

penalties on companies that knowingly violate the law. Once these benchmarks are met, they will trigger other provisions of comprehensive reform.

The legislation will create a new temporary-worker program. Such a program will help our economy and take pressure off the border by providing foreign workers with a legal and orderly way to enter our country to fill jobs that Americans are not doing. To ensure that this program is truly temporary, workers will be limited to three 2-year terms, with at least a year spent outside the United States between each term. Temporary workers will be allowed to bring immediate family members only if they demonstrate that they can support them financially and that their family members are covered by health insurance.

This legislation will also help resolve the status of illegal immigrants who are already in our country, without amnesty. Those who come out of the shadows will be given probationary status. If they pass a strict background check, pay a fine, hold a job, maintain a clean criminal record, and eventually learn English, they will qualify for and maintain a Z visa. If they want to become citizens, they have to do all these things plus pay an additional fine, go to the back of the line, pass a citizenship test, and return to their country to apply for their green card.

This legislation will also strengthen our efforts to help new immigrants assimilate. The key to unlocking the full promise of America is the ability to speak English. This bill affirms that English is the language of

the United States. And it provides new opportunities for immigrants to learn English and embrace the shared ideals that bind us as a nation.

In addition, this legislation will clear the backlog of family members who've applied to come to our country lawfully and have been waiting patiently in line. This legislation will end chain migration by limiting the relatives who can automatically receive green cards to spouses and minor children. And this legislation will transform our immigration system so that future immigration decisions are focused on admitting immigrants who have the skills, education, and English proficiency that will help America compete in a global economy.

I realize that many hold strong convictions on this issue, and reaching an agreement was not easy. I appreciate the efforts of Senators who came together to craft this important legislation. This bill brings us closer to an immigration system that enforces our laws and upholds the great American tradition of welcoming those who share our values and our love of freedom.

Thank you for listening.

NOTE: The address was recorded at 7:50 a.m. on May 18 in the Cabinet Room at the White House for broadcast at 10:06 a.m. on May 19. The transcript was made available by the Office of the Press Secretary on May 18, but was embargoed for release until the broadcast. The Office of the Press Secretary also released a Spanish language transcript of this address.

Message on the Observance of Cuban Independence Day, 2007 *May 18, 2007*

I send greetings to all those celebrating the 105th anniversary of Cuba's Independence.

The longing for justice, freedom, and human rights is a desire that can be delayed but never denied. The United States remains committed to extending the full

blessings of liberty around the world, and on this important milestone, we stand united with freedom-loving people of all nations in the conviction that Cuba's future must be one of dignity, liberty, and opportunity.

This day is also an opportunity to recognize the generations of Cuban Americans who have made contributions to our society. Your hard work and high ideals reflect the best of America and enrich our Nation.

Laura and I send our best wishes. May God bless the people of Cuba and all the sons and daughters of Cuba who call America home.

GEORGE W. BUSH

NOTE: This message was released by the Office of the Press Secretary on May 20. An original was not available for verification of the content of this message.

Message to the Congress on Continuation of the National Emergency Protecting the Development Fund for Iraq and Certain Other Property in Which Iraq Has an Interest *May 18, 2007*

To the Congress of the United States:

Section 202(d) of the National Emergencies Act (50 U.S.C. 1622(d)) provides for the automatic termination of a national emergency unless, prior to the anniversary date of its declaration, the President publishes in the *Federal Register* and transmits to the Congress a notice stating that the emergency is to continue in effect beyond the anniversary date. In accordance with this provision, I have sent the enclosed notice to the *Federal Register* for publication. This notice states that the national emergency declared in Executive Order 13303 of May 22, 2003, as modified in scope and relied upon for additional steps taken in Executive Order 13315 of August 28, 2003, Executive Order 13350 of July 29, 2004, and Executive Order 13364 of November 29, 2004, is to continue in effect beyond May 22, 2007.

The threats of attachment or other judicial process against (i) the Development Fund for Iraq, (ii) Iraqi petroleum and petroleum products, and interests therein, and proceeds, obligations, or any financial instruments of any nature whatsoever arising from or related to the sale or marketing thereof, and interests therein, or (iii) any

accounts, assets, investments, or any other property of any kind owned by, belonging to, or held by, on behalf of, or otherwise for the Central Bank of Iraq obstruct the orderly reconstruction of Iraq. These threats also impede the restoration and maintenance of peace and security and the development of political, administrative, and economic institutions in Iraq. These threats continue to pose an unusual and extraordinary threat to the national security and foreign policy of the United States. Accordingly, I have determined that it is necessary to continue the national emergency protecting the Development Fund for Iraq, certain other property in which Iraq has an interest, and the Central Bank of Iraq and maintain in force the measures to respond to this threat.

GEORGE W. BUSH

The White House,
May 18, 2007.

NOTE: This message was released by the Office of the Press Secretary on May 21. The related notice of May 18 is listed in Appendix D at the end of this volume.