1 allowed  
16 Tsargrad to maintain suit in Russia. Radin Decl. I, Ex. 2, ECF No. 4-3. Tsargrad eventually  
17 prevailed on the merits, and the Russian court entered judgment directing Google to restore  
18 Tsargrad's account, backed by a compounding monetary penalty known as an *astreinte*. Radin  
19 Decl. I, Ex. 3 at 8, ECF No. 4-4. Ultimately, that judgment held up on appeal, with minor  
20 modifications, after the Russian Supreme Court denied review. Radin Decl. I, Ex. 6, ECF No. 4-7.

21 Google did not restore Tsargrad's account access. As a result, Tsargrad's *astreinte*  
22 continued to accumulate and now, in combination with other similar *astreintes*, reportedly total at  
23 least twenty decillion dollars, a number equal to two followed by thirty-four zeroes. Radin Decl.  
24 II ¶¶ 22–23 & n.4, ECF No. 88-1. Recently, Tsargrad has begun taking steps to collect on its  
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27 <sup>2</sup> There are two Radin Declarations—one submitted with Google's request for a preliminary  
28 injunction (ECF No. 4-1), and one submitted with Google's reply in support of that request (ECF  
No. 88-1). Throughout this Order, the Court refers to them as “Radin Decl. I” and “Radin Decl.  
II,” respectively.

1 *astreinte* as part of what it calls a “global legal war” against Google. *Id.*, Ex. 33, ECF No. 88-34.  
2 To that end, Tsargrad has initiated actions to enforce its judgments in courts around the world.

3 Seeking to halt Tsargrad’s enforcement efforts, Google filed this suit, alleging breach of  
4 the Google Terms’ forum selection clause. At the same time, Google moved for a temporary  
5 restraining order (TRO) and preliminary injunction. PI Mot., ECF No. 4. With its motion, Google  
6 asked the Court to prevent Tsargrad from proceeding with further efforts to enforce its Russian  
7 judgment (an anti-enforcement injunction) and to prevent Tsargrad from asking the Russian courts  
8 to enjoin this suit (an anti-anti-suit injunction). The Court granted a TRO, which was later  
9 superseded by the parties’ stipulation for interim relief. ECF Nos. 21, 38. The Court now decides  
10 whether and on what terms to issue Google’s requested preliminary injunction.

## II. LEGAL STANDARD

12 Google identifies two tests that might apply to its requested relief. First is the traditional  
13 *Winter* test for preliminary injunctions, which requires Google to show (1) a likelihood of success  
14 on the merits, (2) irreparable harm, (3) that the equities favor an injunction, and (4) that the public  
15 interest favors an injunction. *Winter v. Nat. Res. Def. Council, Inc.*, 555 U.S. 7, 20 (2008). But  
16 there is also a second, more forgiving test specifically for anti-suit injunctions—those that bar a  
17 party from litigating in another court. If an anti-suit injunction passes this second test, it need not  
18 also satisfy the *Winter* factors. *E. & J. Gallo Winery v. Andina Licores S.A.*, 446 F.3d 984, 991  
19 (9th Cir. 2006).

20 *Gallo* lays out the contours of this second test. *Microsoft Corp. v. Motorola, Inc.*, 696 F.3d  
21 872, 881 (9th Cir. 2012) (reading *Gallo* and related precedent as creating a three-part test for anti-  
22 suit injunctions). First, a party seeking to enjoin proceedings in a foreign court must show that the  
23 parties and issues are the same in the matter at hand and the matter to be enjoined. *Id.* This is a  
24 functional inquiry that turns on whether “all the issues in the foreign action . . . can be resolved in  
25 the local action.” *Id.* at 882–83 (quoting *Applied Med. Distrib. Corp. v. Surgical Co. BV*, 587 F.3d  
26 909, 915 (9th Cir. 2009)) (alteration in original). Second, that party must show at least one  
27 *Unterweser* factor has been met. *Id.* at 881. There are four *Unterweser* factors: whether foreign  
28 litigation would “(1) frustrate a policy of the forum issuing the injunction; (2) be vexatious or

1 oppressive; (3) threaten the issuing court’s *in rem* or *quasi in rem* jurisdiction; or (4) where the  
2 proceedings prejudice other equitable considerations.” *Gallo*, 446 F.3d at 990 (quoting *Seattle*  
3 *Totems Hockey Club, Inc. v. Nat'l Hockey League*, 652 F.2d 852, 855 (9th Cir. 1981)). Third, the  
4 moving party must show that an anti-suit injunction’s impact on comity would be “tolerable.”  
5 *Microsoft*, 696 F.3d at 881.

6 Choosing whether to apply the *Winter* or *Gallo* tests is not straightforward in this case.  
7 Google does not request an anti-suit injunction, but the injunctions that it does request share  
8 similarities with anti-suit injunctions. At the same time, there are meaningful differences between  
9 Google’s requested relief and the type of injunction that *Gallo* contemplates. Still, at least for  
10 anti-anti-suit injunctions, the Court can conclude that the *Gallo* test applies. An anti-anti-suit  
11 injunction provides the same kind of remedy—restrictions on a party’s ability to seek relief in a  
12 foreign court—as an anti-suit injunction does. But an anti-anti-suit injunction is narrower than an  
13 anti-suit injunction because it only blocks parties from seeking a particular type of relief (their  
14 own anti-suit injunction) in foreign court. Meanwhile, an anti-suit injunction prevents parties  
15 from pursuing *any* legal proceedings in a foreign court. As such, it is appropriate to apply the less  
16 demanding *Gallo* test when evaluating anti-anti-suit injunctions. *Teck Metals Ltd. v. Certain*  
17 *Underwriters at Lloyd's, London*, No. 05-cv-411, 2009 WL 4716037, at \*3 (E.D. Wash. Dec. 8,  
18 2009).

19 Anti-enforcement injunctions pose a thornier question. While anti-enforcement  
20 injunctions restrict the availability of legal action in foreign courts like anti-suit injunctions, the  
21 two arise in very different procedural contexts. Most significantly, anti-enforcement injunctions  
22 can only be granted after a foreign court has entered a final judgment, and final judgments usually  
23 mark a turning point in transnational litigation. *See Turner Ent. Co. v. Degeto Film GmbH*, 25  
24 F.3d 1512, 1521 (11th Cir. 1994). Any concerns about “a race to judgment” become moot.  
25 *Seattle Totems*, 652 F.2d at 856. And the “near-universal policy in favor of *res judicata* comes  
26 into play.” Hannah L. Buxbaum & Ralf Michaels, *Anti-Enforcement Injunctions*, 56 N.Y.U. J.  
27 Int’l L. & Pol. 101, 103 (2023).

1       What is more, anti-suit injunctions and anti-enforcement injunctions serve fundamentally  
2 different purposes. In transnational litigation, there are often multiple courts that have valid  
3 interests in resolving a dispute between two private parties. But it would be chaos for every single  
4 one of those courts to weigh in on the same dispute. Thus, there must be some principle by which  
5 courts and parties can allocate adjudicatory responsibility. *See Hartford Fire Ins. Co. v.*  
6 *California*, 509 U.S. 764, 817 (1993) (describing “the comity of courts, whereby judges decline to  
7 exercise jurisdiction over matters more appropriately adjudged elsewhere”); *Gallo*, 446 F.3d at  
8 992 (explaining how forum selection clauses are used to promote certainty about the court  
9 designated to resolve contract disputes). Anti-suit injunctions serve to enforce those allocations of  
10 responsibility by barring parties from going to other courts.

11       Anti-enforcement injunctions do not play the same responsibility-allocating role. *See*  
12 *Chevron Corp. v. Naranjo*, 667 F.3d 232, 243 (2d Cir. 2012) (global anti-enforcement injunctions  
13 “bear at most a passing resemblance” to anti-suit injunctions). A decision on whether to recognize  
14 and enforce a foreign judgment is a matter of public policy. Every individual country has its own  
15 rules on recognition and enforcement that reflect the country’s own policy choices. Buxbaum &  
16 Michaels, *supra*, at 106. Recognition of a judgment in one country does not compel recognition or  
17 nonrecognition in another. *Id.*; *cf. Chevron*, 667 F.3d at 240 (New York’s judgment recognition  
18 act did not permit Chevron to seek a declaration that an Ecuadorian judgment was globally  
19 unenforceable). As such, there is no single court, unlike in the case of resolving private disputes,  
20 that can or should determine the enforceability of a judgment as to the entire world. Every  
21 individual country has a strong interest in seeing that its own recognition policies are carried out  
22 while they have little interest in wading into other countries’ recognition policies. *See Mujica v.*  
23 *AirScan Inc.*, 771 F.3d 580, 603 (9th Cir. 2014) (to identify the proper forum for transnational  
24 issues, courts need to weigh domestic interests against foreign interests).

25       These differences between anti-enforcement injunctions and anti-suit injunctions also  
26 manifest as a mismatch between anti-enforcement injunctions and the *Gallo* test. The first step of  
27 the *Gallo* test requires the party seeking an injunction to show that the issues in the foreign forum  
28 can be resolved locally. *Microsoft*, 696 F.3d at 882–83. But in the anti-enforcement context, the

1 foreign proceedings involve the enforceability of judgments in countries outside the United States.  
2 Those issues, which are matters of public law and policy in the countries where Defendants seek  
3 enforcement, are distinct from the private contract dispute in this case. Therefore, the Court  
4 applies the *Winter* test to Google's request for an anti-enforcement injunction.

### 5 **III. DISCUSSION**

#### 6 **A. Judicial Notice**

7 Google asks for judicial notice of various court and public records from the United States  
8 and abroad. ECF Nos. 5, 89. Both domestic and foreign court records and public records are  
9 subject to judicial notice. *Color Switch LLC v. Fortafy Games DMCC*, 377 F. Supp. 3d 1075,  
10 1089 n.6 (E.D. Cal. 2019). Tsargrad objects to three of the exhibits for which Google seeks notice  
11 ECF No. 91,<sup>3</sup> but the Court did not rely on any of those three exhibits in deciding this Order. The  
12 Court therefore GRANTS Google's requests for judicial notice.

#### 13 **B. Anti-Enforcement Injunction**

##### 14 **1. Likelihood of Success on the Merits**

15 Google premises its request for an anti-enforcement injunction on its claim for breach of  
16 contract; namely, breach of the Google Terms' forum selection clause. In opposing Google's  
17 request, Tsargrad raises a litany of procedural defenses in addition to substantively disputing  
18 whether there was a breach. The Court starts with the procedural defenses before discussing  
19 substantive issues of breach, addressing each of Tsargrad's arguments in turn.

##### 20 **a. Personal Jurisdiction**

21 Tsargrad first argues that the Court lacks personal jurisdiction because minimum contacts  
22 are absent. However, minimum contacts analysis does not apply where, as here, parties have  
23 expressly consented to personal jurisdiction. *Mewawalla v. Middleman*, 601 F. Supp. 3d 574, 588  
24 (N.D. Cal. 2022) (quoting *Burger King Corp. v. Rudzewicz*, 471 U.S. 462, 472 n.14 (1985)). In  
25 agreeing to the Google Terms, Tsargrad unambiguously "consent[ed] to the personal jurisdiction

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27 <sup>3</sup> Tsargrad states that it objects to Exhibits 1–11, 13, and 28 to the Radin Declaration submitted on  
28 reply. However, Tsargrad only makes arguments against Exhibits 10, 11, and 28. So, the Court  
considers any objections to Exhibits 1–9 and 13 to be forfeited.

1 of these courts,” *i.e.*, the “federal and state courts located in Santa Clara County, California,  
2 USA.” Google Terms at 17.

3 Trying to sidestep its consent, Tsargrad suggests that Google waived the forum selection  
4 clause by participating in the Russian proceedings, and that even if there was no waiver, the forum  
5 selection clause does not apply. As the Court discusses in more detail below, neither argument is  
6 correct on its own terms. *Infra* Section III.A.1.c.i. More fundamentally, those arguments say  
7 nothing about personal jurisdiction because they conflate Tsargrad’s consent to personal  
8 jurisdiction with the Google Terms’ forum selection clause. Personal jurisdiction is about a  
9 court’s *authority* over a party. *Action Embroidery Corp. v. Atl. Embroidery, Inc.*, 368 F.3d 1174,  
10 1179 (9th Cir. 2004) (citation omitted). Forum selection is a venue issue that relates to the  
11 *location* a dispute should be resolved. *Id.* They are different concepts. *Cox v. CoinMarketCap*  
12 *OPCO, LLC*, 112 F.4th 822, 830–31 (9th Cir. 2024) (collecting cases). Whether or not a contract  
13 requires disputes to be resolved in a particular location, and whether such requirement has been  
14 waived, says nothing about a court’s authority to hear disputes. *Cf. Uber Techs., Inc. v. U.S. Jud.*  
15 *Panel on Multidist. Litig.*, --- F.4th ----, 2025 WL 748135, at \*8 (9th Cir. Mar. 10, 2025) (“A  
16 forum selection clause cannot eliminate a district court’s jurisdiction . . . .”).

17 That said, where consent to personal jurisdiction is implied from a forum selection clause,  
18 *see SEC v. Ross*, 504 F.3d 1130, 1149 (9th Cir. 2007), the issue of consent may rise or fall with  
19 that clause. But when contractual consent to personal jurisdiction is express and separate from any  
20 forum selection clause, like in the Google Terms, there is no basis for collapsing the two  
21 independent provisions into one. Accordingly, the Court has personal jurisdiction over Tsargrad  
22 in this matter involving the Google Terms—the very contract containing Tsargrad’s consent.

23 **b. Res Judicata**

24 Tsargrad next argues that its Russian judgment has preclusive effect and therefore bars  
25 Google’s breach of contract claim in this matter. Before engaging in any preclusion analysis,  
26 though, the Court must first decide whether to recognize the Russian judgment. Only recognized  
27 judgments can have preclusive effect. *Alfa Consult SA v. TCI Int’l, Inc.*, No. 21-cv-00812, 2023  
28 WL 6466388, at \*5 (N.D. Cal. Oct. 3, 2023).

1       Federal courts sitting in diversity look to state law when deciding whether to recognize  
2 foreign country judgments. *Naoko Ohno v. Yuko Yasuma*, 723 F.3d 984, 990 (9th Cir. 2013).<sup>4</sup>  
3 California law provides two avenues for recognition. The Recognition Act (Cal. Civ. Proc. Code  
4 §§ 1713–25) governs the recognition of most money judgments. *See AO Alfa-Bank v. Yakovlev*,  
5 21 Cal. App. 5th 189, 199 (2018). The recognition of all other foreign country judgments depends  
6 on general principles of international comity. *Manco Contracting Co. (W.L.L.) v. Bezdkian*, 45  
7 Cal. 4th 192, 198 (2008); Cal. Civ. Proc. Code § 1723 (“This chapter does not prevent the  
8 recognition under principles of comity or otherwise of a foreign-country judgment not within the  
9 scope of this chapter.”).

10       Tsargrad’s Russian judgment has aspects that may fall under both regimes. It includes an  
11 injunctive component requiring Google to restore account access. That component is recognizable  
12 only under comity. But the Russian judgment also includes an *astreinte*, which at least in some  
13 cases has been treated as a money judgment covered by the Recognition Act. *de Fontbrune v.*  
14 *Wofsy*, 838 F.3d 992, 1006–07 (9th Cir. 2016). The Court need not settle whether comity or the  
15 Recognition Act apply here, because both lead to the same result: nonrecognition.

16       **Comity.** In its most basic form, comity refers to the extent one nation allows the judicial  
17 acts of another nation to have force within its borders. *Hilton v. Guyot*, 159 U.S. 113, 163 (1895).<sup>5</sup>  
18 But in practice, what comity means and how it functions has proven “complex and elusive.”

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<sup>4</sup> *Ohno* held that the enforceability of foreign judgments is a matter of state law in diversity  
21 actions, but enforceability is technically different than recognition. *Ohno*, 723 F.3d at 987 n.2.  
22 However, the *Ohno* court explained that the distinction was “not pertinent” for its purposes, *id.*, so  
23 the Court reads *Ohno* as standing for the proposition that state law applies for both enforceability  
24 and recognition when courts sit in diversity. Other courts to have considered the issue also apply  
25 state law when determining the recognition of foreign country judgments. *E.g., BCS Bus.*  
*Consulting Servs. Pte. Ltd. v. Baker*, --- F. Supp. 3d. ----, 2024 WL 4848789, at \*7 (C.D. Cal.  
Nov. 4, 2024); *Phillips USA, Inc. v. Allflex USA, Inc.*, 77 F.3d 354, 359 (10th Cir. 1996); *Success*  
*Motivation Inst. of Japan Ltd. v. Success Motivation Inst., Inc.*, 966 F.2d 1007, 1009–10 (5th Cir.  
1992).

26       In any case, the parties did not brief any choice of law issues, choosing instead to apply California  
27 law without comment. To that extent, they have forfeited any argument that some other law might  
28 apply to the recognition of foreign country judgments.

29       <sup>5</sup> California courts analyzing comity look to both state and federal case law. *See In re Stephanie*  
30 *M.*, 7 Cal. 4th 295, 314 (1994) (citing *Hilton* along with Second and Third Circuit decisions).

1        *Laker Airways Ltd. v. Sabena, Belgian World Airlines*, 731 F.2d 909, 937 (D.C. Cir. 1984).

2        In one regard, comity is a matter of grace grounded in principles of reciprocity and  
3        cooperation. As the Ninth Circuit explains it, comity is “concerned with maintaining amicable  
4        working relationships between nations, a shorthand for good neighbourliness, common courtesy  
5        and mutual respect between those who labour in adjoining judicial vineyards.” *Mujica*, 771 F.3d  
6        at 598 (quoting *JP Morgan Chase Bank v. Altos Hornos de Mex., S.A. de C.V.*, 412 F.3d 418, 423  
7        (2d Cir. 2005)) (internal quotations omitted). Or put differently, it is “a rule of practice,  
8        convenience, and expediency[,] rather than of law[,] that courts have embraced to promote  
9        cooperation and reciprocity with foreign lands.” *Id.* (quoting *Pravin Banker Assocs., Ltd. v.*  
10        *Banco Popular Del Peru*, 109 F.3d 850, 854 (2d Cir. 1997)) (cleaned up). Comity has also been  
11        described as the “spirit of cooperation in which a domestic tribunal approaches the resolution of  
12        cases touching the laws and interests of other sovereign states.” *Société Nationale Industrielle*  
13        *Áerospatiale v. U.S. Dist. Ct. for S. Dist. of Iowa*, 482 U.S. 522, 543 n.27 (1987).

14        Yet, it would be incorrect to characterize comity as no more than judicial gratuity. Even  
15        though comity “is [not] a matter of absolute obligation,” it is still more than “mere courtesy and  
16        good will.” *Hilton*, 159 U.S. at 163–64. Apart from promoting cooperation, comity also serves  
17        the vital purpose of avoiding the “international discord” that can stem from transnational litigation  
18        when there are “unintended clashes between our laws and those of other nations.” *Mujica*, 771  
19        F.3d at 605 (quoting *EEOC v. Arabian Am. Oil Co.*, 499 U.S. 244, 248 (1991)). These concerns  
20        are not ones that courts can dismiss out of hand, and as a result, courts withhold comity “only  
21        when its acceptance would be contrary or prejudicial to the interest of the nation called upon to  
22        give it effect.” *Wilson v. Marchington*, 127 F.3d 805, 809 (9th Cir. 1997) (quoting *Somportex Ltd.*  
23        *v. Phila. Chewing Gum Corp.*, 453 F.2d 435, 440 (3d Cir. 1971)).

24        In the context of judgment recognition, the Ninth Circuit has distilled these comity  
25        principles into two grounds for mandatory nonrecognition and four grounds for discretionary  
26        nonrecognition. The two mandatory grounds are “(1) the [foreign] court did not have both  
27        personal and subject matter jurisdiction; [and] (2) the defendant was not afforded due process of  
28        law.” *Id.* at 810. The four discretionary grounds are “(1) the judgment was obtained by fraud; (2)

1 the judgment conflicts with another final judgment that is entitled to recognition; (3) the judgment  
2 is inconsistent with the parties' contractual choice of forum; [and] (4) recognition of the judgment,  
3 or the cause of action upon which it is based, is against the public policy of the United States or  
4 the forum state in which recognition of the judgment is sought." *Id.* The third and fourth  
5 discretionary grounds are the ones relevant to this Order.

6 The third discretionary ground is triggered by violations of a forum selection clause. This  
7 leads to the unusual situation here, where the ground for nonrecognition is the same as the  
8 underlying claim. The Court must therefore engage in the strange-sounding exercise of  
9 determining whether the Russian proceedings violated the Google Terms' forum selection clause  
10 in order to determine whether those Russian proceedings can preclude Google's claim for  
11 violation of that same forum selection clause. While this may seem awkward on the surface, there  
12 is an easy way to understand what is happening. In effect, comity prevents courts from giving  
13 preclusive weight to a foreign court's decision relating to a forum selection clause. Instead,  
14 comity always requires courts to independently consider forum selection issues. Following that  
15 approach, the Court finds, for the reasons below, that Tsargrad violated the Google Terms' forum  
16 selection clause by pursuing its lawsuit in Russia. *Infra* Section III.A.1.c.i. Tsargrad's Russian  
17 judgment is therefore not entitled to recognition under the third ground.

18 The fourth discretionary ground based on public policy also justifies nonrecognition, and it  
19 perhaps gets at a more basic truth about the Russian judgment at issue here. Tsargrad was able to  
20 secure its Russian judgment only because of Article 248.1, which purports to vest "exclusive  
21 jurisdiction" in the Russian courts. Art. 248.1(1). That law is expressly aimed at circumventing  
22 the otherwise proper jurisdiction of the U.S. courts. What is more, in applying Article 248.1, the  
23 Russian courts sought to delegitimize the U.S. court system by holding that the U.S. courts were  
24 not a fair forum capable of delivering justice. Radin Decl. I, Ex. 2 at 4 (Russian court holding that  
25 Tsargrad did not have "proper access to the justice system" in the United States). In short, the  
26 Russian judgment is the culmination of an effort to frustrate the U.S. courts' jurisdiction in clear  
27 violation of U.S. public policy. *See Laker Airways*, 731 F.2d at 938 (no comity should be  
28 extended to efforts "specifically intended to interfere with and terminate" a U.S. lawsuit). No

1 principle of comity requires this Court to recognize and give force to judgments won on the basis  
2 of actions taken to undermine its lawful authority. That being so, comity does not support  
3 recognizing the Russian judgment.

4 ***Recognition Act.*** The analysis under the Recognition Act is nearly identical to the comity  
5 analysis. The Act creates a presumption in favor of recognizing judgments within its scope. *Alfa-*  
6 *Bank*, 21 Cal. App. 5th at 199; Cal. Civ. Proc. Code § 1716(a) (“Except as otherwise provided . . .  
7 a court of this state *shall* recognize a foreign-country judgment to which this chapter applies.”)  
8 (emphasis added). The burden is on the party resisting recognition to show that one of the Act’s  
9 specifically enumerated grounds for nonrecognition applies. *Alfa-Bank*, 21 Cal. App. 5th at 199.  
10 The two relevant grounds are violation of a forum selection clause and incompatibility with U.S.  
11 public policy, which are the same two grounds discussed in the comity analysis above. Cal. Civ.  
12 Proc. Code §§ 1716(c)(1)(C)–(D). The only difference under the Act is that once the party  
13 resisting recognition proves one of these grounds is met, the party seeking recognition still has a  
14 chance to “demonstrate[] good reason to recognize the judgment that outweighs the ground for  
15 nonrecognition.” Cal. Civ. Proc. Code § 1716(c)(2). If the party seeking recognition fails to do  
16 so, then the judgments are not recognized.

17 The Court’s comity analysis applies equally to the Recognition Act and shows that Google  
18 has proven the relevant grounds for nonrecognition are met. Tsargrad offer no reasons to  
19 recognize the Russian judgment in spite of that fact. Accordingly, the Russian judgment is not  
20 subject to recognition under the Act either, and it has no preclusive effect in this Court.

21 **c. Breach of Contract**

22 Having resolved Tsargrad’s procedural arguments, the Court turns to its defense on the  
23 merits. There are two layers to the analysis here. First, there is the question of whether, in filing  
24 suit in Russian court, Tsargrad violated the Google Terms’ forum selection clause. If the answer  
25 to that question is “yes,” that prompts the follow-up question—What significance does violation  
26 of the forum selection clause have now that the underlying Russian proceedings are over?

27 In resolving those two questions, the Court first finds that Google is likely to show  
28 Tsargrad violated the forum selection clause by suing in Russia. And second, because the Google  
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1 Terms contain an implied clause that bars parties from seeking to enforce judgments acquired in  
2 violation of the forum selection clause, Google is likely to show that Tsargrad's enforcement  
3 efforts are an ongoing breach.

4 **i. Past Russian Proceedings**

5 The forum selection clause here is straightforward: "All disputes in any way relating to  
6 these terms . . . are subject to the exclusive jurisdiction of the federal and state courts located in  
7 Santa Clara County, California, USA." Google Terms at 17. The only exception to the clause is  
8 when "applicable local law prevents certain disputes from being resolved in a California court."  
9 *Id.* at 18. A party "may submit those disputes to local courts." *Id.* There is no question that  
10 Defendants did not file their lawsuits in Santa Clara County, so the only issue with respect to  
11 breach is whether the exception applies.

12 At the outset, the Court observes that the Google Terms contain a choice-of-law clause.  
13 That clause selects California law, *id.* at 17, and no party disputes that California law applies.<sup>6</sup>  
14 Under California law, courts interpret contracts "to give effect to the mutual intention of the  
15 parties at the time the contract is formed." *Manzarek v. St. Paul Fire & Marine Ins. Co.*, 519 F.3d  
16 1025, 1031 (9th Cir. 2008) (internal quotations and citations omitted). When the contract  
17 language is "[c]lear, explicit, and unambiguous," that language governs. *Id.*

18 The exception is written in that kind of clear and unambiguous language. It applies when  
19 "local law" (here, Russian law) applies to "prevent" disputes between Google and Tsargrad from  
20 being resolved in California court. The plain meaning of "prevent" is to stop something from  
21 happening or otherwise hinder something from happening. So, the exception is triggered if there  
22 is a Russian law that stops Tsargrad from filing suit in California or that otherwise hinders  
23 Tsargrad from doing so. Tsargrad contends that Article 248.1 is such a law.

24  
25 \_\_\_\_\_  
26 <sup>6</sup> Tsargrad cites to its motion to dismiss in support of its proposed contract interpretation. PI  
27 Opp'n at 12, ECF No. 85 (citing Mot. to Dismiss at 16–26, ECF No. 81). Then, in its motion to  
28 dismiss, Tsargrad explains that "California and Russian law are the same, so the Court need not  
engage in a conflict-of-law analysis and may apply California law." Mot. to Dismiss at 16 n.5.  
So, while Tsargrad's arguments take a circuitous route, its admission that California law applies is  
unambiguous.

1 Assuming that the Russian courts were correct to hold that Article 248.1 applies to  
2 Tsargrad, Article 248.1 still did not prevent Tsargrad from filing suit in California. There are two  
3 clauses in the Article that might prevent resolution in California. The first is Part 1, which  
4 purports to vest “exclusive jurisdiction” in the Russian arbitrazh courts. Art. 248.1(1). But the  
5 word “exclusive” does not do as much work as Tsargrad suggests. Obviously, the Russian courts’  
6 jurisdiction over Tsargrad’s claims is not “exclusive” in the sense that no other court in the world  
7 has the power to resolve those claims. For good reason, Tsargrad does not argue that Russian law  
8 can reach across international borders to strip all other courts of their jurisdiction. In the United  
9 States, a federal court’s jurisdiction depends on the Constitution and federal statute, not Russian  
10 law. Article 248.1’s exclusive-jurisdiction clause therefore does not “prevent” Tsargrad from  
11 resolving its dispute in California by stripping California courts of their authority and jurisdiction.

12 Nor does the exclusive-jurisdiction clause impose any affirmative legal obligation on  
13 Tsargrad to file suit in Russian court. For one, the Russian courts’ “exclusive” jurisdiction is not  
14 backed by any fine, penalty, or other sanction could compel Tsargrad to file in Russia. More  
15 importantly, other sections of Article 248.1 undercut the notion that parties covered by the Article  
16 have no choice but to file suit in Russia. Specifically, Part 5 provides that Article 248.1 “shall not  
17 impede the recognition and enforcement of a decision of a foreign court . . . adopted pursuant to  
18 the claim of a [covered party] . . . , or if that [covered party] has not objected to the consideration  
19 of the dispute . . . by a foreign court.” Art. 248.1(5). In other words, Article 248.1 protects the  
20 recognition of non-Russian judgments won by a covered party or rendered against a covered party  
21 who did not object to the foreign court’s jurisdiction. The only way this provision makes sense is  
22 if Article 248.1 allows covered parties the option of pursuing their disputes in non-Russian courts,  
23 notwithstanding the Russian courts’ “exclusive jurisdiction.”

24 The only other clause that might “prevent” Tsargrad from filing suit in California is Part 4,  
25 which renders unenforceable any forum selection clause choosing a non-Russian forum. Art.  
26 248.1(4). All that means, however, is that the Russian courts could not compel Tsargrad to file in  
27 California under the Google Terms. Part 4 does not rewrite the Google Terms to obligate  
28 Tsargrad to file in Russia.

1        Given all this, the Court concludes that Article 248.1 did not “prevent” Tsargrad’s disputes  
2 with Google from being resolved in a California court. Rather, the Article provided Tsargrad with  
3 the option of proceeding in Russian court by instructing Russian courts not to enforce contrary  
4 forum selection clauses. Tsargrad took advantage of that option, but it did so at the risk that  
5 another court, where forum selection clauses are enforceable, would find that Tsargrad violated  
6 the Google Terms’ forum selection clause. That is the case here. Accordingly the local-law  
7 exception did not apply, and Tsargrad likely violated the Google Terms’ forum selection clause by  
8 filing suit in Russia.

9        Tsargrad counters that Russian courts have specifically used the word “prevents” when  
10 discussing how Article 248.1 impacts forum selection issues. Nikitin Decl. ¶¶ 55, 60, 62–63, ECF  
11 No. 81-3 (citing Russian cases). In light of the analysis above, though, that appears to be little  
12 more than imprecise use of language. The notion that Article 248.1 is a bar against the resolution  
13 of disputes outside of Russia runs headfirst into Part 5.

14        Tsargrad also tries to invoke the rule that “ambiguities in written agreements are to be  
15 construed against their drafters.” PI Opp’n at 14 (quoting *Sandquist v. Lebo Auto., Inc.*, 1 Cal. 5th  
16 233, 247 (2016)). Tsargrad appears to be citing this well-known canon of contract interpretation  
17 to create a presumption against breach. However, as a canon of contract *interpretation*, the  
18 presumption against drafters unsurprisingly applies only to interpretation of contract language, not  
19 factual determinations about breach. And as the Court explained above, there are no ambiguities  
20 in the Google Terms’ relevant language, so the canon does not apply to the Terms’ interpretation,  
21 either.

22        In a final attempt to win on the merits, Tsargrad argues that there was no breach because  
23 Google waived the forum selection clause by participating in the Russian proceedings through  
24 judgment and final appeal. While parties can waive a forum selection clause, courts require a very  
25 strong showing to find waiver. *See Newco Distrib., Inc. v. Earth Animal Ventures*, No. 8:24-cv-  
26 01850, 2024 WL 4828714, at \*7 (C.D. Cal. Nov. 18, 2024); *Marcotte v. Micros Sys.*, No. 14-cv-  
27  
28

01372, 2014 WL 5280875, at \*4 (N.D. Cal. Oct. 14, 2014).<sup>7</sup> Courts find waiver only where a party has “taken actions inconsistent with [a forum selection clause], or delayed its enforcement, and enforcement would prejudice other parties.” *S & J Rentals, Inc. v. Hilti, Inc.*, 294 F. Supp. 3d 978, 984 (E.D. Cal. 2018). None of Google’s actions in the Russian proceedings rise to that level.

To be sure, Google did not take advantage of one method of enforcing its forum selection clause—seeking an anti-suit injunction to halt the Russian proceedings while they were ongoing. But an anti-suit injunction is not the *only* way to protect forum selection rights. Google also could have tried, and did try, to enforce its forum selection clause directly in the Russian proceedings. Radin Decl. II, Ex. 1 at 1–2, 7–9, ECF No. 88-2. Those actions are consistent with the forum selection clause even though Google did not ultimately prevail on its arguments in Russian court.

For these reasons, the Court finds that Google is likely to prove that Tsargrad breached the forum selection clause by filing suit in Russia.

## ii. Current Enforcement Efforts

Were Google not seeking injunctive relief, the Court could probably end its analysis there. Injunctive relief requires one more step, though, because injunctions are only available to redress ongoing or anticipated future harms, not past wrongs. *City of L.A. v. Lyons*, 461 U.S. 95, 102, 105 (1983). Since the Russian proceedings are now over, a violation of the forum selection clause based on those proceedings is a wholly past wrong. To show a likelihood of success for injunctive purposes, Google must show that there is some ongoing or anticipated breach of contract.

Efforts to enforce the Russian judgments do not violate the Google Terms' forum selection clause directly. Nowhere in the forum selection clause is enforcement mentioned. And enforcement is different than a private dispute between Google and Tsargrad, which the forum selection clause does cover. Enforcement actions cannot be viewed as purely private disputes since they contain a significant public-law component: they reflect the enforcing forum's policy on how to structure judicial relations with foreign courts. *Supra* Section II.

<sup>7</sup> Neither side is clear about which law of waiver applies, but based on their citations, it appears that they are relying on some mix of federal common law and California law. In the absence of any choice-of-law argument, the Court does the same.

1       That said, the forum selection clause is not the only contractual provision at issue. Under  
2 California law, “[e]vidence derived from experience and practice can [] trigger the incorporation  
3 of additional, implied terms.” *Retired Emps. Ass’n of Orange Cnty., Inc. v. Cnty. of Orange*, 52  
4 Cal. 4th 1171, 1178–79 (2011) (citation omitted) (first alteration in original). That is so even  
5 where there is a written contract. *Id.* Courts will therefore imply contractual terms when (1) the  
6 implied term “arise[s] from the language used or [is] indispensable to effectuate the intention of  
7 the parties”; (2) the implied term is “so clearly within the contemplation of the parties that they  
8 deemed it unnecessary to express it”; (3) the implied term is a “legal necessity”; (4) it can be  
9 assumed that the parties would have agreed to the implied term “if attention had been called to it”;  
10 and (5) the implied term is not covered by the contract. *Frankel v. Bd. of Dental Examiners*, 46  
11 Cal. App. 4th 534, 545–46 (1996); *see also Grebow v. Mercury Ins. Co.*, 241 Cal. App. 4th 564,  
12 578–79 (2015) (applying same test).

13       All five of those factors support implying a term that bars parties from enforcing  
14 judgments obtained in violation of the forum selection clause. First, such a term is indispensable  
15 to close the loophole that arises in cases like this, where parties can win judgments in a court that  
16 refuses to enforce forum selection clauses. By doing so, a party could bypass forum selection  
17 clauses completely, and its counterparty to the contract would have no recourse. Second, the term  
18 is an obvious extension of the forum selection clause. If a party cannot file suit outside of  
19 California, it stands that the party should not be able to obtain or enforce judgments won outside  
20 of California. Third, the term is a legal necessity to close the loophole just described. Fourth, if  
21 the parties were willing to limit their disputes to a single forum, they would almost certainly agree  
22 not to enforce judgments from outside that forum—after all, if they adhere to the forum selection  
23 clause, there would be no such outside judgments. Finally, the Google Terms do not cover this  
24 issue because it addresses only private disputes, not enforcement actions.

25       The Court therefore finds that the Google Terms contain an implied provision barring  
26 parties from enforcing judgments obtained in violation of the Terms’ forum selection clause. By  
27 initiating actions to enforce the Russian judgments procured in violation of the forum selection  
28 clause, Tsargrad is likely breaching that implied provision.

## 2. Irreparable Harm

Google claims that it would suffer irreparable harm without an injunction because it would be exposed to a judgment that requires it to violate U.S. sanctions law, and because allowing continued enforcement efforts would rob it of the benefit of its forum selection clause. For purposes of this Order, it suffices to address just the latter.

Courts around the country regularly hold that the “depriv[ation] of [a] bargained-for choice of forum” constitutes irreparable harm sufficient to support an injunction. *Nippon Shinyaku Co. v. Sarepta Therapeutics, Inc.*, 25 F.4th 998, 1008 (Fed. Cir. 2022); *see also Forbes IP (HK) Ltd. v. Media Bus. Generators, S.A. de C.V.*, No. 23-cv-11168, 2024 WL 1743109, at \*7 (S.D.N.Y. Apr. 23, 2024); *DGCI Corp. v. Triple Arrow Co. for Gen. Trading Co.*, No. 21-cv-1174, 2022 WL 18671069, at \*9 (E.D. Va. Aug. 18, 2022), *report and recommendation adopted*, 2022 WL 18671062 (E.D. Va. Sept. 13, 2022); *Enerplus Res. (USA) Corp. v. Wilkinson*, No. 1:16-cv-103, 2016 WL 8737869, at \*4 (D.N.D. Aug. 30, 2016), *aff’d*, 865 F.3d 1094 (8th Cir. 2017); *InterDigital Tech. Corp. v. Pegatron Corp.*, No. 15-cv-02584, 2015 WL 3958257, at \*9 (N.D. Cal. June 29, 2015); *Gen. Protecht Grp., Inc. v. Leviton Mfg. Co.*, No. 10-cv-1020, 2010 WL 5559750, at \*25 (D.N.M. Nov. 30, 2010), *aff’d*, 651 F.3d 1355 (Fed. Cir. 2011). Such harm is irreparable because it forces a party to expend time and effort litigating in a forum that it has agreed to avoid, and the party will never be able to get that time back. Indeed, the Ninth Circuit has observed that an injunction “may be the *only* viable way” to protect against such harm. *Applied Med.*, 587 F.3d at 919 (emphasis added).

Of course, it is not the direct violation of the forum selection clause that is at issue here, but rather, the violation of the implied prohibition against enforcing wrongfully procured judgments. *Supra* Section III.A.1.c.ii. That distinction makes no difference, though. By the terms of the forum selection clause, a wrongfully procured judgment never should have existed, so any time spent defending against it represents time and effort that a party can never recover. As such, the Court finds that Google has shown irreparable harm.

### 3. Balance of the Equities

Tsargrad raises two equitable defenses to Google's requested injunctions. It begins by  
Case No.: [5:24-cv-05423-EJD](#) ORDER GRANTING IN PART PI 17

1 arguing that Google came to the Court with unclean hands. Under the unclean hands doctrine,  
2 plaintiffs seeking equitable relief are required to “act[] fairly and without fraud or deceit as to the  
3 controversy in issue.” *Northbay Wellness Grp., Inc. v. Beyries*, 789 F.3d 956, 959 (9th Cir. 2015)  
4 (citation omitted). Tsargrad claims that Google violated this precept when it moved for a TRO  
5 without complying with the heightened duty of candor that applies to ex parte proceedings.  
6 Specifically, Tsargrad claims that Google violated California Rule of Professional Conduct 3.3(d),  
7 which requires attorneys in ex parte proceedings to disclose “all material facts known . . . whether  
8 or not the facts are adverse to the position of the client.” Tsargrad says that Google failed to live  
9 up to this standard by concealing an allegedly fraudulent transfer of funds from Google’s Russian  
10 affiliate to another Google entity, keeping silent about defenses to personal jurisdiction, and  
11 mischaracterizing U.S. sanctions law.

12 By and large, the “facts” that Google supposedly concealed are legal arguments and  
13 defenses that are heavily disputed. While attorneys do have an obligation to disclose all material  
14 facts in ex parte proceedings, there is no comparable obligation to make arguments or raise  
15 defenses against their client’s interest. Google disclosed all the most significant facts, including  
16 the existence of Article 248.1 and the court decisions stemming from Tsargrad’s Russian lawsuit.  
17 The only undisclosed fact that Tsargrad identifies—as opposed to argument or defense—is the  
18 allegedly fraudulent transfer from Google’s Russian affiliate to another Google entity. On that  
19 point, Google firmly disagrees with Tsargrad’s characterization. Radin Decl. II ¶¶ 20–21. In any  
20 case, Tsargrad has neither supplied competent evidence about the transfer that would allow the  
21 Court to conclude it was fraudulent, nor has it argued that the Russian courts’ findings on that  
22 issue are res judicata or otherwise binding. Therefore, Google’s hands are clean.

23 Tsargrad’s more substantial argument is that Google unduly delayed when bringing this  
24 suit, a type of equitable argument that sounds in laches.<sup>8</sup> See *Danjaq LLC v. Sony Corp.*, 263 F.3d  
25

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26 <sup>8</sup> Like some other courts have done, Tsargrad raised delay under the rubric of irreparable harm.  
27 *E.g., Oakland Trib., Inc. v. Chron. Publ’g Co.*, 762 F.2d 1374, 1377 (9th Cir. 1985). The Court  
28 instead chooses to discuss delay as an equitable defense to emphasize the flexibility of the inquiry  
and the need to balance the equities as a whole.

1 942, 950–51 (9th Cir. 2001). Tsargrad advocates for measuring Google’s delay from the moment  
2 it first filed suit in Russian court, faulting Google for not seeking an anti-suit injunction to halt the  
3 earlier Russian proceedings and instead bringing this case only after judgment had been rendered.  
4 But Google had good reason for not seeking an anti-suit injunction. As Google’s expert explained  
5 and Tsargrad did not attempt to rebut, a Russian court almost certainly would not have enforced an  
6 anti-suit injunction halting Tsargrad’s Russian lawsuit. Holiner Decl. ¶¶ 29–37, ECF No. 88-42.  
7 In all likelihood, if Google had made an attempt at securing an anti-suit injunction in U.S. court  
8 during the pendency of Tsargrad’s Russian lawsuit, that would have led to parallel litigation in  
9 two courts over Google’s forum selection clause. That state of affairs would be little different  
10 than the one now, where two courts are or have been asked to rule on the forum selection clause:  
11 the Court in this matter, and the Russian court in Tsargrad’s prior lawsuit.

12 More to the point, it is not breach of the forum selection clause that justifies an injunction  
13 in this case. It is breach of the implied contractual term barring enforcement of judgments  
14 procured in violation of the forum selection clause. Indeed, Google could not seek injunctive  
15 relief until it became likely that Tsargrad would seek enforcement of its Russian judgment because  
16 Google would lack standing. *See Lyons*, 461 U.S. at 105. Given the eye-popping decillion-dollar  
17 figure associated with the various Russian judgments against Google, including Tsargrad’s  
18 *astreinte*, it was reasonable for Google to assume that Tsargrad’s *astreinte* was largely symbolic,  
19 with little possibility of enforcement. That is the case despite Tsargrad’s media statements  
20 promising retribution against Google. *See* Radin Decl. II, Ex. 33; Ex. 34, ECF No. 88-35. Thus, it  
21 was reasonable for Google to wait until Tsargrad initiated enforcement proceedings before filing  
22 this lawsuit, and any delay must be measured against the time when Tsargrad began its  
23 enforcement efforts.

24 Tsargrad opened its first enforcement action in November 2023. Iliasova Decl., Ex. C,  
25 ECF No. 85-15. This lawsuit came nine months later, on August 19, 2024. *See* Compl. Although  
26 nine months is a significant amount of time, there is a good explanation for why Google waited  
27 that long. Tsargrad filed its enforcement action in Turkish court on November 3, 2023, but it did  
28 not effectuate service on Google until August 2, 2024. Radin Decl. I ¶ 3. Google filed this

1 lawsuit just under three weeks after service. That is not a meaningful delay that cuts against  
2 issuing equitable relief.

3 With Tsargrad's equitable defenses failing to hold up, the Court finds that the equities  
4 favor an injunction. It is obvious that Google's dispute with Tsargrad has long since transcended a  
5 simple disagreement over account access. Tsargrad makes no secret of its view that Google is an  
6 "American monster" and that it is carrying out a "global legal war" against Google. Radin Decl.  
7 II, Ex. 33 at 1. And Tsargrad has telegraphed its intent to drive Google into bankruptcy, saying:  
8 "[W]e will pursue [Google] around the world. Carthage must be destroyed." *Id.*, Ex. 34. With  
9 this context, there is no other way to interpret Tsargrad's enforcement efforts against Google than  
10 as a punitive campaign driven by animus and enmity. In other words, the enforcement efforts are  
11 vexatious and oppressive. The equities support enjoining such conduct.

#### 12 4. Public Interest

13 This leaves the final *Winter* factor, public interest. While all three earlier factors supported  
14 issuance of an anti-enforcement injunction, the public interest weighs against. Specifically,  
15 comity—the amorphous, but important, spirit of cooperation between the courts of different  
16 nations, *see supra* Section III.A.1.b—weighs against issuing a global anti-enforcement injunction.

17 Even though the Court earlier found that comity did not require recognition of Tsargrad's  
18 Russian judgment, the decision on whether to issue an anti-enforcement injunction presents  
19 different concerns. The recognition decision was cabined to the United States, so any comity  
20 concerns existed only between the United States and Russia. Google's requested anti-enforcement  
21 injunction, however, would reach across the entire globe. The comity concerns arising from that  
22 injunction are therefore between the United States and every other country there is.

23 Google encourages the Court to set aside any misgivings about the injunction's global  
24 reach, pointing the Court to the Ninth Circuit's discussion in *Gallo* that "enforcing a contract and  
25 giving effect to substantive rights . . . in no way breaches norms of comity." 446 F.3d at 994.  
26 Google also observes that the requested injunction would act on Tsargrad *in personam*, not on any  
27 court of a foreign country. While those are mitigating factors, they do not eliminate all concerns  
28 about comity.

1 To begin, *Gallo* did not deal with an anti-enforcement injunction. Instead, *Gallo*  
2 emphasized that it was dealing with a private dispute between private parties and enforcing a  
3 private contract. *Id.* Enforcement proceedings, though, have an inescapable public component, so  
4 the comity implications that come from enjoining enforcement are greater than those that come  
5 from enjoining suit pursuant to a forum selection clause. Further, while it is true that Google does  
6 not request the Court to enjoin other countries' tribunals directly, an injunction against Tsargrad  
7 would undoubtedly interfere indirectly with those countries' ability to see their policies on  
8 judgment recognition through. Most important of all, Google asks for a worldwide injunction  
9 unlike in *Gallo*, where the plaintiff sought to enjoin litigation in only one other country. “[W]hen  
10 a court in one country attempts to preclude the courts of every other nation from ever considering  
11 the effect of [a] foreign judgment, the comity concerns become far graver” than when dealing with  
12 an injunction against litigation in a single foreign nation. *Chevron*, 667 F.3d at 244. As a result,  
13 comity weighs strongly against an anti-enforcement injunction.

14        However, comity is not the end-all-be-all when it comes to injunctions. Even where an  
15 injunction would upset some comity interests, courts can issue that injunction if the “impact on  
16 comity is tolerable.” *Gallo*, 446 F.3d at 991. Here, as strongly as comity weighs against an anti-  
17 enforcement injunction, the other three *Winter* factors weigh heavier still. Considering how  
18 Tsargrad’s Russian judgment came as a result of concerted efforts to evade the jurisdiction of U.S.  
19 courts; how the amount that Google owes in Russian judgments is grossly excessive under any  
20 reasonable view of due process, *see BMW of N. Am., Inc. v. Gore*, 517 U.S. 559, 568 (1996); and  
21 how Tsargrad is admittedly pursuing a campaign of vexatious litigation against Google; it is  
22 appropriate to issue a global anti-enforcement injunction despite the weighty comity issues that  
23 accompany such an action.

24 The Court notes one exception to the global nature of its anti-enforcement injunction: The  
25 Court does not enjoin Tsargrad from seeking enforcement of its judgment in Russian court.  
26 Whatever the strength of Tsargrad's Russian judgment, from a comity perspective, it is simply a  
27 bridge too far to enjoin a Russian citizen from enforcing a Russian judgment in Russian court.

\* \* \*

1       The Court GRANTS an anti-enforcement injunction preventing Tsargrad from seeking to  
2 enforce its Russian judgment anywhere around the world except for Russia.

3           **5.       Scope of Relief**

4       The Court identifies the exact terms of its injunction in the Conclusion below, but it  
5 briefly addresses here Tsargrad's arguments for limiting the scope of relief.

6       First, Tsargrad argues that the Court should not grant a mandatory injunction that orders it  
7 to dismiss any pending enforcement proceedings. Given the preliminary posture of this case, the  
8 Court does not do so now and is not inclined to do so unless and until it enters a permanent  
9 injunction. The preliminary injunction will therefore only direct Tsargrad to maintain the existing  
10 pauses on any enforcement proceedings and to not file new enforcement actions.

11       Second, Tsargrad urges the Court to allow it to file enforcement actions against Google's  
12 affiliates. Although no Google affiliates are party to this lawsuit or the Google Terms, the Court  
13 grants a preliminary injunction on the basis that the Google Terms prevent Tsargrad from  
14 enforcing its Russian judgment at all. There is no carveout allowing enforcement against  
15 affiliates. And including such a carveout in the preliminary injunction would go against the  
16 equities of the situation. A carveout like that creates an obvious workaround to the Court's  
17 injunction, allowing Tsargrad to continue pursuing its retributive operation against Google by  
18 targeting Google's affiliates. As such, the Court's injunction extends to enforcement actions  
19 against both Google and its affiliates.

20       Third, Tsargrad asks the Court not to limit enforcement in Russia. As the Court stated  
21 above, it is not doing so for comity reasons.

22       Finally, Tsargrad asks that the Court order any proceeds from enforcement to be paid into  
23 the relevant foreign court during the pendency of this case rather than barring it from pursuing  
24 enforcement actions altogether. But the harm here stems from Google being forced to *litigate*  
25 against Tsargrad's enforcement efforts. Tsargrad's suggestion to effectively hold in escrow any  
26 proceeds from such litigation does not address Google's irreparable harm from being forced to  
27 defend against enforcement actions.

**C. Anti-Anti-Suit Injunction**

The Court also finds that, under the *Gallo* test, it is appropriate to enjoin Tsargrad from seeking an anti-suit injunction against this lawsuit. First, an effort to halt these proceedings through an anti-suit injunction would deal with the same issues as this proceeding. Second, seeking an anti-suit injunction would frustrate United States' strong policy in favor of forum selection clauses, *Gallo*, 446 F.3d at 992, and it would be vexatious, *supra* Section III.A.3. This satisfies two of the *Unterweser* factors. Finally, the impact on comity would be tolerable for the reasons discussed when analyzing the public interest above. *Supra* Section III.A.4. The Court therefore GRANTS an anti-anti-suit injunction against Tsargrad.

**D. Bond**

Finally, Tsargrad asks for the Court to require Google to post a bond under Federal Rule of Civil Procedure 65(c). The Court has the discretion to "dispense with the filing of a bond when it concludes there is no realistic likelihood of harm to the defendant from enjoining his or her conduct." *Johnson v. Couturier*, 572 F.3d 1067, 1086 (9th Cir. 2009) (citation omitted). Under that standard, the Court finds that no bond is necessary.

**IV. CONCLUSION**

The Court GRANTS Google's preliminary injunction motion as to Tsargrad. The terms of the Court's preliminary injunction are set forth below:

1. The Stipulation and Order for interim relief at ECF No. 38 is replaced with the terms set forth below.
2. Tsargrad<sup>9</sup> shall not commence or pursue suit in the Russian Arbitrash Court or any other Russian court to enjoin Google from continuing and/or pursuing this proceeding, Case No. 5:24-cv-05423 in the Northern District of California.
3. Tsargrad shall not attach, impair, or execute upon any assets of Google or its affiliates in connection with any proceeding to enforce Tsargrad's Russian

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<sup>9</sup> When the terms of the preliminary injunction refer to Tsargrad, they include its officers, agents, servants, employees, attorneys, and all those in active concert or participation with them to the extent that those parties are acting on Tsargrad's direction.

1 judgment outside of Russia (“Enforcement Proceedings”).

2 4. Within three weeks of this Order, Tsargrad shall move to adjourn or stay all  
3 pending Enforcement Proceedings to the extent they are not already adjourned or  
4 stayed. If a court previously denied a request to adjourn or stay an Enforcement  
5 Proceeding, Tsargrad need not make a second request to adjourn or stay. Tsargrad  
6 shall not otherwise participate in any way in any Enforcement Proceeding, except  
7 that Tsargrad may respond to a direct order from a court in an unadjourned or  
8 unstayed Enforcement Proceeding.

9 5. Tsargrad shall not initiate any new Enforcement Proceedings.

10 6. Tsargrad shall not re-file any previously initiated Enforcement Proceedings that  
11 have been dismissed unless they are ordered to re-file within a finite time period  
12 that expires or otherwise would be precluded from re-filing by a limitations period.  
13 If such Enforcement Proceedings are re-filed, Tsargrad shall move to adjourn or  
14 stay such proceeding in accordance with the fourth preliminary injunction term  
15 above.

16 **IT IS SO ORDERED.**

17 Dated: March 31, 2025

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EDWARD J. DAVILA  
United States District Judge