ESTIMATES AND PROPOSED LEGISLATION, STATE DEPARTMENT

COMMUNICATION

FROM

THE PRESIDENT OF THE UNITED STATES

TRANSMITTING

DEFICIENCY ESTIMATE OF APPROPRIATION FOR THE DEPARTMENT OF STATE FOR THE FISCAL YEAR 1926, AMOUNTING TO $713.16, AND SUPPLEMENTAL ESTIMATES OF APPROPRIATIONS FOR THE FISCAL YEARS 1927 AND 1928 AMOUNTING TO $196,815.99, ALSO TWO DRAFTS OF PROPOSED LEGISLATION AFFECTINGEXISTING APPROPRIATIONS

February 2, 1927.—Referred to the Committee on Appropriations and ordered to be printed


The Speaker of the House of Representatives.

Sir: I have the honor to transmit herewith for the consideration of Congress a deficiency estimate of appropriation for the Department of State for the fiscal year 1926 amounting to $713.16, and supplemental estimates of appropriations for the fiscal years 1927 and 1928 amounting to $196,815.99; also two drafts of proposed legislation affecting existing appropriations.

The details of these estimates and the proposed legislation, the necessity therefor, and the reasons for their submission at this time are set forth in the letter of the Director of the Bureau of the Budget transmitted herewith, with whose comments and observations thereon I concur.

Respectfully,

Calvin Coolidge.
Sir: I have the honor to submit herewith for your consideration a deficiency estimate of appropriation for the Department of State for the fiscal year 1926 amounting to $713.16, and supplemental estimates of appropriations for the fiscal years 1927 and 1928 amounting to $196,815.99; also two drafts of proposed legislation affecting existing appropriations.

**Deficiency estimate for the fiscal year 1926**

Transporting remains of Foreign Service officers and clerks $713.16

This item covers settlements made by the Comptroller General chargeable to an appropriation which is exhausted and which require an appropriation by Congress for their payment.

**Supplemental estimates for the fiscal year 1927**

Payment to Etelka Bell, widow of Edward Bell $9,000

This estimate is submitted pursuant to Private Act No. 240, approved July 3, 1926, which authorizes and directs the Secretary of the Treasury to pay to Etelka Bell, widow of Edward Bell, late counselor of legation and chargé d'affaires at the American Embassy at Peking, China, the sum of $9,000, being one year's salary of her deceased husband, who died of illness incurred while in the Diplomatic Service.

Payment to Edith L. Bickford, widow of George F. Bickford $3,500

This estimate is submitted pursuant to Private Act No. 245, approved July 3, 1926, which authorizes and directs the Secretary of the Treasury to pay to Edith L. Bickford, widow of George F. Bickford, late American consul at Antung, China, the sum of $3,500, being one year's salary of her deceased husband, who died of illness incurred while in the Consular Service.

Salaries of ambassadors and ministers $26,666.66

Clerks at embassies and legations 13,333.33

Contingent expenses, foreign missions 29,000.00

On October 7, 1924, the President officially received an envoy extraordinary and minister plenipotentiary accredited by His Britannic Majesty to the Government of the United States to deal with all matters at Washington relating to the Irish Free State. On November 19, 1926, the Government of the United States was informed of the intention of His Britannic Majesty to accredit to the United States an envoy extraordinary and minister plenipotentiary to deal with matters at Washington relating to the Dominion of Canada; this minister has been appointed, and it is understood that he will soon arrive in Washington.

The Department of State advises that in these circumstances it seems desirable that the United States should be represented in the Irish Free State and the Dominion of Canada by diplomatic representatives of ministerial rank rather than by consuls general, as at present.

The foregoing estimates include the salary of a minister at $10,000 per annum, two clerks at $2,500 per annum, and an allowance of...
$14,500 for contingent expenses for each mission for the period from March 1, 1927, to June 30, 1928.

Water boundary, United States and Mexico ........................................ $30,316

The interest on the part of the property owners in the United States and Mexico along the Rio Grande in the division of the water supply for irrigation and other purposes has made it imperative that there should be water-gauging stations maintained along this river for the purpose of obtaining accurate records of the flow of the water at various important points. Until recently the Mexican section of the International Boundary Commission, United States and Mexico, has maintained on the Rio Grande four water-gauging stations, located at Fort Quitman, Laredo, Roma, and Brownsville, and the United States section has maintained stations at Del Rio, Langtry, and Eagle Pass, while there were maintained jointly by the American and Mexican sections two stations at upper and lower Presidio. Toward the end of the fiscal year 1926 the Mexican section notified the American section that it could no longer contribute to the maintenance of the stations at upper and lower Presidio, and it is understood that the State of Texas has been defraying the expenses of continuing the work of these stations since January 1, 1927.

The American commissioner of the International Boundary Commission and the officers of the United States Reclamation Service and the Geological Survey think the accurate measurement of the water flow at the upper and lower Presidio is of great importance to American property interests along the river, and any suspension in the water gauging at these points would seriously impair the value of the water-gauging records already made, and that not only should the stations at upper and lower Presidio be maintained, but that there should be established additional stations at Boquillas and Rio Grande City and two stations between Eagle Pass and Laredo. As the Geological Survey is experienced in water gauging and is already supervising for the State of Texas or the Reclamation Service some 150 water-gauging stations in Texas, and as it is desirable that all the water gauging done by the United States on the Rio Grande should be concentrated under a single control, it is proposed to authorize the Secretary of State, with the approval of the Secretary of the Interior, to transfer the funds for this water gauging to the Geological Survey and invoke its expert assistance in carrying on the work, the results to be reported to the American section of the International Boundary Commission and such other branches of the Government as may have need for them.

International Congress of Soil Science ........................................... $5,000

Public Resolution No. 10, approved April 3, 1926, authorizes and requests the President to extend invitations to foreign governments to be represented by delegates at the International Congress of Soil Science to be held in the United States in 1927.

This international congress will be held at Washington from June 13 to 22, 1927, and an appropriation of $5,000 is requested for the purpose of meeting the expenses which may be actually and necessarily incurred by the Government of the United States in the observance of appropriate courtesies by reason of the invitation extended to foreign governments in pursuance of the joint resolution of April 3, 1926.
Supplemental estimates for the fiscal year 1928

Salaries, Foreign Service officers ....................... $5,000

The purpose of this estimate is to provide two diplomatic secretaries for the American ministers to the Irish Free State and the Dominion of Canada, at a salary of $2,500 per annum each, for the fiscal year 1928.

Sixth International Conference of American States at Habana, Cuba ... $75,000

At the Fifth International Conference of American States held at Santiago, Chile, in 1923, a resolution was adopted naming the city of Habana, Cuba, as the place of holding the sixth international conference. The resolution further requested that the governing board of the Pan American Union, together with the Government of Cuba, should fix the date on which the sixth international conference should meet, and recommended that the next conference be convened as soon as possible and in any case within the period of five years following the adjournment of the fifth international conference.

The date which has been selected for holding the Sixth International Conference of American States at Habana, Cuba, is January 16, 1928, and it is estimated that the period required for this conference, including the time consumed in travel to and from Habana, will be about 60 days.

PROPOSED LEGISLATION

International Commission on Public and Private Law.

The convention signed August 23, 1906, between the United States and the Latin American Republics established an international commission of jurists for the purpose of preparing draft codes of public and private international law regulating the relations between the nations of America. The act making appropriations for the Departments of State and Justice for the fiscal year 1923, approved June 1, 1922, made an appropriation of $15,000 for payment of the compensation of the representative or representatives of the United States on the commission, and the quota of the United States of the expenses incident to the preparation of the drafts. But the contemplated meeting did not take place and the appropriation was made available for the fiscal year 1925 by the act making appropriations for the Departments of State, Justice, Commerce, and Labor for the fiscal year 1925, approved May 28, 1924. Again the meeting did not take place, but the United States has now been notified by the Brazilian Government that April 16, 1927, has been fixed as the date of the inaugural session of the commission to be held at Rio de Janeiro, and it is desired to make the appropriation available for the fiscal year ending June 30, 1927.

International Radiotelegraphic Convention.

There was provided in the deficiency act approved March 4, 1925, for the purpose of defraying the expense incident to the Conference for Revision of the International Radiotelegraphic Convention of July 5, 1912, an appropriation of $75,000, together with the unexpended balances of the appropriations of $75,000 for the Conference on International Communications authorized by the act of December 17, 1919, and $30,000 for the Inter-American Committee on Electrical
Communications contained in the deficiency act approved May 26, 1924.

The date of the conference was set for the spring of 1925, but was postponed until the spring of 1927, and the unexpended balance was reappropriated and continued available during the fiscal year 1927 by the deficiency act of July 3, 1926. Due to the tardiness of the receipt of all the new proposals and the delay in the transmission and probable time necessary for the consideration of the proposals, it will be impossible to hold the conference until about October, 1927, and it is requested that the unexpended balance of these appropriations be made available for use during the fiscal year 1928.

The above estimates of appropriations and the proposed legislation affecting existing appropriations are required to meet unforeseen contingencies which have arisen since the transmission of the Budget for the fiscal years 1926, 1927, and 1928, and their approval is recommended.

Very respectfully,

H. M. LORD,
Director of the Bureau of the Budget.

The President.

Deficiency estimate of appropriation required for the service of the fiscal year ending June 30, 1926, by the Department of State

Transporting remains of Foreign Service officers and clerks:
For defraying the expenses of transporting the remains of Diplomatic, Consular, and Foreign Service officers of the United States, including the same objects specified under this head in the act making appropriations for the Departments of State, Justice, Commerce, and Labor for the fiscal year 1926 (act Feb. 27, 1925, vol. 43, p. 1018). $713.16
Amount appropriated for the fiscal year ending June 30, 1926. 4,000.00

Supplemental estimate of appropriations required for the service of the fiscal year ending June 30, 1927, by the Department of State

<table>
<thead>
<tr>
<th>Detailed objects of expenditure</th>
<th>Total amount to be appropriated under each head of appropriation</th>
<th>Amount appropriated for the fiscal year ending June 30, 1927</th>
</tr>
</thead>
<tbody>
<tr>
<td>Payment to Etelka Bell, widow of Edward Bell: For payment to Etelka Bell, widow of Edward Bell, late counsel of legation and chargé d'affaires at the American Embassy at Peking, China, one year's salary of her deceased husband, who died of illness incurred in the Diplomatic Service, as authorized by the act approved July 3, 1926 (Private, No. 240)</td>
<td>$6,000.00</td>
<td></td>
</tr>
<tr>
<td>Payment to Edith L. Bickford, widow of George F. Bickford: For payment to Edith L. Bickford, widow of George F. Bickford, late counsel at Anning, China, one year's salary of her deceased husband, who died of illness incurred while in the Consular Service, as authorized by the act approved July 3, 1926 (Private, No. 245)</td>
<td>3,500.00</td>
<td>3,500.00</td>
</tr>
<tr>
<td>Payment to Etelka Bell, widow of Edward Bell: For payment to Etelka Bell, widow of Edward Bell, late counsel of legation and chargé d'affaires at the American Embassy at Peking, China, one year's salary of her deceased husband, who died of illness incurred in the Diplomatic Service, as authorized by the act approved July 3, 1926 (Private, No. 240)</td>
<td>$6,000.00</td>
<td>6,000.00</td>
</tr>
<tr>
<td>Salaries of ambassadors and ministers: For envoys extraordinary and ministers plenipotentiary to the Irish Free State and the Dominion of Canada, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 331)</td>
<td>20,000.00</td>
<td>20,000.00</td>
</tr>
<tr>
<td>Salaries of ambassadors and ministers: For envoys extraordinary and ministers plenipotentiary to the Irish Free State and the Dominion of Canada, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 331)</td>
<td>13,333.33</td>
<td>13,333.33</td>
</tr>
<tr>
<td>Salaries of ambassadors and ministers: For envoys extraordinary and ministers plenipotentiary to the Irish Free State and the Dominion of Canada, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 331)</td>
<td>$35,000.00</td>
<td>35,000.00</td>
</tr>
<tr>
<td>Salaries of ambassadors and ministers: For envoys extraordinary and ministers plenipotentiary to the Irish Free State and the Dominion of Canada, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 331)</td>
<td>29,000.00</td>
<td>29,000.00</td>
</tr>
</tbody>
</table>

Provided, That no salary herein appropriated shall be paid to any official receiving any other salary from the U. S. Government.

Clerks at embassies and legations: For the employment of necessary clerks at the embassies and legations, who whenever hereafter appointed shall be citizens of the United States, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 331) | 3,500.00                                                         | 3,500.00 |

Contingent expenses, foreign missions: For contingent expenses of foreign missions, including the same objects specified under this head in the act making appropriations for the Departments of State, Justice, Commerce, and Labor for the fiscal year 1927, to remain available until June 30, 1928 (act Apr. 29, 1926, vol. 44, p. 339) | 740,500.00                                                      | 740,500.00 |

Total amount to be appropriated under each head of appropriation | 1,619,500.00
Amount appropriated for the fiscal year ending June 30, 1927 | 1,619,500.00
Supplemental estimate of appropriations required for the service of the fiscal year ending June 30, 1927, by the Department of State—Continued

<table>
<thead>
<tr>
<th>Detailed objects of expenditure</th>
<th>Total amount to be appropriated under each head of appropriation</th>
<th>Amount appropriated for the fiscal year ending June 30, 1927</th>
</tr>
</thead>
<tbody>
<tr>
<td>Water boundary, United States and Mexico: For an additional amount for the water boundary, United States and Mexico, covering the same objects specified under this head in the act making appropriations for the Departments of State, Justice, Commerce, and Labor for the fiscal year 1927, approved Apr. 29, 1926, and including also personal services and supplies and equipment for the installation of additional gauging stations and the improvement and operation of existing stations on the Rio Grande, to remain available until June 30, 1928, $30,316, which amount may be transferred by the Secretary of State, with the approval of the Secretary of the Interior, to the United States Geological Survey for direct expenditure (treaties of Nov. 12, 1884, vol. 24, p. 1011; May 1, 1889, vol. 26, p. 1515, Art. IV; acts Jan. 3, 1928, vol. 422, p. 1074, sec. 1; Apr. 29, 1926, vol. 44, p. 334).</td>
<td>30,316.00</td>
<td></td>
</tr>
<tr>
<td>International Congress of Soil Science: For the expenses actually and necessarily incurred by the Government of the United States in the observance of appropriate courtesies by reason of the invitation extended to foreign governments to participate in the International Congress of Soil Science to be held in the United States in 1927, as authorized by the resolution approved Apr. 3, 1926 (Pub. Res. No. 10).</td>
<td>5,000.00</td>
<td></td>
</tr>
</tbody>
</table>

Total for 1927: 116,815.99

Supplemental estimates of appropriations required for the service of the fiscal year ending June 30, 1928, by the Department of State

<table>
<thead>
<tr>
<th>Detailed object of expenditure</th>
<th>Total amount to be appropriated under each head of appropriation</th>
<th>Amount appropriated for the fiscal year ending June 30, 1928</th>
</tr>
</thead>
<tbody>
<tr>
<td>Salaries, Foreign Service officers: For salaries of Foreign Service officers, as provided in the act approved May 24, 1924, entitled &quot;An act for the reorganization and improvement of the Foreign Service of the United States, and for other purposes&quot; (act Apr. 29, 1926, vol. 44, p. 334).</td>
<td>5,000.00</td>
<td>2,890,000.00</td>
</tr>
<tr>
<td>Sixth International Conference of American States at Habana, Cuba: For the expenses of the United States in participating in the Sixth International Conference of American States to be held at the city of Habana, Cuba, in 1928, including the compensation of employees, travel and subsistence or per diem in lieu of subsistence (notwithstanding the provisions of any other act), printing and binding, and such miscellaneous and other expenses as the President shall deem proper, to be expended under the direction of the Secretary of State (submitted).</td>
<td>75,000.00</td>
<td>75,000.00</td>
</tr>
</tbody>
</table>

Total for 1928: 80,000.00

Aggregate: 197,529.15

PROPOSED LEGISLATION


International Radiotelegraphic Convention: The unexpended balance of the appropriation made by the second deficiency act, fiscal year 1925, approved March 4, 1925, for the purpose of defraying the expenses incident to the Conference for Revision of the International Radiotelegraphic Convention of July 5, 1912, to be held in Washington, and continued available until June 30, 1927, by the second deficiency act, fiscal year 1926, approved July 3, 1926, shall remain available until June 30, 1928 (acts Mar. 4, 1925, vol. 43, p. 1340; July 3, 1926, vol. 44, p. 865).