

ADDITIONAL PAY FOR ENLISTED MEN OF UNITED STATES NAVY  
ASSIGNED TO DUTY ON SUBMARINE VESSELS OF THE NAVY

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FEBRUARY 7, 1927.—Committed to the Committee of the Whole House on the  
state of the Union and ordered to be printed

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Mr. VINSON of Georgia, from the Committee on Naval Affairs,  
submitted the following

## REPORT

[To accompany H. R. 16946]

The Committee on Naval Affairs of the House of Representatives, to whom was referred the bill (H. R. 16946) to provide additional pay for enlisted men of the United States Navy assigned to duty on submarine vessels of the Navy, having had the same under consideration, report favorably thereon, without amendment, and with the recommendation that the bill do pass.

The act of June 10, 1922 (42 Stat. 6625), did not change the extra pay for submarine duty as existed at that time for enlisted men. This extra compensation was authorized by Executive orders of January 1, 1901, and November 9, 1905. At present under this authority an enlisted man receives \$5 additional to his pay if attached to a submarine and, if "qualified" in submarine work, that is, a capable submarine man with knowledge of the intricate machinery, he receives in addition \$1 per day during any part of which submerged, but not exceeding \$15 during any calendar month. The maximum is, therefore, \$20 per month. These provisions can not be changed without authority of Congress.

Twenty years ago submarines were in their infancy and no doubt did spend a great deal of their time alongside a dock while the personnel lived a great deal of the time in barracks on shore. It was felt that an inducement to submerge was necessary for the development of the science of submarine warfare and the machinery of this type of craft. Since that time, and particularly during the World War, submarines have developed tremendously. They now cruise with the fleet as well as operate independently. An average of 20,000 miles cruised per year by a division of submarines is no longer unusual. This means long periods of time in cramped and confined spaces.

Fleet maneuvers now employ submarines in many phases with increased risks to personnel engaged; many times opposing submarines are on patrol, submerged in the same area.

It is felt that the restrictions to the extra compensation undoubtedly necessary when this compensation was first established, no longer should apply. It is believed a flat rate of extra pay should accrue to enlisted men assigned to submarines to compensate for—

- (a) Attendant risks.
- (b) Attendant hardships and discomforts as compared with surface vessels.
- (c) Additional expense due to wear and tear on clothing.

A flat rate of extra compensation will make enlisted men feel a recognition is given for the duty assigned, will assist in obtaining a larger number of volunteers from which to select men and will induce more continuity of service in submarines with greater permanency of crews. All of these should increase the efficiency and morale of the submarine service. In April of this past year the British Admiralty authorized extra remuneration for enlisted men amounting to 4 shillings to 5 shillings a day, depending upon the ratings, payable continuously while attached to submarines.

An act such as is recommended herein would permit the department to differentiate between submarines cruising with the fleet and those assigned to shore based tenders, and also to make a distinction between those newly assigned to submarines and those fully qualified for this work.

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A BILL To provide additional pay for enlisted men of the United States Navy assigned to duty on submarine vessels of the Navy

*Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,* That hereafter, in lieu of the additional pay now authorized by law, enlisted men of the Navy assigned to duty on board a submarine vessel of the Navy shall receive pay in addition to the pay and allowances of their ratings and service, as follows: For enlisted men who are or have been reported by their commanding officers to the Navy Department as qualified for submarine-boat work and are assigned to a submarine vessel which is not assigned to a shore base, \$30 per month; for enlisted men who are or have been reported by their commanding officers as qualified for submarine-boat work and are assigned to a submarine vessel which is assigned to a shore base, \$25 per month; for enlisted men who have not qualified in submarine-boat work and are assigned to a submarine vessel which is not assigned to a shore base, \$25 per month; and for enlisted men who have not qualified in submarine-boat work and are assigned to a submarine vessel which is assigned to a shore base, \$20 per month.