94TH CONGRESS 2d Session } HOUSE OF REPRESENTATIVES { REPORT No. 94–1500

MAKING APPROPRIATIONS FOR THE GOVERNMENT OF THE DISTRICT OF COLUMBIA, FISCAL YEAR 1977

SEPTEMBER 10, 1976.—Ordered to be printed

Mr. NATCHER, from the committee of conference, submitted the following

CONFERENCE REPORT

[To accompany H.R. 15193]

The committee of conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15193) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1977, and for other purposes, having met, after full and free conference, have agreed to recommend and do recommend to their respective Houses as follows:

That the Senate recede from its amendments numbered 1, 8, 9, 54, 55, 56, 57, 58, 59, and its unnumbered amendment to amend the title of the Act.

That the House recede from its disagreement to the amendments of the Senate numbered 2, 4, 5, 7, 10, 11, 13, 14, 15, 20, 21, 22, 23, 24, 25, 26, 27, 28, 29, 30, 31, 35, 37, 39, 40, 42, 44, 46, 47, 50, and 52, and agree to the same.

Amendment numbered 12:

That the House recede from its disagreement to the amendment of the Senate numbered 12, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *$54,182,600*; and the Senate agree to the same.

Amendment numbered 17:

That the House recede from its disagreement to the amendment of the Senate numbered 17, and agree to the same with an amendment as follows:

In lieu of the sum proposed by said amendment insert *$1,854,600*; and the Senate agree to the same.

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Amendment numbered 32:

That the House recede from its disagreement to the amendment of the Senate numbered 32, and agree to the same with an amendment as follows:

In lieu of the matter stricken by said amendment insert:

> *Sec. 107. Appropriations in this title shall not be available for the payment of rates for electric current for street lighting in excess of 2 cents per kilowatt-hour for current consumed.*

And the Senate agree to the same.

Amendment numbered 33:

That the House recede from its disagreement to the amendment of the Senate numbered 33, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *108;* and the Senate agree to the same.

Amendment numbered 34:

That the House recede from its disagreement to the amendment of the Senate numbered 34, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *109*; and the Senate agree to the same.

Amendment numbered 36:

That the House recede from its disagreement to the amendment of the Senate numbered 36, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *110*; and the Senate agree to the same.

Amendment numbered 38:

That the House recede from its disagreement to the amendment of the Senate numbered 38, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *111*; and the Senate agree to the same.

Amendment numbered 41:

That the House recede from its disagreement to the amendment of the Senate numbered 41, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *112*; and the Senate agree to the same.

Amendment numbered 43:

That the House recede from its disagreement to the amendment of the Senate numbered 43, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *113*; and the Senate agree to the same.

Amendment numbered 45:

That the House recede from its disagreement to the amendment of the Senate numbered 45, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *114*; and the Senate agree to the same.

Amendment numbered 49:

That the House recede from its disagreement to the amendment of the Senate numbered 49, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *115*; and the Senate agree to the same.

Amendment numbered 51:

That the House recede from its disagreement to the amendment of the Senate numbered 51, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *116*; and the Senate agree to the same.

Amendment numbered 53:

That the House recede from its disagreement to the amendment of the Senate numbered 53, and agree to the same with an amendment as follows:

In lieu of the matter proposed by said amendment insert: *117*; and the Senate agree to the same.

The committee of conference report in disagreement amendments numbered 3, 6, 16, 18, 19, 48, and 60.

WILLIAM H. NATCHER,
ROBERT N. GIAIMO,
LOUIS STOKES (except No. 12),
GUNN MCKAY,
BILL BURLISON,
BILL ALEXANDER,
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CHARLES WILSON,
GEORGE MAHON,
BILL YOUNG,
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CLAIR W. BURGENER,
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Managers on the Part of the House.

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CHARLES MCC. MATHIAS, Jr. (except amendment 12),
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MILTON R. YOUNG (except amendment 12),
Managers on the Part of the Senate.

JOINT EXPLANATORY STATEMENT OF THE COMMITTEE OF CONFERENCE

The managers on the part of the House and the Senate at the conference on the disagreeing votes of the two Houses on the amendments of the Senate to the bill (H.R. 15193) making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of said District for the fiscal year ending September 30, 1977, and for other purposes, submit the following joint statement to the House and the Senate in explanation of the effect of the action agreed upon by the managers and recommended in the accompanying conference report:

Amendment No. 1: Deletes language proposed by the Senate to include the Pennsylvania Avenue Development Corporation in the enacting clause.

Title I—District of Columbia

Amendment No. 2: Inserts title and heading as proposed by the Senate.

FEDERAL PAYMENT TO THE DISTRICT OF COLUMBIA

Amendment No. 3: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $259,797,400 instead of $270,000,000 as proposed by the House and $259,973,300 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

LOANS TO THE DISTRICT OF COLUMBIA FOR CAPITAL OUTLAY

Amendment No. 4: Appropriates $101,292,000 as proposed by the Senate instead of $100,000,000 as proposed by the House.

Amendment No. 5: Inserts word *title* as proposed by the Senate instead of *Act* as proposed by the House.

GENERAL OPERATING EXPENSES

Amendment No. 6: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate appropriating $84,453,300 instead of $112,870,700 as proposed by the House and $84,550,800 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendment No. 7: Provides that $799,300 shall be payable from the revenue sharing trust fund as proposed by the Senate instead of $4,561,600 as proposed by the House.

Office of the Mayor.—The conference action provides $1,195,700 as proposed by the Senate instead of $1,066,000 as proposed by the House and includes the transfer of the legislative function from the Office of the Corporation Counsel to the Office of the Mayor, as well as the transfer of $52,100 from the Department of Human Resources and the establishment of three new positions to provide for a Latino community affairs activity.

Executive Office.—The conference action provides $24,705,900 as proposed by the Senate instead of $23,183,200 as proposed by the House. Included is $7,075,900 for the Office of Budget and Management Systems as proposed by the Senate instead of $5,575,900 proposed by the House and provides $1,500,000 in District of Columbia funds for financial management programs as proposed by the Senate, which at some future time will be matched with Federal funds as authorized by Public Law 94–399 which provides for an independent audit of the financial condition of the Government of the District of Columbia. The sum of $1,849,100 is provided for the Municipal Planning Office as proposed by the Senate instead of $1,851,800 as proposed by the House. The sum of $129,200 is provided for the Office of Emergency

Department of Finance and Revenue.—The conference action proposed by the House. The sum of $770,400 is provided for the Rental Accommodations Office as proposed by the Senate instead of $811,000 as proposed by the House.

Depatrment of Finance and Revenue.—The conference action provides $10,139,600 and 583 positions, including 49 positions in Tax Administration to collect delinquent taxes as proposed by the Senate instead of $9,460,100 and 542 positions as proposed by the House.

Office of the Corporation Counsel.—The conference action provides $4,103,000 and 171 positions instead of $4,180,600 and 174 positions as proposed by the House and $4,200,500 and 176 positions as proposed by the Senate. The conferees have approved the transfer of the Legislation Office to the Office of the Mayor as proposed by the Senate. The conferees have denied the additional positions proposed by the Senate for prosecuting delinquent tax cases, but direct that the Corporation Counsel assign at least 5 existing positions for the sole purpose of prosecuting delinquent tax cases.

Contributions to metropolitan area agencies.—The conference action provides $212,800 as proposed by the Senate instead of $27,222,200 as proposed by the House and reflects the transfer of the Washington Metropolitan Area Transit Authority Metrobus subsidy program and the Washington Metropolitan Area Transit Commission to the Transportation appropriation as proposed by the Senate.

Miscellaneous contributions.—The conference action provides $252,000 as proposed by the Senate instead of $3,914,300 as proposed by the House and reflects the transfer of the School Transit Subsidy to the Transportation appropriation. The sum of $200,000 is provided for the Washington Convention and Visitors Bureau as proposed by the Senate instead of $100,000 as proposed by the House.

Amendment No. 8: Deletes language inserted by the Senate providing that not to exceed $15,000 of the appropriation for the period July 1, 1976, through September 30, 1976, shall remain available in fiscal year 1977 for expenses of the Advisory Neighborhood Commissions during fiscal year 1976.

PUBLIC SAFETY

Amendment No. 9: Appropriates $247,160,400 as proposed by the House instead of $246,258,800 as proposed by the Senate.

Metropolitan Police Department.—The conference agreement provides the sum of $128,046,100 as proposed by the House instead of $127,144,500 as proposed by the Senate and includes $901,600 for 105 uniform police officers as proposed by the House and deleted by the Senate.

HUMAN RESOURCES

Amendment No. 10: Appropriates $268,475,600 as proposed by the Senate instead of $267,955,800 as proposed by the House.

Executive direction and support.—The conference action approves the transfer of $52,100 to the Office of the Mayor for Latino community affairs activity as proposed by the Senate.

Payments Assistance Administration.—The conference action provides 86 additional positions and an increase of $916,300 for implementation of a billing system for health care institutions as proposed by the Senate. The conference action reduces the base for financial assistance $2,492,300 as a result of reducing the high overpayment and ineligibility rates as proposed by the Senate. The conference action provides $431,100 to fund 50 previously unfunded positions associated with case work efforts of the various welfare programs as proposed by the Senate. The conference action provides a reduction of $1,500,000 in the base for Medical Vendor Services as proposed by the Senate.

Mental Health Administration.—The conference action concurs in the proposal of the Senate which denies the requested redirection of 101 positions and $1,676,500 from the Rehabilitation Center for Alcoholics (RCA) to various other agencies in the Mental Health Administration. The conference action concurs in the proposal of the Senate to restore $3,600 to the base as a result of the denial of the redirection from the Rehabilitation Center for Alcoholics. The conference action concurs in the proposal of the Senate providing 188 additional positions and $3,213,200 to meet all Federal standards at Forest Haven.

Amendment No. 11: Appropriates $13,733,000 for care and treatment of the mentally retarded at Forest Haven as proposed by the Senate instead of $10,994,400 as proposed by the House.

TRANSPORTATION

Amendments Nos. 12 and 13: Appropriate $54,182,600 instead of $25,810,900 as proposed by the House and $55,162,600 as proposed by the Senate, of which $6,262,300 shall be payable from the revenue sharing trust fund as proposed by the Senate instead of $2,500,000 as proposed by the House. The conference action reflects the transfer of the Washington Metropolitan Area Transit Authority Metrobus subsidy program, the Washington Metropolitan Area Transit Commission and the School Transit Subsidy to the Transportation appropriation as proposed by the Senate.

Department of Transportation.—The conference action provides $25,810,900 as proposed by the House instead of $26,790,900 as pro-

posed by the Senate and deletes the sum of $980,000 proposed by the Senate for street lighting.

Washington Metropolitan Area Transit Authority.—The conference action provides $24,536,000, including $23,403,600 for the Metrobus operating subsidy as proposed by the Senate instead of a total of $26,936,000, including $25,803,600 for Metrobus operating subsidies as proposed by the House, and reflects a reduction of $2,400,000 in the District of Columbia contribution for Metrobus subsidies as proposed by the Senate.

ENVIRONMENTAL SERVICES

Amendment No. 14: Appropriates $69,036,000 as proposed by the Senate instead of $69,078,000 as proposed by the House.

SETTLEMENT OF CLAIMS AND SUITS

Amendment No. 15: Appropriates $166,600 as proposed by the Senate instead of $143,100 as proposed by the House.

CAPITAL OUTLAY

Amendment No. 16: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment appropriating $36,586,700 instead of $35,794,700 as proposed by the House and $36,-286,700 as proposed by the Senate. The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

The conference action provides funding for projects in which there were differences in the amounts proposed by the House and Senate as follows:

[In thousands of dollars]

Project	House allowance	Senate allowance	Conference allowance
Prevocational/Vocational Center for the Handicapped	300	0	300. 0
Permanent improvements, various District buildings	7, 800	7, 300	7, 300
Sursum Corda Neighborhood Development Center	0	1, 292	1, 292

The conferees are agreed that no expenditure of funds will be approved to construct a new facility for the Prevocational/Vocational Center until the City provides adequate justification that existing space cannot be used or converted for this purpose.

Amendment No. 17: Provides that $1,854,600 shall be available for construction services instead of $1,938,000 as proposed by the House and $1,554,600 as proposed by the Senate.

Amendments Nos. 18 and 19: Reported in technical disagreement. The managers on the part of the House will offer motions to recede and concur in the amendments of the Senate appropriating $1,292,000 for the Sursum Corda Neighborhood Center of which $900,000 shall be for the completion of the Sursum Corda Neighborhood Center to be repaid to the city out of funds raised by Sursum Corda, Inc. through fundraising activities and provides that all sums so collected be applied to the cost of construction with a corresponding reduction

in, or refund of, appropriated District of Columbia funds, and $392,000 shall be for equipment for the center.

GENERAL PROVISIONS—DISTRICT OF COLUMBIA

Amendment No. 20: Amends heading to include *District of Columbia* as proposed by the Senate.

Amendments Nos. 21 through 31: Change section numbers and references as proposed by the Senate.

Amendment No. 32: Restores language proposed by the House and stricken by the Senate and changes section number and title reference as follows:

> SEC. 107. Appropriations in this title shall not be available for the payment of rates for electric current for street lighting in excess of 2 cents per kilowatt-hour for current consumed.

Amendments Nos. 33 through 46: Change section numbers and references.

Amendment No. 47: Provides employment ceiling of 35,145 filled positions as proposed by the Senate instead of 35,250 as proposed by the House. The conferees are agreed that the 105 police positions, for which funds are provided under Public Safety, are included within this ceiling.

Amendment No. 48: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur in the amendment of the Senate with an amendment as follows:

> , exclusive of positions initially authorized or funded by this title; and exclusive of the 20 positions approved in the transition period for Forest Haven, Department of Human Resources; 28 positions approved in fiscal year 1976 for Tax Administration, Department of Finance and Revenue; and 303 positions approved in fiscal year 1976 for the District of Columbia General Hospital, Department of Human Resources

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

Amendments Nos. 49 through 53: Change section numbers and references.

Amendment No. 54: Changes reference to *Act* as proposed by the House instead of *title* as proposed by the Senate.

TITLE II—PENNSYLVANIA AVENUE DEVELOPMENT CORPORATION

Amendments Nos. 55 through 58: Delete title and language proposed by the Senate appropriating $25,000,000 for Land Acquisition and Development and $11,450,000 for Public Development.

Amendment No. 59: Deletes Act citation inserted by the Senate.

TITLE III—DEPARTMENT OF TRANSPORTATION

Amendment No. 60: Reported in technical disagreement. The managers on the part of the House will offer a motion to recede and concur

in the amendment of the Senate with an amendment, making funds provided for the Coast Guard's Pollution Fund in Public Law 94–387 immediately available upon enactment of the bill, as proposed by the Senate, and changing title number as follows:

TITLE II—DEPARTMENT OF TRANSPORTATION

Funds provided for the Coast Guard's Pollution Fund in Public Law 94–387, shall become available immediately upon enactment of this legislation into law.

The managers on the part of the Senate will move to concur in the amendment of the House to the amendment of the Senate.

UNNUMBERED SENATE AMENDMENT

The Senate recedes from its amendment to amend the title of the Act.

CONFERENCE TOTAL—WITH COMPARISONS

The total new budget (obligational) authority for the fiscal year 1977 recommended by the Committee of Conference, with comparisons to the fiscal year 1976 amount, the 1977 budget estimates, and the House and Senate bills for 1977 follows:

Federal funds

New budget (obligational) authority, fiscal year 1976	$464, 636, 700
Budget estimates of new (obligational) authority, fiscal year 1977	[1] 396, 894, 000
House bill, fiscal year 1977	372, 707, 000
Senate bill, fiscal year 1977	[2] 400, 422, 300
Conference agreement	363, 796, 400
Conference agreement compared with:	
New budget (obligational) authority, fiscal year 1976	—100, 840, 300
Budget estimates of new (obligational) authority, fiscal year 1977	—33, 097, 600
House bill, fiscal year 1977	—8, 910, 600
Senate bill, fiscal year 1977	—36, 625, 900

District of Columbia funds

New budget (obligational) authority, fiscal year 1976	$1, 159, 849, 200
Budget estimates of new (obligational) authority, fiscal year 1977	1, 128, 075, 600
House bill, fiscal year 1977	1, 118, 859, 800
Senate bill, fiscal year 1977	1, 119, 983, 300
Conference agreement	1, 120, 107, 400
New budget (obligational) authority, fiscal year 1976	—39, 741, 800
Budget estimates of new (obligational) authority, fiscal year 1977	—7, 968, 200
House bill, fiscal year 1977	+1, 247, 600
Senate bill, fiscal year 1977	+124, 600

[1] Excludes budget estimate of $36,450,000 for Pennsylvania Avenue Development Corporation as it is already reflected in estimates considered in connection with the Department of the Interior and Related Agencies Appropriation Act, 1977.

[2] Includes $36,450,000 for the Pennsylvania Avenue Development Corporation.

William H. Natcher,
Robert N. Giaimo,
Louis Stokes (except No. 12),
Gunn McKay,
Bill Burlison,
Bill Alexander,
Yvonne Burke (except amendment 12),
Charles Wilson,
George Mahon,
Bill Young,
Jack Kemp,
Clair W. Burgener,
Elford A. Cederberg,
Managers on the Part of the House.

Lawton Chiles,
J. Bennett Johnston, Jr.,
Walter D. Huddleston,
John L. McClellan,
Thomas F. Eagleton,
Charles McC. Mathias, Jr. (except amendment 12),
Dick Schweiker,
Milton R. Young (except amendment 12),
Managers on the Part of the Senate.

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