An Act

To amend the Fish and Wildlife Act of 1956 to promote volunteer programs and community partnerships for the benefit of national wildlife refuges, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,

SECTION 1. SHORT TITLE.

This Act may be cited as the “National Wildlife Refuge System Volunteer and Community Partnership Enhancement Act of 1998”.

SEC. 2. FINDINGS AND PURPOSES.

(a) FINDINGS.—Congress finds that—

(1) the National Wildlife Refuge System (referred to in this Act as the “System”), consisting of more than 500 refuges and 93,000,000 acres, plays an integral role in the protection of the natural resources of the United States;

(2) the National Wildlife Refuge System Improvement Act of 1997 (Public Law 105–57; 111 Stat. 1252) significantly improved the law governing the System, although the financial resources for implementing this law and managing the System remain limited;

(3) by encouraging volunteer programs and donations, and facilitating non-Federal partnerships with refuges, Federal funding for the refuges can be supplemented and the System can fully benefit from the amendments made by the National Wildlife Refuge System Improvement Act of 1997; and

(4) by encouraging refuge educational programs, public awareness of the resources of the System and public participation in the conservation of those resources can be promoted.

(b) PURPOSES.—The purposes of this Act are—

(1) to encourage the use of volunteers to assist the United States Fish and Wildlife Service in the management of refuges within the System;

(2) to facilitate partnerships between the System and non-Federal entities to promote public awareness of the resources of the System and public participation in the conservation of those resources; and

(3) to encourage donations and other contributions by persons and organizations to the System.

SEC. 3. GIFTS TO PARTICULAR NATIONAL WILDLIFE REFUGES.

Section 7(b)(2) of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f(b)(2)) is amended—

(1) by striking “(2) Any” and inserting the following:
"(2) USE OF GIFTS, DEVISES, AND BEQUESTS.—
(A) IN GENERAL.—Any;
(2) by adding at the end the following:
(B) GIFTS, DEVISES, AND BEQUESTS TO PARTICULAR
REFUGES.—
(i) DISBURSAL.—Any gift, devise, or bequest made
for the benefit of a particular national wildlife refuge
or complex of geographically related refuges shall be
disbursed only for the benefit of that refuge or complex
of refuges and without further appropriations.
(ii) MATCHING.—Subject to the availability of
appropriations and the requirements of the National
Wildlife Refuge Administration Act of 1966 (16 U.S.C.
668dd et seq.) and other applicable law, the Secretary
may provide funds to match gifts, devises, and bequests
made for the benefit of a particular national wildlife
refuge or complex of geographically related refuges.
With respect to each gift, devise, or bequest, the
amount of Federal funds may not exceed the amount
(or, in the case of property or in-kind services, the
fair market value) of the gift, devise, or bequest."

SEC. 4. VOLUNTEER ENHANCEMENT.
(a) PILOT PROJECTS.—
(1) IN GENERAL.—Subject to the availability of appropria-
tions, the Secretary of the Interior shall carry out a pilot
project at 2 or more national wildlife refuges or complexes
of geographically related refuges in each United States Fish
and Wildlife Service region, but not more than 20 pilot projects
nationwide.
(2) VOLUNTEER COORDINATOR.—Each
pilot project shall pro-
vide for the employment of a full-time volunteer coordinator
for the refuge or complex of geographically related refuges.
The volunteer coordinator shall be responsible for recruiting,
training, and supervising volunteers. The volunteer coordinator
may be responsible for assisting partner organizations in devel-
oping projects and programs under cooperative agreements
under section 7(d) of the Fish and Wildlife Act of 1956 (as
added by section 5) and coordinating volunteer activities with
partner organizations to carry out the projects and programs.
(3) REPORT.—Not later than 3 years after the date of enact-
ment of this Act, the Secretary of the Interior shall submit
a report to the Committee on Resources of the House of Rep-
resentatives and the Committee on Environment and Public
Works of the Senate evaluating and making recommendations
regarding the pilot projects.
(4) AUTHORIZATION OF APPROPRIATIONS.—There is author-
ized to be appropriated to carry out this subsection $2,000,000
for each of fiscal years 1999 through 2002.
(b) AWARDS AND RECOGNITION FOR VOLUNTEERS.—Section
7(c)(2) of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f(c)(2))
is amended—
(1) by inserting "awards (including nominal cash awards)
and recognition," after "lodging,"; and
(2) by inserting "without regard to their places of residence"
after "volunteers".
(c) SENIOR VOLUNTEER CORPS.—Section 7(c) of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f(c)) is amended by striking paragraph (6) and inserting the following:

"(6) SENIOR VOLUNTEER CORPS.—The Secretary of the Interior may establish a Senior Volunteer Corps, consisting of volunteers over the age of 50. To assist in the recruitment and retention of the volunteers, the Secretary may provide for additional incidental expenses to members of the Corps beyond the incidental expenses otherwise provided to volunteers under this subsection. The members of the Corps shall be subject to the other provisions of this subsection."

SEC. 5. COMMUNITY PARTNERSHIP ENHANCEMENT.

Section 7 of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f) is amended by adding at the end the following:

"(d) COMMUNITY PARTNERSHIP ENHANCEMENT.—

"(1) DEFINITION OF PARTNER ORGANIZATION.—In this subsection, the term ‘partner organization’ means an organization that—

"(A) draws its membership from private individuals, organizations, corporations, academic institutions, or State or local governments;

"(B) is established to promote the understanding of, education relating to, and the conservation of the fish, wildlife, plants, and cultural and historical resources of a particular refuge or complex of geographically related refuges; and

"(C) is described in section 501(c)(3) of the Internal Revenue Code of 1986 and is exempt from taxation under section 501(a) of that Code.

"(2) COOPERATIVE AGREEMENTS.—

"(A) IN GENERAL.—The Secretary of the Interior may enter into a cooperative agreement (within the meaning of chapter 63 of title 31, United States Code) with any partner organization, academic institution, or State or local government agency to carry out 1 or more projects or programs for a refuge or complex of geographically related refuges in accordance with this subsection.

"(B) PROJECTS AND PROGRAMS.—Subject to the requirements of the National Wildlife Refuge System Administration Act of 1966 (16 U.S.C. 668dd et seq.) and other applicable law, and such terms and conditions as the Secretary determines to be appropriate, the Secretary may approve projects and programs for a refuge or complex of geographically related refuges in accordance with this subsection that—

"(i) promote the stewardship of resources of the refuge through habitat maintenance, restoration, and improvement, biological monitoring, or research;

"(ii) support the operation and maintenance of the refuge through constructing, operating, maintaining, or improving the facilities and services of the refuge;

"(iii) increase awareness and understanding of the refuge and the National Wildlife Refuge System through the development, publication, or distribution of educational materials and products;

"(iv) advance education concerning the purposes of the refuge and the mission of the System through
the use of the refuge as an outdoor classroom and development of other educational programs; or

"(v) contribute financial resources to the refuge, under terms that require that the net revenues be used exclusively for the benefit of the refuge, through donation of net revenues from the sale of educational materials and products and through encouragement of gifts, devises, and bequests.

"(C) FEDERAL FUNDING AND OWNERSHIP. —

"(i) MATCHING.—Subject to the availability of appropriations and the requirements of the National Wildlife Refuge Administration Act of 1966 (16 U.S.C. 668dd et seq.) and other applicable law, the Secretary may provide funds to match non-Federal funds donated under a cooperative agreement under this paragraph. With respect to each project or program, the amount of funds provided by the Secretary may not exceed the amount of the non-Federal funds donated through the project or program.

"(ii) USE OF FEDERAL FUNDS.—Any Federal funds used to fund a project or program under a cooperative agreement may be used only for expenses directly related to the project or program and may not be used for operation or administration of any non-Federal entity.

"(iii) OWNERSHIP OF FACILITIES.—Any new facility, improvement to an existing facility, or other permanent improvement to a refuge constructed under this subsection shall be the property of the United States Government.

"(D) TREASURY ACCOUNT.—Amounts received by the Secretary of the Interior as a result of projects and programs under subparagraph (B) shall be deposited in a separate account in the Treasury. Amounts in the account that are attributable to activities at a particular refuge or complex of geographically related refuges shall be available to the Secretary of the Interior, without further appropriation, to pay the costs of incidental expenses related to volunteer activities, and to carry out cooperative agreements for the refuge or complex of refuges.”.

SEC. 6. REFUGE EDUCATION PROGRAM DEVELOPMENT.

Section 7 of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f) (as amended by section 5) is amended by adding at the end the following:

"(e) REFUGE EDUCATION PROGRAM ENHANCEMENT.—

"(1) GUIDANCE.—Not later than 1 year after the date of enactment of this subsection, the Secretary of the Interior shall develop guidance for refuge education programs to further the mission of the National Wildlife Refuge System and the purposes of individual refuges through—

"(A) providing outdoor classroom opportunities for students on national wildlife refuges that combine educational curricula with the personal experiences of students relating to fish, wildlife, and plants and their habitat and to the cultural and historical resources of the refuges;
“(B) promoting understanding and conservation of fish, wildlife, and plants and cultural and historical resources of the refuges; and
“(C) improving scientific literacy in conjunction with both formal and nonformal education programs.

“(2) REFUGE PROGRAMS.—Based on the guidance developed under paragraph (1), the Secretary of the Interior may develop or enhance refuge education programs as appropriate, based on the resources of individual refuges and the opportunities available for such programs in State, local, and private schools. In developing and implementing each program, the Secretary should cooperate with State and local education authorities, and may cooperate with partner organizations in accordance with subsection (d).”.

SEC. 7. AUTHORIZATION OF APPROPRIATIONS.

Section 7 of the Fish and Wildlife Act of 1956 (16 U.S.C. 742f) (as amended by section 6) is amended by adding at the end the following:

“(f) AUTHORIZATION OF APPROPRIATIONS.—There is authorized to be appropriated to the Secretary of the Interior to carry out subsections (b), (c), (d), and (e) $2,000,000 for each of fiscal years 1999 through 2004.”.


LEGISLATIVE HISTORY—H.R. 1856:

HOUSE REPORTS: No. 105-329 (Comm. on Resources).

CONGRESSIONAL RECORD: