

Public Law 105-318  
105th Congress

An Act

To amend chapter 47 of title 18, United States Code, relating to identity fraud,  
and for other purposes.

Oct. 30, 1998  
[H.R. 4151]

*Be it enacted by the Senate and House of Representatives of  
the United States of America in Congress assembled,*

**SECTION 1. SHORT TITLE.**

This Act may be cited as the "Identity Theft and Assumption  
Deterrence Act of 1998".

Identity Theft  
and Assumption  
Deterrence Act of  
1998.

18 USC 1001  
note.

**SEC. 2. CONSTITUTIONAL AUTHORITY TO ENACT THIS LEGISLATION.**

The constitutional authority upon which this Act rests is the  
power of Congress to regulate commerce with foreign nations and  
among the several States, and the authority to make all laws  
which shall be necessary and proper for carrying into execution  
the powers vested by the Constitution in the Government of the  
United States or in any department or officer thereof, as set forth  
in article I, section 8 of the United States Constitution.

18 USC 1028  
note.

**SEC. 3. IDENTITY THEFT.**

(a) **ESTABLISHMENT OF OFFENSE.**—Section 1028(a) of title 18,  
United States Code, is amended—

- (1) in paragraph (5), by striking "or" at the end;
- (2) in paragraph (6), by adding "or" at the end;
- (3) in the flush matter following paragraph (6), by striking  
"or attempts to do so,"; and
- (4) by inserting after paragraph (6) the following:  
"(7) knowingly transfers or uses, without lawful authority,  
a means of identification of another person with the intent  
to commit, or to aid or abet, any unlawful activity that con-  
stitutes a violation of Federal law, or that constitutes a felony  
under any applicable State or local law;"

(b) **PENALTIES.**—Section 1028(b) of title 18, United States Code,  
is amended—

- (1) in paragraph (1)—
  - (A) in subparagraph (B), by striking "or" at the end;
  - (B) in subparagraph (C), by adding "or" at the end;
- and
- (C) by adding at the end the following:  
"(D) an offense under paragraph (7) of such subsection  
that involves the transfer or use of 1 or more means of  
identification if, as a result of the offense, any individual  
committing the offense obtains anything of value aggregat-  
ing \$1,000 or more during any 1-year period;"
- (2) in paragraph (2)—

(A) in subparagraph (A), by striking “or transfer of an identification document or” and inserting “, transfer, or use of a means of identification, an identification document, or a”; and

(B) in subparagraph (B), by inserting “or (7)” after “(3)”;

(3) by amending paragraph (3) to read as follows:

“(3) a fine under this title or imprisonment for not more than 20 years, or both, if the offense is committed—

“(A) to facilitate a drug trafficking crime (as defined in section 929(a)(2));

“(B) in connection with a crime of violence (as defined in section 924(c)(3)); or

“(C) after a prior conviction under this section becomes final.”;

(4) in paragraph (4), by striking “and” at the end;

(5) by redesignating paragraph (5) as paragraph (6); and

(6) by inserting after paragraph (4) the following:

“(5) in the case of any offense under subsection (a), forfeiture to the United States of any personal property used or intended to be used to commit the offense; and”.

(c) CIRCUMSTANCES.—Section 1028(c) of title 18, United States Code, is amended by striking paragraph (3) and inserting the following:

“(3) either—

“(A) the production, transfer, possession, or use prohibited by this section is in or affects interstate or foreign commerce; or

“(B) the means of identification, identification document, false identification document, or document-making implement is transported in the mail in the course of the production, transfer, possession, or use prohibited by this section.”.

(d) DEFINITIONS.—Subsection (d) of section 1028 of title 18, United States Code, is amended to read as follows:

“(d) In this section—

“(1) the term ‘document-making implement’ means any implement, impression, electronic device, or computer hardware or software, that is specifically configured or primarily used for making an identification document, a false identification document, or another document-making implement;

“(2) the term ‘identification document’ means a document made or issued by or under the authority of the United States Government, a State, political subdivision of a State, a foreign government, political subdivision of a foreign government, an international governmental or an international quasi-governmental organization which, when completed with information concerning a particular individual, is of a type intended or commonly accepted for the purpose of identification of individuals;

“(3) the term ‘means of identification’ means any name or number that may be used, alone or in conjunction with any other information, to identify a specific individual, including any—

“(A) name, social security number, date of birth, official State or government issued driver’s license or identification

number, alien registration number, government passport number, employer or taxpayer identification number;

“(B) unique biometric data, such as fingerprint, voice print, retina or iris image, or other unique physical representation;

“(C) unique electronic identification number, address, or routing code; or

“(D) telecommunication identifying information or access device (as defined in section 1029(e));

“(4) the term ‘personal identification card’ means an identification document issued by a State or local government solely for the purpose of identification;

“(5) the term ‘produce’ includes alter, authenticate, or assemble; and

“(6) the term ‘State’ includes any State of the United States, the District of Columbia, the Commonwealth of Puerto Rico, and any other commonwealth, possession, or territory of the United States.”

(e) **ATTEMPT AND CONSPIRACY.**—Section 1028 of title 18, United States Code, is amended by adding at the end the following:

“(f) **ATTEMPT AND CONSPIRACY.**—Any person who attempts or conspires to commit any offense under this section shall be subject to the same penalties as those prescribed for the offense, the commission of which was the object of the attempt or conspiracy.”

(f) **FORFEITURE PROCEDURES.**—Section 1028 of title 18, United States Code, is amended by adding at the end the following:

“(g) **FORFEITURE PROCEDURES.**—The forfeiture of property under this section, including any seizure and disposition of the property and any related judicial or administrative proceeding, shall be governed by the provisions of section 413 (other than subsection (d) of that section) of the Comprehensive Drug Abuse Prevention and Control Act of 1970 (21 U.S.C. 853).”

(g) **RULE OF CONSTRUCTION.**—Section 1028 of title 18, United States Code, is amended by adding at the end the following:

“(h) **RULE OF CONSTRUCTION.**—For purpose of subsection (a)(7), a single identification document or false identification document that contains 1 or more means of identification shall be construed to be 1 means of identification.”

(h) **CONFORMING AMENDMENTS.**—Chapter 47 of title 18, United States Code, is amended—

(1) in the heading for section 1028, by adding “**AND INFORMATION**” at the end; and

(2) in the table of sections at the beginning of the chapter, in the item relating to section 1028, by adding “and information” at the end.

**SEC. 4. AMENDMENT OF FEDERAL SENTENCING GUIDELINES FOR OFFENSES UNDER SECTION 1028.**

28 USC 994 note.

(a) **IN GENERAL.**—Pursuant to its authority under section 994(p) of title 28, United States Code, the United States Sentencing Commission shall review and amend the Federal sentencing guidelines and the policy statements of the Commission, as appropriate, to provide an appropriate penalty for each offense under section 1028 of title 18, United States Code, as amended by this Act.

(b) **FACTORS FOR CONSIDERATION.**—In carrying out subsection (a), the United States Sentencing Commission shall consider, with respect to each offense described in subsection (a)—

(1) the extent to which the number of victims (as defined in section 3663A(a) of title 18, United States Code) involved in the offense, including harm to reputation, inconvenience, and other difficulties resulting from the offense, is an adequate measure for establishing penalties under the Federal sentencing guidelines;

(2) the number of means of identification, identification documents, or false identification documents (as those terms are defined in section 1028(d) of title 18, United States Code, as amended by this Act) involved in the offense, is an adequate measure for establishing penalties under the Federal sentencing guidelines;

(3) the extent to which the value of the loss to any individual caused by the offense is an adequate measure for establishing penalties under the Federal sentencing guidelines;

(4) the range of conduct covered by the offense;

(5) the extent to which sentencing enhancements within the Federal sentencing guidelines and the court's authority to sentence above the applicable guideline range are adequate to ensure punishment at or near the maximum penalty for the most egregious conduct covered by the offense;

(6) the extent to which Federal sentencing guidelines sentences for the offense have been constrained by statutory maximum penalties;

(7) the extent to which Federal sentencing guidelines for the offense adequately achieve the purposes of sentencing set forth in section 3553(a)(2) of title 18, United States Code; and

(8) any other factor that the United States Sentencing Commission considers to be appropriate.

18 USC 1028  
note.

Deadline.

**SEC. 5. CENTRALIZED COMPLAINT AND CONSUMER EDUCATION SERVICE FOR VICTIMS OF IDENTITY THEFT.**

(a) **IN GENERAL.**—Not later than 1 year after the date of enactment of this Act, the Federal Trade Commission shall establish procedures to—

(1) log and acknowledge the receipt of complaints by individuals who certify that they have a reasonable belief that 1 or more of their means of identification (as defined in section 1028 of title 18, United States Code, as amended by this Act) have been assumed, stolen, or otherwise unlawfully acquired in violation of section 1028 of title 18, United States Code, as amended by this Act;

(2) provide informational materials to individuals described in paragraph (1); and

(3) refer complaints described in paragraph (1) to appropriate entities, which may include referral to—

(A) the 3 major national consumer reporting agencies;

and

(B) appropriate law enforcement agencies for potential law enforcement action.

(b) **AUTHORIZATION OF APPROPRIATIONS.**—There are authorized to be appropriated such sums as may be necessary to carry out this section.

**SEC. 6. TECHNICAL AMENDMENTS TO TITLE 18, UNITED STATES CODE.**

(a) **TECHNICAL CORRECTION RELATING TO CRIMINAL FORFEITURE PROCEDURES.**—Section 982(b)(1) of title 18, United States Code,

is amended to read as follows: "(1) The forfeiture of property under this section, including any seizure and disposition of the property and any related judicial or administrative proceeding, shall be governed by the provisions of section 413 (other than subsection (d) of that section) of the Comprehensive Drug Abuse Prevention and Control Act of 1970 (21 U.S.C. 853)."

(b) ECONOMIC ESPIONAGE AND THEFT OF TRADE SECRETS AS PREDICATE OFFENSES FOR WIRE INTERCEPTION.—Section 2516(1)(a) of title 18, United States Code, is amended by inserting "chapter 90 (relating to protection of trade secrets)," after "to espionage)."

**SEC. 7. REDACTION OF ETHICS REPORTS FILED BY JUDICIAL OFFICERS AND EMPLOYEES.**

Section 105(b) of the Ethics in Government Act of 1978 (5 U.S.C. App.) is amended by adding at the end the following new paragraph:

"(3)(A) This section does not require the immediate and unconditional availability of reports filed by an individual described in section 109(8) or 109(10) of this Act if a finding is made by the Judicial Conference, in consultation with United States Marshall Service, that revealing personal and sensitive information could endanger that individual.

"(B) A report may be redacted pursuant to this paragraph only—

"(i) to the extent necessary to protect the individual who filed the report; and

"(ii) for as long as the danger to such individual exists.

"(C) The Administrative Office of the United States Courts shall submit to the Committees on the Judiciary of the House of Representatives and of the Senate an annual report with respect to the operation of this paragraph including—

"(i) the total number of reports redacted pursuant to this paragraph;

"(ii) the total number of individuals whose reports have been redacted pursuant to this paragraph; and

"(iii) the types of threats against individuals whose reports are redacted, if appropriate.

"(D) The Judicial Conference, in consultation with the Department of Justice, shall issue regulations setting forth the circumstances under which redaction is appropriate under this paragraph and the procedures for redaction.

Regulations.

Expiration date.

“(E) This paragraph shall expire on December 31, 2001, and apply to filings through calendar year 2001.”.

Approved October 30, 1998.

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**LEGISLATIVE HISTORY—H.R. 4151 (S. 512):**

SENATE REPORTS: No. 105-274 accompanying S. 512 (Comm. on the Judiciary).  
CONGRESSIONAL RECORD, Vol. 144 (1998):

Oct. 7, considered and passed House.

Oct. 14, considered and passed Senate.

WEEKLY COMPILATION OF PRESIDENTIAL DOCUMENTS, Vol. 34 (1998):

Oct. 30, Presidential statement.