

MATTHEW RODRIQUEZ, State Bar No. 95976  
Acting Attorney General of California  
MONICA N. ANDERSON, State Bar No. 182970  
Senior Assistant Attorney General  
DAMON MCCLAIN, State Bar No. 209508  
Supervising Deputy Attorney General  
ELISE OWENS THORN, State Bar No. 145931  
LUCAS HENNES, State Bar No. 278361  
NAMRATA KOTWANI, State Bar No. 308741  
Deputy Attorneys General  
1300 I Street, Suite 125  
P.O. Box 944255  
Sacramento, CA 94244-2550  
Telephone: (916) 210-7318  
Fax: (916) 324-5205  
E-mail: Elise.Thorn@doj.ca.gov  
*Attorneys for Defendants*

HANSON BRIDGETT LLP  
PAUL B. MELLO, SBN 179755  
SAMANTHA D. WOLFF, SBN 240280  
LAUREL E. O'CONNOR, SBN 305478  
DAVID C. CASARRUBIAS, SBN 321994  
1676 N. CALIFORNIA BLVD., SUITE 620  
WALNUT CREEK, CALIFORNIA 94596  
TELEPHONE: 925-746-8460  
FACSIMILE: 925-746-8490  
*Attorneys for Defendants*

ROMAN M. SILBERFELD, State Bar No. 62783  
GLENN A. DANAS, State Bar No. 270317  
ROBINS KAPLAN LLP  
2049 Century Park East, Suite 3400  
Los Angeles, CA 90067-3208  
Telephone: (310) 552-0130  
Fax: (310) 229-5800  
E-mail: RSilberfeld@RobinsKaplan.com  
*Special Counsel for Defendants*

IN THE UNITED STATES DISTRICT COURT  
FOR THE EASTERN DISTRICT OF CALIFORNIA  
SACRAMENTO DIVISION

**RALPH COLEMAN, et al.,**

Plaintiffs,

**v.**

**GAVIN NEWSOM, et al.,**

Defendants.

Case No. 2:90-cv-00520 KJM-DB (PC)

**FOURTH STIPULATION AND ORDER  
TO EXTEND THE APRIL 14, 2017  
ORDER WAIVING STATE LAW  
REGARDING L-WING AT CALIFORNIA  
MEDICAL FACILITY**

Judge: Hon. Kimberly J. Mueller

1 On April 14, 2017, the Court approved the parties' stipulation to waive state licensing  
2 requirements so that CDCR could convert 37 cells on the first floor of the L-Wing at the  
3 California Medical Facility (L-1) into 70 temporary unlicensed Intermediate Care Facility (ICF)  
4 level-of-care beds and two observation and restraint rooms for high-custody inmate-patients  
5 referred for ICF care. (ECF No. 5605.) In the stipulation, Defendants agreed, *inter alia*, "to staff  
6 and operate L-1 to offer a minimum 12 hours per day of out-of-cell time, including weekends  
7 (including but not limited to treatment hours, socialization yard, and other time out of cell)" and  
8 "to limit double-celling on L-1 to the extent possible." *Id.* at 3. The Court approved the parties'  
9 stipulation on two conditions: (1) "Defendants shall report to the Special Master monthly as to  
10 whether there are any inmate-patients in L-1 wing who have been custodially approved by CDCR  
11 and clinically cleared by the Department of State Hospitals (DSH) for placement in one of the  
12 DSH facilities and, if so, why any such inmate-patient is in the L-1 Wing rather than in a DSH  
13 facility consistent with the patient's Least Restrictive Housing designation or other appropriate  
14 DSH facility;" and (2) "the parties are directed to work with the Special Master to bring the plans  
15 for the L-1 Wing unit into compliance, as necessary and as expeditiously as possible, with the  
16 requirements of the October 18, 2007 order [ECF No. 2461]." (*Id.* at 5.)

17 The period covered under the April 14, 2017 order waiving state law has been extended  
18 three times, through April 15, 2021. (ECF Nos. 5950, 6606, and 6917.) Consistent with the  
19 Court's order, CDCR has provided monthly reports to the Special Master and Plaintiffs with  
20 patient-level data showing offered out-of-cell time, offered structured treatment hours, and  
21 program cancellations. The third extension continuing the waiver to April 15, 2021 recognized  
22 CDCR's continued need for the beds in L-1, Plaintiffs' need for additional assurances that CDCR  
23 consistently offers patients in L-1 twelve hours of daily out-of-cell time, and COVID-19's  
24 ongoing impact on Defendants' ability to provide a workable solution to ensure that CDCR  
25 consistently offers patients in L-1 twelve hours of daily out-of-cell time. (ECF No. 6917 at 2.)

26 The third extension required Defendants to submit, within one month of the order, a plan  
27 for additional structured treatment subject to monitoring by the Special Master. (ECF No. 6917 at  
28 3). The third extension also provided that the parties would revisit the need for a further

1 extension of the waiver after five months. (*Id.*) Defendants timely submitted the required plan.

2 The parties have conferred regarding the need for a fourth extension of the April 14, 2017  
 3 order waiving state licensing laws concerning L-1. The beds in L-1 are presently needed to  
 4 provide additional inpatient care pending planned construction and activation of new flexible  
 5 beds. CDCR's goal is to end its reliance on unlicensed units to house and treat *Coleman* class  
 6 members needing inpatient mental health care. In furtherance of that goal, Defendants plan to  
 7 immediately begin developing a long-term plan to deactivate the 70 beds in L-1 and replace the  
 8 unit with fully licensed inpatient beds at the number and custodial level required by patient need.  
 9 Defendants will work closely with the Special Master, with Plaintiffs' input as necessary, to  
 10 develop the plan and will provide that plan to the Special Master and Plaintiffs no later than  
 11 twelve months from the date of this order. This timeframe is necessary for Defendants to develop  
 12 a long-term plan in response to the Special Master's upcoming inpatient program monitoring and  
 13 anticipated unmet bed needs assessment.

14 The Special Master and Plaintiffs agree with CDCR's goal to deactivate L-1 and replace it  
 15 with an appropriate number of licensed inpatient beds, and with the timeline to develop a plan to  
 16 achieve that goal. Accordingly, the parties jointly request that the Court extend the April 14,  
 17 2017 order waiving state law from April 15, 2021 for an additional eighteen months. Good cause  
 18 presented to the Court and appearing, the parties stipulate that the Court should extend the  
 19 waivers of the licensing requirements described below for an additional eighteen months.

20 **IT IS STIPULATED AND ORDERED AS FOLLOWS:**

21 1. The following state licensing requirements shall be waived with respect to the 70  
 22 temporary Intermediate Care Facility beds and two observation and restraint rooms in the  
 23 L-Wing, L-1, at California Medical Facility:

- 24 A. California Health and Safety Code section 1250(j); and
- 25 B. California Code of Regulations, Title 22, sections 79501–79861.

26 2. The waiver is extended eighteen months to October 15, 2022;

27 3. Within one month from the date of this order, Defendants shall provide the Special  
 28 Master and Plaintiffs with an update of the November 2020 plan for additional structured

1 treatment, taking into account the potential need to limit the L-1 census to reduce double-celling  
2 and/or augment staffing in order to achieve the full minimum requirement of twelve hours of out  
3 of cell time per day, including weekends, for patients not on quarantine status for whom  
4 Defendants shall also report on measures taken to mitigate the quarantine, subject to monitoring  
5 by the Special Master; and shall provide additional updates every month thereafter; Defendants'  
6 update shall include a report on how many patients are double-celled in the unit;

7 4. Defendants shall work closely with the Special Master, with input from Plaintiffs  
8 as appropriate, to develop a plan to deactivate the beds in L-1 and replace the unit with fully  
9 licensed inpatient beds at the number and custodial level required by patient need;

10 5. The plan shall be provided to the Special Master and Plaintiffs within twelve  
11 months from the date of this order;

12 6. Once the plan is provided to the Special Master and Plaintiffs, the parties shall  
13 discuss a timeline for implementation and determine whether a further waiver for full  
14 implementation of the plan beyond October 15, 2022, is required.

15 The Special Master has reviewed and approves this stipulation.

16 **IT IS STIPULATED.**

17 Dated: April 15, 2021

MATTHEW RODRIQUEZ  
Acting Attorney General of California  
DAMON MCCLAIN  
Supervising Deputy Attorney General

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19  
20 /s/ Elise Owens Thorn  
ELISE OWENS THORN  
Deputy Attorney General  
Attorneys for Defendants

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22  
23 Dated: April 15, 2021

ROSEN BIEN GALVAN & GRUNFELD LLP

24 /s/ Marc Shinn-Krantz  
Marc J. Shinn-Krantz  
Attorneys for Plaintiffs

**IT IS SO ORDERED.**

Dated: April 21, 2021.

  

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CHIEF UNITED STATES DISTRICT JUDGE

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